

For the fiscal year ended September 30, 2023



Pinellas County, Florida pinellas.gov



Front cover prepared by: Pinellas County Communications Department

## PINELLAS COUNTY, FLORIDA

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the fiscal year ended September 30, 2023



#### **BOARD OF COUNTY COMMISSIONERS**

#### **CONSTITUTIONAL OFFICERS**

District 1
Janet C. Long

District 2 Brian Scott

District 3 Charlie Justice

District 4 Dave Eggers

District 5 Chris Latvala

District 6 Kathleen Peters

District 7 René Flowers Clerk of the Circuit Court & Comptroller Ken Burke

> Property Appraiser Mike Twitty

> > Sheriff Bob Gualtieri

Supervisor of Elections Julie Marcus

Tax Collector Charles W. Thomas

County Administrator, Barry A. Burton Chief Deputy Director, Finance Division, Jeanette L. Phillips

Prepared by: Clerk and Accountant to the Board of County Commissioners, Ken Burke

Pinellas County Complies with the Americans with Disabilities Act (ADA). This document conforms to the Web Content Accessibility Guidelines (WCAG) 2.1 AA standard. If you require additional accommodation to access this document, please contact the Finance Division at (727) 464-8300.



This page intentionally left blank.

## I: INTRODUCTORY SECTION

- TABLE OF CONTENTS
- LETTER OF TRANSMITTAL
- CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING
- ORGANIZATION CHART

# *Pinellas County, Florida*ANNUAL COMPREHENSIVE FINANCIAL REPORT

## For the year ended September 30, 2023 TABLE OF CONTENTS

INTRODUCTORY SECTION	PAGE
LETTER OF TRANSMITTAL (UNAUDITED)	iv
GFOA CERTIFICATE OF ACHIEVEMENT	X
ORGANIZATION CHART	xi
FINANCIAL SECTION	
INDEPENDENT AUDITOR'S REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)	5
BASIC FINANCIAL STATEMENTS:	
GOVERNMENT-WIDE FINANCIAL STATEMENTS	
Statement of Net Position	19
Statement of Activities	20
FUND FINANCIAL STATEMENTS	
Balance Sheet - Governmental Funds	22
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	25
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	26
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	28
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - General Fund	29
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Emergency Medical Service	30
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - American Rescue Plan Act	31
Statement of Fund Net Position - Proprietary Funds	32
Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Funds	36
Statement of Cash Flows - Proprietary Funds	38
Statement of Fiduciary Net Position	42
Statement of Changes in Fiduciary Net Position	43
Statement of Net Position - Component Units	45
Statement of Activities - Component Units	46
NOTES TO THE FINANCIAL STATEMENTS	50
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Changes in Primary Government Total OPEB Liability - Last Ten Fiscal Years	96
Schedule of Changes in Component Units' Total OPEB Liability - Last Ten Fiscal Years	98
Schedule of Primary Government's Proportionate Share of Net Pension Liability - Last Ten Fiscal Years	100
Schedule of Component Units' Proportionate Share of Net Pension Liability - Last Ten Fiscal Years	101
Schedule of Primary Government's Contributions - Last Ten Fiscal Years	102
Schedule of Component Units' Contributions - Last Ten Fiscal Years	103

# *Pinellas County, Florida*ANNUAL COMPREHENSIVE FINANCIAL REPORT

## For the year ended September 30, 2023 TABLE OF CONTENTS

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES	PAGE
Combining Balance Sheet - Nonmajor Governmental Funds	110
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	111
Combining Balance Sheet - Nonmajor Special Revenue Funds	112
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds	118
Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Nonmajor Revenue Funds	124
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Capital Projects Fund	151
Combining Statement of Net Position - Internal Service Funds	154
Combining Statement of Revenues, Expenses and Changes in Fund Net Position - Internal Service Fund	ds 158
Combining Statement of Cash Flows - Internal Service Funds	160
Combining Statement of Fiduciary Net Position - Custodial Funds	166
Combining Statement of Changes in Fiduciary Net Position - Custodial Funds	168
STATISTICAL SECTION (UNAUDITED)	
Financial Trend Information	
Schedule 1 - Net Position by Component - Last Ten Years	172
Schedule 2 - Changes in Net Position - Last Ten Years	174
Schedule 3 - Fund Balances of Governmental Funds - Last Ten Years	176
Schedule 4 - Changes in Fund Balances of Governmental Funds - Last Ten Years	178
Revenue Capacity Information	
Schedule 5 - Assessed Value and Estimated Actual Value of Taxable Property - Last Ten Years	180
Schedule 6 - Direct and Overlapping Property Tax Rates - Last Ten Years	182
Schedule 7 - Principal Property Taxpayers - Current Year and Nine Years Ago	184
Schedule 8 - Property Tax Levies and Collections - Last Ten Years	185
Debt Capacity Information	
Schedule 9 - Ratios of Outstanding Debt By Type - Last Ten Years	186
Schedule 10 - Sewer System Revenue Bond Coverage - Last Ten Years	188
Demographic and Economic Information	
Schedule 11 - Demographics and Economic Statistics - Last Ten Years	189
Schedule 12 - Principal Employers - Current Year and Nine Years Ago	190
Schedule 13 - Employment Statistics by Function - Last Ten Years	191
Operating Information	
Schedule 14 - Operating Indicators by Function/Program - Last Ten Years	192
Schedule 15 - Capital Asset and Infrastructure Statistics by Function/Program - Last Ten Years	194

## *Pinellas County, Florida*ANNUAL COMPREHENSIVE FINANCIAL REPORT

## For the year ended September 30, 2023 TABLE OF CONTENTS

COMPLIANCE SECTION PA	<b>AGE</b>
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	197
Independent Auditor's Report on Compliance for Each Major Federal Program and State Financial Assistance Project; Report on Internal Controls over Compliance; and Report on the Schedule of Expenditures of Federal Awards, State Financial Assistance and Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill as Required by <i>Uniform Guidance</i> and Chapter 10.550, <i>Rules of the Auditor General</i>	199
Schedule of Expenditures of Federal Awards and State Financial Assistance	202
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance	212
Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill	213
Note to Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill	214
Schedule of Findings and Questioned Costs	215
Management Letter	217
Independent Accountant's Report on Compliance With Section 218.415, Florida Statutes	220
Independent Accountant's Report on Compliance With Section 288.8017, Florida Statutes and Public Law 112-141 (33 U.S.C.A. SS. 1321 (T)); State or Local Grants; and Moneys Received Directly From British Petroleum	221



## Ken Burke, CPA

#### Clerk of the Circuit Court and Comptroller — Pinellas County, Florida

Clerk of the County Court Recorder of Deeds Clerk and Accountant of the Board of County Commissioners Custodian of County Funds County Auditor 315 Court Street, Room 400 Clearwater, FL 33756-5165 Telephone: (727) 464-3341 Fax: (727) 453-3589 kburke@mypinellasclerk.gov www.mypinellasclerk.gov

March 20, 2024

To the Honorable Board of County Commissioners and the Citizens of Pinellas County, Florida:

The Annual Comprehensive Financial Report of Pinellas County, Florida, for the fiscal year ended September 30, 2023, is hereby respectfully submitted in accordance with Chapter 218.32 of the Florida Statutes. State law requires the County to submit a complete set of financial statements within forty-five days after the completion of the audit report (but no later than nine months after the fiscal year-end), presented in accordance with generally accepted accounting principles in the United States and audited by an independent certified accountant.

This report was prepared by the Finance Division of the Clerk of the Circuit Court and Comptroller. Responsibility for the accuracy of the data presented and the completeness and fairness of the report rests with the County's management. County management has established a comprehensive internal control framework to provide reasonable, but not absolute, assurance that the financial statements are free from material misstatements. The concept of reasonable assurance recognizes that (1) the cost of control should not exceed the benefits likely to be derived and (2) the valuation of costs and benefits requires estimates and judgments by management.

The County's financial statements for the fiscal year ending September 30, 2023, were audited by MSL, P.A., a firm of certified public accountants. They have issued an unmodified ("clean") opinion on the financial statements included in the front of the financial section of this report.

Management's Discussion and Analysis (MD&A), which follows the Independent Auditor's Report, provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

#### Profile of Pinellas County

Pinellas County is a charter county established under the Constitution and Laws of the State of Florida in 1911. In 1968, the Florida Constitution was amended to provide home rule powers for counties and municipalities. The voters of Pinellas County approved the first home rule charter in 1980. Pinellas was the first county in Florida to operate under a Board of County Commissioners/Administrator form of government. The elected Constitutional Officers include the Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. The seven-member Board serves as the County's legislative body, responsible for budgeting and providing funding for its departments, the operations of the Sheriff, the Supervisor of Elections, and portions of the other Constitutional Officers' operations.

The Board appoints the County Administrator, who serves as the chief administrative official directly responsible for the preparation of the annual budget, authorization of expenditures throughout the budget year, and execution of Board policies. Pinellas County offers a full range of services to its citizens, including tax assessment and collections, fire and law enforcement protection, election services, court services, recording services, emergency medical services, civil emergency services, construction and maintenance of highways, streets and other infrastructure, airport services, economic development, social and human services, cultural and recreational services, water, sewer/reclaimed water, and solid waste services.

The fiscal year for the County government begins October 1 and ends September 30. The annual budget is the basis for Pinellas County's financial planning and control. It represents the combined efforts of the Board, Constitutional Officers, Judiciary, Independent Agencies, and departments under the County Administrator. The budget process focuses on conserving tax dollars while still providing the highest level of service to the citizens. Budget to actual comparisons are provided in these financial statements for each governmental fund with an appropriated annual budget. The County maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board. The level of budgetary control (the level at which expenditures cannot legally exceed the appropriated amount) is established at the department level under two categories: 1) personal services, operating expenditures, capital outlay, debt service, and grants combined, and 2) other non-operating expenditures (transfers, etc.) within an individual fund. The County

is financially accountable for the following legally separate entities reported in the accompanying basic financial statements as component units: Pinellas Planning Council, Pinellas County Housing Finance Authority, Pinellas County Health Facilities Authority, and Pinellas County Educational Facilities Authority. Additional disclosures related to these entities are included in the notes to the financial statements.

As demonstrated by the statements and schedules included in the financial section of this report, the County continues to meet its responsibility for sound financial management.

#### Factors Affecting Financial Condition

To enhance the understanding of the information presented in the financial statements, the reader should consider the economic environment within which the County operates.

#### **Local Economy**

Pinellas is an urban county on a peninsula on the western coast of Florida, bounded on the east by Tampa Bay and on the west by the Gulf of Mexico. Pinellas County is the most densely populated of all sixty-seven Florida counties, despite being the second smallest in land mass in Florida, measuring up to thirty-eight miles long and fifteen miles wide. The sparkling water of the Gulf of Mexico, award-winning beaches, stunning sunsets, and year-round warm weather make Pinellas an inviting destination for visitors and home to a diverse population of residents.

Pinellas County beaches continue to earn accolades for their white-soft sand, sparkling blue waters, and activities that delight beachgoers of all ages and interests. Caladesi Island State Park was named the #2 Beach in the U.S. by esteemed coastal geologist Stephen Leatherman (a.k.a. "Dr. Beach"), and Clearwater Beach was named the #1 Beach in the South by USA Today. Visitors can find waterfront restaurants, a marketplace of local artists and vendors, a fishing dock, stunning public art, and interactive areas for families. St. Petersburg/Clearwater has much to explore, with 35 miles of gorgeous sugar-sand beaches. Visitors can choose an island experience at Caladesi Island State Park or remote Egmont Key, explore the sand bars at Fort De Soto Park, or search for sea shells and other treasures on aptly named Treasure Island.



St. Petersburg Pier

The County offers rich and plentiful opportunities to experience art, culture, history, and wildlife from Tarpon Springs to St. Petersburg and from the shores of the Tampa Bay to the Gulf beaches. Fine art venues are available for both art novices and aficionados. One of the biggest art draws in the area is St. Petersburg's Dali Museum, where visitors can soak in the surreal brilliance. Set on the waterfront in downtown St. Pete, the Dali Museum boasts an unparalleled collection of works by Salvador Dalí, considered one of history's most influential and innovative artists. The Fairgrounds at St. Pete is a 15,000-square-foot space in St. Petersburg's Warehouse District that features more than 70 commissioned works and installations with ties to Florida. The immersive experience follows a narrative celebrating "weird, wacky, and wonderful Florida" with creativity and imagination.



St. Petersburg Fairgrounds

Visitors to Pinewood Cultural Park can experience the Florida Botanical Gardens' exhibits of native flora and fauna. Weedon Island Preserve and Fort De Soto Park provide a glimpse of Pinellas County's cultural and history. Pinellas County has an abundance of leisure and recreational activities to offer residents and visitors. A favorite among locals and PGA TOUR professionals, the Copperhead Course is the most recognizable of Innisbrook's four courses. It plays host to the world's greatest golfers during the PGA TOUR's annual visit to the resort for the Valspar Championship. Tree-lined fairways and rolling terrain define the course.

Striking in beauty and challenge, the surrounding lakes and ponds are home to abundant wildlife, including fox squirrels, bald eagles, alligators, blue herons, and many other types of waterfowl. With the fairways and greens mostly free of residences, Copperhead provides the opportunity to enjoy golf the way nature intended.



Weedon Island Preserve

Baseball is another one of the County's favorite pastimes. St. Petersburg is the proud home of major league baseball's Tampa Bay Rays, and the cities of Clearwater and Dunedin are the spring home for both the Philadelphia Phillies and the Toronto Blue Jays, who maintain their spring training quarters in Pinellas County.

Surrounded on three sides by water, opportunities for fishing, boating, and outdoor activities abound. The numerous parks and preserves throughout the County support these recreational activities. No matter where you visit while on vacation within the County, you'll get a glimpse of authentic Florida. With funds from the Penny for Pinellas and a \$1 million federal grant, the County recently completed the Fort De Soto Bay Pier, boasting increased shade, new fishing stations, and a new dock for the Egmont Key ferry. Many other cultural, historical, and entertainment destinations in the local area can be found at <a href="http://www.visitstpeteclearwater.com/">http://www.visitstpeteclearwater.com/</a>.

Pinellas has diverse yet mutually beneficial industry clusters, including aviation/aerospace, defense/homeland security, medical technologies, business and financial services, and information technology, along with an extensive network of suppliers, service providers, and business associations that support operations in these sectors. Pinellas County has committed more than \$90 million of funding to assist in constructing and redeveloping industrial (manufacturing & flex) and office buildings to facilitate a robust local economy that provides growth opportunities for existing businesses and attracts new target industry employers to Pinellas County. Details regarding the program may be found on the Pinellas County Economic Development website at <a href="https://www.PCED.org/esp">www.PCED.org/esp</a>.

#### Long-term Financial Planning

Every Florida local government must prepare a comprehensive plan for managing growth, providing vital services, and protecting the environment. Pinellas County's Comprehensive Plan incorporates elements to address such issues as future land use; transportation; natural, historic and cultural resources; environmental management; housing; intergovernmental cooperation; water supply; and recreation and open space. The emphasis and theme is the need to plan appropriately today to maintain a sustainable future, and a quality community.

The Board of County Commissioners (Board) has developed a five-year strategic plan to Be the Standard for Public Service in America. The Mission of the Board is "meeting the needs and concerns of the community today and tomorrow."

Pinellas County uses a six-year budget framework in developing the budget. The six-year budget framework incorporates the most recent audited financial information, actual activity to date and projections of future events. The out-years are forecasted using various projection methods such as trend analysis, linear regression, and moving averages. These projections also incorporate key assumptions and unknown risks potentially affecting the forecast. This framework benefits decision-makers by assessing the long-term financial sustainability of the County's funds, understanding the impact of today's decisions on the future and providing a holistic financial picture.

#### **Major Accomplishments**

#### **General Government**

The County laid the groundwork for new County offices by purchasing land to be developed into a more convenient and efficient County services headquarters in Largo. The initiative will also create redevelopment opportunities for the current facilities in Clearwater. The County has put extensive work into helping save residents on flood insurance. Ratings improved from a CRS Class 3 to a Class 2, meaning residents could see up to a 40% discount for eligible policies on renewals and new insurance policies beginning in April 2024. This rating is the highest CRS rating a Florida community has ever achieved and is in the top 1% nationwide.



21 Acres purchased at 13600 Icot Blvd

The Pinellas Clerk of the Circuit Court and Comptroller created its first ever Budget Book, and anticipates submitting it to the Government Finance Officers Association (GFOA) for consideration of GFOA's Distinguished Budget Presentation Award.

The Clerk recently participated in a Passport Day to provide easy access to apply for passports. Open at three different locations on a Saturday, citizens gain greater access to this vital Clerk service. 445 U.S. passport applications were accepted, and 350 U.S. passport photos were taken.

The Clerk held his annual group wedding ceremony in the Florida Botanical Gardens. This was a community event showcasing the Florida Botanical Gardens; the ceremony is provided at no cost to the public. During the ceremony, couples were married or renewed their vows in a group wedding at the picturesque venue.

The Clerk implemented a new jury system. One critical aspect of the new system includes providing text and email communications to prospective jurors on crucial information related to their jury service. The Clerk also implemented a program to send text reminders to customers of all case types of upcoming critical dates, court hearings, and upcoming payment due dates.



17th Annual Valentine's Day Wedding Ceremony

#### **Economic Environment**

Thanks to its visitor-funded tourist development tax, the County announced a prospective partnership between itself, the City of St.

County Administrator Barry Burton and County Commissioner Dave Eggers -- Keeping the Rays in St. Pete

Petersburg, and the Tampa Bay Rays to keep the baseball team in Pinellas County. The County expects this initiative will help create additional affordable housing, jobs, tourism, and new revenues. Some say the project may be the most significant economic development initiative in the history of Pinellas County.

Pinellas' economy is rising with record-breaking and new, cutting-edge businesses coming. Thirty-four new businesses opened their doors and created 427 jobs. The County also provided over 3,000 hours of consultation services to businesses and facilitated over \$2.7 million in loans and grants. The construction of a new regional incubator, the *ARK Innovation Center*, was completed. The center will catalyze future startups and technology companies in the region. The County also hosted several signature events to introduce small business owners, including the *Department of Defense Roundtable*, the Hispanic Business Conference, and the Black Excellence Summit.

The County experienced record-setting tourism with more than \$98 million in hotel bed tax collections, visitors occupying 6 million hotel nights in 2023 and generating nearly \$1.1 billion in local hotel revenue.

