# Downtown Palm Harbor Form Based Code



Planning Division
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### **Downtown Palm Harbor - Cases**



#### Case No. LDR-27-11-19

- Ordinance
  - Amending the Land Development Code (LDC), including adoption of the Downtown Palm Harbor Form Based Code (DPH-FBC).

## Case No. Z/LU-28-11-19

- Resolution
  - Amending the Zoning Atlas.

## **Downtown Palm Harbor – LDR-27-11-19**



#### **Ordinance**

- Downtown Palm Harbor Form Based Code (DPH-FBC)
- LDC Chapter 138 (Zoning) removal of the Old Palm Harbor District (OPH-D) and related amendments removing or changing references to OPH-D
- LDC Chapter 146 (Historic Preservation) noncontributing properties in the Historic District now reviewed under the DPH-FBC

## **Adoption Process**



- ✓ Nov 2019 initial LPA public hearing
- ✓ Mar 2020 to Apr 2021 additional revisions, departmental meetings, and public outreach
- ✓ May 2021 DRC public meeting
- ✓ June 2021 LPA public hearing
- ✓ July 2021 BCC public hearing (1)
- Aug 2021 BCC public hearing (2)

## **DPH-FBC – Revisions Overview**



#### **Notable Revisions Following First BCC Hearing (July 2021)**

#### Section 138-4303. Relationship to Land Development Code (LDC)

- Additional language added to comply with SB 401 adopting restrictions and exemptions on regulating certain building design elements as applied to single family and two family dwelling units.
  - Does not apply to properties located within a historic district.

#### Table 138-4424.a [building siting requirements]

- Minimum front setback requirement along Georgia Avenue in the Central District reduced from 5'
  to 0', subject to approval by the County Engineer and an alternative frontage landscape design plan
  approved by the Code Administrator.
- Minimum building frontage requirement along streets (except for Florida Avenue) in the Central
  District reduced from 60% to 50%. Any approved reductions below 50% require continuation of the
  façade wall.

## **DPH-FBC** – Revisions Overview, cont.



#### **Notable Revisions Following First BCC Hearing (July 2021)**

#### Division 4: District Standards [building elements]

Minor reductions to the minimum building façade fenestration requirements for the ground story
of most buildings throughout the DPH FBC District.

#### Section 138-4501.a [Sidewalk width requirements]

 Minimum sidewalk widths along Florida Avenue and Georgia Avenue in the Central District reduced from 10' to 8'.

## Section 138-4503 (h) Appeal of Code Administrator Determination [building design standards]

 Challenges to final determinations made by the Historic Preservation Board are to a court of competent jurisdiction.

## Requested Action



- Conduct the second (adoption) public hearing on the proposed amendments.
- Adopt the proposed Ordinance.

Associated Zoning Atlas amendment and DPH FBC Design Guidelines to follow.

## Discussion





## Supplemental





# Public and Stakeholders – Activities and Engagement



- Public open houses
- Presentations
- Project exhibits
- Project beta testing
- Professional project peer reviews
- Online surveys
- Unique Downtown Palm Harbor email address
- Phone calls
- Face-to-face meetings
- Focus Group meetings

## Action Items – Recent Studies and Projects Pinella Count



- Downtown Palm Harbor Master Plan update
- Downtown market study
- Extensive parking supply study, recommendations, and business maps
- Downtown Historic Survey
- Old Palm Harbor Historic District regulations update (LDC Ch. 146)
- Draft Form Based Code diagnostics report
- Final draft Downtown Palm Harbor Form Based Code
- Form Based Code Design Guidelines

## **Supporting LDC Amendments**



## **LDC: Chapter 138 – Zoning**

- Replacement of OPHD Zoning District with new Article XII: Downtown Palm Harbor Form Based Code (DPH-FBC) District
- Other minor edits throughout Chapter to reflect changes

