# Pinellas County, Florida **Annual Financial Report**

for the fiscal year ended September 30, 2018





The front cover is scene from Clearwater Beach.

## PINELLAS COUNTY, FLORIDA

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the fiscal year ended September 30, 2018



#### **BOARD OF COUNTY COMMISSIONERS**

#### CONSTITUTIONAL OFFICERS

District 1
Janet C. Long

District 2
Pat Gerard

District 3 Charlie Justice

District 4
Dave Eggers

District 5 Karen Williams Seel

District 6 Kathleen Peters

District 7 Kenneth T. Welch Clerk of the Circuit Court & Comptroller Ken Burke

> Property Appraiser Mike Twitty

Sheriff Bob Gualtieri

Supervisor of Elections Deborah Clark

Tax Collector Charles W. Thomas

County Administrator, Barry A. Burton
Chief Deputy Director, Finance Division, Claretha N. Harris

Prepared by: Clerk to the Board of County Commissioners, Ken Burke, Finance Division

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- CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING
- ORGANIZATION CHART

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#### **BOARD OF COUNTY COMMISSIONERS**

#### PINELLAS COUNTY, FLORIDA

P.O. BOX 2438 CLEARWATER, FL 33757 Telephone: (727) 464-8300 FAX: (727) 464-8370

#### **KEN BURKE**

CLERK OF BOARD OF COUNTY COMMISSIONERS CLERK OF WATER AND NAVIGATION CONTROL AUTHORITY COUNTY AUDITOR AND TREASURER

March 15, 2019

To the Honorable Board of County Commissioners and the Citizens of Pinellas County, Florida:

The Comprehensive Annual Financial Report (CAFR) of Pinellas County, Florida for the fiscal year ended September 30, 2018 is hereby respectfully submitted in accordance with Chapter 218.32 of the Florida Statutes. State law requires the County to submit a complete set of financial statements within 45 days after the completion of the audit report (but no later than nine months after the fiscal year end), presented in accordance with accounting principles generally accepted in the United States ("GAAP") and audited by an independent certified accountant.

This report was prepared by the Finance Division of the Clerk of the Circuit Court and Comptroller (as part of the Clerk's legally prescribed duties). Responsibility for both the accuracy of the data presented and the completeness and fairness of the report rests with the County's management. County management has established a comprehensive internal control framework with the objective of providing reasonable, but not absolute, assurance that the financial statements are free from material misstatements. The concept of reasonable assurance recognizes that: (1) the cost of control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

The County's financial statements for the fiscal year ended September 30, 2018 have been audited by Crowe Horwath LLP, a firm of certified public accountants. They have issued an unmodified ("clean") opinion on the financial statements which is included in the front of the financial section of this report.

Management's Discussion and Analysis (MD&A), which follows the Independent Auditor's Report, provides a narrative introduction, overview and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

#### Profile of Pinellas County

Pinellas County is a charter county established under the Constitution and Laws of the State of Florida in 1911. In 1968, the Florida Constitution was amended to provide home rule powers for counties and municipalities. The voters of Pinellas County approved the first home rule charter in 1980. Pinellas was the first county in Florida to operate under a Board of County Commissioners/Administrator form of government. The elected Constitutional Officers include the Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. The seven member Board serves as the legislative body, and budgets and provides the funding for its departments, the operations of the Sheriff and the Supervisor of Elections and portions of the operations of the other Constitutional Officers.

The County Administrator is appointed by the Board and serves as the chief administrative official directly responsible for the preparation of the annual budget, control of expenditures throughout the budget year, and execution of Board policies. Pinellas County offers a full range of services to its citizens, including tax assessment and collections, fire and law enforcement protection, election services, court services, recording services, emergency medical services, civil emergency services, construction and maintenance of highways, streets and other infrastructure, airport services, economic

development, social and human services, cultural and recreational services, and water, sewer/reclaim and solid waste services.

The fiscal year for County Government begins October 1<sup>st</sup> and ends September 30<sup>th</sup>. The annual budget serves as the basis for Pinellas County's financial planning and control and represents the combined efforts of the Board, Constitutional Officers, Judiciary, Independent Agencies and Departments under the County Administrator. The budget process focuses on conservative use of tax dollars while still providing the highest level of service to our citizens. Budget to actual comparisons are provided in these financial statements for each governmental fund that has an appropriated annual budget. The County maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the department level under three categories: 1) personal services, operating expenditures, capital outlay and grants combined, 2) debt service and 3) other non-operating expenditures (transfers, etc.) within an individual fund. The County is financially accountable for the following legally separate entities that are reported in the accompanying basic financial statements as component units: Pinellas County Planning Council, Pinellas County Health Facilities Authority, Pinellas County Housing Finance Authority, Pinellas County Educational Facilities Authority and Pinellas County Construction Licensing Board. Additional disclosures related to these entities are included in the notes to the financial statements.

As demonstrated by the statements and schedules included in the financial section of this report, the County continues to meet its responsibility for sound financial management.

#### Factors Affecting Financial Condition

To enhance the understanding of the information presented in the financial statements, the reader should consider the economic environment the County operates within.

#### **Local Economy**



The Don CeSar Hotel - "Pink Palace"

Pinellas is an urban county, on a peninsula on the western coast of Florida, bounded on the east by Tampa Bay and on the west by the Gulf of Mexico. Pinellas County is the most densely populated of all sixty-seven Florida counties. The County is the second smallest in land mass in Florida; measuring up to thirty-eight miles long and fifteen miles wide. The sparkling water of the Gulf of Mexico, award winning beaches, stunning sunsets and balmy weather make Pinellas an inviting destination for visitors and home to a diverse population of residents.

Pinellas County has an abundance of leisure and recreational activities to offer residents and visitors year round. Baseball is one of the County's favorite attractions as the proud home of the major league baseball team, the Tampa Bay Rays in St. Petersburg. Both the Philadelphia Phillies and the Toronto Blue Jays maintain their spring training quarters in Pinellas County in the cities of Clearwater and Dunedin. Surrounded on three sides by water, opportunities for fishing, boating and outdoor activities are plentiful. The numerous parks and preserves throughout support these recreational activities.

St. Petersburg and Clearwater beaches continually earn accolades for their soft white sand, sparkling blue waters and activities to delight beachgoers of all ages and interest. Clearwater Beach took TripAdvisor's top beach ranking in 2018 and 2016, and number 4 in 2017. It was the only beach in America to make TripAdvisor's list of Top 25 in the world since 2016. St. Petersburg Beach, known for its laid-back appeal, home to the world famous "Pink Palace," The Don CeSar Hotel, was voted the number 7 beach in the United States in 2018, based on millions of travelers reviews on TripAdvisor.com. Similarly, *Travel and Leisure* named St. Pete/Clearwater as one of its top five U.S. summer trip ideas, describing Clearwater Beach as "one of the most desirable summer getaways." The readers of *USA Today*, ranked four area beaches, Clearwater

Beach, Pass-A-Grille, Fort De Soto Park and Caladesi Island State Park in its Top 10 in Florida in 2015. That same year, two of the area's beaches were named to the TripAdvisor Travelers' Choice Awards Top 25 U.S. Beaches. St. Petersburg Beach checked in at number 1 and Clearwater Beach at number 8, making St. Petersburg/Clearwater the only destination in America with two beaches in the Top 10 of Trip Advisor's Travelers' Choice Awards. Fort De Soto Beach was named by *USA Today* - Best Beach for Families and Best Hidden-Gem Beach in 2014. Our Fort De Soto Park is much more than a beach, but part of the area's boating community, covering five islands and 1,136 acres on the Gulf of Mexico and Tampa Bay, offering activities and amenities for entertainment for all ages.



Fort De Soto Park

The County offers rich and plentiful opportunities to experience art, culture and history from the Tarpon Springs to St. Petersburg and from the shores of the Tampa Bay to the Gulf beaches. Fine art venues are available for art novices to aficionados. One of the biggest draws in the area is the Dali Museum in downtown St. Petersburg. Another appealing stop is the Chihuly Collection, now open at its new location: 720 Central Avenue, St. Petersburg. The Museum of Fine Arts in St. Petersburg features the regions widest range of art. Tarpon Springs offers art and history museums, one of which is the Tarpon Springs Heritage Museum chronicling the town's development into a Greek enclave. The Clearwater



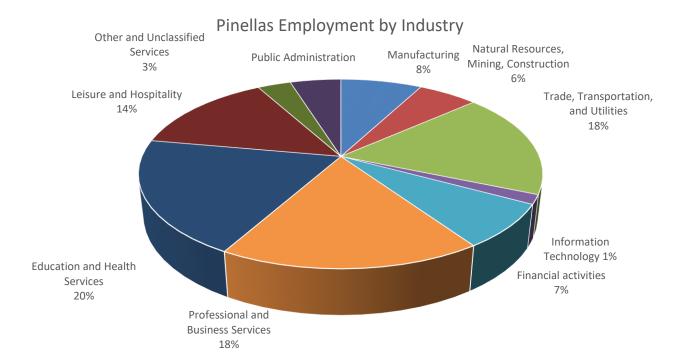
Downtown St. Petersburg

Marine Aquarium, home of Winter the Dolphin featured in the movies, *Dolphin Tale* and *Dolphin Tale* 2 was awarded USA Today's 2013 Best Florida Attraction. Dunedin is known for its Scottish heritage and annual highland games. The Florida Botanical Gardens' exhibits of native flora and fauna can be seen at Pinewood Cultural Park. Heritage Village and Fort De Soto Park provide a glimpse of Pinellas County's cultural history. No matter where you visit while on vacation in the St. Petersburg/Clearwater area, you'll get a glimpse of authentic Florida. Many other cultural, historical, and entertainment destinations in the local area can be found at <a href="http://www.visitstpeteclearwater.com/">http://www.visitstpeteclearwater.com/</a>.

The County is one of the most popular tourist destinations on the Gulf of Mexico, drawing nearly 6 million tourists annually. Tourism, a key economic driver for Pinellas County provided a significant economic impact with collections of over \$59.7 million in Tourist Development Tax revenues for fiscal year 2018. Growth continues on a steady upward trend with collections increasing 8.9 percent over 2017. The County's visitors come from within the state, throughout the United States, Canada, Europe and Latin America. Efforts continue to expand attraction of Latin American visitors.

Pinellas has diverse, yet mutually beneficial, industry clusters, including aviation/aerospace; defense/national security; medical technologies; business and financial services; and information technology. An extensive network of suppliers, service-providers and business associations support operations in these sectors. The County encourages innovation and is rapidly becoming Florida's hub for big data. Through relationships with major universities and high-tech institutes, Pinellas has become a center for research and development in marine science, electronic instruments, medical devices, sensors, nanotechnology and health care. As a built-out county with limited space for business expansion, it is crucial that Pinellas' economic development efforts focus on industries poised for growth that create high-wage careers. Economic Development targets the expansion of business in the fields of advanced manufacturing, aviation and aerospace, business and financial services, defense and national security, information technology, life sciences and medical technologies.

The graph of employment by industry in the County below was provided by the Economic Development Department.



Anchored by the urban cities of St. Petersburg and Clearwater, Pinellas has the third largest base of manufacturing employment in Florida. Fortune 500 technology manufacturers, Jabil and Tech Data are headquartered in the County. This results in excellent availability of a quality workforce in engineering, production, research and management of manufacturing firms, as well as an extensive network of suppliers, service-providers, joint venture partners and business associations to support target industry operations.

#### **Long-term Financial Planning**

Every Florida local government must prepare a comprehensive plan for managing growth, providing vital services and protecting the environment. Pinellas County's Comprehensive Plan incorporates elements to address such issues as future land use, transportation, natural historic and cultural resources, environmental management, housing, intergovernmental cooperation, water supply, recreation and open space, etc. The emphasis and theme is the need to plan appropriately today in order to maintain a sustainable future, and a quality community where people will *Plan to Stay*.

The Board of County Commissioners (Board) has developed a strategic plan to support its mission. Pinellas County Government is committed to progressive public policy, superior public service, courteous public contact, judicious exercise of authority, and responsible management of public resources to meet the needs and concerns of its citizens today and tomorrow. The strategic plan incorporates five goals:



Create a Quality Workforce in a Positive, Supportive Organization



Ensure Public Health, Safety, and Welfare



Practice Superior Environmental Stewardship



Foster Continual Economic Growth and Vitality



Deliver First Class Services to the Public and our Customer

These five goals reflect the elements of sustainability (Social, Environmental, and Economic), align with the Board's values (Respect; Partnerships; Environment; Infrastructure; Transparency; Diversity; Safety; and Workforce Growth and Development), and contribute to the ability to fulfill the Board's mission.

Each of the five goals is supported by strategies also set by the Board. Underlying the goals and strategies are the day-to-day work of the organization focused on doing things to serve the public or "Doing Things". In most cases, the "Doing Things" are set by the County Administrator working with the departments and are tightly associated with a strategy or represent a priority initiative of the Board. Some of the tasks will likely change periodically in response to shifting strategies and as work plans are adapted to find the best approach and solution.

Finally, in order to determine success in accomplishing goals, outcomes and results must be measured. Each goal has a series of key measures to be monitored and reported on. The Strategic Performance Management team within the Office of Management and Budget facilitates efforts with each department to define alignment with strategies, document a comprehensive list of "Doing Things", and develop key measures to demonstrate performance. In summary, the County is committed to high standards of quality service, respectful engagement, and responsible resource management. Every aspect of the strategic plan serves to fulfill these standards.

The County conducted a recent Study of Citizen Values to support future planning. Expectations remained in line with or exceeded the prior year feedback. The results reflected that citizens highly recommend Pinellas County as a place to live (92 percent), retire (92 percent), raise children (90 percent) and work (90 percent) and that they are optimistic about the future. Pinellas County citizen trust and confidence ratings outperformed the national average as captured by Gallup polling. Ninety-seven (97) percent indicated trust in Pinellas County Government compared to 72% from the Gallup Poll respondents rating their local governments.

The County uses program-based budgeting to help carry out planning, budgeting, administrative control, and reporting within a program framework. This approach sets programs as the basis for budget appropriations instead of line items and focuses on the expected results of services and activities in the context of the County's strategic priorities. Stratifying the departmental budgets into programs has been a useful tool as it has enhanced transparency to users, provided enhanced management information, and provided clear linkages between the budget and strategic priorities.

Pinellas County uses a six-year budget framework in developing the budget. The six-year budget framework incorporates the most recent audited financial information, actual activity to date and projections of future events. The out-years through 2024 are forecasted using various projection methods such as trend analysis, linear regression and moving averages. These projections are based upon key assumptions that incorporate known risks that are anticipated. Additionally, unknown risks that could potentially affect the six-year forecast are identified. This framework benefits decision-makers in assessing the long-term financial sustainability of the County's funds and understanding the impact of today's decisions on the future.

#### Major Accomplishments

#### **General Government**

The Clerk of Circuit Court and Comptroller (Clerk) in collaboration with the Courts made plans to consolidate services and close one branch location: planned for January of 2019. That decision, in mid-2018, is expected to result in significant cost savings by allocating the services of the Tyrone Branch Office among the remaining offices. Traffic court will be consolidated at the Pinellas County Justice Center (PCJC) in Largo. Quality of service for customers is expected to improve with more staff available to serve the public. There are also plans to include marriage license and passport services at the PCJC location. The Tyrone Branch Office closure is part of a long-term consolidation plan for the Clerk's Office. The North County branch, in Clearwater will also close at some point, though a date for that closure has not been set.

Human Resources guided the Unified Personnel System through a comprehensive classification and compensation study to determine whether jobs are classified correctly and compensated equitably and competitively. During the fiscal year, the first phase of the classification and compensation study was implemented. New classified pay plans were put into place in September 2018, and pay adjustments were implemented for over 900 classified employees to address classifications behind market and bring pay rates up to the minimum of the new pay grade. The next phase of the study will address classification and pay grades for exempt employees. Fair and competitive compensation contributes to employees' job satisfaction and wellbeing, and is essential to recruit, select, and retain a diverse and talented workforce.

#### **Public Safety**



In 2018, the County began supporting the Contractor Licensing Department, regulated by the Pinellas County Construction and Licensing Board (PCCLB), in order to help ensure proper licensing and training of local contractors to protect consumers. The PCCLB, formerly an independent special district, became a dependent special district of the County during the year. The Building and Development Review Services Department helped over 40,000 customers. Over 6,800 zoning transactions were processed with more than half initiated within 5 minutes of client arrival. Code concerns were handled, on average, within 3 days, down from 12 days in 2016.

In October of 2018, Hurricane Michael devastated Florida's panhandle. Within days, 64 Pinellas County employees were deployed to help with recovery efforts. Working with partners from other local agencies, staff helped restore services and provide relief to the area's first responders. In efforts to manage the County's pet population, over 15,500 field visits were made by animal control officers, approximately 5,000 pets were vaccinated, microchipped and licensed at the Animal Services Department.

#### **Economic Environment**

Pinellas County Economic Development works to drive economic growth in Pinellas by attracting corporate relocations, expansions, and new business to bring high-wage and targeted industry jobs to Pinellas County. In May of 2018, Pinellas



County Economic Development and the City of St. Petersburg were the winners of the Florida Economic Development Council's 2018 Deal of the Year Award for outstanding achievement in the relocation or expansion of a business in the State of Florida. The collaborative team was recognized for facilitating Jabil's construction of a new worldwide headquarters in Pinellas County, a project that will bring Jabil's 2,000 local employees onto one cohesive campus in St. Petersburg, and is projected to create 300 new jobs. Jabil's plans include an investment of approximately \$67.3 million in the corporate headquarters expansion and new innovation lab. Measured as of December 2017, the unemployment rate in Pinellas is the lowest it has been in a decade, at 3.2 percent, down from 11.5 percent in January 2010.

The Board has approved several major projects to be funded by tourist development dollars. One of the largest being, the Clearwater Marine Aquarium, a marine life rescue center and home to Winter the Dolphin. The Aquarium is slated to receive approximately \$26 million toward a \$66 million dollar expansion of the aquarium's site on Island Estates. The project includes five new dolphin pools, a 376 space parking garage, elevated viewing areas and 102,000 square feet of additional guest space.



Clearwater Marine Aquarium

In 2018, the County fulfilled its longstanding promise by opening the Lealman Exchange for local programs and services. The community center sits on 5.85 acres and acts as a hub for recreation, education, and local programs. It is located in the Lealman Community Redevelopment Area and offers programs such as youth mentoring, after school activities, adult education, workforce training and health and human services programs.

#### **Transportation**

In 2018 numerous efforts were made to improve citizen commutes. Over 103,476 sidewalk repairs were made to help eliminate trip and fall hazards, over 100 lane miles of roadway was paved, approximately 1,073 tons of asphalt was used to patch and repair county roadways and almost 24,000 acres of land were mowed to keep right of way clear. Additionally, the Public Works Department oversaw the replacement of two Pinellas Trail bridges allowing for increased bicycle and pedestrian safety in Palm Harbor.

The St. Pete-Clearwater International Airport had its sixth consecutive year of double-digit passenger growth, with over 162,000 passengers in 2018. The Airport served 59 non-stop destinations. Currently, non-stop service, in and out of the St. Pete-Clearwater International Airport, includes 59 destinations with 56 of those being domestic and three being international flights to Halifax, Toronto, and Winnipeg.



#### **Physical Environment**

A new Utilities mobile and online payment site, Bill2Pay, was updated to help simplify the process for customers to make monthly payments. Additionally, a \$242 million project was undertaken at the Pinellas County Waste-to-Energy facility that is anticipated to extend the facility's life by 17 years. The Public Works Department became the 12<sup>th</sup> in Florida to achieve a prestigious accreditation from the American Public Works Association. The accreditation formally recognized that the Public Works Department complies with national operational and service standards. It also verified that the department is focused on continuous improvement and has conducted an in-depth review of its policies, procedures and practices, consolidating them into a central location. Efforts to educate the public to reduce, reuse and recycle have extended the life of the County's landfill to the year 2103, ultimately, requiring less space for waste and providing more energy for the community. Preservation of beaches and waterways was impacted with 1.6 million cubic yards of sand being placed through beach nourishment efforts, funded by \$3.3 million in grant proceeds. Additionally, over 1,800 tons of debris was removed from area beaches during the worst red tide bloom in a decade, partially funded by \$2.1 in state grant proceeds.



Waste-to-Energy Facility

#### **Human Services**

Pinellas County Human Services actively worked with partners in the community to support efforts towards closing the gap for healthcare needs, protecting our most vulnerable citizens through contracted services and housing efforts, connecting veterans to benefits, protecting consumers while reducing harm and loss, and supporting effective justice system operations. Recent efforts, largely supported by over \$15 million in grant awards, have expanded access to critical substance abuse and mental health treatment through medication assisted treatment, integrated case management and targeted interventions, assisted outpatient treatment, and improved information processes.

#### Future Initiatives

The Fred Marquis Pinellas Trail in Palm Harbor will be celebrated in 2019. After a successful final inspection, the County will reopen the pedestrian bridges over Alternate U.S. 19 and Orange Street. Walkers, runners, bicyclists and other users



will no longer have to detour around the location. The busy section has been closed since 2017 for replacement of the bridges. The Fred Marquis Pinellas Trail extends from downtown St. Petersburg to Tarpon Springs as a unique connector of our communities. It has won numerous awards and was inducted into the National Rails to Trails Hall of Fame. Eventually, it will be part of the Pinellas Trail Loop, a 75-mile regional trail network that will circle the county and provide regional connections to Hillsborough and Pasco County trail networks and link to the Florida Coast-to-Coast Connector Trail. The Palm Harbor improvement project is funded through Penny for Pinellas, the county's local infrastructure sales tax.

Efforts are being made to make sure that Pinellas County is fully counted in the United States Census for 2020 by establishing a Complete Count Committee. Meetings are planned where U.S. Census Bureau representatives will explain how our community can work together to ensure all our residents are counted in the 2020 Census. The data is important as it impacts House seats, federal funding for communities, and local planning decisions. Invited to attend the committee will be city officials, civic organizations, faith-based groups, business leaders, nonprofit organizations and neighborhood associations.

Pinellas County Utilities (PCU) plans to undergo a comprehensive water and sewer rate study in the upcoming year. The study will provide numerous recommendations to address the challenges that influence PCU sustainability and financial performance over the next decade. Revenue sufficiency will be a major focal point of the study. The study will provide an evaluation of the sufficiency of the water, sewer, and reclaimed water rates over a multi-year projection period. If necessary, a plan will be developed for annual water, sewer, and reclaimed water rate adjustments so that sufficient revenue will be available to satisfy the financial requirements for PCU operations and maintenance costs, capital improvement program costs, existing and any new debt service costs along with required coverage ratios and adequate reserves.

A new Pinellas County Land Development Code will be effective on January 1, 2019. Several chapters of the Pinellas County Land Development Code have been rewritten including chapters related to zoning, site development and platting, flood plain management, environmental and natural resource protection, and miscellaneous provisions.

Zoning	Information such as change of zone boundaries or classifications, zoning clearances, nonconforming uses of land and structures, creation of zoning districts, zoning map, etc.
Site Development and Platting	Information on drainage, roads, other engineering requirements and platting.
Flood Plain Management	Information regarding the promotion of public health, safety and general welfare and to minimize public and private losses due to flood occurrences.
Environmental and Natural Resource Protection	Information on habitat management and landscaping.
Miscellaneous Provisions	Information on many of the previous chapters as well as requirements needed to build in the flood hazard areas within the county.

The Small Business Enterprise (SBE) program, a joint program between the Economic Development and Purchasing Departments, will be expanded to increase access to procurement opportunities. The SBE Program creates a sheltered market for local businesses for all purchases between \$5,000 and \$100,000, providing qualified firms the first opportunity to quote for purchases falling with this monetary range. In addition, the SBE Program has been further expanded to contain capital improvement projects (CIP) and consultant contracts sourced through the Consultant Competitive Negotiation Act (CCNA). Prime contractors competitively bidding on County CIP contracts will be asked to meet a goal specific to each project. Purchases and firm eligibility will be monitored utilizing B2GNow software. This electronic compliance

monitoring product is utilized by more than one hundred government entities nationally and is specifically designed for this purpose.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Pinellas County for its comprehensive annual financial report for the fiscal year ended September 30, 2017. This was the 37<sup>th</sup> consecutive year that Pinellas County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The County has also received GFOA's Award for Outstanding Achievement in Popular Annual Financial Reporting for the fiscal year ended September 30, 2017 for its separately issued popular report. The County has received this award for the twelfth consecutive year for reports whose contents conform to program standards of creativity, presentation, understandability and reader appeal.

The Association of Public Treasurers of the United States and Canada (APT US&C) awarded Pinellas County in 2017 with the Certification of Excellence for its investment policy for the third time. This certification should be renewed every three years. Receiving this certification denotes the County has a sound investment policy founded upon professional standards to assist in ensuring prudent management of public funds.

The GFOA also awarded a Distinguished Budget Presentation Award to Pinellas County for its separately issued annual budget for the fiscal year beginning October 1, 2017. This was the thirteenth consecutive year that Pinellas County has achieved this prestigious award. In order to be awarded a Distinguished Budget Presentation Award, a government must publish a document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communication device.

Although the Finance Division is responsible for the preparation of the Comprehensive Annual Financial Report, the County's independent auditors, Crowe Horwath LLP, have contributed to the quality and clarity of the report. Particular recognition is due the Clerk's Communications Coordinator and Print Shop for designing the front cover and printing, and the Finance Division for preparing this report. Recognition is also due to the Board of County Commissioners' Communications Department and Visit St. Pete/Clearwater for providing photographs featuring scenes from various County facilities and events throughout the report.

Respectfully submitted,

Ken Burke, CPA Clerk of the Circuit Court

and Comptroller

Claretha N. Harris, CPA Chief Deputy Director

Finance Division



#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Pinellas County Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

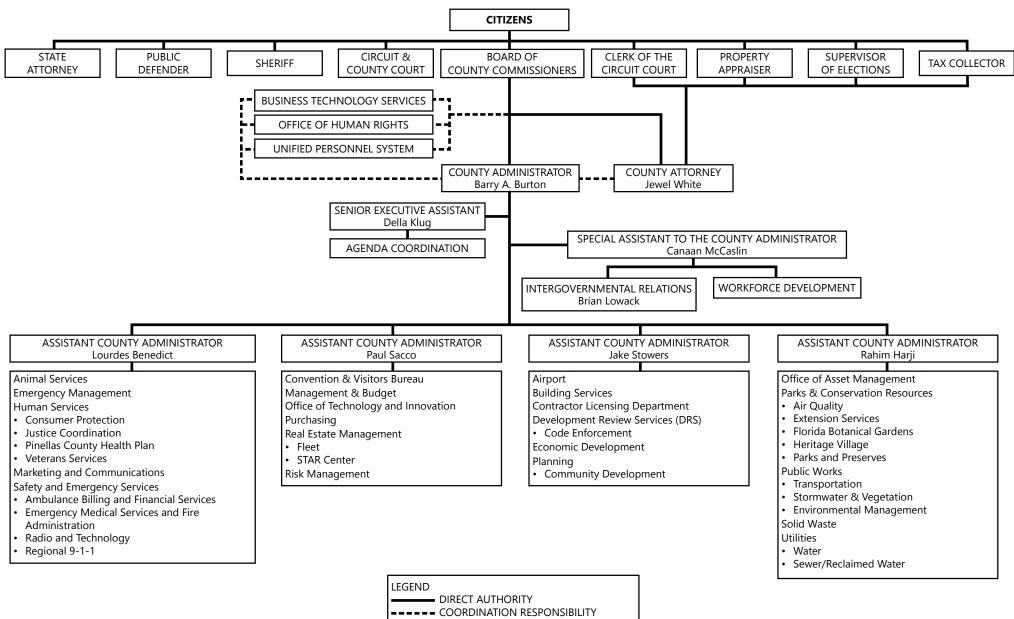
**September 30, 2017** 

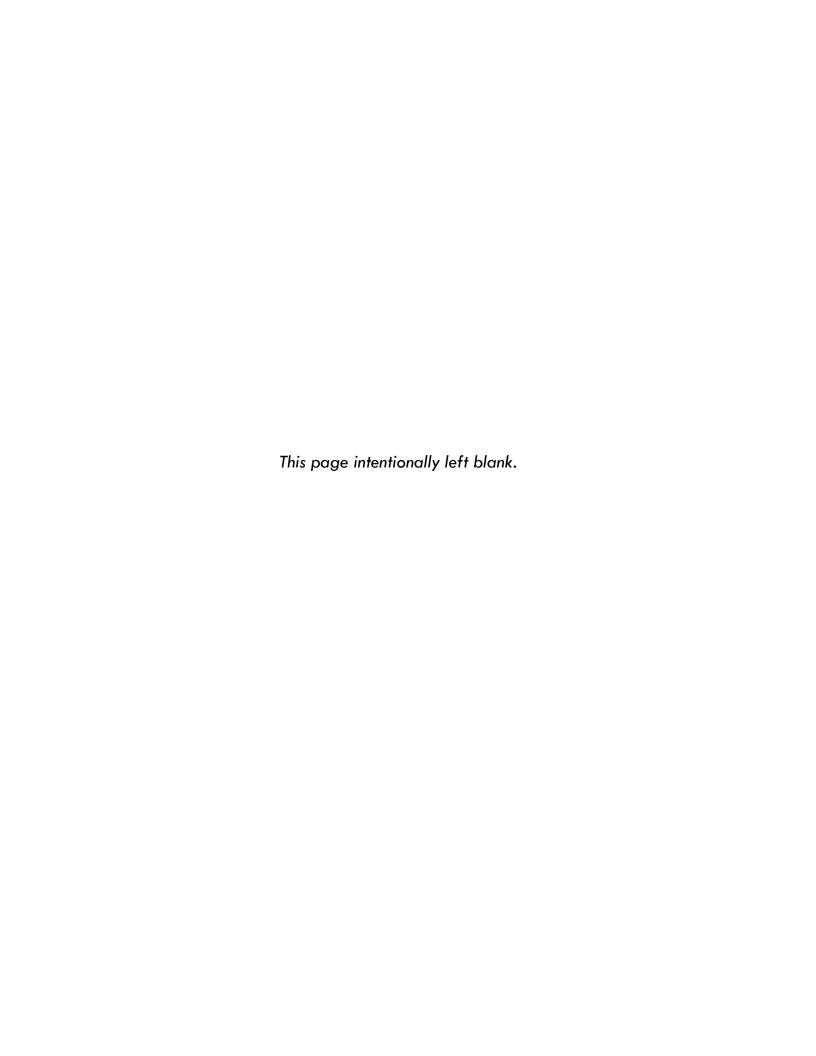
Christopher P. Morrill

**Executive Director/CEO** 



## **Government Organizational Chart**





# II: FINANCIAL SECTION

- . INDEPENDENT AUDITOR'S REPORT
- . MANAGEMENT'S DISCUSSION AND ANALYSIS
- . BASIC FINANCIAL STATEMENTS
- . GOVERNMENT-WIDE FINANCIAL STATEMENTS
- FUND FINANCIAL STATEMENTS
- NOTES TO THE FINANCIAL STATEMENTS
- REQUIRED SUPPLEMENTARY INFORMATION
- COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

# INDEPENDENT AUDITOR'S REPORT



#### INDEPENDENT AUDITOR'S REPORT

Distinguished Members of the Board of County Commissioners
Honorable Kenneth P. Burke, Clerk of the Circuit Court and Comptroller
Honorable Mike Twitty, Property Appraiser
Honorable Bob Gualtieri, Sheriff
Honorable Deborah Clark, Supervisor of Elections
Honorable Charles Thomas, Tax Collector
Pinellas County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Pinellas County, Florida (the "County"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Pinellas County Planning Council or the Pinellas County Housing Finance Authority, which together represent 99.55 percent, 96.35 percent, and 90.87 percent, respectively, of the assets, absolute value of net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component units, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund, Sheriff's Operations Fund and Emergency Medical Service Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matters

As discussed in Notes 1, 16 and 19 to the financial statements, in June 2015, the GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This Statement replaces the requirements of Statements No. 45, Accounting and financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources and expenses/expenditures as well as identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value and attribute that present value to periods of employee service. Note disclosures and required supplementary information requirements about OPEB are also addressed. Beginning net position was restated as part of the implementation of this standard. Our opinions are not modified with respect to this matter.

As discussed in Note 1 to the financial statements, In June 2017, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period.* This statement requires that interest costs incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest costs incurred before the end of a construction period are not included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. Our opinions are not modified with respect to this matter.

As discussed in Note 19 to the basic financial statements, the October 1, 2017 net position of the Pinellas County Housing Finance Authority, which is a discretely presented component unit of the County and is reported within the aggregate discretely presented component units, has been restated to correct a prior period misstatement. Our opinions are not modified with respect to this matter.

As discussed in Note 19 to the basic financial statements, the passage of Chapter 2018-179, Laws of Florida amended the Pinellas County Construction Licensing Board Special Act that resulting in a change in reporting entity during the fiscal year. The Pinellas County Construction Licensing Board became a discretely presented component unit. Beginning net position for discretely presented component units has been decreased by \$242,477 related to the change in reporting entity. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, schedules of changes in total OPEB liability, schedules of proportionate share of net pension liability and schedules of contributions on pages 4 through 15, and 84 through 88, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining and individual fund statements and schedules and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Report on Other Legal and Regulatory Requirements

In accordance with *Government Auditing Standards*, we have also issued our report dated March 14, 2019 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Crowe LLP

Crown LLP

Tampa, Florida March 14, 2019

# MANAGEMENT'S DISCUSSION AND ANALYSIS

#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

This section of Pinellas County's (County) annual financial report presents our discussion and analysis of the County's financial performance for the fiscal year ended September 30, 2018. Please read the information presented here in conjunction with the transmittal letter at the front of this report and Pinellas County's financial statements and footnotes that follow this report.

#### FINANCIAL HIGHLIGHTS

- The County's net position (excess of assets and deferred outflows over liabilities and deferred inflows) increased by \$68.2 million from the prior year, with increases of \$23.7 million and \$44.5 million, respectively, in governmental and business-type activities. The County's net position at the beginning of the year was restated to reflect the recognition of other post employment benefits (OPEB) liability and the related deferred outflows and inflows totaling \$422.4 million as explained in Note 19. The County's net position at the end of the fiscal year is \$3.1 billion, consisting of \$1.5 billion and \$1.6 billion for governmental and business-type activities, respectively. Net position included an unrestricted deficit of \$859.6 million for governmental activities and an unrestricted balance of \$300.6 million for business-type activities.
- During the year, expenses for governmental activities increased by \$44.8 million or 4.5 percent over last year, with the largest increases being in public safety of \$27.5 million and economic environment of \$25.6 million. Revenues for governmental activities increased by \$63.4 million or 6.4 percent, with the majority, or \$36.7 million of the increase attributable to property taxes.
- In the County's business-type activities, expenses increased by \$14.4 million or 5.7 percent, while revenues increased by \$6.8 million or 2.2 percent compared to the prior year.

Explanations for these changes follow in the financial analysis section beginning on page 5 of this report.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

Pinellas County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to the financial statements. The annual financial report also contains other supplemental information in addition to the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements present readers a broad overview of the County's financial operations for the fiscal year in a manner similar to a private sector business. Three categories are represented:

- Governmental activities include most of the basic services offered to citizens, including tax assessment and collections, fire and law enforcement protection, judicial services, emergency medical services, civil emergency services, construction and maintenance of highways, streets and other infrastructure, economic development, social and human services, and cultural and recreational services. Property, sales and use taxes, intergovernmental revenues and user fees finance these operations.
- Business-type activities include the water, sewer, solid waste and airport systems financed primarily by fees charged to customers.
- Component units are legally separate entities, however since the County is financially accountable for them, they are
  included in this report. Discretely presented component units are as follows: Pinellas County Planning Council, Pinellas
  County Housing Finance Authority, Pinellas County Health Facilities Authority, Pinellas County Educational Facilities
  Authority, and the Pinellas County Construction Licensing Board. The focus of this analysis is on the primary
  government.

The Statement of Net Position presents information on assets, deferred outflows, liabilities and deferred inflows and the resulting net position using accounting methods similar to those used by private sector companies. This is considered one way to measure the County's financial health.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

The Statement of Activities shows the change in the County's net position during the fiscal year. All of the current year's revenues and expenses are accounted for in this report, regardless of when cash is received or paid. Therefore, some revenues and expenses reported in this statement will result in cash flows in future fiscal years. For example, some revenue related to assessments and notes receivable will be collected over several fiscal years and some expenses related to earned unused vacation leave will be paid when used over several fiscal years.

**Fund Financial Statements.** The fund financial statements provide more detailed information about the County's most significant funds, not the County as a whole. A fund is a self-balancing group of accounts used to maintain control over resources intended to be used for specific purposes. The County uses governmental, proprietary and fiduciary funds.

Governmental funds – Most of the County's basic services are accounted for here, as reported in governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources and the balances available at the end of the fiscal year. Because the governmental funds are narrower in focus than the government-wide financial statements, the reader may better understand the differences between the two statements by comparing similar information in the statements. The governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation between governmental funds and governmental activities.

Proprietary funds – The County maintains two different types of proprietary funds: 1) enterprise funds used to account for the same types of functions as presented in business-type activities in the government-wide statements (water, sewer, solid waste and airport services) and 2) internal service funds used to account for services provided primarily to the government itself, such as information technology, risk financing, fleet management, and employee life and health benefits. Because internal service funds provide services that primarily benefit governmental rather than business-type functions, they have been included in the governmental activities in the government-wide financial statements.

Fiduciary funds – The County uses fiduciary funds to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support Pinellas County's own programs.

**Notes to the financial statements.** The notes provide additional information that is essential in order for the reader to obtain a full understanding of the information presented in the basic financial statements.

**Other information.** This report also contains other information in addition to the basic financial statements. Combining and individual fund statements and schedules are presented for nonmajor governmental, internal service and agency funds.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The comparison of net position from year to year serves to measure a government's financial position. As of September 30, 2018 assets and deferred outflows exceeded liabilities and deferred inflows by \$3.1 billion (net position) overall; however, governmental activities reflect an unrestricted deficit of \$859.6 million as explained further on page 7.

## Pinellas County, Florida's Net Position (dollars in thousands)

		(uo	mais in mou	San	usj						
	Gover	nm	ental		Busine	type	Total				
	 Acti	viti	ies		Acti	es		Primary C	ìov	ernment	
	2018		2017		2018		2017		2018		2017
Current and other assets	\$ 721,746	\$	691,983	\$	470,883	\$	497,254	\$	1,192,629	\$	1,189,237
Capital assets	 2,011,017		1,962,259		1,503,033		1,457,372	_	3,514,050		3,419,631
Total assets	2,732,763		2,654,242		1,973,916		1,954,626		4,706,679		4,608,868
Deferred outflows of resources	228,117		219,687		16,559		15,128	Ξ	244,676		234,815
Long-term liabilities	1,285,871		901,504		268,646		242,074		1,554,517		1,143,578
Other liabilities	 102,730		98,082		44,943		64,108		147,673	_	162,190
Total liabilities	1,388,601		999,586		313,589		306,182		1,702,190		1,305,768
Deferred inflows of resources	102,981		41,713		8,579		4,397		111,560		46,110

#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

	Govern Acti		Business-type Activities					Total Primary Government			
	2018		2017		2018		2017		2018		2017
Net investment in capital assets	\$ 1,984,768	\$	1,926,211	\$	1,359,345	\$	1,279,701	\$	3,344,113	\$	3,205,912
Restricted	344,174		359,828		8,338		7,357		352,512		367,185
Unrestricted (deficit)	 (859,644)		(453,409)	_	300,625		372,117	_	(559,019)		(81,292)
Total net position	\$ 1,469,298	\$	1,832,630	\$	1,668,308	\$	1,659,175	\$	3,137,606	\$	3,491,805

Investment in capital assets (e.g., land, buildings, machinery and equipment), less outstanding related debt used in acquiring these assets, represented 106.6 percent of Pinellas County's total net position. Capital assets reported net of debt are used to provide services to the citizens of Pinellas County and therefore are not available for future spending. Resources necessary to cover capital asset debt must be provided from other sources.

Restricted net position represents 11.2 percent of total net position and is obligated for a specific purpose. The unrestricted net deficit of \$559.0 million (\$859.6 million deficit in governmental activities combined with a \$300.6 million balance in business-type activities), representing 17.8 percent of total net position, was down by \$477.7 million from the prior year as explained on page 7.

The following schedule compares the revenues and expenses for the primary government for the current and previous fiscal years. Total revenues for the County increased 5.4 percent over last year. Approximately 36.9 percent of the County's total revenues come from property taxes and 13.6 percent from other taxes. Fees, service charges, revenues from other governments and unrestricted interest earnings account for 49.6 percent of all revenues. Total expenses increased 4.8 percent over the prior year.

#### Pinellas County, Florida's Changes in Net Position

		(doll	ars in thou	sand	s)						
	Gover	nmer	ntal		Busine	ess-t	ype		Te		
	Acti	ivitie	S		Acti	ivitie	es		Primary C	jove	ernment
	2018		2017		2018		2017		2018		2017
Revenues											_
Program revenues:											
Charges for services	\$ 234,646	\$	229,013	\$	299,566	\$	289,636	\$	534,212	\$	518,649
Grants - operating	118,269		112,661		51		560		118,320		113,221
Grants - capital	10,551		5,353		11,378		13,981		21,929		19,334
General revenues:											
Property taxes	504,585		467,876		-		-		504,585		467,876
Sales taxes	158,975		149,738		-		-		158,975		149,738
Fuel taxes	18,059		18,013		-		-		18,059		18,013
Communication services tax	8,909		9,425		-		-		8,909		9,425
Unrestricted interest	3,797		2,301		-		-	_	3,797		2,301
Total revenues	1,057,791		994,380		310,995		304,177		1,368,786		1,298,557
Program expenses											_
General government	189,938		191,832		-		-		189,938		191,832
Public safety	540,339		512,824		-		-		540,339		512,824
Physical environment	39,946		38,556		-		-		39,946		38,556
Transportation	78,137		86,506		-		-		78,137		86,506
Economic environment	87,828		62,250		-		-		87,828		62,250
Human services	66,339		66,890		-		-		66,339		66,890
Culture and recreation	31,659		30,562		-		-		31,659		30,562
Interest and fiscal charges	868		846		-		-		868		846
Water System	-		-		84,751		81,505		84,751		81,505
Sewer System	-		-		70,090		67,957		70,090		67,957
Solid Waste System	-		-		91,435		83,797		91,435		83,797
Nonmajor enterprise fund			-		19,247		17,866		19,247		17,866
Total expenses	1,035,054		990,266		265,523		251,125		1,300,577	_	1,241,391

#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

	Governmental Activities					Busine Acti		Total Primary Government				
		2018		2017		2018		2017		2018		2017
Change in net position before												
special items and transfers	\$	22,737	\$	4,114	\$	45,472	\$	53,052	\$	68,209	\$	57,166
Special items		-		-		-		12,522		-		12,522
Transfers in (out)		950		400		(950)		(400)	_	-	_	
Change in net position		23,687		4,514	'	44,522		65,174		68,209		69,688
Net position - beginning, restated		1,445,611		1,828,116		1,623,786		1,594,001		3,069,397		3,422,117
Net position - ending	\$	1,469,298	\$	1,832,630	\$	1,668,308	\$	1,659,175	\$	3,137,606	\$	3,491,805

**Governmental activities.** Revenues in the County's governmental activities increased by \$63.4 million or 6.4 percent over the prior year. The cost of governmental activities increased 4.5 percent or \$44.8 million from the prior year. Revenues exceeded expenses for the year by \$22.7 million, compared to an excess of revenues over expenses of \$4.1 million in the prior year. Key factors attributing to these changes are described below.

**Property tax revenues** increased by \$36.7 million, or 7.8 percent over last year for all governmental activities due to an increase in property tax values of 8 percent. The countywide millage rate remained unchanged from the previous year.

**Charges for services** amounted to \$234.6 million for the current year compared to \$229.0 million realized in the prior year, an increase of \$5.6 million. The primary contributors to this increase include additional revenues for law enforcement services of \$2.7 million and other governmental services charges of \$2.1 million.

Capital grants and contributions increased by \$5.2 million from the prior year, due primarily to 1) an increase in state funding of approximately \$3.2 million related to beach renourishment projects, and 2) funding of \$2 million in support of the Lealman Community Campus project.

Sales tax revenue increased by \$9.2 million; or 6.2 percent, reflecting signs of continued economic improvement in the area.

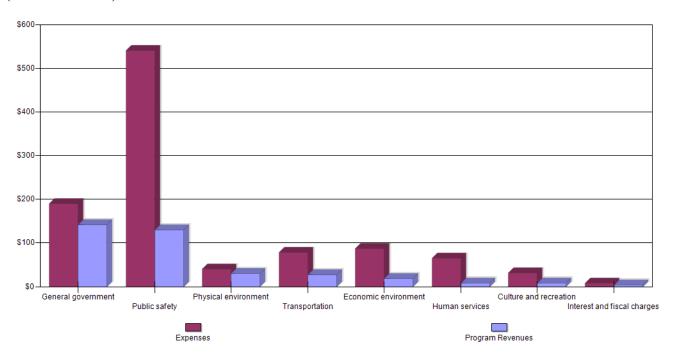
**Public safety** expenses increased by \$27.5 million, primarily as a result of 1) expenses associated with Hurricane Irma of approximately \$11.8 million, 2) increased personal services costs of \$9.0 related to OPEB and 3) additional funding of \$4.9 million over the prior year provided to local municipalities under the First Responder program, primarily to support the funding of four additional responder units.

**Transportation** expenses for the fiscal year amounted to \$78.1 million compared to \$86.5 million the prior year, a decrease of \$8.4 million. The majority of the decrease is attributable to the \$12 million reduction in the in the amount contributed as a portion of the County's share of the Gateway Express project, a jointly funded (County, State, Federal) toll road project in Pinellas County, offset by a \$4 million increase in expenses for road rehabilitation and the advanced transportation management system.

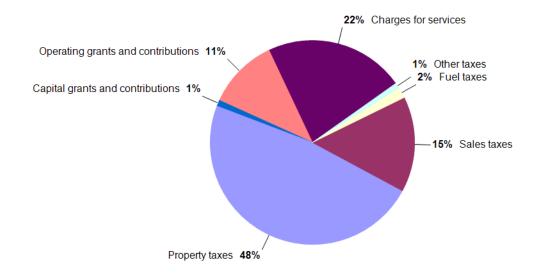
**Net position** for governmental activities totaled \$1.5 billion at fiscal year-end; however, there was a net unrestricted deficit in governmental activities of \$859.6 million resulting primarily from the unfunded OPEB and net pension liabilities. The impact on net position of OPEB and pension related liabilities, deferred inflows, and deferred outflows were \$719.3 million and \$340.6 million, respectively. Although funding for OPEB is set aside in excess of the requirement to cover current claims, it is not set aside in a trust to be used specifically for OPEB.

MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

# **Expenses and Program Revenues - Governmental Activities** (dollars in millions)



#### **Revenues by Source - Governmental Activities**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

**Business-type activities.** Net position of business-type activities increased \$44.5 million or 2.7 percent during the year. Revenues in business-type activities increased 2.2 percent over the prior year by \$6.8 million. Expenses were up by \$14.4 million or 5.7 percent.

Water System - Net position of the Water System increased \$9.8 million during the year.

- Total program revenues for the Water System, including charges for services, interest revenue, miscellaneous revenue and capital contributions, increased by \$3.5 million or 3.7 percent from the prior year. Charges for services to retail and wholesale customers were up by \$3.2 million or 3.7 percent due primarily to additional revenues (\$3.1 million) from water sales to retail and wholesale customers resulting from a combination of increases in volume consumed, and marginal increases to base and consumption rates.
- Operating expenses of the Water System increased by 5.2 percent or \$4.2 million from previous year due primarily to increases as follows: costs under the water purchases contract of \$1.7 million, cost of central services of \$1.1 million, and personal services costs of \$1 million.

Sewer System - Net position of the Sewer System increased \$8.7 million during the year.

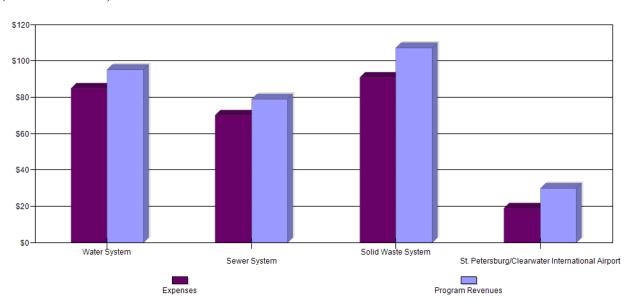
- Total program revenues decreased by \$3.4 million or 4.1 percent over the prior year. Charges for services to customers decreased by \$1.8 million or 2.3 percent. The largest contributing factor to this decrease was the one time reallocation of \$4.4 million in late fees from the Water System Fund that was received in the prior year. Revenue from retail sewer charges was up slightly from the prior fiscal year, with \$0.7 million in additional revenue being recognized.
- Annual operating expenses increased \$2.8 million or 4.5 percent due primarily to increases in maintenance and repairs to the sewer system.

Solid Waste System - Net position of the Solid Waste System increased by \$16.0 million during the year.

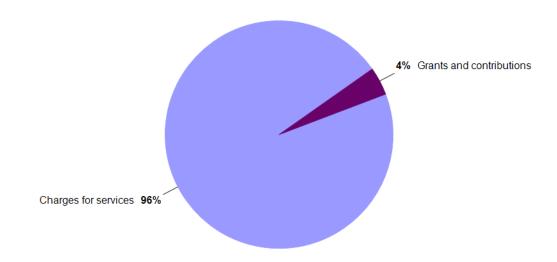
- Total program revenues of the system increased by \$5.4 million or 5.3 percent over the prior year. Electrical sales revenue was up by \$.7 million resulting from a combination of additional demand and an annual rate increase, while charges for electrical capacity resulted in additional revenues of \$3.2 million over the previous fiscal year due to contractual rate increases. Other revenues of the Solid Waste System were relatively consistent between the two years.
- Operating expenses for the system were up by \$8.4 million or 10.2 percent over the prior year due to increased costs of operating the waste-to-energy facility under the new operating agreement.

MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

# Expenses and Program Revenues – Business-type Activities (dollars in millions)



#### **Revenues by Source – Business-Type Activities**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

#### FINANCIAL ANALYSIS OF PINELLAS COUNTY'S FUNDS

The County uses fund accounting to demonstrate compliance with finance related legal requirements.

Governmental Funds: Governmental funds focus on money inflows and outflows and the balances available for spending. The governmental funds provide a detailed short-term view of the County's general government operations and the basic services provided. Governmental fund information helps determine the amount of short-term financial resources available for County programs. The unassigned fund balance may serve as an annual benchmark of the net resources available for discretionary spending at the end of the fiscal year. At fiscal year-end, total fund balance for the County's governmental funds was \$438.8 million, increasing from the prior year by \$9.3 million. The unassigned portion of fund balance was \$102.2 million for all governmental funds compared to \$85.4 million last year. As a part of the budget process for fiscal year 2017-2018, the Board adopted a policy committing or assigning portions of the previously unassigned fund balances for specific purposes as explained in Note 13 – Fund Balances. Key financial factors for the year for major governmental funds were as follows:

The General Fund is the primary operating fund of the County that accounts for all financial resources of the general government, except for those that are required to be accounted for in another fund. Appropriations for the General Fund for the fiscal year, including reserves, totaled \$691.8 million.

- Overall General Fund revenues and other financing sources increased by \$32.7 million or 5.9 percent from last year.
- Tax revenue increased by \$28.1 million, due primarily to the 8 percent increase in taxable property values.
- Intergovernmental revenues were up by \$5.3 million or 7.1 percent. The increase was due mostly to approximately \$1.8 million and \$0.8 million from the local half-cent sales tax and the state's revenue sharing trust, which is a reflection of continued economic recovery, as well as \$2.4 million realized in federal and state funding assistance for various programs and projects.
- Overall General Fund expenditures and transfers out increased by 4.2 percent or \$23.6 million. Expenditures and transfers out combined were \$105.7 million less than appropriations, including reserves, for the year as explained on page 12. Approximately \$14.6 million of the increase related to professional service and contractual service costs for providing grant consulting and debris collection and removal services for the County due to Hurricane Irma. Other significant increases included \$13.8 million in additional funding transferred to the Sheriff's Operations, in support of an initiative to provide competitive salaries and rectify disparities in compensation for Sheriff's Office personnel.

The Sheriff's Operations Fund is used to account for the general operating activity of the Sheriff, the chief law enforcement and corrections officer for the County.

- Expenditures and transfers out increased by \$8.1 million or 2.6 percent from the prior year due primarily to an increase in personal services expenditures of \$8.9 million pursuant to a planned 3 percent increase for non-sworn employees and the continuance of the step plan raises for special risk members that was put previously put into effect, as well as additional costs associated with increased employer premium rates for health care coverage of Sheriff's Office employees.
- Revenues, debt proceeds and transfers in increased by \$8.7 million or 13.5 percent over the prior year, with the increase in transfers being used towards funding the aforementioned personal services costs.
- In accordance with state law, the Sheriff returned the excess from the main operating budget to the Board at the end of the fiscal year which totaled \$0.8 million.
- Fund balance increased by \$1.5 million.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

The Capital Projects Fund accounts for construction of major governmental capital projects throughout the County.

- Revenues and transfers in increased by \$15.2 million or 13.5 percent from the prior year. The majority of this increase is related to the following: 1) federal and state grant funding in support of road and highway construction and advanced traffic monitoring systems projects (\$1.2 million), 2) beach renourishment projects (\$3.2 million), 3) economic development grant for the Lealman Community Campus project (\$2 million), 4) local infrastructure sales tax in the approximate amount of \$4.3 million, and 5) increased transfers in of \$3.1 million in support of the County's 10 year capital improvement program.
- Expenditures and transfers out decreased by \$9.8 million or 6.8 percent, from \$144.8 million in the prior year to \$135.0 million. The most significant factors contributing to the decrease were reductions in construction-related expenditures for detention support improvements and grants in aid to other organizations.

The Emergency Medical Service Fund is used to account for revenues earmarked for countywide emergency medical services.

- Revenues and transfers in were up by \$7.5 million or 6.6 percent over the prior year, attributable mostly to additional tax revenues of \$4.4 million as a result of increased taxable property values, fees generated from ambulance services of \$1.6 million, and miscellaneous revenues of \$1 million.
- Expenditures and transfers out increased by \$7.1 million or 6.4 percent, from \$110.9 million in the prior year to \$118.1 million. Amounts provided to municipalities and special districts under the First Responder program increased by \$4.9 million from the prior fiscal year, attributable mostly to the establishment of four additional responder units during the current fiscal year essential to meet increased system demands as well as an increase per the agreement terms. An increase of \$1.0 is attributable to the increase in the terms of ambulance services contract.

**Proprietary Funds**. The government's proprietary funds include enterprise and internal service funds as mentioned earlier. The enterprise funds' financial information is essentially the same as that presented in the government-wide financial statements under business-type activities.

- Enterprise funds report service activity supported by customer user fees and are presented as business-type functions.
- Internal service funds report activities that provide supplies and services to Pinellas County's other operations. Information technology, fleet management, risk financing, employee life and health benefits and Sheriff's health benefits are the activities accounted for as internal service funds. The operations of each fund are presented in the combining statements. Internal service funds are combined with governmental activities in the government-wide statements since they primarily benefit governmental activities.

#### **General Fund Budgetary Highlights**

The Board revised the budget of the General Fund several times during the year for an overall increase in expenditure appropriations of \$6.7 million. A summary of the increased appropriations is as follows:

- \$4.6 million for Emergency Services related to Hurricane Irma.
- \$1.4 million for Public Safety programs administered by the Sheriff.
- \$0.7 million for various other programs.

During the budget development process for fiscal year 2017-2018, forecasts related to county-wide taxable property values were updated to reflect a change from the initial anticipated increase of 5.0 percent to a revised 8 percent. With no increase to the millage rate from the prior year, the increased forecast for property value growth had a significant impact on the fiscal year 2017-2018 budget since approximately 72.3 percent of total General Fund revenue is derived from property taxes. On the expenditure side, efficiency measures, such as eliminating general consulting contracts, were taken which in turn allowed for the inclusion of additional funding in support of other priority projects and initiatives.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

Actual revenues and transfers in were greater than the estimated amounts by \$5.5 million. Excess fees from the constitutional officers were \$1.6 million greater than budgeted due to cost savings in their operations during the year. Taxes were \$5.4 million more than anticipated, attributable mostly to increased taxable property values. Intergovernmental revenues realized were \$2.3 million short of budget due primarily to shortfalls in proceeds from the half-cent sales tax compared to an anticipated growth. Investment earnings were \$0.1 million over budget as a result of increased yields on investments, and miscellaneous revenue saw a favorable variance of \$.8 million in comparison to amount budgeted.

Expenditures and transfers out were \$105.7 million less than appropriations, including reserves, for the year. Budgeted reserves were \$73.9 million or 10.7 percent of total final appropriations. The County continued to exercise cost containment measures during the year and to explore new opportunities to gain efficiencies through reorganization of departments and resizing of programs. Actual fund balance increased by \$1.5 million for the year to \$118.4 million, representing 17.1 percent of General Fund appropriations.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets. Pinellas County's investment in capital assets for governmental and business-type activities is \$3.5 billion, net of accumulated depreciation. This includes land, buildings, improvements, equipment, road, bridges, drainage systems, intangible assets and construction in progress. The total increase in capital assets was 2.8 percent over the prior year (2.5 percent increase for governmental activities and a 3.1 percent increase in business-type activities).

#### Pinellas County, Florida's Capital Assets

		(do	llars in thous	san	ds)							
	Gover	nm	ental		Busine	type	Total					
	Acti	viti	es		Acti	es		Primary C	rov	vernment		
	2018		2017		2018		2017		2018		2017	
Land	\$ 389,818	\$	391,446	\$	69,732	\$	69,966	\$	459,550	\$	461,412	
Buildings	400,923		403,775		75,476		78,113		476,399		481,888	
Improvements other than buildings	137,545		132,713		1,158,099		1,145,410		1,295,644		1,278,123	
Equipment	72,439		70,200		17,861		17,238		90,300		87,438	
Intangible assets	24,069		26,271		2,792		2,896		26,861		29,167	
Infrastructure	796,910		776,662		-		-		796,910		776,662	
Construction in progress	 189,313		161,192	_	179,073	_	143,749		368,386	_	304,941	
Total	\$ 2,011,017	\$	1,962,259	\$	1,503,033	\$	1,457,372	\$	3,514,050	\$	3,419,631	

Major capital asset projects funded and completed this fiscal year were as follows:

#### Governmental activities

- Lealman Community Campus Acquisition (\$11 million)
- Countywide Radio Tower Improvements (\$4.4 million)
- Upham Beach Stabilization (\$8.6 million)
- Countywide Drainage Improvements (\$7.6 million)
- Automated Traffic Management System Improvements (\$8.7 million)
- Park Street/Starkey Road Improvements (\$12.8 million)
- Haines Road Improvements (\$5.2 million)
- Countywide Paving & Intersection Improvements (\$20 million)
- Wall Springs Tower Replacement (\$2.8 million)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

#### **Business-type activities**

- Airport Parking Lot Expansion (\$2.3 million)
- Airport Taxiway Rehabilitation (\$9.7 million)
- Pass-A-Grille Water Line Improvements (\$8 million)
- Water Main Replacements (\$4.1 million)
- Solid Waste Turbine Generator Improvements (\$10 million)
- South Cross Bayou Facility Improvements (\$3.5 million)
- Innisbrook & Boca Ciega Bay Force Main Improvements (\$10.8 million)
- Sewer Pipeline Replacement & Rehabilitation (\$4.1 million)

Additional information on the County's capital assets can be found in Note 7 on pages 60-61 of this report.

**Debt Administration.** Pinellas County had no general obligation bonds outstanding at the end of the fiscal year.

#### Pinellas County, Florida's Outstanding Debt

(dollars in thousands)

	,	(		 )						
	Governmental		Business-type			Total				
	 Activities		Activities			Primary Government				
	2018		2017	2018 2017			2018		2017	
Revenue bonds	\$ -	\$	-	\$ 132,460	\$	141,221	\$	132,460	\$	141,221
Notes	9,578		9,019	-		-		9,578		9,019
Capital leases	 499		438	-		-		499		438
Total	\$ 10,077	\$	9,457	\$ 132,460	\$	141,221	\$	142,537	\$	150,678

All general long term bonded debt for governmental activities was paid off in prior years. The new debt for governmental activities is an installment contract for the Sheriff to purchase agency vehicles for \$5.9 million. Scheduled debt service payments for the Sheriff and Supervisor of Elections were made of \$5.3 million. The new capital leases for governmental activities consists of sweeper leases of \$227,328.

The total outstanding debt for business-type activities decreased by \$8.8 million from the prior year due primarily to scheduled debt service payments.

Moody's, Standard & Poors, and Fitch rate the County's debt issues. The Sewer Revenue Bonds, Series 2003 have a surety bond with FSA (now Assured Guaranty). The Sewer Revenue and Revenue Refunding Bonds, Series 1998 had a FGIC surety bond which has been applied to the Sewer refunding Series 2006, Series 2008 B-1, and Series 2011. The Sewer Revenue Bonds, Series 2008 A has a cash funded reserve. Additional information on the County's long-term debt can be found in Note 10 on pages 64-67 of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

In developing the fiscal year 2018-2019 budget, key strategic goals of the Board of County Commissioners were at the foundation: creating a quality workforce in a positive, supportive organization; ensure public health, safety, and welfare; practice superior environmental stewardship; foster continual economic growth and vitality; and deliver first class services to the public and customers. The adopted budget for the new year is based on a positive, optimistic, yet realistic outlook for the economic future of the County. The local economy demonstrates sustained improvement, tourism continues to flourish, airport passenger growth is surpassing all-time highs, building permits, inspections, and development review activity reflect sustained increases, the real estate market continues to see increasing activity and values, and sales tax revenues are growing.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

The fiscal year 2018-2019 budget reflects a financial plan to continue the County's tradition of providing high quality service to its residents and visitors while prudently managing fiscal resources. The countywide millage rate of 5.28 mills for the General Fund and the 2.09 mills for the unincorporated area remain unchanged. Maintaining adequate reserves is key to the County's ability to deal with potential emergencies and unforeseen events. The General Fund budget includes projected year-end reserves of \$95.5 million, or 15.3 percent of total revenues, which is consistent with the Board policy target of 15 percent. At adoption the 2018-2019 General Fund budget reflected an increase over the revised 2017-2018 budget of \$31.78 million or 4.6 percent.

The overall strategy employed by the County during the budget development process was to provide a balanced budget consistent with the Board's priorities as indicated in the budget document. The County continues to use a multiyear budget strategy based on a six year forecast, including all of the major operating funds to identify ways to ensure long term fiscal sustainability.

The Board continued to reach out to the community for input on the budget process using various means such as community meetings, a citizens' survey, citizens' suggestions through the County website, and through the publication of the Citizens Guide to the Budget document.

The goal of the County is to remain a popular tourist destination, a desirable high technology business area and a great place to live, work and play. As noted above, a long term financial goal of the County is to continue to maintain a strong fund balance of 15 percent of General Fund appropriations to be better positioned to deal with emergencies and unforeseen events, especially being a Florida coastal community. A strong fund balance also enhances the County's ability to raise capital in the financial markets when the need arises.

The unemployment rate in the County in December 2018 (most recent month available) was 3.1 percent, compared to a rate of 3.2 percent from December 2017 and to the state average rate of 3.3 percent.

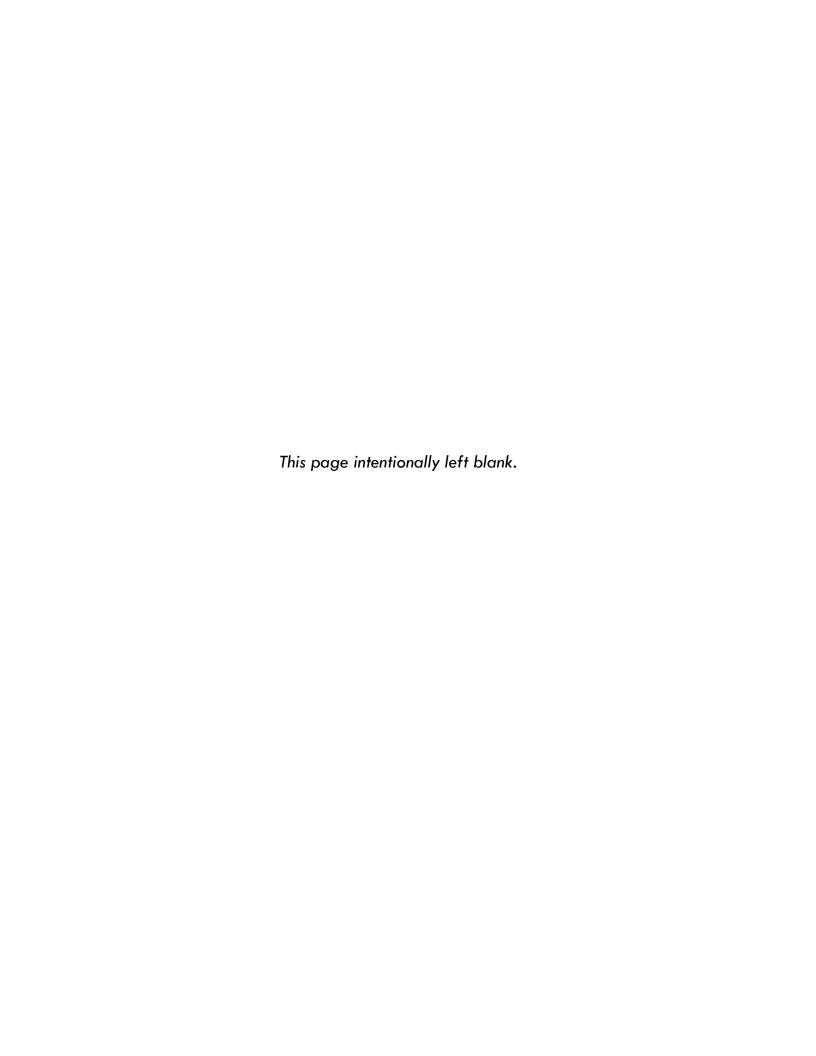
At the end of fiscal year 2017-2018, the unassigned fund balance for the General Fund was \$102.2 million. \$723.5 million was appropriated in the General Fund budget for fiscal year 2018-2019 compared to \$691.8 million in the final budget for fiscal year 2017-2018, an increase of \$31.7 million or 4.6 percent. The overall budget for the County, as originally adopted for fiscal year 2018-2019, was \$2,480,621,310 compared to an original budget of \$2,361,092,940 for fiscal year 2017-2018, an increase of \$119.5 million or 5.1 percent.

The Board authorized increases in various rates and users fees effective in October 2015 some of which are as follows: wholesale and retail water rates of 1.75 percent per year through fiscal year 2018-2019; wholesale and retail sewer rates of 1.0 percent per year, beginning in fiscal year 2016-2017 through fiscal year 2018-2019; and increases to the monthly rate for reclaimed water rates of \$1 per month through fiscal year 2018-2019.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the County's finances for interested parties. If you have questions about this report or need additional financial information, contact Pinellas County Finance Division, P. O. Box 2438, Clearwater, Florida 33757 or email <a href="mailto:clearwater">clearwater</a>, Florida 33757 or email <a href="mailto:

# BASIC FINANCIAL STATEMENTS



#### STATEMENT OF NET POSITION

September 30, 2018

	P			
	Governmental	Business-type		Component
	Activities	Activities	Total	Units
ACCETC				
ASSETS  Cook and cook againstants	\$ 184,947,758	\$ 74,094,785	\$ 259,042,543	\$ 15.933.674
Cash and cash equivalents Investments	\$ 184,947,758 414,949,382	\$ 74,094,785 327,400,566	\$ 259,042,543 742,349,948	\$ 15,933,674 101,338
	, ,			
Receivables (net of allowance for uncollectibles) Internal balances	96,120,249 11,290,381	78,810,104 (11,290,381)	174,930,353	95,786,051
Due from primary government	11,290,381	(11,290,381)	-	37,114
Inventory	4,235,187	1,686,976	5,922,163	37,114
Prepaid items		181,344	9,007,055	38,158
Unamortized charges	8,825,711 1,377,130	101,344	1,377,130	30,130
Capital assets (net of accumulated depreciation):	1,5 / /,150	-	1,377,130	-
Land	389,817,805	69,732,112	459,549,917	6,617,066
Buildings	400,923,451	75,476,043	476,399,494	4,223,666
Improvements other than buildings	137,545,135	1,158,099,247	1,295,644,382	4,223,000
Equipment	72,438,709	17,861,386	90,300,095	32,720
Intangible assets	24,068,824	2,791,539	26,860,363	32,720
Infrastructure	796,910,308	2,791,339	796,910,308	-
		170 072 596		-
Construction in progress	189,312,919	179,072,586	368,385,505	122 7(0 797
Total assets	2,732,762,949	1,973,916,307	4,706,679,256	122,769,787
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows of resources	228,117,092	16,558,905	244,675,997	1,536,449
Total assets and deferred outflows of resources	2,960,880,041	1,990,475,212	4,951,355,253	124,306,236
L LA DIA LENDO				
LIABILITIES	00 565 200	12 151 562	1.42.010.050	((0.210
Accounts payable and other current liabilities	99,565,388	43,454,562	143,019,950	668,218
Due to component units	37,114	1 100 (10	37,114	-
Accrued interest payable	2 127 522	1,188,619	1,188,619	207.001
Unearned revenue	3,127,522	299,584	3,427,106	205,081
Long-term liabilities:	51.070.046	5 44C 000	57 41 6 05 4	007.202
Due within one year	51,970,046	5,446,008	57,416,054	896,283
Due in more than one year	1,233,901,425	263,199,700	1,497,101,125	90,268,629
Total liabilities	1,388,601,495	313,588,473	1,702,189,968	92,038,211
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows of resources	102,980,844	8,578,665	111,559,509	869,249
Total liabilities and deferred inflows of				,
resources	1,491,582,339	322,167,138	1,813,749,477	92,907,460
NET POSITION	1 004 565 050	1 250 245 (20	2 2 4 4 1 1 2 5 5 2	10.050.450
Net investment in capital assets	1,984,767,950	1,359,345,620	3,344,113,570	10,873,452
Restricted for	104.500.511		104.760.711	
Capital projects	124,569,511	-	124,569,511	-
Public safety programs	58,652,002	-	58,652,002	-
Transportation projects	41,256,048	-	41,256,048	-
Grant programs	29,747,368	-	29,747,368	-
Debt service	-	322,435	322,435	14,676,939
Renewal and replacement	-	8,015,314	8,015,314	-
Other programs	89,948,665	-	89,948,665	-
Unrestricted	(859,643,842)	300,624,705	(559,019,137)	5,848,385
Total net position	\$ 1,469,297,702	\$1,668,308.074	\$3,137,605,776	\$ 31,398,776
1				

#### STATEMENT OF ACTIVITIES

			Program Revenues	3
			Operating	Capital
	T.	Charges for	Grants and	Grants and
	Expenses	Services	Contributions	Contributions
FUNCTIONS/PROGRAMS				
Primary Government:				
Governmental activities:				
General government	\$ 189,938,126	\$ 71,917,774	\$ 69,294,323	\$ -
Public safety	540,339,212	107,772,668	21,830,075	-
Physical environment	39,946,271	21,489,543	4,818,317	3,620,735
Transportation	78,136,404	9,931,246	11,035,460	6,098,371
Economic environment	87,827,908	12,231,850	7,015,197	-
Human services	66,339,054	3,728,931	4,204,506	<del>-</del>
Culture and recreation	31,659,282	7,574,134	70,692	831,481
Interest and fiscal charges	867,489		·	
Total governmental activities	1,035,053,746	234,646,146	118,268,570	10,550,587
Business-type activities:				
Water System	84,751,105	94,324,716	-	707,079
Sewer System	70,090,121	78,534,041	=	634,400
Solid Waste System	91,434,793	107,171,075	51,280	, -
Nonmajor enterprise fund	19,247,179	19,535,685	-	10,036,993
Total business-type activities	265,523,198	299,565,517	51,280	11,378,472
Total primary government	\$ 1,300,576,944	\$ 534,211,663	\$ 118,319,850	\$ 21,929,059
Component Units: Planning Council	\$ 2,532,939	\$ 1,239,995	¢	\$ -
Housing Finance Authority	8,277,649	\$ 1,239,995 4,537,915	\$ - 1,427,983	3,334,034
Health Facilities Authority	349	4,337,913	1,427,963	3,334,034
Construction Licensing Board	1,419,913	1,166,866	- -	- -
Total component units	\$ 12,230,850	\$ 6,944,777	\$ 1,427,983	\$ 3,334,034
	General revenues: Property taxes Sales taxes Fuel taxes Communication Unrestricted inv			
	Transfers in (out)			
	Total genera	l revenues		
	Change in	net position		
	Net position - beg	ginning, as restated	(see Note 19)	
	Net position - end	ling		

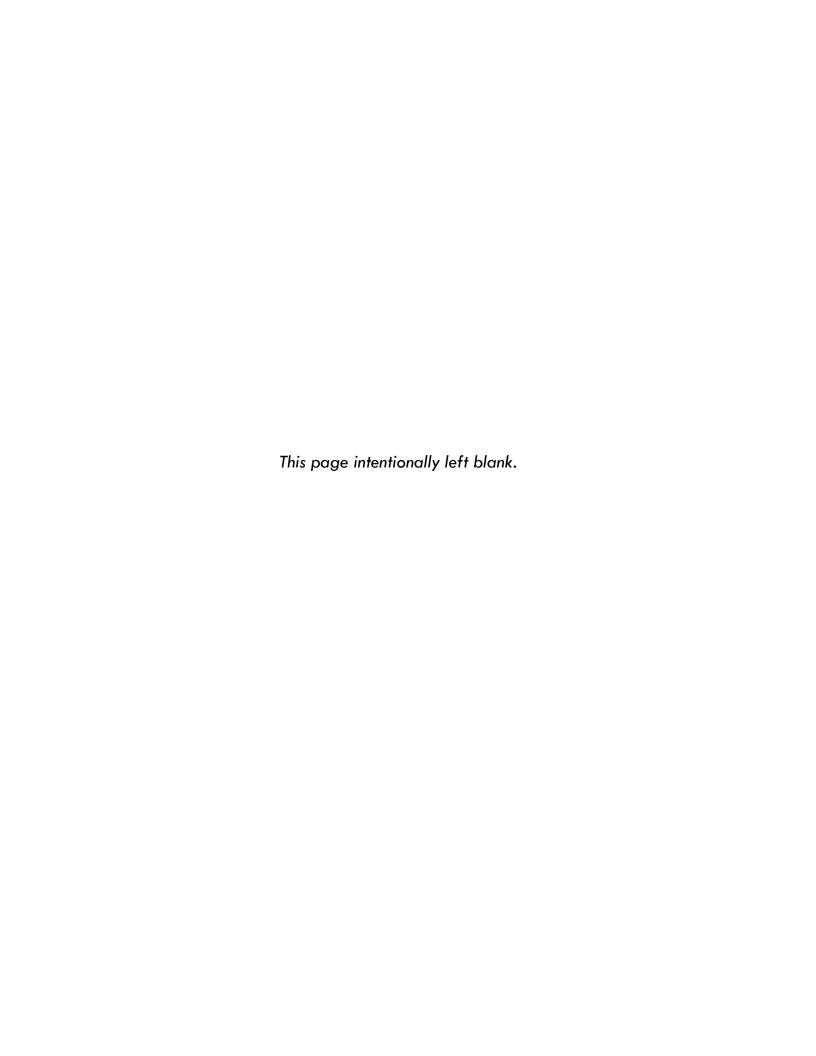
Net (Expenses) Revenues and Changes in Net Position

		Net Position	
	Primary Governmen	<u>t</u>	
Governmental	Business-type	•	
Activities	Activities	Total	Component Units
\$ (48,726,029)	\$ -	\$ (48,726,029)	\$ -
(410,736,469)	-	(410,736,469)	-
(10,017,676)	-	(10,017,676)	-
(51,071,327)	-	(51,071,327)	-
(68,580,861)	-	(68,580,861)	-
(58,405,617)	-	(58,405,617)	-
(23,182,975)	-	(23,182,975)	-
(867,489)		(867,489)	
(671,588,443)	-	(671,588,443)	-
	10 290 600	10 220 600	
-	10,280,690 9,078,320	10,280,690 9,078,320	-
-	15,787,562	15,787,562	-
=			<del>-</del>
	10,325,499	10,325,499	
	45,472,071	45,472,071	
(671,588,443)	45,472,071	(626,116,372)	
			(1.202.044)
=	=	=	(1,292,944)
-	-	-	1,022,283
=	-	=	(348)
			(253,047)
-	-	-	(524,056)
504,584,915	_	504,584,915	1,060,479
158,975,255	-	158,975,255	-
18,059,486	-	18,059,486	-
8,909,004	-	8,909,004	-
3,796,751	-	3,796,751	-
950,000	(950,000)	<del>-</del>	_
695,275,411	(950,000)	694,325,411	1,060,479
23,686,968	44,522,071	68,209,039	536,423
1,445,610,734	1,623,786,003	3,069,396,737	30,862,353
\$ 1,469,297,702	\$ 1,668,308,074	\$ 3,137,605,776	\$ 31,398,776

BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2018

		General		Sheriff's Operations	С	apital Projects
ASSETS						
Cash	\$	34,379,897	\$	17,146,981	\$	26,865,796
Investments	,	74,521,070	•	22,641	•	84,205,419
Accounts and notes receivable		274,476		144,295		-
Assessments receivable		-		-		-
Accrued interest receivable		256,857		=		290,240
Due from other funds		12,719,697		22,884,027		, -
Due from other governments		16,209,373		1,789,883		36,486,513
Inventory		4,439		1,104,843		_
Prepaid items		576,544		338,324		-
Other assets				689,795		-
Total assets	\$	138,942,353	\$	44,120,789	\$	147,847,968
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
LIABILITIES						
Vouchers payable	\$	9,869,199	\$	2,615,623	\$	10,701,088
Contracts payable	Ψ	-	Ψ	-,010,020	Ψ	3,214,102
Due to other funds		1,035,623		26,459,783		15,063
Due to other governments		3,425,261		154,575		17,102,397
Accrued liabilities		3,137,361		8,851,544		, , , <u>-</u>
Deposits and other current liabilities		5,000		29,780		_
Unearned revenue		443,610		668,457		1,366,916
Total liabilities		17,916,054		38,779,762		32,399,566
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - notes receivable		_		-		_
Unavailable revenue - grant advances		-		523,653		_
Unavailable revenue - disaster grant		2,664,792		-		-
Total deferred inflows of resources		2,664,792		523,653	_	-
FUND BALANCES						
Nonspendable		580,983		1,443,167		_
Restricted		-		3,374,207		115,448,402
Committed		_		-		-
Assigned		15,619,040		-		_
Unassigned		102,161,484		-		-
Total fund balances		118,361,507		4,817,374		115,448,402
Total liabilities, deferred inflows of resources						
and fund balances	\$	138,942,353	\$	44,120,789	\$	147,847,968

Emergency Medical Service	Nonmajor Governmental Funds	Total Governmental Funds
\$ 8,959,086 24,800,358 6,789,996 - 85,482 419,218	\$ 70,992,791 119,330,653 20,824,817 311,017 411,285 7,721,512	\$ 158,344,551 302,880,141 28,033,584 311,017 1,043,864 43,744,454
46,370	8,802,421 2,749,803 1,941,334 687,335	63,288,190 3,859,085 2,902,572 1,377,130
\$ 41,100,510	\$ 233,772,968	\$ 605,784,588
\$ 3,580,704 - 140 798,699 156,139 - 294,804	\$ 14,998,392 19,801 18,742,533 9,570,262 4,380,262 1,524,507 335,078	\$ 41,765,006 3,233,903 46,253,142 31,051,194 16,525,306 1,559,287 3,108,865
4,830,486 - - -	49,570,835 20,302,592 - -	20,302,592 523,653 2,664,792
46,370 36,223,654 - - - 36,270,024	20,302,592 4,691,137 153,811,181 1,226,235 4,170,988 - 163,899,541	23,491,037 6,761,657 308,857,444 1,226,235 19,790,028 102,161,484 438,796,848
\$ 41,100,510	\$ 233,772,968	\$ 605,784,588



#### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION September 30, 2018

Total fund balances - governmental funds		\$ 438,796,848
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, not reported in the funds		1,964,924,818
Some receivables are not available to pay for current period expenditures		2,571,023
Deferred inflows of resources related to pensions are not recorded in the governmental fund financial statements		(60,781,593)
Deferred outflows of resources related to pensions are not recorded in the governmental fund financial statements		197,381,028
Deferred inflows of resources related to OPEB are not recorded in the governmental fund financial statements		(35,112,726)
Deferred outflows of resources related to OPEB are not recorded in the governmental fund financial statements		24,500,240
Internal service funds are used by management to charge the costs of certain activities to individual funds		126,171,617
Amounts payable to component units		(37,114)
Revenue recognized when earned was deferred in the governmental funds until these current financial resources are available		20,302,592
Some long term liabilities are not due and payable in the current period and therefore not reported in the funds.		
Notes payable Compensated absences Pension liability OPEB Liability Capital leases Pollution remediation obligation	\$ (9,578,209) (49,767,374) (465,545,115) (683,402,352) (499,386) (626,595)	1, 200, 410, 025
Total net position - governmental activities		1,209,419,031) 1,469,297,702

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

	_	General		Sheriff's Operations	Ca	apital Projects
REVENUES						
Taxes Licenses and permits	\$	419,309,032 1,700,676	\$	-	\$	99,257,156
Intergovernmental Charges for services		79,735,480 51,547,463		12,673,655 3,231,987		12,571,279
Fines and forfeitures Special assessments		608,834		<del>-</del> -		- -
Impact fees Investment income		2,397,763		38,690		2,078,998 1,113,424
Miscellaneous		21,409,060		4,716,970		1,361,261
Total revenues		576,708,308		20,661,302		116,382,118
EXPENDITURES Current						
General government		90,962,793		-		17,960,524
Public safety		40,366,473		308,719,610		29,406,831
Physical environment		9,612,996		-		22,628,672
Transportation		25,659		-		54,068,858
Economic environment		19,010,344		-		3,963,134
Human services Culture and recreation		60,812,035 16,877,322		-		5,794,488
Debt service		10,677,322		-		3,794,400
Principal retirement		39,851		5,340,352		_
Interest and fiscal charges		-		207,046		-
Total expenditures		237,707,473		314,267,008		133,822,507
Excess (deficiency) of revenues				, ,		
over (under) expenditures		339,000,835		(293,605,706)		(17,440,389)
OTHER FINANCING SOURCES (USES)				<b>5</b> 000 000		
Debt issuance		10 000 055		5,900,000		11 205 740
Transfers in Transfers out		10,888,055 (348,385,365)		290,063,620 (833,545)		11,285,740 (1,226,230)
Total other financing sources (uses)		(337,497,310)	_	295,130,075		10,059,510
Net change in fund balances		1,503,525		1,524,369		(7,380,879)
Fund balances - beginning		116,858,191		3,352,007		122,829,281
Change in reserve for inventory		(209)		(59,002)	-	
Fund balances - ending	\$	118,361,507	\$	4,817,374	\$	115,448,402

Emergency Medical Service	Nonmajor Governmental Funds	Total Governmental Funds
\$ 60,962,826	\$ 110,999,646	\$ 690,528,660
116 600	7,037,219	8,737,895
116,699	24,492,068	129,589,181 149,659,841
57,201,695	37,678,696 6,926,950	7,535,784
-	21,685,539	21,685,539
	21,003,337	2,078,998
670,934	2,095,644	6,316,455
1,489,101	13,998,646	42,975,038
120,441,255	224,914,408	1,059,107,391
		1,000,107,001
_	87,892,252	196,815,569
116,294,791	32,215,230	527,002,935
-	20,644,482	52,886,150
-	33,002,026	87,096,543
-	65,229,491	88,202,969
-	5,148,504	65,960,539
-	8,648,490	31,320,300
_	126,143	5,506,346
_	609,732	816,778
116 204 701	-	
116,294,791	253,516,350	1,055,608,129
4,146,464	(28,601,942)	3,499,262
	227.220	( 127 220
407,180	227,328 57,513,588	6,127,328
(1,758,369)		370,158,183 (371,208,183)
(1,351,189)	38,736,242	5,077,328
2,795,275	10,134,300	8,576,590
33,474,749	152,966,260	429,480,488
	798,981	739,770
\$ 36,270,024	\$ 163,899,541	\$ 438,796,848

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the year ended September 30, 2018

Amounts reported for governmental activities in the statement of activities are different because:			
Net change in fund balances - total governmental funds		\$	8,576,590
Capital outlays are reported as expenditures in the governmental funds. However, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense in the statement of activities. In the current period these amounts are:			
Capital outlay	\$ 130,018,461		
Depreciation expense	(80,227,286)		49,791,175
The net effect of various miscellaneous transactions involving capital assets:			(2,947,074)
Debt proceeds			(6,127,328)
Repayment of long term debt is reported as an expenditure in the governmental funds, but the repayment reduces long term liabilities in the statement of net position.			5,506,346
Change in reserve for inventory			739,770
Revenues that are not available are deferred in the governmental funds but are included in the statement of activities. Deferred inflows increased by this amount this year.			787,599
Revenues which do not provide current financial resources and are not reported in the governmental funds.			(554,693)
Amount payable to component units			(37,114)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.			
(Increase)Decrease in compensated absences (Decrease)Increase in pension-related deferred outflows (Decrease)Increase in OPEB-related deferred outflows (Increase)Decrease in pension liability (Increase)Decrease in OPEB liability (Increase)Decrease in pension-related deferred inflows (Increase)Decrease in OPEB-related deferred inflows (Increase)Decrease in pollution remediation obligations	\$ (774,597) (16,645,973) 1,761,238 8,887,665 20,937,616 (22,075,745) (35,112,726) (109,133)		
Internal service funds are used by management to charge the costs of certain activities			(43,131,655)
to individual funds. The net revenue of the internal service funds is reported with			
governmental activities.		_	11,083,352

Change in net position - governmental activities

23,686,968

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Taxes Licenses and permits Intergovernmental Charges for services	\$ 413,948,430 1,491,700 76,690,790 50,268,630	\$ 413,948,430 1,491,700 81,991,840 51,134,250	\$ 419,309,032 1,700,676 79,735,480 51,547,463	\$ 5,360,602 208,976 (2,256,360) 413,213
Fines and forfeitures Investment income Miscellaneous	1,325,370 2,315,000 20,603,100	1,325,370 2,315,000 20,603,100	608,834 2,397,763 21,409,060	(716,536) 82,763 805,960
Total revenues	566,643,020	572,809,690	576,708,308	3,898,618
EXPENDITURES Current				
General government Public safety Physical environment	100,489,860 31,535,710 10,924,510	100,793,060 48,937,540 10,924,510	90,962,793 40,366,473 9,612,996	9,830,267 8,571,067 1,311,514
Transportation Economic environment Human services Culture and recreation	17,350 22,326,140 64,652,900 19,443,170	17,350 22,326,140 64,981,020 19,403,310	25,659 19,010,344 60,812,035 16,877,322	(8,309) 3,315,796 4,168,985 2,525,988
Debt service Principal retirement		39,860	39,851	9
Total expenditures	249,389,640	267,422,790	237,707,473	29,715,317
Excess (deficiency) of revenues over (under) expenditures	317,253,380	305,386,900	339,000,835	33,613,935
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Reserves	9,323,210 (348,898,100) (86,809,930)	9,323,210 (350,437,540) (73,937,560)	10,888,055 (348,385,365)	1,564,845 2,052,175 73,937,560
Total other financing sources (uses)	(426,384,820)	(415,051,890)	(337,497,310)	77,554,580
Net change in fund balance	(109,131,440)	(109,664,990)	1,503,525	111,168,515
Fund balance - beginning	109,131,440	109,664,990	116,858,191	7,193,201
Change in reserve for inventory			(209)	(209)
Fund balance - ending	\$ -	\$ -	\$ 118,361,507	\$ 118,361,507

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL SHERIFF'S OPERATIONS

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES Intergovernmental Charges for services Investment income Miscellaneous	\$ 22,110,433 2,752,154 27,560 2,657,518	\$ 12,654,686 3,089,416 26,791 4,124,666	\$ 12,673,655 3,231,987 38,690 4,716,970	\$ 18,969 142,571 11,899 592,304
Total revenues	27,547,665	19,895,559	20,661,302	765,743
EXPENDITURES Current Public safety Principal retirement Interest and fiscal charges	308,642,812 5,509,879 207,046	310,635,835 5,340,353 207,046	308,719,610 5,340,352 207,046	1,916,225 1
Total expenditures	314,359,737	316,183,234	314,267,008	1,916,226
Excess (deficiency) of revenues over (under) expenditures	(286,812,072)	(296,287,675)	(293,605,706)	2,681,969
OTHER FINANCING SOURCES (USES) Debt issuance Transfers in Transfers out Reserves Total other financing sources (uses)	286,768,760 - 43,312 286,812,072	5,900,000 290,063,620 - 324,055 296,287,675	5,900,000 290,063,620 (833,545) - 295,130,075	(833,545) (324,055) (1,157,600)
Net change in fund balance	-	-	1,524,369	1,524,369
Fund balance - beginning	3,352,007	3,352,007	3,352,007	-
Change in reserve for inventory			(59,002)	(59,002)
Fund balance - ending	\$ 3,352,007	\$ 3,352,007	\$ 4,817,374	\$ 1,465,367

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL EMERGENCY MEDICAL SERVICE

	<u>O:</u>	riginal Budget		Final Budget		Actual		ariance with inal Budget
REVENUES								
Taxes	\$	59,993,220	\$	59,993,220	\$	60,962,826	\$	969,606
Intergovernmental		297,960		297,960		116,699		(181,261)
Charges for services		54,537,240		54,537,240		57,201,695		2,664,455
Investment income		427,120		427,120		670,934		243,814
Miscellaneous	_		_		_	1,489,101		1,489,101
Total revenues	_	115,255,540	_	115,255,540	_	120,441,255	_	5,185,715
EXPENDITURES								
Current								
Public safety		120,859,780	_	121,274,430	_	116,294,791		4,979,639
Total expenditures		120,859,780		121,274,430		116,294,791		4,979,639
Excess (deficiency) of revenues								
over (under) expenditures	_	(5,604,240)		(6,018,890)		4,146,464		10,165,354
OTHER FINANCING SOURCES (USES)								
Transfers in		464,570		464,570		407,180		(57,390)
Transfers out		(1,798,930)		(1,798,930)		(1,758,369)		40,561
Reserves		(25,584,760)	_	(25,584,760)				25,584,760
Total other financing sources (uses)		(26,919,120)	_	(26,919,120)	_	(1,351,189)		25,567,931
Net change in fund balance		(32,523,360)		(32,938,010)		2,795,275		35,733,285
Fund balance - beginning		32,523,360		32,938,010		33,474,749		536,739
Fund balance - ending	\$	<u>-</u>	\$	<u>-</u>	\$	36,270,024	\$	36,270,024

#### STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS September 30, 2018

	Water System	Sewer System
ASSETS		
Current assets		
Cash	\$ 24,509,995	\$ 11,927,965
Cash with fiscal agent	-	3,823,619
Investments	70,618,908	53,243,794
Accounts and notes receivable	12,304,260	8,169,334
Assessments receivable	<del>-</del>	660
Accrued interest receivable	231,293	195,638
Due from other funds	-	-
Due from other governments	2,992,611	2,903,144
Inventory	1,376,763	310,213
Prepaid items	40,281	98,181
Total current assets	112,074,111	80,672,548
Noncurrent assets		
Restricted Assets		
Cash	=	=
Investments		
Total restricted assets		
Capital assets		
Land	44,359,547	5,140,419
Buildings	30,450,369	19,765,174
Improvements other than buildings	468,706,357	912,134,009
Equipment	17,511,535	16,744,254
Intangible assets	3,061,553	2,348,134
Accumulated depreciation	(223,299,437)	(342,405,236)
Construction in progress	10,598,883	15,803,458
Total capital assets, net	351,388,807	629,530,212
Other assets		
Noncurrent notes receivable	31,079,323	
Total noncurrent assets	382,468,130	629,530,212
Total assets	494,542,241	710,202,760
DEFERRED OUTFLOWS OF RESOURCES		
Losses on debt refunding	<u>-</u>	3,525,093
Pension-related deferred outflows	3,599,306	4,005,342
OPEB-related deferred outflows	847,113	948,114
Total assets and deferred outflows of resources	498,988,660	718,681,309

	Business-ty	pe Activities - Ent	erprise Funds	
				Governmental Activities -
	Solid Waste	Nonmajor	Total Enterprise	Internal Service
_	System	Enterprise Fund	Funds	Funds
\$	26,273,736	\$ 5,544,156	\$ 68,255,852	\$ 26,603,207
	165 500 702	22.020.072	3,823,619	112.060.241
	165,509,792 14,738,300	32,028,072 1,361,453	321,400,566 36,573,347	112,069,241
	14,/38,300	1,301,433	30,373,347	343,893
	570,478	131,075	1,128,484	363,227
	247	-	247	24,410,486
	2,669,235	1,463,300	10,028,290	165,451
	-	-	1,686,976	376,102
_	42,882		181,344	5,923,139
	209,804,670	40,528,056	443,079,385	170,254,746
	-	2,015,314	2,015,314	-
_		6,000,000	6,000,000	
		8,015,314	8,015,314	
	0.402.55	44 = 20 2= 2	50 <b>-00</b> 440	
	8,493,767	11,738,379	69,732,112	740.510
	38,697,047 510,604,119	55,692,990 106,769,630	144,605,580 1,998,214,115	740,518 2,113,023
	6,964,804	4,002,696	45,223,289	53,910,721
	310,689	-,002,070	5,720,376	30,297,946
	(288,152,243)	(85,678,229)		(46,005,576)
	130,914,684	21,755,561	179,072,586	5,035,701
	407,832,867	114,281,027	1,503,032,913	46,092,333
_			31,079,323	
_	407,832,867	122,296,341	1,542,127,550	46,092,333
_	617,637,537	162,824,397	1,985,206,935	216,347,079
			2 525 002	
	1 417 007	1 506 701	3,525,093	- 5 214 022
	1,417,887	1,596,701	10,619,236	5,314,033 921,791
_	337,725 619,393,149	281,624 164,702,722	2,414,576 2,001,765,840	222,582,903
_	017,373,149	104,/02,/22	2,001,703,640	222,302,903

#### STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS September 30, 2018

	,	Water System	S	Sewer System
LIABILITIES				
Current liabilities				
Vouchers payable	\$	5,991,273	\$	6,112,579
Contracts payable		-		740,149
Due to other funds		-		-
Due to other governments		1,482,872		121,142
Accrued liabilities		584,332		657,940
Claims payable		-		-
Compensated absences		961,854		1,074,411
Matured bonds and interest payable		, <u>-</u>		3,823,619
Unearned revenue		-		, , , <u>-</u>
Deposits and other current liabilities		8,050,485		_
Total current liabilities		17,070,816		12,529,840
Noncurrent liabilities				
Revenue bonds payable plus unamortized premiums				132,974,609
Long-term compensated absences		159,188		177,816
		139,100		1//,010
Long-term claims payable Other long-term liabilities		-		-
		22 021 522		25 552 702
Other post employment benefit liability		22,831,532		25,553,703
Pension liability	_	9,704,219	_	10,798,941
Total noncurrent liabilities		32,694,939		169,505,069
Total liabilities	_	49,765,755	_	182,034,909
DEFERRED INFLOWS OF RESOURCES				
Pension-related deferred inflows		1,779,864		1,980,648
OPEB-related deferred inflows		1,167,373		1,306,558
Total liabilities and deferred inflows of resources		52,712,992		185,322,115
NET POSITION (DEFICIT)				
Net investment in capital assets		350,686,413		493,560,859
Restricted for debt service		-		322,435
Restricted for renewal and replacement		-		_
Unrestricted net position (deficit)		95,589,255		39,475,900
Total net position (deficit)	\$	446,275,668	\$	533,359,194
Adjustment to reflect consolidation of internal service fund activities related to enterprise				

Net position of business-type activities

funds

	Business-ty	ype Activities - Ente	rprise Funds	
	Solid Waste System	Nonmajor Enterprise Fund	Total Enterprise Funds	Governmental Activities - Internal Service Funds
\$	12,242,348 1,534,274	\$ 3,237,206 1,272,699	\$ 27,583,406 3,547,122	\$ 3,885,320
	360	6,291	6,651	21,895,394
	555,992	-	2,160,006	26,413
	236,811	220,809	1,699,892	892,364
	-	-	-	13,128,712
	365,843	408,900	2,811,008	1,593,558
	061	200 622	3,823,619	- 10 <i>657</i>
	961 413,651	298,623	299,584 8,464,136	18,657
_		5 444 529		41 440 419
_	15,350,240	5,444,528	50,395,424	41,440,418
			132,974,609	
	60,547	67,673	465,224	263,736
	-	-	- 403,224	22,921,455
	36,050,933	_	36,050,933	-
	9,102,421	7,590,383	65,078,039	24,844,228
	3,822,815	4,304,920	28,630,895	14,327,346
	49,036,716	11,962,976	263,199,700	62,356,765
	64,386,956	17,407,504	313,595,124	103,797,183
	701,149	789,572	5,251,233	2,627,797
	465,406	388,095	3,327,432	1,270,283
	65,553,511	18,585,171	322,173,789	107,695,263
	404,712,287	110,386,061	1,359,345,620	44,675,275
	-	-	322,435	-
	-	8,015,314	8,015,314	=
	149,127,351	27,716,176	311,908,682	70,212,365
\$	553,839,638	\$ 146,117,551	1,679,592,051	\$ 114,887,640
=	<u> </u>	, ,		
			(11,283,977)	
			\$ 1,668,308,074	

CONCLUDED

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

For the year ended September 30, 2018

	W	ater System	S	ewer System
Operating revenues Charges for services	\$	89,267,026	\$	77,216,726
Operating expenses Personal services Contractual services Utility services Supplies Other operating expenses Depreciation expense		14,675,516 2,605,716 46,816,353 1,882,917 8,613,738 10,571,762		17,066,132 8,101,181 4,200,471 5,069,344 10,170,067 20,113,219
Total operating expenses		85,166,002	_	64,720,414
Operating income (loss)		4,101,024	_	12,496,312
Nonoperating revenues (expenses) Interest revenues Miscellaneous revenues Interest expense Miscellaneous expense		2,849,685 2,208,005 (28,795)		852,200 465,115 (5,739,293)
Total nonoperating revenues (expenses)		5,028,895		(4,421,978)
Income (loss) before capital contributions and transfers		9,129,919		8,074,334
Capital contributions Transfers in Transfers out		707,079 - -		634,400
Change in net position		9,836,998		8,708,734
Net position (deficit) - beginning, as restated (see Note 19)		436,438,670	_	524,650,460
Net position (deficit) - ending	\$ 4	446,275,668	\$	533,359,194

Adjustment to reflect consolidation of internal service fund activities related to enterprise funds

Change in net position of business-type activities

	Business-ty	pe A	ctivities - Enter	pris	e Funds		
_	Solid Waste System		Nonmajor Enterprise Fund		Total Enterprise Funds		Governmental Activities - sternal Service Funds
\$	104,962,439	\$	17,871,011	\$	289,317,202	\$	167,116,881
	6,161,071 58,096,219		5,468,258 3,339,444		43,370,977 72,142,560		72,244,463 47,946,930
	3,761,486 780,194 5,958,538		676,923 474,430 2,518,670		55,455,233 8,206,885 27,261,013		6,722,795 27,319,541
	15,980,709 90,738,217	_	6,284,229 18,761,954	_	52,949,919 259,386,587	_	5,870,752 160,104,481
_	14,224,222		(890,943)	_	29,930,615		7,012,400
	2,196,127		536,550		6,434,562		1,398,988
	63,789		12,109		2,749,018 (5,768,088)		1,422,193 (50,711)
_	(496,326)		(571,715)		(1,068,041)		<del>-</del>
	1,763,590	_	(23,056)	_	2,347,451	_	2,770,470
	15,987,812		(913,999)		32,278,066		9,782,870
	-		11,153,008		12,494,487		-
	<u> </u>		(950,000)		(950,000)		2,722,181 (722,181)
	15,987,812		9,289,009		43,822,553		11,782,870
_	537,851,826	_	136,828,542			_	103,104,770
\$	553,839,638	\$	146,117,551			\$	114,887,640

699,518

\$ 44,522,071

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

		Water System	S	ewer System
CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from customers Payments to suppliers Payments to employees Cash received from (paid to) other sources	\$	95,522,737 (52,209,946) (13,408,548) 1,776,430	\$	77,754,977 (27,976,314) (16,196,399) 479,112
Net cash provided (used) by operating activities		31,680,673		34,061,376
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES: Transfers in Interest payments Transfers out		(28,795)		- - -
Net cash provided (used) by noncapital financing activities		(28,795)		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Acquisition and construction of capital assets Principal paid on capital debt Interest paid on capital debt Proceeds from sale of capital assets Capital contributions Passenger Facility Charges	_	(11,950,974) - - 786,982 707,079		(30,403,999) (8,761,000) (5,819,030) 24,675 634,400
Net cash provided (used) by capital and related financing activities		(10,456,913)		(44,324,954)
CASH FLOWS FROM INVESTING ACTIVITIES: Withdrawals from investment pool Deposits to investment pool Interest received on investments Sale of investments Purchase of investments		20,822,935 (38,276,234) 939,104 - -		35,309,554 (28,858,729) 796,736 -
Net cash provided (used) by investing activities		(16,514,195)		7,247,561
Net change in cash and cash equivalents		4,680,770		(3,016,017)
Cash and cash equivalents at beginning of year		19,829,225		18,767,601
Cash and cash equivalents at end of year	\$	24,509,995	\$	15,751,584

Business-type A	Activities -	Enterprise	Funds
-----------------	--------------	------------	-------

	Service ds
(64,556,807)   (7,864,874)   (152,607,941)   (80	,451,348 ,383,709) ,370,256) 964,096
27,591,293 3,318,447 96,651,789 17	,661,479
(28,795) - (950,000) (950,000)	,722,181 - (722,181) ,000,000
(69,246,400) (13,162,447) (124,763,820) (7  (8,761,000)  (5,819,030)  13,196 573,051 1,397,904  - 6,030,523 7,372,002  - 5,657,079 5,657,079	,589,008) - - 472,618 - -
	,116,390)
(89,708,148)     (20,611,638)     (177,454,749)     (56       2,102,802     476,574     4,315,216     1       -     -     -     3       -     -     -     (3       28,233,256     (9,701,229)     9,265,393     (11       (13,408,655)     (8,234,576)     (19,978,478)     1	,510,900 ,802,337) ,037,575 ,479,508 ,479,508) ,253,862) ,291,227
\$ 26,273,736 \$ 7,559,470 \$ 74,094,785 \$ 26	,603,207

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

	 Water System	 Sewer System
Reconciliation of operating income (loss) to net cash provided (used) by		
operating activities:		
Operating income (loss)	\$ 4,101,024	\$ 12,496,312
Adjustments to reconcile operating income (loss) to net cash provided (used) by		
operating activities:		
Depreciation expense	10,571,762	20,113,219
Provision for bad debts	(30,775)	(37,722)
Miscellaneous nonoperating revenue	1,776,430	479,112
Credits toward water purchase	4,378,396	-
Changes in assets and liabilities:		
Accounts receivable	505,447	164,091
Inventory	(302,669)	(149,577)
Due from other funds	-	-
Due from other governments	5,914,299	414,148
Prepaid expenses and other assets	34,514	6,610
Pension-related deferred outflows	17,612	257,139
Vouchers payable	3,242,372	(200,255)
Due to other funds	-	-
Due to other governments	399,694	(94,295)
Accrued and other liabilities	(70,412)	35,388
OPEB liability	(890,228)	(996,370)
Net pension liability	515,548	(29,763)
Pension related deferred inflows	364,950	313,194
OPEB related deferred outflows	(14,664)	(16,413)
OPEB related deferred inflows	1,167,373	 1,306,558
Total adjustments	 27,579,649	21,565,064
Net cash provided (used) by operating activities:	\$ 31,680,673	\$ 34,061,376
Non-cash investing, capital and financial activities:		
Change in fair value of investments	\$ (326,041)	\$ (245,635)
Purchase of capital assets on account	702,392	3,884,837

Business-type Activities - Enterprise Fund	S
--	---

Solid Waste System	Nonmajor Enterprise Fund	Total Enterprise Funds	Governmental Activities - Internal Service Funds		
\$ 14,224,222	\$ (890,943)	\$ 29,930,615	\$ 7,012,400		
15,980,709 - (413,271)	6,284,229 (159) (560,943)	52,949,919 (68,656) 1,281,328 4,378,396	5,870,752 - 964,096		
(6,335,749)	(213,850)	(5,880,061) (452,246)	382,027 (15,422)		
(41,092) (3,298)	(621,607)	5,665,748 37,826	23,110,882 (22,152,957) (118,195)		
144,503 3,807,986 22	200,940 (861,698) 6,291	620,194 5,988,405 6,313	346,008 (618,183) (833,778)		
55,792 123,261 (354,915)	64,510 (295,958)	361,191 152,747 (2,537,471)	(58,980) 3,125,398 (968,706)		
(146,389) 89,952 (5,846) 465,406	(261,932) 86,347 (4,875) 388,095	77,464 854,443 (41,798) 3,327,432	(51,815) 413,627 (15,958) 1,270,283		
\$ 13,367,071 27,591,293	4,209,390       \$ 3,318,447	66,721,174 \$ 96,651,789	10,649,079 \$ 17,661,479		
\$ (684,158) 3,120,578	\$ (162,616) 3,894,967	\$ (1,418,450) 11,602,774	\$ (460,427) 1,417,058		

#### STATEMENT OF FIDUCIARY NET POSITION September 30, 2018

	A	gency Funds
ASSETS		
Cash	\$	56,540,206
Investments		6,907,106
Accounts receivable		3,409,088
Accrued interest receivable		23,807
Due from other governments		593,697
Total assets	<u>\$</u>	67,473,904
LIABILITIES		
Vouchers payable	\$	240,733
Due to other governments		29,803,097
Accrued liabilities		1,194,435
Deposits and other current liabilities		36,235,639
Total liabilities	<u>\$</u>	67,473,904

#### **Pinellas County, Florida**STATEMENT OF NET POSITION **COMPONENT UNITS** September 30, 2018

	Planning Council		Housing Finance Authority	Health Facilities Authority		Construction Licensing Board		Total
ASSETS								
Cash and cash equivalents Investments Receivables (net of allowance for	\$ 900,26 101,33		\$ 14,516,920 -	\$	11,963	\$ 504,526	\$	15,933,674 101,338
uncollectibles)  Due from primary government	317,32	23	95,468,538		-	190 37,114		95,786,051 37,114
Prepaid items Capital assets (net of accumulated depreciation):	2,43	52	35,706		-	-		38,158
Land	-	•	6,617,066		-	-		6,617,066
Buildings	-	-	4,223,666		-	-		4,223,666
Equipment	10,24	<u>45</u>	14,190		_	8,285		32,720
Total assets	1,331,62	23	120,876,086		11,963	550,115	_	122,769,787
DEFERRED OUTFLOWS OF RESOURCES Pension-related deferred outflows OPEB-related deferred outflows	1,098,53 90,59		205,664		<u>-</u>	108,052 33,606		1,412,252 124,197
Total deferred outflows of resources		_	205 664			_	_	
	1,189,12	<u> </u>	205,664			141,658	_	1,536,449
Total assets and deferred outflows of resources	2,520,75	50	121,081,750		11,963	691,773	_	124,306,236
LIABILITIES  Accounts payable and other current liabilities  Accrued interest payable  Long-term liabilities:	94,2	-	211,001 205,081		- -	362,998 -		668,218 205,081
Due within one year	134,24		732,616		-	29,425		896,283
Due in more than one year	4,268,79	_	84,743,466			1,256,366	_	90,268,629
Total liabilities	4,497,25	58	85,892,164			1,648,789	_	92,038,211
<b>DEFERRED INFLOWS OF RESOURCES</b> Pension-related deferred inflows OPEB-related deferred inflows	268,79 125,56		29,345		- -	399,286 46,259		697,428 171,821
Total deferred inflows of resources	394,33	59	29,345			445,545		869,249
Total liabilities and deferred inflows of resources	4,891,6		85,921,509			2,094,334		92,907,460
<b>NET POSITION</b> Net investment in capital assets Restricted for:	10,24	45	10,854,922		-	8,285		10,873,452
Debt service Unrestricted	(2,381,1	12)	14,676,939 9,628,380		- 11,963	(1,410,846)		14,676,939 5,848,385
Net position	\$ (2,370,80	67)	\$ 35,160,241	\$	11,963	\$ (1,402,561)	\$	31,398,776

### STATEMENT OF ACTIVITIES COMPONENT UNITS

For the year ended September 30, 2018

			Program Revenues			
_	Expenses	 Charges for Services		Operating Grants and Contributions	_	Capital Grants and Contributions
Component Units						
Planning Council \$	2,532,939	\$ 1,239,995	\$	-	\$	-
Housing Finance Authority	8,277,649	4,537,915		1,427,983		3,334,034
Health Facilities Authority	349	1		-		-
Construction Licensing Board	1,419,913	 1,166,866	_		_	
Total component units §	12,230,850	\$ 6,944,777	\$	1,427,983	\$	3,334,034

#### **GENERAL REVENUES:**

Property taxes

Total general revenues

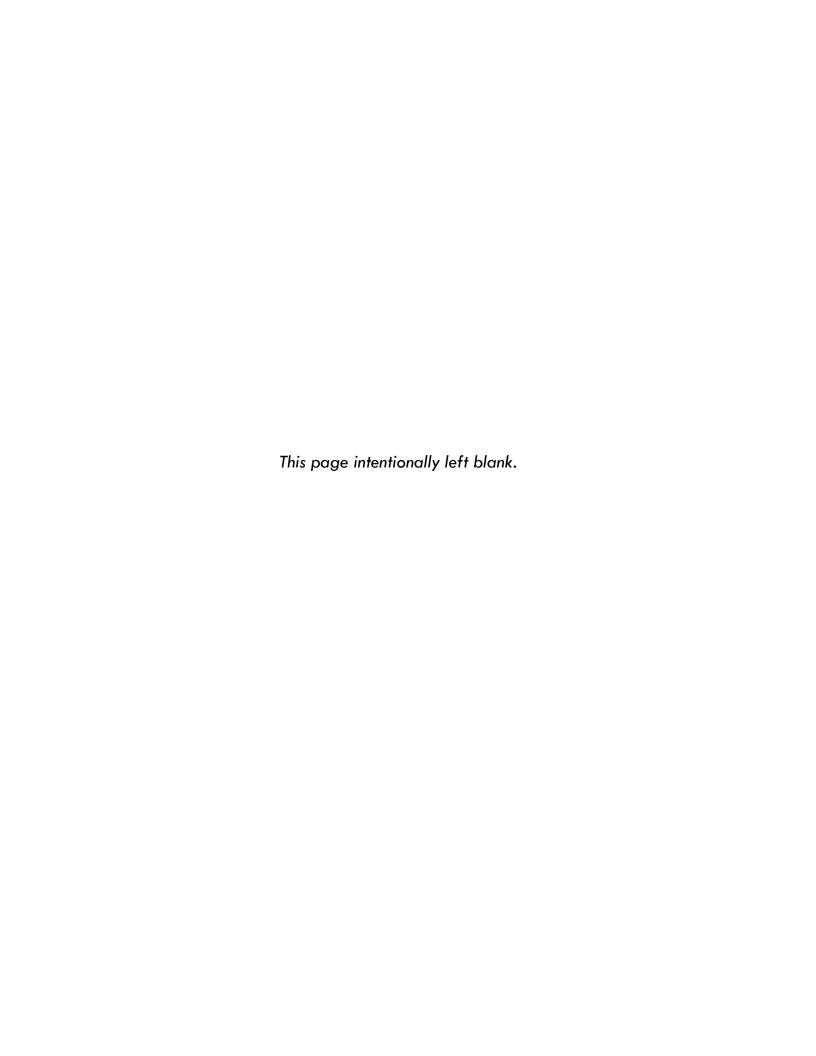
Change in net position

Net position - beginning, as restated (see Note 19)

Net position - ending

#### Net (Expenses) Revenues and Changes in Net Position

Planning Council		Housing Finance Authority	Health Finance Authority	Construction Licensing Board	Total
\$	(1,292,944) - - -	\$ - 1,022,283 - -	\$ - (348)	\$ - - (253,047)	\$ (1,292,944) 1,022,283 (348) (253,047)
	(1,292,944)	1,022,283	(348)	(253,047)	(524,056)
	1,060,479 1,060,479		· <del></del>	<u> </u>	1,060,479 1,060,479
	(232,465) (2,138,402)	1,022,283 34,137,958	(348) 12,311	(253,047) (1,149,514)	536,423 30,862,353
\$	(2,370,867)	\$ 35,160,241	\$ 11,963	\$ (1,402,561)	\$ 31,398,776



# NOTES TO THE FINANCIAL STATEMENTS

#### NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### **NOTE 1 - Summary of Significant Accounting Policies**

#### A. Summary of Significant Accounting Policies

The financial statements of Pinellas County, Florida (County) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### B. The Reporting Entity

Pinellas County, established in 1911, is a political subdivision of the State of Florida. It is governed by Florida Statutes and the County Charter. The governing Board of County Commissioners (Board) is comprised of seven elected commissioners with one commissioner chosen as Chairman. The Board appoints an Administrator to administer all policies emanating from its statutory powers and authority. In addition to the members of the Board, there are five elected Constitutional Officers: Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. The Board and the Constitutional Officers comprise the Pinellas County primary government.

The County's operations include tax assessments and collections, state/county courts, county recorder, police and fire protection, transportation, economic development, social and human services, and cultural and recreation services. In addition, the County operates four major enterprise activities: an airport, a water system, a sewer system and a solid waste resource recovery system.

As required by GAAP, the financial statements of the reporting entity include those of Pinellas County, Florida (the primary government) and its component units, entities for which the County is financially accountable. In accordance with GASB Statement Number 14, as amended by GASB Statements Number 39, 61, and 80, the financial statements of the component units described below have been included in the financial reporting entity through blended or discrete presentation.

**Blended Component Units**. Some component units, including the elected Constitutional Officers, despite being legally separate entities are in substance, the same as the primary government and are part of the primary government's operations. Accordingly, the financial statements of the following component units are blended with the primary government; reported in a manner similar to the balances and transactions of the primary government:

Pinellas County Emergency Medical Services Authority Pinellas County Industrial Development Authority Pinellas County Community Redevelopment Agency

The governing body of the Pinellas County Emergency Medical Services Authority, Pinellas County Industrial Development Authority, and Pinellas County Community Redevelopment Agency is the Board and there is a financial burden relationship between the respective entities and the primary government. In addition, the management of the primary government has operational responsibility for these entities. The financial activity of the blended component units is presented as follows: 1) Emergency Medical Services Authority - major governmental fund, 2) Industrial Development Authority - department in the General Fund, and 3) Community Redevelopment Agency - nonmajor governmental special revenue fund.

The elected Constitutional Officers are an integral part of the primary government and although they are legally separate entities, they provide almost exclusive service or benefit to the primary government. The Constitutional Officers operations are presented as special revenue funds and an internal service fund within the primary government.

**Discretely Presented Component Units**. The following component units meet the criteria for discrete presentation and are presented in the component units column in the government-wide financial statements in order to clearly distinguish their balances and transactions from the primary government:

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

**Pinellas County Planning Council**. The purpose of the Pinellas County Planning Council (Council) is to formulate and execute objectives and policies necessary for the orderly growth, development and environmental protection of the County as a whole. The Council serves as an advisory board and provides preliminary approval on proposed changes to the adopted County Land Use Plan. The Board can overrule the Council with a majority plus one vote, and has the right to review and increase or reduce the Council's budget.

Pinellas County Housing Finance Authority. The purpose of the Pinellas County Housing Finance Authority (HFA) is to encourage the investment of private capital and stimulate the construction of residential housing for low and moderate income families through the use of public financing. The enabling law of the HFA provides that any debt issued by the HFA for financing qualified housing development is payable solely from the revenues and receipts of those developments and shall not constitute a debt, liability, obligation or a pledge of the full faith or credit of the HFA, the County, the State of Florida or any of its political subdivisions. However, because the HFA makes contributions toward the single family bond program and receives the remaining funds after the debt is satisfied, the debt and other related assets, liabilities, net position and activities of the program are reported in the component unit financial statements herein. No such relationship exists for the multifamily program, thus those bonds are not reported as liabilities in the financial statements, but are disclosed as conduit debt. The Board appoints the members of the board of the HFA, and may, at any time, remove board members without cause, alter or change the structure, organization, programs or activities of the HFA, including terminating the HFA. The sale of all bonds and notes to be issued by the HFA shall be subject to the approval of the Board.

Pinellas County Health Facilities Authority. The purpose of the Pinellas County Health Facilities Authority (Authority) is to provide investment of private capital to fund construction of health facilities within the County. The enabling law of the Authority provides that any debt issued by the Authority for financing qualified health facilities is payable solely from the revenues and receipts of those facilities and shall not constitute a debt, liability, obligation or a pledge of the full faith or credit of the County, the State of Florida or any of its political subdivisions. The Board appoints the members of the board of the Authority and may, at its discretion, amend the powers and duties of the Authority. The sale of all bonds and notes to be issued by the Authority shall be subject to the approval of the Board.

**Pinellas County Educational Facilities Authority**. The purpose of the Pinellas County Educational Facilities Authority (EFA) is to assist institutions for higher education in the construction, financing and refinancing of projects within the County. The enabling law of the EFA provides that bonds issued by the EFA shall not be deemed to constitute a debt, liability or a pledge of the full faith and credit of the County, the State of Florida or any of its political subdivisions, but shall be payable solely from the funds of the EFA. The Board appoints the members of the board of the EFA, and may remove any member or may terminate the EFA if it determines that there is no longer a need for the EFA's existence. The issuance of bonds and notes of the EFA are subject to the approval of the Board. The EFA had no financial activity for the fiscal year or account balances at the end of the year.

Pinellas County Construction Licensing Board. The purpose of the Pinellas County Construction Licensing Board (CLB) is to regulate certain construction and home improvement contractors practicing in Pinellas County. In addition, the CLB amends the building codes for application and enforcement countywide to provide safe, economic, and sound buildings and structures throughout the County. The CLB was created in 1973 by the Legislature's Special Act Chapter 75-489, Law of Florida, as amended by Chapters 78-594, 81-466, -86-444, 89-504, 93-387, 2002-350, 2003-319, 2004-403, and 2018-179 Laws of Florida, to regulate the construction industry in Pinellas County. The CLB Board is a dependent agency of the Board. The Board appoints all 15 members of the CLB Board and may remove any member of the CLB Board at any time. The Board at its discretion may amend the powers and duties of the CLB Board including CLB Board finances and contributions of cost associated with the CLB which are borne by the Board.

Copies of financial statements of the discretely presented component units and the Constitutional Officers may be obtained directly from these entities or from Pinellas County Clerk of the Circuit Court and Comptroller, Finance Division, 14 South Fort Harrison Avenue, 3rd Floor, Clearwater, Florida 33756. Separate financial statements are not prepared for the Emergency Medical Services Authority, the Industrial Development Authority, or the Health Facilities Authority.

#### NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### C. Basis of Presentation, Basis of Accounting

#### **Basis of Presentation**

Government—wide Statements. The statement of net position and the statement of activities report information on the primary government and its component units, except for fiduciary activities. Eliminations have been made to reduce the effect of interfund activities. These statements distinguish between governmental activities, normally financed through taxes, intergovernmental revenues and other nonexchange activities, and business-type activities, which normally are financed by fees charged to external parties.

The statement of activities presents a comparison of direct expenses and program revenues for each business-type segment or governmental function of the County. Direct expenses are those associated with a specific function or segment. Program revenues include: (a) fees, fines, and charges for services paid by the recipients of the goods or services provided by programs, and (b) grants and contributions restricted to meeting the requirement of a particular program. General revenues include all taxes and other revenue not classified as program revenue.

**Fund Financial Statements**. The fund financial statements provide information about all the County's funds including fiduciary funds, which are excluded from the government-wide presentation. Separate financial statements are presented for governmental, proprietary and fiduciary fund categories. Separate columns are presented for each major governmental and enterprise fund. All remaining governmental and enterprise funds are combined and reported as nonmajor funds.

The County reports the following major governmental funds:

**General Fund**. The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.

**Sheriff's Operations Fund**. This special revenue fund is used to account for the general operating activity of the Sheriff, the chief law enforcement officer for the County, including law enforcement and corrections. Revenues and other sources reported in this fund include intergovernmental revenues, charges for services, miscellaneous revenues and transfers in.

Capital Projects Fund. This fund accounts for the construction of all major governmental capital projects throughout the County. Revenues and other sources for this fund include taxes, intergovernmental revenues, charges for services, impact fees, investment income, miscellaneous revenues and transfers in.

**Emergency Medical Service Fund**. This special revenue fund is used to account for revenues earmarked for emergency medical services. Up to 1.5 mills are levied annually on a countywide basis to finance a comprehensive countywide emergency medical service system. Revenues and other sources for this fund include taxes, intergovernmental revenues, charges for services, investment income, miscellaneous revenues and transfers in.

The County reports the following major enterprise funds:

**Water System**. This fund accounts for the provision of water services to users throughout the County. Wholesale water sales are made to some cities in the County. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collections.

**Sewer System**. This fund accounts for the provision of sewer services to users throughout the County. Wholesale sewer services are provided to some cities within the County. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collections.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

**Solid Waste System**. This fund accounts for the provision of solid waste disposal services to users of the County disposal facility and landfills. All activities necessary to provide disposal services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

The County reports the following additional fund types:

**Internal Service Funds**. These funds account for the financing of goods or services provided by one department to other departments of the County or to other governments, on a cost reimbursement basis. Services include information technology, fleet management, risk financing and employee health benefits.

**Agency Funds**. These funds account for monies held by the County in a purely custodial capacity for other parties, including governments, businesses and individuals. These funds include performance bonds on construction projects, tax deed sales, taxes and fees collected on behalf of other governments, court registry deposits, etc.

#### Measurement Focus, Basis of Accounting

Government-wide and Proprietary Fund Financial Statements. The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions include property taxes, grants, entitlements, and donations. Property taxes are recognized as revenue in the fiscal year for which taxes are levied. Grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements are met.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when measurable and available. Revenues are considered available when they are collected within the current period or within 60 days after year end. Taxes, licenses and permits, and interest are considered susceptible to accrual. Grant revenues are recognized when eligibility requirements are met and related amounts are available from the grantor. Special assessments are recorded as revenue in the year installments are due. Expenditures are recorded when the fund liability is incurred, except for principal and interest on general long-term debt, and compensated absences that are recognized when matured.

**Proprietary Fund Financial Statements.** Proprietary fund operating revenues result from exchange transactions in which each party receives and gives essentially equal value from its principal activities. Operating expenses result from providing services and producing and delivering goods in connection with the principal activities of the respective funds. All other revenues and expenses are considered nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as needed.

Agency Funds. Agency funds report only assets and liabilities, have no measurement focus and use the accrual basis of accounting.

#### D. Cash and Cash Equivalents and Investments

The County considers all cash on hand, demand deposits, cash with fiscal agent, revolving funds and short-term investments, including restricted assets with original maturities of three months or less from acquisition date to be cash and cash equivalents. Investments and the majority of bank deposits are pooled for investment purposes. Earnings from pooled activity are allocated based on a participating fund's average daily cash and investment balance.

Investments are stated at fair value. If investments are held by a specific fund, all earnings are applied to the specific fund.

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### E. Receivables

Accounts and notes receivable for the primary government are reported net of allowance for doubtful accounts, totaling \$667,948. The allowance for doubtful accounts represents those accounts which are deemed uncollectible based upon past collection history. Bad debts totaling \$41,119 are shown within charges for services. An estimated receivable is recorded and revenue recognized for the Water System and Sewer System Enterprise Funds for estimated unbilled consumption at year end. Unbilled receivables at fiscal year end were \$11,183,279.

#### F. Inventory and Prepaid Items

Inventories are determined by physical count and are stated at cost using the moving average cost basis. The cost is recorded as expenditure at the time individual inventory items are purchased (i.e. the purchases method). The inventory reported in the General Fund and Special Revenue Funds is equally offset by a fund balance reserve which indicates that it does not constitute an "available spendable resource" even though it is a component of current assets. Certain payments to vendors reflect costs related to future periods and are reported as prepaid items in the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures when consumed rather than when purchased.

#### G. Capital Assets

Capital assets include land, buildings, equipment, intangible assets and infrastructure assets (roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems) reported in the governmental and business-type activities of the government-wide financial statements. Capital assets are items with individual costs of \$1,000 or more with useful lives of more than one year. Purchased or constructed capital assets are recorded at cost or estimated historical costs. Donated assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not increase the value or useful life of the asset is not capitalized. Capital assets are depreciated over their useful lives unless they are inexhaustible. The term depreciation includes amortization of intangible assets.

Depreciation is provided using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives
Buildings	35 - 50
Improvements other than buildings	10 - 65
Equipment	5 - 20
Intangible assets	5 - 20
Infrastructure	5 - 20

### H. Compensated Absences

County policy allows employees to accumulate unused vacation and sick leave benefits. Employees are generally allowed to accumulate vacation up to a maximum of three years' leave. Prior to December 24, 1994, sick leave was accumulated with no maximum. Effective December 24, 1994, employees no longer accrue sick leave. All vacation leave and a portion of sick leave are paid upon termination, depending on length of service. The governmental funds record expenditures for compensated absences as they mature. Compensated absences are accrued when earned in the government-wide and proprietary fund statements.

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### I. Obligation for Landfill Closure and Post-Closure Care Costs

The County is required by federal and state laws and regulations to place a final cover on its landfill when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post-closure costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and post-closure costs as operating expense in each period based on landfill capacity used at fiscal year end. The liability related to closure and post-closure care costs is reported in the Solid Waste System enterprise fund.

#### J. Unamortized Charges

In the government-wide and proprietary fund statements, bond discounts, premiums and prepaid insurance costs are capitalized and amortized over the life of the bonds using the bonds outstanding method, which approximates the effective interest method. Bonds payable are reported net of applicable discounts and premiums. Prepaid bond insurance costs are reported as other assets and all other issuance costs are expensed as incurred. For governmental funds, bond issuance costs, premiums and discounts are recognized during the current period.

#### K. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position includes a separate section for deferred outflows of resources that represents a consumption of net position that applies to a future period and pension contributions subsequent to the measurement date and will not be recognized as outflows of resources (expense/expenditure) until that time. The deferred outflows of resources in the Statement of Net Position represents the difference between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on pension plan investments, changes in the proportion and differences between the County's contributions and proportionate share of contributions relating to pension and other post employment benefit (OPEB) plans. The County has also reported the deferred amount on debt refunding as a deferred outflow of resources in the Statement of Net Position in the business-type activities and the proprietary funds. A deferred amount on refunding results from the difference between the reacquisition price and the net carrying amount of the old debt resulting from refunding transactions in government-wide and proprietary fund statements and is capitalized and amortized over the shorter of the life of the new debt or the remaining life of the old debt. Unamortized amounts are reported as deferred outflows of resources and amortized and reported as a component of interest expense.

In addition to liabilities, the Statement of Net Position in Governmental Activities includes a separate section for deferred inflows of resources that represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. This section includes deferred inflows of resources representing the difference between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on plan investments, changes in the proportion and differences between the County's contributions and proportionate share of contributions relating to pension and OPEB plans. The section includes grant funds received in advance having grantor stipulations that funds received cannot be used until future periods. These amounts are later recognized as revenue in the period when the time requirements have been met and the related expenditure/expense has been spent. This section also includes grant funds to be received in a future period. These amounts are later recognized as revenue in the period when the time requirements have been met. These amounts are also reported as deferred inflows in the governmental funds balance sheet. The County has also reported unavailable revenue - notes receivable which arise only under a modified accrual basis of accounting that qualify for reporting in this category in the governmental funds balance sheet only. The amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

### NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

Balances at fiscal year end of deferred inflows and outflows of resources were as follows:

						Total					
	G	Governmental Activities		Business Type Activities		Primary Government		Component Units		Governmental Funds	
Deferred outflows:				_		_					
Pension-related	\$	202,695,061	\$	10,619,236	\$	213,314,297	\$	1,412,252	\$	-	
OPEB-related		25,422,031		2,414,576		27,836,607		124,197		-	
Losses on debt refunding		-		3,525,093		3,525,093					
	\$	228,117,092	\$	16,558,905	\$	244,675,997	\$	1,536,449	\$		
Deferred inflows:											
Pension-related	\$	63,409,390	\$	5,251,233	\$	68,660,623	\$	697,428	\$	-	
OPEB-related		36,383,009		3,327,432		39,710,441		171,821		-	
Unavailable notes receivable		-		-		-		-		20,302,592	
Unavailable revenue - grant advances		523,653		-		523,653		-		523,653	
Unavailable revenue - disaster grant		2,664,792		-		2,664,792				2,664,792	
	\$	102,980,844	\$	8,578,665	\$	111,559,509	\$	869,249	\$	23,491,037	

#### L. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) and additions to/deductions from FRS's and HIS's fiduciary net position have been determined on the same basis as they are reported by the FRS and HIS plans. For this purpose, plan contributions are recognized when due and payable in accordance with plan terms.

#### M. Fund Balances

Fund balances are reported in classifications depending on whether the amounts are spendable or nonspendable. Spendable amounts are further classified based on external and/or internal constraints. See Note 13 for further explanation of the classifications on the financial statements.

#### N. Reclassifications

Certain reclassifications to the separately issued Constitutional Officer and component unit financial statements have been made to conform to the presentation format in the Comprehensive Annual Financial Report.

#### O. Implementation of New Pronouncements

For the fiscal year ended September 30, 2018 the County implemented the following GASB pronouncement:

In June, 2015, the GASB issued Statement Number 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures for OPEB plans. For defined benefit OPEB plans, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. This Statement enhances accountability and transparency through revised and new note disclosures (see Note 16 Other Postemployment Benefit (OPEB) Plans) and Required Supplementary Information (RSI). The provisions of this statement are effective for fiscal years beginning after June 15, 2017. See Note 19 for the effect of the implementation.

In May, 2017, the GASB issued Statement Number 85, Omnibus 2017. This Statement addresses practice issues that have been

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and OPEB). The provisions of this Statement are effective for reporting periods beginning after June 15, 2017. The implementation of this pronouncement had no financial or reporting impact on the County.

In June, 2018, the GASB issued Statement Number 89, Accounting for Interest Cost Incurred before the End of a Construction Period. This Statement modifies financial accounting and reporting by requiring interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund, as was previously reported. The provisions of this Statement are effective for reporting periods beginning after December 15, 2019, however the County has chosen an early implementation for reporting periods after September 30, 2017.

#### NOTE 2 - Stewardship, Compliance and Accountability

#### A. Budgetary Information

Chapters 129 and 200, Florida Statutes, govern the preparation, adoption, and administration of the County's annual budget. The budget shall be balanced: that is, the total of the estimated receipts, including balances brought forward, shall equal the total of the appropriations and reserves. Budgets for the governmental funds are prepared in accordance with GAAP, using the modified accrual basis of accounting, except for the Supervisor of Elections Special Revenue Fund.

The annual budget, both operating and capital improvement, serves as the legal authorization for expenditures. During the fiscal year, supplemental budget appropriations were made to increase the annual budgets of several funds including the General Fund. The effect of these supplemental appropriations on the General Fund resulted in increased appropriations of \$6,700,220, and Emergency Medical Services increased by \$414,650. The budget of the Sheriff's Operations Fund was increased by \$2,104,240, during the fiscal year. The majority of the supplemental appropriations were a result of unanticipated funds being received, as well as additional funding related to new or renewed grant programs including funds from the Federal and Local Law Enforcement Trust. Other supplemental appropriations are not material to the financial statements.

Budgetary control is maintained at the combined major object expenditure level (i.e. total of personal services, operating expenses, capital outlay and grants and aids) on a cost center basis. Departmental budget/actual comparison reports at the object and subobject expenditure level of control are available for public inspection in the Finance Division. As permitted by Section 2400.112, Codification of Governmental Accounting and Financial Reporting Standards, individual fund budget/actual comparisons at the department level are not presented. The voluminous detail would needlessly expand the financial statements. A separate report demonstrating compliance with the budget is available and may be obtained from Pinellas County Clerk of the Circuit Court and Comptroller, Finance Division, 14 South Fort Harrison Avenue, 3<sup>rd</sup> Floor, Clearwater, Florida 33756.

The adopted budget cannot be changed except by an amendment or a budget supplement. The budgetary data presented is as amended by the Board for the fiscal year. State statutes provide that the Board may amend the adopted budget when:

- 1. Appropriations for a fund are increased and decreased by the same amount so that total appropriations do not change;
- 2. Reserves for future construction and improvements are appropriated by a resolution;
- 3. A receipt from a source not anticipated in the budget and received for a particular purpose may be appropriated by a resolution; and
- 4. A receipt from a source not anticipated in the budget and not designated for a particular purpose is presented by budget supplement to the Board.

This requires proper public notice to allow public comments before adoption. All governmental and proprietary funds of the primary government legally adopted budgets.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### **NOTE 3 - Property Taxes**

**Current Taxes**. All property taxes that are levied on October 1 (based on assessed values on January 1, which is also the tax lien date), become due and payable on November 1, and are delinquent on April 1 of the following year. Discounts are allowed for early payment of 4, 3, 2 and 1% in November through February, respectively. Property taxes receivable are not included in the financial statements as delinquent taxes as of year-end, since the amount is immaterial. The maximum ad valorem tax millage rate is limited to 10 mills by Section 200.071, Florida Statutes.

**Unpaid Taxes - Sale of Certificates**. The Tax Collector advertises as required by statute and, at public auction, sells tax certificates for unpaid taxes on all real property. Certificates not purchased are issued to the County. Any person owning real property upon which a tax certificate has been sold may redeem the real property by paying the Tax Collector the face amount of the tax certificate plus interest and other costs.

**Tax Deeds**. The owner of a tax certificate may at any time after taxes have been delinquent (April 1), for two years, file an application for tax deed sale. The County, as a certificate owner, may exercise similar procedures. Tax deeds are issued to the highest bidder for the property which is sold at public auction.

#### **NOTE 4 - Deposits**

#### A. Primary Government

**Deposits**: The County maintains a cash pool for the deposits of all governmental, internal service and agency funds. Each enterprise fund maintains its own cash accounts. Each fund type's portion of these balances is shown on the respective balance sheet and statement of net position as cash or cash and cash equivalents.

### Custodial Credit Risk - Deposits

According to Chapter 280, Florida Statutes, County monies must be deposited with financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida. In accordance with this statute, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities and, if necessary, by assessments against other qualified public depositories. At fiscal year end, all deposits were covered by Federal depository insurance or by pledged collateral.

The following is a reconciliation of the County's cash and investment balances at fiscal year-end:

		ent-Wide Net Position				
	Total Primary Government	Component Units	Fiduciary Fund Statement of Net Position	Total Reporting Entity		
Cash and cash equivalents Investments	\$ 259,042,543 742,349,948	\$ 15,933,674 101,338	\$ 56,540,206 6,907,106	\$ 331,516,423 749,358,392		
	\$ 1,001,392,491	\$ 16,035,012	\$ 63,447,312	\$ 1,080,874,815		

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

**Investments**: At September 30, the County's investments, along with their respective ratings were as follows:

Investment Type	 Fair Value	Ratings
Certificate of Deposit	\$ 22,641	N/A
Florida Local Government Investment Trust (FLGIT)	40,137,277	AAAm
Florida Cooperative Liquid Assets Securities System (FLCLASS) (a)	116,745,346	AAAm
Money Market Funds (a)	390,482	N/A
Direct obligations of the U.S. Treasury	23,035,655	AA+/Aaa
Federal Agencies and Instrumentalities (b)	568,925,653	AA+/Aaa
	\$ 749,257,054	

- (a) Standard & Poor's short-term rating.
- (b) Standard & Poor's / Moody's long-term rating.

#### Investment Policy

The investment program of the County is established in accordance with the County's investment policy, pertinent bond resolutions, Sections 125 and 218.415, Florida Statutes, and Pinellas County Code Section 2-144 and Resolution 17-33. The County's Investment Policy is designed to ensure the prudent management of funds, and the availability of operating and capital funds when required, while earning a competitive return within the policy framework. The primary objectives, in order of priority, of investment activity shall be safety, liquidity, and yield.

The County's investment policy, excluding the other Constitutional Officers, authorizes the following investments:

- Florida Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969, as provided in Section 163.01, Florida Statutes
- Securities and Exchange Commission registered money market funds
- Savings accounts and certificates of deposit in state-certified qualified public depositories, as defined in Section 280.02, Florida Statutes
- Direct obligations of the U.S. Treasury
- Obligations of Federal agencies and instrumentalities
- Commercial paper
- Repurchase Agreements
- Asset-Backed Corporate Notes

The Clerk of the Circuit Court and Comptroller, Property Appraiser, Supervisor of Elections, Tax Collector and Sheriff's investment policies are guided by Section 219.075, Florida Statutes - Investment of Surplus Funds by County Officers and Section 218.415, Florida Statutes - Local Government Investment Policies.

#### Credit Risk - Investments

The County's investment policy limits credit risk by restricting investments to the list provided above. Money market funds must maintain the highest credit quality rating from a nationally-recognized rating organization. Commercial paper must have a credit quality rated A1, P1 from a nationally-recognized statistical rating organization.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### Custodial Credit Risk - Investments

The County's investment policy requires the County to execute a third-party custodial safekeeping agreement with a commercial bank's trust department, which is separately chartered by the United States Government or the State of Florida. All securities purchased and collateral obtained by the County shall be properly designated as an asset of the County and held in safekeeping by the trust department.

#### Concentration of Credit Risk - Investments

The investment policy provides guidelines on maximum limits for security diversification with the option to further restrict or increase investment percentages from time to time based on market conditions, with bond covenant requirements excluded from the composition calculation. The portfolio was maintained within those guidelines.

The portion of the County's portfolio invested in Federal instrumentalities at fiscal year-end was as follows:

		Percent of
Issuer	Amount	Portfolio
Federal National Mortgage Association	\$ 72,401,684	10 %
Federal Farm Credit Bank	168,396,291	22 %
Federal Home Loan Bank	227,411,504	30 %
Federal Home Loan Mortgage Corporation	100,716,174	13 %
	\$ 568,925,653	

#### Interest Rate Risk – Investments

Section 218.415 of the Florida Statutes requires that the County's investment policy be structured to place the highest priority on the safety of principal and liquidity of funds. Investment of construction funds, bond fund reserves, and other non-operating funds shall have a term appropriate to the need of the funds, but in no event shall the maturities exceed five years. Reserve funds may be invested up to ten years if the maturity of such investments is made to coincide as nearly as practicable with the expected use of the funds. The weighted average duration of the portfolio shall not exceed three years. No surplus funds may be invested in a derivative investment, as defined in Section 218.45(5), Florida Statutes. The FLGIT and FLCLASS are external investment pools as defined in GASB 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools.

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# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

At September 30, the fair value of the County's portfolio categorized by maturity was as follows:

			Investment Maturities in Years								
Investment Type	Fair Value			ss than 1		1-3	More than 3				
Certificate of Deposit	\$	22,641	\$	22,641	\$	_	\$	-			
External Investment Pools	156,8	82,623	15	6,882,623		-		-			
Money Market Funds	3	90,482		390,482		-		-			
Direct obligations of the U.S. Treasury	23,0	35,655	2	0,373,747		1,523,754		1,138,154			
Federal Agencies and Instrumentalities	568,9	25,653	22	5,648,523	3	340,146,785		3,130,345			
	\$ 749,2	257,054	\$ 40	3,318,016	\$ 3	341,670,539	\$	4,268,499			

#### Fair Value Measurements

In accordance with GASB Statement 72, Fair Value Measurement and Application, the County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

- Level 1 inputs are quoted prices in active markets for identical assets;
- Level 2 inputs are significant other observable inputs;
- Level 3 inputs are significant unobservable inputs.

The County has the following recurring fair value measurements as of September 30, 2018:

		Fair Value Measurements U							
Investment by fair value level		Total		uoted Prices in Active Markets or Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)		Significant Unobservable Inputs (Level 3)		
Debt securities						<u> </u>			
Certificate of Deposit	\$	22,641	\$	22,641	\$	-	\$	-	
Money Market Funds		390,482		390,482		-		_	
Direct obligations of the U.S. Treasury	2	23,035,655		23,035,655		-		-	
Federal Agencies and Instrumentalities	_50	68,925,653		<u>-</u>	568	,925,653			
Total investments by fair value level	59	92,374,431	\$	23,448,778	\$ 568	,925,653	\$	-	

Investments measured at Net Asset Value (NAV)	
FLGIT	40,137,277
FLCLASS	 116,745,346
Total investments measured at fair value	\$ 749,257,054

The categorization of the investments within the hierarchy is based upon the pricing transparency of the instrument and should not be perceived as the particular investment's risk.

Certificates of deposit and money market funds are valued using the quoted market prices.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

U.S. Treasury securities classified as Level 1 of the fair value hierarchy are valued using quoted prices at September 30 (or the most recent market close date if the market are closed on September 30) in active markets from the custodian bank's primary external pricing vendors.

U.S. agencies and instrumentalities classified as Level 2 are evaluated prices from the custodian bank's external pricing vendors. The pricing methodology often involves the use of evaluation models such as matrix pricing, which is based on the securities' relationship to benchmark quoted prices.

Florida Local Government Investment Trust (FLGIT) is an external local government investment pool created by interlocal agreement under Florida Statute 163.01. It was sponsored by the Florida Court Clerks and Comptrollers and the Florida Association of Counties in 1991. The pool is supervised by an appointed Board of Trustees comprised of eligible participants of the program. The Board acts as the liaison between the participants, the custodian and the investment advisor. The FLGIT Day to Day Fund is a "2a-7" like fund. The fund is an S&P AAAm rated money market product offering a fiscally conservative diversification option for Florida local governments. The objective of the fund is to provide investors with liquidity, stable share price and as high a level of current income as is consistent with preservation of principal and liquidity. The weighted average maturity is 34.39 days as of September 30, 2018.

Florida Cooperative Liquid Assets Securities System (FLCLASS) is an external local government investment pool created by interlocal agreement under Florida Statute 163.01. The pool is supervised by an appointed Board of Trustees comprised of eligible participants of the program. The Board acts as the liaison between the participants, the custodian, and the program administrator. The fund is an S&P AAAm rated money market product offering a fiscally conservative diversification option for Florida local governments. The objective of the fund is to provide investors with liquidity, stable share price and as high a level of current income as is consistent with preservation of principal and liquidity. The weighted average maturity is 50 days as of September 30, 2018.

External investment pools used propriety information or single source pricing. This pricing include the use of benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data.

#### **B.** Component Units

**Deposits**: At September 30, the component units' deposits were covered by federal depository insurance or by collateral pledged with the State Treasurer pursuant to Chapter 280, Florida Statutes.

**Investments**: At September 30, investments, with their respective ratings were as follows:

			Fair Value			
		Housing	Health	Construction	Total	
	Planning	Finance	<b>Facilities</b>	Licensing	Component	Credit
Investment Type	Council	<b>Authority</b>	Authorities	Board	Units	Rating
Florida PRIME	\$ 101,338	\$ -	\$ -	\$ -	\$ 101,338	AAAm

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### Investment Policy

The Housing Finance Authority's (HFA) investment policy authorizes the following investments:

Florida Local Government Surplus Funds Trust Fund

Securities and Exchange Commission registered money market funds

Interest bearing time or demand deposits with any qualified depository institution

Direct obligations of the U.S government or agency thereof

Obligations of Federal agencies and instrumentalities

Contracts for the purchase and sale of government obligations as described in the Florida Housing Act

The other component units invest within the limitations of applicable Florida Statutes.

#### Credit Risk – Investments

Funds held under a bond resolution or other security agreement shall be invested with investment agreement providers that have a rating of at least "AAA" to "AA-" from Standard and Poor's Rating Services ("S&P"), or at least "Aaa" to "Aa3" from Moody's Investor Services Inc., and that otherwise satisfy any additional requirements imposed by the applicable bond resolution credit risk by limiting investments to securities listed by the HFA as permitted investments and by ensuring that financial institutions are considered authorized by the HFA. Authorized financial institutions are defined in the investment policy as financial institutions that have a rating of 150 or better and trustees that have a reported capital and surplus of not less than \$50,000,000 or such greater amount as may be provided in the applicable bond resolution or other security agreement.

#### Concentration of Credit Risk – Investments

The HFA diversifies its investment portfolio to minimize the impact of potential losses from one type of security or individual issuer. Credit quality ratings, weighted average maturities and concentration of credit risk permitted for Single Family bond program fund investments are based on policies provided in respective trust indentures, which vary among projects. Such investments are made at the direction of trustees based on the underlying trust indenture policies.

#### Interest Rate Risk – Investments

The HFA's investment policy to minimize interest rate risk is to structure the investment portfolio so that the securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

At September 30, the fair value of the component units' investments categorized by maturity was as follows:

				Investi	ment l	Maturities	in Year	s
Investment Type	Fair Value			ss than 1		1-3	More than 3	
Florida PRIME	\$	101,338	\$	101,338	\$	-	\$	-
The Planning Council has the following investments measured at NAV:								
Florida PRIME <sup>1</sup>	\$	101,338	- =					

U.S. Treasury note classified as Level 1 of the fair value hierarchy is valued using quoted active market prices for the identified note security.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

<sup>1</sup> Florida PRIME is the Local Government Surplus funds Trust Fund and meets all of the necessary criteria to elect to measure all of the investments at amortized cost. Chapter 218.409(8)(a), Florida Statutes, states that the principal balance within a LGIP trust fund is subject to withdrawal at any time. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest in the monies entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment advisory Council and the Participant Local Government Advisory council. With regard to liquidity fees, Chapter 218.409(4) provides authority for an LGIP to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made. At September 30, 2018, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value within Florida PRIME.

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NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

**NOTE 5 - Receivables and Payables** 

# A. Receivables at year end were as follows:

	A	ccounts		Notes		Interest		Special ssessments	G	Other Sovernments	Total
Governmental activities:		ecounts		1000	_	THE CSC	110	, sessificates	_	o ver innertes	1000
General	\$	274,476	\$	-	\$	256,857	\$	-	\$	16,209,373	\$ 16,740,706
Sheriff's Operations		144,295		-		-		_		1,789,883	1,934,178
Capital Projects		-		-		290,240		-		36,486,513	36,776,753
Emergency Medical Service		6,789,996		-		85,482		_		-	6,875,478
Nonmajor Governmental		522,225	20	,302,592		411,285		311,017		8,802,421	30,349,540
Internal Service		343,893		-		363,227				165,451	872,571
Total fund statements		8,074,885	20	,302,592		1,407,091		311,017		63,453,641	93,549,226
Accounts receivable for revenue											
not available		2,571,023		-		-		_		-	2,571,023
Total governmental activities	\$ 1	0,645,908	\$ 20	,302,592	\$	1,407,091	\$	311,017	\$	63,453,641	\$ 96,120,249
Amounts not due within one year	\$		\$ 20	,302,592	\$		\$		\$		\$ 20,302,592
<b>Business-type activities:</b>									_		
Water System	\$	9,623,973	\$ 33	,759,610	\$	231,293	\$	-	\$	2,992,611	\$ 46,607,487
Sewer System		8,169,334		-		195,638		660		2,903,144	11,268,776
Solid Waste System	1	4,738,300		-		570,478		_		2,669,235	17,978,013
Nonmajor Enterprise fund		1,361,453				131,075		-		1,463,300	2,955,828
Total business-type activities	\$ 3.	3,893,060	\$ 33	,759,610	\$	1,128,484	\$	660	\$	10,028,290	\$ 78,810,104
Amounts not due in one year	\$	-	\$ 31	,079,323	\$		\$		\$		\$ 31,079,323

# B. Payables at year end were as follows:

		Salaries and	<b>C</b> 4 4	Deposits and	Other	T I
	Accounts	Benefits	Contracts	Other	Governments	<u>Total</u>
Governmental activities:						
General	\$ 9,869,199	\$ 3,137,361	\$ -	\$ 5,000	\$ 3,425,261	\$ 16,436,821
Sheriff's Operations	2,615,623	8,851,544	-	29,780	154,575	11,651,522
Capital Projects	10,701,088	-	3,214,102	-	17,102,397	31,017,587
Emergency Medical Service	3,580,704	156,139	-	-	798,699	4,535,542
Nonmajor Governmental	14,998,392	4,380,262	19,801	1,524,507	9,570,262	30,493,224
Internal Service	3,885,320	892,364			26,413	4,804,097
Total fund statements	45,650,326	17,417,670	3,233,903	1,559,287	31,077,607	98,938,793
Pollution remediation obligation						
not payable from current						
resources			-	626,595		626,595
Total governmental activities	\$ 45,650,326	\$ 17,417,670	\$ 3,233,903	\$ 2,185,882	\$ 31,077,607	\$ 99,565,388
<b>Business-type activities:</b>						
Water System	\$ 5,991,273	\$ 584,332	\$ -	\$ 8,050,485	\$ 1,482,872	\$ 16,108,962
Sewer System	6,112,579	657,940	740,149	_	121,142	7,631,810
Solid Waste System	12,242,348	236,811	1,534,274	413,651	555,992	14,983,076
Nonmajor Enterprise fund	3,237,206	220,809	1,272,699			4,730,714
Total business-type activities	\$ 27,583,406	\$ 1,699,892	\$ 3,547,122	\$ 8,464,136	\$ 2,160,006	\$ 43,454,562

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### C. Note Receivable Tampa Bay Water

Tampa Bay Water, a jointly governed organization consisting of members from the counties of Pinellas, Hillsborough and Pasco and the cities of St. Petersburg, Tampa and New Port Richey, is now the exclusive regional wholesale water supplier for the tricounty area. Under an interlocal agreement, member governments, with the exception of the City of Tampa, transferred ownership or rights to their water supply resources to Tampa Bay Water. The County transferred its interests for cash upon closing and the remainder is to be received as credits toward annual water purchases through October 1, 2028. The value of the credits totaling \$33,759,610 is recorded in current and long term notes receivable of \$2,680,287 and \$31,079,323 respectively.

#### D. Mortgage Notes Receivable - Affordable Housing Programs

Notes receivable in the nonmajor governmental funds totaling \$20,302,592 represent low interest mortgage notes to finance multifamily and single family construction and rehabilitation projects as a part of the County's affordable housing program, along with down payment assistance loans to qualified buyers. The sources of funding for these projects are the State Housing Initiative Partnership (SHIP) program, Pinellas County Housing Trust Fund, Federal Home Investment Partnership (HOME) program, Community Development Block Grant (CDBG) program and ARRA-Neighborhood Stabilization program. Liens have been recorded in the official records on these properties and, in certain cases, a third-party administrator manages loan repayments.

The County currently has the following programs to help provide affordable housing to County residents: (a) the owner-occupied rehabilitation loan program allows qualified residents to apply for a mortgage loan for rehabilitation purposes; and (b) new construction or rehabilitation of multi-family projects. The County previously offered The First Time Home Buyers Down Payment Assistance program, which provided qualified first-time home buyers with a mortgage loan for down payment assistance. The loan is payable upon sale of the house, but will be forgiven if the borrower remains in the house for 30 years.

Affordable housing development programs provide mortgage loans for the acquisition, rehabilitation, and construction of multifamily housing development projects. These programs are funded by CDBG, SHIP, HOME and the County's Housing Trust Fund. However, no mortgages receivable have been recorded in the financial statements because the majority of these loans may ultimately be resolved when future events occur or fail to occur, for example the sale of a house. The County will be further evaluating these loan programs to determine the impact these loans could have on the financial statements, if any.

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NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### **NOTE 6 - Interfund Receivables, Payables and Transfers**

#### A. Balances at fiscal year end of interfund receivables and payables were as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Sheriff's Operations	\$ 2,074,020
	Nonmajor Governmental	10,645,677
Sheriff's Operations	General Fund	988,453
	Capital Projects	14,342
	Nonmajor Enterprise	6,291
	Solid Waste System	360
	Internal Service	21,874,581
Emergency Medical Service	Nonmajor Governmental	419,218
Nonmajor Governmental	General Fund	47,170
	Sheriff's Operations	22,984
	Capital Projects	721
	Emergency Medical Service	140
	Nonmajor Governmental	7,629,684
	Internal Service	20,813
Solid Waste System	Nonmajor Governmental	247
Internal Service	Sheriff's Operations	24,362,779
	Nonmajor Governmental	 47,707
Total		\$ 68,155,187

Interfund receivables resulted from the time between the receipt of goods and the provision of services and the related reimbursement as a part of normal business operations. All balances are expected to be repaid within one year.

#### B. Transfers to/from other funds for the period were as follows:

Transfers to Fund	Transfers from Fund	 Amount
General	Sheriff's Operations	\$ 833,545
	Nonmajor Governmental	10,054,510
Sheriff's Operations	General	290,053,620
	Nonmajor Governmental	10,000
Capital Projects	General	2,750,000
	Capital Projects	1,226,230
	Nonmajor Governmental	6,359,510
	Nonmajor Enterprise	950,000
Emergency Medical Service	Nonmajor Governmental	407,180
Nonmajor Governmental	General	53,581,745
	Emergency Medical Service	1,758,369
	Nonmajor Governmental	2,173,474
Internal Service	General	2,000,000
	Internal Service	722,181
Total		\$ 372,880,364

Transfers are used to (1) fund operations of the Constitutional Officers as required by Florida Statutes; any excess fees of the Constitutional Officers at fiscal year end are transferred back to the respective funds proportionate to the original distribution, (2) move funds as required by statutes, ordinances, or budget, and (3) use unrestricted revenues of the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

**NOTE 7 - Capital Assets** 

# A. Capital asset activity for the fiscal year was as follows:

A. Capital asset activity for the fiscal year wa	5 <b>45</b> 10	Beginning Balance		Increases	Increases Decreases			Ending Balance
Governmental activities:							_	
Capital assets not being depreciated:								
Land	\$	391,446,185	\$	1,386,452	\$	(3,014,832)	\$	389,817,805
Construction in progress		161,191,557		116,543,063		(88,421,701)		189,312,919
Total capital assets not being depreciated		552,637,742		117,929,515		(91,436,533)		579,130,724
Capital assets being depreciated:								
Buildings		618,773,742		15,231,587		(152,033)		633,853,296
Improvements other than building		339,994,642		20,391,547		(312,500)		360,073,689
Equipment		269,859,426		20,225,096		(10,613,243)		279,471,279
Intangibles		50,764,100		872,949		(18,620)		51,618,429
Infrastructure		1,400,229,385		52,281,235	_		_	1,452,510,620
Total capital assets being depreciated	_	2,679,621,295	_	109,002,414		(11,096,396)	_	2,777,527,313
Less accumulated depreciation for:								
Buildings		(214,998,795)		(18,023,709)		92,659		(232,929,845)
Improvements other than buildings		(207,281,257)		(15,363,418)		116,121		(222,528,554)
Equipment		(199,659,532)		(17,605,461)		10,232,423		(207,032,570)
Intangibles		(24,493,300)		(3,072,028)		15,723		(27,549,605)
Infrastructure		(623,566,890)		(32,033,422)		_	_	(655,600,312)
Total accumulated depreciation		1,269,999,774)		(86,098,038)		10,456,926	_(	(1,345,640,886)
Total capital assets being depreciated, net		1,409,621,521		22,904,376	_	(639,470)	_	1,431,886,427
Governmental activities capital assets, net	\$	1,962,259,263	\$	140,833,891	\$	(92,076,003)	\$	2,011,017,151
Business-type activities:								
Capital assets not being depreciated:								
Land	\$	69,965,677	\$	-	\$	(233,565)	\$	69,732,112
Construction in progress	_	143,749,258	_	96,425,633		(61,102,305)	_	179,072,586
Total capital assets not being depreciated		213,714,935		96,425,633		(61,335,870)		248,804,698
Capital assets being depreciated:								
Buildings		143,016,460		2,011,443		(422,323)		144,605,580
Improvements other than buildings		1,939,715,794		58,552,152		(53,831)		1,998,214,115
Equipment		43,460,675		3,171,279		(1,408,665)		45,223,289
Intangibles		5,515,446		204,930		_	_	5,720,376
Total capital assets being depreciated		2,131,708,375		63,939,804		(1,884,819)	_	2,193,763,360
Less accumulated depreciation for:								
Buildings		(64,902,995)		(4,466,768)		240,226		(69,129,537)
Improvements other than buildings		(794,305,485)		(45,825,532)		16,149		(840,114,868)
Equipment		(26,223,010)		(2,348,536)		1,209,643		(27,361,903)
Intangibles	_	(2,619,754)		(309,083)			_	(2,928,837)
Total accumulated depreciation	_	(888,051,244)		(52,949,919)		1,466,018	_	(939,535,145)
Total capital assets being depreciated, net		1,243,657,131	_	10,989,885	_	(418,801)	_	1,254,228,215
Business-type activities capital assets, net	\$	1,457,372,066	\$	107,415,518	\$	(61,754,671)	\$	1,503,032,913

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

### B. Depreciation expense was charged to functions as follows:

Governmental activities:	
General government	\$ 11,349,678
Public safety	21,058,777
Physical environment	12,591,981
Transportation	28,198,324
Economic environment	951,967
Human services	835,276
Culture and recreation	5,241,283
Subtotal	80,227,286
Internal service funds	5,870,752
Total governmental activities	86,098,038
<b>Business-type activities:</b>	_
Water System	10,571,762
Sewer System	20,113,219
Solid Waste System	15,980,709
Nonmajor enterprise fund	6,284,229
Total business-type activities	\$ 52,949,919

#### **NOTE 8 - Leases**

#### A. Rental Income Under Operating Leases

The County leases various real estate to others under operating leases, expiring over various periods from 1 to 70 years including renewal options. The cost and accumulated amortization of leased assets is \$37,525,901 and \$14,055,196 respectively, for a carrying value of \$23,470,705.