#### Public Health & Safety

Pinellas staff work around the clock to protect residents before an emergency, to respond to needs for help during a crisis, and to support residents through recovery efforts. Specifically, during Hurricane Idalia, the County answered more than 6,500 resident calls and live chat inquiries, distributed over 160,000 sandbags, opened 10 community shelters to house nearly 2,000 residents and their pets and assessed more than 2,600 residences impacted by the storms. The County also supported opening two *Disaster Recovery Centers* and a *Business Recovery Center*.

The regional 911 center answered over 875,000 calls, nearly 95% answered quicker than the state's 10-second standard. Additionally, nearly 600 messages were sent to residents and partners through the *Alert Pinellas* emergency notification service. Over 2,600 safety devices and educational resources were distributed to vulnerable pedestrians and bicyclists to keep pedestrians and bicyclists safe. The County added 18 new rectangular rapid flashing beacons to increase crossing safety.

In response to the OPIOD crisis, Pinellas connected more than 400 residents, who experienced an overdose, to the *Quick Response Team Model*, which increased their connections to treatment and recovery services. The County's first syringe exchange program was implemented to help prevent the spread of infectious diseases while expanding access to treatment and supportive community services. *Pinellas Matters*, a County-funded pilot program aimed at curbing opioid overdose deaths, was created to provide addiction professionals to emergency departments and to increase access to medications for opioid-use disorders.

To ensure Pinellas County remains a safe place for residents and visitors, the Sheriff provided police services to all of unincorporated Pinellas County and 13 of the County's 24 municipalities. Statistics reflect crime as being down. Impressively, over the last 12 years, overall crime is down by over 50% in the Sheriff's service area. The Sheriff continues to serve as the primary provider of marine safety and enforcement along the Pinellas coast and is the sole provider of aviation support to law enforcement to all Pinellas County policing agencies. School safety is a priority for the Sheriff's office; active assailant response training has been expanded to private schools throughout the County.

#### **Transportation**

The County-operated airport, St. Pete -Clearwater International Airport (PIE), served a record breaking 2.5 million passengers in 2023, with July being the busiest month in PIE history with nearly 280,000 passengers. The airport continued to serve over 60 non-stop destinations with one of the lowest average domestic airfares of the top 100 busiest airports in the United States.

The County put significant effort into improving its roadways by resurfacing more than 160 lanemiles as part of the Pavement Preservation Program and repairing or replacing nearly 50,000 feet of linear sidewalk. Pinellas also fixed 100% of its reported potholes within three days of being reported and responded to over 1,300 emergency service requests promptly, within 24 hours.



Resurfacing more lanes

#### **Physical Environment**



Shoreline Restoration

After Hurricane Idalia destroyed many of Pinellas' sand dunes, County Commissioners swiftly allocated tourist development tax funds to fast track an emergency shoreline restoration project. The County

trucked in more than 100 tons of sand and planted thousands of new sea oats to protect its homes and businesses from future storms.

The County completed the Fort De Soto Bay Pier with new fishing stations and a new dock for the Egmont Key ferry.



The New Ft. De Soto Pier



Pinellas County Solid Waste Tour

Pinellas continues to lead the way in waste management. The Solid Waste team recycled over 52 million pounds of metal, turned nearly 77 million pounds of yard waste into mulch and diverted 314 thousand pounds of chemicals from the municipal solid waste stream. Nearly 435 thousand renewable energy credits were generated by selling power produced by the *Waste-to-Energy Facility*. The credits are then sold to multiple entities to balance their organizational carbon footprint. Additionally, the County educated over 1,730 businesses on proper solid waste and hazardous waste management.

The County Water and Sewer Utility had a productive year, providing more than 18 billion gallons of safe drinking water to its utility customers. Over 7,000 drinking water samples were collected, and over 57 thousand drinking water quality tests were performed. Nearly 200 new potable water service

lines were installed. Additionally, the Utility received reaccreditation from the state after a biennial audit of the water quality laboratory. Water conservation efforts continue to be supported by continued efforts to implement the Advanced Metering Infrastructure project to upgrade over 7,500 potable water and 1,900 reclaimed meters to digital meters, allowing for more precise readings. The County adopted a new consumption-based rate structure, encouraging water conservation by reducing water bills for customers using a lower water volume. Wastewater Management continues to see improvements. Over 10.3 billion gallons of wastewater were treated, and over 6.9 billion gallons of reclaimed water were produced. Additionally, the Utility lined or replaced over 36,000 feet of sewer pipe and provided over \$163,000 in private sewer lateral rebates to enhance the wastewater collection system and reduce sanitary sewer overflow.

#### **Human Services**

In collaboration with its municipalities, the County launched the *Housing Action Plan* to set goals for the next 10 years for creating and preserving attainable homes linked to transportation, jobs, and schools. It also hosted over 100 elected officials, nonprofit leaders, businesses and housing advocates for a *Homes for Pinellas Summit* to work together toward potential housing solutions.

Housing affordability is a top priority, over the past year, Pinellas County hit the following milestones:

- More than 1,000 affordable and workforce housing units are planned or under construction.
- ✓ The down payment assistance program was expanded with increased support
  of up to \$75,000 in zero-interest loans to help residents fulfill the dream of
  home ownership.
- ✓ Celebrated the 800<sup>th</sup> home developed by Habitat for Humanity of Pinellas and West Pasco and groundbreaking and grand openings for four other County-supported affordable housing developments.



Habitat for Humanity 800th Home Built

#### **Economic Outlook**

The US economy has demonstrated resiliency despite ongoing concerns over inflation, the Federal Reserve's aggressive pace of rate hikes, and lingering concerns of a recession. The labor market's strength persists while there is still a much-anticipated slowdown. An economic debate exists about whether the FOMC will succeed at a "soft landing" rather than a recession. The evaluation of economic data will continue to be critical; however, there is primary consensus that the FOMC is at, or very near, the end of its aggressive rake-hiking campaign.

The Clerk & Comptroller continues to monitor economic impacts on revenue sources, including state shared revenues, tourist taxes, sales taxes, gas taxes, investment income, and other revenues impacted by economic conditions along with the County's operating and capital cash flow requirements. This may influence the investment approach and the duration of new investments. The County's portfolio maintains financial flexibility to prudently manage the County's funds through rising and declining interest rate cycles.

#### Awards and Acknowledgements

The County earned the Government Finance Officers Association of the United States and Canada (GFOA) *Triple Crown* award as one of only 330 governments receiving this honor. The *Triple Crown* award consists of:

- The Certificate of Achievement for Excellence in Financial Reporting to Pinellas County for its annual comprehensive financial report for the fiscal year ended September 30, 2022.
- The Outstanding Achievement in Popular Annual Financial Reporting to Pinellas County for its citizens report for the fiscal year ended September 30, 2022.
- The Distinguished Budget Presentation Award to Pinellas County for its separately issued annual budget for the fiscal year beginning October 1, 2022.

To be awarded this honor, a government must meet the high standards of all three separate award programs. Each award program recognizes governments that produce reports that transparently communicate their financial stories and meet all stringent program standards. See <a href="https://www.gfoa.org/awards">https://www.gfoa.org/awards</a>.

The Association of Public Treasurers of the United States and Canada (APT US&C) has awarded Pinellas County the *Certification of Excellence* for its investment policy. Receiving this certification denotes that the County has a sound investment policy founded upon professional standards to ensure the prudent management of public funds.

Although the Finance Division is responsible for preparing the Annual Comprehensive Financial Report, the County's independent auditors, MSL, P.A., have contributed to the quality and clarity of the report. R ecognition is due to the Board of County Commissioner's Communications Department for designing the front cover and the Clerk of the Circuit Court and Comptroller's Finance Division for preparing this report.

Respectfully submitted,

Ken Burke, CPA

Clerk of the Circuit Court and Comptroller

Jeanette L. Phillips, CPA, CGFO

Chief Deputy Finance Director, Finance Division



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Pinellas County Florida

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

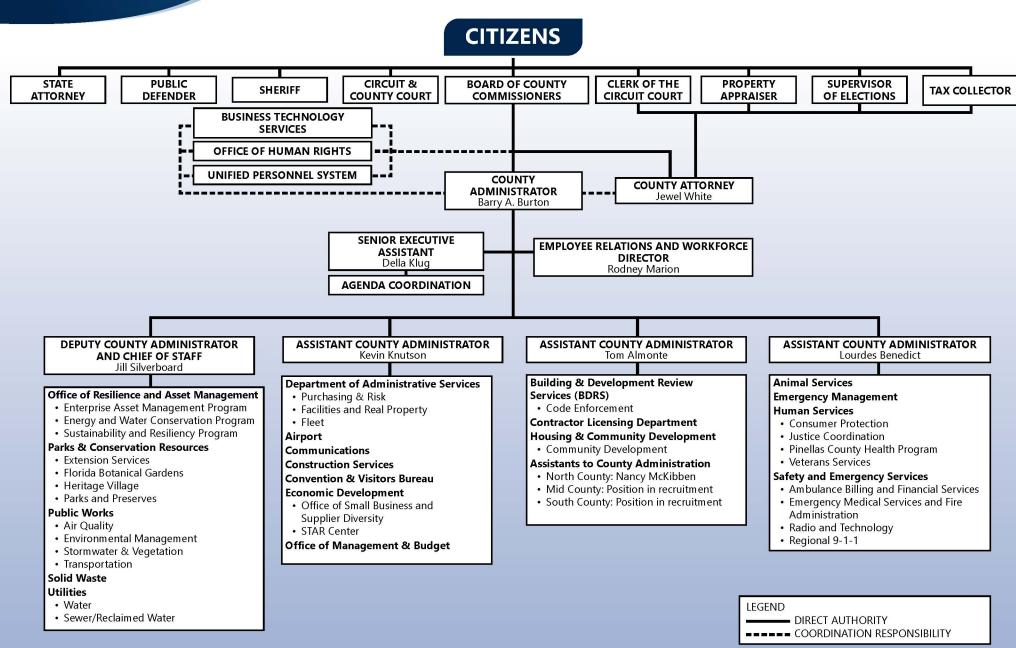
**September 30, 2022** 

Christopher P. Morrill

Executive Director/CEO

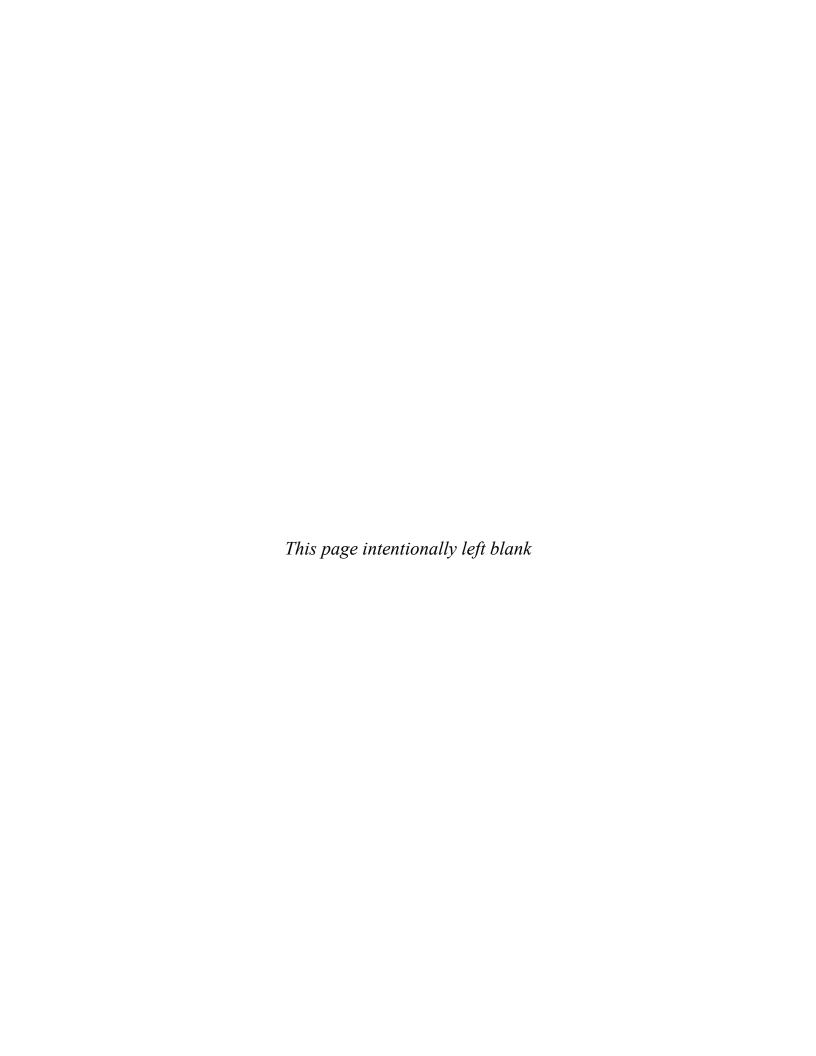


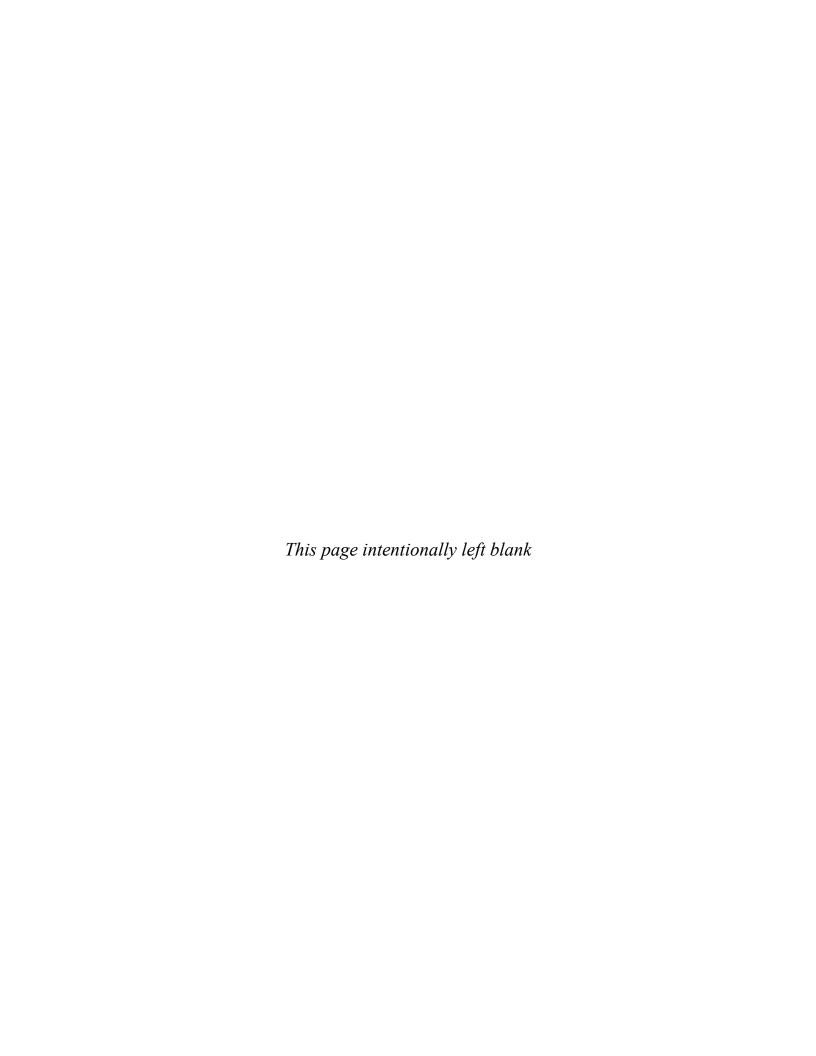
## **Government Organizational Chart**



## II: FINANCIAL SECTION

- INDEPENDENT AUDITOR'S REPORT
- MANAGEMENT'S DISCUSSION AND ANALYSIS
- BASIC FINANCIAL STATEMENTS
  - GOVERNMENT-WIDE FINANCIAL STATEMENTS
  - FUND FINANCIAL STATEMENTS
  - NOTES TO THE FINANCIAL STATEMENTS
- REQUIRED SUPPLEMENTARY INFORMATION
- COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES







Honorable Board of County Commissioners Pinellas County, Florida

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Pinellas County, Florida (the "County") as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of September 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparisons for the general fund and each major special revenue fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Pinellas County Planning Council or the Pinellas County Housing Finance Authority, which together represent 99.99%, 99.97%, and 100% of the assets, net position, and expenses of the aggregate discretely presented component units, respectively. Those statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Pinellas County Planning Council and the Pinellas County Housing Finance Authority, are based solely on the reports of those other auditors.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

(Continued)

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Emphasis-of-Matter

As discussed in Note 21 to the financial statements, in the year ended September 30, 2023, the County adopted the provisions of Government Accounting Standards Board Statement ("GASBS") Number 96, Subscription-Based IT Arrangements and GASBS Number 101, Compensated Absences. The County also consolidated the Constitutional Officers into the General Fund, which resulted in a change to the reporting entity. Our opinion is not modified with respect to this matter.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, and other required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

(Concluded)

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements as a whole. The combining and individual non-major fund financial statements and schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements. The combining and individual non-major fund financial statements and schedules are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements are fairly stated, in all material respects, in relation to the financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and the statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 20, 2024, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

MSL, P.A.

Certified Public Accountants

Tampa, Florida March 20, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

This section of Pinellas County's (County) annual financial report presents our discussion and analysis of the County's financial performance for the fiscal year ended September 30, 2023. Please read the information presented here in conjunction with the transmittal letter at the front of this report and Pinellas County's financial statements and footnotes following this report.

#### FINANCIAL HIGHLIGHTS

The County's net position (excess of assets and deferred outflows over liabilities and deferred inflows) increased by \$361.7 million from the prior year, with increases of \$235.1 million and \$126.6 million, respectively, in governmental and business-type activities. The County's net position at the end of the fiscal year is \$4.4 billion, consisting of \$2.3 billion and \$2.1 billion for governmental and business-type activities, respectively. Net position included an unrestricted deficit of \$621.3 million for governmental activities and an unrestricted balance of \$625.4 million for business-type activities.

During the year, expenses for governmental activities increased by \$137.2 million or 12.2 percent over last year, with the largest increases being in public safety of \$72.0 million and economic environment of \$18.1 million. Revenues for governmental activities increased by \$133.0 million or 9.8 percent, with the majority, or \$53.1 million of the increase attributable to the charges for services.

