

# Doing Things!

**Budget Forecast: FY19 – FY24** 

**February 27, 2018** 



# Purpose of the Forecast

- Strategic Plan #5.2 Be responsible stewards of the public's resources
- Multi-year forecast objectives:
  - Assess long-term financial sustainability of County's funds
  - Understand impact of today's decisions on future budgets
  - Identify <u>opportunities</u> and <u>challenges</u> in advance so thoughtful decisions can be made
- Forecast projects six (6) years based on key assumptions for revenues and expenditures



#### **Forecast Document**

- Ninth year as a formal document
- Includes 10 key funds:
  - General
  - Tourist Development
  - Surface Water
  - Solid Waste
  - Sewer

- Emergency Medical Services
- Transportation Trust
- Airport
- Water
- Capital Projects (Penny)

# Forecast Document - Assumptions

Forecast Assumptions	FY19	FY20	FY21	FY22	FY23	FY24	
REVENUES							
Property Taxes - Countywide	6.0%	5.5%	4.5%	4.0%	3.5%	3.5%	
Property Taxes - MSTU	5.0%	5.0%	4.0%	3.5%	3.0%	3.0%	
Half Cent Sales Tax	4.0%	3.5%	3.5%	2.5%	2.5%	2.5%	
Revenue Sharing	4.0%	3.5%	3.5%	2.5%	2.5%	2.5%	
Communications Svc Tax	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	
Grants	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	
Interest	1.6%	2.2%	2.5%	2.5%	2.5%	2.5%	
Charges for Services	2.2%	2.4%	2.2%	2.5%	2.4%	2.5%	
Transfers from Other Funds	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	
Other revenues	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	
						•	
EXPENDITURES							
Personal Services	4.2%	4.2%	4.2%	4.5%	4.3%	4.3%	
Operating Expenses	2.2%	2.4%	2.2%	2.5%	2.4%	2.5%	
Capital Outlay	2.2%	2.4%	2.2%	2.5%	2.4%	2.5%	
Grants & Aids	2.2%	2.4%	2.2%	2.5%	2.4%	2.5%	
						•	
Projected Economic Conditions / Indicators:							
Consumer Price Index, % change	2.2%	2.4%	2.2%	2.5%	2.4%	2.5%	
FL Per Capita Personal Income Growth	2.0%	1.7%	1.1%	0.9%	0.7%	0.7%	
Estimated New Construction % of tax base	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	