## **LDC: Chapter 146 – Historic Preservation**

- Chapter-wide update: organization, terminology, cleanup
- Certificate of Appropriateness (COA) process
- Connections and references to DPH-FBC Development Design Standards

## **DPH-FBC – Districts**



#### CENTRAL DISTRICT (DPH-1)



The 'Central District' serves as the core of the downtown area, promoting a mix of uses that encourage day-and night-time activity. Development within this District is characterized by street-oriented buildings with uses that encourage pedestrian activity. Comfortable pedestrian movement is supported by on-street parking, wide sidewalks, enhanced crosswalks, pedestrian amenities and cohesive wayfinding to help promote a dynamic public realm.

#### WEST DISTRICT (DPH-2)



The 'West District' serves to connect the waterfront recreation amenities to the Pinellas Trail and the downtown central business district with a mixture of residential housing and neighborhood-supportive uses.

#### **NEIGHBORHOOD DISTRICT (DPH-3)**



The 'Neighborhood District' is predominately residential in appearance, but multi-use in function and serves to transition between the Central District and the primarily single-family residential areas outside of the Downtown Palm Harbor Activity Center. This District supports a mix of small to medium building types that allow more definition between public and private areas, as well as, small-scaled neighborhood and civic uses. District standards along Alternate U.S. 19 support the placement of community-scaled commercial uses.

#### **BOULEVARD DISTRICT (DPH-4)**



The 'Boulevard District', fronting along Omaha Street, is predominantly residential in function and serves as a transition between the downtown core to the west, and the primarily single-family residential area to the east. This District supports a mix of residential types, as well as, office uses that fit in with the mostly residential character of the District.

# DOWNTOWN PALM HARBOR

**DISTRICT MAP** 

- CENTRAL DISTRICT (DPH-1)
- WEST DISTRICT (DPH-2)
- NEIGHBORHOOD DISTRICT (DPH-3)
- BOULEVARD DISTRICT (DPH-4)
- DISTRICT BOUNDARY
- CONTRIBUTING HISTORIC STRUCTURE
- BUILDING OF HISTORICAL MERIT



<sup>\*</sup> Figure 138-4401.a serves only as an illustrative representation of the District Map and is not regulatory. See the official Pinellas County Zoning Atlas to determine a site's District designation.

## **Historic Preservation & Building Design Standards**



### **Contributing Historic Properties**



9 properties will continue to follow the COA requirements

#### **Buildings of Historical Merit**

- Recognizes buildings that contribute to the historic architectural character of DPH (5 total properties).
- Requires review by HPB for any proposed demolition.

#### **Archeologically Sensitive Areas**

- Applies to areas where buildings of historical purpose once stood.
- May require an archeological survey in order to document and record information.