In the County's business-type activities, expenses increased by \$17.1 million or 6.3 percent, while revenues increased by \$48.5 million or 13.2 percent compared to the prior year.

Explanations for these changes follow in the financial analysis section beginning on page 8 of this report.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to the financial statements. The annual comprehensive financial report also contains other supplemental information in addition to the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements present readers a broad overview of the County's financial operations for the fiscal year in a manner similar to a private sector business. Three categories are represented:

Governmental activities include most of the basic services offered to citizens, including tax assessment and collections, fire and law enforcement protection, judicial services, emergency medical services, civil emergency services, construction and maintenance of highways, streets and other infrastructure, economic development, social and human services, and cultural and recreational services. Primarily, property taxes, sales and use taxes, intergovernmental revenues and user fees finance these operations.

Business-type activities include the water, sewer, solid waste and airport systems financed primarily by fees charged to customers.

Component units are legally separate entities, however, since the County is financially accountable for them, they are included in this report. Discretely presented component units are as follows: Pinellas County Planning Council, Pinellas County Housing Finance Authority, Pinellas County Health Facilities Authority, and the Pinellas County Educational Facilities Authority. The focus of this analysis is on the primary government.

The Statement of Net Position presents information on assets, deferred outflows, liabilities and deferred inflows and the resulting net position using accounting methods similar to those used by private sector companies. This is considered one way to measure the County's financial health.

The Statement of Activities shows the change in the County's net position during the fiscal year. All of the current year's revenues and expenses are accounted for in this report, regardless of when cash is received or paid. Therefore, some revenues and expenses reported in this statement will result in cash flows in future fiscal years. For example, some revenue related to assessments and notes receivable will be collected over several fiscal years and some expenses related to earned but unused vacation leave will be paid when used over several fiscal years.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

**Fund Financial Statements.** The fund financial statements provide more detailed information about the County's most significant funds, not the County as a whole. A fund is a self-balancing group of accounts used to maintain control over resources intended to be used for specific purposes. The County uses governmental, proprietary and fiduciary funds.

Governmental funds – Most of the County's basic services are accounted for here, as reported in governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources and the balances available at the end of the fiscal year. Because the governmental funds are narrower in focus than the government-wide financial statements, the reader may better understand the differences between the two statements by comparing similar information in the statements. The governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation between governmental funds and governmental activities.

Proprietary funds – The County maintains two different types of proprietary funds: 1) enterprise funds used to account for the same types of functions as presented in business-type activities in the government-wide statements (water, sewer, solid waste and airport services) and 2) internal service funds used to account for services provided primarily to the government itself (information technology, risk financing, fleet management, and employee life and health benefits). Because internal service funds provide services primarily benefiting governmental rather than business-type functions, they have been included in the governmental activities in the government-wide financial statements.

Fiduciary funds – The County uses fiduciary funds to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support Pinellas County's own programs.

**Notes to the financial statements.** The notes provide additional information essential for the reader to obtain a full understanding of the information presented in the basic financial statements.

**Other information.** This report also contains other information in addition to the basic financial statements. Combining and individual fund statements and schedules are presented for nonmajor governmental, internal service and fiduciary funds.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The comparison of net position from year to year serves to measure a government's financial position. As of September 30, 2023 assets and deferred outflows exceeded liabilities and deferred inflows by \$4.4 billion (net position) overall; however, governmental activities reflect an unrestricted deficit of \$621.3 million as explained further on page 10.

#### Pinellas County, Florida's Net Position

(dollars in thousands)

	Govern	mental	Busine	ss-type	Total					
	Activ	vities	Activ	vities	Primary G	overnment				
		2022		2022		2022				
	2023	Restated	2023	Restated	2023	Restated				
Current and other assets	\$ 1,694,505	\$ 1,462,677	\$ 889,731	\$ 758,060	\$ 2,584,236	\$ 2,220,737				
Capital assets	2,190,711	2,166,088	1,564,108	1,577,547	3,754,819	3,743,635				
Total assets	3,885,216	3,628,765	2,453,839	2,335,607	6,339,055	5,964,372				
Deferred outflows of resources	178,933	197,644	11,549	13,529	190,482	211,173				
Long-term liabilities	1,159,791	1,197,984	195,207	203,423	1,354,998	1,401,407				
Other liabilities	293,875	298,755	46,950	40,898	340,825	339,653				
Total liabilities	1,453,666	1,496,739	242,157	244,321	1,695,823	1,741,060				
Deferred inflows of resources	351,122	303,869	116,892	124,741	468,014	428,610				
Net investment in capital assets	2,126,412	2,100,070	1,464,411	1,472,883	3,590,823	3,572,953				
Restricted	754,280	576,756	16,568	13,643	770,848	590,399				
Unrestricted (deficit)	(621,333)	(652,543)	625,360	493,232	4,027	(159,311)				
Total net position	\$ 2,259,359	\$ 2,024,283	\$ 2,106,339	\$ 1,979,758	\$ 4,365,698	\$ 4,004,041				

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

Investment in capital assets (e.g., land, buildings, machinery and equipment), less outstanding related debt used in acquiring these assets, represented 82.3 percent of Pinellas County's total net position. Capital assets reported net of debt are used to provide services to the citizens of Pinellas County and therefore are not available for future spending. Resources necessary to cover capital asset debt must be provided from other sources.

Restricted net position represents 17.7 percent of total net position and is obligated for a specific purpose. The unrestricted net position of \$4.0 million (\$621.3 million deficit in governmental activities combined with a \$625.4 million balance in business-type activities) increased by \$163.3 million from the prior year as explained on pages 10 and 12.

The following schedule compares the revenues and expenses for the primary government for the current and previous fiscal years. Total revenues for the County increased 10.5 percent over last year. Approximately 36.2 percent of the County's total revenues come from property taxes and 13.6 percent from other taxes. Fees, service charges, revenues from other governments and unrestricted interest earnings account for 50.2 percent of all revenues. Total expenses increased 11.1 percent compared to the prior year.

#### Pinellas County, Florida's Changes in Net Position

(dollars in thousands)

	Governmental					Busine		v 1		Total				
		Acti	vitie			Acti	viti			Primary G	ove			
				2022	2022							2022		
	2023 Restated			2023		Restated		2023	Restated					
Revenues														
Program revenues:														
Charges for services	\$	308,765	\$	255,635	\$	388,885	\$	340,571	\$	697,650	\$	596,206		
Grants - operating		192,569		197,028		7,527		7,165		200,096		204,193		
Grants - capital		9,722		2,987		9,797		10,143		19,519	13,130			
General revenues:														
Property taxes		690,744		653,004		-		-		690,744		653,004		
Sales taxes		234,214		229,213		-		-		234,214		229,213		
Fuel taxes		17,455		17,193		-		-		17,455	17,193			
Communication services tax		8,259		8,203		-		-		8,259	8,203			
Investment income (loss)		27,457		(7,753)		1,850		1,754		29,307	(5,999			
Miscellaneous		5,475		6,146		8,011		7,954	13,486			14,100		
Total revenues		1,494,660	1,361,656		416,070		367,587		1,910,730		1,729,243			
Program expenses														
General government		215,310		192,285		-		-	215,310			192,285		
Public safety		714,372		642,349		-		-	714,372			642,349		
Physical environment		48,405		44,886		-		-		48,405	44,886			
Transportation		83,934		68,493		-		-		83,934	68,493			
Economic environment		92,833		74,757		-		-	92,833			74,757		
Human services		66,571		64,416		-		-	66,571			64,416		
Culture and recreation		38,039		35,023		-		-		38,039	35,023			
Interest and fiscal charges		120		215		-	-		- 120			215		
Water System		=		-		94,409		90,860	94,409			90,860		
Sewer System		=		-		81,083		74,810	0 81,083			74,810		
Solid Waste System		-		-		87,984		82,033		87,984		82,033		
Airport		-				26,013		24,718		26,013		24,718		
Total expenses		1,259,584		1,122,424		289,489		272,421		1,549,073		1,394,845		
Transfers in (out)		-		(67)		-		67		-				
Change in net position		235,076		239,165		126,581		95,233	361,657			334,398		
Net position - beginning		2,024,283		1,785,118		1,979,758	_	1,884,525		4,004,041	3,669,643			
Net position - ending	\$	2,259,359	\$	2,024,283	\$	2,106,339	\$	1,979,758	\$	4,365,698	\$	4,004,041		

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

**Governmental activities.** Revenues in the County's governmental activities increased by \$133.0 million or 9.8 percent over the prior year. The cost of governmental activities increased 12.2 percent or \$137.2 million from the prior year. Revenues exceeded expenses for the year by \$235.1 million, compared to an excess of revenues over expenses of \$239.2 million in the prior year. Key factors attributing to these changes are described below.

**Property tax revenues** increased by \$37.7 million, or 5.8 percent over last year for all governmental activities due to an increase in property tax values of 13.6 percent. The millage rate decreased 0.3904 mills in FY2023 from the prior year.

**Operating grants and contributions** decreased by \$4.5 million from the prior year, due primarily to a decrease in federal funding from the prior year due to the end of the COVID-19 Emergency Rental Assistance Program (ERA1) grant.

Sales tax revenue increased by \$5.0 million; or 2.2 percent due to inflationary cost increases to consumer goods.

**General Government** expenses increased by \$23.0 million, primarily due to costs incurred for renovations to the Medical Examiner and Forensics facility, upgrades to the Pinellas County Justice Center, increased insurance premiums and Technology updates.

**Physical Environment** expenses increased by \$3.5 million, primarily due to improvements made to stormwater drainage, beach renourishment and post Hurricane Idalia emergency shore stabilization.

**Transportation** expenses increased by \$15.4 million primarily due to increased machinery and equipment expenses.

**Economic Environment** expenses increased by \$18.1 million, primarily due to the Tampa Bay Innovation Center Incubator and aid to local government agencies.

**Culture and Recreation** expenses increased by \$3.0 million primarily due to the increased funding for the public library system, ADA updates to park walkways, Brooker Creek Boardwalk and Ft. De Soto Bay Pier.

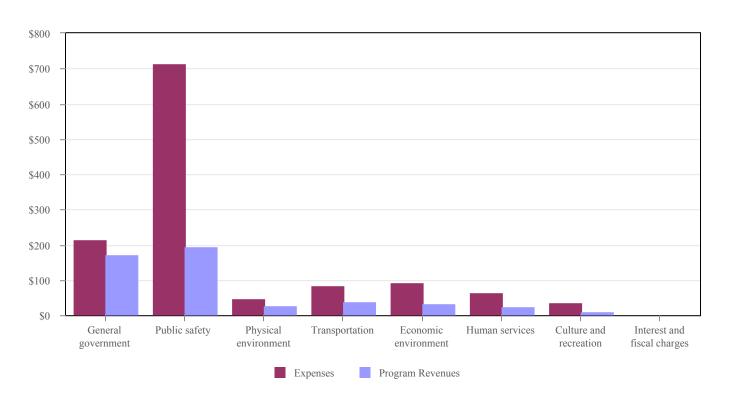
**Net position** for governmental activities totaled \$2.3 billion at fiscal year-end; however, there was a net unrestricted deficit in governmental activities of \$621.3 million resulting primarily from the unfunded Other Post-employment Benefits (OPEB) and net pension liabilities. The impact on net position of OPEB and pension related liabilities, deferred inflows, and deferred outflows was \$331.9 million and \$178.9 million, respectively.

The remainder of this page intentionally left blank.

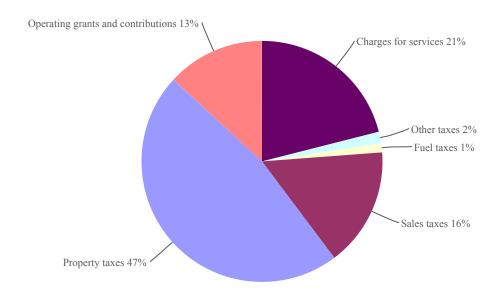
#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

## **Expenses and Program Revenues - Governmental Activities** (dollars in millions)



#### **Revenues by Source - Governmental Activities**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

**Business-type activities.** Net position of business-type activities increased \$126.6 million or 6.4 percent during the year. Revenues in business-type activities increased 13.2 percent over the prior year by \$48.5 million. Expenses increased by \$17.1 million or 6.3 percent.

**Water System** - Net position of the Water System increased \$11.7 million during the year compared to an increase of \$6.1 million in the prior year.

Total program revenues for the Water System, including charges for services, investment income, miscellaneous revenue and capital contributions, increased by \$8.8 million or 9.1 percent from the prior year. However, this was offset by a increase in expenses by \$3.0 million or 3.3 percent.

**Sewer System** - Net position of the Sewer System increased \$37.3 million during the year compared to an increase of \$31.6 million in the prior year.

Total program revenues increased by \$14.2 million or 13.4 percent over the prior year. Charges for services to customers increased by \$9.5 million or 9.0 percent. The largest contributing factor was retail rate increases.

**Solid Waste System** - Net position of the Solid Waste System increased by \$64.7 million during the year compared to an increase of \$37.6 million in the prior year.

Total program revenues of the system increased by \$24.7 million or 19.4 percent over the prior year. Charges for electrical capacity resulted in additional revenues of \$4.4 million over the previous fiscal year due to contractual rate increases. Revenues for tipping fees were up \$3.3 million due to an increase in tipping fee rates and waste disposal tonnage processed compared to prior year.

Operating expenses for the system increased by \$5.3 million or 6.5 percent over the prior year due to increased costs of operating the waste-to-energy facility.

**Airport** - Net position of the Airport increased \$14.9 million during the year compared to an increase of \$13.0 million in the prior year.

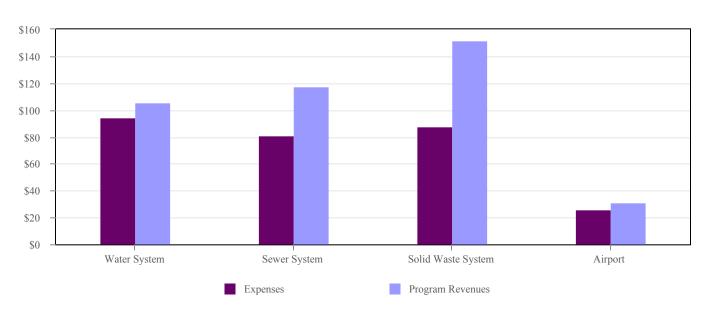
Total Airport revenues increased by \$4.3 million or 14.9 percent over the prior year. The Airport welcomed a record number of travelers during the year, leading to increased vehicle rentals, parking fees, rent collections and passenger facility charges of \$0.6 million. Funding for ongoing capital projects from Federal and State sources decreased by \$1.4 million during the year. Total Airport expenses increased by \$1.3 million or 5.2 percent due in part to airport terminal improvements and parking updates. Payroll and benefit expenses increased \$0.5 million.

The remainder of this page intentionally left blank.

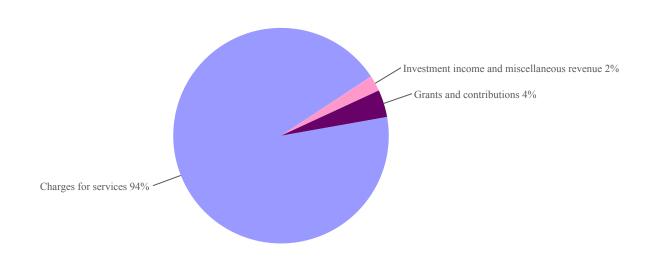
#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

## **Expenses and Program Revenues – Business-type Activities** (dollars in millions)



#### Revenues by Source – Business-Type Activities



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

#### FINANCIAL ANALYSIS OF PINELLAS COUNTY'S FUNDS

The County uses fund accounting to demonstrate compliance with finance related legal requirements.

Governmental Funds: Governmental funds focus on money inflows and outflows and the balances available for spending. The governmental funds provide a detailed short-term view of the County's general government operations and the basic services provided. Governmental fund information helps determine the amount of short-term financial resources available for County programs. The unassigned fund balance may serve as an annual benchmark of the net resources available for discretionary spending at the end of the fiscal year. At fiscal year-end, total fund balance for the County's governmental funds was \$1.1 billion, increasing from the prior year by \$236.7 million. The unassigned portion of fund balance was \$205.0 million for all governmental funds compared to \$188.9 million last year. As a part of the budget process for fiscal year 2022-2023, the Board adopted a policy committing or assigning portions of the previously unassigned fund balances for specific purposes as explained in Note 13 – Fund Balances. Key financial factors for the year for major governmental funds were as follows:

The General Fund is the primary operating fund of the County, accounting for all financial resources of the general government, except for those required to be accounted for in another fund. In prior years, the Constitutional Officers were reported independent of the General Fund. Beginning with fiscal year 2023 the Sheriff's Fund and all Constitutional Officers Board-funded funds are reported in the General Fund. Appropriations for the General Fund for the fiscal year, including reserves, totaled \$1.0 billion.

Overall General Fund revenues and other financing sources increased by \$58.8 million or 7.5 percent from last year.

Tax revenue increased by \$27.0 million, due primarily to the 5.0 percent increase in ad valorem taxes due to increased property values.

Intergovernmental revenues were down by \$11.4 million or 8.6 percent. The decrease was primarily due to the completion of the Emergency Rental Assistance Program (ERA1) grant funding in the prior year.

Overall General Fund expenditures and transfers out decreased by 0.7 percent or \$5.3 million.

The Capital Projects Fund accounts for construction of major governmental capital projects throughout the County.

- Revenues and transfers decreased by \$33.7 million or 16.0 percent from the prior year. The majority of this decrease is related to a decrease in budgeted transfers.
- Expenditures and transfers out increased by \$0.3 million or 0.3 percent.

The Emergency Medical Service Fund is used to account for revenues earmarked for countywide emergency medical services.

Revenues and transfers in were up by \$22.5 million or 13.7 percent over the prior year, attributable mostly to additional tax revenues of \$7.2 million as a result of increased taxable property values and increased charges for services of \$7.0 million.

Expenditures and transfers out increased by \$22.9 million or 15.6 percent. Amounts provided to municipalities and special districts under the First Responder program increased by \$8.0 million from the prior fiscal year, attributable mostly to increased operating costs such as personnel expenditures and capital expenditures. Ambulance contract costs increase by \$7.1 million due to an increase to ambulance services and contract rate increases.

Fund balance increased by \$17.2 million.