_			FORECAST						
(in \$ thousands)	Actual	Budget	Estimated						
	FY17	FY18	FY18	FY19	FY20	FY21	FY22	FY23	FY24
BEGINNING FUND BALANCE	123.9	109.1	116.5	90.6	113.5	121.6	135.0	150.0	163.2
	122.2								
REVENUES County Vide	240.0	200.0	200.0	204.0	440.5	424.4	440.0	404.0	400.0
Property Taxes -Countywide Property Taxes - MSTU	340.0 32.8	368.9 35.1	368.9 35.1	391.0 36.9	412.5 38.7	431.1 40.2	448.3 41.7	464.0 42.9	480.3 44.2
Half Cent Sales Tax	32.0 45.5	46.4	35.1 46.4	48.3	49.9	51.7	53.0	54.3	55.7
Revenue Sharing	18.6	18.9	18.9	19.7	20.3	21.1	21.6	22.1	22.7
Communications Svc Tax	9.4	8.7	8.7	8.7	8.7	8.7	8.7	8.7	8.7
Grants (fed/state/local)	8.0	9.2	9.2	9.4	9.6	9.8	10.0	10.2	10.4
Interest	1.5	2.3	2.3	1.4	2.5	3.0	3.4	3.7	4.1
Charges for Services	46.5	59.6	59.6	61.1	62.5	63.7	65.2	66.6	68.1
FEMA Reimbursement - Irma	-	-	_	20.7	-	-	_	_	-
FEMA Reimbursement - Hermine		-	-	1.1	-	-	-	-	-
Other revenues	52.6	26.9	26.9	27.6	28.3	29.0	29.8	30.6	31.4
Adjust Property Taxes to 96.0%			4.3	4.5	4.7	5.0	5.2	5.3	5.5
Adjust Major Revenue to 98.0%			4.6	4.7	4.8	5.0	5.1	5.2	5.4
Adjust Other Revenue to 97.0%			0.6	0.6	0.6	0.6	0.6	0.6	0.7
TOTAL REVENUES	554.9	576.0	585.4	635.5	643.2	668.9	692.5	714.4	737.0
% vs prior year		3.8%	5.5%	8.6%	1.2%	4.0%	3.5%	3.2%	3.2%
TOTAL RESOURCES	678.8	685.1	701.9	726.1	756.7	790.5	827.5	864.4	900.3
EXPENDITURES									
Personal Services	74.4	86.1	86.1	89.7	93.5	97.4	101.8	106.2	110.7
Operating Expenses	120.0	129.9	129.9	137.4	141.7	144.8	148.6	152.2	156.0
Capital Outlay	1.9	3.6	3.6	3.7	3.8	3.9	3.9	4.0	4.1
Grants & Aids	21.3	25.4	25.4	26.6	27.9	29.3	28.8	29.5	30.4
Transfers	329.6	341.1	341.1	354.5	367.6	381.3	395.7	410.8	427.6
Debt Service	5.8	5.7	5.7	5.7	5.7	5.7	5.7	5.7	5.7
Hurricane Irma Expenses	5.7	-	17.9	-	-	-	-	-	-
Hurricane Hermine Expenses			1.2						
BP Settlement Funds*	1.6	5.0	5.0	-	-	-	-	-	-
Expenditure Lapse 3.0% **	-		(6.1)	(6.5)	(6.7)	(6.9)	(7.1)	(7.3)	(7.5)
Non-recurring Transfers to CIP	2.0	1.5	1.5	1.5	1.6			-	-
EXPENDITURES	562.3	598.3	611.3	612.6	635.1	655.5	677.5	701.2	727.2
% vs prior year		6.4%	8.7%	0.2%	3.7%	3.2%	3.4%	3.5%	3.7%
ENDING FUND BALANCE	116.5	86.8	90.6	113.5	121.6	135.0	150.0	163.2	173.1
Ending balance as % of Revenue	21.0%	15.1%	15.5%	17.9%	18.9%	20.2%	21.7%	22.8%	23.5%
TOTAL REQUIREMENTS	678.8	685.1	701.9	726.1	756.7	790.5	827.5	864.4	900.3
REVENUE minus EXPENDITURES (NOT cumulative)	(7.4)	(22.3)	(25.9)	22.9	8.1	13.4	15.0	13.2	9.9
(1101 canadatro)									

<sup>\*</sup> BP Settlement funds were received in FY15, and projects were approved by the BCC in December 2016. Funding is shown as an expenditure in FY17 and FY18 for ongoing projects.

\*\* Expenditure lapse is calculated on Personal Services, Operating Expenses, Capital Outlay, and Grants & Aids only.



## **Local Economic Outlook**

- Unemployment in December 2017 was 3.2%
- More than 5.1M overnight visitors in 2017 (Jan. Sept.)
  - \$54.8M in 'bed tax' revenue
  - Average daily rate up 57.4% since 2010
- Median single family home sales price up 12.7%
   in 2017 (Jan. Oct.)
- Taxable values up 7.9% in FY18





## **Local Economic Outlook**

Pinellas County Total Taxable Values - FY97 to FY18





# **Fund Reviews**



## **Tourist Development Tax Fund Forecast**

- Balanced throughout the forecast period
  - FY17 was the first full year with the 6<sup>th</sup> percent of TDT
  - Record setting revenue for six years in a row
  - Collected \$54.8M in TDT revenue in FY17