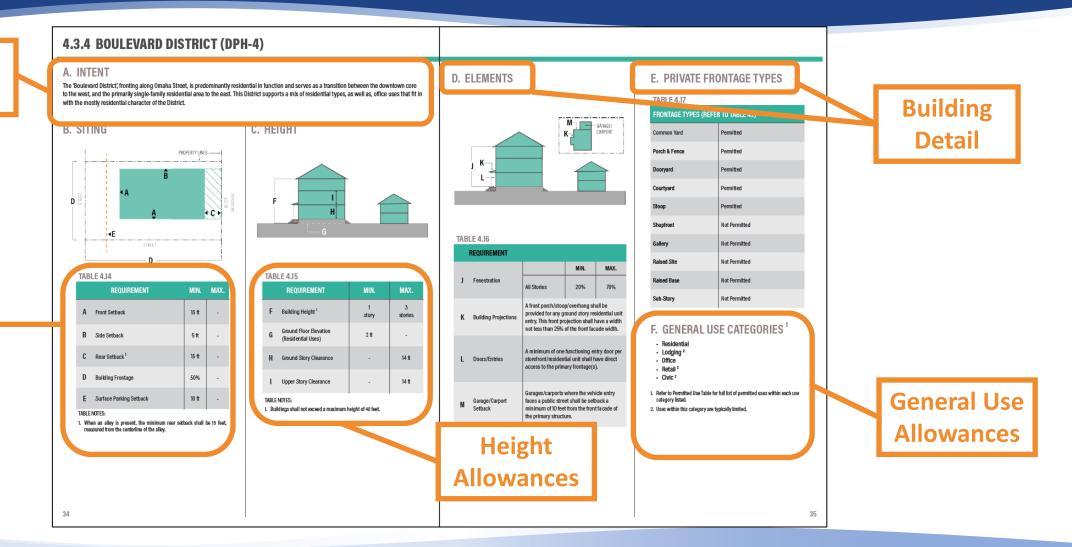


## **District Standards**





**Building Placement** 



## Why a Form Based Code?



## **Plan Implementation**

#### **Downtown Palm Harbor Master Plan**

- Expansion of Activity Center FLUM Designation
- Implements Plan Recommendations

### **Department Initiatives**

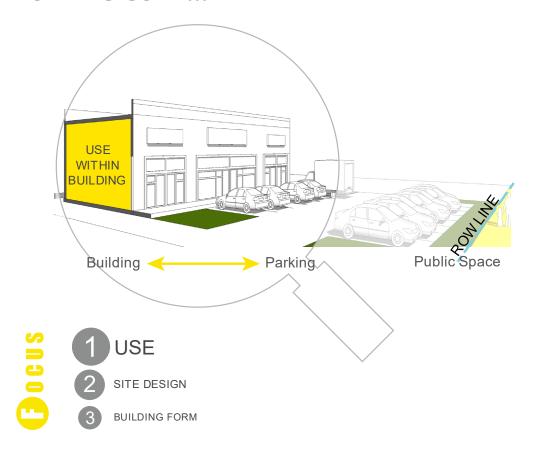
Neighborhood-Based Planning Promote Redevelopment



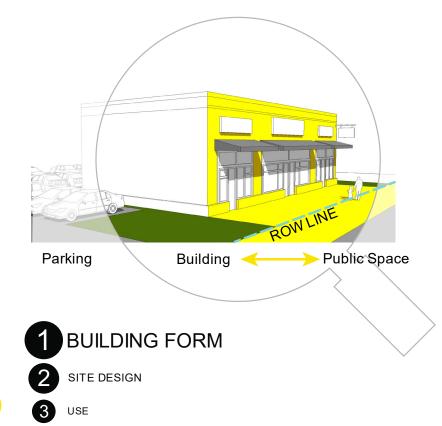
## What is a Form Based Code?