The American Rescue Plan Act Fund is used to account for revenues and expenditures for the \$189.4 million dollars awarded to the County from the Department of Treasury's Coronavirus State and Local Fiscal Recovery Funds (SLFRF).

Revenue recognized amounted to \$18.3 million due to eligible projects and administrative costs being incurred.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

**Proprietary Funds**. The government's proprietary funds include enterprise and internal service funds as mentioned earlier. The enterprise funds' financial information is essentially the same as that presented in the government-wide financial statements under business-type activities.

Enterprise funds report service activity supported by customer user fees and are presented as business-type functions.

Internal service funds report activities providing supplies and services to Pinellas County's other operations. Information technology, fleet management, risk financing, employee life and health benefits and Sheriff's health benefits are the activities accounted for as internal service funds. The operations of each fund are presented in the combining statements. Internal service funds are combined with governmental activities in the government-wide statements since they primarily benefit governmental activities.

#### **General Fund Budgetary Highlights**

The fiscal year 2022-2023 countywide original budget totaled \$3.4 billion, which was an increase of \$293.1 million, or 9.5 percent, more than the fiscal year 2021-2022 revised budget. Total revenues originally budgeted in the General Fund were \$741.6 million, of which taxes comprised \$625.5 million of the total. Generally, the largest revenue sources in the General Fund each year consist of property taxes, state shared half-cent sales taxes, state revenue sharing, and communication services taxes. At the time of budget adoption, property tax revenue was projected to yield an additional \$15.8 million because of increased property values, which offset a decrease in the millage rate from the prior year. Expenditures in the original budget for County departments decreased \$30.6 million, or 3.8 percent, below the fiscal year 2021-2022 revised budget. The General Fund reserve levels remain above the policy target of 15.0 percent of revenues.

The final budget of the General Fund was \$18.6 million and \$31.9 million higher than the original budget for revenues and expenditures, respectively. The most significant budget amendments made throughout the fiscal year were the appropriation of \$14.0 million from the additional transportation millage to the Capital Projects fund for the Transportation Millage Capital Resurfacing Program and \$9.2 million from the Employee Health Benefits Reserves to the Employee Health Benefits fund.

The remainder of this page intentionally left blank.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

#### CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets. Pinellas County's investment in capital assets for governmental and business-type activities is \$3.8 billion, net of accumulated depreciation. This includes land, buildings, improvements, equipment, roads, bridges, drainage systems, intangible assets and construction in progress. The total increase in capital assets was 0.3 percent over the prior year (1.1 percent increase for governmental activities and a 0.9 percent decrease in business-type activities).

#### Pinellas County, Florida's Capital Assets

(dollars in thousands)

	Governmental			<b>Business-type</b>				Total										
		Activities			Activities				]	Primary G	rnment							
				2022				2022				2022						
		2023		Restated		2023		Restated		2023		Restated						
Land	\$	393,865		391,970	\$	69,747	\$	69,747	\$	463,612	\$	461,717						
Buildings		433,739		443,014		90,133		93,062		523,872		536,076						
Improvements other than buildings		128,927		127,016		1,296,116		1,272,801		1,425,043		1,399,817						
Equipment		79,203		72,035		15,640		15,052		94,843		87,087						
Intangible assets		27,526		30,085	3,839		4,474		31,365			34,559						
Infrastructure		843,453		816,956		816,956		816,956		816,956		-		-		843,453		816,956
Construction in progress		248,923		243,355		81,441		114,038		330,364		357,393						
Right-to-use leased land		15		25		-		-		15		25						
Right-to-use leased buildings		29,700		34,174	-		-		29,700			34,174						
Right-to-use leased equipment		754		1,249		-	-		754			1,249						
Right-to-use SBITA		4,608		6,210		7,191		8,374		11,799		14,584						
Total	\$	\$ 2,190,713		\$ 2,166,089		\$ 1,564,107		\$ 1,577,548		\$ 3,754,820		3,743,637						

Major capital asset projects funded and completed this fiscal year were as follows:

#### **Governmental activities**

Countywide Culture and Recreation Facility Improvements (\$10.7 million)

Countywide Emergency Communications Upgrades (\$13.5 million)

Countywide Drainage Improvements (\$10.2 million)

Countywide Transportation Improvements (\$57.6 million)

#### **Business-type activities**

Water Line Improvements (\$9.5 million)

Sewer Pump Station Rehabilitation (\$8.7 million)

Sewer Line Improvements (\$27.2 million)

Sewer Facilities Improvements (\$31.6 million)

Additional information on the County's capital assets can be found in Note 7 of this report.

The remainder of this page intentionally left blank.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

**Debt Administration.** Pinellas County had no general obligation bonds outstanding at the end of the fiscal year.

#### Pinellas County, Florida's Outstanding Debt

(dollars in thousands)

	Goveri Acti	_		Business-type Activities					Total Primary Government				
	2022 2023 Restated			2023	2022 Restated		2023		F	2022 Restated			
Notes from direct placements	\$ -	\$	-	\$	81,111	\$	92,468	\$	81,111	\$	92,468		
Notes from direct borrowings Subscription Based Information	2,100		6,318		-		-		2,100		6,318		
Technology Arrangements	4,188		6,210		7,279		8,374		11,468		14,584		
Lease obligations	 31,298		35,906		_		-		31,298		35,906		
Total	\$ 37,586	\$	48,434	\$	88,390	\$	100,842	\$	125,977	\$	149,276		

All general long term bonded debt for governmental activities was paid off in prior years. Scheduled debt service payments for the Sheriff were made totaling \$4.2 million.

The total outstanding debt for business-type activities decreased by \$12.5 million from the prior year due primarily to scheduled debt service payments.

The Sewer Revenue and Revenue Refunding Bonds, Series 1998 had a FGIC surety bond. The surety bond is applied equally to the Sewer Revenue Note Refunding Note 2008A&B and Sewer Revenue Refunding Note Series 2016. In addition, there is \$375,150 held in reserve for these Notes. The Sewer Revenue Refunding Notes Series 2021B and 2022 do not have a reserve requirement.

The subscription based information technology arrangements decreased by \$3.1 million from the prior year. The County adopted GASB Statement No. 96, Subscription Based Information Technology Arrangements in fiscal year 2023. See Note 21 for additional information.

The lease obligations decreased by \$4.6 million from the prior year due to principal payments in the current year on outstanding leases.

Additional information on the County's long-term debt can be found in Note 10.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

In developing the fiscal year 2023-2024 budget, key strategic goals of the Board of County Commissioners, in alignment with its mission, vision, and values, consisted of the following:

Deliver first class services to the public and customers

Foster continual economic growth and vitality

Practice superior environmental stewardship

Practice superior environmental stewardship

Ensure public health, safety, and welfare

Create a quality workforce in a positive, supportive organization

Pinellas County Government is committed to progressive public policy, superior public service, courteous public contact, judicious exercise of authority, and responsible management of public resources to meet the needs and concerns of its residents today and tomorrow.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2023

To absorb cost increases across all funds of the budget the fiscal year 2023-2024 budget totals \$3.9 billion, an increase of \$509.2 million or 15.1 percent above the fiscal year 2022-2023 revised budget. The 2023-2024 budget includes Operating Budget of \$2.9 billion (excluding transfers) and the remainder reflects the fiscal year 2023-2024 portion of the six-year Capital Improvement Plan.

The adopted countywide millage rate is 4.7398 which has no change compared to the fiscal year 2022-2023 millage rate and includes the 0.1279 mills dedicated to stabilizing the Transportation Trust Fund approved during the fiscal year 2022-2023 budget process and also includes a millage rate of 0.1752 mills dedicated to enhancing the level of service.

In fiscal year 2023-2024, projected grant funding for governmental Capital Improvement Program (CIP) projects is \$84.9 million, of which \$50.4 million is funding from American Rescue Plan Act (ARPA), State and Local Fiscal Recovery Fund (SLFRF).

The distribution of these funds is focused on programs relating to public health mitigation and response and allowable infrastructure projects.

The overall strategy employed by the County during the budget development process was to provide a balanced budget consistent with the Board's priorities as indicated in the budget document. The County continues to use a multiyear budget strategy based on a six year forecast, including all of the major operating funds to identify ways to ensure long term fiscal sustainability. Through the fiscal year 2023-2024 budget development process, a countywide work plan was developed to provide transparent, ongoing reporting on the status, milestones, and overall timeline of key County initiatives.

#### REQUESTS FOR INFORMATION

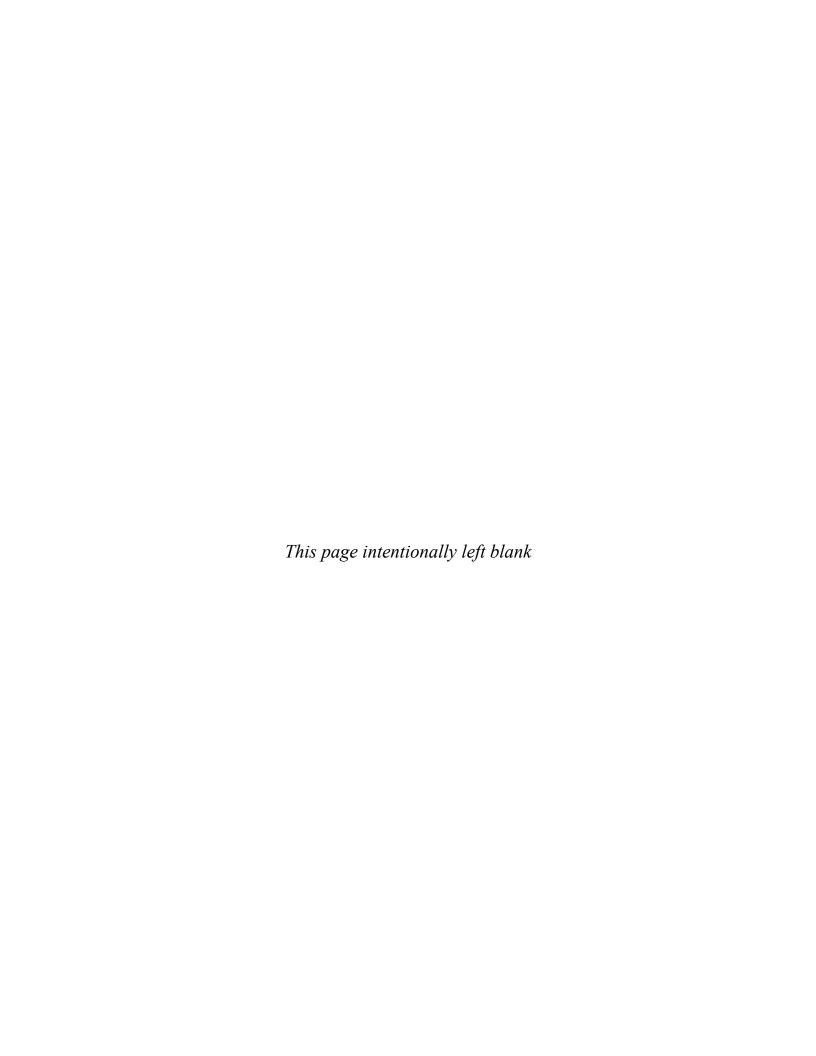
This financial report is designed to provide a general overview of the County's finances for interested parties. If you have questions about this report or need additional financial information contact:

Office of Ken Burke Clerk of the Circuit Court and Comptroller Pinellas County, FL P. O. Box 2438 Clearwater, Florida 33757

or email:

clerkinfo@mypinellasclerk.gov.

# BASIC FINANCIAL STATEMENTS



#### STATEMENT OF NET POSITION

September 30, 2023

	P			
	Governmental	<b>Business-type</b>		Component
	Activities	Activities	Total	Units
ASSETS				
Cash and cash equivalents	\$ 418,524,035	\$ 152,886,412	\$ 571,410,447	\$ 16,689,871
Investments	1,051,544,594	572,077,639	1,623,622,233	2,294,374
Receivables (net of allowance for uncollectibles)	192,377,108	172,333,472	364,710,580	95,483,197
Internal balances	11,363,662	(11,363,662)	-	-
Inventory	5,861,175	3,538,915	9,400,090	-
Prepaid items	13,785,579	258,334	14,043,913	8,736
Other assets	1,048,554	-	1,048,554	4,060
Capital assets:				
Non-depreciable	642,788,339	151,187,301	793,975,640	18,096,321
Net of depreciation and amortization	1,547,922,185	1,412,920,514	2,960,842,699	4,097,046
Total assets	3,885,215,231	2,453,838,925	6,339,054,156	136,673,605
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows of resources	178,932,697	11,548,831	190,481,528	749,300
Total assets and deferred outflows of	170,752,077	11,5 10,051	170,101,320	7 17,500
resources	4,064,147,928	2,465,387,756	6,529,535,684	137,422,905
LIABILITIES				
Accounts payable and other current liabilities	130,199,607	46,195,540	176,395,147	112,827
Accrued interest payable	117,092	2,698	119,790	262,800
Unearned revenue	163,558,488	751,898	164,310,386	-
Long-term liabilities:				
Due within one year	68,582,504	5,574,969	74,157,473	1,311,971
Due in more than one year	1,091,208,522	189,631,922	1,280,840,444	82,241,886
Total liabilities	1,453,666,213	242,157,027	1,695,823,240	83,929,484
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows of resources	351,122,438	116,891,932	468,014,370	13,439,596
Total liabilities and deferred inflows of	331,122,436	110,071,732	400,014,370	13,437,370
resources	1,804,788,651	359,048,959	2,163,837,610	97,369,080
NET POSITION				
Net investment in capital assets	2,126,411,906	1,464,411,066	3,590,822,972	21,385,559
Restricted for				
Capital projects	357,999,749	-	357,999,749	-
General government	3,755,194	-	3,755,194	-
Public safety programs	125,315,124	-	125,315,124	-
Transportation projects	735,582	-	735,582	-
Economic environment	181,839,525	-	181,839,525	-
Human services	17,240,265	-	17,240,265	-
Culture and recreation	1,096,053	-	1,096,053	-
Grant programs	66,298,114	-	66,298,114	-
Debt service	-	375,150	375,150	9,491,102
Renewal and replacement	-	16,192,683	16,192,683	-
Unrestricted	(621,332,235)	625,359,898	4,027,663	9,177,164
Total net position	\$2,259,359,277	\$2,106,338,797	\$4,365,698,074	\$ 40,053,825

#### STATEMENT OF ACTIVITIES

For the year ended September 30, 2023

		Program Revenues						
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions				
FUNCTIONS/PROGRAMS								
Primary Government:								
Governmental activities:								
General government	\$ 215,310,212	\$ 73,535,238	\$ 99,872,901	\$ -				
Public safety	714,372,126	162,870,808	33,109,962	-				
Physical environment	48,405,035	23,423,925	5,192,220	872,938				
Transportation	83,933,844	22,046,975	11,209,952	7,349,109				
Economic environment	92,832,598	13,871,458	21,255,703	-				
Human services	66,571,131	4,892,374	21,460,315	-				
Culture and recreation	38,038,482	8,124,185	467,662	1,500,000				
Interest and fiscal charges	120,302	- · · · · -	-	-				
Total governmental activities	1,259,583,730	308,764,963	192,568,715	9,722,047				
Business-type activities:								
Water System	94,408,712	104,833,622	163,919	890,642				
Sewer System	81,082,704	114,483,287	1,530,452	1,828,173				
Solid Waste System	87,983,772	151,442,087	91,677	1,020,175				
Airport	26,013,150	18,125,703	5,740,546	7,077,924				
Total business-type activities	289,488,338	388,884,699	7,526,594	9,796,739				
Total primary government	1,549,072,068	697,649,662	200,095,309	19,518,786				
Component Units:								
Planning Council	3,065,903	1,393,199	_	_				
Housing Finance Authority	4,904,881	2,265,975	582,226	4,569,442				
Health Facilities Authority	175	2,203,773	362,220	7,507,772				
Total component units	\$ 7,970,959	\$ 3,659,175	\$ 582,226	\$ 4,569,442				
Total component units	General revenues		\$ 362,220	\$ 4,309,442				
	Property taxes	).						
	Sales taxes							
	Fuel taxes							
	Communicatio							
	Investment inc Miscellaneous	one (loss)						
		1						
		general revenues						
		ge in net position	17 31 21					
		ginning, as restated	(see Note 21)					
	Net position - en	aing						

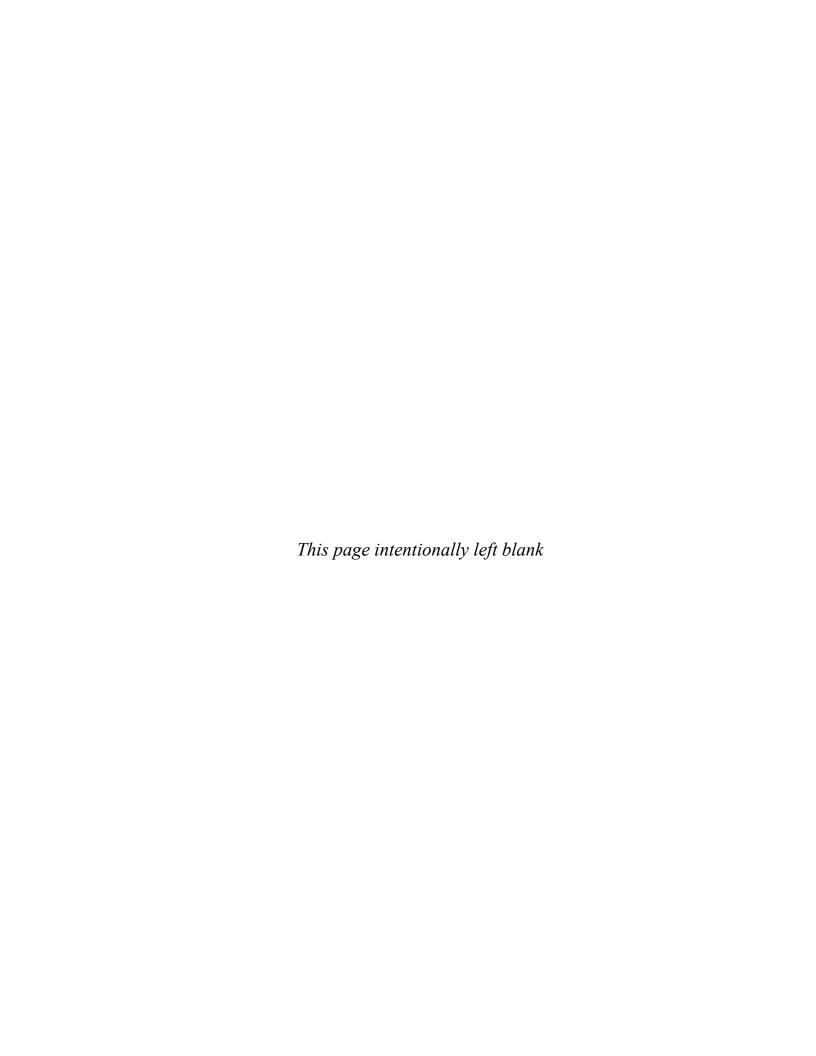
#### Net (Expenses) Revenues and Changes in Net Position

