

## **DIVISION OF INSPECTOR GENERAL**

Ken Burke, CPA Clerk of the Circuit Court and Comptroller Pinellas County, Florida



# ANNUAL REPORT For The Year Ending December 31, 2017











## Ken Burke, CPA

CLERK OF THE CIRCUIT COURT AND COMPTROLLER PINELLAS COUNTY, FLORIDA

## **Division of Inspector General**

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April 20, 2018

The Honorable Ken Burke Clerk of the Circuit Court and Comptroller

The Honorable Chairman and Members of the Board of County Commissioners

On behalf of the Division of Inspector General (IG), I am pleased to present the IG's 2017 Annual Report. *The International Standards for the Professional Practice of Internal Auditing* of The Institute of Internal Auditors, *Standard Number 2060 – Reporting to Senior Management and the Board*, mandates the issuance of a report periodically on the internal audit activity's purpose, authority, responsibility, and performance relative to its plan.

This report summarizes the objectives and accomplishments of the IG for the year ending December 31, 2017.

We would like to take this opportunity to thank you for the development of the 2018 IG Annual Audit Plan issued January 19, 2018. We strive to ensure that you are satisfied with any audit, investigation, or requested project completed. It is the goal of the IG to ensure adherence to Pinellas County (County) resolutions, directives, policies, procedures, and internal controls.

The Annual Report is designed to serve as a helpful guide for County management in developing recommendations for the annual work plan that is completed every January by the IG. Please feel free to contact us anytime to request a review of an area or function that, in your perspective, could be improved.

In its 35<sup>th</sup> year of continuous operations, the IG staff takes pride in their contribution towards making the County operate as efficiently and effectively as possible for our citizens and stakeholders. The staff of the entire IG is to be applauded for their accomplishments, dedication, and production of this report.

Respectfully Submitted

Hector Collazo Jr.

Inspector General/Chief Audit Executive

Division of Inspector General





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# INTRODUCTION

# Summary of Performance

The year ending December 31, 2017 was a continuing period of progress, partnerships, and accomplishments for the Division of Inspector General (IG). We appreciate and value the support of the Clerk of the Circuit Court and Comptroller (Clerk), Board of County Commissioners (BCC), Pinellas County (County) Administration, County staff, and citizens for the County's Inspector General function.

The IG office is comprised of two operational units: Audit Services and the Public Integrity Unit (PIU), working together to:

- Ensure an independent, objective analysis and evaluation of County programs and operations,
- Issue public reports, and
- Make recommendations to strengthen and improve the delivery of public services to the citizens of Pinellas County.

The IG publicly issued 39 County Government related reports during 2017, which yielded 158 Opportunities for Improvement, encompassing 353 Recommendations. Departmental management concurred with, and committed to, the implementation of 352 of our 353 Recommendations or 99.72%. This is a reflection of the intangible value and importance of a strong, independent audit and investigative process, management's commitment to that process, and their dedication to ensuring adherence to County resolutions, directives, policies, procedures, and internal controls. Of the 23 issued Audits, 11 identified no Opportunities for Improvement or Recommendations.

The IG's PIU's Guardianship Section issued 73 guardianship reports to the Florida Sixth Judicial Circuit Court, which resulted in:

- Two Guardians removed
- One Guardian incarcerated
- Approximately \$1.2 million in questionable expenditures identified
- Two cases referred to the State Attorney's Office

The IG PIU's Guardianship Section issued 12 guardianship reports to the Florida Department of Elder Affairs, Office of Public and Professional Guardians (OPPG), which resulted in:

- One Guardian incarcerated
- One case referred to the State Attorney's Office

Below is a summary of reports issued by the IG during 2017:

2017 Reports Issued		
Audits	23	
Follow-Up Audit	1	
Investigations	12	
Follow-Up Investigation	1	
Guardianship Audits*	67	
Guardianship Investigations*	6	
OPPG Investigations*	12	
Consulting	2	
Total Reports	124	

<sup>\*</sup>These reports are not available to the public per Florida Statute §744.3701, *Inspection of report*.

Overall, for the year 2017, the IG has identified over \$1,396,000 in potential economic impact to the County and its citizens.

We appreciate the Clerk of the Circuit Court and Comptroller, Board of County Commissioners, and County Administration for their support of the Division of Inspector General function.

# Historical Background

Pinellas County is a Charter county established under the Constitution and Laws of the State of Florida in 1912. The County approved the Home Rule Charter in 1980, consequently establishing a BCC/Administrator form of government. The elected Constitutional Officers include the:

- Clerk of the Circuit Court and Comptroller
- Board of County Commissioners
- Property Appraiser
- Sheriff
- Supervisor of Elections
- Tax Collector

The Clerk is a Constitutional Officer whose authority and responsibilities derive from constitutional and statutory provisions. Section 1(d), Article VIII, of the State Constitution,

provides for the election of certain County officers including a Clerk of the Circuit Court. The latter part of this section specifies that:

"...the clerk of the circuit court shall be ex officio clerk of the board of county commissioners, auditor, recorder and custodian of all county funds."

Section 16, Article V, of the State Constitution, also specifies that the Clerk shall have the duties quoted above. The law also confers onto the Clerk the responsibility to act as the County's Auditor.

In 1983, the Clerk established the Internal Audit Division in order to fulfill the responsibility of County Auditor. One of the most significant roles of an internal audit function is to serve as a public watchdog over taxpayer dollars.

The Clerk established the *Fraud, Waste and Abuse Policy* in 2003 to facilitate the development of internal controls that will provide for the detection, prevention,

The Clerk of the Circuit Court and Comptroller, Pinellas County, Florida, Division of Inspector General, serves as public watchdog over taxpayer dollars.

and reporting of fraud, waste, and abuse aimed at County government. It is the intent of this policy to promote awareness of the potential for fraud, waste, and abuse throughout the County, and to provide guidelines and assign responsibility for the development of adequate internal controls and systems.

In March 2015, the County Administrator issued *Pinellas County Administrative Directive No.* 19-1, Fraud, Waste and Abuse Policy, which formally provides instruction and guidance for implementing the Fraud, Waste and Abuse Policy to BCC employees.

In conjunction with the previously mentioned policy, the IG's PIU was established in November 2003. The PIU conducts investigations of suspected inappropriate activities in County affairs. These investigations can involve conducting interviews under oath, the examination of books and records, and the implementation of other appropriate investigative techniques.

In May 2009, the Audit Charter was amended to the Inspector General Charter, thereby resulting in a title change from the Internal Audit Division to the Division of Inspector General.

The IG/Chief Audit Executive has the authority and responsibility to conduct audits and investigations of all agencies funded by the Clerk and the BCC departments under the County Administrator. Moreover, the IG has the authority to issue reports based on its findings and investigations.

# Independence

As specified in the IG Charter, to provide for the independence of the IG activity, its personnel report to the IG/Chief Audit Executive, who reports functionally and administratively to the Clerk. Since the Clerk is an elected Constitutional Officer, and thus responsible to the citizens and taxpayers of Pinellas County, the Clerk is considered to be independent.

The IG office is organizationally independent from those areas which it will be auditing, reviewing, and investigating.

The IG/Chief Audit Executive must communicate and interact directly with the Clerk. The Clerk, as County Auditor, communicates with the BCC, but this does not restrict the IG/Chief Audit Executive from communicating with the BCC directly.

The IG has no direct responsibility to, or authority over, any area subject to its audit, review, and investigation. Therefore, the IG office is organizationally independent from those areas which it will be auditing, reviewing, and investigating. The IG/Chief Audit Executive has the authority and responsibility to conduct audits and investigations of all agencies funded by the Clerk, the BCC, and departments under the County Administrator, and to issue reports thereon.