#### Capital Funding

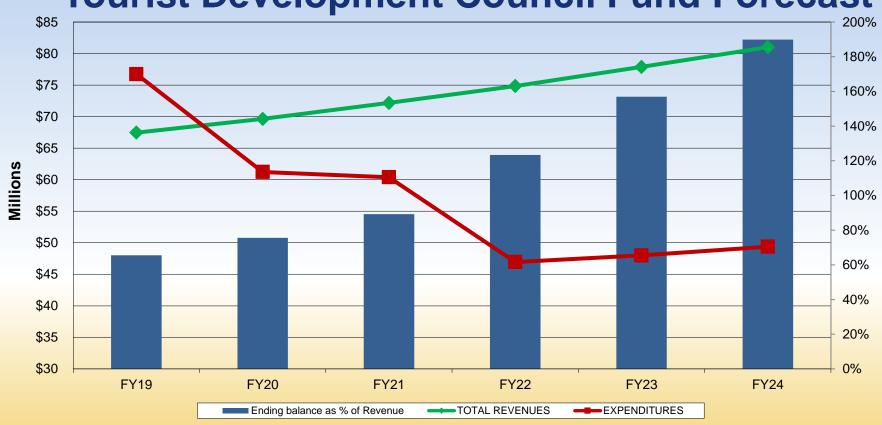
- Beach renourishment \$4.7M
- Five new projects were added in FY18
- A sixth project is being finalized, with funding expected to begin in FY19
- Total FY18 funding \$25.0M

# **Tourist Development Tax Fund Forecast**

# **Capital Funding Projects**

Project	FY18 Budget		
Clearwater Marine Aquarium	\$ 13,000,000.00		
City of Clearwater - Ruth Eckerd Hall	\$ 2,750,000.00		
American Craftsman Museum	\$ 2,000,000.00		
City of Clearwater - Countryside Sports Complex	\$ 950,000.00		
City of Clearwater - Spring Training	\$ 587,650.00		
Dali Museum	\$ 500,000.00		
City of Clearwater - Eddie Moore Softball	\$ 495,000.00		
Total	\$ 20,282,650.00		

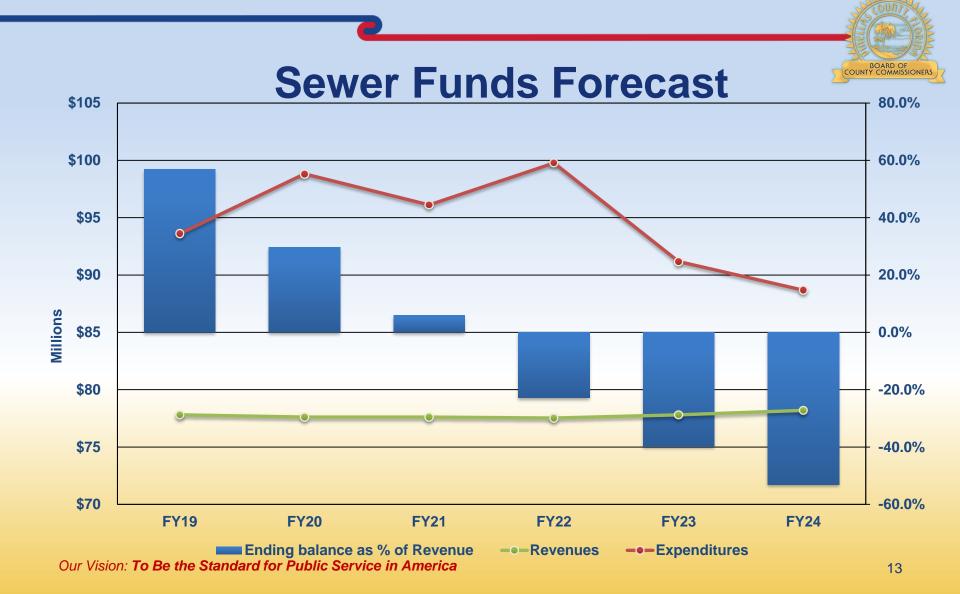
# **Tourist Development Council Fund Forecast**