The following is a schedule of minimum future rental income for the next five years and thereafter on non-cancellable operating leases, including option renewals of \$59,504,642 through the year 2070:

			isiness-type Activities	
71 1 11	G	overnmental		Nonmajor
Fiscal year ending		Activities	Ent	erprise Fund
2019	\$	3,923,569	\$	3,987,627
2020		3,865,365		3,790,881
2021		3,915,781		3,579,029
2022		3,979,632		2,959,500
2023		4,032,024		2,920,521
2024-2028		20,861,786		13,253,890
2029-2033		22,380,811		12,986,881
2034-2038		2,117,810		8,680,623
2039-2043		2,117,810		4,929,672
2044-2048		2,117,810		4,014,237
Thereafter		9,383,792		273,338
Total future minimum lease income	\$	78,696,190	\$	61,376,199

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### B. Rental Expenditures Under Operating Leases

The County is committed under various leases for equipment, building and office space. These leases are considered for accounting purposes to be operating leases. Lease expenditures for the fiscal year totaled \$7,243,747. Future minimum lease payments for these leases were as follows:

Fiscal year ending	 Amount
2019	\$ 6,033,596
2020	3,991,799
2021	3,648,377
2022	2,634,054
2023	2,419,788
2024-2028	5,463,119
2029-2033	1,610,656
2034-2038	4,500
2039-2043	4,500
2044-2048	2,400
Thereafter	600
Total future minimum lease payments	\$ 25,813,389

#### C. Capital Leases

The County leases certain equipment under capital lease arrangements related to governmental activities. The gross amount of assets acquired under capital leases is \$854,958. The future minimum lease payments at fiscal year end were as follows:

Fiscal year ending	 Amount			
2019	\$ 227,830			
2020	196,023			
2021	65,324			
2022	 59,880			
Total future minimum lease payments	 549,057			
Less amount representing interest	 (49,671)			
Total capital leases	\$ 499,386			

#### **NOTE 9 - Closure and Post Closure Care Costs**

The County operates a Class I landfill, which is comprised of the South and West landfill in Bridgeway Acres and the Sod Farm, for waste disposal. On an annual basis, the sites are subject to an Aerial Topographic Survey showing the change in each site's waste profile to determine a reasonable estimate of the remaining disposal capacity and site life. The assumption for the Sod Farm's base elevation was reduced to 0 feet NGVD (National Geodetic Vertical Datum) in the current year rather than using the elevation from the topographical survey as was done in prior years. The reduction is to account for the preparation of the site to begin landfill operations. The preparation includes clearing trees, grading, and excavation, which would remove any elevation detected on the current survey. The disposal capacity for the Sod Farm increased from 22,579,129 to 25,180,640 for 2017 and 2018, respectively.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

The County has reported \$36,050,933 as landfill closure and post closure care liability at year end in the Solid Waste System Enterprise Fund. This represents the cumulative amount reported to date based on the use of 16 percent of the estimated capacity of the South and West landfill in Bridgeway Acres and the Sod Farm. The County will recognize the remaining estimated cost of closure and post closure care of \$192,611,588 as the remaining capacity is filled for Bridgeway Acres and the Sod Farm. These amounts are based on the total estimated costs to perform all closure and post closure care at fiscal year end. The County expects to run out of capacity at the South landfill in the year 2051, at the West landfill in the year 2063 and the Sod Farm in the year 2103. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The County expects that future inflation costs will be paid from interest earnings or from charges to future landfill users.

The County is required by state and federal laws and regulations to prove financial assurance for closure and post closure care costs. The County has chosen to meet the financial test as defined in 40 CFR, Chapter 1, Subpart H, Section 264. To meet the requirements of the financial test, we report that no assets are held outside the United States of America.

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# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

# NOTE 10 - Long-term Debt

#### PRIMARY GOVERNMENT

### A. Revenue bonds outstanding related to business-type activities at fiscal year end were as follows:

		<b>Balance Outstanding</b>					
	 Issued		Current	_ [	Noncurrent		Total
Sewer Revenue Bonds, Series 2003, dated 01/01/03, due October 2032, 5.0%	\$ 86,580,000	\$	-	\$	5,215,000	\$	5,215,000
Sewer Revenue Bonds, Series 2008 A, dated 7/09/08, due in annual installments through 2028, 4.41%	42,005,000		-		38,175,000		38,175,000
Sewer Revenue Refunding Bonds, Series 2008 B-1, dated 7/09/08, due in annual installments through 2024, 4.24%	32,700,000		-		28,000,000		28,000,000
Sewer Revenue Refunding Bonds, Series 2012, dated 7/17/12, due in annual installments through 2031, 3.25 - 5.0%	59,510,000		2,635,000		47,140,000		49,775,000
Sewer Revenue Refunding Note, Series 2016, dated 7/05/16, due in annual installments through 2024, 2.2%	14,733,000		-		11,295,000		11,295,000
	\$ 235,528,000	\$	2,635,000	\$	129,825,000	\$	132,460,000

The Sewer Revenue Bonds are payable from and secured by a first lien upon and a pledge of the net revenues derived from the operation of the Sewer System. The reserve fund requirement has been met through the purchase of surety bonds and by setting aside a cash reserve.

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

### B. Changes in long-term obligation for the fiscal year were as follows:

		Beginning Balance	Additions Reductions			Ending Balance	Due Within One Year			
Governmental activities:	_	Daimice	_	raditions	_	reductions	_	Dalanee	_	One Tear
Notes	\$	9,018,561	\$	5,900,000	\$	(5,340,352)	\$	9,578,209	\$	3,721,641
Claims and judgments		32,800,051		105,189,130		(101,939,014)		36,050,167		13,128,712
Compensated absences		50,947,219		36,903,566		(36,226,117)		51,624,668		34,918,569
Capital leases		438,052		227,328		(165,994)		499,386		201,124
Other post employment benefits										
liability (1)		730,152,899		38,121,525		(60,027,844)		708,246,580		-
Net pension liability		488,811,941		268,258,360		(277,197,840)		479,872,461		_
Total governmental activities										
long-term obligations	\$	1,312,168,723	\$	454,599,909	\$	(480,897,161)	\$	1,285,871,471	\$	51,970,046
<b>Business-type activities:</b>										
Revenue Bonds	\$	141,221,000	\$	-	\$	(8,761,000)	\$	132,460,000	\$	2,635,000
Plus										
Unamortized premiums		3,581,330		-		(431,721)		3,149,609		-
Total bonds payable		144,802,330		-		(9,192,721)		135,609,609		2,635,000
Closure care costs		35,671,805		379,128		-		36,050,933		-
Compensated absences		3,193,376		2,893,864		(2,811,008)		3,276,232		2,811,008
Other post employment benefits										
liability (1)		67,615,510		3,162,740		(5,700,211)		65,078,039		-
Net pension liability		28,553,430	_	7,472,741	_	(7,395,276)	_	28,630,895		_
Total business-type activities	-									
long-term obligations	\$	279,836,451	\$	13,908,473	\$	(25,099,216)	\$	268,645,708	\$	5,446,008

Claims and judgments in the governmental activities are liquidated in the internal service funds. Compensated absences, other post employment benefit liabilities, and net pension liabilities are liquidated in the respective general, special revenue, or proprietary funds from which expenses are paid.

(1) As restated, see Note 19

# C. Debt service requirements related to long-term debt at fiscal year end were as follows:

_	Governmental Activities Notes					Business-type Activities Sewer Revenue Bonds				
Fiscal year ending	Principal		Principal		Principal Inte		Principal			Interest
2019	\$ 3,	721,641	\$	158,061	\$	2,635,000	\$	3,900,090		
2020	2,	497,780		100,996		9,205,000		5,263,167		
2021	2,	285,408		55,979		9,554,000		4,883,669		
2022		531,168		22,322		9,937,000		4,482,055		
2023		542,212		11,276		10,343,000		4,063,200		
2024-2028		-		-		58,956,000		13,261,225		
2029-2033		-				31,830,000		2,750,500		
<u>\$</u>	\$ 9,	578,209	\$	348,634	\$	132,460,000	\$	38,603,906		

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

### **COMPONENT UNITS**

#### A. Changes in long term obligations for the fiscal year were as follows:

	Beginning			Ending	<b>Due Within</b>
	Balance	Additions	Reductions	Balance	One Year
Housing Finance Authority					
Bonds payable	\$ 92,102,852	\$ -	\$ (13,281,084)	\$ 78,821,768	\$ 730,000
Due to other governments	1,825,999	1,900	(731,277)	1,096,622	-
Net pension liability	300,418	28,262	(74)	328,606	-
Other liabilities	5,394,856	-	(165,770)	5,229,086	2,616
Construction Licensing Board					
Compensated absences	41,895	77,254	(29,425)	89,724	29,425
Net pension liability	821,537	-	(530,218)	291,319	-
Other post employment benefits					
liability (1)	940,025	43,970	(79,247)	904,748	-
Planning Council					
Compensated absences	131,116	129,058	(130,355)	129,819	129,819
Net pension liability	1,971,608	-	(163,184)	1,808,424	-
Other post employment benefits					
liability (1)	2,551,496	119,347	(215,100)	2,455,743	-
Other liabilities	14,346		(5,293)	9,053	4,423
Total component unit long-term	·				
obligations	\$ 106,096,148	\$ 399,791	\$ (15,331,027)	\$ 91,164,912	\$ 896,283

<sup>(1)</sup> As restated, see Note 19.

### B. Detail of bonds outstanding for the Pinellas County Housing Finance Authority (HFA):

Bonds are issued in the form of serial, term and capital appreciation bonds. The annual percentage rate, maturity, principal balance outstanding, and other information related to bond indebtedness at fiscal year end are as follows:

Series	Type	Type Rate Maturity		_Outstanding_
2009 Single-Family Master Indenture Issues:			_	
2010A	Serial	2.65-3.60	2018-2021	\$ 180,000
	Term	3.01-4.25	2027-2041	4,765,000
2011A	Serial	2.55-4.00	2018-2022	520,000
	Term	2.77-4.70	2026-2041	6,435,000
2011B	Serial	2.45-3.65	2018-2022	650,000
	Term	2.32-4.375	2027-2041	6,085,000
2012A	Serial	1.25-2.625	2018-2023	1,225,000
	Term	2.71	2041	6,940,000
2014A	Term	2.90-3.40	2036-2045	12,028,238
2015A	Term	2.90-3.35	2037-2045	13,477,790
2015B	Term	3.35	2045	11,933,726
2016A	Serial	0.65-2.65	2018-2026	1,165,000
	Term	3.20-3.80	2031-2046	12,245,000
Total outstanding bonds				\$ 77,649,754

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### C. Debt service requirements related to HFA bonds payable at fiscal year end were as follows:

Fiscal year ending	Principal			Interest
2019	\$	730,000	\$	2,484,065
2020		740,000		2,466,730
2021		750,000		2,447,365
2022		695,000		2,426,418
2023		360,000		2,406,125
2024-2028		3,955,000		11,843,954
2029-2033		1,890,000		11,001,011
2034-2038		7,513,319		10,293,807
2039-2043	2	20,240,000		9,147,437
Thereafter		10,776,435		2,474,155
Total Bonds Outstanding	7	77,649,754		56,991,067
Unamortized bond premium		1,172,014		
Total	\$ 7	78,821,768	\$	56,991,067

Assets of the various HFA programs are pledged for payment of principal and interest on the applicable bonds. Each issue is collateralized by a separate collateral package. In addition, certain assets are further restricted for payment of principal and interest in the event that the related debt service and other available funds are insufficient.

Provisions of the bond resolutions provide for various methods of redemption. Bonds are to be redeemed at par, primarily from repayments of mortgage loans securing issues, from unexpended bond proceeds and excess program revenues. Bonds are generally redeemable at the option of the HFA at premiums up to 5%. Certain term bonds require mandatory sinking fund payment for their redemption.

Pursuant to various trust indentures and loan agreements, the assets and equity of the programs are restricted as to use. Upon satisfaction of all bondholder indebtedness and payment of all remaining expenses, funds are disbursed to the HFA or the respective entity as described in the trust indenture or loan agreement.

#### **NOTE 11 - Commitments, Contingencies and Guarantees**

#### A. Construction Commitments

A construction commitment is defined as the difference between the contract price and the amount paid on that contract. Construction commitments at fiscal year-end were:

General Government	\$ 45,258,944
Water System	2,543,347
Sewer System	11,870,611
Solid Waste System	13,145,021
Nonmajor enterprise fund	24,273,945

#### B. Federal and State Grants

Grant funds received by the County are subject to audit by grantor agencies and independent auditors. Audits of these grants may result in disallowed costs, which may constitute a liability of the applicable funds. The County feels that disallowed costs, if any, would be immaterial to its financial statements.

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### **NOTE 12 - Restricted Net Position**

The County's restricted net position at fiscal year end was as follows:

	 Governmental Activities	В	Business-type Activities		
Restricted by:	 _		_		
Enabling legislation	\$ 307,307,033	\$	-		
Grants	29,747,368		-		
Other legally enforceable restrictions	 7,119,193		8,337,749		
Total restricted net position	\$ 344,173,594	\$	8,337,749		

#### NOTE 13 - Fund Balances

Fund balances are classified as either spendable or nonspendable. Spendable fund balances are further classified based on the extent to which there are external and internal constraints on the use of funds. The classifications are as follows:

Nonspendable fund balances are not in spendable form or are legally or contractually required to be maintained intact. Inventory and prepaid items fall in this category.

Spendable fund balances are classified based on the County's ability to control the spending of the funds.

Restricted fund balances can only be spent for specific purposes imposed by external parties such as creditors, grantors, contributors, or laws or regulations or imposed by law through constitutional provisions or enabling legislation.

Committed fund balances can only be used for specific purposes imposed by formal action of the Board by ordinance, the County's highest level of decision making authority. Modifying or rescinding the specific purposes that committed fund balances can be used requires formal action of the Board in the same form as the original action.

Assigned fund balances are intended to be used for specific purposes but are not restricted or committed. The Board can assign fund balance and as part of its budget policy, adopted by formal Board resolution, and has delegated authority to the County Administrator to assign fund balances for specific uses.

Unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been included in other classifications and deficit balances resulting from overspending for specific purposes in other governmental funds. There were no deficit fund balances at fiscal year end.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

The purposes for fund balance shown on the face of the Balance Sheet - Governmental Funds were as follows:

	General	Sheriff's Capital General Operations Projects		Emergency Medical Service	Nonmajor Governmental Funds	Total Governmental Funds
Fund balances						
Nonspendable:						
Inventory	\$ 4,439	\$ 1,104,843	\$ -	\$ -	\$ 2,749,803	\$ 3,859,085
Prepaid items	576,544	338,324		46,370	1,941,334	2,902,572
Total nonspendable	580,983	1,443,167	_	46,370	4,691,137	6,761,657
Spendable:						
Restricted						
Sheriff services	-	3,374,207	-	-	94,711	3,468,918
Capital programs	-	=	111,650,309	-	-	111,650,309
Emergency medical				26 222 654		26 222 654
services	-	=	2.700.002	36,223,654	-	36,223,654
Transportation	=	=	3,798,093	-	34,419,622	38,217,715
Health services Community development	-	-	-	-	4,014,103	4,014,103
programs	-	-	-	-	8,515,034	8,515,034
Industrial development Emergency phone	-	-	-	-	3,255,528	3,255,528
services	-	-	-	-	5,181,990	5,181,990
Tourist development	-	-	-	-	56,568,116	56,568,116
Fire protection	-	-	-	-	18,159,030	18,159,030
Air pollution control	-	-	-	-	632,576	632,576
Radio communications	-	-	-	-	136,130	136,130
Drug abuse programs	-	-	-	-	55,379	55,379
Paving and drainage	=	=	-	-	312,946	312,946
Court operations Public records	-	-	-	-	510,486	510,486
modernization	-	-	-	-	6,456,494	6,456,494
Library services	-	-	-	-	245,101	245,101
Recreational and library					248,870	248,870
services	-	-	-	-	·	·
Community services	-	-	-	-	1,277,205 273,213	1,277,205 273,213
Street lighting services Stormwater utility	-	-	-	-	·	
services		2 274 207	115 449 402	26 222 654	13,454,647	13,454,647
Total restricted Committed	-	3,374,207	115,448,402	36,223,654	153,811,181	308,857,444
Tree services	-	-	-	-	173,646	173,646
Affordable housing					1,052,589	1,052,589
Total committed Assigned	-	-	-	-	1,226,235	1,226,235
Subsequent year expenditures Development review	15,619,040	-	-	-	-	15,619,040
services	_	_	_	_	3,514,824	3,514,824
Animal welfare	_	_	_	_	656,164	656,164
Total assigned	15,619,040				4,170,988	19,790,028
Unassigned	102,161,484	_	_	_	-	102,161,484
Total fund balances	\$118,361,507	\$ 4,817,374	\$115,448,402	\$ 36,270,024	\$ 163,899,541	\$ 438,796,848
Total falla balances	Ψ110,501,507	Ψ 7,017,377	ψ112,770,702	ψ J0,270,02 <del>1</del>	Ψ 105,077,541	Ψ 730,770,070

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

The Board has adopted a formal policy to maintain the fund balance of the General Fund at a level no less than 15% of total General Fund resources.

Restricted amounts are used first when both restricted and unrestricted fund balances are available for use for the same purposes. Committed balances are used prior to assigned, and assigned fund balances are used prior to unassigned balances when available for use for the same purpose.

#### **NOTE 14 - Risk Management**

### A. Risk Financing Fund

The County is exposed to various risks of loss, including worker injury, property losses, and various legal liability exposures such as auto liability, general liability, pollution, cyber risk and errors and omissions. The County is substantially self-insured and accounts for and finances its claims within the self-insured retention through the Risk Financing Fund, an internal service fund. Under this program, the Risk Financing Fund provides coverage for up to \$2 million per occurrence and/or claim for liability and workers' compensation. Negligence claims in excess of the statutory limits set in Section 768.28, Florida Statutes, which provide for limited sovereign immunity of \$200,000/\$300,000 per occurrence usually can only be recovered through an act of the State Legislature known as a claims bill. In the event a claims bill is filed and awarded, and /or the claim is in excess of the County's self-insured retention, the County has transferred additional risks through the purchase of commercial insurance policies. Workers compensation coverage is purchased for statutory limits per Florida Statute 440. Auto Liability coverage is purchased with a limit of \$15,000,000 per occurrence or accident. General liability, law enforcement, employment practices and errors and omissions liability coverage is purchased with a limit of \$15,000,000 per occurrence/claim, subject to an annual aggregate of \$15 million. For risks that are not subject to Section 768.28, or are special property exposures, the County also maintains special policies providing coverage such as pollution, aviation, cyber risk and flood insurance with varying retentions. The results of the March 1, 2018 insurance renewal effort produced an increase in premiums by approximately \$500,000. Settled claims have not exceeded commercial coverage in the last three fiscal years.

All Funds of the County participate in the program and make payments to the Risk Financing Fund, with the exception of the Sheriff's Office with regard to liability claims and the Clerk of Circuit Court and Comptroller with regard to workers compensation insurance premium and claims. Payments to the Risk Financing Fund are based on historical experience and include a provision for premiums for insurance coverage purchased in excess of the \$2 million self-insured retention as well as policies secured for special property and/or liability exposures. The claims liability is based on information prior to the issuance of the financial statements which indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities include amounts for claims incurred but not reported and amounts for incremental claims adjustment expenses. At fiscal year end, the County obtained an actuarial valuation of the liability to estimate the amount needed to pay prior and future claims and to establish reserves. The actuarially determined liability at fiscal year-end was \$28,182,840 which was an increase of \$2,222,029 over the prior year.

Changes in the Fund's claims liability during the last two fiscal years were as follows:

		Claims and		
	Beginning of	changes in	Claim	End of
Fiscal year ended	year liability	estimates	<b>payments</b>	year liability
2017	\$ 21,434,272	\$ 10,306,131	\$ 5,779,592	\$ 25,960,811
2018	25,960,811	8,273,256	6,051,227	28,182,840

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

### B. Employee Health Benefits Fund

The County is also self-insured for medical and dental claims covering its employees and their eligible dependents. As required by Section 112.0801, Florida Statutes, retirees and their eligible dependents are provided the same health care coverage as is offered to active employees at the same premium cost applicable to active employees, which may be paid by the retiree or the employer. The Board established the Employee Health Benefits Fund, an internal service fund to account for and finance this program. No excess insurance coverage has been acquired for these claims.

An actuarial valuation is performed each year to estimate the amounts needed to pay prior and future claims and to establish reserves. The actuarially determined liability at fiscal year end was \$3,648,156 which was an increase of \$365,410 over the previous year due primarily to a change in the estimate of the run out claims. Changes in the Fund's liability for claims in the last two fiscal years were as follows:

	D,	eginning of		Claims and changes in	Claim		End of
Fiscal year ended		ar liability	_	estimates	 payments	ye	ear liability
2017	\$	3,375,261	\$	45,449,001	\$ 45,541,516	\$	3,282,746
2018		3,282,746		48,849,874	48,484,464		3,648,156

#### C. Sheriff's Health Benefits Fund

In September 2005, the Sheriff established a separate Health Benefits Fund to account for and finance health claims incurred by the Sheriff's employees and retirees subsequent to September 30, 2005. An actuarial valuation was performed at fiscal year end to estimate the amounts needed to pay prior and future claims and to establish reserves. The actuarially determined liability at fiscal year end was \$4,219,171 which was an increase of \$662,677 over the prior year due to a change in estimate of the run out claims. Changes in the Fund's liability for claims during the year were as follows:

Claims and

Fiscal year ended	Beginning year liabili	0	Claim payments	End of year liability		
2017	\$ 3,407,7	<del>\$ 43,536,528</del>	\$ 43,387,805	\$ 3,556,494		
2018	3,556,49	94 48,066,400	47,403,723	4,219,171		

#### **NOTE 15 - Retirement Plans**

#### A. Retirement Plans

#### Florida Retirement System Pension Plan (FRSPP)

**Plan description** - Substantially all full-time employees of the County participate in the Florida Retirement System (FRS) and are provided with pensions through the Florida Retirement System (FRS) Public Employment Retirement System (PERS)—a cost-sharing multiple-employer defined benefit pension plan administered by the Florida Department of Management Services' Division of Retirement. Chapter 121 of the State Statutes grants the authority to establish and amend the benefit terms to the Florida Legislature. FRS issues a publicly available financial report that can be obtained at:

www.dms.myflorida.com/workforce operations/retirement/publications

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

Benefits provided - The FRS pension plan provides retirement, death, and disability benefits to plan members and beneficiaries. Plan benefits are computed on the basis of age, average final compensation and service credits. Based on an employee's date of entry into the Florida Retirement System, those employees participating in the Pension Plan who retire at or after age 62 (age 65 for those initially enrolled in the plan on or after July 1, 2011) with 6 years of credited service (8 years of service for those initially enrolled in the plan on or after July 1, 2011), or with 30 years of service regardless of age (33 years of service regardless of age for those initially enrolled in the plan on or after July 1, 2011), are entitled to a retirement benefit. Final average compensation is based on an average of the employee's five highest fiscal year salaries (8 years for those initially enrolled in the plan after July 1, 2011) earned during credited service. Vested employees may retire before age 62 (65) and receive benefits that are reduced 5% for each year prior to normal retirement age.

The Deferred Retirement Option Program (DROP) is a program that provides an alternative method for payment of retirement benefits for a specified and limited period for members of the System, effective July 1, 1998. Under this program, the employee may retire and have their benefits accumulate in the Florida Retirement System Trust Fund, earning interest, while continuing to work for a system employer. The participation in the program does not change conditions of employment. When the DROP period ends, maximum of 60 months, employment must be terminated. At the time of termination of employment, the employee will receive payment of the accumulated DROP benefits and begin receiving their monthly retirement benefit (in the same amount determined at retirement, plus applicable COLA increases).

Contributions - Employer and employee contribution rates are established in section 121.71, Florida Statutes. All participating employers must comply with statutory contribution requirements. Employer contribution rates under the uniform rate structure (a blending of both the FRS Pension Plan and Investment Plan rates) are recommended by the actuary but set by the Legislature. Employees participating in the Pension Plan are required to contribute 3.00 percent of their annual pay. Employees who are enrolled in the DROP, are not subject to the contribution. The County's and the component units' contractually required contribution rate, including the Health Insurance Subsidy (HIS), through June 30, 2018 ranged from 7.92 percent to 45.50 percent of covered payroll based on employee risk groups. Effective July 1, 2018 rates, including HIS, ranged from 8.26 percent to 48.70 percent of covered payroll based on employee risk groups. These rates, actuarially determined to generate an amount that when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year with an additional amount to finance unfunded plan liabilities. Contributions to the pension plan from the County and the component units were \$35,342,312 and \$173,609, respectively for the year ended September 30, 2018, equal to the required contributions.

#### Florida Retiree Health Insurance Subsidy (HIS) Program

**Plan description** - Substantially all full-time employees of the County are provided with pensions through the Florida Retirement System (FRS) Retiree Health Insurance Subsidy (HIS) Program—a cost-sharing multiple-employer defined benefit pension plan administered by the Florida Department of Management Services' Division of Retirement. Chapter 121 of the State Statutes grants the authority to establish and amend the benefit terms to the Florida Legislature. The Florida Retirement System issues a publicly available financial report that can be obtained using the following link:

#### www.dms.myflorida.com/workforce operations/retirement/publications

**Benefits provided** - HIS provides a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can be Medicare.

Contributions - Employer contribution rates are set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. The County's and the component units' contractually required contribution rate for the year ended September 30, 2018 was 1.66 percent of covered payroll. Contributions to the pension plan from the County and the component units were \$5,687,317 and \$33,710, respectively, for the year ended September 30, 2018, equal to required contributions.

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Employer Proportionate Share of Collective Net Pension Liability - At September 30, 2018, the County reported a liability of \$397,421,678 and \$111,081,678, respectively, for its proportionate share of the collective net pension liability for FRSPP and HIS. The component units reported a liability of \$1,792,409 and \$635,940, respectively, for their proportionate share of the collective net pension liability for FRSPP and HIS for the same time period. The collective net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the collective net pension liability was based on the County's historical employer contributions to the pension plan relative to the historical contributions of all participating employers. At June 30, 2018, the County's proportion was 1.32 percent and 1.05 percent, respectively, for FRSPP and HIS, which was a decrease of 0.04 percent and 0.02 percent respectively, for FRSPP and HIS from its proportion measured as of June 30, 2017. The component units' proportion of the collective net pension liability was based on their historical employer contributions to the pension plan relative to the historical contributions of all participating employers. At June 30, 2018, the component units' proportion was 0.00595 percent and 0.00601 percent, respectively, for FRSPP and HIS, which was an increase of 0.0002 percent and an increase of 0.0006 percent respectively, for FRSPP and HIS from their proportion measured as of June 30, 2017.

**Pension Expense** - For the year ended September 30, 2018, the County recognized pension expense of \$66,596,132 and \$8,759,180, respectively for FRSPP and HIS. The component units recognized pension expense of \$393,482 and \$112,441 respectively for FRSPP and HIS for the same period.

#### B. Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

**Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**. At September 30, 2018, the reporting entity reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

### Florida Retirement System Pension Plan

	Primary Government				Component Units			
	Deferred					Deferred		Deferred
	Outflows of Resources				Inflows of Outflows of Resources			Inflows of Resources
Differences between expected and actual experience	\$	33,667,611	\$	1,221,977	\$	151,843	\$	5,511
Change of assumptions		129,858,162		-		585,671		-
Net differences between projected and actual earnings on								
pension plan investments		=		30,705,690		-		138,486
Changes in proportion and differences between County								
contributions and proportionate share of contributions		17,297,878		18,665,844		343,855		291,943
County contributions subsequent to the measurement date		9,255,747				40,636		<u> </u>
Total	\$	190,079,398	\$	50,593,511	\$	1,122,005	\$	435,940

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### **Health Insurance Subsidy**

	Primary Government				Component Units			
	Deferred Outflows of Resources		Deferred Inflows of Resources		Inflows of Outflows of			Deferred Inflows of Resources
Differences between expected and actual experience	\$	1,700,612	\$	188,723	\$	9,736	\$	1,081
Change of assumptions		12,353,661		11,744,490		70,724		67,237
Net differences between projected and actual earnings on								
pension plan investments		67,052		-		409		-
Changes in proportion and differences between County								
contributions and proportionate share of contributions		7,803,638		6,133,899		201,975		193,170
County contributions subsequent to the measurement date		1,309,936		=		7,403		
Total	\$	23,234,899	\$	18,067,112	\$	290,247	\$	261,488

\$9,255,747 and \$1,309,936 for the primary government and \$40,636 and \$7,403 for the component units, respectively, reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date for FRSPP and HIS will be recognized as a reduction of the net pension liability in the year ended September 30, 2019.

#### C. Other amounts reported as deferred outflows of resources and deferred inflows of resources

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Pri	Primary Government				ent l	J <b>nits</b>
Fiscal year ending	FRS	PP	HIS		FRSPP		HIS
2019	\$ 49,38	\$0,373	1,998,482	\$	220,759	\$	3,474
2020	35,13	5,098	1,992,830		161,848		3,434
2021	5,90	7,785	1,579,586		44,744		5,362
2022	23,37	7,958	520,387		97,175		(1,170)
2023	14,62	21,847	(1,263,512)		70,021		(13,051)
Thereafter	1,80	7,079	(969,922)		50,882		23,307
Totals	\$ 130,23	\$0,140	3,857,851	\$	645,429	\$	21,356

#### D. Actuarial assumptions

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	FRSPP	HIS
Inflation	2.60%	2.60%
Salary increases including inflation	3.25%	3.25%
Long term investment rate of return, net of		
investment expense	7.00%	3.87%
Mortality rates	Generational RP-2000 Mortality Table	Generational RP-2000 Mortality Table
	for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB.	for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2008 - June 30, 2013. Because the HIS Program is based on a pay-as-you go basis, no experience study has been completed for that program.

Long Term Expected Rate of Return - To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2018 the FRS Actuarial Assumptions Conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

#### E. Target allocation

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Asset Class Allocations</b>	Target	expected Real Rate
Cash	1 %	2.9 %
Fixed income	18 %	4.4 %
Global equity	54 %	7.6 %
Real estate	11 %	6.6 %
Private equity	10 %	10.7 %
Strategic investments	6 %	6.0 %
Total	100 %	

#### F. Discount rate

**Discount rate** - The discount rate used to measure the total pension liability was 7.00% for FRSPP. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The change in the FRSPP discount rate since the prior measurement date was a decrease of 0.10% due to a revised rate of return assumption at the 2018 FRS Actuarial Assumptions Conference.

The discount rate used to measure the total pension liability was 3.87% for HIS. In general, the discount rate for calculating the total pension liability under GASB 67 is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the long term municipal bond index rate selected by the plan sponsor. The Actuarial Assumptions Conference has adopted the Bond Buyer General Obligation 20-Bond Municipal Bond Index as the applicable municipal bond index. The change in the discount rate since the prior measurement date was an increase of 0.29% due to changes in the applicable long term municipal bond index rate.

Sensitivity of the primary government's and component unit's proportionate share of the net pension liability to changes in the discount rate - The following presents the respective proportionate share of the net pension liability calculated using the current discount rate, as well as what their proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

	Primary Governmen Proportionate Share of the FRSPP Net Pension Liability		Component Units Proportionate Share of the FRSPP Net Pension Liability					
1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%		Current Discount 1% Decrease Rate 6.00% 7.00%			1% Increase 8.00%	
\$ 725,311,230	\$ 397,421,678	\$ 125,090,020	\$ 3,271	,220	\$ 1,792,409	\$	564,168	
	Primary Government Proportionate Share of the HIS Net Pensio Liability			(	Component Units Proportionate Share of the HIS Net Pension Liability	l		
1% Decrease 2.87%	Current Discount Rate 3.87%	1% Increase 4.87%	1% Decrease 2.87%		Current Discount Rate 3.87%	19	% Increase 4.87%	
\$ 126,515,523	\$ 111,081,678	\$ 98,216,675	\$ 724	,298	\$ 635,940	\$	562,288	

**Pension plan fiduciary net position** - Detailed information about the pension plan's fiduciary net position is available in the separately issued FRSPP and HIS financial report.

**Payables to the pension plan** - As of September 30, 2018, the County had \$2,881,598 and \$442,733 in legally required contributions payable to the FRSPP and HIS, respectively.

#### Florida Retirement System Investment Plan (FRSPP)

The County contributes to the Florida Retirement System Investment Plan, a defined contribution pension plan, for its eligible employees in lieu of participation in the defined benefit option of FRS. The Investment Plan is administered by the State Board of Administration.

Benefits are accrued in individual accounts that are participant directed, portable, and funded by employer/employee contributions. The Investment Plan offers a diversified mix of investment options that span the risk-return spectrum and give participants opportunity to accumulate retirement benefits. Employer and employee contribution rates are set by the Florida Legislature. The County's contractually required contribution rate, including HIS through June 30, 2018 ranged from 7.92% to 45.50% of covered payroll based on employee risk groups. Effective July 1, 2018 rates, including HIS, ranged from 8.26% to 48.70% of covered payroll based on employee risk groups. Contributions to the Investment Plan from the County were \$6,078,748 for the year ended September 30, 2018, equal to the required contributions.

Employees are vested after one year of service. Benefits are based on the total value of the account at distribution. This amount is based on contributions, earnings or losses on those contributions, less expenses.

**Payable to the Investment Plan** - As of September 30, 2018, the County has \$498,803 in legally required contributions payable to the investment plan.

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### **NOTE 16 - Other Postemployment Benefits (OPEB)**

Plan Description. The County has two single-employer defined benefit plans (OPEB) that cover eligible retirees and their dependents. One plan (County Plan) includes the Board, Constitutional Officers (excluding Sheriff), and two component units (Pinellas County Planning Council and Pinellas County Construction Licensing Board). The other plan (Sheriff Plan) is solely for the Sheriff's Office. Benefits are established by the Board and the Sheriff for their respective plans and can change over time. The County is required by Florida Statute 112.0801 to allow retirees and certain former employees to buy healthcare coverage at group rates. The levels of benefit and the amount of contribution for the County Plan is reviewed and approved annually by the Unified Personnel Board. The levels of benefit and the amount of contribution for the Sheriff Plan is reviewed and approved by the Sheriff. The annual budgeted amount is approved through appropriations by the Board of County Commissioners for both plans. The healthcare plans do not issue stand-alone financial reports and a trust to fund the OPEB obligation has not been established. The cost of benefits provided by the OPEB plans is currently on a pay-as-you-go basis.

GASB Statement No. 75 (GASB 75) for OPEB became effective for fiscal year end September 30, 2018. GASB 75 requires recognition of total OPEB liability and the OPEB expense along with the related deferred outflows and inflows of resources. Due to the implementation of GASB 75, retiree activities of \$15,671,989, and \$12,343,749 for the County and Sheriff respectively, were removed from the Internal Service Funds and are reflected in the contributing funds. In addition, management has elected to change the accounting for the Internal Service Funds to exclude the total OPEB liability; instead, the total OPEB liability with related deferred outflows and inflows are now presented in the County's government wide basic financial statements. OPEB expenses are also accounted for in the individual proprietary funds. See note 19 for the effect of the restatement on net position.

**Benefits Provided.** The County's plan provides postretirement health care benefits to all employees who retire on or after attaining at least 10 years of service. The County pays a percentage of the premium for medical and dental insurance for the former employees who retired prior to October 1, 2004. For non-Medicare eligible retirees, employees enrolled in DROP and those within 5 years of normal FRS retirement prior to October 1, 2004, the County will continue funding at the same level as active employees. For employees not part of the previously mentioned groups who were hired prior to January 1, 2011 and who retire on or after October 1, 2004, a health insurance subsidy based on length of service will be provided. The subsidy will range from 25 percent of the premium for 10 years of service, increasing by 3.33 percent per year of service to 75 percent for 25 years of more, calculated on the single premium of the lowest cost plan.

The Sheriff offers retiree coverage for members awarded retirement benefits from the FRS. The Sheriff contributes an equal funding percentage toward the medical premium for retirees hired prior to January 1, 1996 as is contributed for active members. The funding percentage ranges from 73 percent to 90 percent of the premium for medical insurance. For retirees who were hired after December 31, 1995, the Sheriff provides a health insurance subsidy based on length of service. The subsidy ranges from 33 percent of the premium for 10 years of service and increases by 3.33 percent per year of service up to 83.25 percent for 25 years or more, based on the single tier rate. This benefit change is reflected in the Schedule of Changes in Total OPEB Liability.

**Contributions**. The contribution requirements of the plan members and the employers are established and may be amended by the County or the Sheriff for the respective plans. Contributions to the plans in excess of benefits paid on behalf of retirees are earmarked for future OPEB expenses. However, they do not reduce the total OPEB liability.

**Employees covered by benefit terms**. At September 30, 2017 (the date of the last actuarial valuation plan), the following employees were covered by the benefit terms:

County's

Sheriff's

	Plan	Plan
Plan Membership:		
Inactive plan members or beneficiaries currently receiving benefits	1,820	1,558
Inactive plan members entitled to but not yet receiving benefits	-	-
Active plan members	3,047	2,390
	4,867	3,948

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

The total OPEB liability at September 30, 2018 for the primary government and component units was \$773,324,619 and \$3,360,491, respectively.

#### **Actuarial Method and Assumptions**

The total OPEB liability was actuarially determined based on two actuary valuations, one for the County plan and one for the Sheriff's plan, using assumptions listed below. The total OPEB liability is based on both actuarial valuations performed as of September 30, 2017 and a measurement date of September 30, 2017. Projections of benefits for financial reporting purposes were based on the substantive plan as understood by the County and Sheriff and its respective plan members. This includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employee and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long term perspective of the calculation and assumptions about the future. Examples include assumptions about future employment, mortality and the healthcare cost trends. The other significant actuarial assumptions used to determine total OPEB liability include the following:

Actuarial Valuation Date	September 30, 2017
Measurement Date	September 30, 2017
Fiscal Year End Date (Reporting Date)	September 30, 2018
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of pay, closed
Asset Valuation Method	N/A Unfunded
Actuarial Assumptions:	
Discount Rate	3.50%
Inflation	2.50%
Projected Salary Increases	3.7-7.8% (from July 1, 2016 FRS Actuarial Valuation)
Retirement age	From July 1, 2016 FRS Actuarial Valuation
Mortality	From July 1, 2016 FRS Actuarial Valuation
Healthcare cost trend rates	Starting at 7.0% on 1/1/2018, then 6.75% on 1/1/2019 and
	4.24% thereafter

Changes in the total OPEB liability presented on the County's basic financial statements are as follows (measurement Year Ended September 30, 2017.

	Primary Government			Component Units
Total OPEB liability		_		_
Service Cost	\$	20,375,225	\$	85,026
Interest on the total OPEB liability		24,959,179		108,974
Changes of benefit terms		2,552,782		-
Difference between expected and actual experience of the total OPEB liability*		-		-
Changes in assumptions and other inputs		(46,313,363)		(202,504)
Benefit payments		(26,017,613)		(122,526)
Net change in total OPEB liability		(24,443,790)		(131,030)
Total OPEB liability - beginning*		797,768,409		3,491,521
Total OPEB liability - ending	\$	773,324,619	\$	3,360,491

<sup>\*</sup>Total OPEB liability at the beginning of the initial period of implementation was developed by rolling back the liability from the measurement date as permitted by GASB 75. Consequently, there was no difference between expected and actual experience resulting in a zero figure.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

**Benefit Payments**. Benefit payments consist of claims paid to retirees participating in the plan(s). Total benefit payments for the primary government and component units were \$27,836,607 and \$124,197, respectively, for fiscal year 2018.

**Discount Rate**. For plans that do not have formal assets, as with these Plan(s), the discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. For this valuation, the municipal bond rated used was 3.5 percent (based on the daily rate of Fidelity's "20-Year municipal GO AA Index" closest to but not later than the measurement date). The discount rate was 3.1 percent at the beginning of the measurement year. The change in discount rate is reflected in the schedule of total OPEB liability which decreased the total OPEB liability.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the respective total OPEB liability calculated using the current discount rate, as well as what their total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Current Discount						
	1% Decrease 2.50%			Rate 3.50%	1% Increase 4.50%			
Primary Government	\$	896,678,761	\$	773,324,619	\$	672,704,690		
Component Units		3,898,187		3,360,491		2,918,285		

Sensitivity of the total OPEB liability to changes in the healthcare cost trend. The following presents the respective total OPEB liability calculated using the current healthcare cost trend rate, as well as what their total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Current								
			Healthcare Cost							
	Trend Rate									
	1% Decrease Assumption					1% Increase				
Primary Government	\$	656,501,446	\$	773,324,619	\$	922,791,519				
Component Units		2,842,219		3,360,491		4,019,438				

**OPEB Expense**. For the year ended September 30, 2018, the primary government and component units actuarially determined total OPEB expense was \$41,284,264 and \$163,317, respectively, based on the measurement period ending September 30, 2017.

# NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

**Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** At September 30, 2018, the reporting entity reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Primary Government</b>			Componen			nt Units	
	Deferred Outflows of			Deferred		Deferred		Deferred
			Inflows of		Outflows of			Inflows of
		Resources		Resources		Resources		Resources
Difference between expected and actual								
experience	\$	-	\$	-	\$	=	\$	=
Change of assumptions		-		(39,710,441)		=		(171,821)
Benefits paid subsequent to the measurement date		27,836,607			_	124,197		=
Total	\$	27,836,607	\$	(39,710,441)	\$	124,197	\$	(171,821)

\$27,836,607 for the primary government and \$124,197, for component units, respectively, reported as deferred outflows of resources related to OPEB resulting from benefits paid subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended September 30, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

		Primary	Component	
Year ending	(	Government	Units	
2019	\$	(6,602,922) \$	(30,683)	
2020		(6,602,922)	(30,683)	
2021		(6,602,922)	(30,683)	
2022		(6,602,922)	(30,683)	
2023		(6,602,922)	(30,683)	
Thereafter		(6,695,831)	(18,406)	
Totals	\$	(39,710,441) \$	(171,821)	

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NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### **NOTE 17 - Conduit Debt Obligations**

From time to time, the County has issued various types of revenue bonds to provide financial assistance to individuals, private-sector entities, health facilities and upper level educational institutions. These bonds were issued for the acquisition and construction of residential, commercial, industrial, health and educational facilities deemed to be in the public interest. These bonds are secured solely by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of fiscal year end, the following conduit, no commitment, debt obligations were outstanding:

Issuer	Number Of Issues	 Aggregate Principal Payable
Pinellas County Industrial Development Authority	11	\$ 23,793,127
Pinellas County Housing Finance Authority	7	50,998,342
Pinellas County Health Facilities Authority	5	215,666,818
Pinellas County Educational Facilities Authority	12	146,947,899
		\$ 437,406,186

#### **NOTE 18 - Pollution Remediation Obligations**

The County has reported \$626,595 in pollution remediation obligations at year end in other current liabilities as shown below. The amount reported represents the estimated liability to perform pollution remediation activities at five sites that the County has been identified as the potential responsible party for remediation. Pollution at the sites consist of methane gas and several volatile organic compounds. The liability for the five sites is calculated based on the amount of the estimated expected outlays to perform further sampling and site assessment work. This estimate is subject to revision due to price increases or reductions, changes in technology, or changes in applicable laws or regulations. An estimated range of additional cleanup outlays, if any, cannot be reasonably determined until further assessment work is completed at these sites. The County does not anticipate receiving recoveries to reduce the liability for these sites.

	Expected Outlays		Anticipated Recoveries		End of Year Liability	
Governmental activities						
Other current liabilities	\$	626,595	\$	-	\$	626,595

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NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### **NOTE 19 - Restatements**

#### A. Component Units - Prior Period Adjustments and Change in Reporting Entity

The Housing Finance Authority (HFA) recorded a prior period adjustment to correct certain mortgage loans that were recorded twice in 2016, resulting in an overstatement of revenues. The County has restated the HFA's beginning net position in the Statement of Activities, and the Statement of Activities, Component Units.

The passage of Chapter 2018-179, Laws of Florida, amended the Pinellas County Construction Licensing Board (CLB) Special Act. In Fiscal Year 2018, the CLB became a discretely presented component unit of the County. As a result of this change in reporting entity, the CLB's beginning net position is included in the Statement of Activities, and the Statement of Activities, Component Units.

#### B. Implementation of GASB Statement Number 75

With the implementation of GASB Statement Number 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the County reports its proportionate share of total OPEB liability, OPEB expense, and deferred inflows and deferred outflows of resources, as well as additional note disclosures and required supplementary information.

The County has restated the beginning net position in the Statement of Activities, Statement of Revenues, Expenses and Changes in Fund Net Position, Proprietary Funds, and Statement of Activities, Component Units, as follows:

_	Primary G	Sovernment		
	Governmental	<b>Business Type</b>		Component
_	Activities	Activities	Total	Units
Net position - beginning	\$ 1,832,630,469	\$ 1,659,175,264	\$ 3,491,805,733	\$ 35,384,857
Addition of discretely presented component unit				
- Construction Licensing Board	-	-	-	(242,477)
Correction of overstatement of revenue,				
Housing Finance Authority	-	-	-	(911,032)
Adoption of GASB statement number 75 -				
restatement for:				
Total OPEB liability	(410,664,569)	(37,762,039)	(448,426,608)	(3,491,521)
OPEB related deferred outflows	23,644,834	2,372,778	26,017,612	122,526
Net position - beginning, as restated	\$ 1,445,610,734	\$ 1,623,786,003	\$ 3,069,396,737	\$ 30,862,353

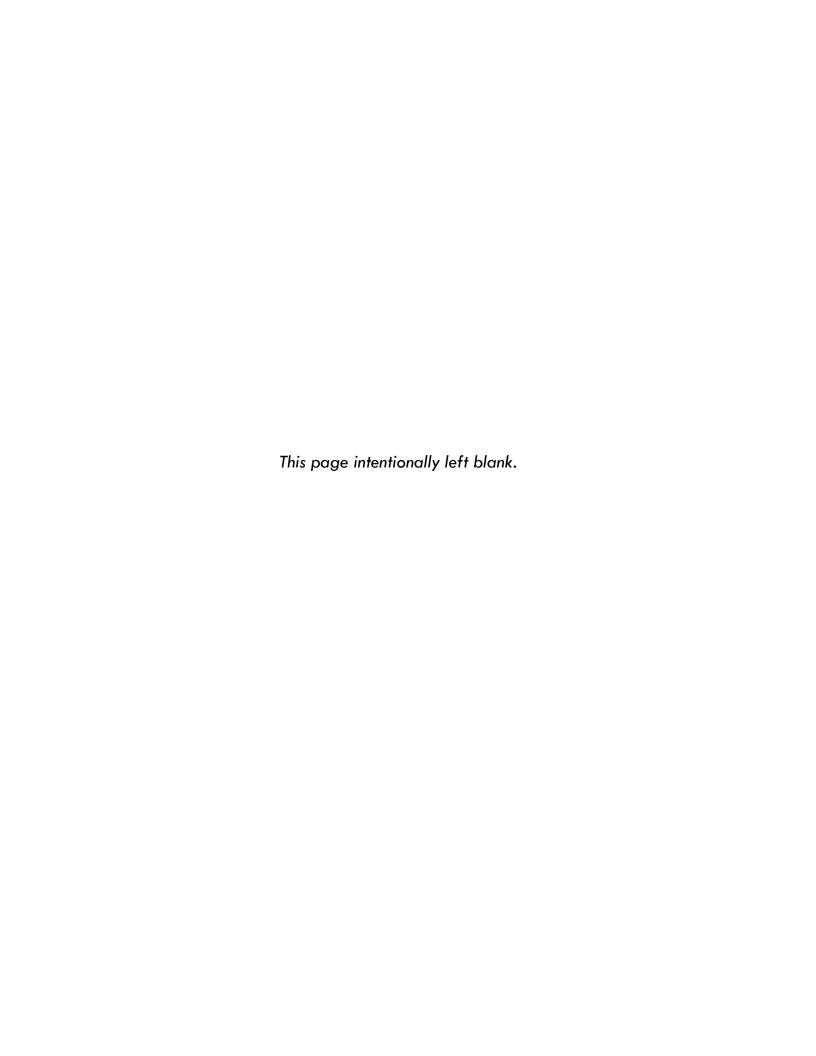
		6 1 1 1 1 1 1	Nonmajor		T 4
W C	0 0 1		1	T 4 1	Internal
water System	Sewer System	System	Funa	<u> 1 otal</u>	Service Funds
\$ 448,048,269	\$ 538,767,573	\$ 542,882,242	\$ 141,460,675	\$ 1,671,158,759	\$ (191,476,459)
(12,442,048)	(15,048,814)	(5,362,295)	(4,908,882)	(37,762,039)	293,675,396
832,449	931,701	331,879	276,749	2,372,778	905,833
\$ 436,438,670	\$ 524,650,460	\$ 537,851,826	\$ 136,828,542	\$ 1,635,769,498	\$ 103,104,770
	(12,442,048) 832,449	\$ 448,048,269 \$ 538,767,573 (12,442,048) (15,048,814) 832,449 931,701	Water System         Sewer System         Solid Waste System           \$ 448,048,269         \$ 538,767,573         \$ 542,882,242           (12,442,048)         (15,048,814)         (5,362,295)           832,449         931,701         331,879	Water System         Sewer System         Solid Waste System         Enterprise Fund           \$ 448,048,269         \$ 538,767,573         \$ 542,882,242         \$ 141,460,675           (12,442,048)         (15,048,814)         (5,362,295)         (4,908,882)           832,449         931,701         331,879         276,749	Water System         Sewer System         Solid Waste System         Fund \$1448,048,269         Total \$1,671,158,759           (12,442,048)         (15,048,814)         (5,362,295)         (4,908,882)         (37,762,039)           832,449         931,701         331,879         276,749         2,372,778

NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

#### **NOTE 20 - Litigation**

The County is involved in a number of court cases and those for which a reasonable probability of an unfavorable outcome and the probable loss to the County can be estimated, a liability is recorded in the risk financing internal service fund as indicated in Note 14. In the opinion of the County's management and legal counsel, the range of potential recoveries or liabilities will not have a material adverse effect on the financial statements of the County.

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# REQUIRED SUPPLEMENTARY INFORMATION

### REQUIRED SUPPLEMENTARY INFORMATION September 30, 2018

### SCHEDULE OF CHANGES IN PRIMARY GOVERNMENT TOTAL OPEB LIABILITY Last Ten Fiscal Years

	Fiscal Year 2018
TOTAL OPEB LIABILITY	
Service cost	\$ 20,375,225
Interest on the Total OPEB Liability	24,959,179
Changes of benefit terms	2,552,782
Difference between expected and actual experience of the Total OPEB Liability	-
Changes in assumptions and other inputs	(46,313,363)
Benefit payments	(26,017,613)
Net change in Total OPEB Liability	(24,443,790)
Total OPEB Liability - Beginning	797,768,409
Total OPEB Liability - Ending	\$773,324,619
Covered-employee payroll	\$298,102,245
Total OPEB liability as a percentage of covered-employee payroll	259.42%

### SCHEDULE OF CHANGES IN COMPONENT UNITS TOTAL OPEB LIABILITY Last Ten Fiscal Years

	Fiscal Year 2018
TOTAL OPEB LIABILITY	
Service cost	\$ 85,026
Interest on the Total OPEB Liability	108,974
Changes of benefit terms	-
Difference between expected and actual experience of the Total OPEB Liability	-
Changes in assumptions and other inputs	(202,504)
Benefit payments	(122,526)
Net change in Total OPEB Liability	(131,030)
Total OPEB Liability - Beginning	3,491,521
Total OPEB Liability - Ending	\$ 3,360,491
Covered-employee payroll	\$ 1,631,677
Total OPEB liability as a percentage of covered-employee payroll	205.95%

GASB Statement Number 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten year trend data. Additional years will be displayed as the data becomes available. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement number 75. The amounts presented for each fiscal year were determined as of the year end that occurred one year prior.

### REQUIRED SUPPLEMENTARY INFORMATION September 30, 2018

## SCHEDULE OF PRIMARY GOVERNMENT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY FRS PENSION PLAN Last Ten Fiscal Years

				Primary	
		Primary		Government's	
	Primary	Government's		Proportionate Share	Plan Fiduciary
	Government's	Proportionate Share	Primary	of Net Pension	Net Position as a %
	Proportion of Net	of Net Pension	Government's	Liability as a % of	of Total Pension
Year ended	Pension Liability	Liability	Covered Payroll	Covered Payroll	Liability
2015	1.2637%	\$ 163,225,754	\$ 276,151,042	59.11%	92.00%
2016	1.3247%	334,488,483	271,474,206	123.21%	84.88%
2017	1.3620%	402,869,343	289,231,934	139.29%	83.89%
2018 (1)	1.3194%	397,421,678	285,802,841	139.05%	84.26%

## SCHEDULE OF PRIMARY GOVERNMENT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY HIS PENSION PLAN Last Ten. Fiscal Years

			Primary				
		Primary		Government's			
	Primary	Government's		Proportionate Share	Plan Fiduciary		
	Government's	Proportionate Share	Primary	of Net Pension	Net Position as a %		
	Proportion of Net	of Net Pension	Government's	Liability as a % of	of Total Pension		
Year ended	Pension Liability	Liability	Covered Payroll (2)	Covered Payroll	Liability		
2015	1.0304%	\$ 105,082,027	\$ 318,765,912	32.97%	0.50%		
2016	1.0305%	120,099,848	318,052,965	37.76%	0.97%		
2017	1.0708%	114,496,028	341,448,528	33.53%	1.64%		
2018	1.0495%	111,081,678	340,995,813	32.58%	2.15%		

GASB Statement Number 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten year trend data. Additional years will be displayed as the data becomes available. The amounts presented for each fiscal year were determined as of the June 30 year end that occurred within the fiscal year.

<sup>(1)</sup> Year ended 2018 change in the FRSPP discount rate due to a revised rate of return assumption at the 2018 FRS Actuarial Assumptions Conference

<sup>(2) 2015</sup> restated to reflect covered payroll during the measurement period rather than during the fiscal year.

REQUIRED SUPPLEMENTARY INFORMATION September 30, 2018

# SCHEDULE OF COMPONENT UNIT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY FRS PENSION PLAN Last Ten Fiscal Years

				Component Unit's	
		Component Unit's		Proportionate Share	Plan Fiduciary
	Component Unit's	Proportionate Share		of Net Pension	Net Position as a %
	Proportion of Net	of Net Pension	Component Unit's	Liability as a % of	of Total
Year ended	Pension Liability	Liability	Covered Payroll	Covered Payroll	Pension Liability
2015	0.0031%	\$ 395,029	\$ 842,412	46.89%	92.00%
2016	0.0048%	1,221,998	1,608,681	75.96%	84.88%
2017	0.0057%	1,696,740	1,723,281	98.46%	83.89%
2018 (1)	0.0060%	1,792,409	1,919,331	93.39%	84.26%

# SCHEDULE OF COMPONENT UNIT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY HIS PENSION PLAN Last Ten Fiscal Years

Year ended	Component Unit's Proportion of Net Pension Liability	Component Unit's Proportionate Share of Net Pension Liability	roportionate Share of Net Pension Component Unit's		Plan Fiduciary Net Position as a % of Total Pension Liability	
				Covered Payroll		
2015	0.0034%	\$ 345,584	\$ 1,028,047	33.62%	0.50%	
2016	0.0054%	631,750	1,673,382	37.75%	0.97%	
2017	0.0054%	575,286	1,723,281	33.38%	1.64%	
2018	0.0060%	635,940	1,919,331	33.13%	2.15%	

GASB Statement Number 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten year trend data. Additional years will be displayed as the data becomes available. The amounts presented for each fiscal year were determined as of the June 30 year end that occurred within the fiscal year.

<sup>(1)</sup> Year ended 2018 change in the FRSPP discount rate due to a revised rate of return assumption at the 2018 FRS Actuarial Assumptions Conference.

REQUIRED SUPPLEMENTARY INFORMATION September 30, 2018

#### SCHEDULE OF PRIMARY GOVERNMENT'S CONTRIBUTIONS FRS PENSION PLAN Last Ten Fiscal Years

		Contribution in relation to the			
Year ended	ontractually Required ontribution	Contractually Required Contribution	ntribution ficiency	mary Government Covered Payroll	Contributions as a % of Covered Payroll
2015	\$ 28,698,258 \$	28,698,258	\$ -	\$ 270,666,486	10.60%
2016	30,983,004	30,983,004	-	274,505,657	11.29%
2017	32,828,368	32,828,368	-	281,612,709	11.66%
2018 (1)	35,342,312	35,342,312	-	286,172,731	12.35%

# SCHEDULE OF PRIMARY GOVERNMENT'S CONTRIBUTIONS HIS PENSION PLAN Last Ten Fiscal Years

Year ended	Contractually Required Contribution	Contribution in relation to the Contractually Required Contribution	ntribution eficiency	nary Government overed Payroll	Contributions as a % of Covered Payroll
2015	\$ 5,231,284 \$	5,231,284	\$ -	\$ 314,653,905	1.66%
2016	5,346,472	5,346,472	-	322,126,733	1.66%
2017	5,545,328	5,545,328	-	333,915,993	1.66%
2018	5,687,317	5,687,317	-	343,448,353	1.66%

GASB Statement Number 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten year trend data. Additional years will be displayed as the data becomes available.

<sup>(1)</sup> Year ended 2018 change in the FRSPP discount rate due to a revised rate of return assumption at the 2018 FRS Actuarial Assumptions Conference.

REQUIRED SUPPLEMENTARY INFORMATION September 30, 2018

#### SCHEDULE OF COMPONENT UNITS' CONTRIBUTIONS FRS PENSION PLAN Last Ten Fiscal Years

			Contribution in relation to the			
Year ended	R	ntractually equired ntribution	Contractually Required Contribution	ntribution eficiency	Component Unit's Covered Payroll	Contributions as a % of Covered Payroll
2015	\$	91,684 \$	91,684	\$ -	\$ 1,076,333	8.52%
2016		133,034	133,034	-	1,649,002	8.07%
2017		137,679	137,679	-	1,738,653	7.92%
2018 (1)		173,609	173,609	-	1,860,946	9.33%

# SCHEDULE OF COMPONENT UNITS' CONTRIBUTIONS HIS PENSION PLAN Last Ten Fiscal Years

Year ended	Contractually Required Contribution	Contribution in relation to the Contractually Required Contribution	Contribution Deficiency	 Component Unit's Covered Payroll	Contributions as a % of Covered Payroll
2015	\$ 17,587 \$	17,587	\$ -	\$ 1,280,607	1.37%
2016	43,289	43,289	-	611,777	6.35%
2017	43,783	43,783	-	793,164	5.52%
2018	33,710	33,710	-	2,048,170	4.54%

GASB Statement Number 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten year trend data. Additional years will be displayed as the data becomes available.

<sup>(1)</sup> Year ended 2018 change in the FRSPP discount rate due to a revised rate of return assumption at the 2018 FRS Actuarial Assumptions Conference.

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

#### **BOARD OF COUNTY COMMISSIONERS**

**County Transportation Trust** - to account for the construction and maintenance of County roads as authorized by Section 336.022, Florida Statutes. These activities include road maintenance, traffic control, right-of-way acquisition, distribution of funds to cities and construction of new roadways. Funds are provided from gas taxes collected and distributed by the State of Florida.

**Health Department** - to account for the collection of local ad valorem property taxes and the subsequent distribution to the Pinellas County Health Department, which expends such funds as authorized by Section 154.02, Florida Statutes. Projected needs of the Health Department for the upcoming fiscal year are provided to the County Board and are the basis for the local tax levy.

**School Crossing Guard Trust** - to account for collection and distribution of a surcharge on parking fines assessed under Ordinance 93-33 and authorized by Section 318.21, Florida Statutes for funding training programs for school crossing guards.

**Health Program** – to account for the revenues and expenditures restricted for indigent health care services under resolution number 12-29. The County receives funding from local hospitals that is restricted for these services.

**Community Development Grant** - to account for housing grants received from the federal government and related programs. Public hearings are held to determine the benefit areas of the County and the specific use of funds.

**State Housing Initiatives Partnership (SHIP)** - to account for revenues received from the State Housing Initiatives Partnership directly to local governments to increase affordable housing opportunities in their communities authorized by Section 420.907, Florida Statutes and Ordinance 93-30.

**Gifts for Animal Welfare Trust** - to account for gifts, grants and awards of money for the benefit and welfare of domestic animals in Pinellas County as authorized by resolution number 89-244.

**Tree Bank** - to account for civil penalties levied for violations of the County's tree ordinance, as well as the expenditure of these penalties for the purchase of trees for placement on public properties as authorized by Ordinance 90-16 and resolution number 89-423.

**Public Library Cooperative** - to account for library services to the unincorporated areas of the County, as well as those municipalities that do not have libraries as authorized by Section 125.01(5), Florida Statutes, Ordinance 89-5 and resolution number 89-503. These services are funded by ad valorem taxes.

**STAR Center** - to account for the operations of the Pinellas County Science, Technology and Research (PCIC Star) Center under the Industrial Development Authority as authorized by agreement with the federal government.

**Emergency Communications 911 System** - to account for fees collected to fund the County's emergency telephone service and equipment ("911") System in accordance with Section 365.173, Florida Statutes.

#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

#### **BOARD OF COUNTY COMMISSIONERS – continued**

**Tourist Development Council** - to account for 6% tax on rents collected or temporary lodgings. This tax was initially approved by a voter referendum in 1978 to promote tourism and has been subsequently increased to help fund beach renourishment and tourism related capital projects throughout the county. Authorization for this fund comes from Section 125.0104, Florida Statutes and Code Sections 118.31-118.42.

**Fire Districts** - to account for the costs of operation of Fire Districts throughout the County as authorized by Sections 189 and 200.001, Florida Statutes and Laws of Florida, Chapter 73-600. Ad valorem property tax revenues are collected from property owners within these districts. These funds are distributed to local cities and agencies to finance fire protection services to the Fire Districts.

**Air Quality – Tag Fee** - to account for fees collected and used for air pollution control of emissions from vehicles pursuant to Section 320.03(6), Florida Statutes.

**Palm Harbor Community Services District** - to account for the operation of a Municipal Service Taxing Unit to provide recreation and library services to the residents of the Palm Harbor area as authorized by Section 125.01(1)(q), Florida Statutes and Ordinance 85-28.

**Feather Sound Community Services District** - to account for the operation of a Municipal Service Taxing Unit to provide services to the Feather Sound Community as authorized by Section 125.01(1)(q), Florida Statutes and Ordinance 90-25.

**East Lake Community Services District** - to account for the operation of Municipal Service Taxing Unit to provide library and recreation services to the East Lake community as authorized by Section 125.01(1)(q), Florida Statutes and Ordinances 13-11 and 14-30.

**Drug Abuse Trust** - to account for additional assessments levied by the court against drug offenders pursuant to Sections 893.13(4), 893.16 and 893.165, Florida Statutes. These funds are to be used for assistance grants to local drug abuse programs.

**Building Services –** to account for the revenues and expenditures associated with the operations of the County's building and development review functions as authorized by resolution number 09-121.

**Special Assessments** - to account for the paving of neighborhood streets, provision of street lights and their operation, navigational dredging and local drainage improvements in the unincorporated area of the County as authorized by Laws of Florida, Chapter 63-1783 and Ordinance 18-38.

**Pinellas County Community Redevelopment Agency** – to account for Tax Increment Financing (TIF) used to leverage public funds to promote private sector activity in the Lealman Redevelopment Planning Area. As this district is in the County's unincorporated area, the General Fund contributes TIF resources based on both the Countywide and the Municipal Service Taxing Unit (MSTU) property tax collections as authorized by Chapter 163, Part III, Florida Statues, Ordinance 15-29 as amended by Ordinance 16-35.

**Surface Water Utility** - to account for surface water management services funded by surface water assessments in the unincorporated areas of the county as authorized by Section 403.0893, Florida Statutes and Ordinance 13-14, as amended by Ordinances 17-11 and 18-38.

#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

#### **BOARD OF COUNTY COMMISSIONERS – continued**

**Intergovernmental Radio Communication** - to account for the surcharge fee on moving traffic violations collected under Section 318.21, Florida Statutes. These funds are to be used to reimburse law enforcement agencies for fifty percent (50%) of the cost associated with upgrading communication equipment.

**Community Housing Trust** – to account for the receipt and disbursement of monies to promote homeownership and to expand the production and preservation of rental and owner housing affordable to very low-income, low-income, and moderate-income households under Ordinance 06-28 as amended by Ordinance 09-44.

#### **CONSTITUTIONAL OFFICERS**

#### Clerk of the Circuit Court and Comptroller-

**General Operation** - to account for the general operations of the Clerk as Clerk and Comptroller to the Board of County Commissioners and County recorder as authorized by Chapter 28, Florida Statutes.

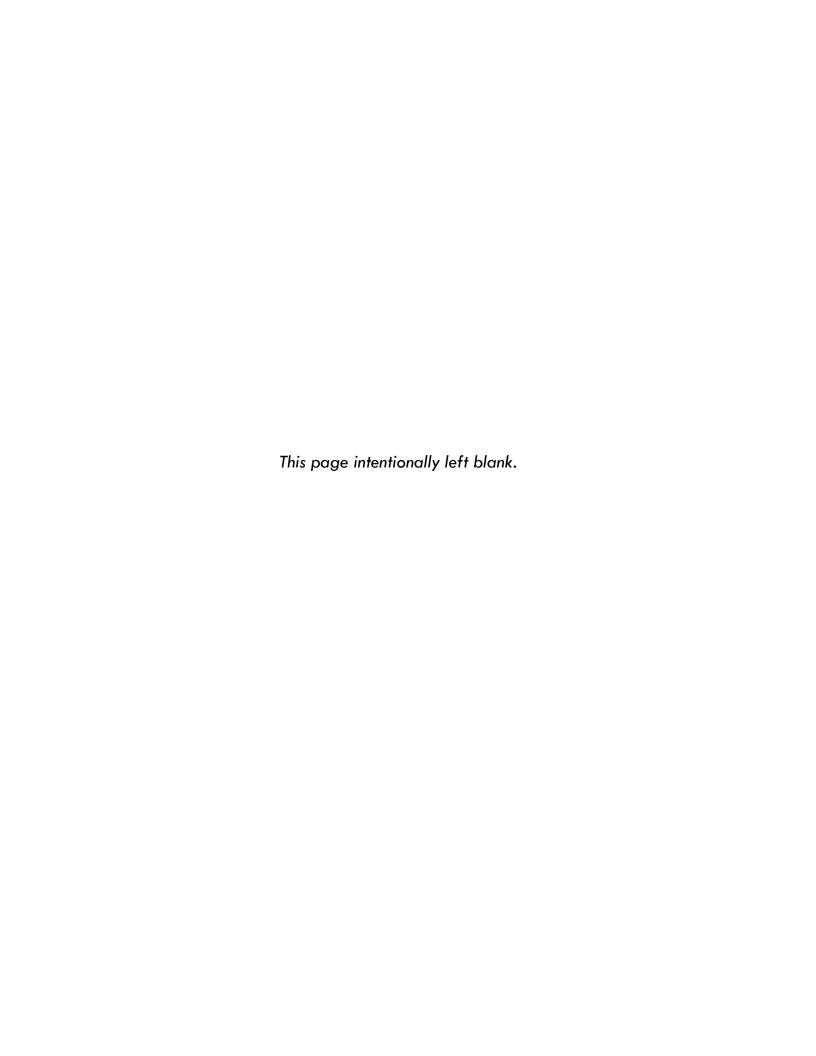
**Court** - to account for the fee-funded court operations of the Clerk of the Circuit Court as authorized by Section 28.37, Florida Statutes.

**Public Records Modernization** - to account for revenues earmarked for equipment, personnel training and technical assistance in modernizing the official records system and to pay for equipment and startup costs necessitated by a statewide recording system as authorized by Section 28.24, Florida Statutes.

**Supervisor of Elections** - to account for the general operations of the Supervisor of Elections as authorized by Florida Statutes.

**Tax Collector** - to account for the general operations of the Tax Collector as authorized by Florida Statutes, and includes all transactions which are not accounted for in an agency fund.

**Property Appraiser** - to account for the general operations of the Property Appraiser as authorized by Florida Statutes.



#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS September 30, 2018

	Special
	Revenue Funds
ACCEPTED	
ASSETS	¢ 70 002 701
Cash	\$ 70,992,791
Investments	119,330,653
Accounts and notes receivable	20,824,817
Assessments receivable	311,017
Accrued interest receivable	411,285
Due from other funds	7,721,512
Due from other governments	8,802,421
Inventory	2,749,803
Prepaid items	1,941,334
Other assets	687,335
Total assets	\$ 233,772,968
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	
LIABILITIES	
Vouchers payable	\$ 14,998,392
Contracts payable	19,801
Due to other funds	18,742,533
Due to other governments	9,570,262
Accrued liabilities	4,380,262
Deposits and other current liabilities	1,524,507
Unearned revenue	335,078
Total liabilities	49,570,835
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue - notes receivable	20,302,592
Total deferred inflows of resources	20,302,592
FUND BALANCES	
Nonspendable	4,691,137
Restricted	153,811,181
Committed	1,226,235
Assigned	4,170,988
-	
Total fund balances	163,899,541
Total liabilities, deferred inflows of resources and fund balances	\$ 233,772,968

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

Revenue Funds           Revenue Funds           Taxes         \$ 110,999,646           Licenses and permits         7,037,219           Intergovernmental         24,492,068           Charges for services         37,678,696           Fines and forfeitures         6,926,950           Special assessments         21,685,339           Investment income         2,095,644           Miscellaneous         313,998,646           Total revenues         224,914,408           EXPENDITURES           Current           General government         87,892,252           Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         223,516,350           Principal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         227,328           Transfers out		Special
Taxes         \$ 110,999,646           Licenses and permits         7,037,219           Intergovernmental         24,492,068           Charges for services         37,678,696           Fines and forfeitures         6,926,950           Special assessments         21,685,539           Investment income         2,095,644           Miscellaneous         13,998,646           Total revenues         224,914,08           EXPENDITURES           Current           General government         87,892,252           Public safety         32,215,230           Physicial environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         20,244,82           Principal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         223,516,350           Debt issuance         227,328           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242 <td></td> <td>Revenue Funds</td>		Revenue Funds
Taxes         \$ 110,999,646           Licenses and permits         7,037,219           Intergovernmental         24,492,068           Charges for services         37,678,696           Fines and forfeitures         6,926,950           Special assessments         21,685,539           Investment income         2,095,644           Miscellaneous         224,914,08           EXPENDITURES           Current           General government         87,892,252           Public safety         32,215,230           Physicial environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         27,328           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         227,328           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Cha	REVENUES	
Licenses and permits         7,037,219           Intergovernmental         24,492,068           Charges for services         37,678,696           Fines and forfeitures         6,926,950           Special assessments         21,685,539           Investment income         2,095,644           Miscellaneous         13,998,646           Total revenues         224,914,408           EXPENDITURES           Current           General government         87,892,252           Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         224,814,504           Principal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         227,328           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242		\$ 110,999,646
Intergovernmental         24,492,068           Charges for services         37,678,696           Fines and forfeitures         6,926,950           Special assessments         21,685,539           Investment income         2,095,644           Miscellaneous         13,998,646           Total revenues         224,914,08           EXPENDITURES           Current           General government         87,892,252           Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         27,124           Principal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         227,328           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,3		
Charges for services         37,678,696           Fines and forfeitures         6,226,950           Special assessments         21,685,539           Investment income         2,095,644           Miscellaneous         13,998,646           Total revenues         224,914,408           EXPENDITURES           Current           General government         87,892,252           Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         9           Principal retirement         126,143           Interest and fiscal charges         253,516,350           Excess (deficiency) of revenues over (under) expenditures         253,516,350           OTHER FINANCING SOURCES (USES)         227,328           Transfers in         57,513,588           Transfers out         61,90,04,674           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beg	*	
Special assessments         21,685,539           Investment income         2,095,644           Miscellaneous         13,998,646           Total revenues         224,914,408           EXPENDITURES           Current         87,892,252           Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         Principal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         225,3516,350           OTHER FINANCING SOURCES (USES)         227,328           Transfers in         57,13,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Change in reserve for inventory         798,981		
Investment income         2,095,644           Miscellaneous         13,998,646           Total revenues         224,914,408           EXPENDITURES           Current         87,892,252           General government         87,892,252           Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         9rincipal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         (28,601,942)           OTHER FINANCING SOURCES (USES)           Transfers in         57,513,588           Transfers out         10,134,300           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Change in reserve for inventory         798,981	Fines and forfeitures	6,926,950
Miscellaneous         13,998,646           Total revenues         224,914,408           EXPENDITURES           Current           General government         87,892,252           Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         7           Principal retirement         126,143           Interest and fiscal charges         253,516,350           Excess (deficiency) of revenues over (under) expenditures         253,516,350           OTHER FINANCING SOURCES (USES)         2           Transfers in         57,513,588           Transfers out         19,004,674           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Change in reserve for inventory         798,981		21,685,539
EXPENDITURES         224,914,408           Current         87,892,252           General government         87,892,252           Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         7           Principal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         227,228           OTHER FINANCING SOURCES (USES)         227,228           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Change in reserve for inventory         798,981		
EXPENDITURES           Current         87,892,252           General government         32,215,230           Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         7rincipal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         223,516,350           OTHER FINANCING SOURCES (USES)         227,228           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Change in reserve for inventory         798,981	Miscellaneous	13,998,646
Current       87,892,252         General government       87,892,252         Public safety       32,215,230         Physical environment       20,644,482         Transportation       33,002,026         Economic environment       65,229,491         Human services       5,148,504         Culture and recreation       8,648,490         Debt service       126,143         Principal retirement       126,143         Interest and fiscal charges       609,732         Total expenditures       253,516,350         Excess (deficiency) of revenues over (under) expenditures       (28,601,942)         OTHER FINANCING SOURCES (USES)         Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981	Total revenues	224,914,408
General government       87,892,252         Public safety       32,215,230         Physical environment       20,644,482         Transportation       33,002,026         Economic environment       65,229,491         Human services       5,148,504         Culture and recreation       8,648,490         Debt service       7rincipal retirement       126,143         Interest and fiscal charges       609,732         Total expenditures       253,516,350         Excess (deficiency) of revenues over (under) expenditures       (28,601,942)         OTHER FINANCING SOURCES (USES)         Tensfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981	EXPENDITURES	
Public safety         32,215,230           Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         Principal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         (28,601,942)           OTHER FINANCING SOURCES (USES)           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Change in reserve for inventory         798,981	Current	
Physical environment         20,644,482           Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         Principal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         (28,601,942)           OTHER FINANCING SOURCES (USES)         227,328           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Change in reserve for inventory         798,981	General government	87,892,252
Transportation         33,002,026           Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         7rincipal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         (28,601,942)           OTHER FINANCING SOURCES (USES)           Debt issuance         227,328           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Change in reserve for inventory         798,981		
Economic environment         65,229,491           Human services         5,148,504           Culture and recreation         8,648,490           Debt service         Principal retirement         126,143           Interest and fiscal charges         609,732           Total expenditures         253,516,350           Excess (deficiency) of revenues over (under) expenditures         (28,601,942)           OTHER FINANCING SOURCES (USES)           Debt issuance         227,328           Transfers in         57,513,588           Transfers out         (19,004,674)           Total other financing sources (uses)         38,736,242           Net change in fund balances         10,134,300           Fund balances - beginning         152,966,260           Change in reserve for inventory         798,981		
Human services       5,148,504         Culture and recreation       8,648,490         Debt service       126,143         Principal retirement       126,143         Interest and fiscal charges       609,732         Total expenditures       253,516,350         Excess (deficiency) of revenues over (under) expenditures       (28,601,942)         OTHER FINANCING SOURCES (USES)         Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981		
Culture and recreation       8,648,490         Debt service       7         Principal retirement       126,143         Interest and fiscal charges       609,732         Total expenditures       253,516,350         Excess (deficiency) of revenues over (under) expenditures       (28,601,942)         OTHER FINANCING SOURCES (USES)         Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981		
Debt service       126,143         Principal retirement       126,143         Interest and fiscal charges       609,732         Total expenditures       253,516,350         Excess (deficiency) of revenues over (under) expenditures       (28,601,942)         OTHER FINANCING SOURCES (USES)         Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981		
Principal retirement       126,143         Interest and fiscal charges       609,732         Total expenditures       253,516,350         Excess (deficiency) of revenues over (under) expenditures       (28,601,942)         OTHER FINANCING SOURCES (USES)         Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981		8,048,490
Interest and fiscal charges       609,732         Total expenditures       253,516,350         Excess (deficiency) of revenues over (under) expenditures       (28,601,942)         OTHER FINANCING SOURCES (USES)         Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981		126 143
Total expenditures       253,516,350         Excess (deficiency) of revenues over (under) expenditures       (28,601,942)         OTHER FINANCING SOURCES (USES)         Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981		
Excess (deficiency) of revenues over (under) expenditures       (28,601,942)         OTHER FINANCING SOURCES (USES)         Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981	<u> </u>	
OTHER FINANCING SOURCES (USES)         Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981	•	
Debt issuance       227,328         Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981	•	(20,001,742)
Transfers in       57,513,588         Transfers out       (19,004,674)         Total other financing sources (uses)       38,736,242         Net change in fund balances       10,134,300         Fund balances - beginning       152,966,260         Change in reserve for inventory       798,981		
Transfers out (19,004,674)  Total other financing sources (uses) 38,736,242  Net change in fund balances Fund balances - beginning 152,966,260 Change in reserve for inventory 798,981		
Total other financing sources (uses)  Net change in fund balances Fund balances - beginning Change in reserve for inventory  38,736,242  10,134,300  152,966,260  798,981		
Net change in fund balances10,134,300Fund balances - beginning152,966,260Change in reserve for inventory798,981		
Fund balances - beginning Change in reserve for inventory  152,966,260 798,981	Total other financing sources (uses)	38,736,242
Change in reserve for inventory 798,981		
		152,966,260
Fund balances - ending <u>\$ 163,899,541</u>	Change in reserve for inventory	798,981
	Fund balances - ending	\$ 163,899,541

	Tran	County sportation Trust	Health De	nartment		School Crossing Guard Trust
	Han	sportation Trust	Ticaltii De	partificiti	_	Guard Trust
ASSETS						
Cash	\$	7,166,054		380,905	\$	70,890
Investments		25,206,994	2	,250,623		23,086
Accounts and notes receivable		8,474		-		-
Assessments receivable		-		-		-
Accrued interest receivable		86,883		7,757		80
Due from other funds		- 6 520 225		40,549		655
Due from other governments Inventory		6,539,235 2,726,568		-		-
Prepaid items		10,405		-		-
Other assets		10,403		-		-
Total assets	\$	41,744,613	\$ 2	,679,834	\$	94,711
10,000,000	Ψ	.1,7 . 1,012	<u> </u>	,,0,7,,02.	==	<i>y</i> .,,, 11
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
LIABILITIES						
Vouchers payable	\$	1,631,229	\$	_	\$	_
Contracts payable	•	-	*	_	•	-
Due to other funds		_		_		-
Due to other governments		2,326,325	1	,083,230		-
Accrued liabilities		630,464		-		-
Deposits and other current liabilities		_		-		-
Unearned revenue		-		-		
Total liabilities		4,588,018	1	,083,230		<u>-</u>
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - notes receivable		-		_		-
Total deferred inflows of resources		-		-		-
FUND BALANCES						
Nonspendable		2,736,973		_		_
Restricted		34,419,622	1	,596,604		94,711
Committed		-		-		-
Assigned		_		_		_
Total fund balances		37,156,595	1	,596,604		94,711
Total liabilities, deferred inflows of resources						
and fund balances	\$	41,744,613	<u>\$</u> 2	,679,834	\$	94,711

	Health Program	D	Community evelopment Grant	P	State Housing Initiatives artnership (SHIP)		Gifts for Animal Welfare Trust		Tree Bank
\$	1,024,131	\$	1,350,534	\$	1,718,414	\$		\$	81,614
	1,778,357		3,215,658 12,175,933		2,491,655 4,778,905		208,736		91,718
	- -		12,173,933		-,776,903		- -		- -
	6,130		11,084		8,588		720		314
	-		-		-		-		-
	-		556,292		-		-		-
	-		-		1,039,845		-		-
_	-		-	_	-	_	-		
\$	2,808,618	\$	17,309,501	\$	10,037,407	\$	657,680	\$	173,646
\$	-	\$	418,836	\$	465,484	\$	1,516	\$	-
	-		-		-		-		-
	391,119		50 22,194		2,760		-		-
	-		49,665		-		-		-
	-		5,907		-		-		-
_	-	_	-	_	-	-	-	_	
_	391,119	_	496,652		468,244	-	1,516		
	-		12,089,685		4,737,448		_		-
	-		12,089,685		4,737,448		-		_
			, , ,		, ,				
	-		_		1,039,845		-		-
	2,417,499		4,723,164		3,791,870		-		-
	-		-		-		- 656 164		173,646
_		_	- 4.500.164	_	- 4 001 515	-	656,164	_	- 150 646
_	2,417,499		4,723,164	_	4,831,715	-	656,164		173,646
\$	2,808,618	\$	17,309,501	\$	10,037,407	\$	657,680	\$	173,646

	blic Library ooperative	STAR Center	Emergency Communications 911 System
ASSETS Cash Investments Accounts and notes receivable Assessments receivable	\$ 115,819 \$ 92,138	1,637,714 1,743,706 344,723	\$ 1,113,798 3,748,742
Accrued interest receivable  Due from other funds	319 36,825	6,010	12,918
Due from other governments Inventory Prepaid items Other assets	- - -	- - -	1,157,435 - 42,553 -
Total assets	\$ 245,101 \$	3,732,153	\$ 6,075,446
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES			
Vouchers payable Contracts payable Due to other funds Due to other governments Accrued liabilities Deposits and other current liabilities Unearned revenue	\$ - \$ - - - - -	433,746 19,801 - - 23,078	\$ 631,306 - - - 219,597 - -
Total liabilities		476,625	850,903
<b>DEFERRED INFLOWS OF RESOURCES</b> Unavailable revenue - notes receivable		-	<u>-</u>
Total deferred inflows of resources	 		·
FUND BALANCES  Nonspendable Restricted Committed Assigned	 245,101 - -	3,255,528	42,553 5,181,990 -
Total fund balances	245,101	3,255,528	5,224,543
Total liabilities, deferred inflows of resources and fund balances	\$ 245,101 \$	3,732,153	\$ 6,075,446