### Mission

The mission of the Division of Inspector General (Division) is to improve government and preserve the public trust by providing independent, comprehensive audits, and investigations designed to add value and improve the County's operations and contracts. We strive to educate citizens and policymakers regarding the operation of their government. The Division will conduct investigations to ensure compliance with the Pinellas County Clerk of the Circuit Court's Fraud, Waste and Abuse Policy and Procedures designed to facilitate the development of internal controls that will provide for the detection, prevention, and reporting of fraud, waste and abuse directed against County government. It is the intent of the policy to promote awareness of the potential for fraud, waste and abuse throughout the County, and to provide guidelines and assign responsibility for the development of adequate internal controls and systems.

# **Quality Assurance**

In accordance with our commitment to comply with national best practices, the IG adopted and embraced the following:

- The Institute of Internal Auditors, *International Standards for the Professional Practice of Internal Auditing* (Red Book)
- The Association of Inspectors General, *Principles and Standards for Offices of Inspector General* (Green Book)
- The Commission for Florida Law Enforcement Accreditation, *The Florida Inspectors General Standards Manual* (CFA)

The Red Book defines internal auditing as an independent, objective assurance (audit) and consulting activity designed to add value and improve an organization's operations. It helps an organization accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control, and governance processes. Assurance services (audits) is an objective examination of evidence for the purpose of providing an independent assessment on governance, risk management, and control processes for the organization. Consulting services is advisory, and performed at the specific request of clients; the nature and scope of which are agreed with the client, and are intended to add value and improve an organization's governance, risk management, and control processes without the internal auditor assuming management responsibility.

The Green Book describes investigations and forensic audits as independent techniques to gather and assess evidence related to alleged wrongdoing, potential violations of laws, rules and regulations, policies and procedures, or other abuses that impact negatively on the ability of the organization to effectively and efficiently carry out its duties. Furthermore, the Green Book requires compliance with the aforementioned Red Book standards when performing audits.

The CFA is an accreditation program recognized as a means of maintaining the highest standards of professionalism for independent investigations based on meeting specific requirements and prescribed standards. Furthermore, the CFA requires compliance with the aforementioned Green Book when conducting investigations.







"Who audits the auditors and investigators?" is the most common question asked of IG staff.

The IG's continuous improvement program of its audit and investigative activities include the assessment of operations by independent external quality assurance review teams based on the Red Book, Green Book, and CFA standards.

An external quality assurance review is a strategic assessment of an internal audit and/or investigative function, including its infrastructure, staff experience, and performance relative to organizational goals, best practices, and standards. The external quality assurance review program is voluntary; however, the benefit of undergoing external quality assessments is that it allows the IG to stipulate that our

"Who audits the auditors and investigators?"

The IG's continuous improvement program.

activities, "Conform with auditing and investigative standards." It also builds stakeholder confidence by documenting our commitment to quality and successful best practices, and the

mindset for professionalism. Obtaining an external quality assessment review provides evidence to the Clerk, BCC, County management, County staff, and Pinellas County citizens that we are concerned about our own organizational internal controls, ethics, governance, and risk management processes.

A thorough evaluation of the IG PIU's policies and procedures, management, operations, and support services to determine compliance with the CFA standards is performed every three years. The most current CFA assessment was conducted in December 2015. The CFA assessment team determined that the IG is 100% compliant with the CFA standards and reaccreditation was awarded on February 24, 2016.

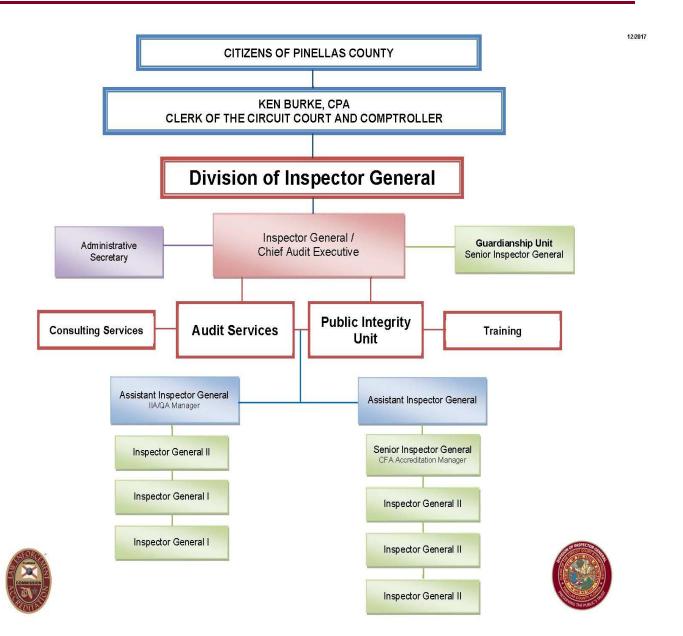
An evaluation of the IG's compliance with the Red Book and Green Book standards is performed every five years. The most current Red Book and Green Book assessment was conducted by the Association of Inspectors General in August 2016. The assessment team determined the IG's Audit Services and PIU met all relevant Red Book and Green Book standards, which is the highest affirmation.

# **Operations**

The Division is subdivided into:

- Audit Services
- Public Integrity Unit, which includes the:
  - Investigative Unit
  - Guardianship Unit

The IG office is comprised of 12 staff positions. (Please see Appendix A for staff biographies.)

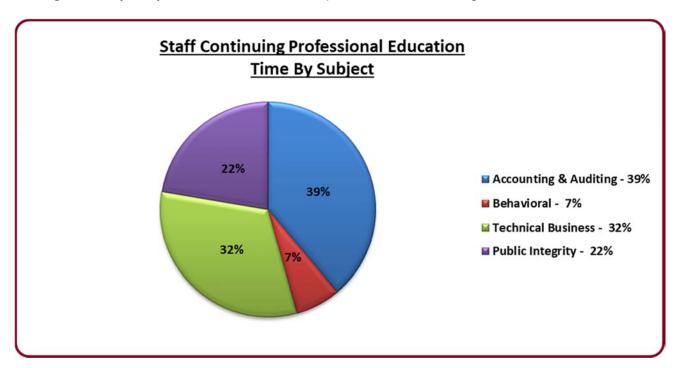


# **Professional Development**

The IG recognizes that the quality and effectiveness of its services are dependent upon a professionally trained staff. Please see Appendix A, Staff Biographies, which highlights the key certifications earned by the IG staff. To this end, the IG allocates a portion of its resources to ensure continuing professional education as a key requirement of the aforementioned standards.

Training is vital to our function as it keeps us abreast professionally and current on auditing techniques, investigative techniques, risk assessments, information technology, and best practices.

Training hours by subject area in 2017 are depicted in the following chart:



# **Budget**

The IG is funded by the Clerk's General Fund budget appropriated from the BCC. The following represents the Fiscal Year 2017 IG budget versus actual:

	Budget	Actual
Personal Services	\$1,234,888	\$1,234,888
Operating Expenses	\$135,026	\$135,026
Capital Outlay	\$25,978	\$17,894
Total	\$1,395,892	\$1,387,808

#### Annual Audit Plan Selection Process

The IG recognizes that an overall strategy and audit plan is critical in order to meet the goals, objectives, and mission of the office. Annually, projects are selected and prioritized using a dynamic risk based approach. Risk factors include:

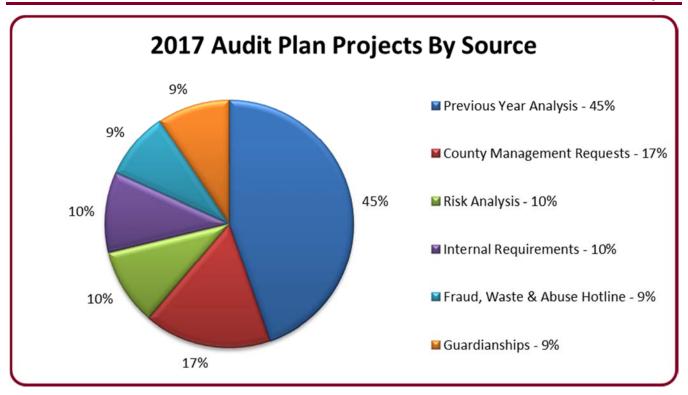
- Perception of risks from County-wide administration and officials
- Economic factors such as the amount of financial impact, volume of transactions, number of personnel, generation of revenue, and the alignment of responsibility
- Changes in organization, management, key personnel, and information systems
- Environmental factors such as controls, regulations, and public perception

We also solicit recommendations from citizens and other Constitutional Officers, survey all County employees, and receive tips from the Fraud, Waste, and Abuse Hotline.