Pı			
Governmental Activities	Business-type Activities	Total	Component Units
\$ (41,902,073)	\$ -	\$ (41,902,073)	\$ -
(518,391,356)	-	(518,391,356)	-
(18,915,952)	-	(18,915,952)	-
(43,327,808)	-	(43,327,808)	-
(57,705,437)	-	(57,705,437)	-
(40,218,442)	-	(40,218,442)	-
(27,946,635)	-	(27,946,635)	-
(120,302)		(120,302)	
(748,528,005)		(748,528,005)	-
_	11,479,471	11,479,471	-
_	36,759,208	36,759,208	-
_	63,549,992	63,549,992	-
-	4,931,023	4,931,023	-
	116,719,694	116,719,694	
(748,528,005)	116,719,694	(631,808,311)	
-	-	-	(1,672,704)
_	-	-	2,512,762
_	-	-	(174)
			839,884
690,743,983	_	690,743,983	2,258,717
234,213,899	_	234,213,899	
17,455,457	_	17,455,457	_
8,258,527	_	8,258,527	-
27,456,875	1,849,891	29,306,766	559,187
5,475,348	8,010,760	13,486,108	-
983,604,089	9,860,651	993,464,740	2,817,904
235,076,084	126,580,345	361,656,429	3,657,788
2,024,283,193	1,979,758,452	4,004,041,645	36,396,037
\$2,259,359,277	\$2,106,338,797	\$4,365,698,074	\$ 40,053,825

BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2023

	General	Ca	pital Projects		Emergency edical Service
ASSETS					
Cash	\$ 120,147,451	\$	71,705,821	\$	15,660,240
Investments	212,834,878		267,646,008		69,719,518
Accounts and notes receivable, net	2,965,109		-		23,709,083
Leases receivable	364,449		=		=
Assessments receivable	-		-		-
Accrued interest receivable	1,219,539		1,392,000		375,767
Due from other funds	3,391,201		-		587,673
Interfund advances	33,927,689		-		-
Due from other governments	17,042,241		61,130,209		196,937
Inventory	1,552,969		=		-
Prepaid items	1,952,383		28,930		7,842
Other assets	1,048,554		-		-
Total assets	\$ 396,446,463	\$	401,902,968	\$	110,257,060
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
LIABILITIES					
Vouchers payable	\$ 20,341,196	\$	17,817,320	\$	10,983,654
Contracts payable	-		4,096,561		- -
Due to other funds	12,764,042		48,111		23,116
Interfund advances	35,104,426		, -		· -
Due to other governments	8,995,524		19,596,705		973,736
Accrued liabilities	12,040,801		, , , <u>-</u>		115,540
Deposits and other current liabilities	2,739,790		_		, <u>-</u>
Unearned revenue	3,746,496		2,344,522		310,662
Total liabilities	95,732,275		43,903,219		12,406,708
DEFERRED INFLOWS OF RESOURCES					
Lease-related deferred inflows	347,811		_		_
Unavailable revenue - notes receivable	317,011		_		_
Unavailable revenue - other receivables	_		_		3,546,897
Total deferred inflows of resources	 347,811				3,546,897
Total deferred limitows of resources	 347,011	_		_	3,540,677
FUND BALANCES					
Nonspendable	3,505,352		28,930		7,842
Restricted	2,131,246		357,970,819		94,295,613
Committed	-		-		-
Assigned	89,704,130		-		-
Unassigned	205,025,649		-		_
Total fund balances	 300,366,377		357,999,749		94,303,455
Total liabilities, deferred inflows of resources and	 , , , .		, , , -	_	
fund balances	\$ 396,446,463	\$	401,902,968	\$	110,257,060

Re	American scue Plan Act	G	Nonmajor overnmental Funds	_	Total Governmental Funds
Ф	26 427 512	Ф	141 572 046	Ф	275 524 070
\$	26,437,512	\$	141,573,946	\$	375,524,970
	134,186,373		200,722,344		885,109,121
	-		50,010,754		76,684,946
	-		19,999,019		20,363,468
	-		311,018		311,018
	599,365		1,164,798		4,751,469
	-		11,282,105		15,260,979
	-		-		33,927,689
	-		10,576,732		88,946,119
	-		3,838,208		5,391,177
	-		577,479		2,566,634
					1,048,554
\$	161,223,250	\$	440,056,403	\$	1,509,886,144
\$	4,104,252	\$	14,498,983	\$	67,745,405
	-		61,048		4,157,609
	-		321,217		13,156,486
	-		-		35,104,426
	-		3,864,669		33,430,634
	653		1,412,187		13,569,181
	-		746,745		3,486,535
	157,118,345		15,000		163,535,025
	161,223,250		20,919,849	_	334,185,301
	-		18,926,525		19,274,336
	-		49,523,779		49,523,779
		_	- 69 450 204	_	3,546,897
			68,450,304		72,345,012
	_		4,415,687		7,957,811
	_		342,676,710		797,074,388
	_		3,593,853		3,593,853
	_		-		89,704,130
	_		_		205,025,649
		_	350,686,250	_	1,103,355,831
¢	161 223 250	•	440,056,403	•	
φ	161,223,250	\$	++0,030,403	\$	1,509,886,144



### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

September 30, 2023

Total fund balances - governmental funds			\$ 1,103,355,831
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and, therefore, not reported in the funds			2,144,547,507
Deferred inflows of resources related to pensions are not recorded in the governmental fund financial statements			(41,898,452)
Deferred outflows of resources related to pensions are not recorded in the governmental fund financial statements			124,835,577
Deferred inflows of resources related to OPEB are not recorded in the governmental fund financial statements			(275,168,004)
Deferred outflows of resources related to OPEB are not recorded in the governmental fund financial statements			49,345,897
Internal service funds are used by management to charge the costs of certain activities to individual funds			191,306,970
Revenue recognized when earned was deferred in the governmental funds until these current financial resources are available			53,070,676
Some long term liabilities are not due and payable in the current period and therefore not reported in the funds.			
Notes payable	\$	(2,099,669)	
Compensated absences	,	(70,514,929)	
Pension liability		(601,702,334)	
OPEB liability		(372,400,808)	
Lease liability		(31,298,003)	
SBITA liability		(2,526,732)	
Pollution remediation obligation		(9,494,250)	
			(1,090,036,725)
Total net position - governmental activities			\$ 2,259,359,277

#### STATEMENT OF REVENUES,

#### EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the year ended September 30, 2023

	General Capital Projects		Emergency Medical Service		
REVENUES			_		
Taxes	\$ 565,088,121	\$	136,117,707	\$ 89,332,531	
Licenses and permits	1,434,598		-	-	
Intergovernmental	122,215,468		13,415,024	403,225	
Charges for services	83,734,397		-	78,407,866	
Fines and forfeitures	1,830,369		-	-	
Special assessments	-		-	-	
Impact fees	-		1,894,383	-	
Investment income (loss)	23,199,988		11,573,047	4,046,472	
Miscellaneous	38,294,177		1,020,723	13,661,741	
Total revenues	835,797,118		164,020,884	185,851,835	
EXPENDITURES					
Current					
General government	191,546,273		532,623	-	
Public safety	412,091,673		4,976,654	160,987,174	
Physical environment	9,344,000		1,369,481	-	
Transportation	2,627		8,124,727	_	
Economic environment	26,493,255		10,681,634	_	
Human services	58,108,606		-	-	
Culture and recreation	21,500,997		162,101	-	
Capital outlay	18,414,889		78,067,921	5,556,224	
Debt service					
Principal retirement	9,060,915		-	220,149	
Interest and fiscal charges	708,995		-	7,890	
Total expenditures	747,272,230		103,915,141	166,771,437	
Excess (deficiency) of revenues over (under) expenditures	88,524,888		60,105,743	19,080,398	
1					
OTHER FINANCING SOURCES (USES)					
SBITAs	222,731		-	-	
Transfers in	5,469,007		12,651,450	567,397	
Transfers out	 (41,203,320)			(2,427,735)	
Total other financing sources (uses)	 (35,511,582)		12,651,450	(1,860,338)	
Net change in fund balances	53,013,306		72,757,193	17,220,060	
Fund balances - beginning, as restated (see Note 21)	 247,353,071		285,242,556	 77,083,395	
Fund balances - ending	\$ 300,366,377	\$	357,999,749	\$ 94,303,455	

American Rescue Plan Act		Nonmajor Governmental Funds	Total Governmental Funds
Ф	Ф	160 122 507	Ф. 050 (71 06)
\$ -	\$	160,133,507	\$ 950,671,866
-		8,344,345	9,778,943
18,311,061		34,137,954	188,482,732
-		16,732,228	178,874,491
-		7,008,819	8,839,188
-		22,234,558	22,234,558
-		_	1,894,383
-		12,705,281	51,524,788
		28,861,875	81,838,516
18,311,061	_	290,158,567	1,494,139,465
12,223		27,231,773	219,322,892
9,733,156		40,843,187	628,631,844
-		21,880,834	32,594,315
438,767		44,468,217	53,034,338
156,469		53,191,880	90,523,238
968,882		8,234,196	67,311,684
-		11,735,203	33,398,301
6,101,564		14,130,663	122,271,261
-		548,525	9,829,589
-		17,797	734,682
17,411,061		222,282,275	1,257,652,144
900,000	_	67,876,292	236,487,321
-		-	222,731
-		39,035,923	57,723,777
(900,000)	)	(13,192,722)	(57,723,777)
(900,000)	)	25,843,201	222,731
-		93,719,493	236,710,052
		256,966,757	866,645,779
\$ -	\$	350,686,250	\$ 1,103,355,831

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the year ended September 30, 2023

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds		\$ 236,710,052
Capital outlays are reported as expenditures in the governmental funds. However, the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense in the statement of activities. In the current period these amounts are:		
Capital outlay	\$ 122,271,261	
Depreciation and amortization expense	 (89,784,096)	
The net effect of various miscellaneous transactions involving capital assets		32,487,165 (5,574,319)
Proceeds from borrowing and leasing activities		(222,731)
Repayment of long term debt is reported as an expenditure in the governmental funds, but the repayment reduces long term liabilities in the statement of net position.		10,084,361
Revenues recognized when earned in previous years under the economic resources measurement focus were deferred in the governmental funds and recognized when available under the current financial resources measurement focus.		(1,348,381)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		
(Increase)Decrease in compensated absences	\$ (6,468,848)	
(Decrease)Increase in pension-related deferred outflows	(12,203,484)	
(Decrease)Increase in OPEB-related deferred outflows	(5,669,324)	
(Increase)Decrease in pension liability	(74,695,647)	
(Increase)Decrease in OPEB liability	115,635,000	
(Increase)Decrease in pension-related deferred inflows	5,063,976	
(Increase)Decrease in OPEB-related deferred inflows	(57,099,046)	
(Increase)Decrease in pollution remediation obligations	(5,028,100)	
	 	(40,465,473)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service		
funds is reported with governmental activities.		 3,405,410
Change in net position - governmental activities		\$ 235,076,084

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND

For the year ended September 30, 2023

	Original Budget		Final Budget	Actual	Variance with Final Budget	
REVENUES						
Taxes	\$ 554,698,9	900	\$ 554,698,900	\$ 565,088,121	\$ 10,389,221	
Licenses and permits	1,571,0	070	1,571,070	1,434,598	(136,472)	
Intergovernmental	96,860,1	107	100,685,569	121,975,445	21,289,876	
Charges for services	74,335,0	060	84,716,197	83,601,794	(1,114,403)	
Fines and forfeitures	1,256,9	940	1,256,940	1,830,369	573,429	
Investment income	1,252,7	782	4,276,390	23,199,988	18,923,598	
Miscellaneous	36,856,2	220	38,223,340	38,294,177	70,837	
Total revenues	766,831,0	)79	785,428,406	835,424,492	49,996,086	
EXPENDITURES						
Current						
General government	206,197,6	537	210,534,724	191,398,745	19,135,979	
Public safety	404,588,8	338	418,404,898	412,091,673	6,313,225	
Physical environment	12,108,2	290	12,808,290	9,344,000	3,464,290	
Transportation		-	-	2,627	(2,627)	
Economic environment	30,276,2	210	30,870,679	26,493,255	4,377,424	
Human services	66,115,5	570	66,115,570	58,108,606	8,006,964	
Culture and recreation	22,508,7	730	22,508,730	21,500,997	1,007,733	
Capital outlay	17,139,1	196	29,582,843	18,189,791	11,393,052	
Principal retirement	4,311,9	900	4,311,889	9,060,915	(4,749,026)	
Interest and fiscal charges		-	-	708,995	(708,995)	
Total expenditures	763,246,3	371	795,137,623	746,899,604	48,238,019	
Excess (deficiency) of revenues over (under) expenditures	3,584,7	708	(9,709,217)	88,524,888	98,234,105	
OTHER FINANCING SOURCES (USES)						
SBITAs		_	_	222,731	222,731	
Transfers in	94,9	932	1,451,376	5,469,007	4,017,631	
Transfers out	(38,906,3		(40,336,623)	(41,203,320)	(866,697)	
Reserves	(156,130,0		(143,790,415)	(11,203,320)	143,790,415	
Total other financing sources (uses)	(194,941,4		(182,675,662)	(35,511,582)	147,164,080	
Net change in fund balance	(191,356,7	760)	(192,384,879)	53,013,306	245,398,185	
Fund balance - beginning, as restated (See Note 21)	191,356,7	760	192,384,879	247,353,071	54,968,192	
Fund balance - ending	\$		\$ -	\$ 300,366,377	\$ 300,366,377	

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL EMERGENCY MEDICAL SERVICE

For the year ended September 30, 2023

	Original Budget Final Budget		Actual		Variance with Final Budget	
REVENUES						
Taxes	\$	88,068,170	\$ 88,068,170	\$ 89,332,531	\$	1,264,361
Intergovernmental		485,000	485,000	403,225		(81,775)
Charges for services		62,732,230	68,232,230	78,407,866		10,175,636
Investment income		382,150	382,150	4,046,472		3,664,322
Miscellaneous		8,139,520	8,139,520	13,661,741		5,522,221
Total revenues		159,807,070	165,307,070	185,851,835		20,544,765
EXPENDITURES						
Current						
Public safety		156,596,120	162,448,787	160,987,174		1,461,613
Capital outlay		3,841,000	9,532,867	5,556,224		3,976,643
Debt service						
Principal retirement		-	-	220,149		(220,149)
Interest and fiscal charges		-	-	7,890		(7,890)
Total expenditures		160,437,120	171,981,654	166,771,437		5,210,217
Excess (deficiency) of revenues over (under) expenditures		(630,050)	(6,674,584)	19,080,398		25,754,982
OTHER FINANCING SOURCES (USES)						
Transfers in		468,360	468,360	567,397		99,037
Transfers out		(2,649,400)	(2,649,400)	(2,427,735)		221,665
Reserves		(62,715,490)	(62,715,490)	-		62,715,490
Total other financing sources (uses)		(64,896,530)	(64,896,530)	(1,860,338)		63,036,192
Net change in fund balance		(65,526,580)	(71,571,114)	17,220,060		88,791,174
Fund balance - beginning		65,526,580	71,571,114	77,083,395		5,512,281
Fund balance - ending	\$		\$ 	\$ 94,303,455	\$	94,303,455

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL AMERICAN RESCUE PLAN ACT For the year ended September 30, 2023

	Original Budget	Final Budget		Actual		ariance with inal Budget
REVENUES						
Intergovernmental	\$ 65,429,620	\$	65,429,620	\$ 18,311,061	\$	(47,118,559)
EXPENDITURES						
Current						
General government	1,257,000		357,000	12,223		344,777
Public safety	24,845,000		23,614,150	9,733,156		13,880,994
Transportation	630,000		2,330,000	438,767		1,891,233
Economic environment	915,000		915,000	156,469		758,531
Human services	1,000,000		1,000,000	968,882		31,118
Capital outlay	37,044,620		35,344,620	6,101,564		29,243,056
Total expenditures	65,691,620		63,560,770	17,411,061		46,149,709
Excess (deficiency) of revenues over (under) expenditures	(262,000)		1,868,850	900,000		(968,850)
OTHER FINANCING SOURCES (USES)						
Transfers out	262,000		(1,868,850)	(900,000)		968,850
Total other financing sources (uses)	262,000		(1,868,850)	(900,000)		968,850
Net change in fund balance	-		-	-		-
Fund balance - beginning	 					<u>-</u>
Fund balance - ending	\$ 	\$		\$ 	\$	

#### STATEMENT OF FUND NET POSITION

#### PROPRIETARY FUNDS

September 30, 2023

	Water System	Sewer System
ASSETS		
Current assets		
Cash	\$ 26,464,057	\$ 15,955,832
Investments	99,478,350	66,135,890
Accounts and notes receivable, net	15,126,630	12,099,479
Leases receivable	-	-
Assessments receivable	-	660
Accrued interest receivable	501,568	344,252
Due from other funds	-	-
Due from other governments	24,743,439	3,847,829
Inventory	2,865,886	669,691
Prepaid items	14,693	87,665
Total current assets	169,194,623	99,141,298
Noncurrent assets		
Restricted Assets		
Cash	<del>-</del>	-
Investments	<del>-</del>	375,150
Total restricted assets	-	375,150
Capital assets		
Land	44,358,047	5,156,390
Buildings	34,321,621	21,407,438
Improvements other than buildings	510,156,440	1,030,562,597
Equipment	15,947,121	18,685,836
Intangible assets	4,585,800	3,864,712
Right-to-use asset - SBITA	8,327,280	5,001,712
Accumulated depreciation and amortization	(276,558,161)	(443,862,551)
Construction in progress	18,690,869	37,516,453
Total capital assets, net	359,829,017	673,330,875
Other assets		
Accounts and notes receivable, net	15,514,762	
Interfund advances	13,314,702	-
Leases receivable	<del>-</del>	<del>-</del>
Total other assets	15,514,762	
Total noncurrent assets		672 706 025
	375,343,779	673,706,025
Total assets	544,538,402	772,847,323
DEFERRED OUTFLOWS OF RESOURCES		
Losses on debt refunding	-	1,951,116
Pension-related deferred outflows	2,361,998	2,526,213
OPEB-related deferred outflows	967,272	997,297
Total deferred outflows of resources	3,329,270	5,474,626
Total assets and deferred outflows of resources	547,867,672	778,321,949