#### **Sewer Funds Forecast**

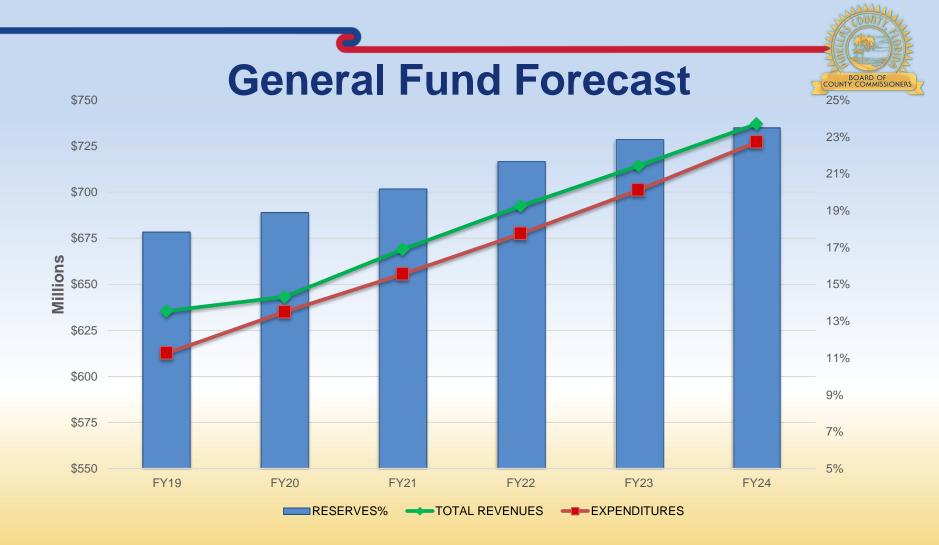
- Fund is not structurally balanced through the forecast period
  - The multi-year rate increases approved for FY16 FY19 provides sufficient revenue to maintain reserves and the required debt service coverage while continuing normal operation of the system through FY19
  - Reserves are projected to be used to complete major capital projects
- Balancing strategies
  - A rate study will be conducted this year
  - Reduce planned capital projects





## **General Fund Forecast**

- Balanced throughout the forecast period
  - Assumes no change in the millage rate
  - Maintains the target reserve level exceeding 15%
- Balancing strategies
  - Continue to pursue efficiencies without compromising services
  - Use non-recurring funds for one-time expenditures
  - Expenditure reductions or revenue increases



#### Impact of Third Homestead – General Fund



#### **Emergency Medical Services Fund Forecast**

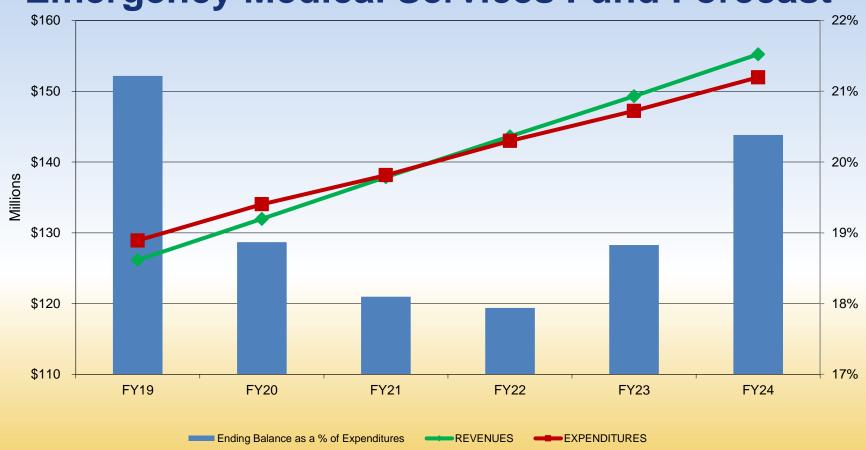
- Fund is balanced through the forecast period
  - Assumes no change in the millage rate
  - Fund would be impacted by the additional Homestead exemption
  - Revenue growth reflects increase in property values and increase in transport volume.