The number of audits selected for the plan is based on audit impact (the problems or risks it would address and the likely types of findings and recommendations), the sensitivity and complexity of the audit compared to its likely impact, staff resources, and the breadth and depth of audit coverage across County government.

Based on the estimated available hours for the IG staff in 2017, the Annual Audit Plan for 2017 is broken down by project type and by the source in the following charts. Please see the Annual Audit Plan for the past nine years (2010 – 2018) on the IG website at: Annual Audit Plans





### **Communication**

The IG is committed to disseminating information by using various methods, such as:

- The IG's website at <u>www.mypinellasclerk.org</u>; click on "Division of Inspector General" on the left-side menu:
  - Inspector General Reports (includes audits and investigations)
  - Annual Reports
  - Annual Audit Plans
  - Peer Review and CFA Accreditation
- Brochures distributed throughout the County with availability in many County facilities
- Fraud posters displayed throughout County departments
- Fraud Hotline
- IG Connection Newsletter
- Pinellas County Connection TV (PCC TV)
  - Bright House Channel 622
  - WOW Channel 18
  - Verizon Channel 44
- IG Fraud Alerts





- Follow the IG on www.facebook.com/igpinellas
- Follow the IG on bttp://twitter.com/pinellasig
- Presentations made at various professional organizations
- Fraud, Waste, and Abuse Video



Fraud, Waste & Abuse Video

# PERFORMANCE RESULTS

# **Productivity**

The reports issued by the IG fall into six key categories, which are audits, investigations, followups, guardianship audits, guardianship investigations (including OPPG investigations), and consultations. Below is a list of these categories along with their respective number of reports issued for the past three years:

Issued Reports	Cale	ndar Year	
	2017	2016	2015
Audits	23	23	29
Follow-Up Audits	1	9	6
Investigations	12	8	9
Follow-Up Investigations*	1	-	-
Guardianship Audits**	67	67	63
Guardianship	18	4	3
Investigations**			
Consulting*	2	=	-
Total Reports	124	111	110

<sup>\*</sup> New reporting category in 2017.

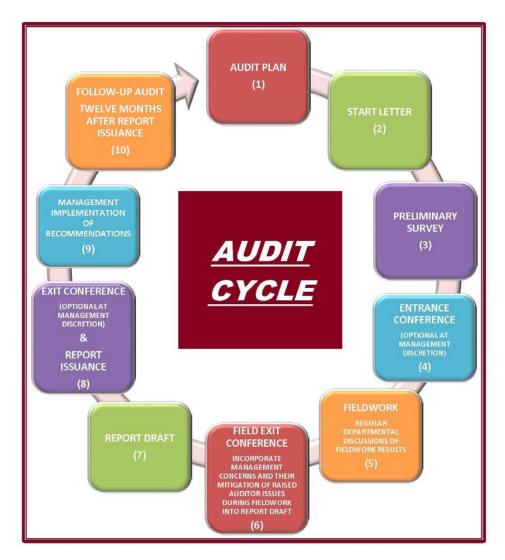
Access to our reports can be obtained through the Clerk's website by following the steps below:

- Open the IG's homepage, to the right of the page select the report desired, or use the links below. Our reports are broken down in the following categories:
  - Inspector General Reports
  - Annual Reports
  - Annual Audit Plans
  - Key Documents

<sup>\*\*</sup>These reports are not available to the public per Florida Statute §744.3701, *Inspection of report*.

#### **Audits**

The objective of these projects is to provide auditees with an independent appraisal of whether desired results and objectives are achieved economically, efficiently, and in accordance with prescribed laws, regulations, policies, and procedures. The following chart depicts the typical audit cycle:



An Opportunity for Improvement is our way of working with management toward the advancement of government best practices in order to better serve the citizens and stakeholders of Pinellas County.

During 2017, the IG issued 23 audit reports with:

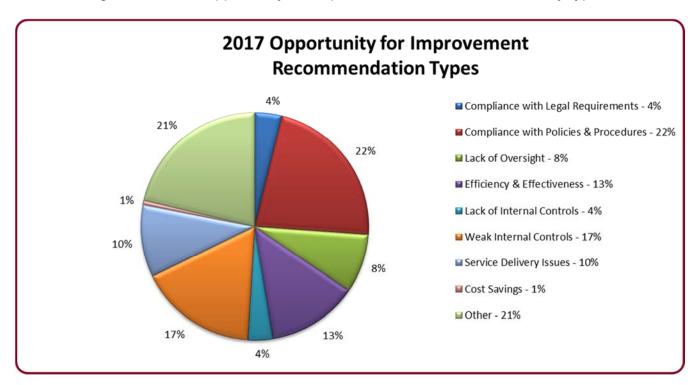
- 139 Opportunities for Improvement
  - Containing 311 Recommendations

Recommendations are an integral part of our audits; this is where an opportunity for change or improvement takes place. We presented a total of 444 Recommendations in 2015 through 2017; the management of the audited departments concurred with 437 of that total (98%).

The table below presents the report year and Recommendation statistics:

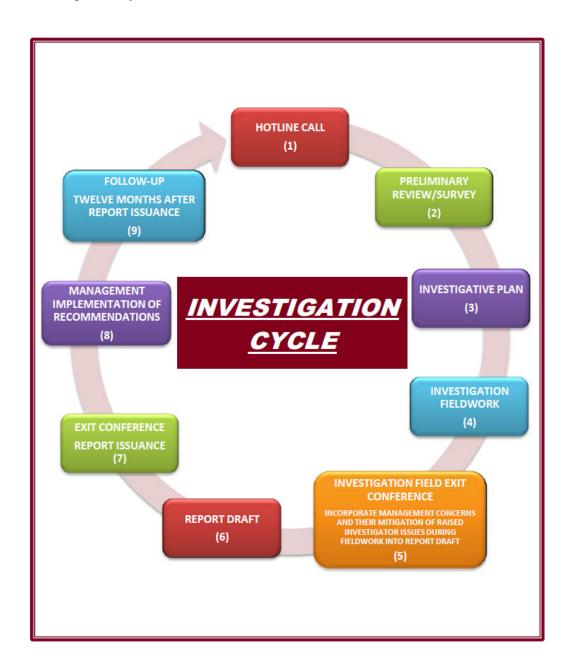
		Concurred To By Management		
Year	Number of Recommendations	Number	Percentage	
2017	311	310	99.68%	
2016	78	76	97%	
2015	55	51	93%	
TOTAL	444	437	98%	

The following chart shows Opportunity for Improvement Recommendations by type:



# Investigations

The objective of these projects is to investigate allegations of fraud, waste, and abuse directed against County government. Investigations that uncover administrative wrongdoing typically reveal violations of law, policy, or regulations. They also identify the individuals responsible for the violations and make recommendations for administrative action. The following chart depicts the typical investigation cycle:



The following table shows the number of investigations conducted over the past three years and their disposition. The investigation disposition falls into one of three categories:

#### 1. Substantiated:

 There is sufficient evidence to justify a reasonable conclusion that the allegation is true.

#### 2. Unsubstantiated:

There is insufficient evidence to either prove or disprove the allegation.

#### 3. Unfounded:

 The allegation proved to be false or there is no credible evidence to support the allegation.

