



# Pinellas County

## Legislation Details (With Text)

**File #:** 23-1669A      **Version:** 1

**Type:** Ordinance      **Status:** Passed

**File created:** 10/16/2023      **In control:** Board of County Commissioners

**On agenda:** 11/14/2023      **Final action:** 11/14/2023

**Title:** Case No. FLU-23-04 (Pinellas County/Housing and Community Development Department) (second public hearing)  
 A request for a land use change on approximately 168.63 acres from Commercial General, Employment, Residential Urban, Residential Medium, Residential/Office Limited, Residential/Office General, Institutional, and Transportation/Utility, to Mixed Use Corridor-Supporting-Neighborhood Park (approximately 36.5 acres); from Commercial General, Residential Low, Residential Urban, Residential Low Medium, Residential Medium, Residential/Office General, to Mixed Use Corridor-Supporting-Local Trade, (approximately 38.71 acres); and from Commercial General, Employment, Residential Low, Residential Urban, Residential Low Medium, Residential Medium, Residential/Office General, to Mixed Use Corridor-Primary-Commerce (approximately 93.42 acres); comprising various parcels within the Lealman Community Redevelopment Area. (Companion to Item No. 38)

**Sponsors:**

**Indexes:**

**Code sections:**

**Attachments:** 1. State-Filed ORD 23-28, 2. Adopted ORD 23-28, 3. LPA Staff Report, 4. Case Maps, 5. Public Facility Impact Statement, 6. AATF - Ordinance, 7. FLU-23-04 Application, 8. Boundary Description, 9. Subject Parcel IDs / Folios, 10. Correspondence Received, 11. Notification Response Log, 12. State and Agency Review Comments, 13. Presentation, 14. Public Notification Map, 15. Legal Ad - DRAFT, 16. Legal Ad Map, 17. Electronic Affidavit of Publication, 18. Affidavit of Publication

Date	Ver.	Action By	Action	Result
11/14/2023	1	Board of County Commissioners	approved as amended	Pass

**Subject:**

Case No. FLU-23-04 (Pinellas County/Housing and Community Development Department) (second public hearing)  
 A request for a land use change on approximately 168.63 acres from Commercial General, Employment, Residential Urban, Residential Medium, Residential/Office Limited, Residential/Office General, Institutional, and Transportation/Utility, to Mixed Use Corridor-Supporting-Neighborhood Park (approximately 36.5 acres); from Commercial General, Residential Low, Residential Urban, Residential Low Medium, Residential Medium, Residential/Office General, to Mixed Use Corridor-Supporting-Local Trade, (approximately 38.71 acres); and from Commercial General, Employment, Residential Low, Residential Urban, Residential Low Medium, Residential Medium, Residential/Office General, to Mixed Use Corridor-Primary-Commerce (approximately 93.42 acres); comprising various parcels within the Lealman Community Redevelopment Area. (Companion to Item No. 38)

**Recommended Action:**

Based upon the evidence and findings contained in the staff report and attachments, Case No. FLU-23-04 is recommended for approval.

An ordinance approving the application of the County Housing and Community Development Department for a change in land use on approximately 168.63 acres comprising various parcels

within the Lealman Community Redevelopment Area (CRA).

- This case is one of four cases related to adopting the Lealman-Form Based Code (L-FBC) within certain areas of the Lealman CRA.
- The applicant is seeking land use changes utilizing three new land use Mixed-Use Corridor designations proposed to be established per companion Case No. CP-23-01.
- The proposed land use changes are necessary to adopt and implement the L-FBC, companion application Case No. LDR-23-01.
- The proposed land use changes are consistent with the adopted Lealman CRA Plan.
- The proposed L-FBC is a result of significant study and analysis along with community input and consultation with the Lealman Citizen Advisory Committee.
- State and regional review agencies have neither objected nor found adverse impacts to resources from the proposed amendment.
- Three letters of concern and requests for additional information were received. 13 phone calls were returned: primarily, requests for additional information and concerns for nearby residential neighborhoods. No direct opposition was expressed.