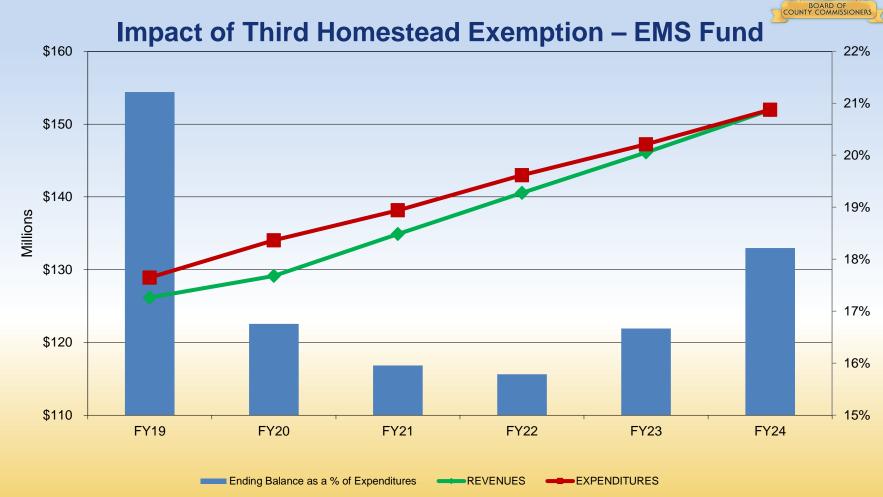
increase in transport volume

- Balancing strategies
  - Use of accumulated reserves when expenditures exceed revenues



# **Emergency Medical Services Fund Forecast**







# **Potential Impacts to the Forecast**

- New federal or state mandates
- Property tax exemptions, Save Our Homes impact
- Slower than expected economic growth
- Climate change frequency & intensity of storms
- Utility rate changes



# **Third Homestead Exemption**

- Statewide ballot initiative sponsored by Legislature
- 60% approval required to pass
- Election Date: November 6, 2018
- Ballot Mailing Dates
  - Military and Overseas Voters: September 21, 2018
  - Domestic Voters: October 2, 2018
  - Mail Ballot Request Deadline: October 31, 2018
- Early Voting: October 22 November 4, 2018, 7a-7p daily

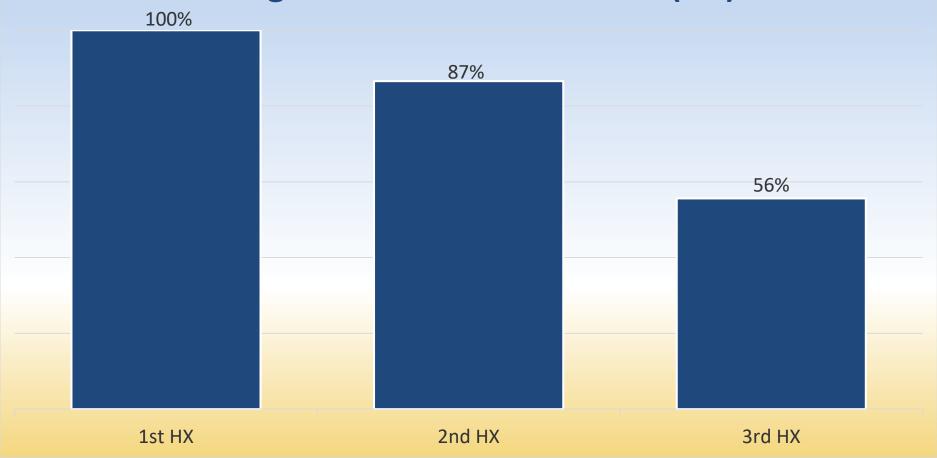


# **Ballot Language**

- Proposing an amendment to the State Constitution to increase the homestead exemption by exempting the assessed value of homestead property greater than \$100,000 and up to \$125,000 for all levies other than school district levies. The amendment shall take effect January 1, 2019.
- Impacts starting in FY20 if approved