Year	Total Number of Investigations Completed	Total Number of Allegations	Substantiated	Unsubstantiated	Unfounded	Complaint Withdrawn
2017	12	29	15	4	10	0
2016	8	12	4	2	6	1
2015	9	14	1	7	6	0
Total	29	55	20	13	22	1

Equally important to the investigative process is the identification of:

- Internal control weaknesses
- Contracting irregularities
- Other problems that place County government at risk for fraud, waste, and abuse

Therefore, the investigative reports frequently make specific recommendations to:

- Correct the identified deficiencies
- Provide guidance on the applicable laws and regulations
- Suggest employee training where appropriate

When investigative findings suggest signs of criminal conduct, they are presented to the appropriate law enforcement authorities for further action.

The following table shows the number of investigation and guardianship cases referred to the State Attorney's Office (SAO) over the past three years and their outcome:

Year	Cases Referred to SAO	Cases SAO Filed Charges On	Convictions	Employees/Guardians Terminated or Resigned	Amount of Fines/Fees/Restitution
2017	4	2	Pending	3	Pending
2016	1	Pending	Pending	N/A*	Pending
2015	1	1	1	1	\$50,000
Total	6	3	1	4	\$50,000

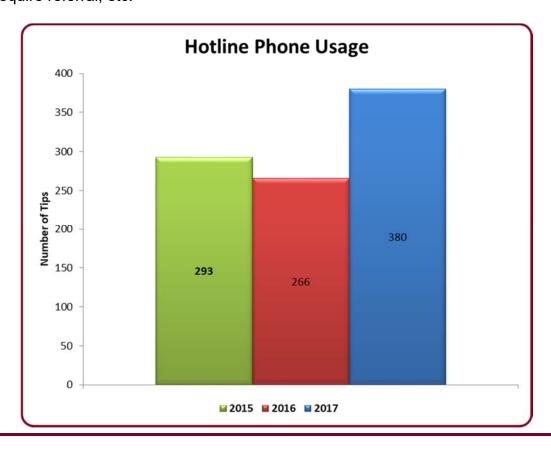
<sup>\*</sup> Defendant is a citizen who is alleged to have fraudulently manufactured County documents.

During calendar year 2017, the IG handled 380 anonymous hotline tips. The IG reviewed 23 of these tips and determined that 14 required investigations, while 123 were referred to the appropriate agencies, including:

- County Departments
- Pinellas County Sheriff's Office
- Florida Sixth Judicial Circuit Court
- Local Police Departments

- State Attorney's Office
- Florida Department of Revenue
- Internal Revenue Service
- Federal Bureau of Investigation

No action was taken on the remaining 234 calls, because they were informational in nature, or did not require referral, etc.



The Fraud, Waste, and Abuse Hotline is our way to promote honesty and efficiency in government and maintain the public's trust in County government. County management, County employees, and citizens are urged to immediately report any suspected fraud, waste, or abuse.

Reports may be made in several convenient ways:

- Written complaints may be faxed to (727) 464-8386
- Written complaints may be mailed to 510 Bay Avenue, Clearwater, Florida 33756
- Call the dedicated Hotline number (727) 45FRAUD (727-453-7283)
- Report online through the Clerk's website:
  - Report Fraud of County Resources
  - Report Fraud of Guardianship Cases

When reporting fraud, waste, or abuse, you may remain anonymous, if you wish.

The fraud reporting program is critical to our efforts to combat fraud, waste, and abuse as complaints provide the ability to generate leads from multiple sources. Investigations are initiated upon the receipt of credible information alleging an act of fraud, waste, or abuse that falls within the IG's jurisdiction.

# Follow-Ups

The objective of these projects is to track the status of management's action on reported findings and recommendations. To meet the standard of due professional care, the IG has established a process that assesses the adequacy, effectiveness, and timeliness of management's actions. Management is primarily responsible for deciding the appropriate action to be taken on reported findings and recommendations.

Based on a risk assessment, approximately one year after the issuance of an audit or investigative report, a follow-up is conducted and a report is issued. The report summarizes managements' responses to Recommendations that are categorized as implemented, acceptable alternative, partially implemented, not implemented, or no longer applicable.

The table below summarizes follow-up statistics for the past three years:

Year	Number of Follow-Ups	Number of Opportunities for Improvement	Number of Recommendations	Implemented	
				Number	Percentage
2017	2	6	8	5	63%
2016	9	48	102	84	82%
2015	6	19	31	29	94%
Total	17	73	141	118	84%

## **Dollar Recoveries and Cost Avoidance**

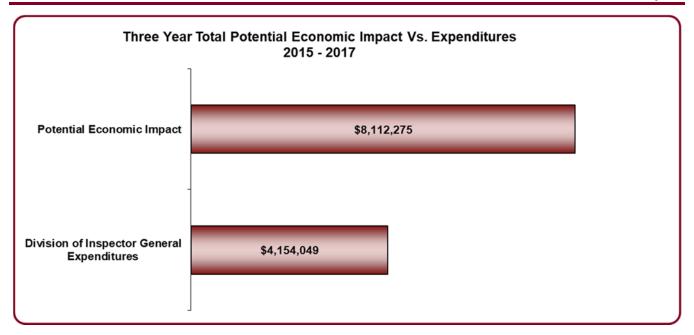
The table below shows the 2017 project recommendations that resulted in potential recoveries, savings, cost avoidance, and other economic impacts that conservatively total over \$1,396,000:

PROJECT	REPORT NO.	POTENTIAL COUNTY IMPACT	POTENTIAL CITIZEN IMPACT	DESCRIPTION
Guardianships	Reports Not Publicly Issued		\$1,215,499	86 Audit/Investigative/OPPG reports issued resulting in 2 guardians removed, \$1,215,499 in questionable costs
Investigation of Solid Waste Petty Cash	2017-08		\$430	See Page 28
PCCLB Employees' Misuse of County Time	2017-11 & 2017-12		\$30,349	See Page 29
PCSO PREA Hotline	N/A	\$150,000		See Page 26
TOTALS		\$150,000	\$1,246,278	

# Division of Inspector General - A Good Investment

Not only is the expense of having an IG office cost-effective, its importance extends beyond the financial considerations. The impact of maintaining transparency and trust in local County government is invaluable. The vigilance of the IG staff ensures Pinellas County taxpayers and stakeholders receive a fair and honest accounting of their funds.

The IG is productive and cost-effective. Over the past three years, the IG has only expended approximately \$4,154,049 and identified over \$8.1 million of potential recoveries, savings, cost avoidance, or other economic impact to the County and/or the taxpayers. The benefit-to-cost ratio of 1.95 to 1.0 demonstrates that the financial investment made in the IG is a notably wise use of County funds.



A well run audit and investigative function is an investment that benefits County government, but more importantly, the citizens and taxpayers of Pinellas County.

# Cooperative Partnership Projects

# Florida Sixth Judicial Circuit Court, Clerk's Probate Division Probate Guardianship and Mental Health Division

The objective of these projects is to augment the Clerk's Probate Records, Guardianship Section's authority under Section 744.368 of the Florida Statutes, which states the Clerk, "...shall audit the verified inventory and the accountings. The clerk shall advise the court of the result of the audit." Also, these projects provide assistance to the Probate Guardianship and Mental Health Division of the Florida Sixth Judicial Circuit Court (Court). These projects help with supporting the Clerk and Court's oversight process as it pertains to the protection of wards' assets per Chapter 744 of the Florida Statutes and related Administrative Orders of the Florida Sixth Judicial Circuit. The IG conducts varying levels of audits and financial investigations of guardianship activities.





These audit and investigation reports <u>are not</u> available to the public per Section 744.3701 of the Florida Statutes and the Florida Sixth Judicial Circuit in and for Pinellas and Pasco County, Florida Administrative Order No. 2010-065 Pa/Pi-Cir Sealing of Court Records (Section II-B Confidential Records and Information, 2c); they are issued to the Court for review and possible action.