#### **TODAY'S CODE...**



#### **FORM BASED CODE...**



## Form Based Code – Advantages

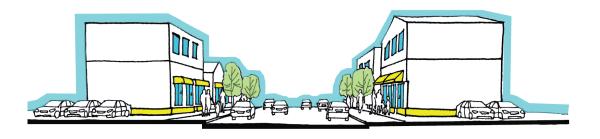


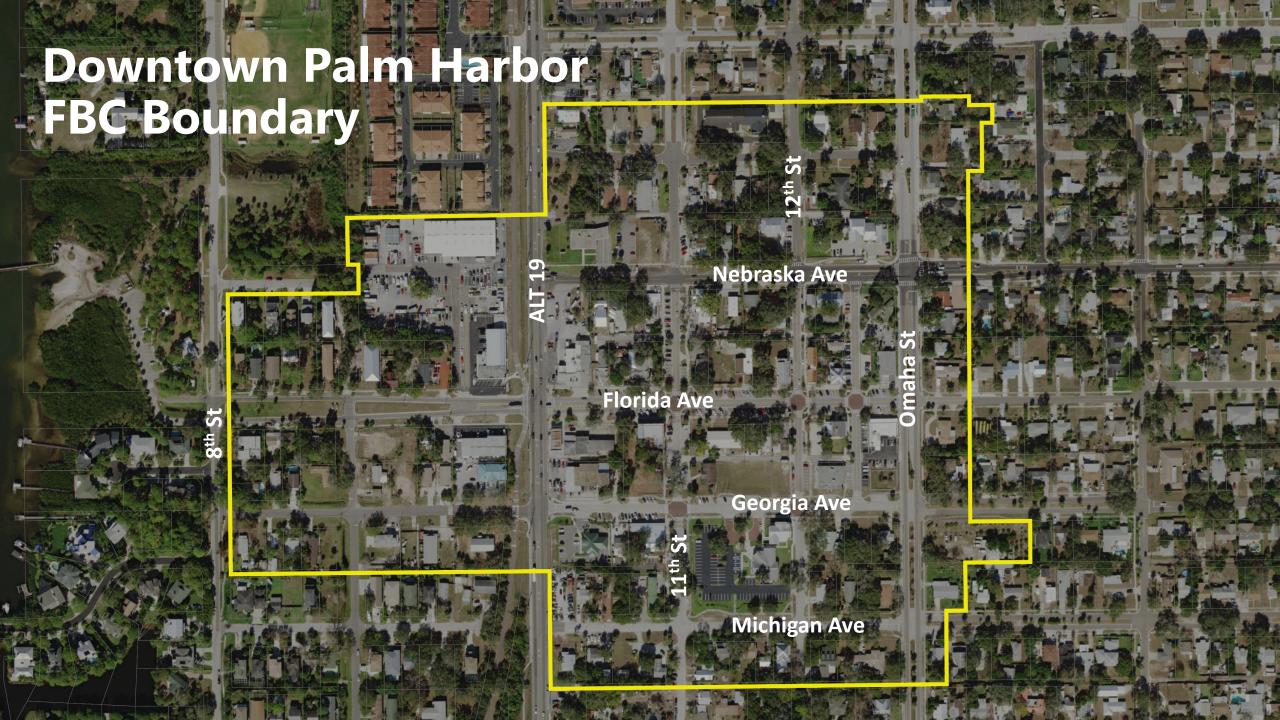
## **Development Advantages**

- Flexibility
- Consolidated Regulations Clarity
- Reduced Setbacks & Front Setback Range
- Increased Floor Area Ratios
- Clear Lot Standards

### **Process Improvements**

- Streamlined Approval Process –
   Code Administrator / COA
- Simplified Format





## **DPH-FBC – Code Structure**



#### **Eight Divisions**

- **1. General Provisions** application, severability, components
- 2. Administration review processes for application approval
- **3. District Map** designates a specific District to every property within DPH-FBC
- 4. District Standards development standards focusing on building placement, height, functional elements
- **5. Development Design Standards** site, building, landscaping and signage standards
- **6.** Use Standards provisions for specific land uses and designated allowable uses
- 7. Parking Standards amount, type and design elements for parking
- 8. **Definitions** list of terms used integral to Code implementation and intent

## **DPH-FBC – 'How To'Guide**



- 1. What is your District? Find your property on the map. (Div. 3)
- 2. What do you want to do? Find the process that applies to you. (Div. 2)
- 3. What do you need to do? (Div. 4 7)

Change of use of existing building?

Build a new building / modify an existing building?

Other property improvements?

4. Re-review procedures in Div. 2 and schedule a Pre-App Meeting! (recommended)

## Greater Downtown Palm Harbor - Context Count



#### 64-acre (0.10-square mile) enclave along Alternative 19

Central District: 31 acres (0.05 square miles)

Long-recognized and celebrated for its eclectic uniqueness

#### **Unincorporated Pinellas County – the one and only...**

Downtown

**Historic District** 

Specific Area Plan (SAP) – Downtown Palm Harbor Master Plan

Activity Center Future Land Use Map (FLUM) designation

Mixed-use zoning district and map designation

Regional Stormwater District

A different kind of Pinellas County place with different needs from the rest of the County.