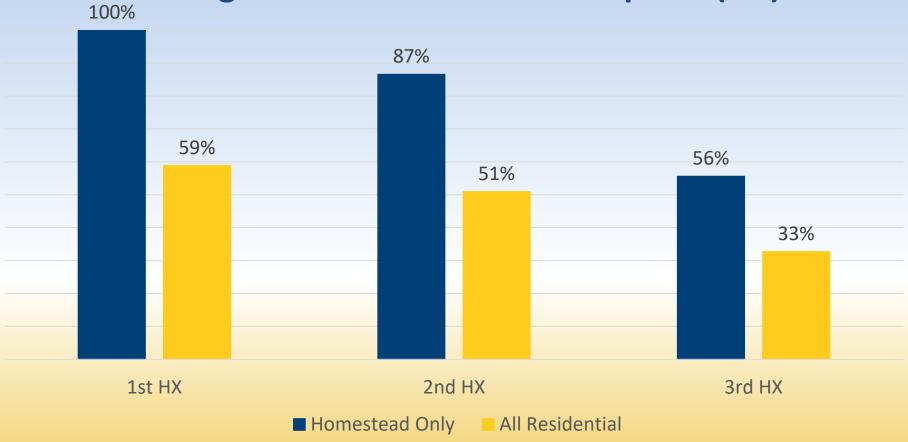


#### % Eligible for Each Homestead (HX) Tier





#### % Eligible for Homestead Exemption (HX)





# **Estimated Fiscal Impacts**

- General Fund \$17.0M
- MSTU \$2.3M
- EMS Fund \$2.9M
- Health Department \$0.3M



# **Balancing Strategies**

- Reduce or Eliminate Service Enhancements
- Reduce or Eliminate Support for State and Federal Services Supported by County
- Focus on County Charter Responsibilities
- Millage Increases



## **FY18 Service Enhancements**

- Public Defender / Crossover Case Managers
- Community Health Centers of Pinellas Lealman Clinic,
   Dental Care, Opioid Task Force
- Human Services Homeless, Coordinated Case Management, Mental/Behavioral Health
- Neighborly Care Networks Meals on Wheels
- 211 Tampa Bay Cares
- School Nurses
- Heritage Village Museum Educator



- Services Supported by Pinellas County Government
  - Fully or partially funded and/or administered
  - Not part of County Charter responsibilities
  - Currently and/or previously within scope for federal, state, and/or other governmental entity
  - Support meets needs of our local community



#### **Article V and Court Support (FY17 Budget)**

	Expenditures	Revenue	Difference
I. Required County Functions	\$ 35.4 M	\$ 3.5 M	\$ ( 31.9 M)
II. Local Options with defined revenue sources	1.7 M	1.5 M	( 0.2 M)
III. Court Innovations and Other Local Options *	1.4 M	0.4 M	( 1.0 M)
IV. Other Court Related Programs *	0.9 M	0	( 0.9 M)
Total	\$ 39.4 M	\$ 5.4M	\$ (34.0M)

<sup>\*</sup> Note: \$1.9M is subject to discretionary decisions by the Board.



- Tax Collector
  - Driver Licenses, Tags and Titles \$9M
  - Facilities supporting state functions
  - School Board tax collector commissions \$8.3M
- Medical Examiner Forensic and DNA Laboratory -\$1.5M
- Health Department
  - Primary Care Services \$4.2M
  - Dental Sealants \$179K

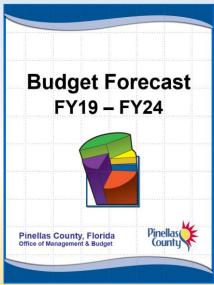


- Human Services
  - Medicaid statutory contributions \$13.6M
  - Other statutory mandates \$2.4M
  - State not accepting Medicaid expansion
  - Veterans Services \$691K
  - Juvenile Detention \$4.6M
- Public Works Mosquito Control (\$4.2M) and NPDES
- Safety & Emergency Services 911
  - General Fund subsidy \$3.7M

# Citizens Guide to the Budget

# Doing Things for You!







www.pinellascounty.org/budget