During 2017, the IG handled 78 guardianship hotline calls, of which 45 were referred to other entities. The guardianship work performed during calendar year 2017 resulted in two guardians being removed and approximately \$1.2 million in questionable expenditures identified. The IG conducts the following three types of guardianship audits/reviews:

- Level I
  - An IG Level I review consists of the review of guardianship reports in conjunction with the supporting documentation, and is performed once the Clerk's Probate Guardianship Section initial examination reveals discrepancies.
- Level II
  - An IG Level II audit consists of the examination of the guardianship report and the attempted verification of selected questionable items. Limited inquiries and/or requests for supporting documentation may be necessary to resolve issues.
- Level III
  - An IG Level III audit consists of a comprehensive examination and attempted verification of all significant items pertinent to the guardianship report.

During calendar year 2017, the PIU Guardianship Unit conducted 653 Level I reviews and issued 67 Level II and III audit reports with:

- 116 Opportunities for Improvement
  - Containing 202 Recommendations

During calendar year 2017, the PIU Guardianship Unit issued six investigation reports with:

- 105 Opportunities for Improvement
  - Containing 82 Recommendations

The table below displays guardianship statistics over the past three years:

Year	Level 1 Reviews	Level II & III Audit Reports	Investigation Reports	Hotline Calls
2017	653	67	6	78
2016	612	67	4	80
2015	685	63	3	94

# Florida Department of Elder Affairs Office of Public and Professional Guardians



In 2016, the Florida Department of Elder Affairs, OPPG, was given the statutory responsibilities for handling complaints and conducting investigations of professional guardians pursuant to the guardianship laws in Florida Statute Chapter 744. With no investigative unit or investigative experience, OPPG determined a cooperative partnership was needed with Clerks' Offices of Inspectors General, having the expertise and experience needed to fulfill OPPG's investigative authority. Therefore, in 2016, a Memorandum of Understanding was executed between OPPG and seven Clerks of Circuit Court and Comptrollers, Offices of Inspectors General, establishing a statewide partnership known as the Statewide Investigation Alliance (Alliance).

As an Alliance member, the IGs' staff of independent and professional auditors/investigators reinforces the Florida Judicial Circuit Courts' duties of oversight and protection of wards, the Clerks of the Circuit Court and Comptrollers' duties to audit and investigate guardianships and advise the Court, and the OPPG's duties of monitoring, educating, and disciplining professional guardians. In cooperation with the Court, Clerk, and OPPG, the Alliance conducts investigations involving legally sufficient complaints against professional guardians to fulfill the new requirements of Florida Statute Chapter 744.



During calendar year 2017, the PIU Guardianship Unit issued 12 investigation reports to the OPPG with 12 Recommendations.

Year	OPPG Investigation Reports	Total Number of Allegations	Substantiated	Unsubstantiated	Unfounded
2017	12	63	7	3	53
2016*	1	26	0	0	3

<sup>\*</sup>First year of OPPG Investigations.

#### St. Petersburg College



The IG has a cooperative partnership with St. Petersburg College to provide training to family and professional guardians.

#### Guardianship Association of Pinellas County



The IG has a cooperative partnership with the Guardianship Association of Pinellas County (Association) to provide training to Association members and submit articles to the Association newsletter.

#### **DAVID Internal Control Review**

Pinellas County Property Appraiser's Office

The objective of this project is to provide periodic monitoring of Property Appraiser employees' use of the Driver and Vehicle Information Database (DAVID) personal data as required by the Memorandum of Understanding (MOU) between the Property Appraiser and the Florida Department of Highway Safety and Motor Vehicles (DHSMV).

Periodically, the DHSMV requests the Property Appraiser to submit an attestation ensuring DAVID data is used in an appropriate manner per the MOU. The Pinellas County Property Appraiser requested the IG to perform the attestation engagement. As a result of that engagement, the Property Appraiser requested the IG to perform a limited audit annually to analyze the DHSMV access transaction reports for the Property Appraiser employees to determine that DAVID information was obtained for legitimate business purposes.

# Prison Rape Elimination Act (PREA) Hotline

Pinellas County Sheriff

In 2014, the Pinellas County Sheriff requested the IG's assistance to comply with federal law, and in a cooperative effort, to save the County an estimated \$150,000 per year in additional funds to operate the PREA Hotline.



PREA is a federal law established to address the elimination and prevention of sexual abuse in correctional systems. PREA applies to all Federal, State, and local prisons, jails, police lock-ups, private facilities, and community settings, such as residential facilities.

The Pinellas County Sheriff's Office (PCSO) has a **zero tolerance policy** for all forms of sexual abuse of inmates either by other inmates, staff, volunteers, contractors, or individuals having

responsibility for the safety, security, care, and/or treatment of inmates. Inappropriate relationships will not be tolerated and these relationships are criminal and may be prosecuted under state and federal laws.

The objective of this project is to provide an independent hotline for reporting complaints of sexual abuse or sexual harassment of any inmate incarcerated in the Pinellas County Jail in accordance with the Prison Rape Elimination Act (28 CFR Part 115.51).

Year	Pinellas County Sheriff's Office PREA Hotline Activity
2017	253
2016	330
2015*	198

<sup>\*</sup>First full year of PREA Hotline

# **Support of County Functions**

The objective of these projects is to serve as an independent, objective resource for County management. Examples of support IG provided in 2017 include:

- Consulting services at management request, which resulted in the following consulting project:
  - Analysis of Pinellas County Health Insurance
  - SAO Assist Used Car Buyer Investigation
- Management requests that we participate on various boards and teams, such as:
  - Security Panel
  - Technology Steering Committee

## Volunteers In Pinellas

Pinellas County depends on volunteers to help provide residents and visitors with the best service possible. The Volunteers In Pinellas (VIP) program affords citizens the opportunity to make a difference in the community. The program matches individuals' unique interests, talents, and abilities with available volunteer opportunities throughout the County.



The IG participates in the VIP program with volunteers that assist staff in gathering data and research needed for performing projects, and maintaining the appearance of the IG office. During 2017, five volunteers contributed 83 hours of their time to the IG office.

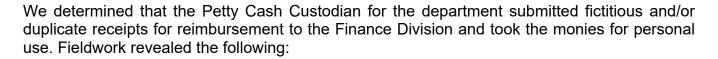
# Report Highlights

The following are highlights of selected audits and investigations issued by the IG during 2017. If you would like to read the reports, please visit the Inspector General's website and click on Inspector General Reports.

#### **INVESTIGATION OF SOLID WASTE PETTY CASH (REPORT NO. 2017-08)**

The IG PIU initiated an investigation of Solid Waste's petty cash subsequent to irregularities noted during an unannounced petty cash audit. Our investigation substantiated allegations of:

- Theft of County funds
- Perjury by false written declaration
- Wire fraud
- Forgery
- False official statement
- Falsification of County records
- Infraction of County Statement of Ethics
- Infraction of County Personnel Rules
- Infraction of County Cash Handling Policies and Procedures
- Infraction of Department Policies and Procedures



- 34 instances of signature mismatch, where the petty cash slips were not signed by the traveler or the person who effected the purchase.
- 20 instances of duplicate submissions totaling at least \$430.
- At least 25 instances of altered documents, where the petty cash slips, travel forms, and one store receipt were altered.
- At least 4 instances of forgery.

The Petty Cash Custodian confessed, verbally and in writing, to the allegations during an interview with IG staff. As of March 9, 2017, the respondent resigned from County employment. The case was forwarded to the State Attorney's Office for prosecution; the case is currently pending.



# INVESTIGATION OF PINELLAS COUNTY CONSTRUCTION LICENSING BOARD EMPLOYEES' MISUSE OF COUNTY TIME (REPORT NOS. 2017-11 AND 2017-12)



As part of an audit of the Pinellas County Construction Licensing Board (PCCLB), a preliminary review of the Global Positioning System (GPS) data reported from PCCLB Investigators' vehicles indicated that two Investigators may be misusing County time and equipment. The IG's PIU investigation substantiated the allegation that two Investigators were committing time and attendance fraud by misusing County time and equipment in order to conduct personal business The Investigators were able to misuse County time and equipment, exceeding \$30,000 in losses, because there was minimal oversight, and management was not regularly reviewing GPS data from the Investigators' vehicles.

