# Pinellas County Reserves and Fund Balance



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Clerk of the Circuit Court & Comptroller

Pinellas County, Florida

April 20, 2023







#### **Our Vision:**

To Be the Standard for Public Service in America

#### Committed to Customer Service Excellence



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Clerk of the Circuit Court & Comptroller
Pinellas County, Florida



## Fund Balance Discussion Clerk & Comptroller View Based on Audited Financial Statements

#### Non-discretionary

- •Non-spendable Fund Balance
  - •Inventory & Prepaids
- Committed Fund Balance
  - None Currently Reported
- •Restricted Fund Balance
  - Externally Restricted such as Donations
- •Assigned Fund Balance
  - •1. Subsequent Year Budgeted Use of Reserves
  - •2. Encumbered Contracts

# Annual Comprehensive Financial Report 2022 For the fiscal year ended September 30, 2022 Pinellas County, Florida

#### **Discretionary**

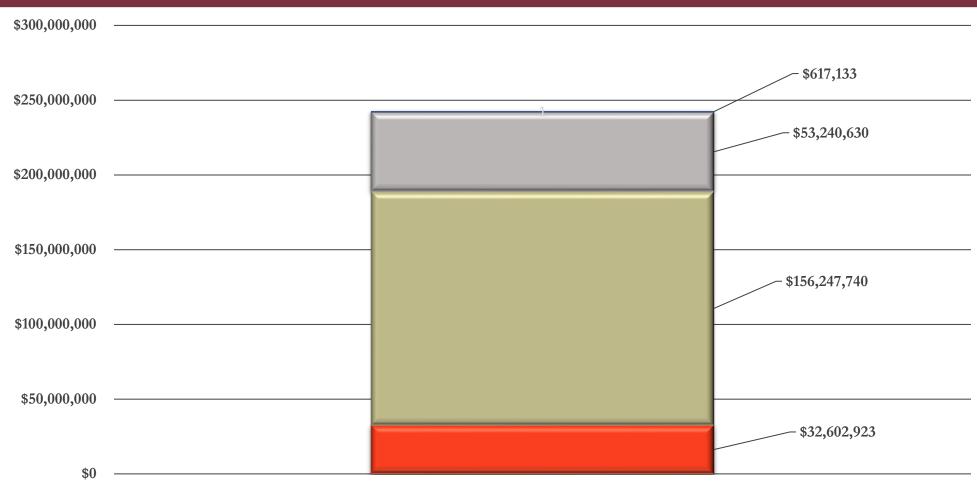
- Unassigned Fund Balance
  - Amounts not otherwise classified