**Strategic Plan:**

Foster Continual Economic Growth and Vitality

4.3 Catalyze redevelopment through planning and regulatory programs

Deliver First Class Services to the Public and our Customers

5.2 Be responsible stewards of the public's resources

**Summary:**

The proposed L-FBC is a result of significant study and analysis along with community input and consultation with the Lealman CAC. The CAC voted to support the L-FBC. This is one (1) of four (4) administrative applications submitted by the County Housing and Community Development Department as part of a request to implement the L-FBC in unincorporated Lealman. The subject properties are identified by parcel identification number and address in the attached list. The total area affected is 168.63 acres in size, excluding rights-of-way, and includes the following three (3) districts within the L-FBC boundary:

- Neighborhood Park District, 81 land parcels totaling 36.50 acres;
- Commerce District, 104 land parcels totaling 93.42 acres; and
- Local Trade District, 131 land parcels totaling 38.71 acres.

A companion Zoning Atlas amendment (Case No. ZON-23-05), Future Land Use Element amendment to the Pinellas County Comprehensive Plan, AKA "Plan Pinellas" (Case No. CP-23-01), and Pinellas County Land Development Code (LDC) amendment (Case No. LDR-23-01) are also proposed, all being necessary for the successful completion of this request. The current mix of Future Land Use Map (FLUM) designations as seen on the attached map will be entirely replaced by the three (3) proposed MUC designations.

The proposed FLUM amendment is consistent with surrounding commercial and residential uses with the intent that future redevelopment projects within the L-FBC area provide additional housing opportunities for Pinellas County residents and commercial support services for the neighborhood (Neighborhood Park District and Local Trade District) and the greater St. Petersburg region

(Commerce District). Also, standards and requirements are included in the proposed LDC amendment (LDR-23-01) that address potential impacts for properties immediately adjacent to the L-FBC districts.

Staff finds that the proposed FLUM amendment change from the current mix of different FLUM designations to the three (3) proposed Multi-Use Corridor designations is appropriate for the area identified, compatible with the surrounding development pattern, consistent with the Lealman CRA Plan and Pinellas County Comprehensive Plan and would facilitate future redevelopment as intended.

**Background Information:**

The Lealman CRA Plan was adopted by the Board in 2016 and amended in 2019. The Plan includes various plan implementation recommendations for improvement within the CRA. One such improvement includes the adoption of form-based districts to guide development and improve the urban design character of the community. This CRA Plan recommendation is being implemented through the adoption of a form-based code for the Lealman community: the L-FBC. The L-FBC is essentially an addition to the County's LDC. It functions as a separate zoning district within the LDC specific to certain areas of the Lealman community, providing standards, regulations, and guidelines for future development; as well as a new, associated Zoning Atlas category to be mapped as depicted in the L-FBC.

The proposed L-FBC in association with this land use amendment application and the other associated amendment applications are a result of significant study and analysis along with community input. This input consisted of a community engagement process in preparation of the L-FBC over the course of several public workshops and direct consultation with the Lealman CAC.

A Board Work Session was held on February 9, 2023, highlighting the proposed L-FBC for which this case ultimately advances to adoption.

The Local Planning Agency (LPA) unanimously recommended approval of the request (6-0) during its May 10, 2023, public hearing. No one from the public spoke in opposition. One (1) member of the public spoke in support. Comments pertained to all four (4) Lealman CRA-related cases; however, they were primarily focused on the corresponding zoning-related cases (LDR-23-01 and ZON-23-05) to be heard by the Board subsequent to this case.

The Board authorized transmittal of the proposed amendment to State and regional review agencies during its July 18, 2023, public hearing. No one from the public spoke in opposition. One (1) member of the public spoke in support. As with the LPA hearing, comments pertained to all four (4) Lealman CRA-related cases; however, they were primarily focused on the corresponding zoning-related cases (LDR-23-01 and ZON-23-05) to be heard by the Board subsequent to this case.

State and regional review agencies responding to the proposed amendment neither objected nor found adverse impacts to resources.

Surrounding property owners within 250 feet of the affected parcels were notified by mail, and 10 signs advertising the public hearings were strategically posted throughout the subject area.

**Fiscal Impact:**

N/A

**Staff Member Responsible:**

Carol Stricklin, Director, Housing and Community Development

**Partners:**

N/A

**Attachments:**

LPA Report  
Case Maps  
Ordinance  
Public Facility Impacts Statement  
Legal Ad  
Legal Ad Map  
Case Application  
Boundary Description  
Subject Parcel IDs  
Public Notification Map  
Correspondence Received  
Notification Response Log  
Presentation