**Business-type Activities - Enterprise Funds** 

Solid Waste System	Airport	Total Enterprise Funds	Governmental Activities- Internal Service Funds
\$ 78,118,107	\$ 16,155,733	\$ 136,693,729	\$ 42,999,065
349,556,297	56,531,952	571,702,489	166,435,473
9,790,510	2,026,261	39,042,880	476,552
-	7,188,233	7,188,233	-
-	-	660	-
1,619,608	364,020	2,829,448	801,296
94	195	289	968,765
2,985,619	1,021,742	32,598,629	42,240
3,338	-	3,538,915	469,998
80,563	75,413	258,334	11,218,945
442,154,136	83,363,549	793,853,606	223,412,334
	16 102 692	16 102 692	
-	16,192,683	16,192,683	-
	16,192,683	375,150 16,567,833	
	10,192,083	10,307,633	
8,493,767	11,738,379	69,746,583	221,559
42,739,148	90,618,177	189,086,384	740,518
695,835,195	152,220,241	2,388,774,473	2,170,348
3,374,392	4,832,094	42,839,443	58,441,694
424,456	153,442	9,028,410	42,973,494
=	140,581	8,467,861	3,102,348
(372,993,326)	(131,862,019)	(1,225,276,057)	(61,690,212)
14,044,278	11,189,118	81,440,718	203,266
391,917,910	139,030,013	1,564,107,815	46,163,015
=	-	15,514,762	=
=	-	-	35,104,426
	75,158,860	75,158,860	
	75,158,860	90,673,622	35,104,426
391,917,910	230,381,556	1,671,349,270	81,267,441
834,072,046	313,745,105	2,465,202,876	304,679,775
-	-	1,951,116	-
854,949	1,209,129	6,952,289	3,708,115
361,012	319,845	2,645,426	1,043,108
	317,013	<u> </u>	
1,215,961	1,528,974	11,548,831	4,751,223

#### STATEMENT OF FUND NET POSITION

#### PROPRIETARY FUNDS

September 30, 2023

	Water System	Sewer System		
LIABILITIES				
Current liabilities				
Vouchers payable	\$ 9,215,504	\$ 9,408,392		
Contracts payable	38,183	792,372		
Due to other funds	43	-		
Due to other governments	1,631,089	295,195		
Accrued liabilities	346,564	362,825		
Claims payable	-	-		
Compensated absences	1,428,272	1,407,304		
Unearned revenue	-	-		
Deposits and other current liabilities	8,218,299	-		
SBITA liability	1,161,352	-		
Total current liabilities	22,039,306	12,266,088		
Noncurrent liabilities				
Revenue bonds payable, net of unamortized premiums	-	81,111,000		
Long-term compensated absences	290,467	286,203		
Interfund advances	-	-		
Long-term claims payable	-	-		
Landfill closure liability	-	-		
Other post employment benefit liability	5,655,328	5,830,870		
Net pension liability	11,384,734	12,176,242		
Long-term SBITA liability	6,038,091	-		
Total noncurrent liabilities	23,368,620	99,404,315		
Total liabilities	45,407,926	111,670,403		
DEFERRED INFLOWS OF RESOURCES				
Gains on debt refunding	-	22,367		
Pension-related deferred inflows	792,755	847,871		
OPEB-related deferred inflows	12,552,943	12,942,586		
Lease-related deferred inflows	-	-		
Total deferred inflows of resources	13,345,698	13,812,824		
Total liabilities and deferred inflows of resources	58,753,624	125,483,227		
NET POSITION				
Net investment in capital assets	348,695,378	588,190,632		
Restricted for debt service	, , , , , , , , , , , , , , , , , , ,	375,150		
Restricted for renewal and replacement	-	, -		
Unrestricted	140,418,670	64,272,940		
Total net position	\$ 489,114,048	\$ 652,838,722		

Adjustment to reflect consolidation of internal service fund activities related to enterprise

Net position of business-type activities

	Solid Waste		Total Enterprise	Governmental Activities- Internal Service
	System	Airport	Funds	<b>Funds</b>
	-			
\$	11,200,370	\$ 1,938,790	\$ 31,763,056	\$ 7,220,463
	190,676	587,467	1,608,698	- 0.53 400
	82	-	125	3,073,422
	114,342	16,762	2,057,388	27,428
	123,237	125,335	957,961	636,814
	-	-	<del>-</del>	15,993,026
	625,275	893,205	4,354,056	2,866,764
	-	751,898	751,898	23,463
	368,136	1,224,700	9,811,135	<del>-</del>
_	-	59,561	1,220,913	1,301,518
	12,622,118	5,597,718	52,525,230	31,142,898
			81,111,000	
	127,162	181,651	885,483	583,012
	127,102	101,031	005,405	33,927,689
	_	_	_	24,678,325
	52,600,334	_	52,600,334	24,076,323
	2,110,720	1,870,029	15,466,947	6,098,707
	4,120,818	5,827,953	33,509,747	17,872,965
	4,120,818	20,320	6,058,411	402,612
_	58,959,034	7,899,953	189,631,922	83,563,310
_	71,581,152	13,497,671	242,157,152	114,706,208
	71,361,132	13,497,071		114,700,200
	-	-	22,367	-
	286,946	405,819	2,333,391	1,244,552
	4,685,093	4,150,840	34,331,462	13,537,094
		80,204,712	80,204,712	
	4,972,039	84,761,371	116,891,932	14,781,646
	76,553,191	98,259,042	359,049,084	129,487,854
	200 550 002	126 074 154	1 464 411 066	44.027.770
	390,550,902	136,974,154	1,464,411,066	44,037,770
	-	16 102 602	375,150	-
	-	16,192,683	16,192,683	125 005 254
Φ.	368,183,914	63,848,200	636,723,724	135,905,374
\$	758,734,816	\$ 217,015,037	= 2,117,702,623	\$ 179,943,144
			(11,363,826)	
			\$2,106,338,797	

CONCLUDED

#### STATEMENT OF REVENUES, EXPENSES

#### AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

For the year ended September 30, 2023

	W	ater System	S	ewer System
Operating revenues				
Charges for services	\$	98,798,322	\$	115,154,152
Total operating revenues		98,798,322		115,154,152
Operating expenses		_		_
Personal services		15,063,643		16,958,839
Contractual services		3,174,535		10,987,832
Utility services		48,003,154		6,029,592
Supplies		2,165,518		6,431,584
Other operating expenses		12,585,624		13,958,850
Depreciation and amortization expense		12,912,694		22,899,501
Total operating expenses		93,905,168		77,266,198
Operating income (loss)		4,893,154		37,887,954
Nonoperating revenues (expenses)				
Grants and contributions		163,919		1,530,452
Investment income (loss)		5,761,873		2,920,640
Miscellaneous revenues		273,427		536,854
Interest expense		(248,519)		(3,123,485)
Miscellaneous expense		-		(4,295,106)
Total nonoperating revenues (expenses)		5,950,700		(2,430,645)
Income (loss) before capital contributions and transfers		10,843,854		35,457,309
Capital contributions		890,642		1,828,173
Transfers in		-		-
Transfers out		-		-
Change in net position		11,734,496		37,285,482
Net position - beginning, as restated (see Note 21)		477,379,552		615,553,240
Net position - ending	\$	489,114,048	\$	652,838,722

Adjustment to reflect consolidation of internal service fund activities related to enterprise funds

Change in net position of business-type activities

**Business-type Activities - Enterprise Funds** 

Solid Waste System			rport	_	tal Enterprise Funds	Governmental Activities - Internal Service Funds		
\$	138,719,738	\$	3,686,518	\$	366,358,730	\$	214,306,172	
	138,719,738		3,686,518		366,358,730		214,306,172	
	5,622,593		7,184,746		44,829,821		87,344,033	
	50,013,271		2,966,181		67,141,819		71,363,473	
	2,952,783		1,045,062		58,030,591		, , , <u>-</u>	
	749,986		751,088		10,098,176		10,595,955	
	8,452,834		3,059,021		38,056,329		44,821,150	
	18,591,571	1	0,857,633		65,261,399		7,640,353	
	86,383,038		25,863,731		283,418,135		221,764,964	
	52,336,700	(1	2,177,213)		82,940,595		(7,458,792)	
	91,677		5,740,546		7,526,594		_	
	12,408,115		5,178,467		26,269,095		7,052,553	
	314,234		9,121,369		10,245,884		1,664,398	
	-		(3,226)		(3,375,230)		(73,426)	
	(408,787)		(12,544)		(4,716,437)		-	
	12,405,239		20,024,612		35,949,906		8,643,525	
	64,741,939		7,847,399		118,890,501		1,184,733	
	-		7,077,924		9,796,739		113,782	
	-		-		-		10,270,766	
	-		-		-		(10,270,766)	
	64,741,939	1	4,925,323		128,687,240		1,298,515	
	693,992,877	20	02,089,714				178,644,629	
\$	758,734,816	\$ 21	7,015,037			\$	179,943,144	

(2,106,895)

\$ 126,580,345

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the year ended September 30, 2023

	Water System	Sewer System
CASH FLOWS FROM OPERATING ACTIVITIES:		
Receipts from customers	\$ 97,385,736	\$ 112,652,712
Payments to suppliers	(62,677,308)	(37,709,440)
Payments to employees	(16,521,902)	(18,807,296)
Cash received from other sources	436,417	536,854
Cash paid to other sources	<u> </u>	
Net cash provided (used) by operating activities	18,622,943	56,672,830
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:		
Grants and contributions	163,919	1,363,705
Transfers in	-	-
Transfers out	-	-
Net cash provided (used) by noncapital financing activities	163,919	1,363,705
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Acquisition and construction of capital assets	(9,462,081)	(31,085,732)
Principal paid on capital debt	(1,127,837)	(11,357,000)
Interest paid on capital debt	(247,497)	(745,344)
Proceeds from sale of capital assets	127,446	-
Capital contributions	890,642	388,700
Net cash provided (used) by capital and related financing activities	(9,819,327)	(42,799,376)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Withdrawals from investment pool	47,309,837	20,976,920
Deposits to investment pool	(48,753,008)	(32,596,170)
Interest received on investments	3,830,514	2,354,211
Sale of investments	-	-
Purchase of investments	-	-
Proceeds from leasing activities	<u> </u>	
Net cash provided (used) by investing activities	2,387,343	(9,265,039)
Net change in cash and cash equivalents	11,354,878	5,972,120
Cash and cash equivalents at beginning of year	15,109,179	9,983,712
Cash and cash equivalents at end of year	\$ 26,464,057	\$ 15,955,832

#### **Business-type Activities - Enterprise Funds**

	Solid Waste System	 Airport	otal Enterprise Funds	Governmental Activities - Iternal Service Funds
\$	138,517,761	\$ 13,373,256	\$ 361,929,465	\$ 203,973,627
	(58,865,307)	(7,894,434)	(167,146,489)	(105,320,873)
	(6,624,427)	(6,510,894)	(48,464,519)	(93,637,476)
	286,081	1,793,731	3,053,083	900,279
	(408,787)	(12,544)	(421,331)	-
	72,905,321	749,115	148,950,209	5,915,557
	91,677	5,740,546	7,359,847	
	91,077	3,740,340	1,339,641	10,270,766
	_	_	_	(10,270,766)
	91,677	 5,740,546	 7,359,847	 (10,270,700)
	(2,699,904)	(7,083,387)	(50,331,104)	(4,823,577)
	-	(60,700)	(12,545,537)	(1,398,218)
	-	(1,550)	(994,391)	(41,489)
	37,618	37,558	202,622	925,701
		8,346,790	9,626,132	113,782
	(2,662,286)	 1,238,711	 (54,042,278)	 (5,223,801)
	127,223,585	15,741,643	211,251,985	52,488,422
	(171,312,865)	(27,705,554)	(280,367,597)	(80,876,288)
	9,628,912	2,716,405	18,530,042	5,661,033
	, , , <u>-</u>	-		3,941,795
	-	-	-	(3,941,795)
	-	8,873,009	8,873,009	-
_	(34,460,368)	(374,497)	(41,712,561)	(22,726,833)
	35,874,344	7,353,875	60,555,217	(22,035,077)
	42,243,763	 24,994,541	 92,331,195	 65,034,142
\$	78,118,107	\$ 32,348,416	\$ 152,886,412	\$ 42,999,065

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the year ended September 30, 2023

	Water System		Sewer System	
Reconciliation of operating income (loss) to net cash provided (used) by				
operating activities:				
Operating income (loss)	\$	4,893,154	\$	37,887,954
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation and amortization expense		12,912,694		22,899,501
Provision for bad debts		(51,717)		(3,580)
Miscellaneous nonoperating revenue (expense)		436,417		536,854
Credits toward water purchase		4,378,396		-
Changes in assets and liabilities:				
Accounts receivable		(740,280)		(1,492,818)
Inventory		(1,175,676)		26,933
Due from other funds		-		-
Due from other governments		(1,364,640)		(1,077,436)
Prepaid expenses and other assets		69,179		(69,377)
Pension-related deferred outflows		353,379		471,151
Vouchers payable		(338,934)		(77,657)
Due to other funds		-		-
Due to other governments		557,302		94,767
Accrued and other liabilities		733,137		(80,996)
OPEB liability		(1,603,539)		(1,646,183)
Net pension liability		942,300		649,373
Pension related deferred inflows		(137,788)		(179,307)
OPEB related deferred outflows		192,181		197,007
OPEB related deferred inflows		(1,432,622)		(1,463,356)
Total adjustments		13,729,789		18,784,876
Net cash provided (used) by operating activities:	\$	18,622,943	\$	56,672,830
Non-cash investing, capital and financial activities:				
Change in fair value of investments	\$	548,609	\$	358,230
Purchase of capital assets on account		3,934,196		5,957,992
Donated assets		- -		1,439,473

#### **Business-type Activities - Enterprise Funds**

Solid Waste System					tal Enterprise Funds	Governmental Activities - Internal Service Funds			
\$	52,336,700	\$	(12,177,213)	\$	82,940,595	\$	(7,458,792)		
	18,591,571		10,857,633 (2,659)		65,261,399 (57,956)		7,640,353		
	(122,706)		1,781,187		2,631,752 4,378,396		900,279		
	128,187 2,413		(291,879)		(2,396,790) (1,146,330)		65,019 86,492		
	(20) (332,963)		(195) 13,695		(215) (2,761,344)		(147,308) (10,207,143)		
	51,102 161,892		17,849 6,558		68,753 992,980		(490) 678,466		
	(1,057,879) (440) (359,563)		(59,420) (2,794) 10,730		(1,533,890) (3,234) 303,236		1,650,244 10,270,766 3,073,489		
	4,776,020 (727,291)		228,757 (470,517)		5,656,918 (4,447,530)		860,145 (1,430,711)		
	210,383 (61,519)		1,152,825 (10,790)		2,954,881 (389,404)		1,003,629 (258,702)		
_	92,301 (782,867) 20,568,621		54,008 (358,660) 12,926,328		535,497 (4,037,505) 66,009,614		159,560 (969,739) 13,374,349		
\$	72,905,321	\$	749,115	\$	148,950,209	\$	5,915,557		
\$	1,855,978 1,367,007	\$	385,935 1,975,978	\$	3,148,752 13,235,173 1,439,473	\$	830,880 421,115		

#### STATEMENT OF FIDUCIARY NET POSITION

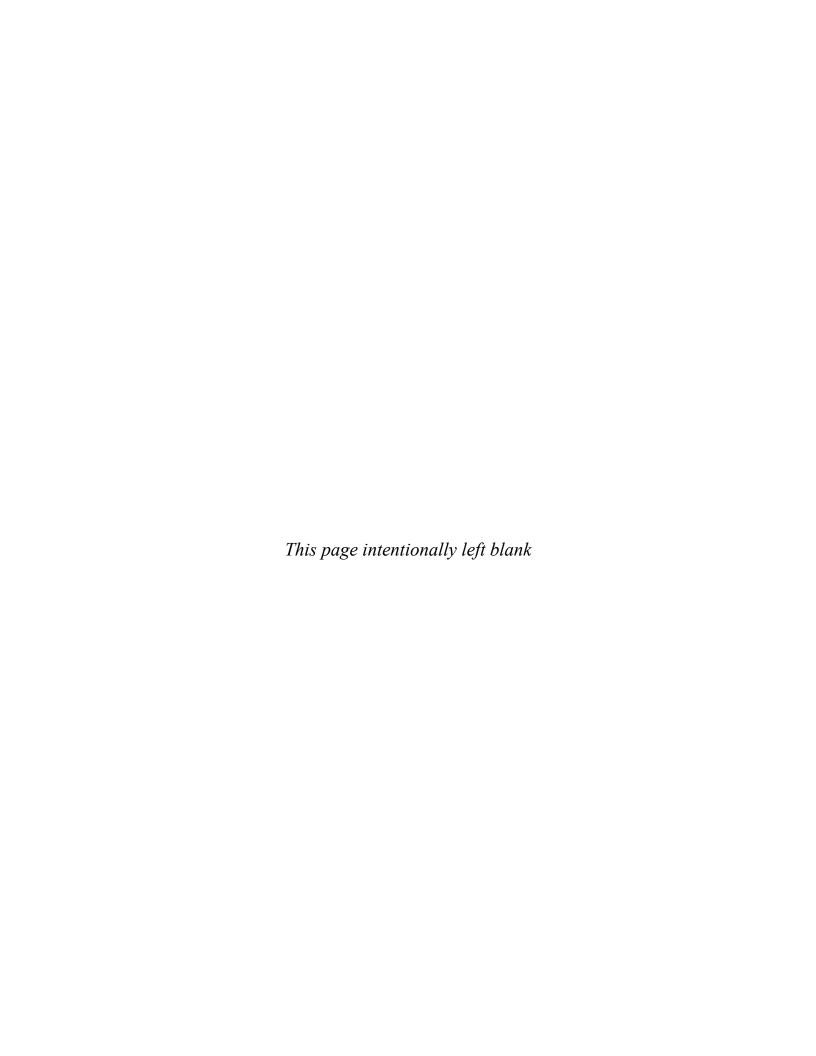
September 30, 2023

	Custodial Funds
ASSETS	
Cash	\$ 72,353,507
Accounts receivable	5,404,526
Due from other governments	71,863
Total assets	77,829,896
LIABILITIES	
Vouchers payable	215,271
Due to other governments	43,871,324
Deposits and other current liabilities	930,208
Total liabilities	45,016,803
NET POSITION	
Restricted for:	
Individuals, organizations, and other governments	32,813,093
Total net position	\$ 32,813,093

#### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the year ended September 30, 2023

	<b>Custodial Funds</b>				
ADDITIONS					
Fees and other amounts collected on behalf of other governments	\$ 364,332,406				
Receipt of registry for court from citizens	43,657,423				
Bonds, deposits and other court related collections	64,257,364				
Civil levies & fine deposits	1,062,747				
Unclaimed funds	22,538				
Inmate deposits	7,293,247				
Property taxes and fees collected, other governments	2,396,439,866				
Property taxes and fees collected, individuals and businesses	3,122,776,248				
License and tag fees collected, other governments	179,410,788				
License and tag fees collected, individuals and businesses	121,716				
Miscellaneous fees collected	41,823,588				
Total additions	6,221,197,931				
DEDUCTIONS					
Fees and other amounts distributed to other governments	364,332,406				
Disbursement of registry for court from citizens	43,310,718				
Bonds, deposits and other court related distributions	63,363,164				
Civil levies & fine payments	1,064,128				
Unclaimed funds	21,348				
Inmate withdrawals	7,262,194				
Property taxes and fees distributed, other governments	2,396,439,866				
Property taxes and fees distributed, individuals and businesses	3,122,776,248				
License and tag fees distributed, other governments	179,410,788				
License and tag fees distributed, individuals and businesses	121,716				
Miscellaneous fees distributed	41,823,588				
Total deductions	6,219,926,164				
Change in net position	1,271,767				
Net position - beginning	31,541,326				
Net position - ending	\$ 32,813,093				



#### STATEMENT OF NET POSITION

#### COMPONENT UNITS

September 30, 2023

		Planning Council	Housing Finance Authority	Health Facilities Authority		Total
ASSETS						
Cash and cash equivalents	\$	1,161,067	\$ 15,515,395	\$ 13,409	\$	16,689,871
Investments		111,440	2,182,934	-		2,294,374
Receivables (net of allowance for uncollectibles)		575,095	94,908,102	-		95,483,197
Prepaid items		-	8,736	-		8,736
Other assets		-	4,060	-		4,060
Capital assets						
Land and non-depreciable capital assets		-	18,096,321	-		18,096,321
Depreciable capital assets, net		596,041	3,501,005	-		4,097,046
Total assets		2,443,643	134,216,553	13,409	_	136,673,605
DEFERRED OUTFLOWS OF RESOURCES						
Pension-related deferred outflows		395,873	148,338	-		544,211
OPEB-related deferred outflows		205,089				205,089
Total deferred outflows of resources		600,962	148,338			749,300
Total assets and deferred outflows of resources		3,044,605	134,364,891	13,409		137,422,905
LIABILITIES						
Accounts payable and other current liabilities		59,274	53,553	_		112,827
Accrued interest payable		-	262,800	_		262,800
Long-term liabilities:			,			,
Due within one year		275,014	1,036,957	-		1,311,971
Due in more than one year		3,142,501	79,099,385	-		82,241,886
Total liabilities		3,476,789	80,452,695			83,929,484
DEFERRED INFLOWS OF RESOURCES						
Pension-related deferred inflows		276,393	32,740	-		309,133
OPEB-related deferred inflows		1,359,707	· -	-		1,359,707
Lease-related deferred inflows		-	11,770,756	-		11,770,756
Total deferred inflows of resources		1,636,100	11,803,496	_	_	13,439,596
Total liabilities and deferred inflows of resources		5,112,889	92,256,191			97,369,080
NET POSITION						
			21 295 550			21 285 550
Net investment in capital assets Restricted for:		-	21,385,559	-		21,385,559
Debt service			0.401.102			0.401.102
Unrestricted		(2,068,284)	9,491,102 11,232,039	13,409		9,491,102 9,177,164
Net position	•	(2,068,284)	\$ 42,108,700	\$ 13,409	•	40,053,825
ivet position	Φ	(2,000,204)	Ψ 42,100,700	ψ 13,409	Φ	70,000,040

#### STATEMENT OF ACTIVITIES

#### COMPONENT UNITS

For the year ended September 30, 2023

			Program Revenues					
	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions	
Component Units								
Planning Council	\$	3,065,903	\$	1,393,199	\$	-	\$	-
Housing Finance Authority		4,904,881		2,265,975		582,226		4,569,442
Health Facilities Authority		175		1		-		-
Total component units	\$	7,970,959	\$	3,659,175	\$	582,226	\$	4,569,442

#### **GENERAL REVENUES:**

Property taxes

Investment income (loss)

Total general revenues

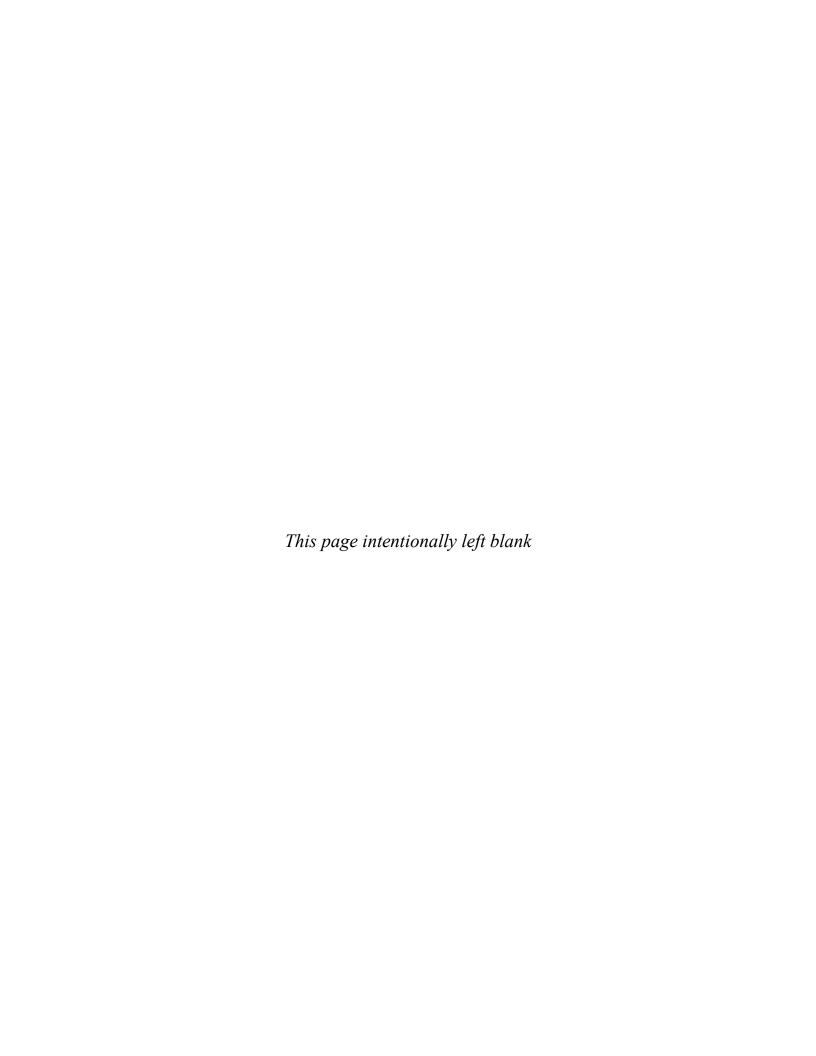
Change in net position

Net position - beginning

Net position - ending

Net (Expenses) Revenues and Changes in Net Position

Changes in Net Position								
Planning Council		Housing Finance Authority			Health Facilities Authority	Total		
\$	(1,672,704)	\$	-	\$	-	\$	(1,672,704)	
	-		2,512,762		-		2,512,762	
	-		-		(174)		(174)	
	(1,672,704)		2,512,762		(174)		839,884	
	2,258,717		-		_		2,258,717	
	151,192		407,995		-		559,187	
	2,409,909		407,995		_		2,817,904	
	737,205		2,920,757		(174)		3,657,788	
	(2,805,489)		39,187,943		13,583		36,396,037	
\$	(2,068,284)	\$	42,108,700	\$	13,409	\$	40,053,825	



# NOTES TO THE FINANCIAL STATEMENTS

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### **NOTE 1 - Summary of Significant Accounting Policies**

#### A. Summary of Significant Accounting Policies

The financial statements of Pinellas County, Florida (County) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### B. The Reporting Entity

Pinellas County, established in 1911, is a political subdivision of the State of Florida. It is governed by Florida Statutes and the County Charter. The governing Board of County Commissioners (Board) is comprised of seven elected commissioners with one commissioner chosen as Chairman. The Board appoints an Administrator to administer all policies emanating from its statutory powers and authority. In addition to the members of the Board, there are five elected Constitutional Officers: Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. The Board and the Constitutional Officers comprise the Pinellas County primary government.

The County's operations include tax assessments and collections, state/county courts, county recorder, police and fire protection, transportation, economic development, social and human services, and cultural and recreation services. In addition, the County operates four major enterprise activities: an airport, a water system, a sewer system and a solid waste resource recovery system.

As required by GAAP, the financial statements of the reporting entity include those of Pinellas County, Florida (the primary government) and its component units, entities for which the County is financially accountable. In accordance with GASB Statement Number 14, as amended by GASB Statements Number 39, 61, and 80, the financial statements of the component units described below have been included in the financial reporting entity through blended or discrete presentation.

**Blended Component Units.** Some component units, despite being legally separate entities, are in substance the same as the primary government and are part of the primary government's operations. Accordingly, the financial statements of the following component units are blended with the primary government; reported in a manner similar to the balances and transactions of the primary government:

Pinellas County Emergency Medical Services Authority Pinellas County Industrial Development Authority Pinellas County Community Redevelopment Agency Pinellas County Construction Licensing Board (PCCLB)

The governing bodies of the Pinellas County Emergency Medical Services Authority, Pinellas County Industrial Development Authority, Pinellas County Community Redevelopment Agency, and the Pinellas County Construction Licensing Board are, or serve at the will of, the Board and there is a financial burden relationship between the respective entities and the primary government. In addition, the management of the primary government has operational responsibility for these entities. The financial activity of the blended component units is presented as follows: 1) Emergency Medical Services Authority - major governmental fund, 2) Industrial Development Authority - no activity reported in these financial statements, 3) Community Redevelopment Agency - nonmajor governmental special revenue fund, and 4) Construction Licensing Board - nonmajor special revenue fund.

The elected Constitutional Officers, Clerk of the Circuit Court and Comptroller, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are an integral part of the primary government and although they are legally separate entities, they provide almost exclusive service or benefit to the primary government. The Board funds a portion or, in certain instances, all of the operating budgets of the County's Constitutional Officers. The Constitutional Officers' activities funded by the Board are consolidated in the General Fund. Other Constitutional Officer activities are presented as special revenue funds, an internal service fund, and custodial funds within the primary government. The Constitutional Officers maintain separate accounting records and budgets. The operations of the Constitutional Officers are combined with the Board of County Commissioners to properly reflect Pinellas County, Florida operations taken as a whole.

**Discretely Presented Component Units.** The following component units meet the criteria for discrete presentation and are presented in the component units column in the government-wide financial statements in order to clearly distinguish their balances and transactions from the primary government:

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

**Pinellas County Planning Council.** The purpose of the Pinellas County Planning Council (Council) is to formulate and execute objectives and policies necessary for the orderly growth, development and environmental protection of the County as a whole. The Council serves as an advisory board and provides preliminary approval on proposed changes to the adopted County Land Use Plan. The Board can overrule the Council with a majority plus one vote, and has the right to review and increase or reduce the Council's budget.

Pinellas County Housing Finance Authority. The purpose of the Pinellas County Housing Finance Authority (HFA) is to encourage the investment of private capital and stimulate the construction of residential housing for low and moderate income families through the use of public financing. The enabling law of the HFA provides that any debt issued by the HFA for financing qualified housing development is payable solely from the revenues and receipts of those developments and shall not constitute a debt, liability, obligation or a pledge of the full faith or credit of the HFA, the County, the State of Florida or any of its political subdivisions. However, because the HFA makes contributions toward the single family bond program and receives the remaining funds after the debt is satisfied, the debt and other related assets, liabilities, net position and activities of the program are reported in the component unit financial statements herein. No such relationship exists for the multifamily program, thus those bonds are not reported as liabilities in the financial statements, but are disclosed as conduit debt. The Board appoints the members of the board of the HFA, and may, at any time, remove board members without cause, alter or change the structure, organization, programs or activities of the HFA, including terminating the HFA. The sale of all bonds and notes to be issued by the HFA shall be subject to the approval of the Board.

Pinellas County Health Facilities Authority. The purpose of the Pinellas County Health Facilities Authority (Authority) is to provide investment of private capital to fund construction of health facilities within the County. The enabling law of the Authority provides that any debt issued by the Authority for financing qualified health facilities is payable solely from the revenues and receipts of those facilities and shall not constitute a debt, liability, obligation or a pledge of the full faith or credit of the County, the State of Florida or any of its political subdivisions. The Board appoints the members of the board of the Authority and may, at its discretion, amend the powers and duties of the Authority. The sale of all bonds and notes to be issued by the Authority shall be subject to the approval of the Board.

Pinellas County Educational Facilities Authority. The purpose of the Pinellas County Educational Facilities Authority (EFA) is to assist institutions for higher education in the construction, financing and refinancing of projects within the County. The enabling law of the EFA provides that bonds issued by the EFA shall not be deemed to constitute a debt, liability or a pledge of the full faith and credit of the County, the State of Florida or any of its political subdivisions, but shall be payable solely from the funds of the EFA. The Board appoints the members of the board of the EFA, and may remove any member or may terminate the EFA if it determines that there is no longer a need for the EFA's existence. The issuance of bonds and notes of the EFA are subject to the approval of the Board. The EFA had no financial activity for the fiscal year or account balances at the end of the year.

Copies of financial statements of the discretely presented component units and the Constitutional Officers may be obtained directly from these entities or from Pinellas County Clerk of the Circuit Court and Comptroller, Finance Division, 14 South Fort Harrison Avenue, 3rd Floor, Clearwater, Florida 33756. Separate financial statements are not prepared for the Emergency Medical Services Authority, the Industrial Development Authority, the Health Facilities Authority, Educational Facilities Authority, or Construction Licensing Board.

#### C. Basis of Presentation, Basis of Accounting

#### **Basis of Presentation**

Government-wide Statements. The statement of net position and the statement of activities report information on the primary government and its component units, except for fiduciary activities. Eliminations have been made to reduce the effect of interfund activities. These statements distinguish between governmental activities, normally financed through taxes, intergovernmental revenues and other nonexchange activities, and business-type activities, which normally are financed by fees charged to external parties.

The statement of activities presents a comparison of direct expenses and program revenues for each business-type segment or governmental function of the County. Direct expenses are those associated with a specific function or segment. Program revenues include: (a) fees, fines, and charges for services paid by the recipients of the goods or services provided by programs, and (b) grants and contributions restricted to meeting the requirement of a particular program. General revenues include all taxes and other revenue not classified as program revenue.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

**Fund Financial Statements.** The fund financial statements provide information about all the County's funds including fiduciary funds, which are excluded from the government-wide presentation. Separate financial statements are presented for governmental, proprietary and fiduciary fund categories. Separate columns are presented for each major governmental and enterprise fund. All remaining funds are combined and reported as nonmajor funds.

The County reports the following major governmental funds:

**General Fund.** The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.

**Capital Projects Fund.** This fund accounts for the construction of all major governmental capital projects throughout the County. Revenues and other sources for this fund include taxes, intergovernmental revenues, impact fees, investment income, miscellaneous revenues and transfers in.

**Emergency Medical Service Fund (EMS).** This special revenue fund is used to account for revenues earmarked for emergency medical services. Up to 1.5 mills are levied annually on a countywide basis to finance a comprehensive countywide emergency medical service system. Revenues and other sources for this fund include taxes, intergovernmental revenues, charges for services, investment income, miscellaneous revenues and transfers in.

American Rescue Plan Act Fund. The purpose of this special revenue fund is to facilitate reporting and accountability for the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) program, part of the American Rescue Plan Act. This program is intended to provide support to the County in responding to and recovery from the COVID-19 economic and public health emergency.

The County reports the following major enterprise funds:

**Water System.** This fund accounts for the operations of the water system to users throughout the County. Wholesale water sales are made to some cities in the County. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, and billing and collections.

**Sewer System.** This fund accounts for the operations of the sewer system to users throughout the County. Wholesale sewer services are provided to some cities within the County. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collections.

**Solid Waste System.** This fund accounts for the operations of solid waste disposal services to users of the County disposal facility and landfills. All activities necessary to provide disposal services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, and billing and collection.

**Airport.** This fund accounts for the operations of the County-owned airport, St Pete-Clearwater International Airport (PIE). All activities necessary to operate the airport are accounted for in this fund, including, but not limited to, Passenger Facility Charges, administration, operations, and maintenance.

The County reports the following additional fund types:

**Internal Service Funds.** These funds account for the financing of goods or services provided by one department to other departments of the County or to other governments, on a cost reimbursement basis. Services include information technology, fleet management, risk financing and employee health benefits.

**Custodial Funds.** These funds account for monies held by the County in a purely custodial capacity for other parties, including governments, businesses and individuals. These funds include but are not limited to monies held for inmates of the County jail system, tax deed sales, taxes and fees collected on behalf of other governments and court registry deposits.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### Measurement Focus, Basis of Accounting

Government-wide and Proprietary Fund Financial Statements. The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions include property taxes, grants, entitlements, and donations. Property taxes are recognized as revenue in the fiscal year for which taxes are levied. Grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements are met.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when measurable and available. Revenues are considered available when they are collected within the current period or within 60 days after year end. Taxes, licenses and permits, and interest are considered susceptible to accrual. Grant revenues are recognized when eligibility requirements are met and related amounts are available from the grantor. Special assessments are recorded as revenue in the year installments are due. Expenditures are recorded when the fund liability is incurred, except for principal and interest on general long-term debt, and compensated absences that are recognized when matured.