**■** Unassigned Other

■ Assigned Subsequent Expenditures

#### FY 2022 Audited Fund Balance General Fund ~ \$242,708,426 Clerk & Comptroller View

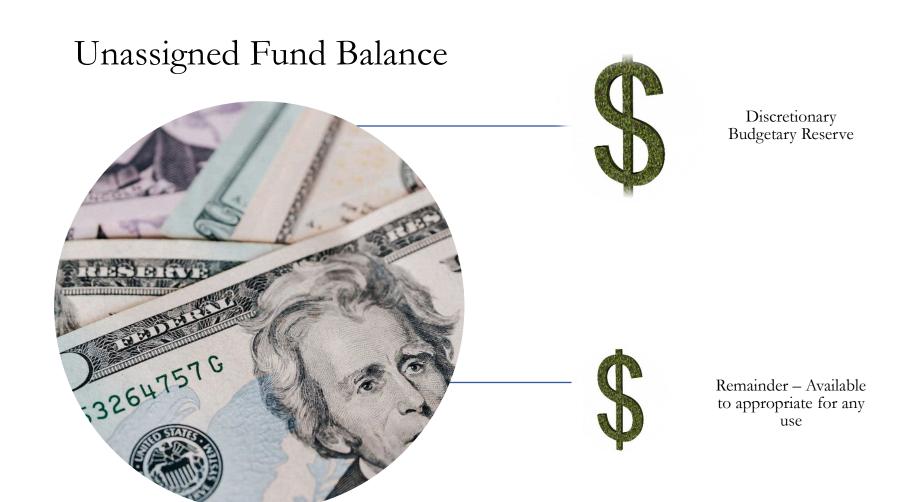


■ Unassigned 2023 Budgetary Reserve

■ Nonspendable - Inventory and Prepaids



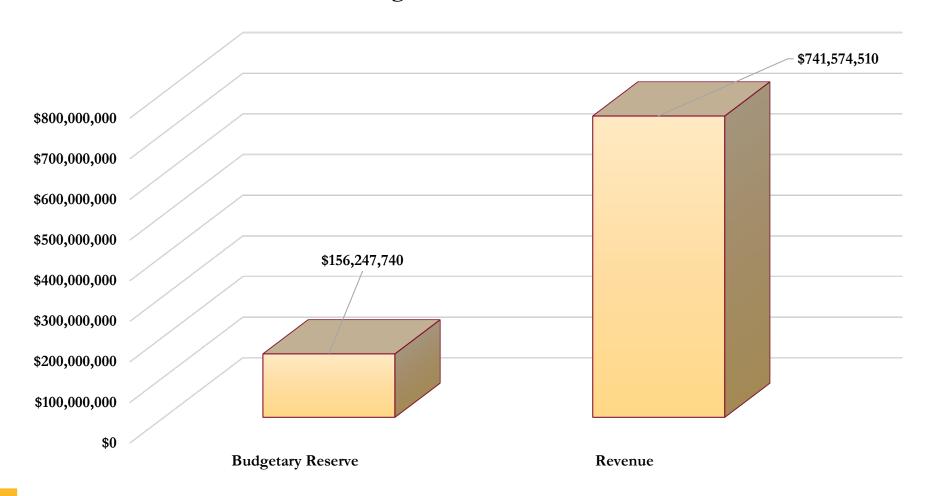
## Fund Balance Discussion BudgetaryView





#### FY 2023 Budgetary Reserves \$156,247,740 21% of Revenue \$741,574,510 Budgetary View

#### 21% of Budgeted Revenue





#### ~ Next Steps ~

## Consider Updates to the County's Financial Reserves Policy

Clerk & Comptroller View



Evaluate the reserve categories disclosed in the Pinellas County Budget Policies section of the adopted budget for alignment with GASB Statement #54, Fund Balance Reporting and Governmental Fund Type Definitions.

Pinellas County, Florida

BALANCE SHEET
GOVERNMENTAL FUNDS
September 30, 2022

	_	General	_	Sheriff's Operations		apital Projects
ASSETS						
Cash	\$		\$	27,978,904	\$	45,018,840
Investments		169,294,843		19,603		220,503,874
Accounts and notes receivable, net		374,198		1,240,305		
Leases receivable		478,133		-		-
Assessments receivable Accrued interest receivable		566.218		-		595.818
Accrued interest receivable  Due from other funds		24.685.701		971.544		178.914
Interfund advances		24,083,701		23.656.923		178,914
Due from other governments		14.231.414		2.919.160		63.361.176
Inventory		9 786		1.390.343		05,501,170
Prepaid items		607,347		1,000,040		370,579
Other assets		-		194.277		510,515
Total assets	\$	267,668,326	\$	58,371,059	\$	330,029,201
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	_		_		_	
LIABILITIES						
Vouchers payable	\$	10,200,100	S	6,154,992	\$	15,301,357
Contracts payable						3,741,578
Due to other funds		2,300,830		11,898,608		99,731
Interfund advances		-		24,817,099		-
Due to other governments		4,376,497		222,215		25,240,933
Accrued liabilities		5,482,464		10,153,222		-
Deposits and other current liabilities Unearmed revenue		1,209,426 415,779		88,149 46.511		403.046
	_	,	_		_	,
Total liabilities	_	23,985,096	_	53,380,796	_	44,786,645
DEFERRED INFLOWS OF RESOURCES						
Proceeds received in advance of time requirements				651,565		
Lease-related deferred inflows		467,794		-		-
Unavailable revenue - notes receivable				-		-
Unavailable revenue - disaster grant Unavailable revenue - other receivables		507,010		-		-
Total deferred inflows of resources	_	974 804	_	651.565	_	
	_	9/4,804	_	651,363	_	
FUND BALANCES						
Nonspendable		617,133		1,390,343		370,579
Restricted		-		2,948,355		284,871,977
Committed						-
Assigned		53,240,630				
Unassigned	_	188,850,663	_		_	
Total fund balances	_	242,708,426	_	4,338,698	_	285,242,556
Total liabilities, deferred inflows of resources and fund balances	\$	267,668,326	\$	58,371,059	\$	330,029,201
	_		_			

FUND BALANCES	
Nonspendable	617,133
Restricted	-
Committed	-
Assigned	53,240,630
Unassigned	188,850,663
Total fund balances	242,708,426
Total liabilities, deferred inflows of resources and fund balances	\$ 267,668,326 \$

The accompanying notes are an integral part of this statement.