Both PCCLB Investigators admitted to taking excessive personal time during work hours in interviews with IG staff.

At the conclusion of the interviews, one Investigator resigned from County employment, and the other Investigator retired from County employment.

# AUDIT OF THE PINELLAS COUNTY CONSTRUCTION LICENSING BOARD (REPORT NO. 2017-14)



The Pinellas County Construction Licensing Board (PCCLB) was created by the Florida Legislature in 1973, as an Independent Special District, and operates as a separate and autonomous policy-making body. The PCCLB regulates certain construction and home improvement contractors practicing in all Pinellas County jurisdictions, which includes local municipalities. The PCCLB provides countywide certification and registration of contractors and countywide certification of journeymen. In addition, the PCCLB adopts and amends Building Codes for application and enforcement countywide. The PCCLB does not receive any property tax support and is funded through licensing fees, fines, and citations that are separate from the County. The PCCLB has an Interlocal Agreement with the County in which the County provides personnel, purchasing, accounting and budgeting, financial and payroll reporting, and legal services. Per the Interlocal Agreement, the PCCLB is bound by Pinellas County policies, procedures, rules, and regulations.

The Tampa Bay Times began publishing a series of articles about the PCCLB after the November 22, 2016 BCC meeting in which issues involving PCCLB Board member appointments were discussed. State lawmakers filed legislation to reform the organization; however, legislation was not enacted prior to the 2017 session ending. The former PCCLB Executive Director announced his retirement in January 2017, which became effective June 2, 2017. The State Attorney for the Florida Sixth Judicial Circuit of Florida (Pinellas and Pasco Counties) announced a Grand Jury investigation of the PCCLB in February 2017, after the PCCLB Board declined to hire an Interim Executive Director from outside the agency, as supported by State lawmakers. The PCCLB Board reversed their initial rejection of hiring outside leadership and appointed a former Pinellas County Administrator as Interim Executive Director on February 16, 2017. The State Attorney and Interim Executive Director requested the IG's assistance in evaluating the PCCLB's operations.

We concluded the PCCLB's control environment is weak and cannot provide meaningful assurance to stakeholders that financial reporting is reliable, assets are safeguarded, operations are efficient and effective, laws and regulations are complied with, and strategic objectives are achieved. The deficiencies within the PCCLB control environment impact all areas of PCCLB operations; they are pervasive throughout the organization and impact the sustainability of the PCCLB.

On September 20, 2017, the Grand Jury made their presentment congratulating the IG for our comprehensive review. The presentment recommended the Legislative Delegation amend the Special Act as follows:

- Reduce the size of the PCCLB Board
- Enact term limits for the PCCLB Board members
- Require PCCLB Board members to file financial disclosures
- Specify that the IG has express authority to audit the PCCLB
- Require the PCCLB Board provide an annual report of PCCLB activities and finances to the BCC and each city government
- Remove the requirement that any uncommitted and unexpended PCCLB funds be remitted to the Pinellas County General Revenue Fund biennially

The presentment made additional recommendations including urging the current and future PCCLB Board and staff review the recommendations contained within the IG's report and take appropriate steps to ensure the PCCLB is operated in a transparent and accountable manner.

The Legislative Delegation filed a bill to reform the PCCLB in January 2018. On March 23, 2018, Governor Rick Scott signed a new law giving control of the PCCLB to the BCC, and incorporating the presentments' recommendations.

# AUDIT OF TAX INCREMENT FINANCING OF COMMUNITY REDEVELOPMENT AREAS' PAYMENTS TO CITIES (REPORT NO. 2017-17)

In 1969, the Florida Legislature enacted the "Community Redevelopment Act of 1969" (Act). The Act is the enabling legislation that allows for the creation of Community Redevelopment Agencies and Community Redevelopment Areas (CRAs) within the State of Florida. The primary purpose of the Act is to support redevelopment of slum or blighted areas through preparation of community redevelopment plans and their implementation. To assist in plan implementation, the Act provides the option of establishing a redevelopment trust fund that may receive monies through the allocation of tax increment revenues.

Since 1982, Pinellas County has funded CRAs designated by ten cities in the County. County funding has totaled approximately \$123.4 million. The respective cities have also contributed funding to their own CRAs. Funding is based on the increase in the tax values of the properties within the designated CRA from a unique start tax value fiscal year called Tax Increment Financing (TIF). Use of TIF funds are restricted by Florida Statutes to target economically, socially, and other deficient areas. The cities with TIF funded CRAs maintain adequate and transparent



financial records proving an on-going record of neighborhood revitalization actions taken through the use of TIF funds. Our audit did not uncover any misapplication or misuse of TIF funds. However, the use of uniform reporting standards would advance the County's oversight of the cities' CRA investments. In addition, the County would decrease any possible deviation from acceptable costs and cost allocations by the use of standards that define such TIF cost principles.

# **APPENDIX A**

# Professional Staff Biographies

## Hector Collazo Jr., Inspector General/Chief Audit Executive

Mr. Collazo has the following certifications:

- Certified Inspector General (CIG)
- Certified Information Systems Auditor (CISA)
- Certified Fraud Examiner (CFE)
- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)
- Certified Fraud Specialist (CFS)
- Certified in Risk and Information Systems Control (CRISC)
- Certified In Risk Management Assurance (CRMA)
- Certified Construction Auditor (CCA)
- Certified Economic Crime Forensic Examiner (CECFE)

He has a Bachelor of Arts in Psychology from the University of Texas at Dallas with over 30 years of professional experience in government and non-profit organizations including 26 years of auditing and investigating experience. Mr. Collazo joined the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General in 2005. Mr. Collazo is a member of the following organizations:

- Association of Inspectors General
  - Member of the Board of Directors
  - Member of the Executive Committee
  - Chair of the Peer Review Committee
  - Chair of the Conference Committee
  - Member of the Standards and Practice Committee
  - Member of the Professional Certification Board
- · Association of Inspectors General Institute
  - Certification Manager for the Certified Inspector General Auditor Designation
- Florida Chapter of the Association of Inspectors General (Member of the Board)
- Florida Audit Forum (Member of the Board)
- Chief Audit Executive Roundtable (CAE Coordinator)
- Association of Local Government Auditors
- Government Finance Officers Association
- Association of Government Accountants (National and Tallahassee Chapter)
- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Institute of Internal Auditors (National and Florida West Coast Chapter)

- ISACA (National and West Florida Chapter)
- Association of Certified Fraud Specialists
- National White Collar Crime Center (Voting Member)
- National Association of Construction Auditors
- Guardianship Association of Pinellas County
- National and Florida State Guardianship Association
- International Association of Cyber & Economic Crime Professionals

Mr. Hector Collazo can be reached by phone at (727) 464-8375 or email at <a href="mailto:hcollazo@mypinellasclerk.org">hcollazo@mypinellasclerk.org</a>.

#### Linda Magnuson, Administrative Secretary

Ms. Magnuson is the Inspector General Administrative Secretary and Evidence Custodian. She is certified as a National Network Professional Estate Planning Team Member with 30 years of legal experience in various areas. She has 16 years of government experience, which includes 14 years in the audit field. Ms. Magnuson joined the Pinellas County Clerk of the Circuit Court and Comptroller, Probate Division, in 2004 and the Division of Inspector General in 2005.

Ms. Magnuson can be reached by phone at (727) 464-8371 or email at <a href="magnuson@mypinellasclerk.org">magnuson@mypinellasclerk.org</a>.