	Tourist Development Council		Fire Districts	1	Air Quality - Tag Fee	Co	Palm Harbor mmunity Services District	Co	Feather Sound ommunity Services District
\$	11,671,223 49,227,255 25	\$	4,451,689 13,667,365	\$	579,155 42,749	\$	134,260 2,595	\$	37,412 32,368
	169,672 7,200,089		47,100 131,789		- 148 - 68,668		13 14,000		109 2,085
	1,310		- -		- - -		- - -		- - -
\$	68,269,574	\$	18,297,943	\$	690,720	\$	150,868	\$	71,974
\$	8,231,398	\$	<u>-</u>	\$	25,624	\$	- -	\$	<u>-</u>
	3,312,567 156,183		132,865 6,048		32,520		- - -		- - -
	11,700,148	_	138,913		58,144			_	<u> </u>
_	<u>-</u>	_	<u>-</u>	_	<u>-</u>		<u>-</u>	_	<u> </u>
	1,310 56,568,116 -		- 18,159,030 - -		632,576 -		150,868 -		- 71,974 - -
_	56,569,426	_	18,159,030	_	632,576		150,868		71,974
\$	68,269,574	\$	18,297,943	\$	690,720	\$	150,868	<u>\$</u>	71,974

	Comm	East Lake nunity Services District	Drug Abuse Trust	Building Services
ASSETS Cash Investments Accounts and notes receivable Assessments receivable	\$	84,036 4,820	\$ 32,274 27,953	\$ 1,841,086 1,918,718 22,061
Accrued interest receivable Due from other funds Due from other governments Inventory Prepaid items		15 9,131 - -	98 3,054 -	6,613 - - -
Other assets		<u>-</u>	<u>-</u>	<u>-</u>
Total assets	\$	98,002	\$ 63,379	\$ 3,788,478
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Vouchers payable Contracts payable Due to other funds Due to other governments Accrued liabilities Deposits and other current liabilities Unearned revenue	\$	- - - - -	\$ 8,000 - - - - - - -	\$ 63,152 - - 42,411 168,091 -
Total liabilities		-	8,000	273,654
DEFERRED INFLOWS OF RESOURCES Unavailable revenue - notes receivable			-	<del>-</del>
Total deferred inflows of resources		-		
FUND BALANCES  Nonspendable Restricted Committed Assigned		98,002 - -	55,379 - -	- - - 3,514,824
Total fund balances		98,002	55,379	3,514,824
Total liabilities, deferred inflows of resources and fund balances	\$	98,002	\$ 63,379	\$ 3,788,478

Specia	al Assessments	Pinellas County Community Redevelopment Agency		Surface Water Utility	]	Intergovernmental Radio Communication	C	ommunity Housing Trust
\$	521,180 S 641,869	\$ 343,853 305,704	\$	2,414,581 12,522,534	\$	69,330 18,149	\$	981,148 67,089 3,482,066
	311,017 2,218 16,509	1,052		43,150 84,509 331,425		63 48,588		231
	- - -	73,038	_	- 619 -	_	- - -	_	- - -
\$	1,492,793	\$ 723,647	\$	15,396,818	\$	136,130	\$	4,530,534
\$	299,082 \$	52,731	\$	1,612,549	\$	- -	\$	315
	- - - 199	- - -		27,060 301,943		- - -		2,171
	299,281	52,731	_	1,941,552	_	- -	_	2,486
		<u> </u>				<u>-</u>		3,475,459 3,475,459
	1,193,512	73,038 597,878 -		619 13,454,647		136,130		1,052,589
	1,193,512	670,916	_	13,455,266	-	136,130	_	1,052,589
\$	1,492,793	\$ 723,647	\$	15,396,818	\$	136,130	\$	4,530,534

	Constitutional Officers					
	Clerk of th	he Circuit Court and C	Comptroller			
	General Operations	Court	Public Records Modernization			
ASSETS Cash Investments Accounts and notes receivable Assessments receivable Accrued interest receivable Due from other funds Due from other governments Inventory Prepaid items Other assets	\$ 2,178,493 - 3,024 	\$ 3,229,493 71 1,845 - - 8,392 - - -	\$ 6,497,760 1 5,711 - - - - 267,763			
Total assets	\$ 2,940,748	\$ 3,239,801	\$ 6,771,235			
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Vouchers payable Contracts payable Due to other funds Due to other governments Accrued liabilities Deposits and other current liabilities Unearned revenue Total liabilities	\$ 829,769 - 788,436 93 789,270 27,379 - 2,434,947	\$ 21,418 732 1,150,052 806,674 750,439 	\$ 12,312 5,456 - 29,210 - 46,978			
DEFERRED INFLOWS OF RESOURCES Unavailable revenue - notes receivable Total deferred inflows of resources		-				
FUND BALANCES  Nonspendable Restricted Committed Assigned	505,801 - - -	510,486 - -	267,763 6,456,494 - -			
Total fund balances	505,801	510,486	6,724,257			
Total liabilities, deferred inflows of resources and fund balances	\$ 2,940,748	\$ 3,239,801	\$ 6,771,235			

	Supervisor of Elections		Tax Collector	Pre	operty Appraiser		Total
\$	825,665	\$	19,210,841	\$	781,215	\$	70,992,791
	1 207		243		-		119,330,653 20,824,817
	1,807		243		-		311,017
	_		<u>-</u>		_		411,285
	_		20,813		_		7,721,512
	_		460		-		8,802,421
	23,235		-		-		2,749,803
	-		-		-		1,941,334
	686,943		-		392		687,335
\$	1,537,650	\$	19,232,357	\$	781,607	\$	233,772,968
\$	99,228	\$	119,202	\$	41,495	\$	14,998,392
	-		-		-		19,801
	221,272		17,395,934		325,722		18,742,533
	1,296		1,043,393		37,657		9,570,262
	170,598		620,188		376,733		4,380,262
	686,943		53,640		-		1,524,507
	335,078	_	-		-	_	335,078
	1,514,415		19,232,357		781,607	_	49,570,835
		_	-		-	_	20,302,592
_	<del>-</del>		_	_		_	20,302,592
	22.225						4 (01 127
	23,235		-		-		4,691,137
	-		-		-		153,811,181 1,226,235
	<u>-</u>		-		-		4,170,988
_	23,235		<u>-</u>		<u>-</u>	_	163,899,541
	23,233	_	<del>_</del>			_	100,077,071
\$	1,537,650	\$	19,232,357	\$	781,607	\$	233,772,968

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

	County Transportation Trust	Health Department	School Crossing Guard Trust
REVENUES	¢ 10.050.40 <i>(</i>	¢ 5.020.147	Ф
Taxes Licenses and permits Intergovernmental Charges for services	\$ 18,059,486 110,240 11,035,460	\$ 5,929,147	- - -
Fines and forfeitures Special assessments Investment income	5,250 - 383,673	- - - 38,748	9,991 - 1,110
Miscellaneous	2,568,423	-	-
Total revenues	32,162,532	5,967,895	11,101
EXPENDITURES Current			
General government Public safety Physical environment	- - -	- - -	- - -
Transportation	31,802,096	-	-
Economic environment Human services Culture and recreation	- - -	4,558,913	- - -
Debt service Principal retirement Interest and fiscal charges	4,118 1,326	<u>-</u>	<u>-</u>
Total expenditures	31,807,540	4,558,913	
Excess (deficiency) of revenues over (under) expenditures	354,992	1,408,982	11,101
OTHER FINANCING SOURCES (USES) Debt issuance Transfers in	227,328	39,233	<u>-</u>
Transfers out	(1,700,000)	(157,803)	(10,000)
Total other financing sources (uses)	(1,472,672)	(118,570)	(10,000)
Net change in fund balances	(1,117,680)	1,290,412	1,101
Fund balance - beginning	37,466,549	306,192	93,610
Change in reserve for inventory	807,726		
Fund balances - ending	\$ 37,156,595	\$ 1,596,604	\$ 94,711

Health Program		Community  Development Grant	State Housing Initiatives Partnership (SHIP)	Gifts for Animal Welfare Trust	Tree Bank
\$	-	\$ -	\$ -	\$ -	\$ -
	-	2,631,832	2,149,093	-	-
	-	2,031,032	2,149,093	-	-
	-	-	-	-	56,373
	34,199 -	51,825 1,376,224	50,830 1,500,770	8,582 107,189	2,262
	34,199	4,059,881	3,700,693	115,771	58,635
	-	-	-	-	- -
	-	-	-	-	62,523
	-	-	-	-	-
	391,119	4,356,618	4,147,563	145,539	<del>-</del>
	-	-	-	-	-
	- -	- -	- -	- -	- -
	391,119	4,356,618	4,147,563	145,539	62,523
	(356,920)	(296,737)	(446,870)	(29,768)	(3,888)
	- - -	239,120 -	- - -	- - -	105,880
	-	239,120	-	-	105,880
	(356,920)	(57,617)	(446,870)	(29,768)	
	2,774,419	4,780,781	5,278,585	685,932	71,654
	-				
\$	2,417,499	\$ 4,723,164	\$ 4,831,715	\$ 656,164	\$ 173,646

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

	ıblic Library Cooperative	STAR Center	Emergency Communications 911 System	
REVENUES Taxes Licenses and permits	\$ 5,218,727 \$	-	\$ -	
Intergovernmental Charges for services	- -	-	4,697,077	
Fines and forfeitures Special assessments	-	- -	- -	
Investment income Miscellaneous	15,688	36,205 6,472,534	56,746 3,237	
Total revenues	5,234,415	6,508,739	4,757,060	
EXPENDITURES Current				
General government Public safety	-	_	- 8,548,146	
Physical environment	-	-	-	
Transportation Economic environment	-	6,091,473	-	
Human services	- -	0,091,473	- -	
Culture and recreation	5,095,150	-	-	
Debt service Principal retirement	_	_	_	
Interest and fiscal charges		-		
Total expenditures	5,095,150	6,091,473	8,548,146	
Excess (deficiency) of revenues over (under) expenditures	139,265	417,266	(3,791,086)	
OTHER FINANCING SOURCES (USES)				
Debt issuance Transfers in	34,851	-	3,736,500	
Transfers out	(151,005)	<del>-</del>	3,730,300	
Total other financing sources (uses)	(116,154)	-	3,736,500	
Net change in fund balances	23,111	417,266	(54,586)	
Fund balance - beginning	221,990	2,838,262	5,279,129	
Change in reserve for inventory	 	-		
Fund balances - ending	\$ 245,101 \$	3,255,528	\$ 5,224,543	

Tourist Development Council Fire Districts		Air Quality - Tag Fee	Palm Harbor Community Services District	Feather Sound Community Services District	
\$	59,718,099 \$	17,997,343	\$ -	\$ 2,016,866	\$ 150,702
	- -	- -	1,440,460	- -	- -
	-	-	-	-	-
	-	-	-	-	-
	628,950 775,883	267,405 193,807	5,182 96	8,664	2,447
	61,122,932	18,458,555	1,445,738	2,025,530	153,149
	_	_	_	_	_
	-	14,608,981	-	-	-
	-	-	1,259,500	-	-
	49,813,310	-	-	- -	- -
	-	-	-	-	-
	-	-	-	1,978,480	243,260
	-	-	-	-	-
	587,650	-		100	
_	50,400,960	14,608,981	1,259,500	1,978,580	243,260
	10,721,972	3,849,574	186,238	46,950	(90,111)
	-	-	-	-	-
	(5,180,831)	124,676 (535,462)		13,519 (58,547)	1,085 (4,622)
	(5,180,831)	(410,786)		(45,028)	(3,537)
	5,541,141	3,438,788	186,238	1,922	(93,648)
	51,028,285	14,720,242	446,338	148,946	165,622
\$	56,569,426 \$	18,159,030	\$ 632,576	\$ 150,868	\$ 71,974

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

	East Lake Community Services District	S Drug Abuse Trust	Building Services
REVENUES Taxes Licenses and permits	\$ 1,356,995 -	\$ - -	\$ - 6,926,979
Intergovernmental Charges for services Fines and forfeitures Special assessments	- - -	43,431	16,233 216
Investment income Miscellaneous	5,954	805	55,506 18,435
Total revenues	1,362,949	44,236	7,017,369
EXPENDITURES Current			
General government	-	-	- 0.050.102
Public safety Physical environment	-	-	9,058,103
Transportation	<u>-</u>	-	-
Economic environment	-	-	-
Human services Culture and recreation	1,331,600	52,933	-
Debt service	1,331,000	-	-
Principal retirement	-	-	-
Interest and fiscal charges	100	-	-
Total expenditures	1,331,700	52,933	9,058,103
Excess (deficiency) of revenues over (under) expenditures	31,249	(8,697)	(2,040,734)
OTHER FINANCING SOURCES (USES)			
Debt issuance	<del>-</del>	-	-
Transfers in Transfers out	9,130 (39,750)	- )	(37,510)
Total other financing sources (uses)	(30,620)		(37,510)
Net change in fund balances	629	(8,697)	(2,078,244)
Fund balance - beginning	97,373	64,076	5,593,068
Change in reserve for inventory		-	-
Fund balances - ending	\$ 98,002	\$ 55,379	\$ 3,514,824

Special Assessment	Pinellas County Community Redevelopment s Agency	Surface Water Utility	Intergovernmental Radio Communication	Community Housing Trust
Special Assessment		Ctinty	Communication	11450
\$ -	\$ 552,281	\$ -	\$ -	\$ -
-	-	394,403	-	<del>-</del>
- -	- -	369,890	- -	- -
-	-	<del>-</del>	642,925	-
2,515,678		19,169,861	-	-
22,498	3,575	244,789	1,286	23,100
2 529 176	555 956	20,224,556	644,211	481,432
2,538,176	555,856	20,224,330	044,211	504,532
_	_	_	706,835	_
-	-	-	-	-
1,199,013		18,123,446	-	-
1,199,930		-	-	-
- -	172,292	-	-	648,235
-	-	-	-	-
-	-	122,025 20,556	-	-
2 200 042	172 202		706.925	(49.225
2,398,943	172,292	18,266,027	706,835	648,235
139,233	383,564	1,958,529	(62,624)	(143,703)
-	-	-	-	-
16,148		91,971	-	-
(50,309		(286,533)		-
(34,161		(194,562)		
105,072		1,763,967	(62,624)	
1,088,440	287,352	11,691,299	198,754	1,196,292
			<u> </u>	
\$ 1,193,512	\$ 670,916	\$ 13,455,266	\$ 136,130	\$ 1,052,589

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

	Constitutional Officers						
	Clerk of the Circuit Court and Comptroller						
	General Operations	Court	Public Records Modernization				
REVENUES  Taxes Licenses and permits Intergovernmental Charges for services Fines and forfeitures Special assessments Investment income	\$ - \$\frac{7}{51,613} \\ 5,994,215 \\ - \\ 32,214	622,106 14,189,918 6,212,195	\$ - - 2,189,881 - - 77,128				
Miscellaneous	12,514	379,616	1,078				
Total revenues	6,790,556	21,437,566	2,268,087				
EXPENDITURES Current General government Public safety Physical environment Transportation Economic environment Human services Culture and recreation Debt service Principal retirement Interest and fiscal charges  Total expenditures  Excess (deficiency) of revenues over (under) expenditures	18,283,791	21,437,566 - - - - - - 21,437,566	1,091,016 1,091,016 - 1,177,071				
OTHER FINANCING SOURCES (USES) Debt issuance Transfers in Transfers out	11,907,350 (261,732)	- - -	- - -				
Total other financing sources (uses)	11,645,618	<del>-</del>					
Net change in fund balances	152,383	-	1,177,071				
Fund balance - beginning	353,418	510,486	5,547,186				
Change in reserve for inventory	<u>-</u>	<u>-</u>	e 6.724.257				
Fund balances - ending	\$ 505,801	\$ 510,486	\$ 6,724,257				

Supervisor				
Election	<u>s</u>	Tax Collector	Property Appraiser	Total
\$	- \$	-	\$ -	\$ 110,999,646
	-	-	-	7,037,219
77	0,024	-	-	24,492,068
28	8,332	13,209,370	1,377,426	37,678,696
	-	-	-	6,926,950
	-	-	-	21,685,539
	13	-	2,529	2,095,644
		57,870	3,925	13,998,646
1,05	8,369	13,267,240	1,383,880	224,914,408
8.42	6,523	25,091,027	12,855,494	87,892,252
-,	-	-	-	32,215,230
	-	-	-	20,644,482
	-	-	-	33,002,026
	-	-	-	65,229,491
	-	-	-	5,148,504
	-	-	-	8,648,490
	_	_	-	126,143
		-		609,732
8,42	6,523	25,091,027	12,855,494	253,516,350
(7.26	0 154)	(11 922 797)	(11 471 614)	(29 601 042)
(7,50	8,154)	(11,823,787)	(11,471,614)	(28,601,942)
	_	_	_	227,328
7.52	3,510	21,876,318	11,794,297	57,513,588
	5,356)	(10,052,531)	(322,683)	(19,004,674)
7,36	8,154	11,823,787	11,471,614	38,736,242
	-	-	-	10,134,300
3	1,980	-	-	152,966,260
(	(8,745)	-		798,981
	3,235 \$	-	\$ -	\$ 163,899,541

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	County Transportation Trust							
	Original Budget Final Budget		Final Budget		Actual		ariance with inal Budget	
REVENUES Taxes Licenses and permits Intergovernmental Fines and forfeitures Investment income Miscellaneous Total revenues	\$	17,827,540 107,170 10,609,280 - 257,130 1,884,500 30,685,620	\$	17,827,540 107,170 10,609,280 - 257,130 1,884,500 30,685,620	\$	18,059,486 110,240 11,035,460 5,250 383,673 2,568,423 32,162,532	\$	231,946 3,070 426,180 5,250 126,543 683,923 1,476,912
EXPENDITURES Current Transportation Debt service		32,746,950		32,746,950		31,802,096		944,854
Principal retirement Interest and fiscal charges		-		- -		4,118 1,326		(4,118) (1,326)
Total expenditures		32,746,950		32,746,950		31,807,540		939,410
Excess (deficiency) of revenues over (under) expenditures		(2,061,330)		(2,061,330)		354,992		2,416,322
OTHER FINANCING SOURCES (USES) Debt issuance Transfers out Reserves Total other financing sources (uses)	_	(1,700,000) (29,566,010) (31,266,010)	_	(1,700,000) (29,566,010) (31,266,010)		227,328 (1,700,000) - (1,472,672)		227,328 - 29,566,010 29,793,338
Net change in fund balance		(33,327,340)		(33,327,340)		(1,117,680)		32,209,660
Fund balance - beginning		33,327,340		33,327,340		37,466,549		4,139,209
Change in reserve for inventory					-	807,726	-	807,726
Fund balance - ending	\$		\$		\$	37,156,595	\$	37,156,595

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

		Health De	epartment	
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Taxes Investment income	\$ 5,838,700 7,220	\$ 5,838,700 7,220	\$ 5,929,147 38,748	\$ 90,447 31,528
Total revenues	5,845,920	5,845,920	5,967,895	121,975
EXPENDITURES Current				
Human services Debt service	5,658,670	5,658,670	4,558,913	1,099,757
Interest and fiscal charges	1,360	1,360		1,360
Total expenditures	5,660,030	5,660,030	4,558,913	1,101,117
Excess (deficiency) of revenues over (under) expenditures	185,890	185,890	1,408,982	1,223,092
OTHER FINANCING SOURCES (USES)				
Transfers in	30,180	30,180	39,233	9,053
Transfers out	(178,120)	(178,120)	(157,803)	20,317
Reserves	(308,960)	(308,960)		308,960
Total other financing sources (uses)	(456,900)	(456,900)	(118,570)	338,330
Net change in fund balance	(271,010)	(271,010)	1,290,412	1,561,422
Fund balance - beginning	271,010	271,010	306,192	35,182
Fund balance - ending	\$ -	\$ -	\$ 1,596,604	\$ 1,596,604

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	School Crossing Guard Trust							
	Original Budget		Final Budget		Actual			iance with al Budget
REVENUES								
Fines and forfeitures	\$	7,900	\$	7,900	\$	9,991	\$	2,091
Investment income		800		800		1,110		310
Total revenues		8,700		8,700		11,101		2,401
EXPENDITURES								
Total expenditures								
Excess (deficiency) of revenues over (under) expenditures		8,700		8,700		11,101		2,401
OTHER FINANCING SOURCES (USES) Transfers out Reserves		(10,000) (91,780)		(10,000) (91,780)		(10,000)		91,780
Total other financing sources (uses)		(101,780)		(101,780)		(10,000)		91,780
Net change in fund balance		(93,080)		(93,080)		1,101		94,181
Fund balance - beginning		93,080		93,080		93,610		530
Fund balance - ending	\$	-	\$	-	\$	94,711	\$	94,711

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

		Health P	Program	
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES Investment income Miscellaneous Total revenues	\$ 22,520 2,650,000	\$ 22,520 2,650,000	\$ 34,199	\$ 11,679 (2,650,000)
EXPENDITURES Current Human services Total expenditures	2,672,520 2,650,000 2,650,000	2,672,520 2,650,000 2,650,000	34,199 391,119 391,119	(2,638,321) 2,258,881 2,258,881
Excess (deficiency) of revenues over (under) expenditures Reserves Total other financing sources (uses)	22,520 (46,300) (46,300)	22,520 (46,300) (46,300)	(356,920)	(379,440) 46,300 46,300
Net change in fund balance	(23,780)	(23,780)	(356,920)	(333,140)
Fund balance - beginning	23,780	23,780	2,774,419	2,750,639
Fund balance - ending	\$ -	\$ -	\$ 2,417,499	\$ 2,417,499

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Community Development Grant									
	Or	iginal Budget	F	Final Budget		Actual		ariance with inal Budget		
REVENUES Intergovernmental Investment income Miscellaneous Total revenues	\$	9,606,200 23,740 1,240,700 10,870,640	\$	9,606,200 23,740 1,240,700 10,870,640	\$	2,631,832 51,825 1,376,224 4,059,881	\$	(6,974,368) 28,085 135,524 (6,810,759)		
EXPENDITURES Current Economic environment Total expenditures		15,553,540 15,553,540		15,553,540 15,553,540		4,356,618 4,356,618		11,196,922 11,196,922		
Excess (deficiency) of revenues over (under) expenditures		(4,682,900)		(4,682,900)		(296,737)		4,386,163		
OTHER FINANCING SOURCES (USES) Transfers in Total other financing sources (uses)	_	239,120 239,120		239,120 239,120	_	239,120 239,120		<u>-</u>		
Net change in fund balance		(4,443,780)		(4,443,780)		(57,617)		4,386,163		
Fund balance - beginning		4,443,780		4,443,780		4,780,781		337,001		
Fund balance - ending	\$		\$		\$	4,723,164	\$	4,723,164		

	State Housing Initiatives Partnership (SHIP)									
	Original Budget	Final Budget	Actual	Variance with Final Budget						
REVENUES Intergovernmental Investment income Miscellaneous Total revenues	\$ 2,000,000 36,090 760,000 2,796,090	\$ 2,000,000 36,090 760,000 2,796,090	\$ 2,149,093 50,830 1,500,770 3,700,693	\$ 149,093 14,740 740,770 904,603						
EXPENDITURES Current										
Economic environment	9,650,710	9,650,710	4,147,563	5,503,147						
Total expenditures	9,650,710	9,650,710	4,147,563	5,503,147						
Excess (deficiency) of revenues over (under) expenditures	(6,854,620)	(6,854,620)	(446,870)	6,407,750						
Net change in fund balance	(6,854,620)	(6,854,620)	(446,870)	6,407,750						
Fund balance - beginning	6,854,620	6,854,620	5,278,585	(1,576,035)						
Fund balance - ending	\$ -	\$ -	\$ 4,831,715	\$ 4,831,715						

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Gifts for Animal Welfare Trust									
	Orig	inal Budget	Fin	al Budget	Actual			riance with nal Budget		
REVENUES										
Investment income Miscellaneous	\$	2,370 90,250	\$	2,370 90,250	\$	8,582 107,189	\$	6,212 16,939		
Total revenues		92,620		92,620		115,771		23,151		
EXPENDITURES Current										
Human services		386,910		386,910		145,539		241,371		
Total expenditures		386,910		386,910		145,539		241,371		
Excess (deficiency) of revenues over (under) expenditures		(294,290)		(294,290)		(29,768)		264,522		
OTHER FINANCING SOURCES (USES) Reserves		(120,000)		(120,000)				120,000		
Total other financing sources (uses)		(120,000)		(120,000)				120,000		
Net change in fund balance		(414,290)		(414,290)		(29,768)		384,522		
Fund balance - beginning		414,290		414,290		685,932		271,642		
Fund balance - ending	\$		\$		\$	656,164	\$	656,164		

	Tree Bank							
	Origi	nal Budget	Fi	nal Budget		Actual		riance with nal Budget
REVENUES								
Fines and forfeitures Investment income	\$	-	\$	<u>-</u>	\$	56,373 2,262	\$	56,373 2,262
Total revenues				-		58,635		58,635
EXPENDITURES Current								
Physical environment		115,790		115,790		62,523		53,267
Total expenditures		115,790		115,790		62,523		53,267
Excess (deficiency) of revenues over (under) expenditures		(115,790)		(115,790)		(3,888)		111,902
OTHER FINANCING SOURCES (USES) Transfers in		105,880		105,880		105,880		
Total other financing sources (uses)		105,880		105,880		105,880		
Net change in fund balance		(9,910)		(9,910)		101,992		111,902
Fund balance - beginning		9,910		9,910		71,654		61,744
Fund balance - ending	\$		\$		\$	173,646	\$	173,646

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Public Library Cooperative									
	Or	iginal Budget	Fii	Final Budget		Actual	Variance with Final Budget			
REVENUES Taxes Investment income	\$	5,144,180 5,770	\$	5,144,180 5,770	\$	5,218,727 15,688	\$	74,547 9,918		
Total revenues		5,149,950		5,149,950		5,234,415		84,465		
EXPENDITURES										
Current Culture and recreation Debt service		5,095,150		5,095,150		5,095,150		-		
Interest and fiscal charges		1,550		1,550				1,550		
Total expenditures		5,096,700		5,096,700		5,095,150		1,550		
Excess (deficiency) of revenues over (under) expenditures		53,250		53,250	_	139,265		86,015		
OTHER FINANCING SOURCES (USES) Transfers in Transfers out		32,780 (155,970)		32,780 (155,970)		34,851 (151,005)		2,071 4,965		
Reserves		(103,650)		(103,650)				103,650		
Total other financing sources (uses)		(226,840)		(226,840)		(116,154)		110,686		
Net change in fund balance		(173,590)		(173,590)		23,111		196,701		
Fund balance - beginning		173,590		173,590		221,990		48,400		
Fund balance - ending	\$		\$	<u>-</u> _	\$	245,101	\$	245,101		

	STAR Center									
	Or	iginal Budget	F	inal Budget	Actual		Variance with Final Budget			
REVENUES										
Investment income Miscellaneous	\$	- 6,946,850	\$	6,946,850	\$	36,205 6,472,534	\$	36,205 (474,316)		
Total revenues		6,946,850		6,946,850		6,508,739		(438,111)		
EXPENDITURES										
Current Economic environment		6,816,330		6,816,330		6,091,473		724,857		
Total expenditures		6,816,330		6,816,330		6,091,473		724,857		
Excess (deficiency) of revenues over (under) expenditures		130,520		130,520		417,266		286,746		
OTHER FINANCING SOURCES (USES) Reserves		(1,355,490)		(1,355,490)		-		1,355,490		
Total other financing sources (uses)		(1,355,490)		(1,355,490)				1,355,490		
Net change in fund balance		(1,224,970)		(1,224,970)		417,266		1,642,236		
Fund balance - beginning		1,224,970		1,224,970		2,838,262		1,613,292		
Fund balance - ending	\$		\$		\$	3,255,528	\$	3,255,528		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Emergency Communications 911 System									
	Or	iginal Budget	I	Final Budget	Actual			ariance with inal Budget		
REVENUES Intergovernmental Investment income Miscellaneous	\$	4,392,230 27,550	\$	4,392,230 27,550	\$	4,697,077 56,746 3,237	\$	304,847 29,196 3,237		
Total revenues		4,419,780		4,419,780		4,757,060		337,280		
EXPENDITURES Current										
Public safety		9,971,490		9,971,490		8,548,146		1,423,344		
Total expenditures		9,971,490		9,971,490		8,548,146		1,423,344		
Excess (deficiency) of revenues over (under) expenditures		(5,551,710)		(5,551,710)		(3,791,086)		1,760,624		
OTHER FINANCING SOURCES (USES) Transfers in Reserves Total other financing sources (uses)		3,736,500 (1,937,200) 1,799,300	_	3,736,500 (1,937,200) 1,799,300	_	3,736,500		1,937,200 1,937,200		
Net change in fund balance		(3,752,410)		(3,752,410)		(54,586)		3,697,824		
Fund balance - beginning		3,752,410		3,752,410		5,279,129		1,526,719		
Fund balance - ending	\$		\$		\$	5,224,543	\$	5,224,543		

	Original Budget	Tourist Developr Final Budget	Actual	Variance with Final Budget
REVENUES				
Taxes Investment income	\$ 55,914,130 933,940	\$ 55,914,130 \$ 933,940	59,718,099 628,950	\$ 3,803,969 (304,990)
Miscellaneous	535,080	535,080	775,883	240,803
Total revenues	57,383,150	57,383,150	61,122,932	3,739,782
EXPENDITURES				
Current Economic environment	55,974,440	57,274,440	49,813,310	7,461,130
Debt service	507 (50	507 (50	507 (50	
Interest and fiscal charges	587,650	587,650	587,650	
Total expenditures	56,562,090	57,862,090	50,400,960	7,461,130
Excess (deficiency) of revenues				
over (under) expenditures	821,060	(478,940)	10,721,972	11,200,912
OTHER FINANCING SOURCES (USES)				
Transfers out	(5,292,610)	(5,292,610)	(5,180,831)	111,779
Reserves	(44,535,740)	(43,235,740)		43,235,740
Total other financing sources (uses)	(49,828,350)	(48,528,350)	(5,180,831)	43,347,519
Net change in fund balance	(49,007,290)	(49,007,290)	5,541,141	54,548,431
Fund balance - beginning	49,007,290	49,007,290	51,028,285	2,020,995
Fund balance - ending	\$	<u>\$ -</u> \$	56,569,426	\$ 56,569,426

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Fire Districts								
	Original Budge	Final Budget	Actual	Variance with Final Budget					
REVENUES Taxes Investment income Miscellaneous	\$ 17,738,730 120,320		\$ 17,997,343 267,405 193,807	\$ 258,613 147,085 193,807					
Total revenues	17,859,050	17,859,050	18,458,555	599,505					
EXPENDITURES Current Public safety Debt service	16,190,230	16,190,230	14,608,981	1,581,249					
Interest and fiscal charges	700	700	<u> </u>	700					
Total expenditures	16,190,930	16,190,930	14,608,981	1,581,949					
Excess (deficiency) of revenues over (under) expenditures	1,668,120	1,668,120	3,849,574	2,181,454					
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Reserves Total other financing sources (uses)	119,270 (549,050 (14,953,790 (15,383,570	(549,050) (14,953,790)	124,676 (535,462) - (410,786)	5,406 13,588 14,953,790 14,972,784					
Net change in fund balance	(13,715,450	) (13,715,450)	3,438,788	17,154,238					
Fund balance - beginning	13,715,450	13,715,450	14,720,242	1,004,792					
Fund balance - ending	\$ -	\$ -	\$ 18,159,030	\$ 18,159,030					

	Air Quality - Tag Fee									
	Ori	iginal Budget	F	inal Budget	Actual		Variance with Final Budget			
REVENUES Intergovernmental Investment income Miscellaneous	\$	1,330,000 4,750	\$	1,330,000 4,750	\$	1,440,460 5,182 96	\$	110,460 432 96		
Total revenues		1,334,750		1,334,750		1,445,738		110,988		
EXPENDITURES Current										
Physical environment		1,553,730		1,553,730		1,259,500		294,230		
Total expenditures	_	1,553,730		1,553,730		1,259,500		294,230		
Excess (deficiency) of revenues over (under) expenditures		(218,980)		(218,980)		186,238		405,218		
OTHER FINANCING SOURCES (USES) Reserves		(631,660)		(631,660)		_		631,660		
Total other financing sources (uses)		(631,660)		(631,660)		-		631,660		
Net change in fund balance		(850,640)		(850,640)		186,238		1,036,878		
Fund balance - beginning		850,640		850,640		446,338		(404,302)		
Fund balance - ending	\$		<u>\$</u>		\$	632,576	\$	632,576		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Palm Harbor Community Services District									
	Original Budget	Final Budget	Actual	Variance with Final Budget						
REVENUES Taxes Investment income	\$ 1,986,140 2,560	\$ 1,986,140 2,560	\$ 2,016,866 8,664	\$ 30,726 6,104						
Total revenues	1,988,700	1,988,700	2,025,530	36,830						
EXPENDITURES Current	4.0-0.400	4.070.400	4.0-0.400							
Culture and recreation Debt service	1,978,480	1,978,480	1,978,480	-						
Interest and fiscal charges	100	100	100							
Total expenditures	1,978,580	1,978,580	1,978,580							
Excess (deficiency) of revenues over (under) expenditures	10,120	10,120	46,950	36,830						
OTHER FINANCING SOURCES (USES)										
Transfers in	13,460	13,460	13,519	59						
Transfers out Reserves	(60,080) (98,360)		(58,547)	1,533 98,360						
Total other financing sources (uses)	(144,980)		(45,028)	99,952						
Net change in fund balance	(134,860)	(134,860)	1,922	136,782						
Fund balance - beginning	134,860	134,860	148,946	14,086						
Fund balance - ending	\$ -	<u>\$</u>	\$ 150,868	\$ 150,868						

		Fe	eather	Sound Comm	unity	Services Distr	ict	
	Orig	ginal Budget	Fi	nal Budget		Actual		nriance with nal Budget
REVENUES Taxes Investment income	\$	141,100	\$	141,100	\$	150,702 2,447	\$	9,602 2,447
Total revenues		141,100		141,100		153,149		12,049
EXPENDITURES Current								
Culture and recreation		243,260		243,260		243,260		
Total expenditures		243,260		243,260		243,260		
Excess (deficiency) of revenues over (under) expenditures		(102,160)		(102,160)		(90,111)		12,049
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Reserves		3,310 (5,300) (59,710)		3,310 (5,300) (59,710)		1,085 (4,622)		(2,225) 678 59,710
Total other financing sources (uses)		(61,700)		(61,700)		(3,537)		58,163
Net change in fund balance		(163,860)		(163,860)		(93,648)		70,212
Fund balance - beginning		163,860		163,860		165,622		1,762
Fund balance - ending	\$		\$		\$	71,974	\$	71,974

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	East Lake Community Services District									
	Ori	ginal Budget	Fi	inal Budget		Actual		riance with nal Budget		
REVENUES Taxes Investment income	\$	1,338,760 1,680	\$	1,338,760 1,680	\$	1,356,995 5,954	\$	18,235 4,274		
Total revenues		1,340,440	_	1,340,440		1,362,949		22,509		
EXPENDITURES Current Culture and recreation Debt service		1,331,600		1,331,600		1,331,600		-		
Interest and fiscal charges		100		100		100		_		
Total expenditures		1,331,700		1,331,700		1,331,700		-		
Excess (deficiency) of revenues over (under) expenditures		8,740		8,740		31,249		22,509		
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Reserves Total other financing sources (uses)		8,340 (40,860) (65,020) (97,540)		8,340 (40,860) (65,020) (97,540)	_	9,130 (39,750) - (30,620)		790 1,110 65,020 66,920		
Net change in fund balance		(88,800)		(88,800)		629		89,429		
Fund balance - beginning		88,800		88,800		97,373		8,573		
Fund balance - ending	\$		\$		\$	98,002	\$	98,002		

	Drug Abuse Trust								
	Orig	inal Budget	Fir	al Budget		Actual		riance with nal Budget	
REVENUES	_		_		_				
Charges for services Investment income	\$	50,870 420	\$	50,870 420	\$	43,431 805	\$	(7,439) 385	
Total revenues		51,290		51,290		44,236		(7,054)	
EXPENDITURES									
Current Human services		53,000		53,000		52,933		67	
Total expenditures		53,000		53,000		52,933		67	
Excess (deficiency) of revenues over (under) expenditures		(1,710)		(1,710)		(8,697)		(6,987)	
OTHER FINANCING SOURCES (USES) Reserves		(63,960)		(63,960)				63,960	
Total other financing sources (uses)		(63,960)		(63,960)				63,960	
Net change in fund balance		(65,670)		(65,670)		(8,697)		56,973	
Fund balance - beginning		65,670		65,670		64,076		(1,594)	
Fund balance - ending	\$	<u>-</u>	\$		\$	55,379	\$	55,379	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

				Building	Serv	vices		
	Or	iginal Budget	F	inal Budget		Actual	Variance with Final Budget	
REVENUES								
Licenses and permits	\$	6,585,030	\$	6,585,030	\$	6,926,979	\$	341,949
Charges for services Fines and forfeitures		14,260		14,260		16,233 216		1,973 216
Investment income		35,710		35,710		55,506		19,796
Miscellaneous		20,800		20,800		18,435		(2,365)
Total revenues		6,655,800		6,655,800		7,017,369		361,569
EXPENDITURES Current								
Public safety		9,641,410		9,696,430		9,058,103		638,327
Total expenditures		9,641,410		9,696,430		9,058,103		638,327
Excess (deficiency) of revenues over (under) expenditures		(2,985,610)		(3,040,630)		(2,040,734)		999,896
OTHER FINANCING SOURCES (USES)								
Transfers out		(37,510)		(37,510)		(37,510)		-
Reserves		(2,066,310)		(2,066,310)				2,066,310
Total other financing sources (uses)		(2,103,820)		(2,103,820)		(37,510)		2,066,310
Net change in fund balance		(5,089,430)		(5,144,450)		(2,078,244)		3,066,206
Fund balance - beginning		5,089,430		5,144,450		5,593,068		448,618
Fund balance - ending	\$		\$		\$	3,514,824	\$	3,514,824

			Special As	ssessments	
	Original Bu	dget	Final Budget	Actual	Variance with Final Budget
REVENUES Special assessments Investment income	\$ 2,440 7	,400 \$ ,260	2,440,400 7,260	\$ 2,515,678 22,498	\$ 75,278 15,238
Total revenues	2,447	,660	2,447,660	2,538,176	90,516
EXPENDITURES Current					
Physical environment	1,202	,740	1,203,090	1,199,013	4,077
Transportation	1,257	,910	1,257,910	1,199,930	57,980
Total expenditures	2,460	,650	2,461,000	2,398,943	62,057
Excess (deficiency) of revenues over (under) expenditures	(12	,990)	(13,340)	139,233	152,573
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Reserves	(51	,060 ,670) ,170)	14,060 (51,320) (623,170)	16,148 (50,309)	2,088 1,011 623,170
Total other financing sources (uses)	(660	,780)	(660,430)	(34,161)	626,269
Net change in fund balance	(673	,770)	(673,770)	105,072	778,842
Fund balance - beginning	673	,770	673,770	1,088,440	414,670
Fund balance - ending	\$	<u>- \$</u>		\$ 1,193,512	\$ 1,193,512

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Pinellas County Community Redevelopment Agency									
	Oriş	ginal Budget		nal Budget		Actual	Variance with Final Budget			
REVENUES Taxes Investment income	\$	552,660 1,020	\$	552,660 1,020	\$	552,281 3,575	\$	(379) 2,555		
Total revenues		553,680		553,680		555,856		2,176		
EXPENDITURES Current										
Economic environment		597,870		597,870		172,292		425,578		
Total expenditures		597,870		597,870		172,292		425,578		
Excess (deficiency) of revenues over (under) expenditures		(44,190)		(44,190)		383,564		427,754		
OTHER FINANCING SOURCES (USES) Reserves Total other financing sources (uses)		(27,680) (27,680)		(27,680) (27,680)		<u>-</u> -		27,680 27,680		
Net change in fund balance		(71,870)		(71,870)		383,564		455,434		
Fund balance - beginning		71,870		71,870		287,352		215,482		
Fund balance - ending	\$		\$	<u>-</u>	\$	670,916	\$	670,916		

				Surface W	ater	Utility		
	Ori	iginal Budget		Final Budget	Actual			ariance with Final Budget
REVENUES Intergovernmental Charges for services Special assessments Investment income Miscellaneous	\$	532,500 338,430 18,875,910 29,210 26,400	\$	532,500 338,430 18,875,910 29,210 26,400	\$	394,403 369,890 19,169,861 244,789 45,613	\$	(138,097) 31,460 293,951 215,579 19,213
Total revenues		19,802,450	-	19,802,450		20,224,556		422,106
EXPENDITURES Current Physical environment		22,483,190		23,010,590		18,123,446		4,887,144
Debt service Principal retirement Interest and fiscal charges		<u>-</u>		122,030 20,570		122,025 20,556		5 14
Total expenditures		22,483,190		23,153,190		18,266,027	_	4,887,163
Excess (deficiency) of revenues over (under) expenditures		(2,680,740)		(3,350,740)		1,958,529		5,309,269
OTHER FINANCING SOURCES (USES)								
Transfers in Transfers out Reserves		83,410 (293,050) (6,557,050)		83,410 (293,050) (6,557,050)		91,971 (286,533)		8,561 6,517 6,557,050
Total other financing sources (uses)		(6,766,690)	1	(6,766,690)		(194,562)		6,572,128
Net change in fund balance		(9,447,430)		(10,117,430)		1,763,967		11,881,397
Fund balance - beginning		9,447,430		10,117,430		11,691,299		1,573,869
Fund balance - ending	\$		\$	<del>-</del>	\$	13,455,266	\$	13,455,266

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Intergovernmental Radio Communication									
	Orig	ginal Budget	Fi	nal Budget		Actual	Variance with Final Budget			
REVENUES Fines and forfeitures	\$	598,500	\$	598,500	\$	642,925	\$	44,425		
Investment income	<u> </u>	520	<b>—</b>	520	<u> </u>	1,286	<b>—</b>	766		
Total revenues		599,020		599,020		644,211		45,191		
EXPENDITURES Current										
General government		706,840		706,840		706,835		5		
Total expenditures		706,840		706,840		706,835		5		
Excess (deficiency) of revenues over (under) expenditures		(107,820)		(107,820)		(62,624)		45,196		
OTHER FINANCING SOURCES (USES) Reserves		(54,890)		(54,890)				54,890		
Total other financing sources (uses)		(54,890)		(54,890)		-		54,890		
Net change in fund balance		(162,710)		(162,710)		(62,624)		100,086		
Fund balance - beginning		162,710		162,710		198,754		36,044		
Fund balance - ending	\$		\$		\$	136,130	\$	136,130		

	Community Housing Trust									
	Original Budget	Final Budget	Actual	Variance with Final Budget						
REVENUES Investment income Miscellaneous Total revenues	\$ 6,980 475,000 481,980	\$ 6,980 475,000 481,980	\$ 23,100 481,432 504,532	\$ 16,120 6,432 22,552						
EXPENDITURES Current										
Economic environment	1,378,180	1,378,180	648,235	729,945						
Total expenditures	1,378,180	1,378,180	648,235	729,945						
Excess (deficiency) of revenues over (under) expenditures	(896,200)	(896,200)	(143,703)	752,497						
Net change in fund balance	(896,200)	(896,200)	(143,703)	752,497						
Fund balance - beginning	896,200	896,200	1,196,292	300,092						
Fund balance - ending	\$ -	\$ -	\$ 1,052,589	\$ 1,052,589						

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Clerk of the Circuit Court and Comptroller - General Operations									
	Orig	ginal Budget	F	inal Budget		Actual		riance with nal Budget		
REVENUES										
Intergovernmental	\$	800,000	\$	800,000	\$	751,613	\$	(48,387)		
Charges for services		5,598,760		5,598,760		5,994,215		395,455		
Investment income		517		517		32,214		31,697		
Miscellaneous		723		723	_	12,514		11,791		
Total revenues		6,400,000		6,400,000		6,790,556		390,556		
EXPENDITURES										
Current General government		18,559,350		18,559,350		18,283,791		275,559		
•					_		-			
Total expenditures		18,559,350		18,559,350		18,283,791		275,559		
Excess (deficiency) of revenues over (under) expenditures		(12,159,350)		(12,159,350)		(11,493,235)		666,115		
OTHER FINANCING SOURCES (USES) Transfers in Transfers out		11,907,350		11,907,350		11,907,350 (261,732)		(261,732)		
Total other financing sources (uses)		11,907,350		11,907,350		11,645,618		(261,732)		
Net change in fund balance		(252,000)		(252,000)		152,383		404,383		
Fund balance - beginning		252,000		252,000		353,418		101,418		
Fund balance - ending	\$		\$		\$	505,801	\$	505,801		

	Clerk of the Circuit Court and Comptroller - Court									
	Original Budget	Final Budget	Actual	Variance with Final Budget						
REVENUES Intergovernmental Charges for services Fines and forfeitures Investment income Miscellaneous Total revenues	\$ 705,759 15,823,204 6,936,687 - 23,465,650	\$ 705,759 15,823,204 6,936,687 - - 23,465,650	\$ 622,106 14,189,918 6,212,195 33,731 379,616 21,437,566	\$ (83,653) (1,633,286) (724,492) 33,731 379,616 (2,028,084)						
EXPENDITURES Current General government	23,976,136	23,976,136	21,437,566	2,538,570						
Total expenditures	23,976,136	23,976,136	21,437,566	2,538,570						
Excess (deficiency) of revenues over (under) expenditures	(510,486)	(510,486)		510,486						
Net change in fund balance	(510,486)	(510,486)	-	510,486						
Fund balance - beginning	510,486	510,486	510,486	<u> </u>						
Fund balance - ending	\$	\$ -	\$ 510,486	\$ 510,486						

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Clerk of the Circuit Court and Comptroller - Public Records Modernization									
	Original Budget		Final Budget		Actual		Variance with Final Budget			
REVENUES Charges for services Investment income Miscellaneous	\$	3,014,900	\$	3,014,900	\$	2,189,881 77,128 1,078	\$	(825,019) 77,128 1,078		
Total revenues		3,014,900		3,014,900		2,268,087		(746,813)		
EXPENDITURES Current		2 207 904		2 207 804		1 001 017		2 117 700		
General government		3,207,804		3,207,804		1,091,016		2,116,788		
Total expenditures		3,207,804		3,207,804		1,091,016		2,116,788		
Excess (deficiency) of revenues over (under) expenditures		(192,904)		(192,904)		1,177,071		1,369,975		
OTHER FINANCING SOURCES (USES) Reserves		(4,607,096)		(4,607,096)				4,607,096		
Total other financing sources (uses)		(4,607,096)		(4,607,096)		-		4,607,096		
Net change in fund balance		(4,800,000)		(4,800,000)		1,177,071		5,977,071		
Fund balance - beginning		4,800,000		4,800,000		5,547,186		747,186		
Fund balance - ending	\$		\$		\$	6,724,257	\$	6,724,257		

	Supervisor of Elections						
	Original l	Budget	Final	Budget		Actual	riance with nal Budget
REVENUES Charges for services Investment income	\$	- -	\$	- -	\$	113,552 1	\$ 113,552
Total revenues						113,553	 113,553
EXPENDITURES Current							
General government	7,52	23,510	7	7,523,510		7,481,707	41,803
Total expenditures	7,52	23,510		7,523,510		7,481,707	41,803
Excess (deficiency) of revenues over (under) expenditures	(7,5)	23,510)	(7	7,523,510)		(7,368,154)	155,356
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Total other financing sources (uses)		23,510		7,523,510		7,523,510 (155,356) 7,368,154	(155,356) (155,356)
Net change in fund balance		-		-		-	-
Fund balance - beginning		-		-		31,980	31,980
Change in reserve for inventory						(8,745)	(8,745)
Fund balance - ending	\$		\$		\$	23,235	\$ 23,235

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

		Tax Co	llector	
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES Charges for services Miscellaneous	\$ 14,780,832 13,930	\$ 14,780,832 13,930	\$ 13,209,370 57,870	\$ (1,571,462) 43,940
Total revenues	14,794,762	14,794,762	13,267,240	(1,527,522)
EXPENDITURES Current				
General government	25,860,223	26,023,686	25,091,027	932,659
Total expenditures	25,860,223	26,023,686	25,091,027	932,659
Excess (deficiency) of revenues over (under) expenditures	(11,065,461)	(11,228,924)	(11,823,787)	(594,863)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Total other financing sources (uses)	21,876,318 (10,810,857) 11,065,461	21,876,318 (10,647,394) 11,228,924	21,876,318 (10,052,531) 11,823,787	594,863 594,863
Net change in fund balance	-	-	-	-
Fund balance - beginning				
Fund balance - ending	\$	\$	\$ -	\$ -

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Property Appraiser				
	Original Budget	Final Budget	Actual	Variance with Final Budget	
REVENUES Charges for services Investment income Miscellaneous	\$ 1,376,412 	\$ 1,377,426 - -	\$ 1,377,426 2,529 3,925	\$ - 2,529 3,925	
Total revenues	1,376,412	1,377,426	1,383,880	6,454	
EXPENDITURES Current					
General government	13,170,754	13,180,457	12,855,494	324,963	
Total expenditures	13,170,754	13,180,457	12,855,494	324,963	
Excess (deficiency) of revenues over (under) expenditures	(11,794,342)	(11,803,031)	(11,471,614)	331,417	
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	11,794,342	11,803,031	11,794,297 (322,683)	(8,734) (322,683)	
Total other financing sources (uses)	11,794,342	11,803,031	11,471,614	(331,417)	
Net change in fund balance	-	-	-	-	
Fund balance - beginning	<del></del>	. <u>-</u>		<del></del>	
Fund balance - ending	\$ -	\$ -	\$ -	<u>\$</u>	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL CAPITAL PROJECTS FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Taxes	\$ 93,804,900	\$ 93,804,900	\$ 99,257,156	\$ 5,452,256
Intergovernmental	27,686,130	27,686,130	12,571,279	(15,114,851)
Impact fees	-	, , , <u>-</u>	2,078,998	2,078,998
Investment income	879,270	879,270	1,113,424	234,154
Miscellaneous	950,000	950,000	1,361,261	411,261
Total revenues	123,320,300	123,320,300	116,382,118	(6,938,182)
EXPENDITURES				
Current				
General government	22,871,000	26,869,000	17,960,524	8,908,476
Public safety	28,895,000	43,235,000	29,406,831	13,828,169
Physical environment	43,968,370	43,968,370	22,628,672	21,339,698
Transportation	78,170,690	82,838,690	54,068,858	28,769,832
Economic environment	6,924,300	7,631,300	3,963,134	3,668,166
Culture and recreation	18,278,050	20,517,650	5,794,488	14,723,162
Total expenditures	199,107,410	225,060,010	133,822,507	91,237,503
Excess (deficiency) of revenues				
over (under) expenditures	(75,787,110)	(101,739,710)	(17,440,389)	84,299,321
OTHER PRIVANCING COURCES (VCES)				
OTHER FINANCING SOURCES (USES)	11 205 740	11 205 740	11 205 740	
Transfers in Transfers out	11,285,740	11,285,740	11,285,740	-
Reserves	(1,226,230) (28,554,710)	,	(1,226,230)	- 29 554 710
			<u> </u>	28,554,710
Total other financing sources (uses)	(18,495,200)	(18,495,200)	10,059,510	28,554,710
Net change in fund balance	(94,282,310)	(120,234,910)	(7,380,879)	112,854,031
Fund balance - beginning	94,282,310	120,234,910	122,829,281	2,594,371
Fund balance - ending	\$ -	<u> -                                   </u>	\$ 115,448,402	\$ 115,448,402

### INTERNAL SERVICE FUNDS

**Business Technology Services** - to account for the costs of operating the County Data Processing Facility. Such costs are billed to the other departments at estimated cost of operations plus amounts for equipment replacement and additions.

**Risk Financing** - to account for the costs of liability, property and workers' compensation insurance for the County. Reimbursement for these costs is billed to self-supporting Funds (Enterprise and Information Technology) and to the Governmental Funds for departments included therein.

**Employee Health Benefits** - to account for all premiums, employer contributions and claims for the Employee and Retiree Group Insurance Plans. Each department is charged for the estimated costs of funding these programs.

**Fleet Management** - to account for operations related to maintenance and replacement of the County's motor vehicles. Each department is charged for repair and maintenance of its vehicles and a replacement charge to accumulate monies to replace vehicles as needed.

**Sheriff's Health Benefits** - to account for all premiums, employer contributions and claims for the Sheriff's Employee and Retiree Group Insurance Plans.

#### COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS September 30, 2018

	Board of County Commissione		
	Business Technology Services	Risk Financing	
ASSETS			
Current assets			
Cash	\$ 3,623,170	\$ 4,117,535	
Investments	14,406,237	25,572,145	
Accounts and notes receivable	783	104	
Accrued interest receivable	49,655	88,142	
Due from other funds	12,453	-	
Due from other governments	78,402	-	
Inventory	-	-	
Prepaid items	1,959,204	3,409,003	
Total current assets	20,129,904	33,186,929	
Noncurrent assets			
Capital assets			
Buildings	705,000	=	
Improvements other than buildings	1,926,494	-	
Equipment	16,332,508	123,277	
Intangible assets	30,196,233	-	
Accumulated depreciation	(25,814,710)	(55,733)	
Construction in progress	5,035,701		
Total capital assets, net	28,381,226	67,544	
Total assets	48,511,130	33,254,473	
DEFERRED OUTFLOWS OF RESOURCES			
Pension-related deferred outflows	4,378,989	364,324	
OPEB-related deferred outflows	714,096	88,679	
Total deferred outflows of resources	5,093,085	453,003	
Total assets and deferred outflows of resources	53,604,215	33,707,476	
Total assets and actoriog outlions of resources	33,004,213	33,101,710	

He	Employee ealth Benefits	Fleet Management	Sheriff's Health Benefits	Total
\$	15,060,727 55,318,354 82,108 190,673 32,448 28,427 - - 70,712,737	\$ 2,041,583 10,083,992 7,334 34,757 216,492 58,622 376,102	\$ 1,760,192 6,688,513 253,564 - 24,149,093 - 554,932 33,406,294	\$ 26,603,207 112,069,241 343,893 363,227 24,410,486 165,451 376,102 5,923,139 170,254,746
	1,624 - - - 1,624 70,714,361	35,518 186,529 37,453,312 101,713 (20,135,133) - 17,641,939	33,406,294	740,518 2,113,023 53,910,721 30,297,946 (46,005,576) 5,035,701 46,092,333
	34,995 9,335 44,330 70,758,691	535,725 109,681 645,406 31,106,227	33,406,294	5,314,033 921,791 6,235,824 222,582,903

#### COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS September 30, 2018

	Board of County Commissioners		
	Business Technology Services	Risk Financing	
LIABILITIES	Services	rtisk i maneing	
Current liabilities			
Vouchers payable	\$ 2,210,736	\$ 130,045	
Due to other funds	-	-	
Due to other governments	26,413	-	
Accrued liabilities	623,341	63,107	
Claims payable	-	5,261,385	
Compensated absences	1,313,627	103,055	
Unearned revenue	30		
Total current liabilities	4,174,147	5,557,592	
N (1.1.17.)			
Noncurrent liabilities  Long-term claims payable		22,921,455	
Long-term compensated absences	217,407	17,056	
Other post employment benefit liability	19,246,415	2,390,079	
Pension liability	11,806,345	982,266	
Total noncurrent liabilities	31,270,167	26,310,856	
Total liabilities	35,444,314	31,868,448	
DEFERRED INFLOWS OF RESOURCES			
Pension-related deferred inflows	2,165,417	180,159	
OPEB-related deferred inflows	984,067	122,204	
Total liabilities and deferred inflows of resources	38,593,798	32,170,811	
NET POSITION (DEFICIT)			
Net investment in capital assets	27,458,358	67,544	
Unrestricted net position (deficit)	(12,447,941)	1,469,121	
Total net position (deficit)	\$ 15,010,417	\$ 1,536,665	

Employee Health Benefits         Fleet Management         Sheriff's Health Benefits         Total           \$ 325,238         \$ 1,032,744         \$ 186,557         \$ 3,885,320           21,372,073         -         523,321         21,895,394           -         -         -         26,413           133,913         72,003         -         892,364           3,648,156         -         4,219,171         13,128,712           2,520         174,356         -         1,593,558           -         -         18,627         18,657           25,481,900         1,279,103         4,947,676         41,440,418           -         -         -         263,736           251,587         2,956,147         -         24,844,228           94,351         1,444,384         -         14,327,346           346,355         4,429,387         -         62,356,765           25,828,255         5,708,490         4,947,676         103,797,183           17,305         264,916         -         2,627,797           12,864         151,148         -         1,270,283           25,858,424         6,124,554         4,947,676         107,695,263	_							
\$ 325,238 \$ 1,032,744 \$ 186,557 \$ 3,885,320 21,372,073		1 "	-		Sh			T . 1
21,372,073       -       523,321       21,895,394         -       -       -       26,413         133,913       72,003       -       892,364         3,648,156       -       4,219,171       13,128,712         2,520       174,356       -       1,593,558         -       -       18,627       18,657         25,481,900       1,279,103       4,947,676       41,440,418         -       -       -       22,921,455         417       28,856       -       263,736         251,587       2,956,147       -       24,844,228         94,351       1,444,384       -       14,327,346         346,355       4,429,387       -       62,356,765         25,828,255       5,708,490       4,947,676       103,797,183         17,305       264,916       -       2,627,797         12,864       151,148       -       2,627,797         12,864       151,148       -       1,270,283	Н	ealth Benefits	_N	lanagement		Benefits	_	Total
21,372,073       -       523,321       21,895,394         -       -       -       26,413         133,913       72,003       -       892,364         3,648,156       -       4,219,171       13,128,712         2,520       174,356       -       1,593,558         -       -       18,627       18,657         25,481,900       1,279,103       4,947,676       41,440,418         -       -       -       22,921,455         417       28,856       -       263,736         251,587       2,956,147       -       24,844,228         94,351       1,444,384       -       14,327,346         346,355       4,429,387       -       62,356,765         25,828,255       5,708,490       4,947,676       103,797,183         17,305       264,916       -       2,627,797         12,864       151,148       -       2,627,797         12,864       151,148       -       1,270,283								
21,372,073       -       523,321       21,895,394         -       -       -       26,413         133,913       72,003       -       892,364         3,648,156       -       4,219,171       13,128,712         2,520       174,356       -       1,593,558         -       -       18,627       18,657         25,481,900       1,279,103       4,947,676       41,440,418         -       -       -       22,921,455         417       28,856       -       263,736         251,587       2,956,147       -       24,844,228         94,351       1,444,384       -       14,327,346         346,355       4,429,387       -       62,356,765         25,828,255       5,708,490       4,947,676       103,797,183         17,305       264,916       -       2,627,797         12,864       151,148       -       2,627,797         12,864       151,148       -       1,270,283	\$	325 238	\$	1 032 744	\$	186 557	\$	3 885 320
26,413 133,913 72,003 - 892,364 3,648,156 - 4,219,171 13,128,712 2,520 174,356 - 1,593,558 18,627 18,657  25,481,900 1,279,103 4,947,676 41,440,418  22,921,455 417 28,856 - 263,736 251,587 2,956,147 - 24,844,228 94,351 1,444,384 - 14,327,346  346,355 4,429,387 - 62,356,765  25,828,255 5,708,490 4,947,676 103,797,183	Ψ	•	Ψ	-	Ψ		Ψ	
133,913       72,003       -       892,364         3,648,156       -       4,219,171       13,128,712         2,520       174,356       -       1,593,558         -       -       18,627       18,657         25,481,900       1,279,103       4,947,676       41,440,418         -       -       -       22,921,455         417       28,856       -       263,736         251,587       2,956,147       -       24,844,228         94,351       1,444,384       -       14,327,346         346,355       4,429,387       -       62,356,765         25,828,255       5,708,490       4,947,676       103,797,183         17,305       264,916       -       2,627,797         12,864       151,148       -       1,270,283		-		_		-		
3,648,156       -       4,219,171       13,128,712         2,520       174,356       -       1,593,558         -       -       18,627       18,657         25,481,900       1,279,103       4,947,676       41,440,418         -       -       -       22,921,455         417       28,856       -       263,736         251,587       2,956,147       -       24,844,228         94,351       1,444,384       -       14,327,346         346,355       4,429,387       -       62,356,765         25,828,255       5,708,490       4,947,676       103,797,183         17,305       264,916       -       2,627,797         12,864       151,148       -       1,270,283		133,913		72,003		_		
2,520     174,356     -     1,593,558       -     -     18,627     18,657       25,481,900     1,279,103     4,947,676     41,440,418       -     -     -     22,921,455       417     28,856     -     263,736       251,587     2,956,147     -     24,844,228       94,351     1,444,384     -     14,327,346       346,355     4,429,387     -     62,356,765       25,828,255     5,708,490     4,947,676     103,797,183       17,305     264,916     -     2,627,797       12,864     151,148     -     1,270,283				-,-,		4,219,171		
25,481,900     1,279,103     4,947,676     41,440,418       -     -     -     22,921,455       417     28,856     -     263,736       251,587     2,956,147     -     24,844,228       94,351     1,444,384     -     14,327,346       346,355     4,429,387     -     62,356,765       25,828,255     5,708,490     4,947,676     103,797,183       17,305     264,916     -     2,627,797       12,864     151,148     -     1,270,283				174,356		-		
22,921,455 417 28,856 - 263,736 251,587 2,956,147 - 24,844,228 94,351 1,444,384 - 14,327,346 346,355 4,429,387 - 62,356,765 25,828,255 5,708,490 4,947,676 103,797,183  17,305 264,916 - 2,627,797 12,864 151,148 - 1,270,283						18,627		18,657
22,921,455 417 28,856 - 263,736 251,587 2,956,147 - 24,844,228 94,351 1,444,384 - 14,327,346 346,355 4,429,387 - 62,356,765 25,828,255 5,708,490 4,947,676 103,797,183  17,305 264,916 - 2,627,797 12,864 151,148 - 1,270,283		25,481,900		1,279,103		4,947,676		41,440,418
417       28,856       -       263,736         251,587       2,956,147       -       24,844,228         94,351       1,444,384       -       14,327,346         346,355       4,429,387       -       62,356,765         25,828,255       5,708,490       4,947,676       103,797,183         17,305       264,916       -       2,627,797         12,864       151,148       -       1,270,283								
417       28,856       -       263,736         251,587       2,956,147       -       24,844,228         94,351       1,444,384       -       14,327,346         346,355       4,429,387       -       62,356,765         25,828,255       5,708,490       4,947,676       103,797,183         17,305       264,916       -       2,627,797         12,864       151,148       -       1,270,283		-		_		_		22,921,455
251,587       2,956,147       -       24,844,228         94,351       1,444,384       -       14,327,346         346,355       4,429,387       -       62,356,765         25,828,255       5,708,490       4,947,676       103,797,183         17,305       264,916       -       2,627,797         12,864       151,148       -       1,270,283		417		28,856		-		
346,355     4,429,387     -     62,356,765       25,828,255     5,708,490     4,947,676     103,797,183       17,305     264,916     -     2,627,797       12,864     151,148     -     1,270,283		251,587		2,956,147		-		24,844,228
25,828,255     5,708,490     4,947,676     103,797,183       17,305     264,916     -     2,627,797       12,864     151,148     -     1,270,283		94,351		1,444,384				14,327,346
17,305 264,916 - 2,627,797 12,864 151,148 - 1,270,283		346,355		4,429,387		-		62,356,765
12,864 151,148 - 1,270,283		25,828,255		5,708,490		4,947,676		103,797,183
12,864 151,148 - 1,270,283								
12,864 151,148 - 1,270,283								
12,864 151,148 - 1,270,283		17,305		264,916		_		2,627,797
		•				-		
23,030,424 0,124,334 4,347,070 107,073,203						4 947 676		
	_	23,030,727		0,124,334		7,777,070	_	107,075,205
17.110.070				15 140 252				44 655 055
- 17,149,373 - 44,675,275		-				-		
44,900,267       7,832,300       28,458,618       70,212,365	_	44,900,267		/,832,300		28,458,618	_	/0,212,365
<u>\$ 44,900,267</u> <u>\$ 24,981,673</u> <u>\$ 28,458,618</u> <u>\$ 114,887,640</u>	\$	44,900,267	\$	24,981,673	\$	28,458,618	\$	114,887,640

#### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS

	Board of County Business Technology Services	Commissioners  Risk Financing
Operating revenues Charges for services	\$ 39,916,511	\$ 15,863,797
Operating expenses Personal services Contractual services Supplies Other operating expenses	17,432,292 2,153,867 824,249 12,745,640	8,204,083 163,286 19,587 10,762,247
Depreciation expense  Total operating expenses	3,441,619 36,597,667	11,220 19,160,423
Operating income (loss)	3,318,844	(3,296,626)
Nonoperating revenues (expenses) Interest revenues Miscellaneous revenues Interest expense Total nonoperating revenues (expenses)	206,777 124,360  331,137	362,288 440,756 
Income (loss) before transfers	3,649,981	(2,493,582)
Transfers in Transfers out	<u> </u>	<u> </u>
Change in net position	3,649,981	(2,493,582)
Net position (deficit) - beginning, as restated (see Note 19)	11,360,436	4,030,247
Net position (deficit) - ending	\$ 15,010,417	\$ 1,536,665

Employee Health Benefits	Fleet Management	Sheriff's Health Benefits	Total
\$ 54,080,881	\$ 14,105,575	\$ 43,150,117	\$ 167,116,881
44,463,621	2,144,467	_	72,244,463
3,954,387	234,749	41,440,641	47,946,930
5,240	5,873,719	-	6,722,795
127,363	1,529,580	2,154,711	27,319,541
_	2,417,913		5,870,752
48,550,611	12,200,428	43,595,352	160,104,481
5,530,270	1,905,147	(445,235)	7,012,400
778,516	137,117	(85,710)	1,398,988
19,918	837,159	- (50.711)	1,422,193
	· <u>-</u>	(50,711)	(50,711)
798,434	974,276	(136,421)	2,770,470
6,328,704	2,879,423	(581,656)	9,782,870
2,000,000	_	722,181	2,722,181
(722,181)			(722,181)
7,606,523	2,879,423	140,525	11,782,870
37,293,744	22,102,250	28,318,093	103,104,770
\$ 44,900,267	\$ 24,981,673	\$ 28,458,618	\$ 114,887,640

### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

	Board of County Commissioners	
	Business Technology Services	Risk Financing
CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from customers Payments to suppliers Payments to employees Cash received from other sources	\$ 39,905,426 (15,474,052) (16,698,033) 111,844	\$ 15,895,049 (8,840,600) (8,169,413) 427,992
Net cash provided (used) by operating activities  CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:  Transfers in  Transfers out	7,845,185	(686,972) - -
Net cash provided (used) by noncapital financing activities		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Acquisition and construction of capital assets Proceeds from sale of capital assets Net cash provided (used) by capital and related financing activities	(4,010,377) 3,002 (4,007,375)	(10,604)
CASH FLOWS FROM INVESTING ACTIVITIES: Withdrawals from investment pool Deposits to investment pool Interest received on investments Sale of investments Purchase of investments	4,777,157 (7,808,341) 185,622	11,680,274 (13,860,387) 332,785
Net cash provided (used) by investing activities	(2,845,562)	(1,847,328)
Net change in cash and cash equivalents	992,248	(2,544,904)
Cash and cash equivalents at beginning of year	2,630,922	6,662,439
Cash and cash equivalents at end of year	\$ 3,623,170	\$ 4,117,535

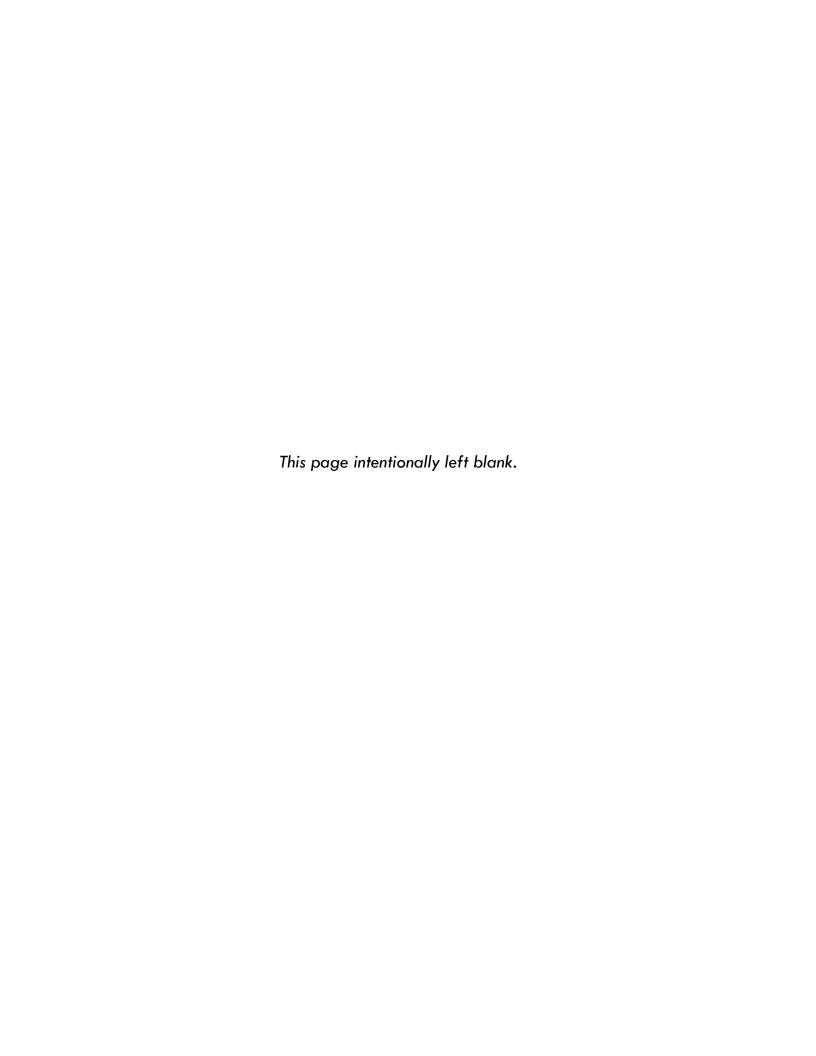
Employee Health Benefits	Fleet Management	Sheriff's Health Benefits	Total
\$ 54,301,570	\$ 14,116,413	\$ 44,232,890	\$ 168,451,348
(2,871,330)	(7,939,158)	(45,258,569)	(80,383,709)
(44,458,269)	(2,044,541)	-	(71,370,256)
19,918	404,342	-	964,096
6,991,889	4,537,056	(1,025,679)	17,661,479
2,000,000	-	722,181	2,722,181
(722,181)	-		(722,181)
1,277,819	-		2,000,000
-	(3,568,027)	-	(7,589,008)
-	469,616	-	472,618
-	(3,098,411)	-	(7,116,390)
24,231,107 (29,983,163) 711,052	3,822,362 (5,465,636) 123,306	315,190 (315,190) 3,479,508 (3,479,508)	44,510,900 (56,802,337) 1,037,575 3,479,508 (3,479,508)
(5,041,004) 3,228,704	(1,519,968) (81,323)	(303,498)	(11,253,862) 1,291,227
11,832,023	2,122,906	2,063,690	25,311,980
\$ 15,060,727	\$ 2,041,583	\$ 1,760,192	\$ 26,603,207

# COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

For the year ended September 30, 2018

	<b>Board of County Commissioners</b>				
	7	Business Technology Services	<u>Ri</u>	sk Financing	
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:		_		_	
Operating income (loss)	\$	3,318,844	\$	(3,296,626)	
Adjustments to reconcile operating income (loss) to net cash provided (used) by	Φ	3,310,044	Ф	(3,290,020)	
operating activities:					
Depreciation expense		3,441,619		11,220	
Miscellaneous nonoperating revenue		111,844		427,992	
Changes in assets and liabilities:		111,011		127,552	
Accounts receivable		72,529		15,131	
Inventory				-	
Due from other funds		(12,453)		-	
Due from other governments		(71,162)		16,121	
Prepaid expenses and other assets		235,672		(191,605)	
Pension-related deferred outflows		255,571		54,886	
Vouchers payable		73,013		75,868	
Due to other funds		-		(1,772)	
Due to other governments		(58,980)		-	
Accrued and other liabilities		(127,370)		2,240,892	
OPEB liability		(750,440)		(93,191)	
Net pension liability		32,385		(82,723)	
Pension-related deferred inflows		352,408		16,167	
OPEB related deferred outflows		(12,362)		(1,536)	
OPEB related deferred inflows		984,067		122,204	
Total adjustments		4,526,341		2,609,654	
Net cash provided (used) by operating activities	\$	7,845,185	\$	(686,972)	
Non-cash investing, capital and financing activities:					
Change in fair value of investments	\$	(64,304)	\$	(105,917)	
Purchase of capital assets on account		922,869		- 1	

	Employee alth Benefits			Sl	neriff's Health Benefits	Total			
\$	5,530,270	\$	1,905,147	\$	(445,235)	\$	7,012,400		
	- 19,918		2,417,913 404,342		- -		5,870,752 964,096		
	(2,912)		20,054 (15,422)		277,225		382,027 (15,422)		
	224,483 (882)		14,378 (23,593)		22,884,474 (22,073,441)		23,110,882 (22,152,957)		
	(882)		(23,393)		(162,262)		(22,132,937) $(118,195)$		
	5,869		29,682		-		346,008		
	107,256		(285,688)		(588,632)		(618,183)		
	742,994		-		(1,575,000)		(833,778)		
	-		-		-		(58,980)		
	370,144		(15,460)		657,192		3,125,398		
	(9,810)		(115,265)		-		(968,706)		
	(9,462)		7,985		-		(51,815)		
	1,319		43,733		-		413,627		
	(162)		(1,898)		-		(15,958)		
	12,864		151,148			_	1,270,283		
	1,461,619		2,631,909		(580,444)		10,649,079		
\$	6,991,889	\$	4,537,056	\$	(1,025,679)	\$	17,661,479		
-	<i>y y</i>	-	,,	_	<u> </u>	=	. , , , , -		
\$	(246,954)	\$	(43,252)	\$	-	\$	(460,427)		
	1,624		492,565		-		1,417,058		



## FIDUCIARY FUNDS

## **AGENCY FUNDS**

#### **BOARD OF COUNTY COMMISSIONERS**

**Trust** - to account for the receipt and subsequent activity of monies temporarily held in trust until proper disposition can be made. Such monies include, but are not limited to, amounts on deposit for overbids on tax deed sales, unclaimed cancelled checks, bid bonds on construction projects, and donations.

**Payroll** - to account for the receipt on a biweekly basis of monies related to payroll related obligations to outside parties.

#### CLERK OF THE CIRCUIT COURT AND COMPTROLLER

**Trust** - to account for the receipt and subsequent activity of monies temporarily held for others. The monies include deposits in court registry pursuant to court findings, traffic fines to be remitted to cities, intangible and documentary taxes collected to be distributed to the State of Florida, court ordered bonds, and other miscellaneous items.

#### **SHERIFF**

**Individual Depositors**- to account for the receipt and subsequent activity of monies temporarily held for others.

**Inmate Trust** – to account for the receipt and subsequent activity of monies temporarily held for inmates of the County jail system.

**Payroll** - to account for the receipt and subsequent disbursement of employee payroll deductions for distribution to third parties.

### **TAX COLLECTOR**

**Tax Collection** - to account for: (1) ad valorem property taxes collected from property owners throughout the County and distributed to the School Board, municipalities in the County, and independent tax districts and (2) monies collected from vehicle owners for vehicle license tags. These monies are then remitted to the State of Florida.