## The Purpose of Reserves



- Funds that are set aside to deal with unforeseen events or be ready for long-term capital purchases when necessary
- Not accessed during the normal course of the fiscal year
- Available when needed

Not expenditures, but are included in the budget

## Reserves Developed



 Often funded through an accumulation of annual surpluses or unanticipated revenues

- Accumulated on purpose
- Monitored and managed by OMB and the Clerk of the Circuit Court and Comptroller

#### **Benefits of Reserves**



- Improved financial stability
- Enhanced creditworthiness
- Improved planning and decision-making available
- Greater flexibility
- Management of Risk

#### **GFOA** Recommendation



- Maintain unrestricted budgetary fund balance in their general fund of no less than two months (which equates to 16.7%) of regular general fund operating revenues
- Choice of revenues or expenditures
- A government's situation may require a higher minimum level

## **Other Florida Counties**



County	Policy	Percent	Notes
Broward			Policy was unavailable at the time of printing
Orange	Informal	7%	7% of revenues for the GF, all other funds 5% with allowances (less than one month)
Palm Beach	Formal	15%-20%	Between 15% and 20% of audited General Fund expenditures and transfers to other funds (slightly less to slightly more than two months)
Polk	Formal	16.7%	Based on the GFOA Standard of 2 months (16.7% of the operating budget)
Pasco	Formal	16.7%	Based on the GFOA Standard for 7 major funds
Sarasota	Formal	20.8%	75 days (2.5 months) (20.8% of operating budget) (reduced from 90 days)
Hillsborough	Formal	20% - 25%	20-25% of expenditures - two general fund accounts (two and a half to three months)
Pinellas	Formal	15%	The General Fund Reserve (Ending Balance) should be budgeted at a level of no less than 15% of total resources (slightly less than 2 months).

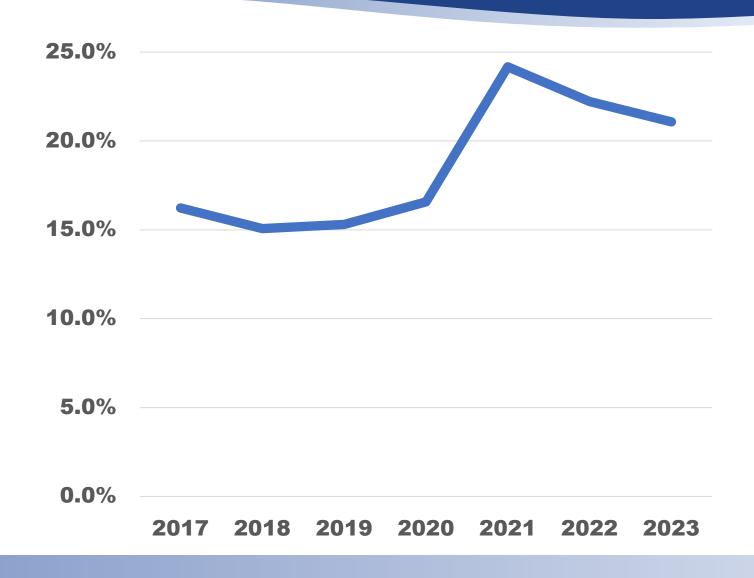
## Pinellas County – Current Policy



- In FY11, revised the reserve policy to recognize that the County is a high hazard, coastal county
- "The General Fund Reserve (Ending Balance) should be budgeted at a level of no less than 15% of total resources."
- The reserve level in the Pinellas County General Fund in FY23 is \$156.2M or 21.1% of total resources

#### Historic General Fund Reserve Percent





## **Pinellas County – Recommendation**



- The General Fund Budgeted Reserve (intended end of year fund balance) should be budgeted at a level of no less than 20.8% of the current year revenues with additional contingency reserves for known future expenditures.
- Equivalent of two-and-a-half months of reserves on hand

## Discussion





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