#### Melissa Dondero, Assistant Inspector General

Ms. Dondero has the following certifications:

- Certified Public Accountant (CPA)
- Certified Internal Auditor (CIA)
- Certified Inspector General (CIG)
- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)
- Certified Information Technology Professional (CITP)
- Certified In Risk Management Assurance (CRMA)
- Certified Fraud Specialist (CFS)
- Certified TeamMate Electronic Workpaper Champion

She has a Master of Accountancy in Accounting Information Systems and Bachelor of Science in Accounting, both from the University of South Florida, with over 14 years of professional auditing and investigating experience. Ms. Dondero joined the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General in 2003. Ms. Dondero is a member of the following organizations:

- Association of Inspectors General (National and Florida Chapter)
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- American Institute of Certified Public Accountants
- Florida Institute of Certified Public Accountants

- ISACA (National and West Florida Chapter)
- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Association of Certified Fraud Specialists
- Florida Government Finance Officers Association
- Association of Local Government Auditors
- Association of Government Accountants (National and Tallahassee Chapter)
- Florida Audit Forum
- Guardianship Association of Pinellas County
- National and Florida State Guardianship Association
- Beta Gamma Sigma
- Golden Key International Honour Society

Ms. Dondero can be reached by phone at (727) 464-8382 or email at mdondero@mypinellasclerk.org.

#### Ava Sadowska, Assistant Inspector General

Ms. Sadowska has the following certifications:

- Certified Internal Auditor (CIA)
- Certified Fraud Examiner (CFE)
- Certified Inspector General (CIG)
- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)
- Certified Construction Auditor (CCA)
- Certified Fraud Specialist (CFS)

She has a Master of Science in Management and a Bachelor of Arts in Business Administration, both from National-Louis University, with 20 years of professional auditing experience. Ms. Sadowska joined the Pinellas County Clerk of Circuit Court and Comptroller Division of Inspector General in 2015; she was previously employed with the Division for five years. Ms. Sadowska is a member of the following organizations:

- Association of Inspectors General (National and Florida Chapter)
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Association of Local Government Auditors
- National Association of Construction Auditors
- Florida Audit Forum
- Association of Certified Fraud Specialists
- Guardianship Association of Pinellas County
- National and Florida State Guardianship Association

Ms. Sadowska can be reached by phone at (727) 464-8387 or email at <a href="mailto:asadowska@mypinellasclerk.org">asadowska@mypinellasclerk.org</a>.

#### Anne DiNatale, Senior Inspector General

Ms. DiNatale has the following certifications:

- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)
- Certified Fraud Specialist (CFS)

She has a Bachelor of Business Administration Degree from Pace University in New York with a major in Accounting/Finance with 38 years of professional auditing experience. Ms. DiNatale joined the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General in 2000. Ms. DiNatale is currently conducting audits and reviews of Guardianships within the Florida Sixth Judicial Circuit Court of Pinellas County, as well as investigations and reviews of Guardianships for the OPPG within the counties of Florida. Ms. DiNatale is a member of the following organizations:

- Association of Inspectors General (National and Florida Chapter)
- Association of Certified Fraud Specialists
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- Association of Certified Fraud Examiners (Tampa Bay Chapter)
- National and Florida State Guardianship Associations
- Guardianship Association of Pinellas County
- Association of Local Government Auditors
- Florida Audit Forum

Ms. DiNatale can be reached by phone at (727) 464-8366 or email at aDiNatale@mypinellasclerk.org.

## Deborah Weiss, Senior Inspector General

Mrs. Weiss has the following certifications:

- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)
- Certified Fraud Specialist (CFS)

She has a Bachelor of Arts Degree from Bellevue University in Accounting with over 11 years of professional auditing experience, five years of governmental accounting experience, and 15 years of private industry accounting experience, which includes eight years of supervisory experience. Mrs. Weiss joined the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General in 2006 and has been with the County since 2001. Mrs. Weiss is a member of the following organizations:

- Association of Inspectors General (National and Florida Chapter)
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Association of Local Government Auditors

Florida Audit Forum

Mrs. Weiss can be reached by phone at (727) 464-8388 or email at <a href="mailto:dweiss@mypinellasclerk.org">dweiss@mypinellasclerk.org</a>.

#### Mary Beth Makrianes, Inspector General II

Mrs. Makrianes has the following certifications:

- Certified Fraud Examiner (CFE)
- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)

She has a Master's Degree in Public Administration from Florida Gulf Coast University and a Bachelor of Science Degree in Information & Technology Management from St. Petersburg College. Mrs. Makrianes joined the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General in October 2013. She provided more than 17 years of service in Pinellas County Government's Human Resources Department. Having served in a variety of roles in Human Resources, her greatest accomplishments were in research, technology, and information systems. Her experience provides her not only a deep understanding of the rules, policies and directives utilized within the County, but also with a degree of familiarity with the various organizations and their operations. Mrs. Makrianes is a member of the following organizations:

- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Association of Inspectors General (National and Florida Chapter)
- Association of Local Government Auditors
- Florida Government Finance Officers Association
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- ISACA (National and West Florida Chapter)
- Florida Audit Forum
- Association of Government Accountants (National and Tallahassee Chapter)
- American Society for Public Administrators
- Sigma Beta Delta
- National Scholars

Mrs. Makrianes can be reached by phone at (727) 464-8380 or email at <a href="mailto:mbmakrianes@mypinellasclerk.org">mbmakrianes@mypinellasclerk.org</a>.

#### Cassandre (Cassy) Moreau, Inspector General II

Ms. Moreau has the following certifications:

- Certified Anti-Money Laundering Specialist (CAMS)
- Certified Fraud Examiner (CFE)
- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)

She has a Master of Accounting in Forensic Accounting and a Bachelor of Business Administration in Management Information Systems and Finance, both from Florida Atlantic University. Ms. Moreau joined the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General in November 2014. Ms. Moreau is a member of the following organizations:

- Association of Certified Anti-Money Laundering Specialist
- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- Association of Inspectors General (National and Florida Chapter)
- ISACA (National and West Florida Chapter)
- Florida Audit Forum

Ms. Moreau can be reached by phone at (727) 464-8373 or email at <a href="mailto:cmoreau@mypinellasclerk.org">cmoreau@mypinellasclerk.org</a>.

## Darcy Eckert, Inspector General II

Ms. Eckert has the following certifications:

- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)

She has a Bachelor of Science Degree in Accounting from San Diego State University. She has eight years of professional experience in internal auditing. Ms. Eckert joined the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General in July 2015. Ms. Eckert is a member of the following organizations:

- Association of Inspectors General (National and Florida Chapter)
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Association of Local Government Auditors
- Florida Audit Forum

Ms. Eckert can be reached by phone at (727) 464-8379 or email at <a href="mailto:deckert@mypinellasclerk.org">deckert@mypinellasclerk.org</a>.

#### Jason Stanley, Inspector General II

Mr. Stanley has the following certifications:

- Certified Information Systems Auditor (CISA)
- Certified Fraud Examiner (CFE)
- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)

He has a Master of Business Administration with a focus in Forensic Accounting, a Bachelor of Science in Accounting, and a Bachelor of Science in Finance, from the University of South Florida with over five years of professional auditing and investigating experience. Mr. Stanley joined the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General in 2016. Mr. Stanley is a member of the following organizations:

- Association of Inspectors General (National and Florida Chapter)
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- ISACA (National and West Florida Chapter)
- Florida Government Finance Officers Association
- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Association of Local Government Auditors
- Florida Audit Forum

Mr. Stanley can be reached by phone at (727) 464-8381 or email at <a href="mailto:jstanley@mypinellasclerk.org">jstanley@mypinellasclerk.org</a>

## Robert Poynter, Inspector General II

Mr. Poynter has the following certifications:

- Certified Information Systems Auditor (CISA)
- Certified Inspector General Auditor (CIGA)
- Certified Inspector General Investigator (CIGI)
- Certified Fraud Specialist (CFS)

He has a Bachelor of Science in Business Administration from Berea College located in Berea, Kentucky, with over 13 years of professional auditing and four years of investigating experience. Mr. Poynter joined the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General in 2016. Mr. Poynter is a member of the following organizations:

- Association of Inspectors General (National and Florida Chapter)
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- ISACA (National and West Florida Chapter)
- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Florida Government Finance Officers Association
- Association of Local Government Auditors

- Florida Audit Forum
- Association of Certified Fraud Specialists

Mr. Poynter can be reached by phone at (727) 464-8376 or email at <a href="mailto:rpoynter@mypinellasclerk.org">rpoynter@mypinellasclerk.org</a>.