COMBINING BALANCE SHEET AGENCY FUNDS September 30, 2018

Clerk of the

	_ <u>B</u>	Board of County Commissioners					
	_	Trust		Payroll	Trust		
ASSETS							
Cash	\$	1,337,888	\$	1,193,994	\$	33,239,136	
Investments		6,907,000		-		106	
Accounts and notes receivable		-		-		-	
Accrued interest receivable		23,807		-		-	
Due from other governments				_	_	579,056	
Total assets	<u>\$</u>	8,268,695	\$	1,193,994	\$	33,818,298	
LIABILITIES							
Vouchers payable	\$	9,521	\$	-	\$	-	
Due to other governments		131,719		-		6,943,275	
Accrued liabilities		-		1,193,994		-	
Deposits and other current liabilities		8,127,455		_		26,875,023	
Total liabilities	\$	8,268,695	\$	1,193,994	\$	33,818,298	

	Sheriff - Agency Funds						ax Collector		
I	ndividual		_				_		
Γ	Depositors	In	mate Trust		Payroll	Ta	ax Collection		Total
\$	90,663	\$	145,400	\$	441	\$	20,532,684	\$	56,540,206
	-		-		-		-		6,907,106
	_		_		187,193		3,221,895		3,409,088
	-		-		-		-		23,807
			-			_	14,641	_	593,697
\$	90,663	\$	145,400	\$	187,634	\$	23,769,220	\$	67,473,904
\$	_	\$	44,019	\$	187,193	\$	-	\$	240,733
	-		-		-		22,728,103		29,803,097
	-		-		441		-		1,194,435
	90,663		101,381				1,041,117	_	36,235,639
\$	90,663	\$	145,400	\$	187,634	\$	23,769,220	\$	67,473,904

## **ALL AGENCY FUNDS**

BOARD OF COUNTY COMMISSIONERS:	Balance October 1, 2017 Additions I		Deductions		Balance ptember 30, 2018			
TRUST FUND								
ASSETS Cash Investments Accounts receivable Accrued interest receivable	\$	1,697,351 6,435,065 290 15,131	\$	4,085,690 14,721,463 168,652 24,767	\$	4,445,153 14,249,528 168,942 16,091	\$	1,337,888 6,907,000 - 23,807
Total assets	\$	8,147,837	\$	19,000,572	\$	18,879,714	\$	8,268,695
Vouchers payable Due to other governments Deposits and other current liabilities  Total liabilities	\$ 	128,090 8,019,747 8,147,837	\$ 	110,420 54,583 1,355,137 1,520,140	\$ <u>\$</u>	100,899 50,954 1,247,429 1,399,282	\$ 	9,521 131,719 8,127,455 8,268,695
PAYROLL FUND								
ASSETS Cash Accounts receivable	\$	1,268,876 11	\$	149,413,866 189	\$	149,488,748 200	\$	1,193,994
Total assets	\$	1,268,887	<u>\$</u>	149,414,055	\$	149,488,948	\$	1,193,994
LIABILITIES Vouchers payable Accrued liabilities	\$	1,268,887	\$	1,238,823 187,536,220	\$	1,238,823 187,611,113	\$	- 1,193,994
Total liabilities	\$	1,268,887	\$	188,775,043	\$	188,849,936	\$	1,193,994

## ALL AGENCY FUNDS

CLERK OF THE CIRCUIT COURT AND COMPTROLLER:	Balance October 1, 2017	Additions	Deductions	Balance September 30, 2018
TRUST FUND				
ASSETS Cash Investments Due from other governments	\$ 52,566,295 104 11,586	\$ 387,744,635 2 579,056	\$ 407,071,794 - 11,586	\$ 33,239,136 106 579,056
Total assets	\$ 52,577,985	\$ 388,323,693	\$ 407,083,380	\$ 33,818,298
LIABILITIES  Due to other governments  Deposits and other current liabilities	\$ 14,585,988 37,991,997	\$ 326,358,662 61,965,031	\$ 334,001,375 73,082,005	\$ 6,943,275 26,875,023
Total liabilities	\$ 52,577,985	\$ 388,323,693	\$ 407,083,380	\$ 33,818,298

## **ALL AGENCY FUNDS**

SHERIFF:		Balance ober 1, 2017		Additions	_	Deductions		Balance otember 30, 2018
INDIVIDUAL DEPOSITORS FUND								
ASSETS		444.000						22.55
Cash Accounts receivable	\$	111,008	\$	321,931 360	\$	342,276 388	\$	90,663
Total assets	\$	111,036	\$	322,291	<u>\$</u>	342,664	\$	90,663
LIABILITIES								
Vouchers Payable Deposits and other current liabilities	\$	338 110,698	\$	826,829 333,054	\$	827,167 353,089	\$	90,663
Total liabilities	\$	111,036	\$	1,159,883	<u>\$</u>	1,180,256	\$	90,663
INMATE TRUST								
ASSETS								
Cash Accounts receivable	\$	147,275 1,204	\$	6,131,135	\$	6,133,010 1,204	\$	145,400
Total assets	\$	148,479	\$	6,131,135	\$	6,134,214	\$	145,400
LIABILITIES		40.400		44.040	•	40.400		44.040
Vouchers payable Deposits and other current liabilities	\$	40,189 108,290	\$	44,018 6,171,324	\$	40,188 6,178,233	\$	44,019 101,381
Total liabilities	\$	148,479	\$	6,215,342	\$	6,218,421	\$	145,400
PAYROLL FUND								
ASSETS	_							
Cash Accounts receivable	\$	180,211	\$ 	143,265,252 187,193	\$ 	143,445,022	\$ —	441 187,193
Total assets	\$	180,211	\$	143,452,445	\$	143,445,022	\$	187,634
LIABILITIES Vouchers payable	\$	177,898	\$	155,984,649	\$	155,975,354	\$	187,193
Accrued liabilities	Ψ 	2,313	Ψ	145,523,528	ψ	145,525,400	Ψ	441
Total liabilities	\$	180,211	<u>\$</u>	301,508,177	<u>\$</u>	301,500,754	\$	187,634
See accompanying independent auditor's report							C	ONTINITED

## ALL AGENCY FUNDS

		Balance October 1, 2017 Additions		Deductions	Balance September 30, 2018		
TAX COLLECTOR:							
TAX COLLECTION FUND							
ASSETS							
Cash	\$	17,999,653	\$ 1,822,641,973	\$ 1,820,108,942	\$	20,532,684	
Accounts receivable		3,175,033	6,617,247	6,570,385		3,221,895	
Due from other governments		179,066	39,677	204,102		14,641	
Total assets	\$	21,353,752	\$ 1,829,298,897	\$ 1,826,883,429	\$	23,769,220	
LIABILITIES							
Due to other governments		20,614,270	1,764,753,783	1,762,639,950		22,728,103	
Deposits and other current liabilities		739,482	2,033,881,295	2,033,579,660	_	1,041,117	
Total liabilities	\$	21,353,752	\$ <u>3,798,635,078</u>	\$ <u>3,796,219,610</u>	\$	23,769,220	

## **ALL AGENCY FUNDS**

	<u>O</u>	Balance etober 1, 2017	Additions	Deductions	Se	Balance eptember 30, 2018
TOTAL ALL AGENCY FUNDS:						
ASSETS						
Cash	\$	73,970,669	\$ 2,513,604,482	\$ 2,531,034,945	\$	56,540,206
Investments		6,435,169	14,721,465	14,249,528		6,907,106
Accounts receivable		3,176,566	6,973,641	6,741,119		3,409,088
Accrued interest receivable		15,131	24,767	16,091		23,807
Due from other governments	_	190,652	618,733	215,688		593,697
Total assets	\$	83,788,187	\$ 2,535,943,088	\$ 2,552,257,371	\$	67,473,904
LIABILITIES						
Vouchers payable	\$	218,425	\$ 158,204,739	\$ 158,182,431	\$	240,733
Due to other governments		35,328,348	2,091,167,028	2,096,692,279		29,803,097
Accrued liabilities		1,271,200	333,059,748	333,136,513		1,194,435
Deposits and other current liabilities	_	46,970,214	2,103,705,841	2,114,440,416		36,235,639
Total liabilities	\$	83,788,187	\$ 4,686,137,356	\$ 4,702,451,639	\$	67,473,904

## **III: STATISTICAL SECTION**

This section of the report provides statement readers with additional historical perspective and detail to assist in understanding what the information in the financial statements and notes say about the County's economic condition.

Financial Trend Information	<b>Pages</b> 155-161
These schedules contain information to assist readers in understanding and assessing how the County's financial performance and financial position have changed over time. The 2010 balances in Schedules 3 been restated for the effects of implementing GASB Statement Number 54, Fund Balance Reporting and Governmental Fund Type Definitions.	
Revenue Capacity Information	162-167
These schedules contain information to assist readers in understanding and assessing factors affecting the County's most significant local revenue source, property taxes.	
Debt Capacity Information	168-172
These schedules contain information to assist readers in understanding and assessing the County's debt burden and its ability to issue additional debt in the future.	
Demographic and Economic Information	173-175
These schedules provide readers information to assist in understanding and assessing the socioeconomic environment in which the County operates.	
Operating Information	176-178
These schedules provide operating indicators and capital asset data to assist readers in understanding how the information contained in this financial report	

relates to the services the County provides and the activities it performs.

# **Pinellas County, Florida**NET POSITION BY COMPONENT

#### **Last Ten Fiscal Years**

(Accrual Basis of Accounting) (dollars in thousands)

	Fiscal Year							
	_	Restated 2009		2010	2011			Restated 2012
GOVERNMENTAL ACTIVITIES								
Net investment in capital assets Restricted Unrestricted (deficit)	\$	1,688,336 123,278 87,959	\$	1,736,395 107,990 58,483	\$	1,754,831 136,769 36,472	\$	1,773,977 179,136 (10,408)
Total governmental activities net position	_	1,899,573		1,902,868	_	1,928,072	_	1,942,705
BUSINESS-TYPE ACTIVITIES								
Net investment in capital assets Restricted for: Unrestricted (deficit)		1,177,364 2,042 243,412		1,153,204 2,700 260,341		1,142,998 4,161 286,490		1,161,308 4,789 315,690
Total business-type activities net position		1,422,818	_	1,416,245		1,433,649		1,481,787
PRIMARY GOVERNMENT								
Net investment in capital assets Restricted Unrestricted (deficit)		2,865,700 125,320 331,371		2,889,599 110,690 318,824		2,897,829 140,930 322,962		2,935,285 183,925 305,282
Total primary government net position	\$	3,322,391	\$	3,319,113	\$	3,361,721	\$	3,424,492

Fiscal Year

	2013	2014		2015		2016			2017	2018		
_	2013		2014	_	2013	_	2010	_	2017		2010	
\$	1,839,336 183,841 (62,337)	\$	1,895,452 200,453 (96,605)	\$	1,884,829 270,318 (365,183)	\$	1,884,979 346,076 (402,939)	\$	1,926,211 359,828 (453,409)	\$	1,984,768 344,174 (859,644)	
	1,960,840		1,999,300		1,789,964	_	1,828,116		1,832,630		1,469,298	
	1,163,552 4,728 338,181		1,159,912 6,267 365,066	_	1,161,321 6,356 375,391		1,208,845 7,477 377,679		1,279,701 7,357 372,117		1,359,345 8,338 300,625	
	1,506,461		1,531,245	_	1,543,068	_	1,594,001		1,659,175		1,668,308	
Φ.	3,002,888 188,569 275,844	ф.	3,055,364 206,720 268,461	_	3,046,150 276,674 10,208	_	3,093,824 353,553 (25,260)	<u></u>	3,205,912 367,185 (81,292)	ф.	3,344,113 352,512 (559,019)	
\$	3,467,301	\$	3,530,545	\$	3,333,032	\$	3,422,117	\$	3,491,805	<u>\$</u>	3,137,606	

# **Pinellas County, Florida** CHANGES IN NET POSITION

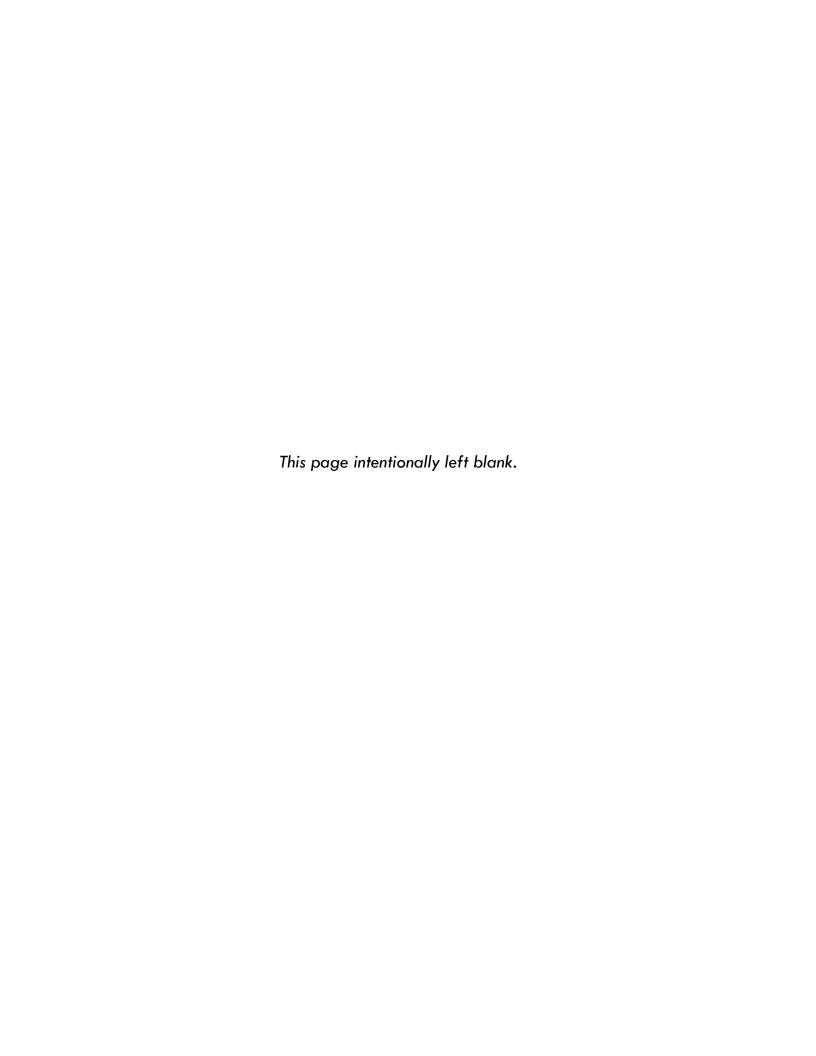
#### **Last Ten Fiscal Years**

(Accrual Basis of Accounting) (dollars in thousands)

	Fiscal Year						
	Restated			Restated			
	2009	2010	2011	2012			
EXPENSES							
Governmental activities:	\$ 106.642	e 191.201 e	160 462 \$	161 142			
General government Public safety	\$ 196,642 426,019	\$ 181,391 \$ 407,537	169,463 \$ 389,679	161,142 395,598			
Physical environment	28,612	26,667	22,894	19,632			
Transportation Economic environment	53,903 44,187	54,079 46,223	50,585 35,867	53,187 42,589			
Human services	59,920	60,315	53,827	80,305			
Culture and recreation	36,336	26,491	26,773	28,347			
Interest and fiscal charges	6,932	5,699	6,166	7,027			
Total governmental activities expenses	852,551	808,402	755,254	787,827			
Business-type activities: Water System	95,244	94,205	90,395	90,635			
Sewer System	58,292	60,438	58,181	60,214			
Solid Waste System	57,609	55,702	67,692	40,724			
Nonmajor enterprise fund	13,120	12,854	13,398	12,438			
Total primary government expenses	224,265 1,076,816	223,199 1,031,601	229,666 984,920	204,011 991,838			
Total primary government expenses PROGRAM REVENUES	1,0/0,810	1,031,001	984,920	991,838			
Governmental activities:							
Charges for services:							
General government	73,721	51,169	48,473	48,244			
Public safety	79,446	77,991	82,876	83,763			
Economic environment Other activities	14,453 15,891	11,139 16,965	8,501 22,132	7,829 28,615			
Operating grants and contributions	98,593	128,104	122,579	128,410			
Capital grants and contributions	6,795	7,455	8,343	9,177			
Total governmental activities program revenues	288,899	292,823	292,904	306,038			
Business-type activities:							
Charges for services:	82,242	84,202	90,989	86,844			
Water System Sewer System	56,244 56,244	55,702	56,315	61,373			
Solid Waste System	76,685	83,287	85,440	84,547			
St. Petersburg/Clearwater International Airport	9,969	9,604	9,916	9,866			
Operating grants and contributions	94	128 10,684	101 4,309	171 9,785			
Capital grants and contributions  Total business-type activities program revenues	15,617 240,851	243,607	247,070	252,586			
Total primary government program revenues	529,750	536,430	539,974	558,624			
NET (EXPENSE)/REVENUE	223,780	230,130	333,571.	220,021			
Governmental activities	(563,652)	(515,579)	(462,350)	(481,789)			
Business-type activities	16,586	20,408	17,404	48,575			
Total primary government net expense	(547,066)	(495,171)	(444,946)	(433,214)			
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION							
Governmental activities: Taxes:							
Property taxes	444,156	394,030	358,579	354,375			
Sales taxes	91,126	94,291	100,300	106,505			
Fuel taxes	16,639	16,547	16,211	16,248			
Communication service tax Transfers in (out)	11,844	10,953	10,526	10,753			
Unrestricted investment earnings	9,186	3,053	1,938	1,761			
Total governmental activities	572,951	518,874	487,554	489,642			
Business-type activities:				_			
Special items	-	(26,981)	-	-			
Transfers in (out)			<u> </u>	-			
Total business-type activities	572.051	(26,981)	407.554	490.642			
Total primary government CHANGE IN NET POSITION	572,951	491,893	487,554	489,642			
Governmental activities	9,299	3,295	25,204	7,853			
Business-type activities	16,586	(6,573)	17,404	48,575			
Total primary government	\$ 25,885	\$ (3,278)	42,608 \$	56,428			

Fiecal	

	2013	2014	2015	2016	2017	2018
\$	163,160	\$ 165,381	\$ 160,319	\$ 188,539	\$ 191,832	\$ 189,938
Ψ	408,627	429,479	437,704	476,917	512,824	540,339
	21,440	32,596	35,054	37,867	38,556	39,946
	49,769	48,388	55,497	57,663	86,506	78,137
	45,840 61,140	48,329 62,658	58,007 60,527	63,128 62,431	62,250 66,890	87,828 66,339
	29,149	27,831	25,973	33,239	30,562	31,659
	7,036	7,857	8,826	827	846	868
	786,161	822,519	841,907	920,611	990,266	1,035,054
	92,234	87,677	84,925	81,121	81,505	84,751
	61,380	63,501	65,040	65,519	67,957	70,090
	65,769	85,572	92,079	78,538	83,797	91,435
	12,758 232,141	13,147 249,897	14,172 256,216	15,397 240,575	17,866 251,125	19,247 265,523
	1,018,302	1,072,416	1,098,123	1,161,186	1,241,391	1,300,577
	1,010,502	1,072,410	1,070,125	1,101,100	1,241,371	1,500,577
	53,742	69,531	70,703	74,359	73,195	71,918
	86,031	92,819	93,881	95,194	103,922	107,772
	13,531	11,882	10,663	15,799	11,411	12,232
	21,708	32,095	50,269	37,328	40,485	42,724
	117,382	101,430 19,404	109,404 3,173	110,630	112,661	118,269
	9,763 302,157	327,161	338,093	16,860 350,170	5,353 347,027	10,551 363,466
	302,137	327,101	338,073	330,170	347,027	303,400
	88,464	91,966	90,232	89,999	90,178	94,325
	66,039	70,767	74,540	75,367	80,441	78,534
	86,910 10,253	93,102 10,982	93,825 12,811	96,903 13,795	101,802 17,215	107,171 19,536
	244	-	-	89	560	51
	4,905	7,864	18,533	15,355	13,981	11,378
	256,815	274,681	289,941	291,508	304,177	310,995
	558,972	601,842	628,034	641,678	651,204	674,461
	(484,004) 24,674	(495,358) 24,784	(503,814) 33,725	(570,441) 50,933	(643,239) 53,052	(671,588) 45,472
	(459,330)	(470,574)	(470,089)	(519,508)	(590,187)	(626,116)
	360,708	385,583	410,220	436,414	467,876	504,585
	111,975	119,842	128,854	142,492	149,738	158,975
	16,840	16,823	17,371	17,861	18,013	18,059
	10,630	10,581	10,290	9,690	9,425 400	8,909 950
	1,986	989	1,545	2,136	2,301	3,797
	502,139	533,818	568,280	608,593	647,753	695,275
	-	-	(2,658)	-	12,522	-
	<del></del> .	-	(2.650)		(400)	(950)
	502 120	522 010	(2,658)	608,593	12,122	(950)
	502,139	533,818	565,622		659,875	694,325
	18,135	38,460	64,466	38,152	4,514	23,687
	24,674	24,784	31,067	50,933	65,174	44,522



## Pinellas County, Florida

FUND BALANCES OF GOVERNMENTAL FUNDS

#### **Last Ten Fiscal Years**

(Modified Accrual Basis of Accounting) (dollars in thousands)

	Fiscal Year		
	2009		
GENERAL FUND Reserved Unreserved	\$	73 137,928	
Total general fund	\$	138,001	
ALL OTHER GOVERNMENTAL FUNDS Reserved Unreserved, reported in:	\$	9,686	
Special revenue funds Capital project funds		87,299 12,066	
Total all other governmental funds	\$	109,051	

Per GASB Statement Number 54, "Fund Balance Reporting and Governmental Fund Type Definitions":

									F	iscal Year	1							
						Restated												
	_	2010	_	2011	_	2012	_	2013	_	2014	_	2015	_	2016	_	2017	_	2018
GENERAL FUND																		
Nonspendable	\$	53	\$	61	\$	43	\$	47	\$	53	\$	388	\$	412	\$	474	\$	581
Committed		-		29,000		28,100		27,200		28,500		-		-		-		-
Assigned		-		58,800		58,700		54,600		58,100		28,498		31,878		31,021		15,619
Unassigned	_	127,551	_	38,938	_	41,383	_	29,320		30,574	_	98,593	_	92,046	_	85,363	_	102,162
Total general fund	\$	127,604	\$	126,799	\$	128,226	\$	111,167	\$	117,227	\$	127,479	\$	124,336	\$	116,858	\$	118,362
ALL OTHER GOVERNMENTAL FUNDS																		
Nonspendable	\$	2,917	\$	3,007	\$	2,613	\$	3,186	\$	3,614	\$	4,245	\$	4,192	\$	4,574	\$	6,181
Restricted		82,907		113,663		163,788		158,527		170,617		224,503		287,303		287,132		308,857
Committed		8,384		6,922		7,847		8,506		6,305		9,244		11,515		14,637		1,226
Assigned		-		-		-		-		5,602		4,926		5,414		6,279		4,171
Unassigned	_	(239)	_	-	_	-		-		-	_	-	_	-	_		_	-
Total all other governmental																		
funds	\$	93,969	\$	123,592	\$	174,248	\$	170,219	\$	186,138	\$	242,918	\$	308,424	\$	312,622	\$	320,435

# Pinellas County, Florida CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

#### **Last Ten Fiscal Years**

(Modified Accrual Basis of Accounting) (dollars in thousands)

	Fiscal Year							
		Restated		2010		2011		Restated
		2009	_	2010	_	2011	_	2012
REVENUES								
Taxes	\$	564,503	\$	516,553	\$	486,317	\$	488,562
Licenses and permits		3,612		4,306		5,141		5,547
Intergovernmental		105,385		135,559		130,910		137,654
Charges for services		112,646		100,400		101,560		105,539
Fines and forfeitures		6,616		3,308		5,369		4,619
Special assessments		2,439		2,612		2,542		2,511
Impact fees		1,041		1,179		1,445		1,274
Investment income		9,139		2,878		1,548		1,545
Miscellaneous		53,485	_	44,782		44,630	_	48,973
Total revenues	_	858,866		811,577		779,462		796,224
EXPENDITURES								
General government		195,192		177,647		157,721		152,486
Public safety		399,328		377,072		362,496		346,754
Physical environment		17,963		15,859		11,709		12,115
Transportation		32,226		30,303		26,921		25,983
Economic environment		43,846		44,306		34,912		40,442
Human services		58,160		56,782		50,041		65,175
Culture and recreation		31,238		23,561		23,915		21,972
Capital outlay		138,398		80,922		75,213		76,718
Debt service								
Principal retirement		24,389		22,665		30		-
Interest and fiscal charges		7,293		5,995		6,165		7,026
Total expenditures		948,033		835,112		749,123		748,671
Excess (deficiency) of revenues over (under) expenditures		(89,167)	_	(23,535)		30,339	_	47,553
OTHER FINANCING SOURCES (USES)								
Debt issuance		1,211		_		_		_
Transfers in		456,277		419,897		305,120		282,147
Transfers out		(458,289)		(421,897)		(306,970)		(284,147)
Total other financing sources (uses)		(801)		(2,000)		(1,850)		(2,000)
Net change in fund balances	\$	(89,968)	¢	(25,535)	\$	28,489	¢	45,553
Net change in fund barances	<u> </u>	(89,908)	Φ	(23,333)	<u> </u>	20,409	<u>\$</u>	43,333
Debt service as a percentage of noncapital expenditures		4 %		4 %		1 %		1 %

Fiscal	Year
FISCA	i teai

_												
	2013		2014		2015	_	2016		2017	2018		
\$	500,153	\$	532,829	\$	566,735	\$	606,456	\$	645,051 \$	690,529		
	6,294		6,555		7,064		7,793		8,385	8,738		
	127,569		121,024		112,577		127,490		118,017	129,589		
	116,543		130,583		135,847		139,773		146,174	149,660		
	4,771		8,988		7,327		7,052		7,286	7,536		
	2,490		18,683		21,130		20,716		21,522	21,685		
	1,348		1,789		1,578		2,140		1,940	2,079		
	2,214		1,279		2,367		3,106		4,053	6,316		
	39,832	_	38,933	_	50,480	_	37,390	_	41,631	42,975		
	801,214		860,663	_	905,105	_	951,916	_	994,059	1,059,107		
	153,769		153,404		159,441		165,282		171,178	176,202		
	369,337		380,091		402,968		434,088		458,742	486,430		
	14,203		22,922		25,471		24,782		26,826	27,512		
	25,789		23,974		28,390		31,280		59,078	49,977		
	39,632		47,337		54,055		63,659		60,910	87,147		
	62,576		64,298		60,375		65,245		67,548	65,808		
	24,389		22,792		23,821		24,342		24,126	26,191		
	126,652		120,015		75,810		77,464		123,787	130,018		
	453		976		2,751		3,946		4,395	5,506		
	7,036		7,857		8,756	_	768		794	817		
	823,836		843,666		841,838		890,856		997,384	1,055,608		
	(22,622)	_	16,997		63,267		61,060	_	(3,325)	3,499		
	3,400		6,482		5,520		3,577		2,622	6,127		
	285,545		300,802		318,820		339,544		363,021	370,158		
	(287,757)		(302,802)		(320,820)	_	(341,544)		(365,571)	(371,208)		
	1,188		4,482		3,520		1,577		72	5,077		
\$	(21,434)	\$	21,479	\$	66,787	\$	62,637	\$	(3,253) \$	8,576		
	1 %		1 %		2 %		1 %		1 %	1 %		

### Pinellas County, Florida

#### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

## Last Ten Fiscal Years (dollars in thousands)

Estimated Actual Value (a) Exemptions (b) Centrally Centrally Personal Assessed Personal Assessed Fiscal Year Real Property Property Real Property Property Property Property 2009 \$ 105,814,703 \$ 5,506,509 \$ 8,848 \$ 36,877,993 \$ 1,332,685 \$ 1,135 2010 89,124,368 5,485,197 9,427 28,760,633 1,303,826 173 974 2011 72,706,667 5,549,428 8,620 18,769,423 1,290,629 2012 69,463,456 5.568,771 9,249 18,225,237 1.378.036 900 68,148,968 5,297,509 9,551 932 2013 17,883,079 1,221,707 69,909,285 2014 5,367,059 10,072 17,977,408 1,215,274 1,036 2015 73,533,761 5,380,827 10,431 18,143,724 1,129,342 1.103 77,758,860 2016 5,446,116 10,610 18,479,637 1,135,548 1,179 2017 82,469,890 5,495,189 11,267 18,681,007 1,122,875 1,235 2018 88,007,452 5,792,668 11,158 19,144,820 1,161,984 1,303

Source: Pinellas County Property Appraiser Revised Recap of Ad Valorem Assessment tools of Pinellas County, Form DR-403V

- (a) Section 192.001(2), Florida Statues, defines assessed value of property as "an annual determination of the just or fair market of an items or property..." Therefore, grossed assessed value is "Estimated Actual Value". Assessed value is estimated and adjusted annually with a physical inspection every third year.
- (b) Exemptions are provided for agricultural government, institutional and historic preservation property. Exemptions available solely to residential property include, but are not limited to, widows/widowers, disabled/blind, \$25,000 homestead differential (capped values).
- (c) Centrally assessed property is property that is assessed by the State of Florida rather than by the Property Appraiser since the property is located in more than one county.
- (d) Total Direct Rate is the average of the direct rates levied (taxes levied to total taxable value).

Taxable Assessed Value

		Centrally	•	
	Personal	Assessed		Total Direct
Real Property	Property	Property (c)	Total	Tax Rate (d)
\$ 68,936,710	\$ 4,173,824	\$ 7,713	\$ 73,118,247	6.280
60,363,735	4,181,372	8,253	64,553,360	6.295
53,937,244	4,258,799	7,645	58,203,688	6.322
51,238,219	4,190,735	8,348	55,437,302	6.598
50,265,889	4,075,802	8,619	54,350,310	6.858
51,931,877	4,151,785	9,036	56,092,698	7.104
55,390,037	4,251,485	9,328	59,650,850	7.107
59,279,223	4,310,568	9,431	63,599,222	7.094
63,788,883	4,372,314	10,032	68,171,229	7.086
68,862,632	4,630,684	9,855	73,503,171	7.096

## Pinellas County, Florida

## DIRECT AND OVERLAPPING PROPERTY TAX RATES

#### **Last Ten Fiscal Years**

(millage rates expressed to the nearest thousandth)

		Fiscal Year					
	2009	2010	2011	2012			
DIRECT RATES (a)							
Countywide							
Pinellas County Government	4.811	4.811	4.811	4.811			
Special Revenue:							
Health Department	0.062	0.062	0.062	0.062			
Emergency Medical Services	0.583	0.583	0.583	0.851			
Total Countywide	5.456	5.456	5.456	5.724			
Maximum allowed (b)	10.000	10.000	10.000	10.000			
Unincorporated Area							
Municipal Services Tax Units:							
General MSTU	2.086	2.086	2.086	2.086			
Feather Sound	0.893	0.566	0.566	0.566			
Library Services - Coop	0.444	0.444	0.444	0.444			
Eastlake Library Services District Eastlake Recreation District	-	-	-	-			
Palm Harbor	0.438	0.438	0.438	0.438			
Belleair Bluffs Fire	0.854	1.732	1.732	1.732			
Clearwater Fire	1.863	1.863	2.139	2.569			
Dunedin Fire	2.010	2.010	2.010	2.258			
Gandy Fire	1.207	1.314	2.159	2.260			
High Point Fire	2.441	2.728	3.264	4.192			
Largo Fire	1.901	2.442	3.438	3.513			
Pinellas Park Fire	2.368	2.368	2.368	2.368			
Safety Harbor Fire	2.009	2.425	2.680	2.680			
Seminole Fire	1.958	1.958	1.958	1.958			
South Pasadena Fire	2.219	2.219	2.219	3.126			
Tarpon Springs Fire	1.684	2.375	2.375	2.375			
Tierra Verde Fire	1.400	1.400	1.738	1.909			
Maximum allowed (b)	10.000	10.000	10.000	10.000			
Total Direct Rates (c)	6.280	6.295	6.322	6.598			
OVERLAPPING RATES (d)							
Countywide							
School Board	8.061	8.346	8.340	8.358			
Pinellas Planning Council	0.017	0.013	0.013	0.013			
Juvenile Welfare Board	0.792	0.792	0.792	0.834			
Pinellas Anclote River Basin	0.360	0.320	0.260	-			
Southwest Florida Water  Management District	0.387	0.386	0.377	0.393			
Not Countywide							
Municipalities							
Lowest	0.526	0.599	0.665	0.665			
Highest	5.913	5.913	5.913	5.943			
Pinellas Suncoast Transit	0.560	0.560	0.560	0.731			
Independent Special Districts:	0.500						
Clearwater Downtown Dylpmt	0.965	0.965	0.965	0.965			
East Lake Fire	1.420	1.390	1.390	1.510			
Lealman Fire	3.980	4.483	4.483	4.483			
Palm Harbor Fire	1.826	1.826	2.000	2.000			
Pinellas Park Water							
Management District	2.558	1.987	1.543	1.543			

Source: Pinellas County Property Appraiser Form DR\_403CC and DR-403BM

- (a) Direct rates support the ad valorem revenue base recognized by the County.
- (b) Section 200.071, Florida Statues, a county may not levy in excess of 10 mills, except for voted levies and for services or facilities provided through a municipal services taxing unit (MSTU).
- (c) Total direct rates is the average of the direct rates (taxes levied to total taxable value).
- (d) Overlapping rates are those rates levied by other local governments who apply to all County residents; for example, each incorporated municipality within the County also taxes its respective residents, etc.

Fiscal Year												
2013	2014	2015	2016	2017	2018							
5.011	5.276	5.276	5.276	5.276	5.276							
0.062	0.062	0.062	0.062	0.062	0.084							
0.916	0.916	0.916	0.916	0.916	0.916							
5.989	<u>6.254</u> 10.000	6.254 10.000	6.254 10.000	6.254 10.000	6.276 10.000							
10.000	10.000	10.000	10.000	10.000	10.000							
2.086	2.086	2.086	2.086	2.086	2.086							
0.500	0.500	0.500	0.500	0.500	0.500							
0.444	0.500	0.500	0.500	0.500	0.500							
-	0.250	0.250 0.250	0.250 0.250	0.250 0.250	0.250 0.250							
0.500	0.500	0.500	0.230	0.500	0.500							
1.732	1.732	1.732	1.732	1.732	1.732							
3.209	3.209	3.209	3.209	3.209	3.209							
3.553	3.553	2.922	2.922	2.922	2.922							
2.260	2.298	2.298	2.298	2.298	2.298							
4.192	2.670	2.670	2.670	2.670	2.670							
3.561	3.561	3.561	3.561	3.561	3.561							
2.368	3.016	3.016	3.016	3.198	3.198							
2.763	2.812	2.812	2.812	2.812	2.812							
1.958 0.914	1.958 0.914	1.958 0.914	1.958 0.914	1.958 0.914	1.958 0.914							
2.375	2.375	2.375	2.375	2.375	2.375							
1.912	1.912	1.912	1.912	1.912	1.912							
10.000	10.000	10.000	10.000	10.000	10.000							
6.858	7.104	7.107	7.094	7.086	7.096							
8.302	8.060	7.841	7.770	7.318	7.009							
0.013	0.016	0.016	0.016	0.015	0.015							
0.898	0.898	0.898	0.898	0.898	0.898							
-	-	-	-	-	-							
0.393	0.382	0.366	0.349	0.332	0.313							
0.665	0.619	0.619	0.729	0.720	0.650							
0.665 6.774	0.618 6.770	0.618 6.770	0.728 6.770	0.729 6.755	0.659 6.755							
0.731	0.731	0.731	0.731	0.750	0.750							
0.965	0.965	0.965	0.965	0.965	0.970							
1.700	1.980	1.980	1.965	1.965	1.965 5.750							
4.483 2.000	4.483 2.000	4.483 2.000	4.483 2.000	4.483 2.000	2.000							
1.651	1.867	1.867	1.867	1.867	1.867							

## Pinellas County, Florida

#### PRINCIPAL PROPERTY TAXPAYERS

## 2018 and Nine Years Ago (dollars in thousands)

2018 2009 Percentage of Percentage of **Total County Total County** Taxable Taxable Taxable Taxable Assessed Assessed Assessed Assessed Taxpayer Business Value Value Value Value Duke Energy Florida, Inc. Electric Utility \$ 1,495,895 2.035 % \$ 811,826 1.110 % Publix Super Markets Inc. Grocery 182,424 0.248 % Bellwether Prop Fla Real Estate 160,850 0.219 % 127,898 0.175 % Bright House Networks LLC Communications 152,895 0.208 % 160,468 0.219 % Communications Frontier Florida LLC 130,680 0.178 % Raymond James & Associates, Inc. Financial Advisor 122,508 0.167 % 0.196 % 143,263 Wal-Mart Stores East LP Retail 112,037 0.152 % DeBartolo Capital Ptnshp **Shopping Mall** 105,600 0.144 % 0.168 % 122,500 **BWCW** Hospitality LLC Hospitality 91,144 0.124 % Beacon430GEN1814 LLC Real Estate 73,775 0.100 % Verizon Florida LLC Communications 0.419 % 306,135 Val-Pak Direct Marketing Systems Inc. Mail Marketing 99,173 0.136 % McRae & Stolz St. Petersburg Real Estate 74,799 0.102 % Franklin Templeton Financial Advisor 71,005 0.097 % Prospect-Marathon Investor 70,058 0.096 % 2.718 % 2,627,808 3.575 % 1,987,125 Total Taxable Assessed Value 73,118,247 73,503,171

Source: Pinellas County Property Appraiser

Methodology: Top 10 taxpayers identified for Real Property and for Personal Property. Top 10 taxpayers based on the combined values.

## Pinellas County, Florida

## PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Fiscal Years (dollars in thousands)

Collected within the Fiscal

			Year of the	e Levy (a)	Total Collections to Date					
Fiscal Year Ended September 30,	Taxes Levied for the Fiscal Year (b)		Amount	Percentage of Levy	Collections for Prior Years (c)		Amount		Percentage of Levy	
2009	\$ 459,182	\$	439,756	95.77%	\$	4,400	\$	444,156	96.73%	
2010	406,363		389,822	95.93%		4,208		394,030	96.97%	
2011	367,977		354,950	96.46%		3,809		358,759	97.49%	
2012	365,784		342,362	93.60%		12,012		354,374	96.88%	
2013	372,759		350,820	94.11%		9,888		360,708	96.77%	
2014	398,481		374,910	94.08%		10,673		385,583	96.76%	
2015	423,957		399,809	94.30%		10,411		410,220	96.76%	
2016	451,175		426,000	94.42%		10,414		436,414	96.73%	
2017	483,068		456,748	94.55%		11,128		467,876	96.86%	
2018	521,591		493,501	94.61%		11,083		504,584	96.74%	

Source: Property Appraiser's Form DR-403CC

<sup>(</sup>a) Section 197.162, Florida Statues, provides a 1% per mount discount up to 4% for payments received between November and February. Taxes collected after July 1st are categorized as delinquent.

<sup>(</sup>b) This is the revenue to be generated based on Pinellas County's direct rates; see Schedule 6.

<sup>(</sup>c) All delinquent tax collections received during the year are applied to the year prior to collection, regardless of the year in which the taxes were originally levied.

## Pinellas County, Florida

## RATIOS OF OUTSTANDING DEBT BY TYPE

#### **Last Ten Fiscal Years**

(dollars in thousands, except per capita)

		Business-type activities										
E' 1W E 1 1		enue and						Sewer				
Fiscal Year Ended		evenue		Notes		Capital		Revenue		~		
September 30,	Refun	ding Bonds		Payable		Leases		Bonds (d)		Capital Leases		
2009	\$	22,600	\$	-	\$	96	\$	201,595	\$	214		
2010		-		-		31		196,037		31		
2011		-		-		-		188,273		-		
2012		-		-		-		183,655		_		
2013		-		3,109		-		179,584		-		
2014		-		8,714		116		175,050		-		
2015		-		11,559		41		167,001		-		
2016		-		11,208		22		154,988		-		
2017		-		9,019		438		144,802		-		
2018		-		9,578		499		135,610		-		

Source: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

- (a) See Schedule 12 for personal income and population data. Current year data was obtained from the Bureau of Economic & Business Research, University of Florida, while prior year data is revised based on information from the Bureau of Economic Analysis, U.S Department of Commerce.
- (b) N/A = Information not available.
- (c) Fiscal years ended 2009-2016 revised personal income data.
- (d) Fiscal years ended 2009-2016, revised sewer revenue bonds amount to include related premiums, discounts and adjustments.

_								
	Total Primary Government	Debt as a Ratio to Personal Income (a) (b) (c)		Debt Per Capita (a)				
\$	224,505	0.62 %	\$	245				
Φ	224,303	0.02 /0	Φ	243				
	196,099	0.51 %		214				
	188,273	0.47 %		205				
	183,655	0.46 %		199				
	182,693	0.45 %		197				
	183,880	0.42 %		196				
	178,601	0.39 %		188				
	166,218	0.35 %		173				
	154,259	0.31 %		159				
	145,687	N/A		150				

## Pinellas County, Florida

## RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING

#### **Last Ten Fiscal Years**

(dollars in thousands, except debt per capita)

Net General Bonded Debt Outstanding

	mounts Set			Percentage of Actual Taxable		
				Actual Taxable		
Asi	ida ta Danari					
	ide to Kepay	N	Net General	Value of Property	Debt per Capita	
	Principal	B	Bonded Debt	(a)	(b)	
600 \$	141	\$	22,459	0.03%	\$ 24	-
-	-		-	- %	-	
-	-		-	- %	-	
-	-		-	- %	-	
-	-		-	- %	-	
-	-		-	- %	-	
-	-		-	- %	-	
-	-		-	- %	-	
-	-		-	- %	-	
-	-		-	- %	-	
		Principal	Principal E	Principal Bonded Debt	Principal         Bonded Debt         (a)           600         \$ 141         \$ 22,459         0.03%           -         -         -         -         %           -         -         -         -         %           -         -         -         -         %           -         -         -         -         %           -         -         -         -         %           -         -         -         -         %           -         -         -         -         %           -         -         -         -         %	Aside to Repay   Principal   Bonded Debt   Value of Property   (a)   Debt per Capita (b)

Note: Debt limits have not been established by the State of Florida or Pinellas County.

Source: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

- (a) See Schedule 5 for actual property value data.
- (b) See Schedule 12 for population data.

## **SCHEDULE 11A**

## Pinellas County, Florida

## SEWER SYSTEM REVENUE BOND COVERAGE

#### **Last Ten Fiscal Years**

(dollars in thousands)

								Debt S					
Fiscal Year	Gross Revenues (c)		Expenditures (a)		Net Revenue Available for Debt Service		Principal		Interest		Total		Coverage (b)
2009	\$	56,249	\$	35,647	\$	20,602	\$	5,890	\$	9,819	\$	15,709	1.31
2010		55,702		33,655		22,047		6,160		9,076		15,236	1.45
2011		56,314		32,556		23,758		6,336		8,737		15,073	1.58
2012		61,373		35,322		26,051		7,050		7,890		14,940	1.74
2013		66,107		37,724		28,383		7,295		7,158		14,453	1.96
2014		70,767		38,411		32,356		7,545		6,909		14,454	2.24
2015		74,540		39,969		34,571		7,730		6,726		14,456	2.39
2016		75,367		40,313		35,054		7,935		6,453		14,388	2.44
2017		80,998		42,661		38,337		8,312		5,998		14,310	2.68
2018		78,534		44,607		33,927		8,861		5,768		14,629	2.32

- (a) Excludes depreciation, amortization, loss on abandonment of fixed assets and bond interest expense.
- (b) Principal and interest paid on April 1st and September 30th of the fiscal year.
- (c) Gross revenue has been restated for FY 2009 through FY 2014 to be net of bad debt expense.

## **SCHEDULE 11B**

## Pinellas County, Florida

## CAPITAL IMPROVEMENT REVENUE BOND COVERAGE

#### **Last Ten Fiscal Years**

(dollars in thousands)

								Debt	nt				
Fiscal Year		Gross evenues	Exper	nditures	Av	t Revenue ailable for bt Service (c)	F	Principal		Interest		Total	Coverage (a), (b)
2009	\$	58,947	\$	-	\$	58,947	\$	21,435	\$	1,627	\$	23,062	2.56
2010	•	52,803	•	-	•	52,803	•	22,600	•	522	,	23,122	2.28
2011		52,026		-		52,026		-		-		-	-
2012		55,070		-		55,070		-		-		-	-
2013		58,187		-		58,187		-		-		-	-
2014		62,100		-		62,100		-		-		-	-
2015		66,842		-		66,842		-		-		-	-
2016		70,301		-		70,301		-		-		-	-
2017		72,262		-		72,262		-		-		-	-
2018		76,568		-		76,568		-		-		-	-

<sup>(</sup>a) The Series 2000 Capital Improvement Revenue Bonds were issued in October 2000.

<sup>(</sup>b) The Series 2002 Capital Improvement Revenue Bonds were issued in July 2002.

<sup>(</sup>c) Pledged funds include the County's portion of the net proceeds of the discretionary infrastructure sales surtax approved by Countywide referendum.

## Pinellas County, Florida

## **DEMOGRAPHICS AND ECONOMIC STATISTICS**

## **Last Ten Fiscal Years**

(dollars in thousands)

Fiscal Year	Population (a)	Personal Income (a)			Per Capital Personal Income (a)	School Enrollment (b)	Unemployment Rate (c)
2009 (e)	915,330	\$	35,952,010	\$	39,278	129,091	11.10%
2010 (e)	916,490		38,310,727		41,802	138,167	10.70%
2011 (e)	918,565		39,987,807		43,533	130,582	9.40%
2012 (e)	922,150		39,858,419		43,223	136,396	7.60%
2013 (e)	929,214		40,271,033		43,339	122,012	6.40%
2014 (e)	937,933		43,326,381		46,193	125,262	5.60%
2015 (e)	949,321		45,893,961		48,344	127,567	4.80%
2016 (e)	962,106		47,218,638		49,078	127,187	4.40%
2017 (e)	970,637		49,143,218		50,360	126,855	3.50%
2018	970,532		N/A		N/A	125,794	2.70%

<sup>(</sup>a) Current year data was obtained from the Bureau of Economic & Business Research, University of Florida, while prior year data is revised based on information from the Bureau of Economic Analysis, U.S Department of Commerce.

(b) Source: Pinellas County School Board

(c) Source: U.S. Department of Labor, September annually (not seasonally adjusted)

(e) Revised data

## Pinellas County, Florida

PRINCIPAL EMPLOYERS

#### **Current Year and Nine Years Ago**

		2018		2009				
Employer	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment		
Pinellas County School District	15,000	1	2.99 %	13,850	1	3.46 %		
Bay Pines VA Medical Center	4,000	2	0.80 %	3,500	4	0.87 %		
City of St. Petersburg	3,500	3	0.70 %	2,748	6	0.69 %		
Raymond James	3,400	4	0.68 %	2,600	7	0.65 %		
All Children's Hospital	3,100	5	0.62 %					
Pinellas County Board of County Commissioners	3,000	6	0.60 %	2,041	10	0.51 %		
Home Shopping Network	3,000	7	0.60 %	4,000	3	1.00 %		
St. Petersburg College	2,900	8	0.58 %					
Pinellas County Sheriff	2,700	9	0.54 %	2,509	8	0.63 %		
Morton Plant Hospital	2,300	10	0.46 %					
Fidelity Information Services				4,000	2	1.00 %		
Nielsen Media Research				3,000	5	0.75 %		
Tech Data Corp.				2,500	9	0.62 %		
Total Employment	502,038			400,055				

Source: Pinellas County Property Appraiser

Methodology: Top 10 taxpayers identified for Real Property and for Personal Property. Top 10 taxpayers based on the combined values.

## Pinellas County, Florida

## **EMPLOYMENT STATISTICS BY FUNCTION**

#### **Last Ten Fiscal Years**

	Fiscal Year												
Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018			
General Government													
Financial Administration	190	153	165	182	177	202	217	218	215	219			
Central Administration	121	86	99	206	168	167	228	223	224	224			
Judicial Legal	75	105	104	37	38	34	39	41	40	43			
General Services	197	154	151	128	117	119	123	123	126	123			
Clerk of the Circuit Court	548	543	534	515	569	546	553	527	505	499			
Property Appraiser (a)	133	130	122	122	122	123	123	129	130	130			
Supervisor of Elections (a)	31	31	28	29	31	33	35	36	36	40			
Tax Collector (a)	260	253	251	254	256	268	268	268	272	272			
Public Safety													
Sheriff (b)	2,794	2,348	2,268	2,591	2,596	2,693	2,682	2,677	2,674	2,710			
Fire	15	15	14	13	15	14	14	15	15	15			
Emergency Management	128	131	135	127	129	119	142	156	164	168			
Physical environment													
Cooperative Extension	19	12	15	11	9	9	4	5	2	0			
Community Services	76	98	93	32	27	20	22	22	19	21			
Transportation													
Streets and Highway	214	139	138	180	152	85	86	95	112	112			
Public Works (c)	110	109	115	41	72	45	65	56	42	42			
Economic Environment													
Housing and Community Development	64	48	49	48	47	71	30	29	27	26			
Tourism	31	32	32	30	31	32	35	38	41	41			
Human Services													
Public Welfare	152	138	128	112	141	149	161	164	156	157			
Health	130	96	111	155	158	154	183	181	219	224			
Culture and Recreation													
Parks and Recreation	151	142	170	165	158	169	161	186	164	179			
Airport	46	46	41	41	37	37	44	46	47	47			
Sewer	125	141	205	207	206	226	253	256	254	270			
Solid Waste	64	61	79	78	82	71	66	72	72	69			
Water	353	278	214	189	187	219	166	166	183	190			
Total	6,027	5,289	5,261	5,493	5,525	5,605	5,700	5,729	5,739	5,821			

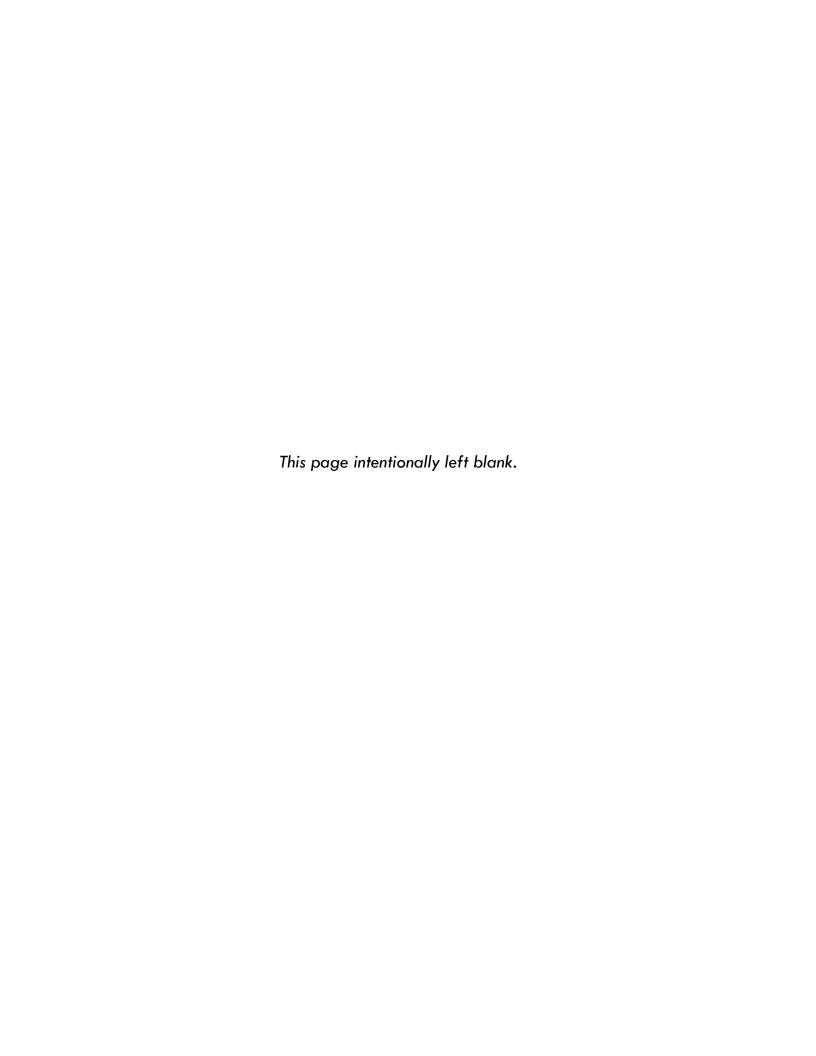
Source: Pinellas County Finance Division (full-type and part-time personnel paid), except those referenced otherwise.

(a) Source: Pinellas County Annual Operating and Capital Budget

(b) Source: Pinellas County Sheriff's Office

(c) Restated for 2015

Note: Employment statistics by function based on paid payroll



### **SCHEDULE 15**

## Pinellas County, Florida

#### OPERATING INDICATORS BY FUNCTION/PROGRAM

#### **Last Ten Fiscal Years**

						Fiscal Year				
Function/Program	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018 (a)
Solid Waste Recycling										
Tons per capital/year	1.70	1.87	1.52	1.53	1.43	1.57	1.53	2.11	2.00	N/A
Pounds per capita/day	9.40	10.23	8.35	8.38	7.86	8.59	8.39	11.57	12.00	N/A
Water										
Reclaimed Water Inspections	2,235	1,055	531	1,231	1,313	971	883	1,487	1,654	1,550
Reclaimed Water Accounts	22,425	22,473	22,523	22,533	22,570	22,671	22,736	22,801	22,879	22,938
Utility Accounts	112,843	111,701	111,618	111,683	111,895	112,117	112,445	112,838	112,985	113,152
Human Services										
Energy Assistance (b)	723	1,115	1,053	1,063	N/A	N/A	N/A	N/A	N/A	N/A
Medical Mobile Unit encounters	13,412	11,604	9,833	12,843	10,810	12,860	16,476	16,962	23,359	24,381
Animals adopted/returned to										
owners	7,832	8,476	6,741	6,847	6,697	7,077	7,300	6,916	6,968	N/A
Public Safety										
Consumer complaints	2,533	1,600	1,385	1,225	1,163	1,079	1,067	1,120	1,121	1,105
Crime Reports (c)	49,132	43,546	40,863	38,762	38,570	39,202	40,226	36,536	33,522	N/A
9-1-1 Calls	566,970	547,410	563,402	542,349	530,240	522,920	542,815	580,441	569,036	539,848
Culture and Recreation										
Park Visitors (in thousands)	15,604	15,499	16,610	16,101	16,152	16,228	17,581	18,467	17,773	17,620
Airport										
Passengers	743,779	756,608	814,009	852,442	965,435	1,188,838	1,542,650	1,791,972	1,975,817	2,248,428

Source: Various County departments

<sup>(</sup>a) N/A = Information not available

<sup>(</sup>b) Emergency Home Energy Assistance Program for the Elderly is no longer administered by Pinellas County

<sup>(</sup>c) Information restated in 2015

#### **SCHEDULE 16**

## Pinellas County, Florida

#### CAPITAL ASSET AND INFRASTRUCTURE STATISTICS BY FUNCTION/PROGRAM

#### **Last Ten Fiscal Years**

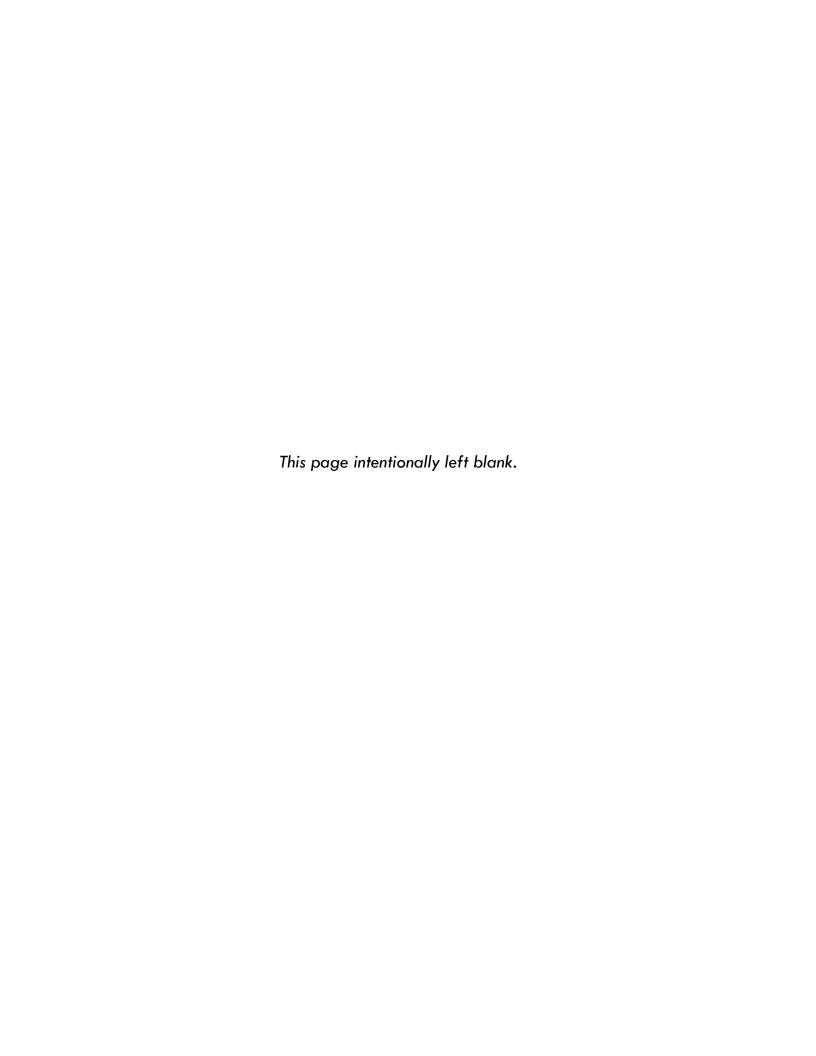
	Fiscal Year					
Function/Program	2009	2010	2011	2012		
General Government						
Number of buildings	87	130	128	124		
Square feet buildings	3,136,547	3,385,472	3,383,028	3,750,247		
Fleet vehicles	1,899	1,857	1,979	1,805		
Public Safety	· ·			•		
Sheriff's patrol vehicles - marked	551	513	435	464		
Sheriff's patrol vehicles - unmarked	567	559	430	96		
Radio towers	10	10	10	10		
Physical Environment						
Beaches (miles) (e)	7.56	7.56	7.56	7.56		
Miles of beaches restored	-	1.30	0.40	4.55		
Preserve acreage owned by County	9,570	9,570	9,570	9,570		
Preserve acreage managed by County (includes owned)	15,849	15,849	15,849	15,849		
Transportation Transportation	15,619	10,0.5	10,0.5	10,015		
Traffic centerline miles (a)	1,106.00	1,105.50	1,104.10	1,103.70		
Economic Environment	1,100.00	1,103.30	1,101.10	1,105.70		
STAR Center - buildings square feet	661.697	661,697	661.697	661,697		
STAR Center - land acres	96	96	96	96		
Culture and Recreation	70	70	70	70		
Park acreage	4,273	4,272	4,272	4,272		
Shelters	110	116	116	116		
Trails - jogging/exercise/nature	73	77	77	77		
Playgrounds	16	16	16	16		
Paws playgrounds	6	7	7	7		
Boat ramps (lanes)	64	74	74	74		
Museums and education centers	4	4	4	4		
	18	19	20	20		
Art in Public Places projects complete	123.50	123.50	20	20		
Golf course (acres) (d)				- ,		
Marina	1	1	1	1		
Airport	4	4	4	4		
Number of runways	24.705	4	4	4		
Runways in feet	24,795	24,795	24,798	24,798		
Terminal square footage	143,870	143,870	164,500	164,500		
Land (acres)	2,200	2,200	2,200	2,200		
Sewer						
Number of pumping or lift stations	292	294	291	292		
Collection and transmission lines (miles) (b)	996	958	959	945		
Reclaimed water transmission and distribution lines (miles)	428	438	424	422		
Number of manholes	22,727	22,758	22,765	22,760		
Solid Waste						
Volume developed for landfill use (million cubic yards)	45.17	45.39	45.48	45.72		
Remaining available landfill capacity (million cubic yards)	42.70	42.48	42.40	39.84		
Reefs	13	14	14	14		
Water						
Transmission and distribution lines (miles) (c)	2,017	1,990	1,712	1,748		
Maximum daily storage capacity (million gallons)	40.20	40.00	40.00	40.00		
Number of meters in service	111,499	111,499	111,595	111,704		

#### Source: Various County Departments

- (a) Actual as of 9/30/17 data as of 9/30/18 not available
- (b) Sewer collection and transmission pipeline length reduced due to continued QA/QC on the system and abandoned pipes in 2012.
- (c) Potable transmission and distribution pipeline length reduced as a result of defining firelines and private pipelines and converting to their proper classification of service connections in 2011.
- (d) The AIRCO golf course was closed as of May 2011.
- (e) Restated 2014 to remove city accesses that were included in the county owned amounts in prior years.

Figeal	

2012	2014	Fiscal Y		2017	2010
2013	2014	2015	2016	2017	2018
102	104	102	107	102	100
103	104	103	105	102	108
3,391,293	3,784,059	3,824,580	3,831,699	3,781,719	3,993,165
1,694	1,627	1,852	1,891	1,937	1,977
532	500	565	486	502	496
53	84	115	105	135	149
11	10	10	11	11	11
8.12	6.10	6.10	6.10	6.10	6.10
-	2.90	0.60	-	-	0.10
9,570	9,570	9,570	9,570	9,570	9,570
15,849	15,849	15,849	15,849	15,849	15,849
13,047	15,647	13,047	13,047	13,047	15,647
1,103.50	1,102.60	1,101.00	1,101.00	1,101.00	-
661,697	661,697	661,697	661,697	661,697	661,697
96	96	96	96	96	96
4,272	4,272	4,272	4,272	4,272	4,272
116	116	116	116	116	116
77	77	77	77	77	77
16	16	16	16	16	16
7	7	7	7	7	7
74	74	74	74	74	74
4	4	4	4	4	4
20	20	20	20	20	20
-	-	-	-	-	-
1	1	1	1	1	1
4	4	2	2	2	2
24,798	24,345	15,633	15,633	15,633	15,633
164,500	164,500	164,500	164,500	164,500	164,500
2,200	2,200	2,200	2,200	2,200	2,200
292	292	297	298	299	299
946	973	1,123	1,151	1,151	1,137
421	421	422	425	425	424
22,712	23,034	23,049	23,050	23,127	23,221
45.72	45.72	57.38	57.38	57.38	57.38
39.49	39.65	38.86	38.61	38.55	40.74
14	14	14	14	15	14
1,752	1,762	1,765	1,722	1,698	1,684
40.00	40.00	37.00	37.00	37.00	37.00
111,916	112,126	112,452	112,726	112,920	113,177
111,510	112,120	112,132	112,720	112,720	113,177







# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Distinguished Members of the Board of County Commissioners
Honorable Kenneth P. Burke, Clerk of the Circuit Court and Comptroller
Honorable Mike Twitty, Property Appraiser
Honorable Bob Gualtieri, Sheriff
Honorable Deborah Clark, Supervisor of Elections
Honorable Charles Thomas, Tax Collector
Pinellas County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Pinellas County, Florida (the "County") as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 14, 2019. Our report includes a reference to other auditors who audited the financial statements of certain discretely presented component units, as described in our report on the County's financial statements. This report does not include the results of the other auditors testing of internal control over financial reporting and compliance and other matters that are reported on separately by those other auditors.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE FINANCIAL ASSISTANCE PROJECT; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, STATE FINANCIAL ASSISTANCE AND SCHEDULE OF RECEIPTS AND EXPENDITURES OF FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL AS REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550 RULES OF THE AUDITOR GENERAL

Distinguished Members of the Board of County Commissioners
Honorable Kenneth P. Burke, Clerk of the Circuit Court and Comptroller
Honorable Mike Twitty, Property Appraiser
Honorable Bob Gualtieri, Sheriff
Honorable Deborah Clark, Supervisor of Elections
Honorable Charles Thomas, Tax Collector
Pinellas County, Florida

#### Report on Compliance for Each Major Federal Program and State Financial Assistance Project

We have audited Pinellas County, Florida's (the County's) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the requirements described in the *Department of Financial Services' State Projects Compliance Supplement*, that could have a direct and material effect on each of the County's major federal programs or state financial assistance projects for the year ended September 30, 2018. The County's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs and state financial assistance projects.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs and state financial assistance projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General. Those standards, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program and state financial assistance project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state financial assistance project. However, our audit does not provide a legal determination of the County's compliance.

#### Opinion on Each Major Federal Program and State Financial Assistance Projects

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state financial assistance projects for the year ended September 30, 2018.

#### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state financial assistance project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state financial assistance project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state financial assistance project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state financial assistance project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state financial assistance project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards and State Financial Assistance and the Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill Required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General* 

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated March 14, 2019, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards and state financial assistance and the schedule of receipts and expenditures of funds related to the Deepwater Horizon Oil Spill are presented for purposes of additional analysis as required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards and state financial assistance and the schedule of receipts and expenditures of funds related to the Deepwater Horizon Oil Spill are fairly stated in all material respects in relation to the basic financial statements as a whole.

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Federal Grantor Pass-Through Entity/Program Title	CFDA Number	Grant/Contract Number	Expenditures	Amount Provided to Subrecipients
FEDERAL AWARDS				
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
DIRECT PROGRAMS:				
CDBG - ENTITLEMENT GRANTS CLUSTER:				
Community Development Block Grants/Entitlement Grants	14.218	B-08-UN-12-0015	\$ 8,214	\$ 1,587
Community Development Block Grants/Entitlement Grants	14.218	B-11-UN-12-0015	2,312	-
Community Development Block Grants/Entitlement Grants	14.218	B-14-UC-12-0005	586,509	-
Community Development Block Grants/Entitlement Grants	14.218	B-15-UC-12-0005	62,697	-
Community Development Block Grants/Entitlement Grants	14.218	B-16-UC-12-0005	300,492	168,800
Community Development Block Grants/Entitlement Grants	14.218	B-17-UC-12-0005	1,340,943	676,084
Community Development Block Grants/Entitlement Grants	14.218	Not Available	5,332,325	
			7,633,492	846,471
TOTAL CDBG - ENTITLEMENT GRANTS CLUSTER:			7,633,492	846,471
Emergency Solutions Grant Program	14.231	E16-UC-12-0005	40,893	40,893
Emergency Solutions Grant Program	14.231	E17-UC-12-0005	166,476	146,429
			207,369	187,322
Home Investment Partnerships Program	14.239	M-13-DC-12-0217	17,769	-
Home Investment Partnerships Program	14.239	M-14-DC-12-0217	176,458	-
Home Investment Partnerships Program	14.239	M-15-DC-12-0217	21,906	-
Home Investment Partnerships Program	14.239	M-16-DC-12-0217	34,325	-
Home Investment Partnerships Program	14.239	M-17-DC-12-0217	1,022,904	313,872
Home Investment Partnerships Program	14.239	Not Available	6,210,782	-
·			7,484,144	313,872
Fair Housing Assistance Program State and Local	14.401	FF204K104011	275,700	-
Fair Housing Assistance Program State and Local	14.401	FF204K164011	80,600	-
Ç Ç			356,300	-
PASSED THROUGH NEIGHBORHOOD LENDING PARTNERS OF WEST FLORIDA:				
ARRA - Neighborhood Stabilization Program	14.256	B-09-CN-FL-0023	532,160	
Total Department of Housing and Urban Development			16,213,465	1,347,665

# *Pinellas County, Florida*SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### AND STATE FINANCIAL ASSISTANCE

PRECTIONS ASSISTANCE COMMISSION   DRECT PROGRAMS:   171,047   \$	Federal Grantor Pass-Through Entity/Program Title	CFDA Number	Grant/Contract Number	Expenditures	Amount Provided to Subrecipients
Help America Vote Act Requirement Payments   90.401   2016-2017-0001   \$ 171,047   \$					
2018 HAVA Election Security Grants   90.404   Not Available   598,982	DIRECT PROGRAMS:				
DEPARTMENT OF HOMELAND SECURITY   DIRECT PROGRAMS:	Help America Vote Act Requirement Payments	90.401	2016-2017-0001	\$ 171,047	\$
DEPARTMENT OF HOMELAND SECURITY	2018 HAVA Election Security Grants	90.404	Not Available	598,982	
DIRECT PROGRAMS:   Homeland Security Biowatch Program   97.091   2006-ST-091-00016-09   104,129   - 106,00014-13   39,529   - 106,00014-13   39,529   - 106,00014-13   143,658   - 104,00014-13   143,658   - 10	Total Elections Assistance Commission		-	770,029	
Homeland Security Biowatch Program   97.091   060HBIO00014-13   39,529   -1   143,658   -2     143,658   -2					
PASSED THROUGH FLORIDA DIVISION OF EMERGENCY MANAGEMENT:   Emergency Management Performance Grants   97.042   17-FG-P9-08-62-01-126   221,412   -   Emergency Management Performance Grants   97.042   19-FG-AF-08-62-01-089   35.049   -   Emergency Management Performance Grants   97.042   19-FG-AF-08-62-01-089   35.049   -   Disaster Grants - Public Assistance   (Presidentially Declared Disasters)   97.036   13-DB-73-08-62-02-605 FEMA   7.614   -   Disaster Grants - Public Assistance   (Presidentially Declared Disasters)   97.036   17-PA-W1-08-62-02-032   237,173   -   Disaster Grants - Public Assistance   (Presidentially Declared Disasters)   97.036   20141   2,922,917   3,167,704   -   Homeland Security Grant Program   97.067   17-DS-V4-08-62-01-053   13,207   -   Total Department of Homeland Security   3,581,030   -   ENVIRONMENTAL PROTECTION AGENCY   DIRECT PROGRAMS:	Homeland Security Biowatch Program	97.091	2006-ST-091-00016-09	104,129	-
PASSED THROUGH FLORIDA DIVISION OF EMERGENCY MANAGEMENT:  Emergency Management Performance Grants 97.042 17-FG-P9-08-62-01-126 221,412 -  Emergency Management Performance Grants 97.042 19-FG-AF-08-62-01-089 35,049 -  Disaster Grants - Public Assistance (Presidentially Declared Disasters) 97.036 13-DB-73-08-62-02-605 FEMA 7,614 -  Disaster Grants - Public Assistance (Presidentially Declared Disasters) 97.036 17-PA-W1-08-62-02-032 237,173 -  Disaster Grants - Public Assistance (Presidentially Declared Disasters) 97.036 20141 2,922,917 3,167,704 -  Homeland Security Grant Program 97.067 17-DS-V4-08-62-01-053 13,207 -  Total Department of Homeland Security  ENVIRONMENTAL PROTECTION AGENCY DIRECT PROGRAMS:	Homeland Security Biowatch Program	97.091	06OHBIO00014-13	39,529	-
Emergency Management Performance Grants   97.042   17-FG-P9-08-62-01-126   221,412   - 1				143,658	-
Emergency Management Performance Grants   97.042   17-FG-P9-08-62-01-126   221,412   - 1			_	_	
Emergency Management Performance Grants   97.042   19-FG-AF-08-62-01-089   35,049   256,461   - 2   256,461	PASSED THROUGH FLORIDA DIVISION OF EMERGENCY MANAGEMENT:				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   13-DB-73-08-62-02-605 FEMA   7,614   - 1			17-FG-P9-08-62-01-126	,	-
Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   13-DB-73-08-62-02-605 FEMA   7,614   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   17-PA-W1-08-62-02-032   237,173   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   3,167,704   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   3,167,704   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   - Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,91	Emergency Management Performance Grants	97.042	19-FG-AF-08-62-01-089		
(Presidentially Declared Disasters)       97.036       13-DB-73-08-62-02-605 FEMA       7,614       -         Disaster Grants - Public Assistance       97.036       17-PA-W1-08-62-02-032       237,173       -         Disaster Grants - Public Assistance       97.036       Z0141       2,922,917         (Presidentially Declared Disasters)       97.036       Z0141       2,922,917         Homeland Security Grant Program       97.067       17-DS-V4-08-62-01-053       13,207       -         Total Department of Homeland Security       3,581,030       -			<del>-</del>	256,461	<del>-</del>
Disaster Grants - Public Assistance       97.036       17-PA-W1-08-62-02-032       237,173       -         Disaster Grants - Public Assistance       97.036       Z0141       2,922,917       -         (Presidentially Declared Disasters)       97.036       Z0141       2,922,917       -         Homeland Security Grant Program       97.067       17-DS-V4-08-62-01-053       13,207       -         Total Department of Homeland Security       3,581,030       -         ENVIRONMENTAL PROTECTION AGENCY DIRECT PROGRAMS:       -       -	Disaster Grants - Public Assistance				
(Presidentially Declared Disasters)         97.036         17-PA-W1-08-62-02-032         237,173         -           Disaster Grants - Public Assistance         97.036         Z0141         2,922,917		97.036	13-DB-73-08-62-02-605 FEMA	7,614	-
Disaster Grants - Public Assistance (Presidentially Declared Disasters)   97.036   Z0141   2,922,917   3,167,704   -	Disaster Grants - Public Assistance				
(Presidentially Declared Disasters)         97.036         Z0141         2,922,917         3,167,704         -           Homeland Security Grant Program         97.067         17-DS-V4-08-62-01-053         13,207         -           Total Department of Homeland Security         3,581,030         -           ENVIRONMENTAL PROTECTION AGENCY DIRECT PROGRAMS:         -         -	,	97.036	17-PA-W1-08-62-02-032	237,173	-
3,167,704					
Homeland Security Grant Program 97.067 17-DS-V4-08-62-01-053 13,207 -  Total Department of Homeland Security 3,581,030 -  ENVIRONMENTAL PROTECTION AGENCY DIRECT PROGRAMS:	(Presidentially Declared Disasters)	97.036	Z0141		
Total Department of Homeland Security  Servironmental Protection Agency DIRECT PROGRAMS:			-	3,167,704	-
ENVIRONMENTAL PROTECTION AGENCY DIRECT PROGRAMS:	Homeland Security Grant Program	97.067	17-DS-V4-08-62-01-053	13,207	<u> </u>
ENVIRONMENTAL PROTECTION AGENCY DIRECT PROGRAMS:	Total Dangetmant of Hamaland Consuits			2 504 020	
DIRECT PROGRAMS:	токаг рерактет от потегата зеситку		_	3,381,030	<u>-</u> _
Air Pollution Control Program Support 66.001 A-00402115-0 218,599 -					
	Air Pollution Control Program Support	66.001	A-00402115-0	218,599	<u> </u>

Federal Grantor	CFDA	Grant/Contract	Franco diturno	Amount Provided to
Pass-Through Entity/Program Title	Number	Number	Expenditures	Subrecipients
ENVIRONMENTAL PROTECTION AGENCY (CONTINUED)				
Surveys, Studies, Research, Investigations, Demonstrations, and				
Special Purpose Activities Relating to the Clean Air Act	66.034	PM96496315	\$ 39,714	\$ -
Surveys, Studies, Research, Investigations, Demonstrations, and	00.00		Ψ 35,1.1	*
Special Purpose Activities Relating to the Clean Air Act	66.034	XA-00D30415-0	96,215	_
openial i alpose i tali i liberi i talia i ligito allo e locali i i li i li	00.00	70.1002001100	135,929	
Total Environmental Protection Agency			354,528	
DEPARTMENT OF HEALTH AND HUMAN SERVICES				
DIRECT PROGRAMS:				
Substance Abuse and Mental Health Services -				
Projects of Regional and National Significance	93.243	5H79TI026408-02	296,937	_
Substance Abuse and Mental Health Services -				
Projects of Regional and National Significance	93.243	1H79SM063331-01	622,936	584,933
Substance Abuse and Mental Health Services -				
Projects of Regional and National Significance	93.243	1H79TI026697-01	350,631	338,884
			1,270,504	923,817
HEALTH CENTERS CLUSTER:				
Health Center Program (Community Health Centers, Migrant Health				
Centers, Health Care for the Homeless, and Public Housing Primary Care)	93.224	H80CS00024-17-00	49,654	
Grants for New and Expanded Services under the Health Care Program	93.527	H80CS00024-16-00	604,279	_
Grants for New and Expanded Services under the Health Care Program	93.527	H80CS00024-1-701	767,889	-
·			1,372,168	-
TOTAL HEALTH CENTERS CLUSTER:			1,421,822	
Cooperative Agreement to Support Navigators in				
Federally-facilitated and State Partnership Marketplaces	93.332	6 NAVCA150244-01-02	507,574	-
			507,574	
			221,011	

Federal Grantor Pass-Through Entity/Program Title	CFDA Number	Grant/Contract Number	Expenditures	Amount Provided to Subrecipients
			•	
DEPARTMENT OF HEALTH AND HUMAN SERVICES (CONTINUED) PASSED THROUGH FLORIDA DEPARTMENT OF REVENUE:				
Child Support Enforcement	93.563	EE501	\$ 10,121	\$ -
Child Support Enforcement	93.563	COC52	741,492	Ψ -
			751,613	
PASSED THROUGH FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES: TANF CLUSTER:				
Temporary Assistance for Needy Families	93.558	QJZ11	2,226,993	
TOTAL TANF CLUSTER:			2,226,993	_
TOTAL TANA GLOCIER.			2,220,330	
Social Services Block Grant	93.667	QJZ11	2,047,413	
Total Department of Health and Human Services			8,225,919	923,817
·				,
EXECUTIVE OFFICE OF THE PRESIDENT				
DIRECT PROGRAMS:				
High Intensity Drug Trafficking Areas Program	95.001	G-17-CF-0010A	94,845	-
High Intensity Drug Trafficking Areas Program	95.001	G-18-CF-0010A	68,250	-
Total Executive Office of the President			163,095	
DEPARTMENT OF JUSTICE				
DIRECT PROGRAMS: DNA Backlog Reduction Program	16.741	2015-DN-BX-0088	33,730	
DNA Backlog Reduction Program	16.741	2016-DN-BX-0041	194,271	•
		2010 211 271 0011	228,001	
Drug Court Discretionary Grant Program	16.585	2015-DC-BX-0073	90,819	-
Drug Court Discretionary Grant Program	16.585	2016-DC-BX-0013	86,807	-
Drug Court Discretionary Grant Program	16.585	2016-DC-BX-0039	220,325	
			397,951	<u> </u>
Edward Byrne Memorial Competitive Grant Program	16.751	2015-WY-BX-0003	176,553	

Federal Grantor Pass-Through Entity/Program Title	CFDA Number	Grant/Contract Number	Expenditures	Amount Provided to Subrecipients
DEPARTMENT OF JUSTICE (CONTINUED)				
Juvenile Justice Education Collaboration Assistance	16.829	2014-MU-FX-K005	\$ 131,108	-
Equitable Sharing Program	16.922	Not Available	117,324	
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	2016-CD-BX-0030	4,803	
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2015-DJ-BX-0798	37,085	37,085
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2016-DJ-BX-0618	42,667	42,667
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2017-DJ-BX-0801	111,771	-
			191,523	79,752
PASSED THROUGH FLORIDA DEPARTMENT OF LAW ENFORCEMENT:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	Not Available	97,325	-
Total Edward Byrne Memorial Justice Assistance Grant Program:			288,848	79,752
Total Department of Justice			1,344,588	79,752
DEPARTMENT OF TRANSPORTATION				
DIRECT PROGRAMS:				
Airport Improvement Program	20.106	3-12-0075-042-2016	2,227,407	-
Airport Improvement Program	20.106	3-12-0075-043-2017	887,245	
			3,114,652	
PASSED THROUGH FLORIDA DEPARTMENT OF TRANSPORTATION: HIGHWAY PLANNING AND CONSTRUCTION CLUSTER:				
Highway Planning and Construction	20.205	ARA10	(7,276)	_
Highway Planning and Construction	20.205	424564 6 58/68 01 G0U03	163.385	
Highway Planning and Construction	20.205	424564 4 38 01 ARV69	99,929	_
Highway Planning and Construction	20.205	424564 2 58/68 01 G0883	6,104	<u>-</u>
Highway Planning and Construction	20.205	436011 1 58/68 01 G0K66	519,908	<u>-</u>
Highway Planning and Construction	20.205	438022 1 38 01 G0O58	82,271	-
Highway Planning and Construction	20.205	424564 7 38 01 G0621	149,937	-
Highway Planning and Construction	20.205	439458 1 58/68 01 G0L89	212,077	-
<b>5</b> , <b>5</b>			1,226,335	
TOTAL HIGHWAY PLANNING AND CONSTRUCTION CLUSTER:			1,226,335	

Federal Grantor Pass-Through Entity/Program Title	CFDA Number	Grant/Contract Number	Expenditures	Amount Provided to Subrecipients
DEPARTMENT OF TRANSPORTATION (CONTINUED)				
HIGHWAY SAFETY CLUSTER				
State and Community Highway Traffic Safety Program	20.600	G0Q05	\$ 100,000	-
National Priority Safety Programs	20.616	MSHVE-18-06-16	30,653	
TOTAL HIGHWAY SAFETY CLUSTER			130,653	
State and Community Highway Safety	20.200	SC-18-13-03	100,000	<del>-</del>
PASSED THROUGH FORWARD PINELLAS:				
Paul S. Sarbanes Transit in the Parks	20.520	FL-20-8004	20,692	<u> </u>
Total Department of Transportation			4,592,332	
DEPARTMENT OF TREASURY				
DIRECT PROGRAMS:				
Federal Confiscated Property	21.000	Not Available	4,717	<u> </u>
Resources and Ecosystems Sustainability, Tourist Opportunities,				
and Revived Economies of the Gulf Coast States	21.015	1 RDCGR200015-01-00	19,934	-
Resources and Ecosystems Sustainability, Tourist Opportunities,				
and Revived Economies of the Gulf Coast States Resources and Ecosystems Sustainability, Tourist Opportunities,	21.015	1 RDCGR200012-01-00	147,125	147,125
and Revived Economies of the Gulf Coast States	21.015	1 RDCGR200008-01-00	58,435	58,435
			225,494	205,560
Total Department of Treasury			230,211	205,560
SMALL BUSINESS ADMINISTRATION				
PASSED THROUGH UNIVERSITY OF SOUTH FLORIDA:				
Small Business Development Centers	59.037	1424-1094-02-A	153,672	
Total Small Business Administration			153,672	
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 35,628,869	\$ 2,556,794

State Agency	CSFA Number	Grant/State Contract Number	Expenditures	Amount Provided to Subrecipients
STATE FINANCIAL ASSISTANCE				
FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION	07.000	40010	0.044.744	•
Beach Management Funding Assistance Program	37.003	16PI2	\$ 3,314,741	
Delegated Title V Air Pollution Control Activities	37.043	TV006	46,607	
Statewide Surface Water Restoration and Wastewater Projects	37.039	AB006	2,085,843	-
Total Florida Department of Environmental Protection			5,447,191	
FLORIDA DEPARTMENT OF STATE AND SECRETARY OF STATE				
Public Library Construction Consortium	45.020	17-PLC-06	831,481	-
Historic Preservation Grants	45.031	18.h.sm.200.065	50,000	<del>-</del>
Total Florida Department of State and Secretary of State			881,481	-
FLORIDA DEPARTMENT OF HEALTH County Grant Awards	64.005	C5052	136,936	<u>-</u>
PASSED THROUGH FLORIDA ASSOCIATION OF COMMUNITY HEALTH CENTERS				
Federally Qualified Health Centers	64.144	Not Available	46,322	
Total Florida Department of Health			183,258	-
FLORIDA EXECUTIVE OFFICE OF THE GOVERNOR				
Emergency Management Programs Emergency Management Programs	31.063 31.063	18-BG-W9-08-62-01-135 19-BG-21-08-62-01-052	105,806 27,183	-
Emorgonoy management riograms	31.003	10 00-21-00-02-01-002	132,989	-

P.   P.   P.   P.   P.   P.   P.   P.	State Agency	CSFA Number	Grant/State Contract Number	Expenditures	Amount Provided to Subrecipients
Emergency Management Projects   31.067   18-CP-11-08-62-01-177   \$   15,666   \$   \$   \$   \$   \$   \$   \$   \$   \$	FLORIDA EXECUTIVE OFFICE OF THE GOVERNOR (CONTINUED)				
State Housing Initiatives Partnership Program (SHIP)		31.067	18-CP-11-08-62-01-177	\$ 15,666	\$ -
State Housing Initiatives Partnership Program (SHIP)	Total Florida Executive Office of the Governor			148,655	
State Housing Initiatives Partnership Program (SHIP)	FLORIDA HOUSING FINANCE CORPORATION				
P.   P.   P.   P.   P.   P.   P.   P.	State Housing Initiatives Partnership Program (SHIP)	40.901	Not Available	5,353,220	-
FLORIDA DEPARTMENT OF TRANSPORTATION	State Housing Initiatives Partnership Program (SHIP)	40.901	Not Available	4,147,564	802,100
FLORIDA DEPARTMENT OF TRANSPORTATION				9,500,784	802,100
Aviation Grant Programs 55.004 ARN35 90,017 Aviation Grant Programs 55.004 ARN33 93,256 Aviation Grant Programs 55.004 G0992 884,552 Aviation Grant Programs 55.004 ARS02 107,388 Aviation Grant Programs 55.004 G0188 49,291 Aviation Grant Programs 55.004 G0148 49,291 Aviation Grant Programs 55.004 G0145 29,381  NPDES/TMDL Stormwater Retrofit Projects 55.024 AQJ69 8,181  Transportation Regional Incentive Program (TRIP) 55.026 APE44 116,721 Transportation Regional Incentive Program (TRIP) 55.026 424011 1 58 01 (4,920) Transportation Regional Incentive Program (TRIP) 55.026 434890 1 34 01 5,098 Transportation Regional Incentive Program (TRIP) 55.026 434891 1 34 01 64,051 Transportation Regional Incentive Program (TRIP) 55.026 437138 1 58 01 531,877 Transportation Regional Incentive Program (TRIP) 55.026 429067 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 3,259	Total Florida Housing Finance Corporation			9,500,784	802,100
Aviation Grant Programs 55.004 ARN33 93,256 Aviation Grant Programs 55.004 G0992 894,552 Aviation Grant Programs 55.004 ARS02 107,388 Aviation Grant Programs 55.004 ARS02 107,388 Aviation Grant Programs 55.004 G0148 49,291 Aviation Grant Programs 55.004 G0148 49,291 Aviation Grant Programs 55.004 G0145 29,381  NPDES/TMDL Stormwater Retrofit Projects 55.024 AQJ69 8,181  Transportation Regional Incentive Program (TRIP) 55.026 APE44 116,721 Transportation Regional Incentive Program (TRIP) 55.026 424011 1 58 01 (4,920) Transportation Regional Incentive Program (TRIP) 55.026 423086 1 58 01 163,536 Transportation Regional Incentive Program (TRIP) 55.026 434890 1 34 01 5,098 Transportation Regional Incentive Program (TRIP) 55.026 434891 1 34 01 64,051 Transportation Regional Incentive Program (TRIP) 55.026 437138 1 58 01 531,877 Transportation Regional Incentive Program (TRIP) 55.026 429067 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 3,259	FLORIDA DEPARTMENT OF TRANSPORTATION				
Aviation Grant Programs 55.004 G0992 894,552 Aviation Grant Programs 55.004 ARS02 107,388 Aviation Grant Programs 55.004 G0148 49,291 Aviation Grant Programs 55.004 G0148 49,291 Aviation Grant Programs 55.004 G0145 29,381  NPDES/TMDL Stormwater Retrofit Projects 55.024 AQJ69 8,181  Transportation Regional Incentive Program (TRIP) 55.026 APE44 116,721 Transportation Regional Incentive Program (TRIP) 55.026 424011 1 58 01 (4,920) Transportation Regional Incentive Program (TRIP) 55.026 423086 1 58 01 163,536 Transportation Regional Incentive Program (TRIP) 55.026 434890 1 34 01 5,098 Transportation Regional Incentive Program (TRIP) 55.026 434891 1 34 01 64,051 Transportation Regional Incentive Program (TRIP) 55.026 437138 1 58 01 531,877 Transportation Regional Incentive Program (TRIP) 55.026 429067 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 3,259	Aviation Grant Programs	55.004	ARN35	90,017	-
Aviation Grant Programs 55.004 ARS02 107,388 Aviation Grant Programs 55.004 G0I48 49,291 Aviation Grant Programs 55.004 G0I45 29,381  NPDES/TMDL Stormwater Retrofit Projects 55.024 AQJ69 8,181  Transportation Regional Incentive Program (TRIP) 55.026 APE44 116,721 Transportation Regional Incentive Program (TRIP) 55.026 424011 1 58 01 (4,920) Transportation Regional Incentive Program (TRIP) 55.026 423086 1 58 01 163,536 Transportation Regional Incentive Program (TRIP) 55.026 434890 1 34 01 5,098 Transportation Regional Incentive Program (TRIP) 55.026 434891 1 34 01 64,051 Transportation Regional Incentive Program (TRIP) 55.026 437138 1 58 01 531,877 Transportation Regional Incentive Program (TRIP) 55.026 429067 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 3,259	Aviation Grant Programs	55.004	ARN33	93,256	-
Aviation Grant Programs 55.004 G0I48 49,291 Aviation Grant Programs 55.004 G0I45 29,381 1,263,885  NPDES/TMDL Stormwater Retrofit Projects 55.024 AQJ69 8,181  Transportation Regional Incentive Program (TRIP) 55.026 APE44 116,721 Transportation Regional Incentive Program (TRIP) 55.026 424011 1 58 01 (4,920) Transportation Regional Incentive Program (TRIP) 55.026 423086 1 58 01 163,536 Transportation Regional Incentive Program (TRIP) 55.026 434890 1 34 01 5,098 Transportation Regional Incentive Program (TRIP) 55.026 434891 1 34 01 64,051 Transportation Regional Incentive Program (TRIP) 55.026 437138 1 58 01 531,877 Transportation Regional Incentive Program (TRIP) 55.026 429067 1 58 01 1,078,297 Transportation Regional Incentive Program (TRIP) 55.026 429068 1 58 01 3,259	Aviation Grant Programs	55.004	G0992	894,552	-
Aviation Grant Programs  55.004  G0l45  29,381  1,263,885  NPDES/TMDL Stormwater Retrofit Projects  55.024  AQJ69  8,181  Transportation Regional Incentive Program (TRIP)  55.026  APE44  116,721  Transportation Regional Incentive Program (TRIP)  55.026  424011 1 58 01  (4,920)  Transportation Regional Incentive Program (TRIP)  55.026  423086 1 58 01  163,536  Transportation Regional Incentive Program (TRIP)  55.026  434890 1 34 01  5,098  Transportation Regional Incentive Program (TRIP)  55.026  434891 1 34 01  64,051  Transportation Regional Incentive Program (TRIP)  55.026  437138 1 58 01  531,877  Transportation Regional Incentive Program (TRIP)  55.026  429067 1 58 01  1,078,297  Transportation Regional Incentive Program (TRIP)  55.026  429068 1 58 01  3,259	Aviation Grant Programs	55.004	ARS02	107,388	-
1,263,885	Aviation Grant Programs	55.004	G0I48	49,291	-
NPDES/TMDL Stormwater Retrofit Projects         55.024         AQJ69         8,181           Transportation Regional Incentive Program (TRIP)         55.026         APE44         116,721           Transportation Regional Incentive Program (TRIP)         55.026         424011 1 58 01         (4,920)           Transportation Regional Incentive Program (TRIP)         55.026         423086 1 58 01         163,536           Transportation Regional Incentive Program (TRIP)         55.026         434890 1 34 01         5,098           Transportation Regional Incentive Program (TRIP)         55.026         434891 1 34 01         64,051           Transportation Regional Incentive Program (TRIP)         55.026         437138 1 58 01         531,877           Transportation Regional Incentive Program (TRIP)         55.026         429067 1 58 01         1,078,297           Transportation Regional Incentive Program (TRIP)         55.026         429068 1 58 01         3,259	Aviation Grant Programs	55.004	G0I45	29,381	
Transportation Regional Incentive Program (TRIP)       55.026       APE44       116,721         Transportation Regional Incentive Program (TRIP)       55.026       424011 1 58 01       (4,920)         Transportation Regional Incentive Program (TRIP)       55.026       423086 1 58 01       163,536         Transportation Regional Incentive Program (TRIP)       55.026       434890 1 34 01       5,098         Transportation Regional Incentive Program (TRIP)       55.026       434891 1 34 01       64,051         Transportation Regional Incentive Program (TRIP)       55.026       437138 1 58 01       531,877         Transportation Regional Incentive Program (TRIP)       55.026       429067 1 58 01       1,078,297         Transportation Regional Incentive Program (TRIP)       55.026       429068 1 58 01       3,259				1,263,885	-
Transportation Regional Incentive Program (TRIP)       55.026       424011 1 58 01       (4,920)         Transportation Regional Incentive Program (TRIP)       55.026       423086 1 58 01       163,536         Transportation Regional Incentive Program (TRIP)       55.026       434890 1 34 01       5,098         Transportation Regional Incentive Program (TRIP)       55.026       434891 1 34 01       64,051         Transportation Regional Incentive Program (TRIP)       55.026       437138 1 58 01       531,877         Transportation Regional Incentive Program (TRIP)       55.026       429067 1 58 01       1,078,297         Transportation Regional Incentive Program (TRIP)       55.026       429068 1 58 01       3,259	NPDES/TMDL Stormwater Retrofit Projects	55.024	AQJ69	8,181	
Transportation Regional Incentive Program (TRIP)       55.026       424011 1 58 01       (4,920)         Transportation Regional Incentive Program (TRIP)       55.026       423086 1 58 01       163,536         Transportation Regional Incentive Program (TRIP)       55.026       434890 1 34 01       5,098         Transportation Regional Incentive Program (TRIP)       55.026       437138 1 58 01       64,051         Transportation Regional Incentive Program (TRIP)       55.026       437138 1 58 01       531,877         Transportation Regional Incentive Program (TRIP)       55.026       429067 1 58 01       1,078,297         Transportation Regional Incentive Program (TRIP)       55.026       429068 1 58 01       3,259	Transportation Regional Incentive Program (TRIP)	55.026	APE44	116,721	<u>-</u>
Transportation Regional Incentive Program (TRIP)       55.026       434890 1 34 01       5,098         Transportation Regional Incentive Program (TRIP)       55.026       434891 1 34 01       64,051         Transportation Regional Incentive Program (TRIP)       55.026       437138 1 58 01       531,877         Transportation Regional Incentive Program (TRIP)       55.026       429067 1 58 01       1,078,297         Transportation Regional Incentive Program (TRIP)       55.026       429068 1 58 01       3,259	· · · · · · · · · · · · · · · · · · ·	55.026	424011 1 58 01	(4,920)	-
Transportation Regional Incentive Program (TRIP)       55.026       434891 1 34 01       64,051         Transportation Regional Incentive Program (TRIP)       55.026       437138 1 58 01       531,877         Transportation Regional Incentive Program (TRIP)       55.026       429067 1 58 01       1,078,297         Transportation Regional Incentive Program (TRIP)       55.026       429068 1 58 01       3,259	Transportation Regional Incentive Program (TRIP)	55.026	423086 1 58 01	163,536	-
Transportation Regional Incentive Program (TRIP)       55.026       437138 1 58 01       531,877         Transportation Regional Incentive Program (TRIP)       55.026       429067 1 58 01       1,078,297         Transportation Regional Incentive Program (TRIP)       55.026       429068 1 58 01       3,259	Transportation Regional Incentive Program (TRIP)	55.026	434890 1 34 01	5,098	-
Transportation Regional Incentive Program (TRIP)       55.026       429067 1 58 01       1,078,297         Transportation Regional Incentive Program (TRIP)       55.026       429068 1 58 01       3,259	Transportation Regional Incentive Program (TRIP)	55.026	434891 1 34 01	64,051	-
Transportation Regional Incentive Program (TRIP)         55.026         429068 1 58 01         3,259	Transportation Regional Incentive Program (TRIP)	55.026	437138 1 58 01	531,877	-
	Transportation Regional Incentive Program (TRIP)	55.026	429067 1 58 01	1,078,297	-
4.057.040	Transportation Regional Incentive Program (TRIP)	55.026	429068 1 58 01	3,259	
				1,957,919	

State Agency	CSFA Number	Grant/State Contract Number	Expenditures	Amount Provided to Subrecipients	
FLORIDA DEPARTMENT OF TRANSPORTATION (CONTINUED) County Incentive Grant Program (CIGP)	55.008 55.008 55.008 55.008	437138 1 54 01 G0H03 437043 1 54 01 G0L84 433581 1 54 01	\$ 583,204 57,749 31 1,413,297 2,054,281	\$ - - - - -	
PASSED THROUGH THE SOUTH WEST FLORIDA WATER MANAGEMENT DISTRICT Florida Shared-use Nonmotorized (Sun) Trail Network Program	55.038	440093 1 54 01	859,836	<u> </u>	
Total Florida Department of Transportation			6,144,102	<u> </u>	
FLORIDA DEPARTMENT OF LEGAL AFFAIRS AND ATTORNEY GENERAL Crime Stoppers Crime Stoppers	41.002 41.002	PC19-17 CRST-2018-Pinellas County Board of -00024	182,213 16,940	- -	
Total Florida Department of Legal Affairs and Attorney General			199,153		
FLORIDA DEPARTMENT OF LAW ENFORCEMENT Statewide Criminal Analysis Laboratory System  Total Florida Department of Law Enforcement	71.002	CL011	260,145 <b>260,145</b>		
FLORIDA DEPARTMENT OF ECONOMOC OPPORTUNITY Division of Community Development  Total Florida Department of Economic Opportunity	40.038	HL088	2,000,000 2,000,000	<u> </u>	

State Agency	CSFA Number	Grant/State Contract Number	Expenditures		Amount Provided to Subrecipients	
FLORIDA STATE COURTS SYSTEM  Post-Adjudicatory Drug Court Program  Post-Adjudicatory Drug Court Program  Total Florida State Courts System	22.021 22.021	Not Available Not Available	\$	453,616 120,024 <b>573,640</b>	\$	<u>-</u>
FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES Public Safety, Mental Health, and Substance Abuse Local Matching Grant  Total Florida Department of Children and Families	60.115	LHZ52		367,227 367,227		<u>-</u>
FLORIDA DIVISION OF EMERGENCY MANAGEMENT Hurricane Relief - Tropical Storm Debbie  Total Florida Division of Emergency Management	xx.xxx	Not Available		1,269 1,269		<u>.                                    </u>
TOTAL STATE FINANCIAL ASSISTANCE			\$	25,706,905	\$	802,100

#### Pinellas County, Florida

Notes to Schedule of Federal Awards and State Financial Assistance For the year ended September 30, 2018

#### 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance (Schedule) includes the federal and state award activity of Pinellas County, Florida ("County"). The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, *Rules of the Auditor General*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance. Expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, Cost Principles for State and Local Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain expenditures are not allowable or are limited as to reimbursement.

#### 3. Loans Outstanding

The Community Development Block Grant (CFDA No. 14.218), the HOME Investment Partnerships Program (CFDA No. 14.239), the ARRA-Neighborhood Stabilization Program (CFDA No. 14.256) and the State Housing Initiatives Partnership Program (CSFA No. 40.901) processed loans under these grant programs. Loans outstanding at October 1, 2017 as well as new loans made during the year ended September 30, 2018 are included as expenditures in the Schedule. The outstanding loan balances at September 30, 2018 were \$5,188,725, \$6,376,568, \$524,392 and \$4,737,448, respectively.

#### 4. Disaster Grant

Expenditures reported on the Schedule for Disaster Grants – Public Assistance (Presidentially Declared Disasters) (CFDA No. 97.036) is based on Project Worksheets approved as of September 30, 2018, for expenditures incurred during Fiscal Year 2018. Approximately \$2,226,000 of deferred revenue for these expenditures is recorded as Deferred Inflow on the Basic Financial Statements.

#### Pinellas County, Florida

Other Supplementary Information Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill as required by Auditor General Rule 10.557(3)(n)

For the Fiscal Year Ended September 30, 2018

	Amount Received		Amount		
	in the		Expended in the		
		17-18	2017-18		
Source		Fiscal Year		Fiscal Year	
British Petroleum:					
Affordable Housing - Housing Trust Fund					
Agreement No. 17-701D	\$	-	\$	681,303	
Arts - Traveling Sculptures/Installations				·	
Agreement No. 17-2011D		_		30,510	
City of Gulfport Mooring Field				ŕ	
Agreement No. 17-155D		_		100,000	
Clearwater Ferry System				ŕ	
Agreement Nos. 17-081D/17-630D		_		4,923	
Cross and Anvil Reading Program				ŕ	
Agreement No. 18-351D		-		66,758	
Dr. MLK Building Restoration (Happy Workers)					
Agreement No. 17-1282A		-		150,000	
East Lake Library-Cypress Oaks School Parking Lot					
Agreement No. 17-961A		-		350,000	
Foster Care Transition (aka My Sistah's Place)					
Agreement Nos. 17-405D/18-330D		-		9,157	
Historic Palm Harbor Lights and Landscaping					
Agreement Nos. 17-080D/17-808D		-		177,600	
Pedestrian Bicycle Bridge @ Phillippe Park					
Agreement No. N/A		-		240,888	
Sewer lining/Sewer/Stormwater Capacity/Upgrades					
Agreement No. N/A		-		127,658	
SJWAA Youth Sports Complex (Design)					
Agreement No. N/A		-		102,775	
Tampa Bay Estuary Program					
Agreement Nos. 17-115F/18-251D		-		57,500	
Wounded Warriors Abilities				050 000	
Agreement No. 17-016D	<u> </u>			250,000	
Total:	\$		<b>\$</b>	2,349,073	

See accompanying notes to Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill.

#### Pinellas County, Florida

Notes to Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill September 30, 2018

#### 1. Basis of Presentation

The accompanying Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill includes the Deepwater Horizon grant activity of Pinellas County, Florida. Receipts are presented on the cash basis of accounting, and expenditures are presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirement of Chapter 10.557 (3) (n), *Rules of the Auditor General*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

This schedule does include funds related to the Deepwater Horizon Oil Spill that are considered federal awards or state financial assistance. The Schedule of Federal Awards and State Financial Assistance includes \$225,494 of expenditures of federal awards (included for CFDA # 21.015) that are related to the Deepwater Horizon Oil Spill.

#### PINELLAS COUNTY, FLORIDA

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS - FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

#### YEAR ENDED SEPTEMBER 30, 2018

#### **SECTION I - SUMMARY OF AUDITORS' RESULTS**

FINANCIAL STATEMENTS

Type of report the auditor issued on whether the financial Unmodified statements audited were prepared in accordance with GAAP:

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None
Reported

Noncompliance material to financial statements noted No

FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None
Reported

Type of auditors' report issued on compliance for major programs

Unmodified

Audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) and Chapter 10.550, *Rules of the Auditor General*?

No

Identification of major programs:

CFDA/CSFA Number	Name of Program
<u>Federal:</u>	
93.243	Substance Abuse and Mental Health Services – Projects of Regional and National Significance
93.558	Temporary Assistance for Needy Families
93.667	Social Services Block Grant
97.036	Disaster Grants – Public Assistance (Presidentially Declared Disasters)
State:	
37.039	Statewide Surface Water Restoration and Wastewater Projects
40.038	Division of Community Development
40.901	State Housing Initiatives Partnership Program (SHIP)
45.020	Public Library Construction Consortium
55.038	Shared-Use Nonmotorized (Sun) Trail Network Program

Dollar threshold used to distinguish between type A and B programs:

Federal \$ 1,068,866 State \$ 771,207

Auditee qualified as low-risk Yes

#### PINELLAS COUNTY, FLORIDA

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS - FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

#### YEAR ENDED SEPTEMBER 30, 2018

**SECTION II - FINANCIAL STATEMENT FINDINGS** 

No items noted.

SECTION III - FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARDS PROGRAMS

No items noted.

SECTION IV - FINDINGS AND QUESTIONED COSTS - MAJOR STATE FINANCIAL ASSISTANCE PROJECTS

No items noted.



Distinguished Members of the Board of County Commissioners
Honorable Kenneth P. Burke, Clerk of the Circuit Court and Comptroller
Honorable Mike Twitty, Property Appraiser
Honorable Bob Gualtieri, Sheriff
Honorable Deborah Clark, Supervisor of Elections
Honorable Charles Thomas, Tax Collector
Pinellas County, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of Pinellas County, Florida (the County) as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated March 14, 2019. Our report includes a reference to other auditors who audited certain discretely presented component units, as described in our report on the County's financial statements. This report does not include our consideration of the results of the other auditors testing that are reported on separately by those other auditors.

#### **Auditor's Responsibility**

We conducted our audit in accordance with United States generally accepted auditing standards, and Government Auditing Standards issued by the Comptroller General of the United States; Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); and Chapter 10.550, Rules of the Florida Auditor General.

#### Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of The Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance for each Major Federal Program and State Financial Assistance Project and on Internal Control over Compliance in Accordance with the Uniform Guidance, and Independent Accountant's Report on an Examination conducted in accordance *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 14, 2019, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. There were no such findings.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The information is disclosed in the notes to the financial statements.

#### **Financial Condition**

Section 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, requires that we apply appropriate procedures and report the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), *Florida Statutes*, and identification of the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

#### Other Matters

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve financial management, accounting procedures, and internal controls. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuses that have occurred, or are likely to have occurred, that have an effect on the financial statement amounts that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Members of the Board of County Commissioners, the Honorable Kenneth P. Burke, Clerk of the Circuit Court, the Honorable Mike Twitty, Property Appraiser, the Honorable Bob Gualtieri, Sheriff, the Honorable Deborah Clark, Supervisor of Elections, the Honorable Charles Thomas, Tax Collector, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

#### Conclusion

We would like to take this opportunity to thank the County for the many courtesies and cooperation extended to our representatives during the course of our audit.

Crowe LLP

Crowne Llf



## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Distinguished Members of the Board of County Commissioners
Honorable Kenneth P. Burke, Clerk of the Circuit Court and Comptroller
Honorable Mike Twitty, Property Appraiser
Honorable Bob Gualtieri, Sheriff
Honorable Deborah Clark, Supervisor of Elections
Honorable Charles Thomas, Tax Collector
Pinellas County, Florida

We have examined the Pinellas County, Florida's (the "County") compliance with Section 218.415, *Florida Statutes*, concerning the investment of public funds during the year ended September 30, 2018. Management of the County is responsible for the County's compliance with the specified requirements. Our responsibility is to express an opinion on the County's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and those standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with the specified requirements.

In our opinion, the County complied, in all material respects, with the requirements contained in Section 218.415, Florida Statutes during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Auditor General*. Accordingly this report is not suitable for any other purpose.

Crowe LLP

Crown LLP



# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.8017, FLORIDA STATUTES AND PUBLIC LAW 112-141 (33 U.S.C.A. SS. 1321 (T)); STATE OR LOCAL GRANTS; AND MONEYS RECEIVED DIRECTLY FROM BRITISH PETROLEUM

Distinguished Members of the Board of County Commissioners
Honorable Kenneth P. Burke, Clerk of the Circuit Court and Comptroller
Honorable Mike Twitty, Property Appraiser
Honorable Bob Gualtieri, Sheriff
Honorable Deborah Clark, Supervisor of Elections
Honorable Charles Thomas, Tax Collector
Pinellas County, Florida

We have examined the Pinellas County, Florida's (the "County") compliance with Section 288.8017, *Florida Statutes*, and Public Law 112-141 (33 U.S.C. s. 1321 (t)); State or Local grants; and moneys received directly from British Petroleum, concerning the receipt and expenditure of those funds during the year ended September 30, 2018. Management of the County is responsible for the County's compliance with the specified requirements. Our responsibility is to express an opinion on the County's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance of the receipt and expenditure of public funds, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with the specified requirements.

In our opinion, the County complied, in all material respects, with the requirements of Section 288.8017, *Florida Statutes*, and Public Law 112-141 (33 U.S.C.A. ss. 1321 (t)); State or Local grants; and moneys received directly from British Petroleum, during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Auditor General*. Accordingly this report is not suitable for any other purpose.

Crowe LLP

Crown Llt



# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 365.173, FLORIDA STATUTES

Distinguished Members of the Board of County Commissioners
Honorable Kenneth P. Burke, Clerk of the Circuit Court and Comptroller
Honorable Mike Twitty, Property Appraiser
Honorable Bob Gualtieri, Sheriff
Honorable Deborah Clark, Supervisor of Elections
Honorable Charles Thomas, Tax Collector
Pinellas County, Florida

We have examined the Pinellas County, Florida's (the "County") compliance with Section 365.173, *Florida Statutes*, concerning the receipt and expenditure of emergency communication number E911 system funds during the year ended September 30, 2018. Management of the County is responsible for the County's compliance with the specified requirements. Our responsibility is to express an opinion on the County's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence whether the County complied with those specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with the specified requirements.

In our opinion, the County complied, in all material respects, with the requirements contained in Section 365.173, *Florida Statutes* during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Auditor General*. Accordingly this report is not suitable for any other purpose.

Crowe LLP

Crown LLP

# CONSTITUTIONAL OFFICERS SPECIAL PURPOSE FINANCIAL STATEMENTS

# PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER

#### FINANCIAL STATEMENTS

Year Ended September 30, 2018 (With Summarized Financial Information for the Year Ended September 30, 2017)

# PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER

#### FINANCIAL STATEMENTS, Year Ended September 30, 2018 (With Summarized Financial Information for the year ended September 30, 2017)

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Ken Burke Clerk of the Circuit Court and Comptroller Pinellas County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Pinellas County, Florida Clerk of the Circuit Court and Comptroller (the "Clerk"), a component unit of Pinellas County, Florida (the "County"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Clerk as of September 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida* Statutes, and Chapter 10.557(3), *Rules of the Auditor General*. The financial statements present only each major fund and the aggregate remaining fund information and do not purport to, and do not, present fairly the financial position of the Clerk, as of September 30, 2018, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Report on Summarized Comparative Information

We have previously audited the Clerk's 2017 financial statements, and we expressed unmodified audit opinions on the respective financial statements of each major fund and the aggregate remaining fund information in our report dated December 21, 2017. In our opinion, the summarized comparative information presented herein as of and for the year ended September 30, 2017 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules on pages 16–18 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clerk's financial statements. The statement of changes in assets and liabilities – agency fund on page 20 is presented for purposes of additional analysis and is not a required part of the financial statements.

The statement of changes in assets and liabilities – agency fund on page 20 is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the statement of changes in assets and liabilities – agency fund on page 20 is fairly stated, in all material responses, in relation to the financial statements as a whole.

#### Restriction on Use

Our report is intended solely for the information and use of the Clerk, the Board of County Commissioners of Pinellas County, Florida, and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2018, on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

Crowe LLP

Crown Llf

Tampa, Florida December 14, 2018

#### PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER BALANCE SHEET – GOVERNMENTAL FUNDS

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

		General		Court		blic Records		Tot	tals	
		Fund		Fund	IVIC	odernization Fund		2018	ais	2017
ASSETS		<u>ı unu</u>		<u>i unu</u>		<u>ı unu</u>		2010		<u>2017</u>
Cash	\$	2,178,493	\$	3,229,493	\$	6,497,760	\$	11,905,746	\$	10,581,807
Investments	*	_, 0, .00	Ψ	71	Ψ	1	Ψ	72	Ψ	71
Due from Pinellas County, Florida										
Constitutional Officers		59,906		-		-		59,906		33,174
Due from Pinellas County, Florida										
Board of County Commissioners		44,619		8,392		-		53,011		46,572
Due from State of Florida		-		-		-		-		171,859
Due from other governments		148,905		-		-		148,905		5,008
Accounts receivable		3,024		1,845		5,711		10,580		12,101
Prepaid items	_	505,801	_			267,763	_	773,564		832,345
Total assets	\$	2,940,748	\$	3,239,801	\$	6,771,235	\$	12,951,784	\$	11,682,937
LIABILITIES AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	829,769	\$	21,418	\$	12,312	\$	863,499	\$	1,240,044
Accrued liabilities		789,270		806,674		29,210		1,625,154		1,585,906
Due to Pinellas County, Florida										
Board of County Commissioners		788,436		732		5,456		794,624		618,912
Due to other governments		93		1,150,052		-		1,150,145		1,207,033
Deposits	_	27,379		750,439				777,818	_	619,952
Total liabilities	_	2,434,947		2,729,315		46,978	_	5,211,240	_	5,271,847
Fund balances:										
Nonspendable:		FOF 004				007 700		770 504		000 045
Prepaid items		505,801		-		267,763		773,564		832,345
Spendable: Restricted		_		510,486		6,456,494		6,966,980		5,578,745
Total fund balances	_	505,801	_	510,486		6,724,257		7,740,544		6,411,090
Total Iuliu Dalalices		333,001		3.0,100		5,. = 1,201	_	.,0,0 1-		3, , , 000
Total liabilities and fund balances	\$	2,940,748	\$	3,239,801	\$	6,771,235	\$	12,951,784	\$	11,682,937

#### PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS

Year Ended September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

						blic Records		_			
	General				Court		odernization			als	
Dougnuss		<u>Fund</u>		<u>Fund</u>		<u>Fund</u>		<u>2018</u>		<u>2017</u>	
Revenues: Charges for services	\$	5,994,215	Ф	14,189,919	\$	2,189,881	Ф	22,374,015	\$	23,560,927	
Intergovernmental	φ	751,613	Ψ	622,106	Ψ	2,109,001	Ψ	1,373,719	φ	1,446,474	
Fines and forfeitures		751,015		6,212,195		_		6,212,195		5,684,157	
Interest income		32,214		33,730		77,128		143,072		55,280	
Miscellaneous revenue		12,514		379,616		1,078		393,208		595,185	
Total revenues	_	6,790,556		21,437,566		2,268,087	_	30,496,209		31,342,023	
Expenditures:											
General government:											
Salaries and benefits		15,248,935		20,634,468		770,353		36,653,756		36,046,407	
Operating expenditures		2,689,318		602,944		311,735		3,603,997		3,849,480	
Capital outlay		345,538		-		8,928		354,466		906,737	
Distribution of excess court revenue											
to the State		-	_	200,154				200,154		584,545	
Total expenditures	_	18,283,791	_	21,437,566	_	1,091,016	_	40,812,373	_	41,387,169	
Excess (deficiency) of revenues over											
(under) expenditures		(11,493,23 <u>5</u> )	_		_	1,177,071	_	(10,316,164)	_	(10,045,146)	
Other financing sources (uses):											
Transfers in:											
Pinellas County, Florida Board of County											
Commissioners appropriations		11,907,350		-		-		11,907,350		10,946,630	
Transfers out:											
Distribution of excess appropriations											
to Pinellas County, Florida Board		(004 700)						(004 700)		(00,000)	
of County Commissioners		(261,732) 11,645,618	_					(261,732) 11,645,618		(99,008) 10,847,622	
Total other financing sources (uses)	_	11,045,016	_	<u>-</u> _	_	<u> </u>		11,045,016	_	10,047,022	
Net change in fund balances		152,383		-		1,177,071		1,329,454		802,476	
Fund balances – beginning of year		353,418		510,486		5,547,186		6,411,090		5,608,614	
i unu balances – beginning or year		000,-10	_	010,400	_	5,077,100		5,411,000	_	3,000,014	
Fund balances – end of year	\$	505,801	\$	510,486	\$	6,724,257	\$	7,740,544	\$	6,411,090	

#### PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER BALANCE SHEET – AGENCY FUND

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

	<u>2018</u>	<u>2017</u>
ASSETS		
Cash	\$ 33,239,136	\$ 52,566,295
Investments	106	104
Due from other governments	579,056	11,586
Total assets	\$ 33,818,298	\$ 52,577,985
LIABILITIES		
Due to other governments	\$ 6,943,275	\$ 14,585,988
Deposits	26,875,023	37,991,997
Total liabilities	\$ 33,818,298	\$ 52,577,985

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Reporting Entity: The Pinellas County, Florida, Clerk of the Circuit Court and Comptroller (Clerk) is an elected constitutional officer as provided for by the Constitution of the State of Florida. Pursuant to Section 129, Florida Statutes, the Clerk's budget for the General Fund is submitted to the Pinellas County, Florida, Board of County Commissioners (Board) for approval. The Public Records Modernization Fund budget is approved by the Clerk. Additionally, the Court Fund budget is submitted to the Clerk of Court Operations Corporation of the State of Florida for approval. The restricted fund balances represent resources for use by the Court Fund and Public Records Modernization Fund and are restricted by specific state statutes. In addition, for financial reporting purposes, the Clerk is included in Pinellas County, Florida's (the "County") basic financial statements as a blended component unit of the County.

<u>Measurement Focus, Basis of Accounting, and Basis of Presentation</u>: These financial statements include the general fund, special revenue funds, and agency fund of the Clerk. The accompanying financial statements were prepared for the purposes of complying with Section 218.39, *Florida Statutes*, and Chapter 10.557(3), *Rules of the Auditor General for Local Governmental Entity Audits*.

Chapter 10.556(4), *Rules of the Auditor General for Local Governmental Entity Audits*, requires the Clerk's financial statements to present only fund financial statements. Accordingly, due to the omission of government-wide financial statements and related disclosures, including a management's discussion and analysis, these financial statements do not constitute a complete presentation of the financial position of the Clerk as of September 30, 2018, and the changes in its financial position for the year then ended, in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, but otherwise constitute financial statements prepared in conformity with U.S. generally accepted accounting principles.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available to finance current liabilities of the fiscal year).

For this purpose, the Clerk considers revenues to be available if they are collected within 60 days after the end of the current period. Charges for services, interest income, and other revenue are recognized as they are earned and become measurable and available to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for certain compensated absences, which are recognized as expenditures to the extent they have matured. The appropriations from the Board are the primary source of funds considered to be susceptible to accrual. Capital outlays expended in the governmental funds are capitalized in the basic financial statements of the Board rather than in the governmental funds of the Clerk.

The Clerk utilizes the following major governmental funds.

General Fund – The General Fund is a major fund used to account for all revenues and expenditures applicable to the general operations of the Clerk, which are not accounted for in another fund. All operating revenue, which is not specifically restricted or designated as to use, is recorded in the General Fund.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Court Fund – This major special revenue fund is used to account for court-related functions as mandated by Section 28.37, Florida Statutes.

Public Records Modernization Fund – This major special revenue fund is mandated by 1) Section 28.24(12)(d), Florida Statutes, to be held in trust by the Clerk and used exclusively for equipment and maintenance of equipment, personnel training, and technical assistance in modernizing the public records system of the Clerk, 2) Section 28.37 Florida Statutes, to be held in trust by the Clerk and used exclusively for additional Clerk court-related operational needs and program enhancements through June 15, 2017 as amended by Senate Bill 2506, and 3) Section 28.24 (12)(e), Florida Statutes, to be held in trust by the Clerk and used exclusively for court-related technology needs.

The Clerk's General Fund activity is funded through service charges for recording instruments and documents into the official records and through transfers in from the Board. Section 218.36(1), *Florida Statutes*, provides that the amount by which revenues and transfers exceed annual expenditures be remitted to the Board within 31 days following the fiscal year for which the funding was provided. The amount of this distribution is recorded as a liability and as a transfer out (other financing use) in the accompanying financial statements.

The Court Fund activity is funded by fees authorized by *Florida Statutes* for maintaining the County and Circuit Court records and collecting the fines and fees assessed by the courts. The court-related fees are retained by the Clerk and to be used exclusively for funding court-related operations of the Clerk of the Circuit Court. The excess of revenues collected over expenditures as of the end of the fiscal year are required to be returned to the State for deposit in its General Revenue Fund. Effective June 16, 2017, pursuant to Senate Bill 2506, 10% percent of all court-related fines collected by the Clerk, except for penalties or fines distributed to counties, are to be used exclusively for Clerk court-related functions, as provided in s.28.35 (3) (a).

The Public Records Modernization Fund is funded by a portion of recording fees and an additional amount is collected pursuant to Section 28.24(12)(e), *Florida Statutes*, and used exclusively for funding court-related technology needs. Through June 15, 2017, 10% of all court-related fines collected by the Clerk were deposited into this fund to be used exclusively for additional Clerk court-related operational needs and program enhancements. Effective June 16, 2017, pursuant to Senate Bill 2506, these fines are accounted for in the Clerk's Court Fund.

Additionally, the Clerk reports the following fund type:

Fiduciary Funds – Agency Fund – This fund is used to account for assets held by the Clerk in a trustee capacity or as an agent for individuals, private organizations, other governments, and other funds. Agency funds are custodial in nature (assets equal liabilities), and do not involve measurement of results of operations or have a measurement focus.

<u>Cash and Cash Equivalents</u>: Cash and cash equivalents are defined for financial reporting purposes as any liquid investment with original maturities of three months or less.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Investments</u>: Investments are carried at fair value. The Clerk invested funds during the fiscal year with the Local Government Surplus Funds Trust Fund, which is carried at amortized cost. The fair value of the Clerk's position in the trust is the same as the value of the trust shares. The Local Government Surplus Funds Trust Fund met the criteria to be a "2a7-like" pool, as defined in GASB 31, *Certain Investments and External Investment Pools*, and is permitted to report investments at amortized cost. A 2a7-like pool is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the regulations set forth in the SEC's Rule 2a7 of the Investment Company Act of 1940, which comprises the rules governing money market funds.

Thus, this pool operates essentially as a money market fund and is not categorized as to custodial risk according to the criteria set forth in GASB Statement No. 3, *Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements*, and GASB Statement No. 40, *Deposit and Investment Risk Disclosures*.

<u>Prepaid Items:</u> Certain payments to vendors reflect costs related to future periods and are reported as prepaid items in the fund financial statements.

<u>Compensated Absences</u>: All full-time employees of the Clerk are entitled to annual vacation and sick leave with pay. The employees are generally allowed to accumulate vacation leave up to a maximum of three years' leave. Prior to December 24, 1994, sick leave was accumulated with no maximum. Beginning December 24, 1994, employees no longer accrue sick leave. Upon termination, the employee is paid for up to one-half of accumulated sick leave, depending on length of service, and all of the accumulated vacation. Vacation and sick leave payments are included in operating costs when the payments are made to the employees. The Clerk does not and is not legally required to accumulate financial resources for these unmatured obligations. Accordingly, the liability for compensated absences is not reported in the governmental funds of the Clerk but rather is reported in the basic financial statements of the Board.

<u>Use of Estimates</u>: The preparation of these financial statements is in conformity with Section 218.39, *Florida Statutes*, and Chapter 10.557(3), *Rules of the Auditor General for Local Governmental Entity Audits*, and requires management to make use of estimates that affect the reported amounts in the financial statements. Actual results could differ from the required estimates.

<u>Financial Information for 2017</u>: The financial statements include certain prior-year summarized comparative information in total but not by major fund. Such information does not include sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States. Accordingly, such information should be read in conjunction with the Clerk's financial statements for the year ended September 30, 2017, from which the summarized information was derived.

#### **NOTE 2 - CASH AND INVESTMENTS**

As of September 30, 2018 and 2017, the carrying value of the Clerk's cash and investments was as follows:

<u>Type</u>	, ,	<u>2018</u>	<u>2017</u>	Credit Rating
Cash on hand	\$	48,700	\$ 48,500	N/A
Demand deposits		45,096,182	63,099,602	N/A
Local Government Surplus Funds Trust	Fund:			
Florida PRIME	_	<u> 178</u>	 17 <u>5</u>	AAAm
Total cash and investments	<u>\$</u>	<u>45,145.060</u>	\$ 63,148,277	

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 2 - CASH AND INVESTMENTS (Continued)

#### **Financial Statement Presentation**

	<u>2018</u>	<u>2017</u>
Governmental funds	\$ 11,905,818	\$ 10,581,878
Agency funds	<u>33,239,242</u>	<u>52,566,399</u>
	<u>\$ 45,145,060</u>	<u>\$ 63,148,277</u>

<u>Custodial Credit Risk</u>: At September 30, 2018, the Clerk's deposits were entirely covered by federal depository insurance or by collateral pledged with the State Treasurer pursuant to Section 280, *Florida Statutes*. Under this Section, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for the loss.

<u>Credit Risk</u>: The Clerk's investment policy is guided by 1) Section 219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds, and 2) Sections 219.075 and 218.415, *Florida Statutes*, authorizing investments in the Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized statistical rating organization; interest-bearing time deposits or savings accounts in qualified public depositories, as defined in section 280.02, *Florida Statutes*; or direct obligations of the United States Treasury.

At September 30, 2018, the Clerk's investments were with the Local Government Surplus Funds Trust Fund administered by the State Board of Administration. Standard & Poor's issued an AAAm rating on Florida PRIME, which is the highest rating category for a government investment pool fund.

#### **NOTE 3 - ACCOUNTS PAYABLE AND OTHER LIABILITIES**

Accounts payable in the governmental funds result from transactions with various vendors. Funds due to Pinellas County are amounts due to the Board and other constitutional officers. Other due to amounts are amounts due to governmental entities other than the County. Deposits are funds held in trust that are due to the citizenry or their authorized representatives.

#### **NOTE 4 - CAPITAL ASSETS**

Capital assets used in governmental fund type operations are capitalized in the basic financial statements of the Board rather than in the governmental funds of the Clerk. Upon acquisition, such assets are recorded as expenditures in the governmental funds of the Clerk and capitalized at cost in the basic financial statements of the Board. Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at acquisition value at the date of donation. The Clerk maintains custodial responsibility for the capital assets used by the office. No depreciation has been provided on capital assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of the Board.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### **NOTE 5 - FUND BALANCES**

The Clerk accounts for its fund balances pursuant to GASB Statement Number 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. In accordance with this statement, fund balances are classified as either spendable or nonspendable. Spendable fund balances are further classified based on the extent to which there are external and internal constraints on the use of funds. The Clerk's fund balances are categorized as follows:

Nonspendable fund balances include amounts that cannot be spent because they are not in a spendable form or legally or contractually required to be maintained intact. The Clerk's prepaid items that are not in spendable form fall into this category.

Restricted fund balances are spendable fund balances that are constrained for specific purposes, which are externally imposed by laws or regulations. The fund balances of the Court and Public Records Modernization Funds can only be used for purposes as authorized by Florida Statutes.

The fund balance categories shown on the Balance Sheet-Governmental Funds are as follows at September 30, 2018:

	General <u>Fund</u>		Court <u>Fund</u>	olic Records odernization Fund	<u>Total</u>		
Nonspendable Spendable - restricted	\$	505,801	\$ - 510,486	\$ 267,763 6,456,494	\$ 773,564 6,966,980		
	\$	505,801	\$ 510,486	\$ 6,724,257	\$ 7,740,544		

#### **NOTE 6 - ACCUMULATED COMPENSATED ABSENCES**

The following is a summary of changes in general long-term liabilities, which are reflected in the basic financial statements of the Board of County Commissioners:

Accrued companyated	October 1, 2017	<u>Additions</u>	<u>Retirements</u>	September 30, 2018	Due within one year		
Accrued compensated absences	\$ 2,225,202	\$ 2,343,692	\$ 2,285,377	\$ 2,283,516	\$ 2,283,516		
	October 1, 2016	<u>Additions</u>	Retirements	September 30, 2017	Due within one year		
Accrued compensated absences	\$ 2,211,940	\$ 2,286,340	\$ 2,273,078	\$ 2,225,202	\$ 2,225,202		

These liabilities are not reported in the financial statements of the Clerk, since they have not matured.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### **NOTE 7 - EMPLOYEE RETIREMENT PLAN**

Substantially all full-time employees of the Clerk are eligible to participate in the State of Florida Retirement System (System), a cost-sharing, multiple-employer plan administered by the State of Florida, Division of Retirement for all state, and participating county, district school board, community college, and university employees. The System offers eligible employees participation in either a defined benefit plan (Pension) or an alternative defined contribution plan (Investment Plan). Contribution rates are established statewide for all participating governmental units. Accordingly, the actuarial information and related disclosures attributable to the Clerk's employees are not determinable. Employees participating in the Pension Plan who retire at or after age 62 with 6 years of credited service, or with 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% for regular employees, 2.0% for senior management, and 3.0% for county elected officials for each year of credited service times their average final compensation. Average final compensation is the employee's average of the five highest fiscal years of salary earned during credited service. Vested employees may retire before age 62 and receive benefits that are reduced 5% for each year prior to normal retirement age. Employees participating in the Investment Plan are vested after one year of service with no age requirements. The System also provides death and disability benefits. Benefits are established by Section 121, Florida Statutes and Chapter 22B, Florida Administrative Code.

Effective July 1, 2011, employees participating in the System are required to contribute 3 percent of their eligible earnings on a pre-tax basis to the plan. Employees initially enrolled on or after July 1, 2011 become vested after 8 years of service instead of 6. Benefits are computed using the average of their highest 8 years of earnings instead of their highest 5 years. Normal retirement is based on 35 years of service regardless of age or at age 65 and vested for all classes except Special Risk Class members who must have 30 years of service regardless of age, or at age 60 and vested.

Effective July 1, 2017, rehired employees who retired from an FRS covered employer under the Investment Plan or the Senior Management Service Optional Annuity Plan, and did not take a voluntary distribution, were re-enrolled in their respective plan.

The Deferred Retirement Option Program (DROP) is a program that provides an alternative method for payment of retirement benefits for a specified and limited period for members of the System, effective July 1, 1998. Under this program, the employee may retire and have their benefits accumulate in the Florida Retirement System Trust Fund, earning interest, while continuing to work for a System employer. The participation in the program does not change conditions of employment. When the DROP period ends, maximum of 60 months, employment must be terminated. At the time of termination of employment, the employee will receive payment of the accumulated DROP benefits and begin receiving their monthly retirement benefit (in the same amount determined at retirement adjusted, if applicable, by annual cost of living increases).

The System publishes an annual report that provides 10-year historical trend information about progress made in accumulating sufficient assets to pay benefits when due. This report may be obtained by writing to Division of Retirement, Research and Education Section, 1317 Winewood Boulevard, Building 8, Tallahassee, Florida 32399-1560, or by calling (877) 377-1737 or by accessing their internet site at:

http://www.dms.myflorida.com/workforce\_operations/retirement/publications/annual\_reports

1	Continued)
١.	Continued

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 7 - EMPLOYEE RETIREMENT PLAN (Continued)

The Clerk is required to contribute an actuarially determined rate. The contribution requirements of the Clerk are established and may be amended by the State of Florida. The contribution rates are established by fiscal year, beginning each July 1. The contribution rates by job class were as follows:

	October 2016 through <u>June 2017</u>	July 2017 through <u>June 2018</u>	July 2018 through <u>September 2018</u>
Elected County Officers	42.47%	45.50%	48.70%
Senior Management	21.77%	22.71%	24.06%
Regular	7.52%	7.92%	8.26%
DROP	12.99%	13.26%	14.03%

The Clerk's contributions to the plan for the years ended September 30, 2018 and 2017 were \$2,175,022 and \$2,046,020, respectively, equal to the required contributions for each year. This represents 9.43% and 8.91% of covered payroll, respectively. The Clerk's portion of the net pension liability and the associated footnotes are not reported in the financial statements of the Clerk, but are reported in the basic financial statements of the County.

#### NOTE 8 - OTHER POSTEMPLOYMENT HEALTHCARE BENEFITS (OPEB) PLAN

<u>Plan Description</u>: The Clerk participates in a single-employer defined benefit healthcare plan that covers eligible retirees and their dependents of the Board of County Commissioners, all Constitutional Officers with the exception of the Sheriff, and the Planning Council and their dependents. The Board administers the plan and establishes the benefits. The healthcare plan does not issue a stand-alone financial report; however, additional actuarial information regarding the plan as a whole is disclosed in the notes to the financial statements of Pinellas County.

The County pays a percentage of the premium for medical and dental insurance for the former employees with at least 10 years of service who retired prior to October 1, 2004, equivalent to that paid for active employees. For non-Medicare eligible retirees, employees enrolled in DROP and those within 5 years of normal FRS retirement prior to October 1, 2004, with 10 years of service, the County will continue funding at the same level as active employees. For employees not part of the previously mentioned groups who were hired prior to January 1, 2011 and retire on or after October 1, 2004, a health insurance subsidy based on length of service will be provided. The subsidy will range from 25% of the premium for 10 years of service, increasing by 3.33% per year of service to 75% for 25 years or more, calculated on the single premium of the lowest cost plan.

<u>Funding Policy</u>: The contribution requirements of the plan members and the employers are established and may be amended by the County. The plans are financed on a pay-as-you-go basis. Participating agencies contribute an additional amount per each active employee to fund retiree health care. The Clerk contributed \$1,628,291 to the plan during the fiscal year to fund OPEB benefits.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 8 - OTHER POSTEMPLOYMENT HEALTHCARE BENEFITS (OPEB) PLAN (Continued)

The annual other postemployment benefit cost for both plans is calculated based on the Actuarial Accrued Liability contribution of the employer (AAL), an amount actuarially determined in accordance with GASB 75. The AAL represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. An actuarial valuation on the plan as a whole was performed as of October 1, 2017. The notes to the financial statements and required supplemental information of the County disclose additional information regarding the OPEB plan as a whole.

#### **NOTE 9 - RELATED-PARTY TRANSACTIONS**

The Clerk of the Circuit Court and Comptroller incurred costs and charges from the Board of County Commissioners during the fiscal years ended September 30, 2018 and 2017 for various services as follows:

	<u>2018</u>	<u>2017</u>
Health insurance	\$ 9,477,145	\$ 9,214,760
Risk financing	58,830	-
Information technology	59,929	35,318
Fleet	38,801	33,600
Total charges	<u>\$ 9,634,705</u>	\$ 9,283,678

During 2018 and 2017, the Board provided funding to the Clerk that amounted to \$11,907,350 and \$10,946,630, respectively. At September 30, 2018 and 2017, the Clerk had a receivable due from other county constitutional officers of \$59,906 and \$33,174, respectively, and a receivable due from the Board of County Commissioners of \$53,011 and \$46,572, respectively. Additionally, at September 30, 2018 and 2017, the Clerk had amounts due to the Board as follows:

	<u>2018</u>	<u>2017</u>
Distribution of excess appropriations	\$ 261,732	\$ 99,008
Amounts due for various services	 15,428	 44,990
Government funds payable to Board	277,160	143,998
Amounts held on behalf of the Board	 517,464	 474,914
Total due to Board of County Commissioners	\$ 794,624	\$ 618,912

#### **NOTE 10 - RISK MANAGEMENT**

The County is exposed to various risks of loss, including, but not limited to, general liability, property and casualty, auto and physical damage, and workers' compensation. The County is substantially self-insured and accounts for and finances its risks of uninsured loss through an internal service fund. All liabilities associated with these self-insured risks are reported in the basic financial statements of the Board. During the fiscal years ended September 30, 2018 and 2017 the Clerk was charged \$58,830 and \$0, respectively, by the County for participation in the risk management program.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 10 - RISK MANAGEMENT (Continued)

The County has purchased excess liability coverage for up to \$15 million per occurrence or claim with a \$30 million aggregate for various liability claims under the self-insured risk management program prior to March 1, 2013. From March 1, 2013 forward, the excess coverage is \$15 million per occurrence or claim and in the aggregate. As of March 31, 2015, the self-insured retention funded by the Risk Fund became \$1 million. Effective March 1, 2017, the liability self-insurance funded by the Risk Fund was raised to \$2 million. Negligence claims in excess of the statutory limits set in Section 768.28, *Florida Statutes*, which provide for limited sovereign immunity of \$200,000/\$300,000 per occurrence can only be recovered through a "claims bill" passed as an act of the State Legislature. The excess liability coverage carried by the County would cover damages awarded in the event of a "claims bill," as well as several types of claims that are presented under Federal Law, or that occur outside the state of Florida, that may not be subject to Florida Statute 768.28.

Effective July 1, 2011, the Clerk acquired outside insurance coverage for worker's compensation claims only. All claims incurred prior to July 1, 2011 for worker's compensation are still covered by the County's risk management program. There have been no other significant changes in insurance coverage in the last year. Settled claims have not exceeded commercial coverage in any of the last three years.

Risk Management also purchases various property coverage for the County, including coverage for Clerk assets.

The County is also self-insured for medical and dental claims covering all of its employees and their eligible dependents. As required by Section 112.0801, *Florida Statutes*, retirees and their eligible dependents are provided the same health care coverage as is offered to active employees at the same premium cost (borne by the retiree) applicable to active employees. No excess insurance coverage has been acquired for these claims. An actuarial valuation is performed each year to estimate the amounts needed to pay prior and future claims and to establish reserves.

#### **NOTE 11 - CLAIMS AND CONTINGENCIES**

<u>Litigation</u>: The Clerk is involved as a defendant or plaintiff in certain litigation and claims arising from the ordinary course of operation. In the opinion of the Clerk and legal counsel, the range of potential recoveries or liabilities will not materially affect the financial statements of the Clerk.

<u>Grants</u>: Grant funds received by the Clerk are subject to audit by grantor agencies. Audits of these grants may result in disallowed costs, which may constitute a liability of the Clerk. In the opinion of management, disallowed costs, if any, would be immaterial to the financial statements of the Clerk.



#### PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND Year ended September 30, 2018

		Bud <u>Original</u>	lge	t <u>Final</u>		<u>Actual</u>	\	Variance with Final Budget – Positive (Negative)
Revenues:								
Charges for services	\$	5,598,760	\$	5,598,760	\$	5,994,215	\$	395,455
Intergovernmental revenue		800,000		800,000		751,613		(48,387)
Interest income		517		517		32,214		31,697
Miscellaneous revenue		723		723	_	12,514		11,791
Total revenues	_	6,400,000		6,400,000		6,790,556		390,556
Expenditures: General government:								
Salaries and benefits		16,539,590		15,372,226		15,248,935		123,291
Operating expenditures		1,883,080		2,818,871		2,689,318		129,553
Capital outlay		136,680		368,253		345,538		22,715
Total expenditures		18,559,350		18,559,350	_	18,283,791		275,559
Excess (deficiency) of revenues over (under) expenditures		(12,159,350)		(12,159,350)		(11,493,235)		666,115
Other financing sources (uses): Transfers in: Pinellas County, Florida Board of County Commissioners appropriations Transfers out: Distribution of excess appropriations to		11,907,350		11,907,350		11,907,350		-
Pinellas County, Florida Board						(264 722)		(264 722)
of County Commissioners		11 007 250		11 007 250	_	(261,732)		(261,732)
Total other financing sources		11,907,350	-	11,907,350		11,645,618		(261,732)
Net change in fund balances		(252,000)		(252,000)		152,383		404,383
Fund balances – beginning of year	_	252,000		252,000		353,418		101,418
Fund balances – end of year	\$		\$		\$	505,801	\$	505,801

# PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – COURT FUND Year ended September 30, 2018

D	Buo <u>Original</u>	dget <u>Final</u>	<u>Actual</u>	Variance with Final Budget – Positive (Negative)
Revenues:	Φ 45 000 004	Φ 45 000 004	<b>A</b> 44 400 040	Φ (4.000.005)
Charges for services	\$ 15,823,204	\$ 15,823,204	\$ 14,189,919	\$ (1,633,285)
Intergovernmental	705,759	705,759	622,106	(83,653)
Fines and forfeitures	6,936,687	6,936,687	6,212,195	(724,492)
Interest income	-	-	33,730	33,730
Miscellaneous revenue			379,616	379,616
Total revenues	23,465,650	23,465,650	21,437,566	(2,028,084)
Expenditures: General government:				
Salaries and benefits	20,844,240	20,948,660	20,634,468	314,192
Operating expenditures	987,311	882,891	602,944	279,947
Distribution of excess court revenue				
to the State	2,144,585	2,144,585	200,154	1,944,431
Total expenditures	23,976,136	23,976,136	21,437,566	2,538,570
Excess (deficiency) of revenues over (under) expenditures	(510,486)	(510,486)		510,486
Net change in fund balances	(510,486)	(510,486)	-	510,486
Fund balances – beginning of year	510,486	510,486	510,486	<del>-</del>
Fund balances – end of year	<u>\$</u> -	\$ -	\$ 510,486	\$ 510,486

# PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL-PUBLIC RECORDS MODERNIZATION FUND Year ended September 30, 2018

	Budget Original Final Actual						,	Variance with Final Budget – Positive (Negative)
Revenues: Charges for services Interest income Miscellaneous revenues Total revenues	\$	3,014,900	\$	3,014,900	\$	2,189,881 77,128 1,078 2,268,087	\$	(825,019) 77,128 1,078 (746,813)
Expenditures: General government:								
Salaries and benefits		960,688		960,688		770,353		190,335
Operating expenditures		1,827,116		1,827,116		311,735		1,515,381
Capital outlay		420,000		420,000		8,928		411,072
Total expenditures		3,207,804		3,207,804		1,091,016		2,116,788
Excess (deficiency) of revenues over (under) expenditures		(192,904)		(192,904)		1,177,071		1,369,975
Other financing sources (uses):								
Reserves		(4,607,096)		(4,607,096)				4,607,096
Total other financing sources (uses)		(4,607,096)		(4,607,096)				4,607,096
Net change in fund balances		(4,800,000)		(4,800,000)		1,177,071		5,977,071
Fund balances – beginning of year	_	4,800,000		4,800,000		5,547,186		747,186
Fund balances – end of year	\$		\$		\$	6,724,257	\$	6,724,257

## PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER NOTE TO REQUIRED SUPPLEMENTARY INFORMATION September 30, 2018

#### **NOTE 1 - BUDGETARY PROCESS**

Florida Statutes Sections 129.021 and 129.03 govern the preparation, adoption, and administration of the Clerk's annual budget. The budget of the Clerk (to the extent of his function as ex-official Clerk to the Board) is prepared for the general fund, which is submitted to and approved by the Board. The Clerk also prepares the budget related to his recording function based on anticipated fees.

Pursuant to Section 28.36, *Florida Statutes*, a balanced court-related budget shall be prepared on or before June 1 and submitted to the Clerk of Court Operations Corporation (Corporation) of the State of Florida. If the Clerk estimates that projected revenues are insufficient to meet anticipated expenditures, the Clerk is required to report the revenue deficit to the Corporation. Once the Corporation verifies the revenue deficit, the Clerk can increase fees up to the maximum amounts specified by law to resolve the deficit. If a revenue deficit is still projected, a request can be submitted to release funds from the Department of Revenue Clerks of Court Trust Fund.

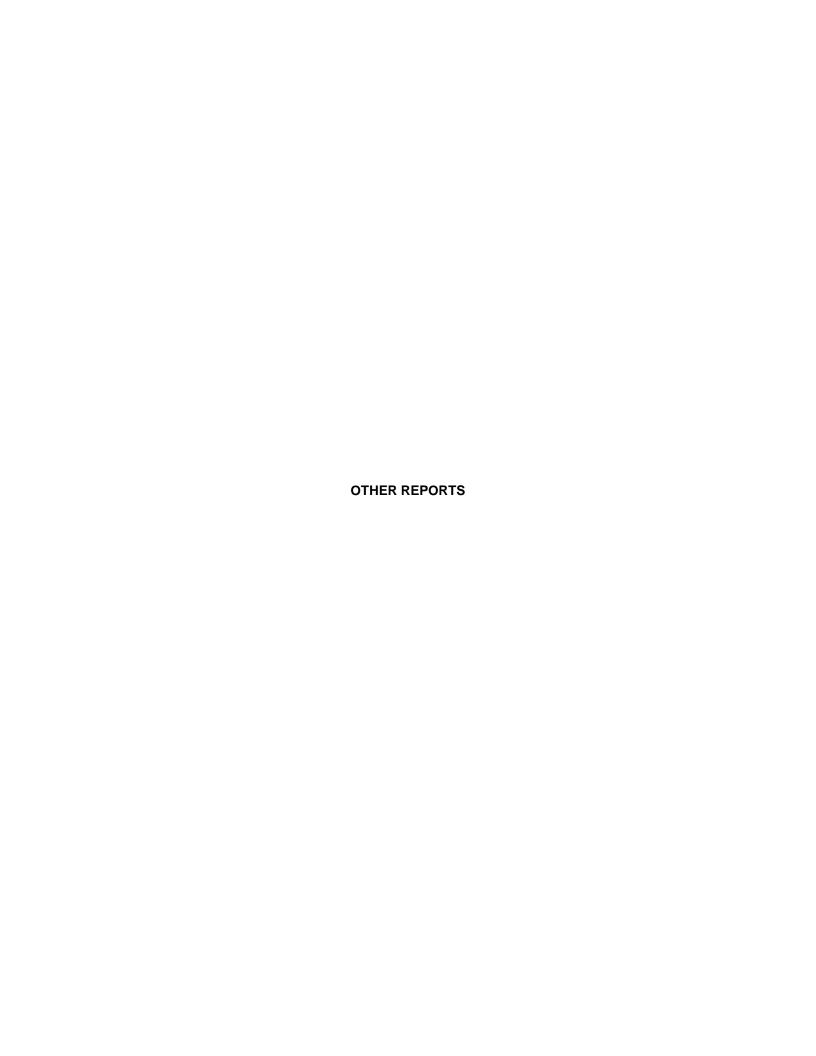
Budgets for the General Fund, Court Fund and Public Records Modernization Fund are prepared on a basis consistent with accounting principles generally accepted in the United States of America. The annual budget serves as the legal authorization for expenditures. Any subsequent amendments to the Clerk's budget funded by the Board must be approved by the Board, and any subsequent amendments of the Court Fund budget must be approved by the Corporation. Expenditures may not legally exceed appropriations at the fund level. Appropriations lapse at year-end. Budgetary control is maintained at each respective fund level. Budgetary changes within each respective fund are made at the discretion of the Clerk.

The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year, whenever legally authorized.



## PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT AND COMPTROLLER STATEMENT OF CHANGES IN ASSETS AND LIABILITIES – AGENCY FUND Year ended September 30, 2018

	Balance September 30, <u>2017</u>	<u>Additions</u>	<u>Deductions</u>	Balance September 30, 2018
ASSETS				
Cash and cash equivalents	\$ 52,566,295	\$387,744,635	\$407,071,794	\$ 33,239,136
Investments	104	2	-	106
Due from other governments	11,586	579,056	11,586	579,056
Total assets	\$ 52,577,985	\$388,323,693	\$407,083,380	\$ 33,818,298
LIABILITIES				
Due to other governments	\$ 14,585,988	\$326,358,662	\$334,001,375	\$ 6,943,275
Deposits	37,991,997	61,965,031	73,082,005	26,875,023
Total liabilities	\$ 52,577,985	\$388,323,693	\$407,083,380	\$ 33,818,298





## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Ken Burke Clerk of the Circuit Court and Comptroller Pinellas County, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Pinellas County, Florida Clerk of the Circuit Court and Comptroller (the "Clerk"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, and have issued our report thereon dated December 14, 2018. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida* Statutes, and Chapter 10.557(3), *Rules of the Auditor General*. The financial statements present only each major fund and the aggregate remaining fund information and do not purport to, and do not, present fairly the financial position of the Clerk, as of September 30, 2018, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe LLP

Crown Llf

#### PINELLAS COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT SCHEDULE OF FINDINGS AND RESPONSES Year Ended September 30, 2017

#### **SECTION I - SUMMARY OF AUDITORS' RESULTS**

#### **FINANCIAL STATEMENTS**

Type of auditors' report issued Unmodified

Internal control over financial reporting:

Material weaknesses identified

No
Significant deficiencies identified not considered to be material weaknesses

None Reported

Noncompliance material to financial statements noted No

#### **SECTION II - CURRENT YEAR FINDINGS AND RECOMMENDATIONS**

No such items to report.

#### **SECTION III - PRIOR YEAR FINDINGS AND RECOMMENDATIONS**

No such items.



### MANAGEMENT LETTER ON INTERNAL CONTROL AND STATE REPORTING REQUIREMENTS

The Honorable Ken Burke Clerk of the Circuit Court and Comptroller Pinellas County, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Pinellas County, Florida Clerk of the Circuit Court and Comptroller (the "Clerk"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, and have issued our report thereon dated December 21, 2018. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida* Statutes, and Chapter 10.557(3), *Rules of the Auditor General.* The financial statements present only each major fund and the aggregate remaining fund information and do not purport to, and do not, present fairly the financial position of the Clerk, as of September 30, 2018, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

#### **Other Report Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards; and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated December 14, 2018, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations reported in the preceding annual financial audit.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The reporting entity is disclosed in Note 1 to the financial statements.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Auditor General of the State of Florida, the Clerk, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Crowe LLP

Crown Llf



## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Ken Burke Clerk of the Circuit Court and Comptroller Pinellas County, Florida

We have examined the Pinellas County, Florida Clerk of the Circuit Court and Comptroller's (the "Clerk") compliance with Section 218.415, *Florida Statutes*, concerning the investment of public funds during the year ended September 30, 2018. Management of the Clerk is responsible for the Clerk's compliance with the specified requirements. Our responsibility is to express an opinion on the Clerk's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements reference above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the requirements contained in Section 218.415, *Florida Statutes*, during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Florida Auditor General.* Accordingly, this report is not suitable for any other purpose.

Crowe LLP



## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTIONS 28.35 AND 28.36, FLORIDA STATUTES

The Honorable Ken Burke Clerk of the Circuit Court and Comptroller Pinellas County, Florida

We have examined the Pinellas County, Florida Clerk of the Circuit Court and Comptroller's (the "Clerk") compliance with Sections 28.35 and 28.36, *Florida Statutes*, concerning the Clerk of Courts performance standards and budgets during the year ended September 30, 2018. Management of the Clerk is responsible for the Clerk's compliance with the specified requirements. Our responsibility is to express an opinion on the Clerk's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements reference above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the requirements contained in Sections 28.35 and 28.36, *Florida Statutes*, during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Florida Auditor General*. Accordingly, this report is not suitable for any other purpose.

Crowe LLP

Crown Llf



### INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 61.181, FLORIDA STATUTES

The Honorable Ken Burke Clerk of the Circuit Court and Comptroller Pinellas County, Florida

We have examined the Pinellas County, Florida Clerk of the Circuit Court and Comptroller's (the "Clerk") compliance with Section 61.181, *Florida Statutes*, concerning the alimony and child support depository during the year ended September 30, 2018. Management of the Clerk is responsible for the Clerk's compliance with the specified requirements. Our responsibility is to express an opinion on the Clerk's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk complied, in all material respects, with the specified requirements reference above. An examination involves performing procedures to obtain evidence about whether the Clerk complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Clerk complied, in all material respects, with the requirements contained in Section 61.181, *Florida Statutes*, during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Florida Auditor General*. Accordingly, this report is not suitable for any other purpose.

Crowe LLP

Crown Llf

## PINELLAS COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

#### FINANCIAL STATEMENTS

September 30, 2018

#### PINELLAS COUNTY, FLORIDA SUPERVISOR OF ELECTIONS Clearwater, Florida

#### FINANCIAL STATEMENTS September 30, 2018

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Deborah Clark Supervisor of Elections Pinellas County, Florida Clearwater, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the General Fund, the Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund, and the Special Fund of the Pinellas County, Florida Supervisor of Elections (the "Supervisor of Elections"), a component unit of Pinellas County, Florida, as of and for the year ended September 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on the financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the General Fund, the Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund, and the Special Fund of the Supervisor of Elections as of September 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida* Statutes, and Chapter 10.550, *Rules of the Auditor General*. The financial statements present only the General Fund, the Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund, and the Special Fund and do not purport to, and do not, present the financial position of the Supervisor of Elections, as of September 30, 2018, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Other Matter

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 13-14 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Restriction on Use

Our report is intended solely for the information and use of the Supervisor of Elections, the Board of County Commissioners of Pinellas County, Florida, and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 17, 2018 on our consideration of the General Fund, the Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund, and the Special Fund of the Supervisor of Elections' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control over financial reporting and compliance.

Crowe LLP

Crown LLP

#### PINELLAS COUNTY, FLORIDA SUPERVISOR OF ELECTIONS BALANCE SHEET – GOVERNMENTAL FUNDS September 30, 2018

ASSETS  Cash and cash equivalents	General <u>Fund</u> \$ 492,367		Federal Election Activities Grant Fund		Ballots on Demand Grant Fund \$ 70,460		Special <u>Fund</u> -	2018 <u>Total</u> \$ 825,665		
Accounts receivable	1,80	7	-		-		-		1,807	
Inventories	23,23	5	-		-		-		23,235	
Other assets	686,94	3	<u>-</u>						686,943	
Total assets	\$ 1,204,35	2	\$ 262,838	\$	70,460	\$		\$ 1	,537,650	
LIABILITIES AND FUND BALANCE Liabilities										
Accounts payable	\$ 99,22	8	\$ -	\$	_	\$	-	\$	99,228	
Accrued liabilities	170,59		-		-		-		170,598	
Due to Pinellas County, Florida		-	-		-		-			
<b>Board of County Commissioners</b>	188,10	6	-		-		-		188,106	
Due to Pinellas County, Florida		-	-		-		-			
Constitutional Officers	33,16	6	-		-		-		33,166	
Due to Other Governments	1,29	6	-		-		-		1,296	
Deposits	686,94	3	-		-		-		686,943	
Unearned revenues	1,78	0	262,838		70,460				335,078	
Total liabilities	1,181,11	7	262,838		70,460			_1	1,514,415	
Fund balance										
Nonspendable - inventory	23,23	<u> 5</u>							23,235	
Total fund balance	23,23	<u>5</u>							23,235	
Total liabilities and fund balance	\$ 1,204,35	2	\$ 262,838	\$	70,460	\$		\$ 1	,537,650	

# PINELLAS COUNTY, FLORIDA SUPERVISOR OF ELECTIONS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS Year Ended September 30, 2018

•		General <u>Fund</u>	E A	Federal Election ctivities ant Fund	Ballots on Demand Grant Fund		Special <u>Fund</u>		2018 <u>Total</u>
Revenues	_					_		_	
Government charges and fees	\$	113,552	\$		\$ 41	\$	174,739	\$	288,332
Intergovernmental revenue		1		770,024	7		-		770,024
Interest		_		<u>4</u>		_	474 700	_	12
Total revenues		113,553		770,029	48	_	174,739	_	1,058,369
Expenditures									
General government									
Salaries and benefits		4,568,557		19,060	_		76,145		4,663,762
Commissions and fees		1,525		8	48		-		1,581
Intergovernmental services		75,738		-	-		-		75,738
Printing and reproduction		399,678		48,619	_		74,600		522,898
Rent		83,079		-	_		3,445		86,524
Maintenance		761,457		_	-		2,728		764,185
Postage and freight		405,691		27,065	-		133		432,889
Supplies		237,840		18,462	-		-		256,302
Travel		67,012		-	-		_		67,012
Communication services		19,910		_	-		_		19,910
Moving services		-		_	-		5,332		5,332
Advertising		50,164		52,473	-		11,904		114,540
Dues, subscriptions, and publications		7,287		-,	-		-		7,287
Contractual services		469,572		5,361	-		452		475,385
Capital outlay		334,197		598,982	_		-		933,179
Total expenditures		7,481,707		770.029	48	_	174.739	_	8,426,523
Total experiultures	_	7,401,707	_	110,023		_	174,700	_	0,420,020
Excess (deficiency) of revenues over									
(under) expenditures		(7,368,154)		_	_		_		(7,368,154)
(andor) experiantares		(1,000,101)				_			(1,000,101)
Other financing sources (uses)									
Transfer in									
Pinellas County, Florida Board of									
County Commissioners									
Appropriations		7,523,510		-	-		-		7,523,510
Transfer out									
Distribution of excess fees to Pinellas County,									
Florida Board of County Commissioners		(155,356)				_			(155,356)
Total other financing sources (uses)		7,368,154				_			7,368,154
							_		
Net change in fund balance		-		-	-		-		-
Fund balance at beginning of year		31,980		-	-		-		31,980
Change in inventories		(8,745)		-	-		-		(8,745)
-				_					<u> </u>
Fund balance at end of year	\$	23,235	\$		\$ -	\$		\$	23,235

#### PINELLAS COUNTY, FLORIDA SUPERVISOR OF ELECTIONS NOTES TO FINANCIAL STATEMENTS Year Ended September 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES

Reporting Entity: The Pinellas County, Florida Supervisor of Elections (the "Supervisor of Elections") is an elected constitutional officer as provided for by the Constitution of the State of Florida, pursuant to Article VIII, Section 1(d), Florida Constitution, and for financial reporting purposes by Chapter 218, Florida Statutes. Pursuant to Section 129.03, Florida Statutes, the Supervisor of Elections' budget is submitted to the Pinellas County, Florida Board of County Commissioners (the "Board") for approval. In addition, for financial reporting purposes, the Supervisor of Elections is deemed to be a part of the primary government of Pinellas County, Florida (the "County") and, therefore, is included as such in the Pinellas County, Florida, Comprehensive Annual Financial Report (CAFR).

<u>Basis of Presentation</u>: These financial statements include the General Fund, the Federal Election Activities Grant Fund, the Ballot on Demand Grant Fund, and the Special Fund of the Supervisor of Elections' office. The accompanying financial statements were prepared for purposes of complying with Section 218.39, *Florida Statutes*, and Section 10.577(3), *Rules of the Auditor General for Local Governmental Entity Audits*.

Section 10.556(4), Rules of the Auditor General for Local Governmental Entity Audits, requires the Supervisor of Elections' financial statements only to present fund financial statements. Accordingly, due to the omission of government-wide financial statements and related disclosures, including a management's discussion and analysis, these financial statements do not constitute a complete presentation of the financial position of the Supervisor of Elections as of September 30, 2018, and the changes in financial position for the year then ended, in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, but otherwise constitute financial statements prepared in conformity with accounting principles accepted in the United States.

The Supervisor of Elections reports the following major funds:

- The General Fund, a major governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Supervisor of Elections that are not required either legally or by accounting principles generally accepted in the United States of America to be accounted for in another fund.
- The Federal Election Activities Grants Fund, a major special revenue fund, is used to account for all activities of federal election activities grants received from the State of Florida.
- The Ballot on Demand Grant Fund, a major special revenue fund, is used to account for all activities of a ballot on demand grant received from the State of Florida.
- The Special Fund, a major special revenue fund, is used to account for all activities of local governmental elections that are funded with special assessments.

<u>Basis of Accounting and Measurement Focus</u>: Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed by the Supervisor of Elections. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid. Governmental funds are reported using the current financial resources measurement focus.

The Supervisor of Elections considers revenue collected within 60 days after year-end to be available and recognizes them as revenues of the current year. Intergovernmental revenues are recognized when eligibility requirements are met and related amounts are available from the grantor agency.

#### PINELLAS COUNTY, FLORIDA SUPERVISOR OF ELECTIONS NOTES TO FINANCIAL STATEMENTS Year Ended September 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

Interest income and other revenues are recognized as they are earned and become measurable and available.

Florida Statutes provide that the amount by which revenues exceed annual expenditures be remitted to the Board immediately following the fiscal year for which the funding was provided and during which other revenues were recognized.

<u>Cash and Cash Equivalents</u>: Cash and cash equivalents are defined for financial reporting purposes as any liquid investments with original maturities of three months or less.

The Supervisor of Elections deposits cash in qualified public depositories. The deposits are fully insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under Chapter 280, *Florida Statutes*. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities and, if necessary, by assessments against other qualified public depositories.

Section 218.415, *Florida Statutes*, authorizes the Supervisor of Elections to invest in obligations of the U.S. government, its agencies and instrumentalities, and certain other investments.

<u>Inventories</u>: Inventories consist of election materials and are stated at cost using a first-in, first-out basis. Inventories are recorded as an expenditure when used rather than when purchased. Reported inventories are offset by a nonspendable fund balance amount to indicate it does not constitute an "available expendable resource."

<u>Compensated Absences</u>: In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the Supervisor of Elections determines the liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences that are recorded and reported by the County in its basic financial statements. Vacation leave is accrued as a liability as the benefits are earned by the employees. Sick leave is accrued as a liability but only to the extent that it is probable that the Supervisor of Elections will compensate the employees for the benefits through cash payments at termination or retirement.

All full-time employees of the Supervisor of Elections are entitled to vacation time with full pay and prior to December 24, 1994, accumulated sick leave. Employees are allowed to accumulate vacation leave with no maximum; however, upon termination, employees are paid out for no more than three times their annual accrual rate and/or one-half of accumulated sick leave. Vacation and sick leave payments are included in operating costs when the payments are made to the employees. The Supervisor of Elections does not, nor is legally required to, accumulate financial resources for these unmatured obligations. Accordingly, the liability for compensated absences is not reported in the Supervisor of Elections' financial statements, but rather, is reported in the basic financial statements of the County.

Other Assets and Liabilities: Other assets consist of deposits with a third party postage vendor that the Supervisor of Elections maintains. The funds on deposit are funded using the annual County appropriation, expended in the General Fund as postage and freight expenditures, and are considered available for spending as the Supervisor or Elections can withdraw the funds at any time. These deposits are offset with a corresponding liability in the instance that the Supervisor of Elections withdraws the deposits, the deposits are required to be remitted back to the County.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

<u>Capital Assets</u>: Capital assets used in governmental fund-type operations are capitalized in the basic financial statements of the County rather than in the general fund of the Supervisor of Elections. Capital assets are items with individual costs of \$1,000 or more with useful lives of more than one year. Upon acquisition, such assets are recorded as capital outlay expenditures in the general fund of the Supervisor of Elections, and are capitalized at cost in the basic financial statements of the County. Donated capital assets are valued at acquisition value on the date received. The Supervisor of Elections maintains custodial responsibility for the capital assets it uses. No depreciation expense has been provided on capital assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of the County.

Refund of Excess Fees: Florida Statutes provide that the excess of the Supervisor of Elections' governmental fund revenues over expenditures held by the Supervisor of Elections at the end of the fiscal year are to be refunded to the Board. The amount of unrestricted excess at the end of the fiscal year is reported as a liability in the accompanying balance sheet, and the transfer and distribution of total excess revenues are reported as a transfer out (other financing use) in the accompanying statement of revenues, expenditures, and changes in fund balances.

<u>Unearned Revenue</u>: Unearned revenue represents unspent grant funds received in advance of meeting eligibility requirements (other than time requirements).

<u>Fund Balance</u>: GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund-Type Definitions*, requires that fund balances be reported in classifications based on whether the amounts are spendable or nonspendable. Spendable amounts are further classified as restricted, committed, assigned, or unassigned based on the extent to which there are external and/or internal constraints in how fund balance amounts may be spent. Nonspendable fund balances include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The Supervisor of Elections' inventories fall into this category. Spendable fund balances are classified based on a hierarchy of the Supervisor of Elections ability to control the spending of these fund balances and are reported in the following categories: restricted, committed, assigned, and unassigned. At September 30, 2018, the Supervisor of Elections does not have any spendable fund balances.