#### Corey Atha, Inspector General I

Mr. Atha has the following certification:

Certified Inspector General Auditor (CIGA)

He has a Bachelor of Finance Degree from the University of West Florida in Pensacola, Florida. Mr. Atha originally joined the Pinellas County Clerk of the Circuit Court and Comptroller in 2001. He spent almost 4 years as Probate Auditor in the Probate Division conducting audits and reviews of guardianships in the Florida Sixth Judicial Circuit Court of Pinellas County. Next, he spent 11 years with the Pinellas County Economic Development where he conducted research to support the growth of businesses and industries within the County. Mr. Atha currently has one year experience with the Pinellas County Clerk of the Circuit Court and Comptroller Division of Inspector General. Mr. Atha is a member of the following organizations:

- Association of Inspectors General (National and Florida Chapter)
- Institute of Internal Auditors (National and Florida West Coast Chapter)
- Association of Certified Fraud Examiners (National and Tampa Bay Chapter)
- Florida Government Finance Officers Association
- Guardianship Association of Pinellas County
- National and Florida State Guardianship Association
- Florida Audit Forum

Mr. Atha can be reached by phone at (727) 464-8374 or email at cmatha@mypinellasclerk.org.

# APPENDIX B

# Professional Organizational Affiliations



The Association of Inspectors General seeks to foster and promote public accountability and integrity in the general areas of prevention, examination, investigation, audit, detection, elimination and prosecution of fraud, waste and abuse, through policy research and analysis; standardization of practices, policies, conduct and ethics; encouragement of professional development by providing and sponsoring educational programs; and the establishment of professional qualifications, certifications, and licensing. <a href="https://www.inspectorsgeneral.org">www.inspectorsgeneral.org</a>



Established in 1941, The Institute of Internal Auditors (IIA) is an international professional association with global headquarters in Altamonte Springs, FL, USA. The IIA is the internal audit profession's global voice, recognized authority, acknowledged leader, chief advocate, and principal educator. Members work in internal auditing, risk management, governance, internal control, information technology audit, education, and security. www.theiia.org



The Association of Certified Fraud Examiners (ACFE) is the world's largest anti-fraud organization and the premier provider of anti-fraud training and education. Together with nearly 75,000 members, the ACFE is reducing the incidence of fraud and white-collar crime worldwide and inspiring public confidence in the integrity and objectivity within the profession. <a href="https://www.acfe.com">www.acfe.com</a>



The Association of Local Government Auditors (ALGA) is a professional association of local government auditors with approximately 2,000 members that serves the local government auditing profession. ALGA was formed in 1989 and incorporated under the laws of the state of Montana. ALGA's purpose is to improve local government auditing by disseminating information and ideas about financial and performance auditing, providing training and offering a national discuss forum auditing issues. to http://algaonline.org/



#### Florida Government Finance Officers Association

The Florida Government Finance Officers Association was founded in 1937 and serves more than 2,800 professionals from state, county, and city governments; special districts, and private firms. The FGFOA is dedicated to being providina professional resource bν opportunities through Education, Networking, Leadership, and Information. www.fgfoa.org



Trust in, and value from, information systems

With more than 115,000 constituents in more than 180 countries, ISACA® is a leading global provider of knowledge, certifications, community, advocacy, and education on information systems assurance and security, enterprise governance of IT, and IT-related risk and compliance. <a href="https://www.isaca.org">www.isaca.org</a>



NATIONAL WHITE COLLAR CRIME CENTER

The mission of the National White Collar Crime Center (NW3C) is to provide a nationwide support system for agencies involved in the prevention, investigation, and prosecution of economic and high-tech crimes and to support and partner with other appropriate entities in addressing homeland security initiatives, as they relate to economic and high-tech crimes. www.nw3c.org



The Commission for Florida Law Enforcement Accreditation offers the opportunity for the Inspectors General of Florida with an Investigations function to evaluate policies and procedures against the standards developed by the Chief Inspector General, the Inspectors General Workgroup, and Commission Staff. Accreditation of the investigation process within Offices of Inspectors General will significantly enhance the consistency and quality of these investigations. www.flaccreditation.org



#### Association of Certified Fraud Specialists

The Association of Certified Fraud Specialists, Inc. (ACFS) is an educational, non-profit corporation. Members include professionals in law enforcement, internal and external auditors, public accountants, private and other investigators, forensic/investigative accountants and attorneys. ACFS offers certification, networking, training, and standards and ethics.



The American Institute of Certified Public Accountants (AICPA) is the national professional organization for Certified Public Accountants (CPAs) in the United States. The AICPA's mission is to provide members with the resources, information, and leadership that enable them to provide valuable services in the highest professional manner to benefit the public, employers, and clients. www.aicpa.org



Founded in 1905, the Florida Institute of Certified Public Accountants (FICPA) has been working to advance the accounting profession in Florida for more than 100 years. The FICPA now has more than 19,000 members. Continued membership growth and renewal has made the FICPA one of the largest CPA organizations in the United States. <a href="https://www.ficpa.org">www.ficpa.org</a>



The National Association of Construction Auditors was created to enhance the control environment related to construction projects. Our mission to unite those individuals and be recognized as the authority on construction project controls. http://thenaca.org/home/



The Florida Police Accreditation Coalition, Inc. is a not-for-profit corporation formed in 1989, under the laws of the State of Florida, for the purpose of providing member agencies a network of law enforcement professionals encouraging communication, mutual cooperation, support and the sharing of resources among each other. http://www.fla-pac.org/menu/what is fla pac



The mission of the Florida Audit Forum is to provide government audit professionals and other interested parties a unique opportunity to identify and address issues of mutual and common concern and to improve the communication links to share experiences, audit approaches, and possible solutions to issues addressed. <a href="https://www.floridaauditforum.org">www.floridaauditforum.org</a>

# AGA is the member organization for financial professionals in government.

AGA was founded as the Federal Government Accountants Association (FGAA) on September 14, 1950. The Association expanded in 1975 to include state and local government finance professionals. At that time, the organization's name was changed to the Association of Government Accountants (AGA). AGA is a member organization for financial professionals in government. https://www.agacgfm.org/home.aspx



The Guardian Association of Pinellas County, Inc. is a 501(C)(3) Non-Profit, Charitable Corporation formed in 1977 for the purpose of assisting guardians in their duties to the Wards appointed to them through the Sixth Judicial Circuit Court of Pinellas County, Florida.

www.guardianassociation.org



The National Guardianship Association makes it our mission to advance the nationally recognized standard of excellence in guardianship. NGA believes that those appointed to the care of guardians, conservators and fiduciaries deserve quality services and that every person should be provided respect, due process, rights, and dignity in quardianship.

http://www.guardianship.org/index.htm



The Florida State Guardianship Association mission is dedicated to the protection of the dignity and rights of incapacitated persons and to increasing the professionalism of guardianship through education, networking and legislative action.

http://www.floridaguardians.com/



# DIVISION OF INSPECTOR GENERAL

KEN BURKE, CPA
CLERK OF THE CIRCUIT COURT
& COMPTROLLER
PINELLAS COUNTY, FLORIDA

# SERVICES PROVIDED

AUDIT SERVICES
INVESTIGATIONS
GUARDIANSHIP SERVICES
CONSULTING
TRAINING
GUARDIANSHIP FRAUD HOTLINE
COUNTY FRAUD HOTLINE



An Accredited Office of Inspectors General

**Call:** (727) 45FRAUD

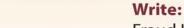
(727) 453-7283

Fax: (727) 464-8386

Internet: www.mypinellasclerk.org







Fraud Hotline
Public Integrity Unit
Division of Inspector General
510 Bay Avenue
Clearwater, FL 33756