#### NOTE 2 - CASH AND CASH EQUIVALENTS

At September 30, 2018, the general ledger carrying balances were \$250 for petty cash and \$825,415 for deposits, which equals the total of cash and cash equivalents as presented in the accompanying financial statements.

<u>Custodial Credit Risk</u>: At September 30, 2018, \$575,415 of the Supervisor of Elections' deposits were in excess of the \$250,000 covered by federal depository insurance. However the deposits are fully insured by collateral pledged with the Chief Financial Officer of the State of Florida pursuant to Chapter 280, *Florida Statutes*. Under this chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for any loss.

#### NOTE 2 - CASH AND CASH EQUIVALENTS (Continued)

Credit Risk: The Supervisor of Elections' policy is to follow the guidance in Section 219.075, Florida Statutes, regarding the deposit of funds received and the investment of surplus funds. Sections 219.075 and 218.415, Florida Statutes, authorize the Supervisor of Elections to invest in the Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities; or interest-bearing time deposits and savings accounts in banks organized under the laws of the United States and doing business situated in the State of Florida, savings and loans associations, which are under State supervision, or in federal savings and loan associations located in the State of Florida and organized under federal law and federal supervision, provided that any such deposits are secured by collateral as may be prescribed by law. Additionally, Florida Statutes allow local governments to place public funds with institutions that participate in a collateral pool under the Florida Security for Public Deposits Act. The pool is administered by the State Chief Financial Officer of the State of Florida, who may make additional assessments to ensure that no public funds will be lost.

#### **NOTE 3 - ACCOUNTS PAYABLE**

Accounts payable balances are primarily payable to third-party vendors for computer equipment, telephone expense, office supplies, and postage. Funds due to the Board are amounts due to the Board for excess fees and other services.

#### NOTE 4 - ACCUMULATED COMPENSATED ABSENCES

The amount of vested accumulated compensated absences payable based upon the Supervisor of Elections' annual leave policy, is reported as a liability in the statement of net position in the County's basic financial statements. The changes in accumulated compensated absences during the year ended September 30, 2018 were as follows:

Compensated absences at beginning of year Additions Deductions	\$ 223,726 (231,629) 203,564
Compensated absences at end of year	\$ 233,791
Due within one year	\$ 212,726

#### NOTE 5 - EMPLOYEE RETIREMENT PLAN

Substantially all full-time employees of the Supervisor of Elections are eligible to participate in the State of Florida Retirement System (System), a cost-sharing, multiple-employer defined benefit plan administered by the State of Florida, Division of Retirement. The System is a defined benefit plan for all state, and participating county, district school board, community college, and university employees (Pension Plan). The System also offers eligible employees participation in an alternative defined contribution plan (Investment Plan). The Supervisor of Elections participates in the Elected State Officers' Class. Contribution rates are established statewide for all participating governmental units. Accordingly, the actuarial information and related disclosures attributable to the Supervisor of Elections' employees are not determinable. Employees participating in the Pension Plan who retire at or after age 62 with 6 years of credited service, or with 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% for regular employees, 2.0% for senior management, and 3.0% for county elected officials for each year of credited service times their average final compensation. Average final compensation is the employee's average of the five highest fiscal years of salary earned during credited service. Vested employees may retire before age 62 and receive benefits that are reduced 5% for each year prior to normal retirement age. Employees participating in the Investment Plan are vested after one year of service with no age requirements. The System also provides death and disability benefits. Benefits are established by Section 121, Florida Statutes and Chapter 22B, Florida Administrative Code.

Effective July 1, 2011, employees participating in the System are required to contribute 3 percent of their eligible earnings on a pre-tax basis to the plan. Employees initially enrolled on or after July 1, 2011 become vested after 8 years of service instead of 6. Benefits are computed using the average of their highest 8 years of earnings instead of their highest 5 years. Normal retirement is based on 35 years of service regardless of age or at age 65 and vested for all classes except Special Risk Class members who must have 30 years of service regardless of age, or at age 60 and vested.

The Deferred Retirement Option Program (DROP) is a program that provides an alternative method for payment of retirement benefits for a specified and limited period for members of the System, effective July 1, 1998. Under this program, the employee may retire and have their benefits accumulate in the Florida Retirement System Trust Fund, earning interest, while continuing to work for a system employer. The participation in the program does not change conditions of employment. When the DROP period ends, maximum of 60 months, employment will be terminated. At the time of termination of employment, the employee will receive payment of the accumulated DROP benefits and begin receiving their monthly retirement benefit (in the same amount determined at retirement adjusted, if applicable, by annual cost of living increases).

The System publishes an annual report that provides 10-year historical trend information about progress made in accumulating sufficient assets to pay benefits when due. This report may be obtained by writing to Division of Retirement, Research and Education Section, 1317 Winewood Boulevard, Building 8, Tallahassee, Florida 32399-1560, or by calling (877) 377-1737 or by accessing their internet site at: http://dms.myforida.com/human resource support/retirement/publications/system infomation/annual reports.

#### NOTE 5 - EMPLOYEE RETIREMENT PLAN (Continued)

The Supervisor of Elections is required to contribute an actuarially determined rate. The contribution requirements of the Supervisor of Elections are established and may be amended by the State of Florida. The contribution rates are established by fiscal year, beginning each July 1. The required contribution rates by job class were as follows: elected county officers 42.47%, regular 7.52%, senior management 21.77%, and DROP employees 12.99% from October 1, 2017 through June 30, 2018; elected county officers 45.50%, regular 7.92%, senior management 22.71%, and DROP employees 13.26% from July 1, 2018 through September 30, 2018. The Supervisor of Elections' contributions to the plan for the years ended September 30, 2018 and 2017 were \$268,728 and \$231,845, respectively, equal to the required contributions for each year.

The Supervisor of Elections' portion of the net pension liability and the associated footnotes are not reported in the financial statements of the Supervisor of Elections, but are reported in the basic financial statements of the County.

#### NOTE 6 - OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS (OPEB) PLAN

<u>Plan Description</u>: The Supervisor of Elections participates in a single-employer defined benefit health care plan that covers eligible retirees and their dependents of the Board of County Commissioners, all constitutional officers with the exception of the Sheriff, and the Pinellas County Planning Council. The Board administers the plan and establishes the benefits. The health care plan does not issue a stand-alone financial report; however, additional actuarial information regarding the plan as a whole is disclosed in the notes to the financial statements of Pinellas County.

The County pays a percentage of the premium for medical and dental insurance for former employees with at least 10 years of service who retired prior to October 1, 2004, equivalent to that paid for active employees. For non-Medicare eligible retirees, employees enrolled in DROP and those within 5 years of normal FRS retirement prior to October 1, 2004, with 10 years of service, the County will continue funding at the same level as active employees. For employees not part of the previously mentioned groups who retire on or after October 1, 2004, a health insurance subsidy based on length of service will be provided. The subsidy will range from 25% of the premium for 10 years of service, increasing by 3.33% per year of service to 75% for 25 years of more, calculated on the single premium of the lowest cost plan.

<u>Funding Policy</u>: The contribution requirements of the plan members and the employers are established and may be amended by the County. The plans are financed on a pay-as-you-go basis. Participating agencies contribute an additional amount per each active employee to fund retiree health care. The Supervisor of Elections contributed \$235,152 to the plan during the fiscal year to fund OPEB benefits.

The annual other postemployment benefit cost for both plans is calculated based on the Actuarial Accrued Liability contribution of the employer (AAL), an amount actuarially determined in accordance with GASB 75. The AAL represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. An actuarial valuation on the plan as a whole was performed as of October 1, 2017. The notes to the financial statements and required supplemental information of the County disclose additional information regarding the OPEB plan as a whole.

#### **NOTE 7 - RELATED-PARTY TRANSACTIONS**

The Supervisor of Elections incurred costs and charges to the Board and other Constitutional Officers during the year ended September 30, 2018 for various services as follows:

Health/Dental insurance	\$ 712,976
Risk financing	73,500
Other charges	 232,542
	\$ 1,019,018

The Board provided funding for the Supervisor of Elections that amounted to \$7,523,510 for the year ended September 30, 2018. At September 30, 2018, the Supervisor of Elections had a payable due to the Board of \$188,106 comprised of the following:

Distribution of excess fees	\$ 155,356
Amounts due for various services	 32,750
Total due to the Board	\$ 188,106

#### **NOTE 8 - COMMITMENTS AND CONTINGENCIES**

Grant funds received by the Supervisor of Elections are subject to audit by grantor agencies. Audits of these grants may result in disallowed costs, which may constitute a liability of the Supervisor of Elections. In the opinion of management, disallowed costs, if any, would not be significant to the financial position of the Supervisor of Elections.

#### **NOTE 9 - RISK MANAGEMENT**

The County is exposed to various risks of loss, including but not limited to general liability, property and casualty, auto and physical damage, and workers' compensation. The County is substantially self-insured and accounts for and finances its risks of uninsured loss through an internal service fund. All liabilities associated with these self-insured risks are reported in the basic financial statements of the County. During the year ended September 30, 2018, the Supervisor of Elections was charged \$73,500 by the County for participation in the risk management program.

Under this self-insured program, the County provides coverage for up to \$1.5 million per claim for workers' compensation, auto, and general liability and claims under the self-insurance risk management fund. The County also has purchased outside excess coverage for up to \$15 million in the aggregate. Negligence claims in excess of the statutory limits set in Section 768.28, *Florida Statutes*, which provide for limited sovereign immunity of \$100,000/\$200,000 per occurrence can only be recovered through an act of the State Legislature. There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded commercial coverage in the last three years.

#### NOTE 9 - RISK MANAGEMENT (Continued)

The County is also self-insured for medical and dental claims covering all of its employees and their eligible dependents. As required by Section 112.081, *Florida Statutes*, retirees and their eligible dependents are provided the same health care coverage as is offered to active employees at the same premium cost (borne by the retiree) applicable to active employees. No excess insurance coverage has been acquired for these claims. An actuarial valuation is performed each year to estimate the amount needed to pay prior and future claims and to establish reserves.



## PINELLAS COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGETARY BASIS) – GENERAL FUND

Year Ended September 30, 2018

		dget Final	Actual	Variance with Final Budget Positive
Revenues	<u>Original</u>	<u>FIIIdi</u>	Actual	(Negative)
Government charges and fees	\$ -	\$ -	\$ 113,552	\$ 113,552
Interest	-	_	1	1
Total revenues			113,553	113,553
			110,000	110,000
Expenditures				
General government	4 007 007	4 007 007	4 500 557	000 400
Salaries and benefits	4,837,037	4,837,037	4,568,557	268,480
Commissions and fees	1,830	1,830	1,525	305
Intergovernmental services	77,860	77,860	75,738	2,122
Printing and reproduction	509,894	509,894	399,678	110,216
Rent	44,430	44,430	83,079	(38,649)
Maintenance	790,105	790,105	761,457	28,648
Postage and freight	322,215	322,215	405,691	(83,476)
Supplies	205,610	205,610	237,840	(32,230)
Travel	75,913	75,913	67,012	8,901
Communication services	20,640	20,640	19,910	730
Advertising	72,100	72,100	50,164	21,936
Dues, subscriptions, and publications	22,344	22,344	7,287	15,057
Contractual services	481,082	481,082	469,572	11,510
Capital outlay	62,450	62,450	334,197	(271,747)
Total expenditures	7,523,510	7,523,510	7,481,707	41,803
Excess (deficiency) of revenues				
over (under) expenditures	(7,523,510)	(7,523,510)	(7,368,154)	155,356
Other financing sources (uses)  Transfer in  Pinellas County, Florida Board of				
County Commissioners appropriations Transfer out	7,523,510	7,523,510	7,523,510	-
Distribution of excess fees to Pinellas County, Florida Board of County Commissioners	-	-	(155,356)	(155,356)
Total other financing sources (uses)	7,523,510	7,523,510	7,368,154	(155,356)
Net change in fund balance	-	-	-	-
Fund balance at beginning of year	-	-	31,980	31,980
Change in inventories			(8,745)	(8,745)
Fund balance at end of year	<u>\$</u> -	\$ -	\$ 23,235	\$ 23,235

#### PINELLAS COUNTY, FLORIDA SUPERVISOR OF ELECTIONS NOTE TO REQUIRED SUPPLEMENTARY INFORMATION Year Ended September 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - BUDGETARY PROCESS

Section 129.202, Florida Statutes, governs the preparation, adoption, and administration of the Pinellas County, Florida Supervisor of Elections' (the "Supervisor of Elections") annual budget. The Supervisor of Elections prepares a budget for the general fund and submits it to the Board of County Commissioners for approval. Any subsequent amendments must be approved by the Board. The annual budget serves as the legal authorization for expenditures. Expenditures may not legally exceed appropriations at the fund level. Appropriations lapse at year-end. Budgetary control is maintained at the departmental major object expenditure level. Budgetary changes within major object expenditure categories are made at the discretion of the Supervisor of Elections.

The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year, whenever legally authorized.

The Supervisor of Elections' budget is prepared under a basis of accounting that differs from accounting principles generally accepted in the United States of America (GAAP). Certain long-term unappropriated capital outlay obligations entered into by the Supervisor of Elections are not recognized as a liability under the budgetary basis of accounting; however, the entire obligation is recognized under GAAP, and debt service payments, capital outlays, and other financing sources are recorded as appropriate.

The actual results of operations in the statements of revenues, expenditures, and changes in fund balance – budget and actual (budgetary basis) - general fund are presented on a budgetary basis. There were no adjustments to convert the results of operations at the end of the year from the budgetary basis of accounting to the GAAP basis of accounting for 2018. The Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund and the Special Fund do not have budgets.





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Deborah Clark Supervisor of Elections Pinellas County, Florida Clearwater, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the General Fund, the Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund, and the Special Fund of the Pinellas County, Florida Supervisor of Elections (the "Supervisor of Elections"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, and have issued our report thereon dated December 17, 2018. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*. The financial statements present only each major fund and do not purport to, and do not, present fairly the financial position of the Supervisor of Elections, as of September 30, 2018, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the General Fund, the Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund, and the Special Fund of the Supervisor of Elections' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the General Fund, the Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund, and the Special Fund of the Supervisor of Elections' internal control. Accordingly, we do not express an opinion on the effectiveness of the General Fund, the Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund, and the Special Fund of the Supervisor of Elections' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the General Fund, Federal Election Activities Grant Fund, Ballots on Demand Grant Fund and Special Fund information of the Supervisor of Elections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor of Elections' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe LLP

Crowne LLP

Tampa, Florida December 17, 2018

#### PINELLAS COUNTY, FLORIDA SUPERVISOR OF ELECTIONS SCHEDULE OF FINDINGS AND RESPONSES Year Ended September 30, 2018

#### SECTION I - SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued Unmodified

Internal control over financial reporting
Material weakness identified?
Significant deficiencies identified not considered
to be material weaknesses?

None Reported

Noncompliance material to financial statements noted?

No

No

#### SECTION II - CURRENT YEAR FINDINGS AND RECOMMENDATIONS

No such items to report.

#### SECTION III - PRIOR YEAR FINDINGS AND RECOMMENDATIONS

No such items to report.



### MANAGEMENT LETTER ON INTERNAL CONTROL AND STATE REPORTING REQUIREMENTS

The Honorable Deborah Clark Supervisor of Elections Pinellas County, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the General Fund, the Federal Election Activities Grant Fund, the Ballots on Demand Grant Fund, and the Special Fund of the Pinellas County, Florida Supervisor of Elections (the "Supervisor of Elections"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' financial statements, and have issued our report thereon dated December 17, 2018. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*. The financial statements present only each major fund and do not purpose to, and do not, present fairly the financial position of the Supervisor of Elections, as of September 30, 2018, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Auditor's Responsibility

We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

#### **Other Reports**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated December 17, 2018, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1, *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were findings and recommendations made in the preceding annual financial audit report and those items have been remediated.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The reporting entity is disclosed in Note 1 to the financial statements.

#### **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Auditor General of the State of Florida, the Supervisor of Elections, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Crowe LLP

Crown Llf

Tampa, Florida December 17, 2018



## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Deborah Clark Supervisor of Elections Pinellas County, Florida Clearwater, Florida

We have examined the Pinellas County, Florida Supervisor of Elections' (the "Supervisor of Elections") compliance with Section 218.415, *Florida Statutes*, concerning the investment of public funds during the year ended September 30, 2018. Management of the Supervisor of Elections is responsible for the Supervisor of Elections' compliance with the specified requirements. Our responsibility is to express an opinion on the Supervisor of Elections' compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Supervisor of Elections complied, in all material respects, with the specified requirements reference above. An examination involves performing procedures to obtain evidence about whether the Supervisor of Elections complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Supervisor of Elections' compliance with specified requirements.

In our opinion, the Supervisor of Elections complied, in all material respects, with the requirements contained in Section 218.415, *Florida Statutes*, during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Florida Auditor General*. Accordingly, this report is not suitable for any other purpose.

Crowe LLP

Crowne LLP

Tampa, Florida December 17, 2018

## PINELLAS COUNTY, FLORIDA TAX COLLECTOR

#### FINANCIAL STATEMENTS

September 30, 2018

#### PINELLAS COUNTY, FLORIDA TAX COLLECTOR Clearwater, Florida

#### FINANCIAL STATEMENTS September 30, 2018

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Charles W. Thomas, Tax Collector Pinellas County, Florida Clearwater, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the general fund and the aggregate remaining fund information of the Pinellas County, Florida Tax Collector (the "Tax Collector"), a component unit of Pinellas County, Florida, as of and for the year ended September 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund and the aggregate remaining fund information of the Tax Collector, as of September 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*. The financial statements present only the general fund and the aggregate remaining fund information and do not purport to, and do not, present fairly the financial position of the Pinellas County, Florida Tax Collector, as of September 30, 2018, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 15 and 16 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Tax Collector's financial statements. The statement of changes in fiduciary assets and liabilities – agency fund is presented for purposes of additional analysis and is not a required part of the financial statements.

The statement of changes in fiduciary assets and liabilities – agency fund is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the statement of changes in fiduciary assets and liabilities – agency fund is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### Restriction on Use

Our report is intended solely for the information and use of the Tax Collector, the Board of County Commissioners of Pinellas County, Florida, and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2018 on our consideration of the general fund and the aggregate remaining fund of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the general fund and the aggregate remaining fund of the Tax Collector's internal control over financial reporting and compliance.

Crowe LLP

Crown Llf

Tampa, Florida December 14, 2018

#### PINELLAS COUNTY, FLORIDA TAX COLLECTOR BALANCE SHEET – GENERAL FUND September 30, 2018

ASSETS	General <u>Fund</u>
Cash	\$ 19,210,841
Accounts receivable	243
Due from Pinellas County, Florida	
Board of County Commissioners	20,813
Due from other governmental agencies	460
Total assets	\$ 19,232,357
LIABILITIES AND FUND BALANCE	
Liabilities	
Accounts payable	\$ 119,202
Accrued liabilities	620,188
Due to Pinellas County, Florida	
Board of County Commissioners	17,395,001
Due to Pinellas County, Florida	
Constitutional Officers	933
Due to other governmental agencies	1,043,393
Due to individuals and businesses	53,640
Total liabilities	19,232,357
Fund balance	
Total liabilities and fund balance	\$ 19,232,357

## PINELLAS COUNTY, FLORIDA TAX COLLECTOR

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – GENERAL FUND

Year Ended September 30, 2018

	General <u>Fund</u>
Revenues	
Commissions and fees	\$ 35,085,688
Miscellaneous	57,870
Total revenues	35,143,558
Expenditures	
General government	
Personal services	19,256,779
Operating	4,648,245
Capital outlay	142,610
Distribution of unused commissions and fees to other governmental agencies	1,043,393
Total expenditures	25,091,027
Excess of revenues over expenditures	10,052,531
Other financing use	
Transfer out	
Distribution of unused commissions and fees to Pinellas County, Florida	
Board of County Commissioners	(10,052,531)
Net change in fund balance	-
Fund balance at beginning of year	
Fund balance at end of year	<u> </u>

#### PINELLAS COUNTY, FLORIDA TAX COLLECTOR STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES – AGENCY FUND September 30, 2018

ASSETS	Agency <u>Fund</u>
Cash Due from individuals and businesses Due from other governmental agencies	\$ 20,532,684 3,221,895 14,641
Total assets	\$ 23,769,220
LIABILITIES	
Due to individuals and businesses  Due to other governmental agencies	\$ 1,041,117 22,728,103
Total liabilities	\$ 23,769,220

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

Reporting Entity: The Pinellas County, Florida Tax Collector (the "Tax Collector") is an elected constitutional officer as provided for by the Constitution of the State of Florida. Pursuant to Section 195.087, Florida Statutes, the Tax Collector's budget is submitted to the Florida Department of Revenue for approval, and a copy is forwarded to the Pinellas County, Florida Board of County Commissioners (the "Board"). In addition, for financial reporting purposes, the Tax Collector is included in Pinellas County, Florida's (the "County") basic financial statements as a blended component unit of the County.

<u>Basis of Presentation</u>: These financial statements include the general fund and the agency fund of the Tax Collector's office. The accompanying financial statements were prepared for purposes of complying with Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*.

Chapter 10.550, *Rules of the Auditor General*, requires the Tax Collector's financial statements to present only fund financial statements. Accordingly, due to the omission of government-wide financial statements and related disclosures, these financial statements do not constitute a complete presentation of the financial position of the Tax Collector as of September 30, 2018, and the changes in its financial position for the year then ended, in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*, but otherwise constitute financial statements prepared in conformity with accounting principles generally accepted in the United States of America.

The Tax Collector utilizes the following fund types:

General Fund - A major governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Tax Collector that are not required either legally or by accounting principles generally accepted in the United States of America to be accounted for in another fund.

Fiduciary Fund - The agency fund is custodial in nature and does not involve measurement of results of operations or have a measurement focus. The agency fund is used to account for assets held by the Tax Collector in a trustee capacity or as agent for individuals, private organizations, and other governments.

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund-Type Definitions, requires that fund balances be reported in classifications based on whether the amounts are spendable or non-spendable. Spendable amounts are further classified as restricted, committed, assigned or unassigned based on the extent to which there are external and/or internal constraints on how fund balance amounts may be spent. GASB Statement No. 54 does not have an impact on the Tax Collector's financial statements since the Tax Collector does not maintain fund balances.

<u>Basis of Accounting</u>: Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed by the Tax Collector for its general fund. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recorded when the liability is incurred, except for accumulated vacation pay, which are not recorded until they become due.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

Charges for services on the collection of property taxes are recognized as revenue in the fiscal year for which taxes are levied, provided they are collected within 60 days after the end of the fiscal year. Certain other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received. Investment earnings are recorded as earned.

Substantially all of the Tax Collector's revenues are received from taxing authorities. These moneys are virtually unrestricted and are revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt; earlier if the "susceptible to accrual" criteria are met.

Interest income and other revenues are recognized as they are earned and become measurable and available to pay liabilities of the current period.

Florida Statutes provide that the amount by which revenues exceed annual expenditures be distributed to the Board following the fiscal year for which the funding was provided and during which other revenues were recognized.

Florida Statutes further provide that the excess of revenue over expenditures held by the Tax Collector be distributed to each governmental agency in the same portion as the commissions and fees paid by each governmental agency bear to total commission and fee revenues. The amounts of these distributions are recorded as liabilities and as expenditures in the accompanying financial statements.

The agency fund is presented using the accrual basis of accounting and has no measurement focus.

<u>Property Taxes</u>: Taxes in Pinellas County are levied by the Board and other taxing authorities. The millage levies are determined on the basis of estimates of revenue needs and the total taxable valuations within the jurisdiction of the Board and other tax authorities. No aggregate ad valorem tax millage in excess of 10 mills on the dollar can be levied by the Board against property in the County as specified in Section 200.071, *Florida Statutes*.

Each year, the total taxable property valuation is established by the Pinellas County, Florida Property Appraiser, and the list of property assessments is submitted to the Florida Department of Revenue for approval. Taxes, assessed as of January 1 of each year, are due and payable on November 1 of each year or as soon thereafter as the assessment roll is opened for collection. Pursuant to Florida law, all owners of property have the responsibility of ascertaining the amount due and paying it before April 1 of the year following the year in which the tax was assessed.

<u>Property Tax Collections</u>: Chapter 197, *Florida Statutes*, governs property tax collections.

<u>Current Taxes</u>: All property taxes become due and payable on November 1 and are delinquent on April 1 of the following year. Discounts of 4%, 3%, 2%, and 1% are allowed for early payment in November through February, respectively.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

<u>Tax Deeds</u>: The owner of a tax certificate may, after two years when the taxes have been delinquent (after April 1), file an application for tax deed sale. The County, as a certificate owner, is required to exercise similar procedures two years after taxes have been due (November 1). Tax deeds are issued to the highest bidder for the property, which is sold at public auction. The Clerk of the Circuit Court of the County administers these sales.

<u>Cash and Investments</u>: Cash consists of checking and savings accounts, collectively designated as cash deposits. Cash deposits are carried at cost.

The Tax Collector deposits cash in qualified public depositories. The deposits are fully insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under Chapter 280, *Florida Statutes*. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities and, if necessary, by assessments against other qualified public depositories.

Section 218.415, *Florida Statutes*, authorizes the Tax Collector to invest in obligations of the U.S. government, its agencies and instrumentalities, and certain other investments. Investments are stated at fair value.

<u>Compensated Absences</u>: In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the Tax Collector determines the liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences that are recorded and reported by the County in its basic financial statements. Vacation leave is accrued as a liability as the benefits are earned by the employees.

All full-time employees of the Tax Collector are entitled to vacation time with full pay. Employees are allowed to accumulate vacation leave with no maximum; however; upon termination, employees are paid out for no more than three times their annual accrual rate. Vacation payments are included in operating costs when the payments are made to the employees. The Tax Collector does not, nor is legally required to accumulate financial resources for these unmatured obligations. Accordingly, the liability for compensated absences is not reported in the general fund, but rather is reported in the basic financial statements of the County.

<u>Capital Assets</u>: Capital assets used in operations are capitalized in the basic financial statements of the County rather than in the general fund of the Tax Collector. Capital assets are items with individual costs of \$1,000 or more with useful lives of more than one year. Upon acquisition, such assets are recorded as capital outlay expenditures in the general fund of the Tax Collector, and are capitalized at cost in the basic financial statements of the County. Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. The Tax Collector maintains custodial responsibility for the capital assets it uses. No depreciation expense has been provided on capital assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of the County.

#### **NOTE 2 - CASH AND INVESTMENTS**

At September 30, 2018, the carrying value of the Tax Collector's cash and investments were:

	Carrying <u>Value</u>	Credit <u>Rating</u>
Cash on hand Demand deposits	\$ 52,950 <u>39,690,575</u>	N/A N/A
Total cash and investments	<u>\$ 39,743,525</u>	

Such amounts are reported as \$19,210,841 and \$20,532,684 in the general fund and agency fund, respectively.

<u>Custodial Credit Risk</u>: At September 30, 2018, the Tax Collector's deposits were entirely covered by federal depository insurance or by collateral pledged with the Chief Financial Officer of the State of Florida pursuant to Chapter 280, *Florida Statutes*. Under this chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for any loss. In addition, the Tax Collector's investments are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

#### **NOTE 3 - LEASE OBLIGATIONS**

<u>Operating Leases</u>: The Tax Collector pays rent under operating leases for its various offices. These leases are cancelable if funds are not appropriated for their purpose and are not enforceable against a new administration.

The following is a schedule of future minimum lease payments under operating leases:

Fiscal Year Ending	
2019	\$ 1,170,611
2020	875,236
2021	901,446
2022	928,456
2023	934,086
2024-2027	789,743
Total	\$ 5.599.578

Rental expense, which includes insurance and real estate taxes required under the lease agreements, for all operating leases for the year ended September 30, 2018, was \$1,387,751. There were no contingent rentals or sublease rentals associated subleases in effect at September 30, 2018.

#### **NOTE 4 - ACCUMULATED COMPENSATED ABSENCES**

The amount of vested accumulated compensated absences payable based upon the Tax Collector's annual leave policy is reported as a liability in the statement of net position in the County's basic financial statements.

The changes in accumulated compensated absences during the year ended September 30, 2018, were as follows:

Compensated absences at beginning of year Additions Deductions	\$ 1,123,193 1,250,211 1,357,016
Compensated absences at end of year	\$ 1,016,388

Of this liability, approximately \$736,787 is expected to be paid within the fiscal year ended September 30, 2019.

#### **NOTE 5 - EMPLOYEE RETIREMENT PLAN**

Substantially all full-time employees of the Tax Collector are eligible to participate in the State of Florida Retirement System (the "System"), a cost-sharing, multiple-employer defined benefit plan administered by the State of Florida, Division of Retirement. The System is a defined benefit plan for all state, and participating county, district school board, community college, and university employees (the "Pension Plan"). The System also offers eligible employees participation in an alternative defined contribution plan (the "Investment Plan"). The Tax Collector participates in the Elected State Officers' Class. Contribution rates are established statewide for all participating governmental units. Accordingly, the actuarial information and related disclosures attributable to the Tax Collector's employees are not determinable. Employees participating in the Pension Plan who retire at or after age 62 with 6 years of credited service, or with 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% for regular employees, 2.0% for senior management, and 3.0% for county elected officials for each year of credited service times their average final compensation. Average final compensation is the employee's average of the five highest fiscal years of salary earned during credited service. Vested employees may retire before age 62 and receive benefits that are reduced 5% for each year prior to normal retirement age. Employees participating in the Investment Plan are vested after one year of service with no age requirements. The System also provides death and disability benefits. Benefits are established by Section 121, Florida Statutes and Chapter 22B, Florida Administrative Code.

Effective July 1, 2011, employees participating in the System are required to contribute 3 percent of their eligible earnings on a pre-tax basis to the plan. Employees initially enrolled on or after July 1, 2011 become vested after 8 years of service instead of 6. Benefits are computed using the average of their highest 8 years of earnings instead of their highest 5 years. Normal retirement is based on 35 years of service regardless of age or at age 65 and vested for all classes except Special Risk Class members who must have 30 years of service regardless of age, or at age 60 and vested.

#### NOTE 5 - EMPLOYEE RETIREMENT PLAN (Continued)

The Deferred Retirement Option Program ("DROP") is a program that provides an alternative method for payment of retirement benefits for a specified and limited period for members of the System, effective July 1, 1998. Under this program, the employee may retire and have their benefits accumulate in the Florida Retirement System Trust Fund, earning interest, while continuing to work for a System employer. The participation in the program does not change conditions of employment. When the DROP period ends, maximum of 60 months, employment must be terminated. At the time of termination of employment, the employee will receive payment of the accumulated DROP benefits and begin receiving their monthly retirement benefit (in the same amount determined at retirement adjusted, if applicable, by annual cost of living increases).

The System publishes an annual report that provides 10-year historical trend information about progress made in accumulating sufficient assets to pay benefits when due. This report may be obtained by writing to Division of Retirement, Research and Education Section, 1317 Winewood Boulevard, Building 8, Tallahassee, Florida 32399-1560, or by calling (877) 377-1737 or by accessing their internet site at: http://dms.myforida.com/human\_resource\_support/retirement/publications/system\_infomation/annual\_reports.

The Tax Collector is required to contribute an actuarially determined rate. The contribution requirements of the Tax Collector are established and may be amended by the State of Florida. The contribution rates are established by fiscal year, beginning each July 1. The contribution rates by job class were as follows: elected county officers 45.50%, regular 7.92%, senior management 22.71%, and DROP employees 13.26% from October 1, 2017 through June 30, 2018; and elected county officers 48.70%, regular 8.26%, senior management 24.06%, and DROP employees 14.03% through September 30, 2018. The Tax Collector's contributions to the plan for the years ended September 30, 2018 and 2017 were \$1,194,958 and \$1,115,410, respectively, equal to the required contributions for each year. The Tax Collector's portion of the net pension liability and the associated footnotes are not reported in the financial statements of the Tax Collector, but are reported in the basic financial statements of the County.

#### NOTE 6 - OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS (OPEB) PLAN

<u>Plan Description</u>: The Tax Collector participates in a single-employer defined benefit health care plan that covers eligible retirees of the Board, all constitutional officers with the exception of the Sheriff, and the Pinellas County Planning Council. The Board administers the plan and establishes and may amend its benefits. The health care plan does not issue a stand-alone financial report; however, additional actuarial information regarding the plan as a whole is disclosed in the notes to the financial statements of the County.

The County pays a percentage of the premium for medical and dental insurance for the former employees with at least 10 years of service who retired prior to October 1, 2004, equivalent to that paid for active employees. For non-Medicare eligible retirees, employees enrolled in DROP and those within five years of normal System retirement prior to October 1, 2004, with ten years of service, the County will continue funding at the same level as active employees. For employees not part of the previously mentioned groups who retire on or after October 1, 2004, a health insurance subsidy based on length of service will be provided. The subsidy will range from 25.00% of the premium for ten years' service, increasing by 3.33% per year of service to 75.00% for 25 years or more, calculated on the single premium of the lowest cost plan.

#### NOTE 6 - OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS (OPEB) PLAN (Continued)

<u>Funding Policy</u>: The contribution requirements of the plan members and the employers are established and may be amended by the County. The plans are financed on a pay-as-you-go basis. Participating agencies contribute an additional amount per each active employee to fund retiree health care. The Tax Collector contributed \$839,599 to the plan during the fiscal year to fund OPEB benefits.

The annual other postemployment benefit cost for both plans is calculated based on the Actuarial Accrued Liability contribution of the employer (AAL), an amount actuarially determined in accordance with GASB 75. The AAL represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. An actuarial valuation on the plan as a whole was performed as of October 1, 2017. The notes to the financial statements and required supplemental information of the County disclose additional information regarding the OPEB plan as a whole.

#### **NOTE 7 - RELATED-PARTY TRANSACTIONS**

The Tax Collector incurred costs and charges to the Board during fiscal year 2018 for various services as follows:

Insurance	\$ 4,968,633
Risk financing	130,150
Other charges	362,602
	\$ 5,461,385

The Board paid commissions to the Tax Collector during the year ended September 30, 2018 that amounted to \$21,929,523. At September 30, 2018, the Tax Collector had payables due to the Board of \$17,395,001 comprised of the following:

Distribution of unused commissions and fees	\$ 10,052,531
Amounts due for various services	128
Amounts collected on behalf of the Board	7,342,342
	<u>\$ 17,395,001</u>

#### **NOTE 8 - COMMITMENTS AND CONTINGENCIES**

<u>Litigation</u>: The Tax Collector is involved as a defendant or plaintiff in certain litigation and claims arising from the ordinary course of operations. Any judgments against the Tax Collector would be settled by the Board. In the opinion of the Tax Collector and legal counsel, the range of potential recoveries or liabilities will not materially affect the financial position of the Tax Collector as of September 30, 2018, or changes in its financial position for the year then ended.

#### **NOTE 9 - RISK MANAGEMENT**

The County is exposed to various risks of loss, including but not limited to general liability, property and casualty, auto and physical damage, and workers' compensation. The County is substantially self-insured and accounts for and finances its risks of uninsured loss through an internal service fund. All liabilities associated with these self-insured risks are reported in the basic financial statements of the County. During the year ended September 30, 2018, the Tax Collector was charged \$130,150 by the County for participation in the risk management program.

Under this self-insured program, the County provides coverage for up to \$1.5 million per claim for workers' compensation, auto, and general liability and claims under the self-insurance risk management fund. The County also has purchased outside excess coverage for up to \$15 million in the aggregate. Negligence claims in excess of the statutory limits set in Section 768.28, *Florida Statutes*, which provide for limited sovereign immunity of \$100,000/\$200,000 per occurrence can only be recovered through an act of the Florida Legislature. There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded commercial coverage in the last three years.

The County is also self-insured for medical and dental claims covering all of its employees and their eligible dependents. As required by Section 112.081, *Florida Statutes*, retirees and their eligible dependents are provided the same health care coverage as is offered to active employees at the same premium cost (borne by the retiree) applicable to active employees. No excess insurance coverage has been acquired for these claims. An actuarial valuation is performed each year to estimate the amount needed to pay prior and future claims and to establish reserves.



### PINELLAS COUNTY, FLORIDA TAX COLLECTOR

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGETARY BASIS) – GENERAL FUND Year Ended September 30, 2018

	Buo <u>Original</u>	lget <u>Final</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenues	<b>.</b>	<b>.</b>	<b>^</b>	<b>A</b> (,, ,)
Commissions and fees	\$ 36,657,150	\$ 36,657,150	\$ 35,085,688	\$ (1,571,462)
Miscellaneous	13,930	13,930	57,870	43,940
Total revenues	36,671,080	36,671,080	35,143,558	(1,527,522)
Expenditures General government				
Personal services	19,781,740	19,846,060	19,256,779	589,281
Operating	4,771,780	4,887,890	4,648,245	239,645
Capital outlay	184,600	184,600	142,610	41,990
Total expenditures	24,738,120	24,918,550	24,047,634	870,916
Excess of revenues over expenditures	11,932,960	11,752,530	11,095,924	(656,606)
Other financing uses				
Distribution of unused commissions and fee to Pinellas County, Florida	es			
Board of County Commissioners  Distribution of unused commissions and fee	(10,810,857)	(10,647,394)	(10,052,531)	594,863
to other governmental agencies	(1,122,103)	(1,105,136)	(1,043,393)	61,743
Total other financing uses	(11,932,960)	(11,752,530)	(11,095,924)	656,606
Excess of revenues over expenditures and other financing uses	<u>\$</u>	<u> </u>	<u>\$</u>	<u>\$</u>

# PINELLAS COUNTY, FLORIDA TAX COLLECTOR NOTE TO REQUIRED SUPPLEMENTARY INFORMATION September 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - BUDGETARY PROCESS

Section 195.087, *Florida Statutes*, governs the preparation, adoption, and administration of the Pinellas County, Florida Tax Collector's (the "Tax Collector") annual budget. The Tax Collector prepares a budget for the general fund and submits it to the Florida Department of Revenue for approval. A copy of the approved budget is provided to the Pinellas County, Florida Board of County Commissioners (the "Board"). Any subsequent amendments must be approved by the Florida Department of Revenue. The annual budget serves as the legal authorization for expenditures. Expenditures may not legally exceed appropriations at the fund level. Appropriations lapse at year-end. Budgetary control is maintained at the departmental major object expenditure level. Budgetary changes within major object expenditure categories are made at the discretion of the Tax Collector.

The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year, whenever legally authorized.

The Tax Collector's budget is prepared on a basis of accounting that differs from accounting principles generally accepted in the United States of America ("GAAP"). Certain long-term unappropriated capital outlay obligations entered into by the Tax Collector are not recognized as a liability under the budgetary basis of accounting; however, the entire obligation is recognized under GAAP, and debt service payments, capital outlays, and other financing sources are recorded as appropriate.

There is also a difference between the budgetary basis of accounting and GAAP in the treatment of unused fee distributions to entities outside of Pinellas County, Florida's (the "County") reporting entity. On a budgetary basis, distributions of unused fees through these two funds are reported as other financing uses. On a GAAP basis, these distributions are reported as expenditures because there is a reduction in the new financial resources of the County.

The actual results of operations in the statement of revenues, expenditures, and changes in fund balance -budget and actual (budgetary basis) - general fund are presented on a budgetary basis. There were no transactions during the year that required adjustments to convert from the budgetary basis of accounting to the GAAP basis of accounting during the year ended September 30, 2018.



# PINELLAS COUNTY, FLORIDA TAX COLLECTOR STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES – AGENCY FUND Year Ended September 30, 2018

	Balance October 1, 2017	<u>Additions</u>	<u>Deductions</u>	Balance September 30, 2018
Assets				
Cash	\$ 17,999,653	\$ 1,822,641,973	\$ 1,820,108,942	\$ 20,532,684
Due from individuals and businesses  Due from other governmental	3,175,033	6,617,247	6,570,385	3,221,895
agencies	179,066	39,677	204,102	14,641
Total assets	\$ 21,353,752	\$ 1,829,298,897	\$ 1,826,883,429	\$ 23,769,220
Liabilities				
Due to individuals and businesses  Due to other governmental	\$ 739,482	\$ 2,033,881,295		\$ 1,041,117
agencies	20,614,270	1,764,753,783	1,762,639,950	22,728,103
Total liabilities	\$ 21,353,752	\$ 3,798,635,078	\$ 3,796,219,610	\$ 23,769,220

# PINELLAS COUNTY, FLORIDA TAX COLLECTOR NOTE TO OTHER FINANCIAL INFORMATION September 30, 2018

## **Agency Fund**

This fund is used to account for the receipt and distribution of ad valorem taxes, tourist development taxes, special assessment non-ad valorem taxes, and other taxes collected for Pinellas County, Florida and other independent taxing authorities.

Additionally, this fund is used to account for the receipt and distribution of moneys collected for the following Florida agencies:

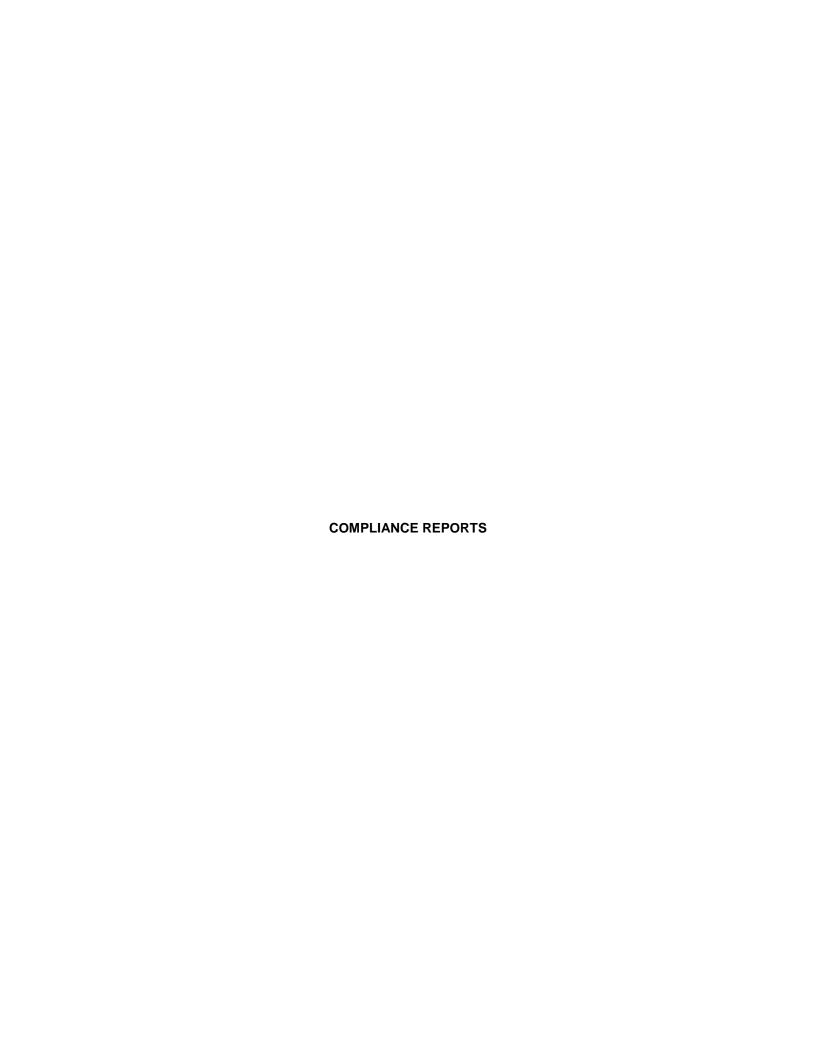
Department of Highway Safety and Motor Vehicles - The Pinellas County, Florida Tax Collector serves as an agent for the Division of Motor Vehicles, processes title applications and transfers, renews and issues license plates and decals, handles boat transfers, and registers both pleasure and commercial boats on an annual basis. As an agent, the Tax Collector also issues driver licenses, commercial driver licenses, non-U.S. citizen licenses, and identification cards.

Department of Revenue - Collects sales tax on vessels, motor vehicles, and Lemon Law fees.

Florida Fish and Wildlife Conservation Commission - Issues hunting and fishing permits and licenses.

Department of Health - As an agent, the Pinellas County, Florida Tax Collector issues birth certificates.

Department of Agriculture and Consumer Services - As an agent, the Pinellas County, Florida Tax Collector processes applications for concealed weapons licenses.





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Charles W. Thomas, Tax Collector Pinellas County, Florida Clearwater. Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund and the aggregate remaining fund information of the Pinellas County, Florida Tax Collector (the "Tax Collector"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, and have issued our report thereon dated December 14, 2018. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*, and are not intended to be a complete presentation of the Tax Collector's assets, liabilities, revenues or expenses. Our opinion is not modified with respect to this matter.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the general fund and the aggregate remaining fund information of the Tax Collector's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the general fund and the aggregate remaining fund information of the Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the general fund and the aggregate remaining fund information of the Tax Collector's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the general fund and the aggregate remaining fund information of the Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe LLP

Crown LLP

Tampa, Florida December 14, 2018



# MANAGEMENT LETTER ON INTERNAL CONTROL AND STATE REPORTING REQUIREMENTS

The Honorable Charles W. Thomas, Tax Collector Pinellas County, Florida Clearwater, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the general fund and the aggregate remaining fund information of the Pinellas County, Florida Tax Collector (the "Tax Collector"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, and have issued our report thereon dated December 14, 2018. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*, and are not intended to be a complete presentation of Pinellas County, Florida Tax Collector's assets, liabilities, revenues or expenditures. Our opinion is not modified with respect to this matter.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

#### **Other Report Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated December 14, 2018, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations reported in the preceding annual financial audit.

# Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The reporting entity is disclosed in Note 1 to the financial statements.

# **Financial Management**

Section 10.554(1)(i)2, Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Auditor General of the State of Florida, the Tax Collector, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Crowe LLP

Crown Llf

Tampa, Florida December 14, 2018



# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Charles W. Thomas, Tax Collector Pinellas County, Florida Clearwater, Florida

We have examined the Pinellas County, Florida Tax Collector's (the "Tax Collector") compliance with Section 218.415, *Florida Statutes*, concerning the investment of public funds during the year ended September 30, 2018. Management of the Tax Collector is responsible for the Tax Collector's compliance with the specified requirements. Our responsibility is to express an opinion on the Tax Collector's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector complied, in all material respects, with the specified requirements reference above. An examination involves performing procedures to obtain evidence about whether the Tax Collector complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with the requirements contained in Section 218.415, *Florida Statutes*, during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Florida Auditor General*. Accordingly, this report is not suitable for any other purpose.

Crowe LLP

Crown Llf

Tampa, Florida December 14, 2018

# PINELLAS COUNTY, FLORIDA PROPERTY APPRAISER

# FINANCIAL STATEMENTS

September 30, 2018

# PINELLAS COUNTY, FLORIDA PROPERTY APPRAISER Clearwater, Florida

# FINANCIAL STATEMENTS September 30, 2018

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## INDEPENDENT AUDITOR'S REPORT

The Honorable Mike Twitty, Property Appraiser Pinellas County, Florida Clearwater, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the general fund of the Pinellas County, Florida Property Appraiser (the "Property Appraiser"), a component unit of Pinellas County, Florida, as of and for the year ended September 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the general fund of the Property Appraiser as of September 30, 2018 and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*. The financial statements present only the general fund and do not purport to, and do not, present fairly the financial position of the Pinellas County, Florida Property Appraiser, as of September 30, 2018, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Matter

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on page 11 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Restriction on Use

Our report is intended solely for the information and use of the Property Appraiser, the Board of County Commissioners of Pinellas County, Florida, and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2018 on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

Crowe LLP

Crown Llf

Tampa, Florida December 18, 2018

# PINELLAS COUNTY, FLORIDA PROPERTY APPRAISER BALANCE SHEET – GENERAL FUND September 30, 2018

ASSETS		General <u>Fund</u>
Cash	\$	781,215
Prepaid items	Ψ	392
r repaid items		002
Total assets	\$	781,607
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$	41,495
Accrued liabilities		376,733
Due to Pinellas County, Florida		
Board of County Commissioners		322,900
Due to Pinellas County, Florida		
constitutional officers		2,822
Due to other taxing districts		37,657
Total liabilities		781,607
Fund balance		
Total liabilities and fund balance	\$	781,607

# PINELLAS COUNTY, FLORIDA PROPERTY APPRAISER

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – GENERAL FUND

Year Ended September 30, 2018

Revenues	General <u>Fund</u>
Pinellas County, Florida Board of County Commissioners	\$ 11,794,297
Other taxing districts	1,377,426
Interest	2,529
Other	3,925
Total revenues	13,178,177
Expenditures	
General government	
Salaries and benefits	11,493,790
Temporary employees	42,832
Postage	149,635
Communications	24,761
Legal advertising	-
Printing and reproduction	9,262
Repairs and maintenance	509,234
Travel	32,443
Travel (mileage reimbursement)	5,833
Office materials and supplies	163,052
Rentals and leases	46,915
Association dues	24,482
Education and training	111,642
Accounting services	19,000
Professional services	118,128
Capital outlay	66,828
Distribution of excess fees to other taxing districts	37,657
Total expenditures	12,855,494
Excess of revenues over expenditures	322,683
Other financing use	
Transfer out	
Distribution of excess fees to Pinellas County, Florida	
Board of County Commissioners	
	(322,683)
Net change in fund balance	_
Fund balance at beginning of year	-
2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	
Fund balance at end of year	<u> </u>

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES

Reporting Entity: The Pinellas County, Florida Property Appraiser (the "Property Appraiser") is an elected constitutional officer as provided for by the Constitution of the State of Florida. Pursuant to Chapter 129, Florida Statutes, the Property Appraiser's budget is submitted to the Florida Department of Revenue for approval, and a copy is forwarded to the Pinellas County, Florida Board of County Commissioners (the "Board"). In addition, for financial reporting purposes, the Property Appraiser is included in Pinellas County, Florida's (the "County") basic financial statements as a blended component unit of the County.

<u>Basis of Presentation</u>: These financial statements include the general fund of the Property Appraiser's office. The accompanying financial statements were prepared for purposes of complying with Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*.

Chapter 10.550, *Rules of the Auditor General*, requires the Property Appraiser's financial statements to present only fund financial statements. Accordingly, due to the omission of government-wide financial statements and related disclosures, these financial statements do not constitute a complete presentation of the financial position of the Property Appraiser as of September 30, 2018, and the changes in its financial position for the year then ended, in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*, but otherwise constitute financial statements prepared in conformity with accounting principles accepted in the United States.

The Property Appraiser utilizes the following fund type:

The general fund, a major governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Property Appraiser.

<u>Basis of Accounting</u>: Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed by the Property Appraiser. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recorded when the liability is incurred, except for accumulated sick and vacation pay, which are not recorded until paid.

Substantially all of the Property Appraiser's revenues are received from taxing authorities. These moneys are virtually unrestricted and are revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt; earlier if the "susceptible to accrual" criteria are met. The Property Appraiser considers revenues collected within 30 days after the balance sheet date to be available.

Interest income and other revenues are recognized as they are earned and become measurable and available to pay liabilities of the current period.

Florida Statutes provide that the amount by which revenues exceed annual expenditures be distributed to each governmental agency and the Board in the same portion as the fees paid by each governmental agency immediately following the fiscal year for which the funding was provided or following the fiscal year during which other revenues were recognized. Such excess is adjusted through future commissions.

(Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

<u>Cash</u>: The Property Appraiser deposits cash in qualified public depositories. The deposits are fully insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under Chapter 280, *Florida Statutes*. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities and, if necessary, by assessments against other qualified public depositories.

Section 218.415, *Florida Statutes*, authorizes the Property Appraiser to invest in obligations of the U.S. government, its agencies and instrumentalities, and certain other investments.

<u>Compensated Absences</u>: In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the Property Appraiser determines the liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences that are recorded and reported by the County in its basic financial statements. Vacation leave is accrued as a liability as the benefits are earned by the employees. Sick leave is accrued as a liability but only to the extent that it is probable that the Property Appraiser will compensate the employees for the benefits through cash payments at termination or retirement.

All full-time employees of the Property Appraiser are entitled to vacation time with full pay and prior to December 24, 1994, accumulated sick leave. Employees are allowed to accumulate vacation leave with no maximum; however, upon termination, employees are paid out for no more than three times their annual accrual rate and/or one-half of accumulated sick leave. Vacation and sick leave payments are included in operating costs when the payments are made to the employees. The Property Appraiser does not, nor is legally required to, accumulate financial resources for these unmatured obligations. Accordingly, the liability for compensated absences is not reported in the Property Appraiser's financial statements, but rather, is reported in the basic financial statements of the County.

<u>Capital Assets</u>: Capital assets used in operations are capitalized in the basic financial statements of the County rather than in the general fund of the Property Appraiser. Capital assets are items with individual costs of \$1,000 or more with useful lives of more than one year. Upon acquisition, such assets are recorded as capital outlay expenditures in the general fund of the Property Appraiser, and are capitalized at cost in the basic financial statements of the County. Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. The Property Appraiser maintains custodial responsibility for the capital assets it uses. No depreciation expense has been provided on capital assets in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of the County.

<u>Refund of Excess Fees</u>: Florida Statutes further provide that the excess of revenues over expenditures held by the Property Appraiser be allocated to each governmental agency and the Board in the same proportion as the fees paid by each governmental agency bear to total fee revenues. The amount of this allocation is recorded as a liability and as either an expenditure or other financing use - transfer out, respectively, in the accompanying financial statements.

<u>Fund Balance</u>: GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund-Type Definitions*, requires that fund balances be reported in classifications based on whether the amounts are spendable or non-spendable. Spendable amounts are further classified as restricted, committed, assigned or unassigned based on the extent to which there are external and/or internal constraints on how fund balance amounts may be spent. GASB Statement No. 54 does not have an impact on the Property Appraiser's financial statements since the Property Appraiser does not maintain fund balances.

(Continued)

#### **NOTE 2 - CASH**

Cash presented in the accompanying financial statement consists of deposits with a carrying value of \$781,215.

<u>Custodial Credit Risk</u>: At September 30, 2018, the Property Appraiser's deposits were entirely covered by federal depository insurance or by collateral pledged with the Chief Financial Officer of the State of Florida pursuant to Chapter 280, *Florida Statutes*. Under this chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for any loss.

<u>Credit Risk</u>: The Property Appraiser's policy is to follow the guidance in Section 219.075, *Florida Statutes*, regarding the deposit of funds received and the investment of surplus funds. Sections 219.075 and 218.415, *Florida Statutes*, authorize the Property Appraiser to invest in the Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; direct obligations of the United States Treasury; federal agencies and instrumentalities; or interest-bearing time deposits and savings accounts in banks organized under the laws of the United States and doing business situated in the State of Florida, savings and loans associations, which are under State supervision, or in federal savings and loan associations located in the State of Florida and organized under federal law and federal supervision, provided that any such deposits are secured by collateral as may be prescribed by law. Additionally, Florida Statutes allow local governments to place public funds with institutions that participate in a collateral pool under the Florida Security for Public Deposits Act. The pool is administered by the State Chief Financial Officer of the State of Florida, who may make additional assessments to ensure that no public funds will be lost.

#### **NOTE 3 - ACCUMULATED COMPENSATED ABSENCES**

The amount of vested accumulated compensated absences payable based upon the Property Appraiser's annual leave and sick pay policy, is reported as a liability in the statement of net position in the County's basic financial statements. The changes in accumulated compensated absences during the year ended September 30, 2018 were as follows:

Compensated absences at beginning of year Additions Retirements	\$ 664,579 651,608 702,910
Compensated absences at end of year	\$ 613,277

The entire balance is expected to be paid within a year.

#### **NOTE 4 - EMPLOYEE RETIREMENT PLAN**

Substantially all full-time employees of the Property Appraiser are eligible to participate in the State of Florida Retirement System (System), a cost-sharing, multiple-employer defined benefit plan administered by the State of Florida, Division of Retirement. The System is a defined benefit plan for all state, and participating county, district school board, community college, and university employees (Pension Plan). The System also offers eligible employees participation in an alternative defined contribution plan (Investment Plan). The Property Appraiser participates in the Elected State Officers' Class. Contribution rates are established statewide for all participating governmental units. Accordingly, the actuarial information and related disclosures attributable to the Property Appraiser's employees are not determinable. Employees participating in the Pension Plan who retire at or after age 62 with 6 years of credited service, or with 30 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% for regular employees, 2.0% for senior management, and 3.0% for county elected officials for each year of credited service times their average final compensation. Average final compensation is the employee's average of the five highest fiscal years of salary earned during credited service. Vested employees may retire before age 62 and receive benefits that are reduced 5% for each year prior to normal retirement age. Employees participating in the Investment Plan are vested after one year of service with no age requirements. The System also provides death and disability benefits. Benefits are established by Section 121, Florida Statutes and Chapter 22B, Florida Administrative Code.

Effective July 1, 2011, employees participating in the System are required to contribute 3 percent of their eligible earnings on a pre-tax basis to the plan. Employees initially enrolled on or after July 1, 2011 become vested after 8 years of service instead of 6. Benefits are computed using the average of their highest 8 years of earnings instead of their highest 5 years. Normal retirement is based on 35 years of service regardless of age or at age 65 and vested for all classes except Special Risk Class members who must have 30 years of service regardless of age, or at age 60 and vested.

The Deferred Retirement Option Program (DROP) is a program that provides an alternative method for payment of retirement benefits for a specified and limited period for members of the System, effective July 1, 1998. Under this program, the employee may retire and have their benefits accumulate in the Florida Retirement System Trust Fund, earning interest, while continuing to work for a system employer. The participation in the program does not change conditions of employment. When the DROP period ends, maximum of 60 months, employment must be terminated. At the time of termination of employment, the employee will receive payment of the accumulated DROP benefits and begin receiving their monthly retirement benefit (in the same amount determined at retirement adjusted, if applicable, by annual cost of living increases).

The System publishes an annual report that provides 10-year historical trend information about progress made in accumulating sufficient assets to pay benefits when due. This report may be obtained by writing to Division of Retirement, Research and Education Section, 1317 Winewood Boulevard, Building 8, Tallahassee, Florida 32399-1560, or by calling (877) 377-1737 or by accessing their internet site at: http://dms.myforida.com/human\_resource\_support/retirement/publications/system\_infomation/annual\_reports.

## NOTE 4 - EMPLOYEE RETIREMENT PLAN (Continued)

The Property Appraiser is required to contribute an actuarially determined rate. The contribution requirements of the Property Appraiser are established and may be amended by the State of Florida. The contribution rates are established by fiscal year, beginning each July 1. The contribution rates by job class were as follows: elected county officers 45.50%, regular 7.92%, senior management 22.71%, and DROP employees 13.26% from October 1, 2017 through June 30, 2018; and elected county officers 48.70%, regular 8.26%, senior management 24.06%, and DROP employees 14.03% from July 1, 2018 through September 30, 2018. The Property Appraiser's contributions to the plan for the years ended September 30, 2018 and 2017 were \$863,678 and \$777,330, respectively, equal to the required contributions for each year. This represents 11.42% and 10.50% of covered payroll, respectively. The Property Appraiser's portion of the net pension liability and the associated footnotes are not reported in the financial statements of the Property Appraiser, but are reported in the basic financial statements of the County.

# NOTE 5 - OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS (OPEB) PLAN

<u>Plan Description</u>: The Property Appraiser participates in a single-employer defined benefit health care plan that covers eligible retirees of the Board, all constitutional officers with the exception of the Sheriff, and the Pinellas County Planning Council. The Board administers the plan and establishes the benefits. The health care plan does not issue a stand-alone financial report; however, additional actuarial information regarding the plan as a whole is disclosed in the notes to the financial statements of the County.

The County pays a percentage of the premium for medical and dental insurance for former employees with at least ten years of service who retired prior to October 1, 2004, equivalent to that paid for active employees. For non-Medicare eligible retirees, employees enrolled in DROP and those within five years of normal System retirement prior to October 1, 2004, with 10 years of service, the County will continue funding at the same level as active employees. For employees not part of the previously mentioned groups who retire on or after October 1, 2004, a health insurance subsidy based on length of service will be provided. The subsidy will range from 25.00% of the premium for ten years' service, increasing by 3.33% per year of service to 75.00% for 25 years of more, calculated on the single premium of the lowest cost plan.

<u>Funding Policy</u>: The contribution requirements of the plan members and the employers are established and may be amended by the County. The plans are financed on a pay-as-you-go basis. Participating agencies contribute an additional amount per each active employee to fund retiree health care. The Property Appraiser contributed \$414,166 to the plan during fiscal year 2018 to fund OPEB benefits.

The annual other postemployment benefit cost for both plans is calculated based on the Actuarial Accrued Liability contribution of the employer (AAL), an amount actuarially determined in accordance with GASB 75. The AAL represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. An actuarial valuation on the plan as a whole was performed as of October 1, 2017. The notes to the financial statements and required supplemental information of the County disclose additional information regarding the OPEB plan as a whole.

#### **NOTE 6 - RELATED-PARTY TRANSACTIONS**

The Property Appraiser incurred costs and charges to the Board during the year ended September 30, 2018 for various services as follows:

Health insurance	\$ 2,424,029
Workers' compensation (Risk Mgt)	98,660
Other charges	
	\$ 2,522,689

The Board provided funding for the Property Appraiser that amounted to \$11,794,297 for the year ended September 30, 2018. At September 30, 2018, the Property Appraiser had a payable due to the Board of \$322,900, comprised of the following:

Distribution of excess fees	\$ 322,683
Amounts due for various services	 217
Total due to the Board	\$ 322,900

#### **NOTE 7 - RISK MANAGEMENT**

The County is exposed to various risks of loss, including but not limited to general liability, property and casualty, auto and physical damage, and workers' compensation. The County is substantially self-insured and accounts for and finances its risks of uninsured loss through an internal service fund. All liabilities associated with these self-insured risks are reported in the basic financial statements of the County. During the year ended September 30, 2018, the Property Appraiser was charged \$98,660 by the County for participation in the risk management program.

Under this self-insured program, the County provides coverage for up to \$1.5 million per claim for workers' compensation, auto, and general liability and claims under the self-insurance risk management fund. The County also has purchased outside excess coverage for up to \$15 million in the aggregate. Negligence claims in excess of the statutory limits set in Section 768.28, *Florida Statutes*, which provide for limited sovereign immunity of \$100,000/\$200,000 per occurrence can only be recovered through an act of the State Legislature. There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded commercial coverage in the last three years.

The County is also self-insured for medical and dental claims covering all of its employees and their eligible dependents. As required by Section 112.081, *Florida Statutes*, retirees and their eligible dependents are provided the same health care coverage as is offered to active employees at the same premium cost (borne by the retiree) applicable to active employees. No excess insurance coverage has been acquired for these claims. An actuarial valuation is performed each year to estimate the amount needed to pay prior and future claims and to establish reserves.

#### **NOTE 8 - CLAIMS AND CONTINGENCIES**

<u>Litigation</u>: The Property Appraiser is involved as a defendant or plaintiff in certain litigation and claims arising from the ordinary course of operations. In the opinion of the Property Appraiser and legal counsel, the range of potential recoveries or liabilities will not materially affect the financial position of the Property Appraiser as of September 30, 2018, or changes in its financial position for the year then ended.



# PINELLAS COUNTY, FLORIDA PROPERTY APPRAISER

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGETARY BASIS) – GENERAL FUND Year Ended September 30, 2018

Revenues	Bud <u>Original</u>	dget <u>Final</u>	- <u>Actual</u>	Variance with Final Budget Positive (Negative)
Pinellas County, Florida				
Board of County Commissioners	\$ 11,794,342	\$ 11,803,031	\$ 11,794,297	\$ (8,734)
Other taxing districts	1,376,412	1,377,426	1,377,426	-
Interest	-	-	2,529	2,529
Other	12 170 751	12 190 457	3,925	3,925
Total revenues	13,170,754	13,180,457	13,178,177	(2,280)
Expenditures				
General government				
Salaries and benefits	12,029,536	11,822,410	11,493,790	328,620
Temporary employees	34,260	43,260	42,832	428
Postage	156,931	156,931	149,635	7,296
Communications	22,400	25,400	24,761	639
Legal advertising	-	-	-	-
Printing and reproduction	16,000	16,000	9,262	6,738
Repairs and maintenance	457,830	513,830	509,234	4,596
Travel	32,217	38,917	38,276	641
Office materials and supplies	68,500	169,500	163,052	6,448
Rentals and leases	46,360	47,360	46,915	445
Association dues	28,000	28,000	24,482	3,518
Education and training	96,500	112,500	111,642	858
Accounting services	20,000	20,000	19,000	1,000
Professional services	137,220	119,520	118,128	1,392
Capital outlay	25,000	66,829	66,828	1
Total expenditures	13,170,754	13,180,457	12,817,837	362,620
Excess of revenues over expenditures			360,340	360,340
Other financing uses				
Distribution of excess fees to Pinellas County, Florida				
Board of County Commissioners	-	-	(322,683)	(322,683)
Distribution of excess fees to			,	, , ,
other taxing districts			(37,657)	(37,657)
Total other financing uses			(360,340)	(360,340)
Excess of revenues over expenditures and other				
financing uses	\$ -	\$ -	\$ -	\$ -
imalicing uses	Ψ	<u>*</u>	<u> </u>	<u>*</u>

See accompanying note.

# PINELLAS COUNTY, FLORIDA PROPERTY APPRAISER NOTE TO REQUIRED SUPPLEMENTARY INFORMATION Year Ended September 30, 2018

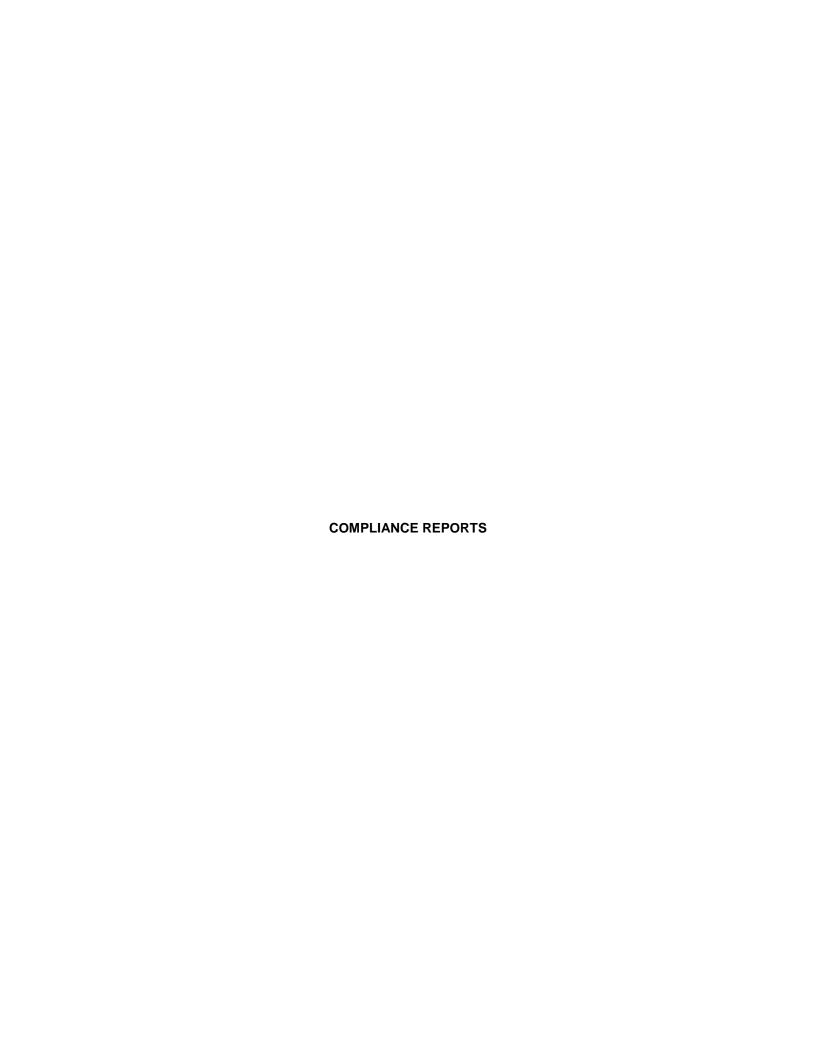
#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - BUDGETARY PROCESS

Section 195.087, *Florida Statutes*, governs the preparation, adoption, and administration of the Pinellas County, Florida Property Appraiser's (the "Property Appraiser") annual budget. The Property Appraiser prepares a budget for the general fund and submits it to the Florida Department of Revenue for approval. A copy of the approved budget is provided to the Board of County Commissioners. Any subsequent amendments must be approved by the Florida Department of Revenue. The annual budget serves as the legal authorization for expenditures. Expenditures may not legally exceed appropriations at the fund level. Appropriations lapse at year-end. Budgetary control is maintained at the departmental major object expenditure level. Budgetary changes within major object expenditure categories are made at the discretion of the Property Appraiser.

The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year, whenever legally authorized.

The Property Appraiser's budget is prepared under a basis of accounting that differs from accounting principles generally accepted in the United States of America (GAAP). Certain long-term unappropriated capital outlay obligations entered into by the Property Appraiser are not recognized as a liability under the budgetary basis of accounting; however, the entire obligation is recognized under GAAP, and debt service payments, capital outlays, and other financing sources are recorded as appropriate.

There is also a difference between the budgetary basis of accounting and GAAP in the treatment of unused fee distributions to entities outside of Pinellas County, Florida's (the "County") financial reporting entity. On a budgetary basis, distributions of unused fees are reported as other financing uses. On a GAAP basis, these distributions are reported as expenditures because there is a reduction in the new financial resources of the County.





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mike Twitty, Property Appraiser Pinellas County, Florida Clearwater, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund of the Pinellas County, Florida Property Appraiser (the "Property Appraiser"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Property Appraiser's financial statements, and have issued our report thereon dated December 18, 2018. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*, and are not intended to be a complete presentation of Pinellas County, Florida Property Appraiser's assets, liabilities, revenues or expenses. Our opinion is not modified with respect to this matter.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe LLP

Crown Llt

Tampa, Florida December 18, 2018



# MANAGEMENT LETTER ON INTERNAL CONTROL AND STATE FINANCIAL REPORTING REQUIREMENTS

The Honorable Mike Twitty, Property Appraiser Pinellas County, Florida Clearwater, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the general fund of the Pinellas County, Florida Property Appraiser (the "Property Appraiser"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Property Appraiser's financial statements, and have issued our report thereon dated December 18, 2018. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General*, and are not intended to be a complete presentation of Pinellas County, Florida Property Appraiser's assets, liabilities, revenues or expenditures. Our opinion is not modified with respect to this matter.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

#### Other Report

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated December 18, 2018, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

#### **Prior Year Recommendation**

## 2017 – 1 Segregation of Duties – Deficiency

**Management's Response:** The Director of Budget & Finance is no longer a system administrator for the significant financial system used by the Property Appraiser. Management added Kevin McKeon, the Deputy of Assessment Administration, as an administrator of the system.

## **Financial Management**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

# Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Auditor General of the State of Florida, the Property Appraiser, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Crowe LLP

Crown Llf

Tampa, Florida December 18, 2018



# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Mike Twitty, Property Appraiser Pinellas County, Florida Clearwater, Florida

We have examined the Pinellas County, Florida Property Appraiser's (the "Property Appraiser") compliance with Section 218.415, *Florida Statutes*, concerning the investment of public funds during the year ended September 30, 2018. Management of the Property Appraiser is responsible for the Property Appraiser's compliance with those specific requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser complied, in all material respects, with the specified requirements reference above. An examination involves performing procedures to obtain evidence about whether the Property Appraiser complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the requirements contained in Section 218.415, *Florida Statutes*, during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Florida Auditor General.* Accordingly, this report is not suitable for any other purpose.

Crowe LLP

Crown Llf

Tampa, Florida December 18, 2018

# PINELLAS COUNTY, FLORIDA SHERIFF

# FINANCIAL STATEMENTS

September 30, 2018 (With Summarized Financial Information for the year ended September 30, 2017)

# PINELLAS COUNTY, FLORIDA SHERIFF Largo, Florida

# FINANCIAL STATEMENTS September 30, 2018 (With Summarized Financial Information for the year ended September 30, 2017)

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# PINELLAS COUNTY, FLORIDA SHERIFF

Largo, Florida

# FINANCIAL STATEMENTS September 30, 2018 (With Summarized Financial Information for the year ended September 30, 2017)

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#### INDEPENDENT AUDITOR'S REPORT

Sheriff Bob Gualtieri Pinellas County, Florida Sheriff Largo, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Pinellas County, Florida Sheriff (the "Sheriff"), a component unit of Pinellas County, Florida (County) as of and for the year ended September 30, 2018, and the related notes to the financial statements, as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Sheriff, as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matters

As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida* Statutes, and Chapter 10.557(3), *Rules of the Auditor General*. The financial statements present only each major fund and the aggregate remaining fund information and do not purport to, and do not, present fairly the financial position of the Sheriff, as of September 30, 2018, the changes in its financial position or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

As discussed in Note 13, in June 2015 the GASB issued GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This Statement replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Statement 75 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources and expenses as well as identified the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosures and required supplementary information requirements about defined benefit OPEB also are addressed. As a result, net position of the Sheriff's Internal Service Fund was restated by \$181,924,087 as of October 1, 2017, for the cumulative effect of the application of this pronouncement. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Report on Summarized Comparative Information

We have previously audited the Sheriff's 2017 financial statements, and we expressed unmodified audit opinions on the respective financial statements of each major fund and the aggregate remaining fund information in our report dated January 2, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended September 30, 2017 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules, schedule of changes in the total OPEB liability and related ratios, and schedule of contributions – OPEB on pages 27 through 33 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's financial statements. The other financial information on pages 34 through 46 is presented for purposes of additional analysis and are not a required part of the financial statements.

The other financial information on pages 34 through 46 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other financial information on pages 34 through 46 is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### Restriction on Use

Our report is intended solely for the information and use of the Sheriff, the Board of County Commissioners of Pinellas County, Florida, and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 17, 2019 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

Crowe LLP

Crown Llf

Tampa, Florida January 17, 2019

# PINELLAS COUNTY, FLORIDA SHERIFF BALANCE SHEET – GOVERNMENTAL FUNDS

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

		General <u>Fund</u>	C	Commissary <u>Fund</u>	0	orida Dept. of Children od Families Fund		econdary nployment <u>Fund</u>	E	Capital Equipment <u>Fund</u>		Nonmajor Special Revenue <u>Funds</u>		Tot 2018	als	2017
ASSETS			_		_		_									
Cash and cash equivalents	\$	12,102,417	\$	2,005,629	\$	549,248	\$	537,323	\$	926,663	\$	1,020,685	\$	17,141,965	\$	15,825,328
Investments Accounts receivable		31,311		50,227		13		54,943		-		22,641 7,800		22,641 144,294		23,338 165,726
Due from Pinellas County, Florida		31,311		50,227		13		54,945		-		7,000		144,294		103,720
Board of County Commissioners		22.321.248		_		_		21.231		_		18,227		22.360.706		135.085
Due from other governments		1,767,411		_		-		22.472		_		10,221		1,789,883		1.625.113
Due from other funds		523,321		_		_				_		_		523,321		2,098,321
Prepaids		-		-		338,324		_		-		-		338,324		338,226
Inventory		1,083,319		-		-		-		21,524		-		1,104,843		1,163,845
Other assets		689,795		-		-		-		-		-		689,795		669,513
Total assets	\$	38,518,822	\$	2,055,856	\$	887,585	\$	635,969	\$	948,187	\$	1,069,353	\$	44,115,772	\$	22,044,495
	_		_		_		_		_		_		_		_	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES																
Liabilities:																
Accounts payable and accrued expenses	\$	2,479,930	\$	67,295	\$	26,820	\$	8,101	\$	17,637	\$	15,840	\$	2,615,623	\$	2,018,281
Accrued salaries and fringe benefits		8,320,791		76,097		335,936		109,080		-		9,640		8,851,544		8,000,463
Unearned revenue		-		602,526		-		65,931		-		-		668,457		637,389
Due to Pinellas County, Florida																
Board of County Commissioners		2,282,702		-		-		-		-		-		2,282,702		2,824,629
Due to Pinellas County, Florida Clerk of the Circuit Court		22.605				276								22.074		22 677
Due to other governments		22,695 150,512		3,163		900		-		-		-		22,971 154,575		23,677 61,155
Due to other funds		24,149,093		3,103		900		-		_		-		24,149,093		4,331,047
Other current liabilities		29,780		-		_				_		-		29,780		3,278
Total liabilities	_	37.435.503	_	749.081	_	363.932	_	183.112	_	17.637	_	25.480	_	38.774.745	_	17.899.919
Total nabilities	_	37,433,303	_	743,001	_	303,332	_	100,112	_	17,007	_	25,400	_	30,774,743	_	17,099,919
Deferred Inflows of resources:																
Advanced grant funding		_		_		523,653		_		_		_		523,653		792,569
Total deferred inflows of resources			_			523.653					_			523,653	_	792,569
Total deferred inflows of resources	_		_		_	323,033	_				_		_	323,033	_	792,309
Found hadan as as																
Fund balances:																
Nonspendable: Prepaids						338.324								338.324		338.226
Inventory		1,083,319		-		330,324		-		21,524		-		1,104,843		1,163,845
Spendable:		1,000,019		-		-		-		21,024		-		1, 104,043		1,100,040
Restricted		-		1,306,775		_		452,857		909.026		1,043,873		3,712,531		2,187,310
Unassigned		-		-		(338, 324)		,		-		-		(338,324)		(337,374)
Total fund balances		1,083,319	_	1,306,775	_			452,857	_	930,550	_	1,043,873	_	4,817,374	-	3,352,007
Total liabilities, deferred inflows of	-	.,,	_	.,,			_		_	,000	_	, ,	-	.,,	-	-,,
resources and fund balances	\$	38,518,822	\$	2,055,856	\$	887,585	\$	635,969	\$	948,187	\$	1,069,353	\$	44,115,772	\$	22,044,495
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#### PINELLAS COUNTY, FLORIDA SHERIFF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS

#### Year Ended September 30, 2018

	General	Commissary	Florida Dept. of Children and Families	Secondary Employment	Capital Equipment	Nonmajor Special Revenue	Tot	
Davianuasi	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	Funds	<u>2018</u>	<u>2017</u>
Revenues: Program revenue	\$ -	\$ -	\$ 12,584,814	¢ _	\$ -	\$ 88,841	\$ 12,673,655	\$ 12,734,128
Traffic fine revenue	Ψ -	Ψ - -	Ψ 12,304,014	Ψ -	Ψ - -	154,266	154,266	168,701
Charges for services	-	-	-	2,797,427	-	280,294	3,077,721	3,526,379
Merchandise sales	-	1,720,327	-	-	-	-	1,720,327	1,543,028
Inmate phones	-	1,500,251	-	-	-	-	1,500,251	1,359,701
Interest and other revenue	834,173	38,690		1,053	32,184	397,100	1,303,200	2,044,639
Total revenues	834,173	3,259,268	12,584,814	2,798,480	32,184	920,501	20,429,420	21,376,576
Expenditures: Salaries:							.=	
Sheriff	172,380	4 500 400	7.040.000		-	-	172,380	165,407
Deputies and assistants Employee fringe benefits	161,811,719 87,188,276	1,529,132 669,570	7,618,280 2,916,262	2,394,704 240,313	-	201,403 62,583	173,555,238 91,077,004	168,892,938 86,843,316
Operating expenditures:	01,100,210	009,570	2,910,202	240,313	-	02,303	91,077,004	00,043,310
Professional services	4,640,651	19,100	8,143	_	_	4,304	4,672,198	4,702,876
Accounting and auditing	47,052	15,100	0,143	_	-	4,504	47,052	58,000
Other contractual services	11,322,671	38,476	43,934	12,344	_	373,682	11,791,107	11,440,432
Investigations	375,108	-	-	-	-	2,016	377,124	417,093
Travel and per diem	347,587	1,062	60,936	-	-	1,307	410,892	359,374
Communication services	888,708	129,540	138,887	-	-	4,378	1,161,513	1,068,273
Transportation	56,857	-	-	-	-	-	56,857	117,645
Utilities	12,226	-		-	-		12,226	12,602
Rentals and leases	403,568	15,382	507,577	-	-	2,425	928,952	923,158
Insurance	1,299,390 2,395,744	515	206 94,623	206	-	498 129	1,300,815 2,490,496	1,234,754 2,201,913
Repairs and maintenance Printing and binding	77,072	2,613	94,623 8,175			2,964	2,490,496	2,201,913 67,172
Promotional activities	197.932	2,010	244		-	88.781	286.957	269.023
Other charges and obligations	2,389,141	1,689	13,444	8,014	_	1,387	2,413,675	2,240,189
Office supplies	1,691,353	11,438	25,164	325	_	5,982	1,734,262	1,699,770
Operating supplies	5,679,635	116,312	133,719		-	91,854	6,021,520	5,421,033
Books, publications, and dues	165,790	37,404	-	-	-	375	203,569	146,222
Training	548,602	3,684	385,371	-	-	595	938,252	681,396
Indirect costs	-	-	341,003	-	-	-	341,003	407,375
Capital outlay	3,037,270	6,335	288,846	-	5,266,856	35,535	8,634,842	12,395,349
Debt Service-principal and interest	5,547,398						5,547,398	4,212,904
Total expenditures	290,296,130	2,582,252	12,584,814	2,655,906	5,266,856	880,198	314,266,156	305,978,214
Excess (deficiency) of revenues over (under)								
expenditures	(289,461,957)	677,016	_	142,574	(5,234,672)	40,303	(293,836,736)	(284,601,638)
oxponutation of	( **, * ,** )						( ***,****, ***,	
Other financing sources (uses): Transfers in: Pinellas County, Florida Board of County								
Commissioners appropriations	290,063,620	-	-	-	- - 000 000	-	290,063,620	284,304,450
Installment Contract Proceeds Sale of Surplus Property	231,882	-	-	-	5,900,000	-	5,900,000 231,882	2,000,000 263,545
Transfers out:								
Distribution of excess appropriations to Pinellas County,	/aaa = :						/aaa = :	/4 = - = = = - :
Florida Board of County Commissioners	(833,545)						(833,545)	(1,016,330)
Total other financing sources (uses)	289,461,957				5,900,000		295,361,957	285,551,665
Net change in fund balance		677,016		142,574	665,328	40,303	1,525,221	950,027
Fund balances – beginning of year	1,112,883	630,611	-	310,283	294,660	1,003,570	3,352,007	2,454,542
Increase (decrease) in reserve for prepaids	-	(852)	-	-	-	-	(852)	852
Increase (decrease) in reserve for inventory	(29,564)	-	-	-	(29,438)	_	(59,002)	(53,414)
	\$ 1,083,319	\$ 1,306,775	\$ -	\$ 452,857	\$ 930,550	\$ 1,043,873	\$ 4,817,374	\$ 3,352,007
Fund balances – end of year	1,000,010	1,000,770		4 402,001	<del>-</del> 000,000	1,0-10,070	Ψ 4,017,074	5,002,007

#### PINELLAS COUNTY, FLORIDA SHERIFF STATEMENT OF NET POSITION - INTERNAL SERVICE FUND September 30, 2018

	September 30				
		2018		<u>2017</u>	
Assets					
Cash and cash equivalents	\$	1,760,192	\$	2,063,690	
Investments		6,688,513		6,824,934	
Accounts receivable		253,564		530,789	
Due from Pinellas County, Florida					
Board of County Commissioners		-		20,629,079	
Due from other funds		24,149,093		4,331,047	
Advance to claims administrator		554,932		392,670	
Total assets-current		33,406,294		34,772,209	
Liabilities					
Current Liabilities:					
Accounts payable		186,557		775,189	
Due to other funds		523,321		2,098,321	
Claims payable		4,219,171		3,556,494	
Unearned revenue		18,627		24,112	
Total current liabilities		4,947,676		6,454,116	
Non-current liabilities:					
Net OPEB obligation		<u>-</u>		181,924,087	
Total non-current liabilities		<u>-</u>		181,924,087	
Total liabilities		4,947,676		188,378,203	
Net position (deficit) - unrestricted	\$	28,458,618	\$	(153,605,994)	

#### PINELLAS COUNTY, FLORIDA SHERIFF STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - INTERNAL SERVICE FUND

Year Ended September 30, 2018

	Year Ended September 30		
	2018	2017	
Operating revenues:			
Charges for services (see footnote 10)	\$ 43,150,117	\$ 54,900,427	
Total operating revenue	43,150,117	54,900,427	
Operating expenses:			
Contract services (see footnote 10)	41,440,641	58,586,613	
Other operating expenses	2,154,711	2,217,233	
Total operating expenses	43,595,352	60,803,846	
Operating income (loss)	(445,235)	(5,903,419)	
Nonoperating revenues (expenses):			
Interest revenue	178,769	172,615	
Gain (loss) on investments	(264,479)	(228,373)	
Investment expense	(50,711)	(51,618)	
Total nonoperating revenues (expenses), net	(136,421)	(107,376)	
Net revenue/expenses before transfers	(581,656)	(6,010,795)	
Transfer in from the Pinellas County, Florida Board of			
County Commissioners	722,181	569,595	
Changes in net position	140,525	(5,441,200)	
Total net position (deficit) – beginning	(153,605,994)	(148,164,794)	
Prior period adjustment (see footnote 13)	181,924,087		
Beginning net position, as restated	28,318,093	(148,164,794)	
Total net position (deficit) – ending	\$ 28,458,618	\$ (153,605,994)	

#### PINELLAS COUNTY, FLORIDA SHERIFF STATEMENT OF CASH FLOWS - INTERNAL SERVICE FUND

Year Ended September 30, 2018 (With Summarized Financial Information for the Year Ended September 30, 2017)

	Year Ended September 30			tember 30
		2018		2017
Operating activities				
Cash received from customers	\$	44,232,890	\$	51,337,725
Payments to suppliers		(45,258,569)		(50,837,853)
Net cash provided (used) by operating activities		(1,025,679)		499,872
Non-capital financing activities				
Transfers in		722,181		569,595
Net cash provided by non-capital financing activities	_	722,181		569,595
Investing activities				
Deposits to investment pool		315,190		279,384
Investment earnings, net		(315,190)		(279,992)
Sale of investments		3,479,508		1,536,196
Purchase of investments		(3,479,508)		(1,536,196)
Net cash provided (used) by investing activities	_	<del>-</del>		(608)
Net change in cash and cash equivalents		(303,498)		1,068,859
Cash and cash equivalents – beginning of year		2,063,690	_	994,831
Cash and cash equivalents – end of year	\$	1,760,192	\$	2,063,690
Reconciliation of operating (loss) to net cash				
provided by operating activities				
Operating income or (loss)	\$	(445,235)	\$	(5,903,419)
Changes in operating assets and liabilities:				
Accounts receivable		277,225		(335,672)
Due from other funds		22,884,474		(2,677,251)
Due from other governments		(22,073,441)		(569,595)
Prepaid expenses		(162,262)		146,129
Accounts payable		(588,632)		23,937
Due to other funds		(1,575,000)		(150,000)
Net OPEB obligation		-		9,797,204
Unearned revenue		(5,485)		19,816
Claims payable		662,677		148,723
Net cash provided (used) by operating activities	\$	(1,025,679)	\$	499,872
Noncash investing, capital, and financing activities				
Increase in fair value of investments since inception	\$	1,488,513	\$	1,624,934

#### PINELLAS COUNTY, FLORIDA SHERIFF BALANCE SHEET – AGENCY FUNDS

September 30, 2018

	September 30,			
	 <u>2018</u>		2017	
Assets				
Cash and cash equivalents	\$ 241,520	\$	441,960	
Accounts Receivable	 187,193		1,232	
Total assets	\$ 428,713	\$	443,192	
Liabilities				
Accounts payable and accrued expenses	\$ 231,212	\$	218,425	
Due to Pinellas County Board of County Commissioners	5,004		3,424	
Due to Pinellas County Clerk of the Circuit Court	12		42	
Individual deposits	192,044		218,988	
Unclaimed funds and other deposits	 441		2,313	
Total liabilities	\$ 428,713	\$	443,192	

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES

Reporting Entity: The Pinellas County, Florida Sheriff (the Sheriff), is an elected constitutional officer as provided for by the Constitution of the State of Florida. The Sheriff is the chief law enforcement officer of the County and is also responsible for operating the County's corrections facility. Pursuant to Chapter 129, Florida Statutes, the Sheriff's budget is submitted to the Pinellas County, Florida (the County) Board of County Commissioners (Board) for approval. In addition, for financial reporting purposes, it is deemed to be a part of the primary government of the County and is, therefore, included as such in the Pinellas County, Florida Comprehensive Annual Financial Report (CAFR).

Measurement Focus, Basis of Accounting, and Basis of Presentation: The financial statements include the General Fund, Commissary Fund, Florida Department of Children and Families Fund, Secondary Employment Fund, Capital Equipment Fund, Non-major Special Revenue Funds, Internal Service Fund, and Agency Funds of the Sheriff. The accompanying financial statements were prepared for the purposes of complying with Section 218.39, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General for Local Governmental Entity Audits*.

Chapter 10.550, Rules of the Auditor General for Local Governmental Entity Audits, requires the Sheriff to present only fund financial statements. Accordingly, due to the omission of government-wide financial statements and related disclosures, including a management's discussion and analysis, these financial statements do not constitute a complete presentation of the financial position of the Sheriff as of September 30, 2018, and the changes in its financial position and where applicable, cash flows thereof, for the year then ended, in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, but otherwise constitute financial statements prepared in conformity with U.S. generally accepted accounting principles.

Governmental funds are accounted for using the flow of current financial resources measurement focus. Only current assets and current liabilities, generally, are included on the balance sheet. Operating statements for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The Sheriff has the following major governmental funds:

- General Fund The general fund is a major fund used to account for all revenues and expenditures
  applicable to the general operations of the Sheriff not accounted for in another fund. All operating
  revenue, which is not specifically restricted as to use, is recorded in the General Fund.
- Commissary Fund This major special revenue fund is used to account for the proceeds of the Sheriff's commissary, specific revenue sources that are legally restricted to specified purposes.
- Florida Department of Children and Families Fund This major special revenue fund is used to account for the revenues and expenditures arising from state contracts for the purpose of performing child protective investigations.
- Secondary Employment Fund This major special revenue fund is used to account for the receipts and disbursements of the Sheriff's special detail activities. The charges for services received are to be used specifically for special detail activities.
- Capital Equipment Fund This major capital projects fund is used to account for the revenues and expenditures for capital purchases outside the General Fund. Funding for these capital purchases derive from installment contract proceeds.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

The modified accrual basis of accounting is used by governmental funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available to finance current liabilities of the fiscal year). For this purpose, the Sheriff considers revenues, other than grant funds, to be available if they are collected within 60 days of the end of the current period. Grant revenues are considered available if they are collected within one year after the end of the current period. Expenditures are recorded when the related fund liability is incurred, except for certain compensated absences, which are recognized as expenditures when used. The proprietary fund (internal service) is reported using the economic resources measurement focus and the accrual basis of accounting. The agency funds report only assets and liabilities, have no measurement focus and use the accrual basis of accounting. Fiduciary fund assets and liabilities reported use the economic resources measurement focus and accrual basis of accounting.

Substantially all of the Sheriff's funding is appropriated by the Board. In applying the susceptible to accrual concept to intergovernmental revenue, there are essentially two types of revenue. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Sheriff; therefore, revenue is recognized based upon the expenditures incurred. Program (grant) revenue is recorded in this manner. In the other, monies are virtually unrestricted and are revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenue at the time of receipt, or earlier, if the susceptible to accrual criteria are met.

Interest income and other revenue are recognized as they are earned and become measurable and available to pay liabilities of the current period.

Section 218.36(1), *Florida Statutes*, provides the amount by which revenues and operating transfers exceed annual expenditures for the general fund be remitted to the Board within 31 days immediately following the fiscal year for which the funding was provided or following the fiscal year during which other revenue was recognized. The amount of this distribution is recorded as a liability and as a transfer out (other financing use) in the accompanying financial statements.

Capital outlays expended in the governmental funds are capitalized in the basic financial statements of the County rather than in the governmental funds of the Sheriff.

Additionally, the Sheriff reports the following fund types:

Internal Service Fund – This fund is used to account for the Sheriff's self-insurance benefits program. The Sheriff is self-insured for medical, dental and vision claims covering all employees and their eligible dependents. In this fund, operating revenues and expenses are those transactions related to the ongoing operations and are distinguished from non-operating revenues and expenses.

Fiduciary Funds – Agency Funds – These funds are used to account for assets held by the Sheriff as an agent for individuals, private organizations, other governments, and other funds. Agency funds are custodial in nature (assets equal liabilities), and do not involve measurement of results of operations or have a measurement focus.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

<u>Fund Balance Reporting and Governmental Fund Type Definitions</u>: Effective October 1, 2010, the Sheriff implemented GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances.

These classifications are described as follows:

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. At the Sheriff's office, inventories and prepaid items fall into this category.

Spendable fund balances are classified based on a hierarchy of the Sheriff's ability to control the spending of these fund balances and are further classified as follows:

Restricted fund balances are fund balance amounts that are constrained for specific purposes, which are externally imposed by creditors, grantors, contributors, or laws or regulations or imposed by law through constitutional provisions or enabling legislation.

Committed fund balances are fund balances constrained for specific purposes imposed by the Sheriff.

Assigned fund balances are fund balances intended to be used for specific purposes, but are neither restricted nor committed. The Sheriff has no assigned fund balances because the Sheriff has not delegated his authority to other parties.

*Unassigned fund balance* is the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

The fund balance categories of the governmental funds are shown on the face of the Balance Sheet – Governmental Funds in the Fund Financial Statements and are summarized as follows:

#### Governmental Fund Balances by Category September 30, 2018

	l otal Governmental <u>Funds</u>
Non-spendable Spendable	\$ 1,443,167
Restricted Unassigned	3,712,531 (338,324)
Total Fund Balances	<u>\$ 4,817,374</u>

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

The Sheriff uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts prohibiting this, such as grant agreements requiring dollar for dollar spending. In addition, the Sheriff uses committed prior to assigned fund balances and assigned fund balances prior to unassigned fund balances.

<u>Cash and Cash Equivalents</u>: Cash and cash equivalents are defined for financial reporting purposes as any liquid investment with original maturities of three months or less. The Sheriff maintains a cash pool for the deposits of all governmental and special revenue funds. Each fund's portion of these balances are presented as cash and cash equivalents in the accompanying financial statements. Earnings from pooled cash are allocated to the respective funds based on the average daily equity balance of each fund in the pool. The interest earned by the General fund is transferred to the Board of County Commissioners on a monthly basis.

<u>Investments</u>: The investment program of the Sheriff is established in accordance with the Sheriff's investment policy and Sections 219.075 and 218.415, *Florida Statutes*. The Sheriff's investment policy authorizes the following investments:

- Florida PRIME, formerly the Local Government Surplus Funds Trust Fund (SBA Pool)
- Securities and Exchange Commission registered money market funds
- Savings accounts and certificates of deposit in state-certified qualified public depositories, as defined in Section 280.02, *Florida Statutes*
- Direct obligations of the U.S. Treasury
- Obligations of federal agencies and instrumentalities

The Sheriff invests funds throughout the year under the stewardship of the Pinellas County Sheriff's Office Health Insurance Trust and those investments are carried at fair market value. The Pinellas County Sheriff's Office Health Insurance Trust is administered by the Sheriff's Office. This fund is registered with the Securities and Exchange Commission (SEC) as an investment company, and operates in a manner consistent with the regulations set forth in SEC Rule 2a7 of the Investment Company Act of 1940, which comprises the rules governing money market funds. This money market fund is not categorized as to custodial risk according to the criteria set forth in GASB Statement No. 3, Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements, GASB Statement No. 40, Deposit and Investment Risk Disclosures. GASB Statement No. 72, Fair Value Measurement and Application was implemented for the year ended September 30, 2017.

<u>Due From/Due to Other Funds</u>: Amounts receivable from, or payable to, other funds are reflected in the accounts of the funds until liquidated, usually within one year.

<u>Inventory</u>: Inventory consists of uniforms, operating supplies, jail supplies, and fleet supplies, and is stated on an average cost basis. Inventory is accounted for under the consumption method, whereby the cost is recorded as an expenditure when used rather than when purchased. Reported inventory is classified as a non-spendable fund balance to indicate it does not constitute an available expendable resource.

<u>Prepaid Insurance Claims</u>: Prepaid insurance claims, if any, consist of insurance premiums paid in advance. The prepaid balance in government funds, if any, is not an available expendable resource.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

<u>Capital Assets</u>: Capital assets used by the Sheriff are recorded in the basic financial statements of the County. Upon acquisition, such assets are recorded as expenditures in the governmental funds of the Sheriff, and are capitalized at cost in the basic financial statements of the County. Capital assets are items with individual costs of \$1,000 or more with useful lives of more than one year. Capital assets are valued at cost or estimated acquisition value if actual cost is not available. Donated capital assets are valued at their estimated fair value on the date received. The Sheriff maintains custodial responsibility for the capital assets. No depreciation has been reflected in these financial statements. However, depreciation expense on these assets is recorded in the basic financial statements of the County.

<u>Unearned Revenue</u>: Unearned revenue in the commissary fund represents phone commissions on inmate phone usage received in advance of usage. Unearned revenue in the internal service fund represents contributions paid in advance for insurance premiums related to the next fiscal year and unearned revenue in the secondary employment fund represents monies paid in advance of deputy details.

Recognition of Deferred Outflows and Inflows of Resources: In addition to assets, the statement of financial position or balance sheet reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Sheriff reports differences between expected and actual experience, changes in OPEB assumptions, and contributions made subsequent to the measurement date as well. Differences between expected and actual experience and changes in OPEB plan assumptions are deferred and amortized over the average of the expected remaining service lives of employees who are provided with benefits through the pension plan. Employer contributions made subsequent to the measurement date and change in proportionate share are deferred and recognized as a reduction of the total OPEB liability in the subsequent reporting year.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Under the accrual basis of accounting differences between expected and actual experience are deferred and amortized over the average of the expected remaining service lives of all employees who are provided with benefits through the OPEB plan. The governmental funds report deferred inflows from grants with grantor stipulations that funds received cannot be used until future periods. These amounts are deferred and recognized as an inflow of resources when the time requirements have been met and the amounts may be spent.

<u>Compensated Absences</u>: All full-time and part-time employees of the Sheriff are entitled to annual vacation and sick leave with pay unless an employee is classified as temporary or in an emergency capacity. The employees are generally allowed to accumulate vacation leave up to a maximum of 724 hours and accumulate sick leave with no maximum. Upon termination, the employee is paid for up to one-half of accumulated sick leave, depending on length of service, and up to 624 hours of accumulated vacation. Vacation and sick leave payments are included in operating costs when the payments are made to the employees. The Sheriff does not, nor is legally required to, accumulate expendable financial resources for these un-matured obligations. Accordingly, the liability for compensated absences is not reported in the governmental funds, but rather is reported in the basic financial statements of the County.

<u>Accounting for Proprietary Fund Activities</u>: The Sheriff has applied GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements* to the proprietary fund activities.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES (Continued)

<u>Operating Revenues and Expenses</u>: The Internal Service Fund distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from contributions for insurance and other benefits and costs related to providing services in connection with operating the fund, including professional services and administrative costs. All revenues and expenses not meeting that definition are reported as non-operating revenues and expenses.

<u>Financial Information for 2017</u>: Certain financial statements and notes include prior-year summarized comparative information in total but not by major fund. Such information does not include sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States. Accordingly, such information should be read in conjunction with the Sheriff's financial statements for the year ended September 30, 2017, from which the summarized information was derived.

#### **NOTE 2 - CASH, DEPOSITS AND INVESTMENTS**

As of September 30, 2018 and 2017, the carrying value of the Sheriff's cash on hand, deposits, and investments were as follows:

<u>Type</u>	<u>2018</u>	<u>2017</u>
Cash on hand	\$ 167,009	\$ 178,837
Deposits	18,976,668	18,152,141
Investments	6,711,154	6,848,272
Total cash, deposits and investments	\$ 25,854,831	\$ 25,179,250
Financial Statement Presentation		
Governmental Funds	\$ 17,164,606	\$ 15,848,666
Internal Service Fund	8,448,705	8,888,624
Fiduciary Funds	241,520	441,960
Total	\$ 25,854,831	\$ 25,179,250

<u>Custodial Credit Risk</u>: The Sheriff's investment policy requires the Sheriff to execute a third-party custodial safekeeping agreement which is separately chartered by the United States Government or the State of Florida. All securities purchased and collateral obtained by the Sheriff shall be properly designated as an asset of the Sheriff and held in safekeeping by that entity.

At September 30, 2018, the Sheriff's deposits were entirely covered by federal depository insurance or by collateral pledged with the State Treasurer pursuant to Chapter 280, *Florida Statutes*. Under this Section, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for the loss.

<u>Credit Risk</u>: The Sheriff's investment policy limits credit risk by restricting investments to the list provided above. Money market funds must maintain the highest credit quality rating from a nationally recognized rating agency.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 2 - CASH, DEPOSITS AND INVESTMENTS (Continued)

Per GASB Statement No. 72 Fair Value Measurement and Application, the Sheriff's Office measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

Applying these principles, the Sheriff's Office investments listed below fall under Level 1 and Level 2. At September 30, 2018, the Sheriff's investments, along with their respective ratings from Moody's, were as follows:

Investment Type	<u>Value</u>	<b>Rating</b>	Level 1	Level 2
Certificates of deposit	\$ 22,641	N/A	\$ 22,641	\$ -
Money market funds	390,482	N/A	390,482	-
Direct obligations of the U.S. Treasury	3,167,686	AAA	3,167,686	-
U.S. agencies and instrumentalities	 3,130,345	AAA	 _	 3,130,345
	\$ 6,711,154		\$ 3,580,809	\$ 3,130,345

Concentration of Credit Risk: The investment policy provides guidelines on maximum limits for security diversification with the option to further restrict or increase investment percentages from time to time based on market conditions. The portfolio was maintained within those guidelines. The portion of the Sheriff's portfolio invested in federal instrumentalities as of September 30, 2018, was as follows:

	<u>Fair Value</u>	Percent of Portfolio
Federal National Mortgage Association	\$ 1,694,763	25.25%
Federal Home Loan Mortgage Corporation	\$ 1,435,582	21.39%

<u>Interest Rate Risk – Investments</u>: Section 218.415, *Florida Statutes*, requires that the Sheriff's investment policy be structured to place the highest priority on the safety of principal and liquidity of funds. Accordingly, the Sheriff's investment policy requires that all investment of current operating funds be in maturities no longer than 12 months. Investment of non-operating funds shall have a term appropriate to the need of the funds, but in no event shall the maturities exceed five years. No surplus funds may be invested in a derivative investment, as defined in Section 218.45(5), *Florida Statutes*. At September 30, 2018, the fair value of the Sheriff's portfolio categorized by maturity was as follows:

		Investment Maturities in Years					
	<u>Value</u>	<u>Le</u>	ss than 1	ı	<u>1 - 3</u>	<u>There</u>	<u>after</u>
Certificate of deposit	\$ 22,641	\$	22,641	\$	-	\$	-
Money market funds	390,482		390,482		-		-
Direct obligations of the U.S. Treasury	3,167,686		505,778	1,	523,754	1,13	8,154
U.S. agencies and instrumentalities	 3,130,345					3,13	0,345
-	\$ 6,711,154	\$	918,901	<u>\$ 1,</u>	523,754	\$ 4,26	8,499

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### **NOTE 3 - CAPITAL ASSETS**

Capital asset activity is as follows:

	Balance October 1.			Balance
	2017	Additions	Deletions	September 30, 2018
Automobiles and other vehicles	\$ 47,912,667	\$ 5,362,100	\$ (3,012,286)	\$ 50,262,481
Furniture and equipment	45,623,639	3,159,611	(1,875,897)	46,907,353
Improvements	3,529,244	-	-	3,529,244
Software – internally generated	1,727,500	-	-	1,727,500
Software – purchased	8,343,654	126,689	(18,620)	8,451,723
Work in process	122,524	45,000	(17,210)	150,314
Total assets	107,259,228	8,693,400	(4,924,013)	111,028,615
Less accumulated depreciation	75,094,023	9,221,610	(4,685,385)	79,630,248
·	\$ 32,165,205	<u>\$ (528,210)</u>	\$ (238,628)	\$ 31,398,367

#### **NOTE 4 - EMPLOYEE RETIREMENT PLAN**

Substantially, all full-time employees of the Sheriff are eligible to participate in the State of Florida Retirement System (System), a cost-sharing, multiple-employer defined benefit plan administered by the State of Florida, Division of Retirement. The System is a defined benefit plan for all state, and participating county, district school board, community college, and university employees (Pension Plan). The System also offers eligible employees participation in an alternative defined contribution plan (Investment Plan). Contribution rates are established statewide for all participating governmental units. Accordingly, the actuarial information and related disclosures attributable to the Sheriff's employees are not determinable. Employees participating in the Pension Plan who retire at or after age 62 with six years of creditable service, or with thirty years of creditable service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 1.6% for regular employees, 3.0% for special risk employees, 2.0% for senior management, and 3.0% for county elected officials for each year of creditable service times their average final compensation. Average final compensation is the employee's average of the five highest fiscal years of salary earned during creditable service. Vested employees may retire before age 62 and receive benefits that are reduced 5% for each year prior to normal retirement age. Employees participating in the Investment Plan are vested after one year of service with no age requirements. The System also provides death and disability benefits. Benefits are established by Section 121. Florida Statutes and Chapter 60S-1 through 60S-9, Florida Administrative Code.

Effective July 1, 2011, employees participating in the System are required to contribute three percent of their eligible earnings on a pre-tax basis to the plan. Employees initially enrolled on or after July 1, 2011 become vested after eight years of creditable service instead of six. Benefits are computed using the average of their highest eight years of earnings instead of their highest five years. Normal retirement is based on 33 years of creditable service regardless of age or at age 65 and vested for all classes excluding Special Risk Class members who must have 30 years of service regardless of age, or at age 60 and vested. The Deferred Retirement Option Program (DROP) is a program that provides an alternative method for payment of retirement benefits for a specified and limited period for members of the System. Under this program, the employee may retire and have their benefits accumulate in the Florida Retirement System Trust Fund, earning interest, while continuing to work for a System employer. The participation in the program does not change conditions of employment. When the DROP period ends, maximum of 60 months, employment must be terminated. At the time of termination of employment, the employee will receive

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 4 - EMPLOYEE RETIREMENT PLAN (Continued)

payment of the accumulated DROP benefits and begin receiving their monthly retirement benefit (in the same amount determined at retirement adjusted, if applicable, by annual cost of living increases). The System publishes financial reports that can be obtained by calling (850) 907 6500, or accessing their website at:

https://www.dms.myflorida.com/workforce operations/retirement/publications

The Sheriff is required to contribute an actuarially determined rate. The contribution requirements of the Sheriff are established and may be amended by the State of Florida. The contribution rates are established by fiscal year, beginning each July 1.

Employee Class or Plan	July 1, 2017 - June 30, 2018	July 1, 2018 - September 30, 2018
Regular	7.92%	8.26%
Special Risk	23.27%	24.50%
Elected County Officials	45.50%	48.70%
Senior Management	22.71%	24.06%
DROP	13.26%	14.03%

The Sheriff's contributions to the plan for the years ended September 30, 2018, 2017 and 2016 were \$31,209,603, \$28,945,147 and \$27,530,750, respectively, equal to the actuarially determined contributions for each year. The Sheriff's portion of the net pension liability and the associated footnotes are not reported in the financial statements of the Sheriff, but are reported in the government-wide financial statements of the County.

#### **NOTE 5 - LONG-TERM DEBT**

Long term debt is as follows:

	Balance October 1, <u>2017</u>	<u>Additions</u>	<u>Deletions</u>	Balance September 30, <u>2018</u>	Due Within <u>One Year</u>
Installment contracts Accrued compensated	\$ 9,018,561	\$ 5,900,000	\$ 5,340,352	\$ 9,578,209	\$ 3,721,641
absences	35,012,089	22,841,010	21,798,903	36,054,196	21,193,917
	\$ 44,030,650	\$ 28,741,010	\$ 27,139,255	\$ 45,632,405	\$24,915,558

These long-term liabilities are not reported in the fund financial statements of the Sheriff, but are reported in the basic financial statements of the Board. Long-term debt is funded by General Fund appropriations for the installment contracts. There are currently four installment contracts used to purchase agency vehicles and one installment contract used to purchase an agency helicopter. Contract 1 was for \$6,481,540 with a 4 year maturity and an interest rate of 1.288%. Contract 2 was for \$5,000,000 with a 4 year maturity and an interest rate of 1.35%. Contract 3 was for \$2,000,000 with a 4 year maturity and an interest rate of 1.86%. The helicopter contract was \$3,576,970 with a 7 year maturity and an interest rate of 2.06%.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 5 - LONG-TERM DEBT (Continued)

Debt service requirements for the Installment contracts are:

Fiscal Year	<u>Principal</u>	<u>Interest</u>
2019	\$ 3,721,641	\$ 158,061
2020	2,497,780	100,996
2021	2,285,408	55,979
2022	531,168	22,322
2023	542,212	11,276
2024	<u> </u>	 
	\$ 9,578,209	\$ 348,634

#### **NOTE 6 - OPERATING LEASES**

The Sheriff is committed for office space through December 31, 2023 leased for the Department of Children and Families operations. Payments for the fiscal year ended September 30, 2018 totaled \$442,927. The Sheriff began a new copier operating lease in June 2015, which expires April 2019. Payments for the fiscal year ended September 30, 2018 totaled \$251,228. Future minimum copier lease payments exclude the usage amounts. Future minimum lease payments for both leases are as follows:

Fiscal Year Ending		Amount		
2019	\$	598,396		
2020		459,552		
2021		466,834		
2022		474,296		
2023		481,820		
2024		120,925		
Total future minimum lease payments	\$	2,601,824		

#### **NOTE 7 - RELATED-PARTY TRANSACTIONS**

The Sheriff incurred costs and charges from the Board during the fiscal year ended September 30, 2018, for various services as follows:

Risk management \$ 4,527,080

During 2018, the Board provided funding for the Sheriff that amounted to \$290,063,620. At September 30, 2018, the Sheriff had amounts due to the Board of \$2,282,702, which is comprised as follows:

Distribution of excess appropriations Amounts due for various services	\$ 833,545 1,449,157
Total due to Board	\$ 2.282.702

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 7 - RELATED-PARTY TRANSACTIONS (Continued)

Other funds had payables to other constitutional officers of \$22,983, payables to the Board from Agency funds of \$5,004 and receivables from the Board of \$22,360,706 at September 30, 2018. In addition, for the year ended September 30, 2018, the Sheriff collected \$34,225,514 in revenue that was remitted to the Board.

#### NOTE 8 - INTERFUND RECEIVABLE. PAYABLE AND TRANSFERS

		Ye	ar		_
Due From	Due To	2018		2017	Purpose
General Fund	Health Insurance	\$ 24,149,093	Ф	4,331,047	Funding of health insurance
General Fund	Trust Fund	φ 24, 149,093	φ	4,331,047	liability
Health Insurance	General Fund	502 224		2,098,321	Adjustment to funding of health
Trust Fund	General Fund	523,321		2,090,321	insurance liability

#### **NOTE 9 - RISK MANAGEMENT**

The County is exposed to various risks of loss; including, but not limited to, general liability, property and casualty liability, auto physical and auto damage liability, and workers' compensation liability. The County is substantially self-insured and accounts for and finances its risk of uninsured loss through an internal service fund. All liabilities associated with these self-insured risks are reported in the basic financial statements of the Board of County Commissioners. During the year ended September 30, 2018, the Sheriff was charged \$4,527,080 by the County for participation in the risk management program. Effective January 1, 2008, the Sheriff assumed responsibility for litigating general liability and police practice risk claims. During the year ended September 30, 2018, the Sheriff settled 96 claims totaling \$597,663.

Under this self-insured program, the County provides coverage for up to \$2.0 million per occurrence and/or claim for workers' compensation and/or claim for auto and general liability under the self-insurance risk management fund. The County also has purchased outside excess coverage for up to \$15 million in the aggregate. Negligence claims in excess of the statutory limits set forth in Section 768.28, *Florida Statutes*, which provide for limited sovereign immunity of \$200,000/\$300,000 per occurrence can only be recovered through an act of the State Legislature. There have been no significant reductions in insurance coverage in the last year. Settled claims have not exceeded commercial coverage in the last three fiscal years.

The Sheriff is self-insured for medical, dental and vision claims covering all employees and their eligible dependents. As required by Section 112.081, *Florida Statutes*, retirees and their eligible dependents are provided the same health care coverage as is offered to active employees at the same premium cost (borne by the retiree) applicable to active employees. Insurance coverage has been acquired for excess claims.

An actuarial valuation is performed to estimate the amounts needed to pay prior and future claims and to establish reserves. In the current year a liability of \$4,219,171 is reported. Changes in the Fund's claims liability for the last two years were as follows:

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 9 - RISK MANAGEMENT (Continued)

		<b>Current Year</b>		
		Claims and		
	Beginning of Year Liability	Changes in Estimates	Claim Payments	End of Year Liability
Year ended September 30:				
2017	\$ 3,407,771	\$ 43,536,528	\$ 43,387,805	\$ 3,556,494
2018	3,556,494	48,066,400	47,403,723	4,219,171

#### **NOTE 10 - OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS**

<u>Plan Description</u>: The Pinellas County Sheriff's Office administers a single-employer defined benefit health care plan that covers eligible retirees and their dependents. The Sheriff does not participate in the County's OPEB plan. Benefits are established by the Sheriff for the plan and can change over time. The health care plan does not issue a stand-alone financial report and there is no qualifying trust for GASB Statement No. 74 purposes. The Sheriff has not established a trust to fund the OPEB obligation, however, the County reserves a share of their Employee Benefits Fund Reserve for the Sheriff's funding of the OPEB obligation. The County has reserved \$722,181 for the Sheriff at September 30, 2018 year-end. The cost of the benefits provided by the OPEB plan is currently being paid by the Sheriff on a pay-as-you-go basis.

GASB Statement No. 75 for OPEB became effective for the Sheriff for fiscal year-end September 30, 2018. GASB Statement 75 requires the Sheriff to recognize the net OPEB liability and the OPEB expense along with the related deferred outflows and inflows of resources. The net OPEB liability is the difference between the total OPEB liability and the plan's fiduciary net position, which is the accrued liability less the market value of assets. For the Sheriff, the net OPEB liability is equal to the total OPEB liability since the plan is currently unfunded. Due to the implementation of GASB 75 effective September 30, 2018, retiree activity of \$12,343,749 was removed from the Health Insurance Fund (Internal Service Fund) and is reflected in the General Fund. In addition, management has elected to change the accounting for the Internal Service Fund to no longer include the total OPEB liability, as the Sheriff's total OPEB liability and related deferred inflows of resources and deferred outflows of resources are now presented in Pinellas County's basic financial statements. However, OPEB note disclosures and the required supplementary information is included in accordance with GASB 75 to support the fund level transactional activities.

The Sheriff's Office offers retiree coverage for members awarded retirement benefits from the Florida Retirement System. Approximately 1,558 retirees and beneficiaries participate in group benefits. The Sheriff's Office contributes an equal funding percentage toward the medical premium for retirees hired prior to January 1, 1996, as is contributed for active members. The funding percentage ranges from 73% to 90% of the premium for medical insurance. Although the Sheriff offers this subsidy for retirees who qualify per the agency's policy, this subsidy can be cancelled or reduced at any time. For retirees who were hired after December 31, 1995, the Sheriff's Office provides a health insurance subsidy based on length of service. The subsidy ranges from 33% of the single tier rate for the health plan with the lowest premium amount for 10 years of service, increasing 3.33% per year of service to a maximum of 83.25% for 25 years or more. This formula for determining the subsidy amount was changed effective in June 2017 resulting in higher subsidy amounts. This benefit change is reflected in the Schedule of Changes in Total OPEB Liability. Dental, Vision, Employee Assistance Plan and life insurance benefits are offered to retirees as well, at the same cost as is contributed by active members. Medicare eligible retirees are covered by Medicare Advantage.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 10 - OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)

<u>Plan Membership:</u> At September 30, 2017 (the date of the latest actuarial valuation), plan membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	1,558
Inactive plan members entitled to but not yet receiving benefits	-
Active plan members	2,390
Total plan members	3,948

Actuarial Method and Assumptions: The total OPEB liability was actuarially determined based on several actuarial assumptions. The total OPEB liability is based on an actuarial valuation performed as of September 30, 2017 and a measurement date of September 30, 2017. Projections of benefits for financial reporting purposes were based on the substantive plan as understood by the Sheriff and plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Actuarial valuations of the Sheriff's ongoing health plan involves estimates of the value of reported amounts and assumptions about the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. The other significant actuarial assumptions used to determine the Sheriff's total OPEB liability include the following:

Actuarial Valuation Date:

Measurement Date:

Fiscal Year-End Date (Reporting Date):

Actuarial Cost Method:

September 30, 2017

September 30, 2018

Entry Age Normal

Amortization Method: Level percent of pay, closed

Asset Valuation Method: N/A Unfunded

**Actuarial Assumptions:** 

Discount Rate: 3.50% Inflation: 2.50%

Projected Salary Increases: 3.70% - 7.80%, including inflation (from July 1, 2016 FRS

Actuarial Valuation)

Retirement Age: From July 1, 2016 FRS Actuarial Valuation Mortality: From July 1, 2016 FRS Actuarial Valuation

Healthcare Cost Trend Rates: Starting at 7.00% on 10/01/18, then 6.75% on 10/01/19,

and decreasing to 4.24% thereafter. Contributions to the Medicare Advantage Plan on behalf of subsidy-eligible retirees are assumed to increase at the same rates beginning on 01/01/19. The Sheriff's contributions toward retiree dental and vision benefits are assumed to decrease by 10.0% starting on 10/01/18 and then increase by 4.0% thereafter. Administrative expenses are

included in the per capita health costs.

Total OPEB Liability at September 30, 2018

\$382,861,416

Total OPEB Liability as a Percentage of Covered-Employee Payroll

273.80%

Changes in the total OPEB liability presented on the County's basic financial statements are as follows (10 year schedule):

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 10 - OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)

Measurement Year Ended September 30,		2017		
·				
A. Total OPEB Liability				
Service cost	\$	10,495,889		
<ol><li>Interest on the total OPEB liability</li></ol>		12,297,263		
Changes of benefit terms		2,552,782		
4. Difference between expected and actual experience				
of the total OPEB liability*		-		
<ol><li>Changes of assumptions</li></ol>		(22,783,969)		
6. Benefit payments		(11,781,125)		
7. Net change in total OPEB liability		(9,219,160)		
8. Total OPEB liability – beginning*		392,080,576		
9. Total OPEB liability – ending	\$	382,861,416		
B. Estimated covered employee payroll	\$	139,833,734		

C. Total OPEB liability as a percentage of covered employee payroll 273.80%

\*Total OPEB liability at the beginning of the initial period of implementation was developed by rolling back the liability from the measurement date as permitted by the GASB 75 Implementation Guide No. 2017-3. Consequently, there was no difference between expected and actual experience resulting in a zero figure.

Fiscal Year 2018 was the first year of implementation, therefore only one year is shown.

Covered-Employee Payroll presented is an estimate based on data submitted for the valuation (as of January 1, 2018). GASB Statement No. 75 defines covered-employee payroll of employees that are provided with OPEB through the OPEB plan, including employees terminating during the measurement period.

<u>Benefit Payments</u>: Benefit payments consist of claims paid by the Sheriff to retirees participating in the agency health plan. Total Sheriff benefit payments were \$11,781,125 for fiscal year 2017.

<u>Discount Rate:</u> For plans that do not have formal assets as with the Sheriff's plan, the discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. For this valuation, the municipal bond rate used was 3.50% (based on the daily rate of Fidelity's "20-Year Municipal GO AA Index" closest to but not later than the measurement date). The discount rate was 3.10% as of the beginning of the measurement year. This change in discount rate is reflected in the schedule of total OPEB liability and decreased the total OPEB liability.

<u>Sensitivity of the Total OPEB Liability to Changes in the Discount Rate:</u> The following presents the plan's total OPEB liability, calculated using a discount rate of 3.50%, as well as what the plan's total OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher:

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 10 - OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)

1%		Current	1%
Decrease	Discou	nt Rate Assumption	Increase
2.50%	3.50%		4.50%
\$ 443,739,456	\$	382,861,416	\$ 333,622,417

<u>Sensitivity of the Total OPEB Liability to the Healthcare Cost Trend Rate Assumption:</u> The following presents the plan's total OPEB liability, calculated using an assumed healthcare cost rate of 7.00%, as well as what the plan's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percent lower or one percent higher:

		Current	
1%	He	althcare Cost	1%
Decrease	Trend	Rate Assumption	Increase
6.00%	7.00%		8.00%
\$ 326.257.522	\$	382.861.416	\$455.763.751

<u>OPEB Expense:</u> For the year ended September 30, 2018, the Sheriff's actuarially determined total OPEB expense was \$22,308,071 based on the measurement period ending September 30, 2017. Changes in the OPEB liability are recognized in OPEB expense on Pinellas County's government-wide financial statements during the fiscal year except as indicated in the Deferred Outflows/Inflows of Resources section.

#### Statement of OPEB Expense:

1.	Service cost	\$ 10,495,889
2.	Interest on the total OPEB liability	12,297,263
3.	Current period benefit changes	2,552,782
4.	OPEB plan administrative expense	-
5.	Recognition of outflow/(inflow) of resources due to liabilities	 (3,037,863)
6.	Total OPEB Expense	\$ 22,308,071

Differences between expected and actual experience and changes in assumptions are recognized in OPEB expense using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of all employees in the OPEB plan (active and inactive employees) determined at the beginning of the measurement period. The average of the expected remaining service lives of all employees for purposes of recognizing the applicable deferred outflows and inflows of resources established in the current measurement period is 7.5 years.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### NOTE 10 - OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)

Deferred Outflows and Inflows of Resources by source to be recognized in current OPEB expense

	Net	t Deferred Outflows	Ne	t Deferred Inflows
		of Resources		of Resources
Differences between expected and actual experience	\$	-	\$	-
Changes of assumptions		-		(19,746,106)
Contributions subsequent to the measurement date		13,349,335		
Total	\$	13,349,335	\$	(19,746,106)

\$13,349,335 reported as deferred outflows of resources resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the total OPEB liability in the year ended September 30, 2019. Other amounts reported as deferred inflows of resources will be recognized in OPEB expense as follows:

Year Ended	Net Deferred Inflow					
September 30	of Resources					
2019	\$	(3,037,863)				
2020		(3,037,863)				
2021		(3,037,863)				
2022		(3,037,863)				
2023		(3,037,863)				
Thereafter		(4,556,791)				
Total	\$	(19,746,106)				

#### **NOTE 11 - CLAIMS AND CONTINGENCIES**

<u>Litigation</u>: The Sheriff is involved as defendant or plaintiff in certain litigation and claims arising from the ordinary course of operations. In the opinion of the Sheriff and legal counsel, the range of potential recoveries or liabilities will not materially affect the financial statements of the Sheriff.

<u>Federal and State Grants</u>: Grant funds received by the Sheriff are subject to audit by grantor agencies. Audits of these grants may result in disallowed costs, which may constitute a liability of the Sheriff. In the opinion of management, disallowed costs, if any, would not be material to the financial statements of the Sheriff.

#### **NOTE 12 - SUBSEQUENT EVENT**

On October 2, 2018, the Sheriff entered into a new installment contract for the purchase of patrol and administrative vehicles for \$5,900,000, with a 4 year maturity and an interest rate of 2.970%.

September 30, 2018

(With Summarized Financial Information for the Year Ended September 30, 2017)

#### **NOTE 13 – PRIOR PERIOD ADJUSTMENT**

In June 2015, the GASB issued Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This Statement replaces the requirements of Statement 45 and requires governments to report a liability on the face of the financial statements for the OPEB they provide. Statement 75 requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information (RSI) about their OPEB liabilities. Among the new note disclosures is a description of the effect on the reported OPEB liability of using a discount rate and a healthcare cost trend rate that are one percentage point higher and one percentage point lower than assumed by the government. The new RSI also includes a schedule showing the causes of increases and decreases in the OPEB liability and a schedule comparing the government's actual OPEB contributions to its contribution requirements. This Statement is effective for the Sheriff's fiscal year ended September 30, 2018.

Due to the requirements of GASB 75, management has elected to change the accounting for the Internal Service Fund to no longer include the total OPEB liability, as the Sheriff's total OPEB liability and related deferred inflows of resources and deferred outflows of resources are now presented in the County's basic financial statements. However, OPEB note disclosures and the required supplementary information is included in accordance with GASB 75 to support the fund level transactional activities. The adjustment for the previously reported net OPEB obligation is reflected as an adjustment to net position. A reconciliation for net position from the 2017 financial statements to beginning net position as reported on the 2018 financial statements is as follows.

	Internal Service Fund
Previously reported net position as of September 30, 2017	\$ (153,605,994)
Net position restatements from OPEB Plan: Removal of net OPEB obligation previously reported	181,924,087
Net position as of October 1, 2017 as restated	\$ 28,318,093



#### PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL (GAAP BASIS) – GENERAL FUND Year Ended September 30, 2018

				Variance with Final Budget
	Bud	dget	_	Positive
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	(Negative)
Revenues:	•			
Interest and other revenue	<u> </u>	\$ 834,173	\$ 834,173	<u> </u>
Total revenues		834,173	834,173	
F 114				
Expenditures:				
Salaries: Sheriff	165.861	172,380	172,380	
Deputies and assistants	163,468,668	161,952,138	161,811,719	140,419
Employee fringe benefits	85,250,244	87,243,028	87,188,276	54,752
Operating expenditures:	03,230,244	07,240,020	07,100,270	J <del>4</del> ,7 JZ
Professional services	3,691,400	4,640,662	4,640,651	11
Accounting and auditing	62,340	47,054	47,052	2
Other contractual services	10,135,420	11,428,418	11,322,671	105,747
Investigations	328,650	388,610	375,108	13,502
Travel and per diem	396,875	366,221	347,587	18,634
Communication services	941,710	889,296	888,708	588
Transportation	87,410	56,918	56,857	61
Utilities	13,770	12,227	12,226	1
Rentals and leases	443,050	403,652	403,568	84
Insurance	1,298,446	1,301,362	1,299,390	1,972
Repairs and maintenance	1,997,700	2,395,756	2,395,744	12
Printing and binding	81,080	91,510	77,072	14,438
Promotional activities	56,490	260,935	197,932	63,003
Other charges and obligations	2,351,780	2,389,540	2,389,141	399
Office supplies	830,505	1,703,384	1,691,353	12,031
Operating supplies	6,610,916	5,679,801	5,679,635	166
Books, publications, and dues	141,115	166,676	165,790	886
Training	586,145	550,712	548,602	2,110
Capital outlay	2,112,260	3,441,996	3,037,270	404,726
Debt service:				
Principal and interest	5,716,925	5,547,399	5,547,398	1
Total expenditures	286,768,760	291,129,675	290,296,130	833,545
Deficiency of revenues under expenditures	(286,768,760)	(290,295,502)	(289,461,957)	833,545
Other financing sources (uses): Transfers in: Pinellas County, Florida Board of County Commissioners appropriations	286,768,760	290,063,620	290,063,620	<u>-</u>
Sale of surplus property	-	231,882	231,882	-
Transfers out:				
Distribution of excess appropriations to Pinellas				
County, Florida Board of County Commissioners	-	-	(833,545)	(833,545)
Total other financing sources (uses)	286,768,760	290,295,502	289,461,957	(833,545)
Total outer maneing courses (acce)				(555,515)
Net change in fund balance				<del>-</del>
Fund balances – beginning of year	_	-	1,112,883	1,112,883
Change in reserve for inventory and prepaids	_	-	(29,564)	
Fund balances – end of year	\$ -	\$ -	\$ 1,083,319	
i and salances – end of year	<del>*</del>	<del>*</del>	1,000,010	1,000,010

## PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL (GAAP BASIS) – COMMISSARY FUND Year Ended September 30, 2018

Revenues:	Buo <u>Original</u>	dget <u>Final</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Merchandise sales	\$ 1,361,175	\$ 1,361,175	\$ 1,720,327	\$ 359,152
Inmate phones	1,295,000	1,295,000	1,500,251	205,251
Interest and other revenue	27,560	26,791	38,690	11,899
Total revenues	2,683,735	2,682,966	3,259,268	576,302
Expenditures: Salaries:				
Deputies and assistants	1,566,590	1,565,423	1,529,132	36,291
Employee fringe benefits	697,325	697,325	669,570	27,755
Operating expenditures:	,	•	,	,
Professional services	30,820	27,620	19,100	8,520
Accounting and auditing	840	1,148	-	1,148
Other contractual services	43,980	43,980	38,476	5,504
Travel and per diem	1,830	1,830	1,062	768
Communication services	136,560	134,360	129,540	4,820
Rentals and leases	14,580	15,580	15,382	198
Insurance	420	530	515	15
Printing and binding	4,800	6,200	2,613	3,587
Other charges and obligations	1,700	1,700	1,689	11
Office supplies	13,150	13,150	11,438	1,712
Operating supplies	124,350	124,740	116,312	8,428
Books, publications, and dues	35,990	38,490	37,404	1,086
Training	4,550	4,550	3,684	866
Capital Outlay	6,250	6,340	6,335	5
Total expenditures	2,683,735	2,682,966	2,582,252	100,714
Net change in fund balance			677,016	677,016
Fund balances – beginning of year	-	_	630,611	630,611
Reserve for change in prepaids	-	-	(852)	(852)
Fund balances – end of year	\$ -	\$ -	\$ 1,306,775	\$ 1,306,775

## PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL (GAAP BASIS) – FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES FUND Year Ended September 30, 2018

	Bud Original	dget <u>Final</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenues:	<b># 00 040 500</b>	Ф40 <b>г</b> 04 044	Ф 40 <b>г</b> 04 044	<b>c</b>
Program revenue	\$22,048,583	\$12,584,814	\$12,584,814	<u>\$</u> -
Total revenues	22,048,583	12,584,814	12,584,814	
Expenditures: Salaries: Sheriff	40,400,000	-	-	-
Deputies and assistants	13,432,696	7,618,280	7,618,280	-
Employee fringe benefits  Operating expenditures:	5,012,680	2,916,262	2,916,262	-
Professional services	15,080	8,143	8,143	_
Other contractual services	81,345	43,934	43,934	_
Travel and per diem	93,543	60,936	60,936	_
Communication services	240,856	138,887	138,887	_
Rentals and leases	1,015,508	507,577	507,577	-
Insurance	622	206	206	-
Repairs and maintenance	144,513	94,623	94,623	-
Printing and binding	17,242	8,175	8,175	-
Promotional activities	737	244	244	-
Other charges and obligations	41,928	13,444	13,444	-
Office supplies	43,368	25,164	25,164	-
Operating supplies	228,501	133,719	133,719	-
Books, publications, and dues	100	-	-	-
Training	786,936	385,371	385,371	-
Indirect costs	548,119	341,003	341,003	-
Capital outlay	344,809	288,846	288,846	
Total expenditures	22,048,583	12,584,814	12,584,814	
Net change in fund balance				
Fund balances – beginning of year	<del>-</del>			
Fund balances – end of year	<u>\$</u> _	<u>\$</u> _	<u>\$</u> _	<u>\$</u> _

## PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL (GAAP BASIS) – SECONDARY EMPLOYMENT FUND Year Ended September 30, 2018

Revenues: Charges for services Interest and other revenue Total revenues	Bud Original \$ 2,319,170 	dget Final \$ 2,654,855 1,054 2,655,909	Actual  \$ 2,797,427	Variance With Final Budget Positive (Negative) \$ 142,572 (1) 142,571
Expenditures:				
Salaries:				
Deputies and assistants	2,059,660	2,394,705	2,394,704	1
Employee fringe benefits	248,060	240,314	240,313	1
Operating expenditures:		10.011	10.011	
Other contractual services	-	12,344	12,344	-
Insurance	-	206	206	-
Printing and binding	20	0.044	- 0.044	-
Other charges and obligations	10,620	8,014	8,014	-
Office supplies	700 110	326	325	ı
Operating supplies		0.055.000	0.055.000	
Total expenditures	2,319,170	2,655,909	2,655,906	3
Net change in fund balance			142,574	142,574
Fund balances – beginning of year			310,283	310,283
Fund balances – end of year	\$ -	\$ -	\$ 452,857	\$ 452,857

## PINELLAS COUNTY, FLORIDA SHERIFF NOTE TO REQUIRED SUPPLEMENTARY INFORMATION Year Ended September 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - BUDGETARY PROCESS

Florida Statutes Sections 30.49, 129.021, and 129.03 govern the preparation, adoption, and administration of the Sheriff's annual budgets. The Sheriff prepares a budget for the general fund and submits it to the Board for approval. Budgets are also prepared for special revenue funds. The budgets for these funds, other than the grant-related special revenue funds, are approved by their respective committee boards. The annual budget serves as the legal authorization for expenditures. Expenditures may not legally exceed appropriations at the fund level. Appropriations lapse at year-end. Budgetary control is maintained at the major departmental object expenditure level. Budgetary changes within major object expenditure categories are made at the discretion of the Sheriff.

The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable to the fiscal year.

The Sheriff's budgets for the General Fund, Commissary Fund, Florida Department of Children and Families Fund, Secondary Employment Fund and Capital Equipment Fund are prepared under a budgetary basis of accounting that complies with generally accepted accounting principles (GAAP). Budget-to-actual comparisons for Special Revenue funds are presented for all funds with a legally adopted budget.

#### PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS Year Ended September 30, 2018

#### Single Employer Defined Benefit OPEB Plan Last 10 years\*

	9/30/2018
Total OPEB liability	
Service cost	\$ 10,495,889
Interest	12,297,263
Changes of benefit terms	2,552,782
Differences between expected and actual experience	-
Changes of assumptions	(22,783,969)
Benefit payments	(11,781,125)
Net change in total OPEB liability	(9,219,160)
Total OPEB liability - beginning	392,080,576
Total OPEB liability - ending	\$382,861,416
Covered-employee payroll	\$139,833,734
Total OPEB liability as a percentage of covered payroll	273.80%

#### Notes to schedule:

<sup>\* -</sup> Fiscal year 2018 was the 1st year of implementation, therefore only one year is shown.

#### PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF CONTRIBUTIONS – OPEB Year Ended September 30, 2018

#### Single Employer Defined Benefit OPEB Plan Last 10 years\* Expressed in thousands

	9/30/2018
Contractually determined contribution Contributions in relation to the contractually determined contributions Contribution deficiency (excess)	\$ 13,349,335 (13,349,335) \$ -
Covered payroll	\$ 139,833,734
Contributions as a percentage of covered payroll	9.55%

#### Notes to schedule:

\* - Fiscal year 2018 was the 1st year of implementation, therefore only one year is shown.

Methods and assumptions used to determine contribution rates:

Actuarial Valuation Date:

Measurement Date:

Fiscal Year-End Date (Reporting Date):

Actuarial Cost Method:

September 30, 2017

September 30, 2018

Entry Age Normal

Amortization Method: Level percent of pay, closed

Asset Valuation Method: N/A Unfunded

Actuarial Assumptions:

Discount Rate: 3.50% Inflation: 2.50%

Projected Salary Increases: 3.70% - 7.80%, including inflation (from July 1, 2016 FRS

Actuarial Valuation)

Retirement Age: From July 1, 2016 FRS Actuarial Valuation Mortality: From July 1, 2016 FRS Actuarial Valuation

Healthcare Cost Trend Rates: Starting at 7.00% on 10/01/18, then 6.75% on 10/01/19,

and decreasing to 4.24% thereafter. Contributions to the Medicare Advantage Plan on behalf of subsidy-eligible retirees are assumed to increase at the same rates beginning on 01/01/19. The Sheriff's contributions toward retiree dental and vision benefits are assumed to decrease by 10.0% starting on 10/01/18 and then increase by 4.0% thereafter. Administrative expenses are

included in the per capita health costs.



# PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL (GAAP BASIS) – CAPITAL EQUIPMENT FUND Year Ended September 30, 2018

Revenues:	Bu <u>Original</u>	dget <u>Final</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Interest and other revenue	\$ -	\$ 32,185	\$ 32,184	\$ (1)
Total revenues		32,185	32,184	(1)
Expenditures: Capital outlay:		0.000 700	5 000 050	050.007
Vehicles-installment contract		6,226,763	5,266,856	959,907
Total expenditures  Excess (deficiency) of revenues over (under) expenditures		6,226,763 (6,194,578)	5,266,856 (5,234,672)	959,907 959,906
Other financing sources: Transfers in:				
Installment contract proceeds	-	5,900,000	5,900,000	-
Reserves		294,578		(294,578)
Total other financing sources		6,194,578	5,900,000	(294,578)
Net change in fund balance	<del>-</del>	<del>-</del>	665,328	665,328
Fund balance – beginning of year	-	_	294,660	294,660
Increase (decrease) in reserve for inventory		<u>-</u>	(29,438)	(29,438)
Fund balance – end of year	\$ -	\$ -	\$ 930,550	\$ 930,550

## PINELLAS COUNTY, FLORIDA SHERIFF OTHER FINANCIAL INFORMATION – NONMAJOR SPECIAL REVENUE AND FIDUCIARY FUNDS September 30, 2018

#### Non-Major Special Revenue Funds

The non-major special revenue funds are used to account for the proceeds of special revenue sources other than special assessments, or major capital projects that are restricted to specified purposes. The Sheriff has the following non-major special revenue funds:

*Pinellas Police Standards Council Fund* – This fund is used to account for revenues designated for screening of law enforcement applicants as a service to all law enforcement agencies within the County.

*Private Civil Process Fund* – This fund is used to account for revenues and expenditures associated with training and regulating of the civil processors utilized by the Sheriff.

*Miscellaneous Operations Fund* – This fund is used to account for the receipts and disbursements of the Sheriff's miscellaneous operations.

Explorer Post 900 Fund – This fund is used to account for the receipts and disbursements of the Explorer Post 900.

Sheriff's Advisory Board Fund – This fund is used to account for the receipts and disbursements for the mission of the Sheriff's Advisory Board.

Ride and Run With the Stars Fund – This fund is used to account for the receipts and disbursements for the annual agency Ride and Run with the Stars' holiday sharing event.

#### **Fiduciary Funds**

Fiduciary Funds are used to account for assets held by a governmental unit as trustee or agent for individuals, private organizations, and other governmental units.

Agency Funds – To account for the receipt and subsequent activity of monies temporarily held for others. These monies include amounts held for inmates of the County jail system, surety (appearance) bonds of accused individuals, employee payroll deductions for distribution to third parties and other miscellaneous items.

#### PINELLAS COUNTY, FLORIDA SHERIFF COMBINING BALANCE SHEET – NON-MAJOR SPECIAL REVENUE FUNDS September 30, 2018

	S	Pinellas Police tandards uncil Fund	Private Civil cess Fund	С	scellaneous perations Fund		Explorer Post 900 Fund	A	Sheriff's Advisory Board Fund	R	Ride and Run With he Stars Fund	_	Total
Assets													
Cash and cash equivalents	\$	359,948	\$ 78,804	\$	455,720	\$	83,705	\$	16,213	\$	26,295	\$	1,020,685
Investments		-	-		22,641		-		-		-		22,641
Accounts receivable		7,800	-		-		-		-		-		7,800
Due from Pinellas County, Florida													
Board of County Commissioners		11,587	_		6,640								18,227
Total assets	\$	379,335	\$ 78,804	\$	485,001	\$	83,705	\$	16,213	\$	26,295	\$	1,069,353
Liabilities and fund balance Liabilities:													
Accounts payable and accrued expenses	\$	6,994	\$ 434	\$	8,292	\$	120	\$	-	\$	-	\$	15,840
Accrued salaries and fringe benefits		9,640	-		-		-		-		-		9,640
Total liabilities		16,634	434		8,292	_	120	_				_	25,480
Fund balances, restricted		362,701	 78,370	_	476,709	_	83,585	_	16,213		26,295	_	1,043,873
Total liabilities and fund balances	\$	379,335	\$ 78,804	\$	485,001	\$	83,705	\$	16,213	\$	26,295	\$	1,069,353

# PINELLAS COUNTY, FLORIDA SHERIFF COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – NON-MAJOR SPECIAL REVENUE FUNDS Year Ended September 30, 2018

Revenues:	Pinellas Police Standards Council Fund	Private Civil Process Fund	Miscellaneous Operations <u>Fund</u>	Explorer Post 900 <u>Fund</u>	Sheriff's Advisory Board <u>Fund</u>	Ride and Run With the Stars <u>Fund</u>	<u>Total</u>
	\$ -	\$ -	\$ -	\$ 61,219	\$ 7,302	\$ 20,320	\$ 88,841
Program revenue	•	<b>Ъ</b> -	<b>5</b> -	\$ 61,219	\$ 7,302	\$ 20,320	. ,
Traffic fine revenue	154,266	400 440	-	-	-	-	154,266
Charges for services	171,875	108,419	-	-	-	-	280,294
Interest and other revenue	807	172	386,103	1,349	50	8,619	397,100
Total revenues	326,948	108,591	386,103	62,568	7,352	28,939	920,501
Expenditures:							
Salaries:							
Deputies and assistants	201,403	-	-	-	-	-	201,403
Employee fringe benefits	62,583	-	-	-	-	-	62,583
Operating expenditures:							
Professional services	4,200	-	-	-	-	104	4,304
Other contractual services	28,640	85,044	245,350	-	14,648	-	373,682
Investigations	-	2,016	=	-	-	-	2,016
Travel and per diem	1,118	=	=	189	-	-	1,307
Communication services	4,378	=	=	-	-	-	4,378
Rentals and leases	2,425	-	-	-	-	-	2,425
Insurance	498	-	-	-	-	-	498
Repairs and maintenance	-	-	-	129			129
Printing and binding	1,104	1,860	-	-	-	-	2,964
Promotional activities	=	=	86,506	-	-	2,275	88,781
Other charges and obligations	958	-	-	429	-	-	1,387
Office supplies	908	-	-	4,809	-	265	5,982
Operating supplies	825	43,348	-	47,281	400	-	91,854
Books, publications, and dues	375	-	-	-	-	-	375
Training	595	-	-	-	-	-	595
Capital outlay:							
Capital outlay			35,535				35,535
Total expenditures	310,010	132,268	367,391	52,837	15,048	2,644	880,198
Net change in fund balance	16,938	(23,677)	18,712	9,731	(7,696)	26,295	40,303
Fund balances – beginning of year	345,763	102,047	457,997	73,854	23,909		1,003,570
Fund balances – end of year	\$ 362,701	\$ 78,370	\$ 476,709	\$ 83,585	\$ 16,213	\$ 26,295	\$ 1,043,873

#### PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – PINELLAS POLICE STANDARDS COUNCIL FUND Year Ended September 30, 2018

	Buo	dget Final	Actual	Variance With Final Budget Positive (Negative)
Revenues:			<del></del>	<del>(g)</del>
Traffic fine revenue	\$ 167,074	\$ 154,267	\$ 154,266	\$ (1)
Charges for services	148,060	171,875	171,875	-
Interest and other revenue	343	807	807	-
Total revenues	315,477	326,949	326,948	(1)
Expenditures:				
Salaries:				
Deputies and assistants	199,618	201,408	201,403	5
Employee fringe benefits	62,821	62,596	62,583	13
Operating expenditures:				
Professional services	10,350	4,200	4,200	-
Other contractual services	32,380	28,640	28,640	-
Travel and per diem	2,310	1,725	1,118	607
Communication services	4,640	4,640	4,378	262
Transportation	3,000	-	-	-
Rentals and leases	12,100	7,050	2,425	4,625
Insurance	720	520	498	22
Repairs and maintenance	340	340	-	340
Printing and binding	1,740	1,740	1,104	636
Promotional activities	1,160	1,160	-	1,160
Other charges and obligations	3,240	3,240	958	2,282
Office supplies	3,190	1,625	908	717
Operating supplies	6,310	6,310	825	5,485
Books, publications, and dues	740	740	375	365
Training	430	1,015	595	420
Total expenditures	345,089	326,949	310,010	16,939
Excess (deficiency) of revenues over (under) expenditures	(29,612)		16,938	16,938
Other financing sources (uses):				
Reserves	29,612			
Total other financing sources (uses)	29,612			
Net change in fund balance			16,938	16,938
Fund balances – beginning of year			345,763	345,763
Fund balances – end of year	<u>\$</u> _	<u>\$</u>	\$ 362,701	\$ 362,701

# PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – PRIVATE CIVIL PROCESS FUND Year Ended September 30, 2018

	Buo Original	dget <u>Final</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenues:				
Charges for services	\$ 117,850	\$ 108,419	\$ 108,419	\$ -
Interest and other revenue	150	173	172	(1)
Total revenues	118,000	108,592	108,591	(1)
Expenditures: Operating expenditures:				
Other contractual services	60,000	85,044	85,044	-
Investigations	1,000	2,016	2,016	-
Printing and binding	2,000	1,860	1,860	-
Operating supplies	55,000	43,349	43,348	1
Total expenditures	118,000	132,269	132,268	1
Excess (deficiency) of revenues over (under) expenditures		(23,677)	(23,677)	
Other financing sources (uses):				
Reserves		23,677		(23,677)
Total other financing sources (uses)		23,677		(23,677)
Net change in fund balance			(23,677)	(23,677)
Fund balances – beginning of year	<del>-</del>		102,047	102,047
Fund balances – end of year	\$ -	<u>\$ -</u>	\$ 78,370	\$ 78,370

# PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – MISCELLANEOUS OPERATIONS FUND Year Ended September 30, 2018

	Buo <u>Original</u>	dget <u>Final</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)	
Revenues:					
Interest and other revenue	<u>\$ -</u>	\$ 367,391	\$ 386,103	\$ 18,712	
Total revenues		367,391	386,103	18,712	
Expenditures: Operating expenditures:					
Other contractual services	_	245,350	245,350	_	
Promotional activities	-	86,506	86,506	-	
Capital outlay:					
Capital outlay		35,535	35,535		
Total expenditures		367,391	367,391		
Net change in fund balance			18,712	18,712	
Fund balance – beginning of year			457,997	457,997	
Fund balance – end of year	<u>\$</u>	<u> </u>	\$ 476,709	\$ 476,709	

# PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – EXPLORER POST 900 FUND Year Ended September 30, 2018

	Bu <u>Original</u>	dget <u>Final</u>	- <u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenues:				
Program revenue	\$ 51,850	\$ 52,083	\$ 61,219	\$ 9,136
Interest and other revenue	850	759	1,349	590
Total revenues	52,700	52,842	62,568	9,726
Expenditures: Operating expenditures:	050	400	400	
Travel and per diem	250	189	189	-
Repairs and maintenance	200 200	129 429	129 429	-
Other charges and obligations Office supplies	2,600	4,810	4,809	- 1
Once supplies Operating supplies	57,300	47,285	47,281	4
Total expenditures	60,550	52,842	52,837	5
rotar experiultures	00,550	32,042	32,007	
Excess (deficiency) of revenues over (under) expenditures	(7,850)		9,731	9,731
Other financing sources (uses):				
Reserves	7,850			<u>-</u>
Total other financing sources (uses)	7,850			
Net change in fund balance	-	-	9,731	9,731
Fund balance – beginning of year			73,854	73,854
Fund balance – end of year	<u>\$</u> -	\$ -	\$ 83,585	\$ 83,585

# PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – SHERIFF'S ADVISORY BOARD FUND Year Ended September 30, 2018

	Budget <u>Original</u> <u>Final</u>			<u>Actual</u>		Variance With Final Budget Positive (Negative)		
Revenues: Program revenue Interest and other revenue Total revenues	\$	10,000	\$	9,199 50 9,249	\$	7,302 50 7,352	\$	(1,897) - (1,897)
Expenditures: Operating expenditures: Other contractual services Operating supplies Total expenditures	_	15,000 850 15,850		14,648 401 15,049	_	14,648 400 15,048		1 1
Excess (deficiency) of revenues over (under) expenditures  Other financing sources (uses):  Reserves  Total other financing sources (uses)		(5,850) 5,850 5,850	_	(5,800) 5,800 5,800	_		_	(1,896) (5,800) (5,800)
Net change in fund balance		-		-		(7,696)		(7,696)
Fund balance – beginning of year		<u>-</u>				23,909		23,909
Fund balance – end of year	\$		\$		\$	16,213	\$	16,213

# PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – RIDE AND RUN WITH THE STARS FUND Year Ended September 30, 2018

	Bu <u>Original</u>	dget <u>Final</u>	- <u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenues: Program revenue Interest and other revenue Total revenues	\$ - 	\$ 8,590 17 8,607	\$ 20,320 8,619 28,939	\$ 11,730 8,602 20,332
Expenditures: Operating expenditures: Accounting and auditing Other contractual services Printing and binding Promotional activities Office supplies Total expenditures	- - - - -	104 4,135 1,721 2,375 272 8,607	104 - - 2,275 265 2,644	4,135 1,721 100 7 5,963
Net change in fund balance	-	-	26,295	26,295
Fund balance – beginning of year				
Fund balance – end of year	\$ -	<u>\$</u> _	\$ 26,295	\$ 26,295

# PINELLAS COUNTY, FLORIDA SHERIFF COMBINING BALANCE SHEET – AGENCY FUNDS September 30, 2018

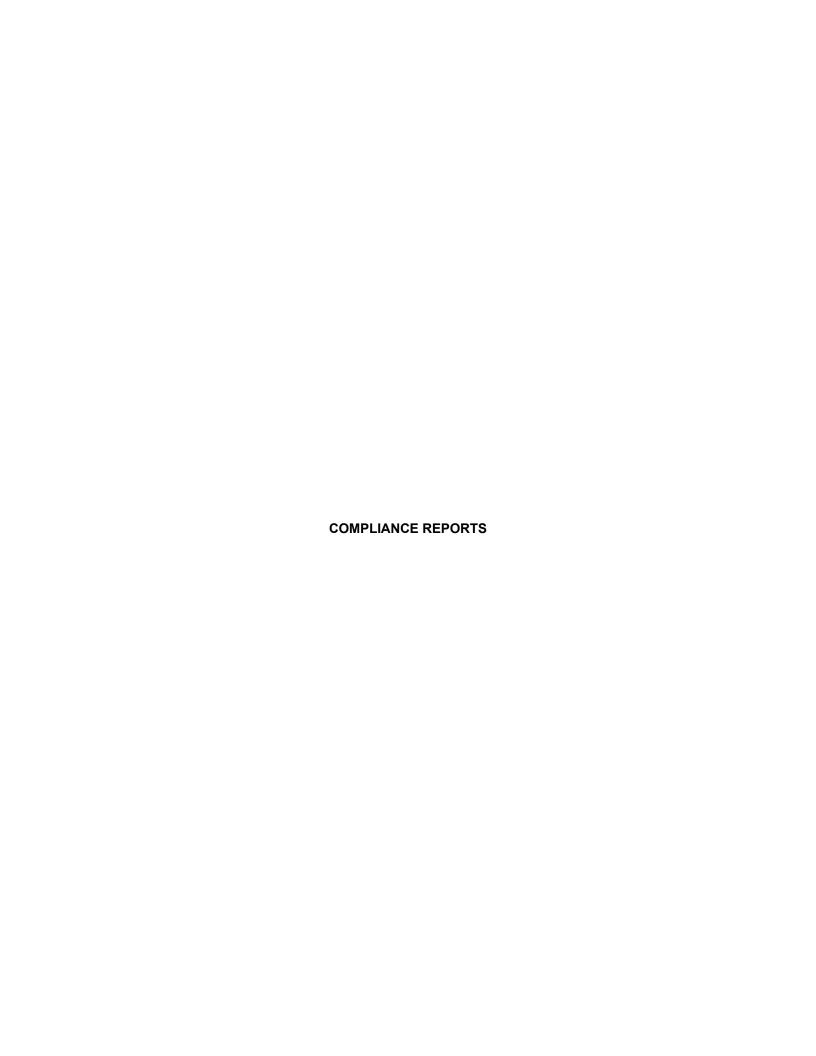
		dividual epositor <u>Fund</u>		Inmate Trust <u>Fund</u>		Payroll <u>Fund</u>		<u>Total</u>
Assets	•	05.070	•	4.45.400	•	444	•	044 500
Cash and cash equivalents	\$	95,679	\$	145,400	\$	441	\$	241,520
Accounts receivable	_			<u>-</u>		187,193		187,193
Total assets	\$	95,679	<u>\$</u>	145,400	\$	187,634	\$	428,713
Liabilities								
Accounts payable and accrued expenses	\$	-	\$	44,019	\$	187,193	\$	231,212
Other current liabilities		-		-		441		441
Due to Pinellas County, Florida								
Board of County Commissioners		5,004		-		-		5,004
Due to Pinellas County, Florida								
Clerk of the Circuit Court		12		-		-		12
Individual deposits		-		101,381		-		101,381
Unclaimed funds and other deposits		90,663		<u>-</u>		<u>-</u>		90,663
Total liabilities	\$	95,679	\$	145,400	\$	187,634	\$	428,713

## PINELLAS COUNTY, FLORIDA SHERIFF COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES – AGENCY FUNDS Year Ended September 30, 2018

Individual Depositor Fund Assets:	October 1, 2017	Additions	<u>Deductions</u>	September 30, <u>2018</u>
Cash and cash equivalents	\$ 114,474	\$ 807,329	\$ 826,124	\$ 95,679
Accounts receivable	28	360	388	
Due from Pinellas County, Florida				
Board of County Commissioners	_	801	801	-
Total assets	\$ 114,502	\$ 808,490	\$ 827,313	\$ 95,679
Liabilities:				
Accounts payable and accrued expenses	\$ 338	\$ 826,829	\$ 827,167	\$ -
Due to Pinellas County, Florida	•	, ,,,	, -	•
Board of County Commissioners	3,424	485,713	484,133	5,004
Due to Pinellas County, Florida				
Clerk of the Circuit Court	42	486	516	12
Unclaimed funds and other deposits	110,698	333,054	353,089	90,663
Total liabilities	\$ 114,502	\$1,646,082	\$1,664,905	\$ 95,679
Inmate Trust Fund				
Assets:				
Cash and cash equivalents	\$ 147,275	\$6,131,135	\$6,133,010	
Accounts receivable	1,204		1,204	
Total assets	<u>\$ 148,479</u>	<u>\$6,131,135</u>	\$6,134,214	<u>\$ 145,400</u>
Liabilities:				
Accounts payable	\$ 40,189	\$ 44,018	\$ 40,188	\$ 44,019
Individual deposits	108,290	6,171,324	6,178,233	101,381
Total liabilities	\$ 148,479	\$6,215,342	\$6,218,421	\$ 145,400

# PINELLAS COUNTY, FLORIDA SHERIFF COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES – AGENCY FUNDS Year Ended September 30, 2018

Payroll Fund Assets:	October 1, 2017	Additions	<u>Deductions</u>	Sep	otember 30, 2018
Cash and cash equivalents Accounts receivable	\$ 180,211 -	\$143,265,252 187,193	\$143,445,022	\$	441 187,193
Total assets	\$ 180,211	\$143,452,445	\$143,445,022	\$	187,634
Liabilities: Accounts payable Other current liabilities Total liabilities	\$ 177,898 2,313 \$ 180,211	\$155,984,649 145,523,528 \$301,508,177	\$155,975,354 145,525,400 \$301,500,754	\$	187,193 441 187,634
Total – All Agency Funds Assets: Cash and cash equivalents Accounts receivable Due from other governments	\$ 441,960 1,232	\$150,203,716 187,553 801	\$150,404,156 1,592 801	\$	241,520 187,193
Total assets	<u>\$ 443,192</u>	<u>\$150,392,070</u>	<u>\$150,406,549</u>	\$	428,713
Liabilities: Accounts payable and accrued expenses Other current liabilities Due to Pinellas County, Florida	\$ 218,425 2,313	\$156,855,496 145,523,528	\$156,842,709 145,525,400	\$	231,212 441
Board of County Commissioners  Due to Pinellas County, Florida	3,424	485,713	484,133		5,004
Clerk of the Circuit Court Individual deposits Unclaimed funds and other deposits Total liabilities	42 108,290 110,698 \$ 443,192	486 6,171,324 333,054 \$309,369,601	516 6,178,233 353,089 \$309,384,080	<u> </u>	12 101,381 90,663 428,713
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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Sheriff Bob Gualtieri Pinellas County, Florida Sheriff Largo, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the Pinellas County, Florida Sheriff (the "Sheriff"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, and have issued our report thereon dated January 17, 2019. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida* Statutes, and Chapter 10.557(3), *Rules of the Auditor General.* The financial statements present only each major fund and the aggregate remaining fund information and do not purport to, and do not, present fairly the financial position of the Sheriff, as of September 30, 2018, the changes in its financial position or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe LLP

Crown Llf

Tampa, Florida January 17, 2019

#### PINELLAS COUNTY, FLORIDA SHERIFF SCHEDULE OF FINDINGS AND RESPONSES Year ended September 30, 2018

#### **SECTION I - SUMMARY OF AUDITORS' RESULTS**

#### FINANCIAL STATEMENTS

Type of auditors' report issued Unmodified

Internal control over financial reporting:

Material weaknesses identified No

Significant deficiencies identified not considered to be material weaknesses

None reported

Noncompliance material to financial statements noted None

#### **SECTION II - CURRENT YEAR FINDINGS AND RECOMMENDATIONS**

None noted for the year ended September 30, 2018.

#### **SECTION III- PRIOR YEAR FINDINGS AND RECOMMENDATIONS**

None noted for the year ended September 30, 2017.



Sheriff Bob Gualtieri Pinellas County, Florida Sheriff Largo, Florida

#### **Report on Financial Statements**

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Pinellas County, Florida Sheriff (Sheriff) as of and for the year ended September 30, 2018, and have issued our report thereon dated January 17, 2019.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Florida Auditor General*.

#### Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*. Disclosures in that report, which is dated January 17, 2019, should be considered in conjunction with this management letter. As discussed in Note 1, the financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 218.39, *Florida* Statutes, and Chapter 10.557(3), *Rules of the Auditor General*. The financial statements present only each major fund and the aggregate remaining fund information and do not purport to, and do not, present fairly the financial position of the Sheriff, as of September 30, 2018, the changes in its financial position or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no such findings reported for the year ended September 30, 2017.

#### Official Title and Legal Authority

Section 10.554(1)(i)5., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Sheriff was established by the Constitution of the State of Florida, Article VIII, Section 1(d). The Sheriff did not include any component units.

#### **Financial Management**

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Sheriff and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Crowe LLP

Crown Llf

Tampa, Florida January 17, 2019



# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Sheriff Bob Gualtieri Pinellas County, Florida Sheriff Largo, Florida

We have examined the Pinellas County, Florida Sheriff's (the "Sheriff") compliance with Section 218.415, *Florida Statutes*, concerning the investment of public funds during the year ended September 30, 2018. Management of the Sheriff is responsible for the Sheriff's compliance with the specified requirements. Our responsibility is to express an opinion on the Sheriff's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements reference above. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the requirements contained in Section 218.415, *Florida Statutes*, during the year ended September 30, 2018.

The purpose of this report is solely to comply with Chapter 10.550, *Rules of the Florida Auditor General.* Accordingly, this report is not suitable for any other purpose.

Crowe II D

Crown Llf

Tampa, Florida January 17, 2019