**Proprietary Fund Financial Statements.** Proprietary fund operating revenues result from exchange transactions in which each party receives and gives essentially equal value from its principal activities. Operating expenses result from providing services and producing and delivering goods in connection with the principal activities of the respective funds. All other revenues and expenses are considered nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as needed.

**Fiduciary Funds.** Fiduciary funds of the County are custodial in nature, and the economic resources measurement focus and full accrual basis apply.

#### D. Cash and Cash Equivalents and Investments

The County considers all cash on hand, demand deposits, cash with fiscal agent, revolving funds and short-term investments, including restricted assets with original maturities of three months or less from acquisition date to be cash and cash equivalents. Investments and the majority of bank deposits are pooled for investment purposes. Earnings from pooled activity are allocated based on a participating fund's average daily cash and investment balance.

Investments are stated at fair value. If investments are held by a specific fund, all earnings are applied to the specific fund.

#### E. Receivables

Accounts and notes receivable for the primary government are reported net of allowance for doubtful accounts, totaling \$413,039. The allowance for doubtful accounts represents those accounts which are deemed uncollectible based upon past collection history. An estimated receivable is recorded and revenue recognized for the Water System and Sewer System Enterprise Funds for estimated unbilled consumption at year end. Unbilled receivables at fiscal year end were \$14,062,229.

### F. Inventory and Prepaid Items

Inventories are determined by physical count and are stated at cost using the moving average cost basis. Certain purchases of materials and supplies that are considered immaterial to the financial statements may be accounted for under the purchases method, in which these items are reported as an expenditure immediately when purchased. However, the County generally reports inventory balances using the consumption method, whereby the original purchase of materials and supplies is recorded as an asset, and an expenditure is reported when the supplies are actually used (that is, consumed). Certain payments to vendors reflect costs related to future periods and are reported as prepaid items in the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures using the interperiod allocation method.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### G. Capital Assets

Capital assets include land, buildings, equipment, intangible assets and infrastructure assets (roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems) reported in the governmental and business-type activities of the government-wide financial statements. Capital assets are items with individual costs that meet or exceed the County's capitalization threshold and have useful lives of more than one year. All land acquisitions are recorded as capital assets regardless of cost or acquisition value. Purchased or constructed capital assets are recorded at cost or estimated historical costs. Donated assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not increase the value or useful life of the asset is not capitalized. Capital assets are depreciated over their useful lives unless they are inexhaustible. The term depreciation includes amortization of intangible assets.

Depreciation is provided using the straight-line method over the following estimated useful lives:

Asset Class	<b>Estimated Useful Lives</b>	Capitalization Threshold			
Buildings	35 - 50	\$	50,000		
Improvements other than buildings	10 - 65	\$	20,000		
Equipment	5 - 20	\$	5,000		
Intangible and right-to-use assets	1 - 50	\$	50,000		
Infrastructure	5 - 50	\$	50,000		

## H. Compensated Absences

County policy allows employees to accumulate unused vacation and sick leave benefits. Employees are generally allowed to accumulate vacation up to a maximum of three years' leave. Prior to December 24, 1994, sick leave was accumulated with no maximum. Effective December 24, 1994, employees no longer accrue sick leave. All vacation leave and a portion of sick leave are paid upon termination, depending on length of service. The governmental funds record expenditures for compensated absences as they mature. Compensated absences are accrued when earned in the government-wide and proprietary fund statements.

### I. Obligation for Landfill Closure and Post-Closure Care Costs

The County is required by federal and state laws and regulations to place a final cover on its landfill when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post- closure costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and post-closure costs as operating expense in each period based on landfill capacity used at fiscal year end. The liability related to closure and post-closure care costs is reported in the Solid Waste System enterprise fund.

#### J. Amortization of Discount/Premium on Bonds and Debt Issuance Costs

In the government-wide and proprietary fund statements, original issue premiums and discounts are capitalized and amortized over the life of the bonds using the bonds outstanding method, which approximates the effective interest method. The amortization of premium or discount is recorded as an adjustment to interest expense. Bonds payable are reported net of applicable discounts and premiums. Bond issuance costs are expensed as incurred. For governmental funds, bond issuance costs, premiums and discounts are recognized during the current period.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### K. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position includes a separate section for deferred outflows of resources that represent a consumption of net assets that applies to a future period and pension contributions subsequent to the measurement date and will not be recognized as outflows of resources (expense/expenditure) until that time. The deferred outflows of resources in the Statement of Net Position represents the difference between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on pension plan investments, changes in the proportion and differences between the County's contributions and proportionate share of contributions relating to pension and other post employment benefit (OPEB) plans. The County has also reported the deferred amount on debt refunding as a deferred outflow of resources in the Statement of Net Position in the business-type activities and the proprietary funds. A deferred amount on refunding results from the difference between the reacquisition price and the net carrying amount of the old debt resulting from refunding transactions in government-wide and proprietary fund statements and is capitalized and amortized over the shorter of the life of the new debt or the remaining life of the old debt. Unamortized amounts are reported as deferred outflows of resources and amortized and reported as a component of interest expense.

In addition to liabilities, the Statement of Net Position in Governmental Activities includes a separate section for deferred inflows of resources that represent an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. This section includes deferred inflows of resources representing the difference between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on plan investments, changes in the proportion and differences between the County's contributions and proportionate share of contributions relating to pension and OPEB plans. The section includes grant funds received in advance having grantor stipulations that funds received cannot be used until future periods. These amounts are later recognized as revenue in the period when the time requirements have been met and the related expenditure/expense has been spent. The County has also reported unavailable revenues which arise only under a modified accrual basis of accounting that qualify for reporting in this category in the governmental funds balance sheet only. The amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

Finally, the County reports unamortized lease receivables as deferred inflows in which lease revenue will be recognized on a straight-line basis over the term of the lease.

Balances at fiscal year end of deferred inflows and outflows of resources were as follows:

G	Governmental Activities				J.		Total		Component Units	Governmental Funds	
\$	128,543,692	\$	6,952,289	\$	135,495,981	\$	544,211	\$	-		
	50,389,005		2,645,426		53,034,431		205,089		-		
	-		1,951,116		1,951,116		-				
\$	178,932,697	\$	11,548,831	\$	190,481,528	\$	749,300	\$	_		
\$	43,143,004	\$	2,333,391	\$	45,476,395	\$	309,133	\$	-		
	288,705,098		34,331,462		323,036,560		1,359,707		-		
	19,274,336		80,204,712		99,479,048		11,770,756		19,274,336		
	-		-		-		-		53,070,676		
	-		22,367		22,367		-				
\$	351,122,438	\$	116,891,932	\$	468,014,370	\$	13,439,596	\$	72,345,012		
	\$	\$ 128,543,692 50,389,005 - \$ 178,932,697 \$ 43,143,004 288,705,098 19,274,336	\$ 128,543,692 \$ 50,389,005 \$ \$ 178,932,697 \$ \$ \$ 43,143,004 \$ 288,705,098 \$ 19,274,336 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Activities         Activities           \$ 128,543,692         \$ 6,952,289           50,389,005         2,645,426           -         1,951,116           \$ 178,932,697         \$ 11,548,831           \$ 43,143,004         \$ 2,333,391           288,705,098         34,331,462           19,274,336         80,204,712           -         22,367	Activities         Activities           \$ 128,543,692         \$ 6,952,289         \$ 50,389,005         \$ 2,645,426           -         -         1,951,116         \$ 11,548,831         \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Activities         Activities         Total           \$ 128,543,692         \$ 6,952,289         \$ 135,495,981           50,389,005         2,645,426         53,034,431           -         1,951,116         1,951,116           \$ 178,932,697         \$ 11,548,831         \$ 190,481,528           \$ 43,143,004         \$ 2,333,391         \$ 45,476,395           288,705,098         34,331,462         323,036,560           19,274,336         80,204,712         99,479,048           -         -         22,367	Activities         Activities         Total           \$ 128,543,692         \$ 6,952,289         \$ 135,495,981         \$ 50,389,005         \$ 2,645,426         \$ 53,034,431           -         1,951,116         1,951,116         \$ 178,932,697         \$ 11,548,831         \$ 190,481,528         \$ \$           \$ 43,143,004         \$ 2,333,391         \$ 45,476,395         \$ 288,705,098         \$ 34,331,462         \$ 323,036,560           \$ 19,274,336         \$ 80,204,712         \$ 99,479,048         \$ 22,367         \$ 22,367	Activities         Activities         Total         Units           \$ 128,543,692         \$ 6,952,289         \$ 135,495,981         \$ 544,211           50,389,005         2,645,426         53,034,431         205,089           -         1,951,116         1,951,116         -           \$ 178,932,697         \$ 11,548,831         \$ 190,481,528         \$ 749,300           \$ 43,143,004         \$ 2,333,391         \$ 45,476,395         \$ 309,133           288,705,098         34,331,462         323,036,560         1,359,707           19,274,336         80,204,712         99,479,048         11,770,756           -         -         -         -           -         22,367         22,367         -	Activities         Activities         Total         Units           \$ 128,543,692         \$ 6,952,289         \$ 135,495,981         \$ 544,211         \$ 50,389,005         \$ 2,645,426         \$ 53,034,431         \$ 205,089           -         1,951,116         1,951,116         -         -         -           \$ 178,932,697         \$ 11,548,831         \$ 190,481,528         \$ 749,300         \$           \$ 43,143,004         \$ 2,333,391         \$ 45,476,395         \$ 309,133         \$ 288,705,098         \$ 34,331,462         \$ 323,036,560         \$ 1,359,707           19,274,336         80,204,712         99,479,048         \$ 11,770,756         -         -           -         22,367         22,367         -         -         -		

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### L. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) and additions to/deductions from FRS's and HIS's fiduciary net position have been determined on the same basis as they are reported by the FRS and HIS plans. For this purpose, plan contributions are recognized when due and payable in accordance with plan terms.

#### M. Fund Balances

Fund balances are reported in classifications depending on whether the amounts are spendable or nonspendable. Spendable amounts are further classified based on external and/or internal constraints. See Note 13 for further explanation of the classifications on the financial statements.

#### N. Reclassifications

Certain reclassifications to the separately issued Constitutional Officer and component unit financial statements have been made to conform to the presentation format in the Annual Comprehensive Financial Report.

## NOTE 2 - Stewardship, Compliance and Accountability

#### A. Budgetary Information

Chapters 129 and 200, Florida Statutes, govern the preparation, adoption, and administration of the County's annual budget. The budget shall be balanced: that is, the total of the estimated receipts, including balances brought forward, shall equal the total of the appropriations and reserves. Budgets for the governmental funds are prepared in accordance with GAAP, using the modified accrual basis of accounting, except for the Supervisor of Elections Special Revenue Fund. The Supervisor of Elections Federal Election Activities Grant Fund and Special Fund are included in the General Fund balances of the Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds. Those two funds are excluded from the Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual General Fund because they do not have an appropriated budget. Presentation of budgetary information for governmental funds also includes maintaining fund balance reserves as an other financing use. These are amounts that are needed to be retained in budgetary fund balance for contingencies, including disaster responses, and encumbered contracts. These amounts are not considered an actual disbursement of funds under GAAP, and therefore, represent a budgetary basis to GAAP basis of accounting difference. Actual amounts relating to reserves are reported as zero in the budget to actual comparison statements.

The annual budget, both operating and capital improvement, serves as the legal authorization for expenditures. During the fiscal year, supplemental budget appropriations were made to increase the annual budgets of several funds including the General Fund. The effect of these supplemental appropriations on the General Fund resulted in increased appropriations of \$33,321,555. This was primarily due to appropriations from reserves for unanticipated expenditures and an increase of \$21,563,996 for Sheriff's Operations consisting of capital outlay for computer aided dispatch and jail management projects. The majority of the supplemental appropriations were a result of unanticipated funds being received, as well as additional funding for new or renewed grant programs including funds from the Federal and Local Law Enforcement Trust. Other supplemental appropriations are not material to the financial statements.

The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual General Fund reported an over budget transfers out amount of \$866,697. The primary cause is excess fees of the Constitutional Officers that are returned to the Board of County Commissioners not being budgeted or budgeted conservatively. The General Fund transfers out was \$70,000 under budget while the excess fees returned to other governmental funds was over budget \$936,697.

Budgetary control is maintained at the combined major object expenditure level (i.e. total of personal services, operating expenses, capital outlay, debt service, and grants and aids) on a cost center basis. Departmental budget/actual comparison reports at the object and subobject expenditure level of control are available for public inspection in the Finance Division. As permitted by Section 2400.112, Codification of Governmental Accounting and Financial Reporting Standards, individual fund budget/actual comparisons at the department level are not presented. The voluminous detail would needlessly expand the financial statements. A separate report demonstrating compliance with the budget is available and may be obtained from Pinellas County Clerk of the Circuit Court and Comptroller, Finance Division, 14 South Fort Harrison Avenue, 3<sup>rd</sup> Floor, Clearwater, Florida 33756.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

The adopted budget cannot be changed except by an amendment or a budget supplement. The budgetary data presented is as amended by the Board for the fiscal year. State statutes provide that the Board may amend the adopted budget when:

- 1. Appropriations for a fund are increased and decreased by the same amount so that total appropriations do not change;
- 2. Reserves for future construction and improvements are appropriated by a resolution;
- 3. A receipt from a source not anticipated in the budget and received for a particular purpose may be appropriated by a resolution; and
- 4. A receipt from a source not anticipated in the budget and not designated for a particular purpose is presented by budget supplement to the Board.

This requires proper public notice to allow public comments before adoption. All governmental and proprietary funds of the primary government legally adopt budgets.

## **NOTE 3 - Property Taxes**

Current Taxes. All property taxes that are levied on October 1 (based on assessed values on January 1, which is also the tax lien date), become due and payable on November 1, and are delinquent on April 1 of the following year. Discounts are allowed for early payment of 4, 3, 2 and 1% in November through February, respectively. Property taxes receivable are not included in the financial statements as delinquent taxes as of year-end, since the amount is immaterial. The maximum ad valorem tax millage rate is limited to 10 mills by Section 200.071, Florida Statutes.

**Unpaid Taxes - Sale of Certificates.** The Tax Collector advertises as required by statute and, at public auction, sells tax certificates for unpaid taxes on all real property. Certificates not purchased are issued to the County. Any person owning real property upon which a tax certificate has been sold may redeem the real property by paying the Tax Collector the face amount of the tax certificate plus interest and other costs.

**Tax Deeds.** The owner of a tax certificate may at any time after taxes have been delinquent (April 1), for two years, file an application for tax deed sale. The County, as a certificate owner, may exercise similar procedures. Tax deeds are issued to the highest bidder for the property which is sold at public auction.

#### **NOTE 4 - Deposits**

#### A. Primary Government

**Deposits:** The County maintains a cash pool for the deposits of all governmental, internal service and custodial funds. Each enterprise fund maintains its own cash accounts. Each fund type's portion of these balances is shown on the respective balance sheet and statement of net position as cash or cash and cash equivalents.

#### Custodial Credit Risk - Deposits

According to Chapter 280, Florida Statutes, County monies must be deposited with financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida. In accordance with this statute, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositors are covered by applicable deposit insurance, by the sale of pledged securities and, if necessary, by assessments against other qualified public depositories. At fiscal year end, all deposits were covered by Federal depository insurance or by pledged collateral.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

The following is a reconciliation of the County's cash and investment balances at fiscal year-end:

### Government-Wide Statement of Net Position

	Total Primary Government		·			stodial Funds	Total Reporting Entity
Cash and cash equivalents	\$	571,410,447	\$	16,689,871	\$	72,353,507	\$ 660,453,825
Investments		1,623,622,233		2,294,374		-	 1,625,916,607
	\$	2,195,032,680	\$	18,984,245	\$	72,353,507	\$ 2,286,370,432

**Investments:** At September 30, the County's investments, along with their respective ratings were as follows:

Investment Type		Fair Value	Ratings
Certificate of Deposit	\$	387,070	N/A
Florida Local Government Investment Trust (FLGIT) <sup>1</sup>		58,565,936	AAAm
FL PRIME <sup>2</sup>		5,413,398	AAAm
Florida Cooperative Liquid Assets Securities System (FLCLASS) <sup>2</sup>		250,474,092	AAAm
Florida Cooperative Liquid Assets Securities System (FLCLASS) - Enhanced Cash <sup>1</sup>		20,984,397	AAAf/S1
Money Market Funds		412,559	N/A
Direct obligations of the U.S. Treasury		607,389,217	
Federal Agencies and Instrumentalities <sup>3</sup>		679,995,564	AA+/Aaa
	\$	1,623,622,233	

<sup>&</sup>lt;sup>1</sup> – Fitch short-term rating.

## Investment Policy

The investment program of the County is established in accordance with the County's investment policy, pertinent bond resolutions, Sections 125 and 218.415, Florida Statutes, and Pinellas County Code Section 2-144 and Resolution 2023-70. The County's Investment Policy is designed to ensure the prudent management of funds, and the availability of operating and capital funds when required, while earning a competitive return within the policy framework. The primary objectives, in order of priority, of investment activity shall be safety, liquidity, and yield.

The County's investment policy, excluding the other Constitutional Officers, authorizes the following investments:

- Florida Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969, as provided in Section 163.01, Florida Statutes
- Securities and Exchange Commission registered money market funds
- Savings accounts and certificates of deposit in state-certified qualified public depositories, as defined in Section 280.02, Florida Statutes
- Direct obligations of the U.S. Treasury
- Obligations of Federal agencies and instrumentalities
- Commercial paper
- Repurchase Agreements
- Asset-Backed Corporate Notes

<sup>&</sup>lt;sup>2</sup> – Standard & Poor's short-term rating.

<sup>&</sup>lt;sup>3</sup> – Standard & Poor's / Moody's long-term rating.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

The Clerk of the Circuit Court and Comptroller, Property Appraiser, Supervisor of Elections, Tax Collector and Sheriff's investment policies are guided by Section 219.075, Florida Statutes - Investment of Surplus Funds by County Officers and Section 218.415, Florida Statutes - Local Government Investment Policies.

#### Credit Risk – Investments

The County's investment policy limits credit risk by restricting investments to the list provided above. Money market funds must maintain the highest credit quality rating from a nationally recognized statistical rating organization. Commercial paper must have a credit quality rated A1, P1 from a nationally recognized statistical rating organization.

#### Custodial Credit Risk – Investments

The County's investment policy requires the County to execute a third-party custodial safekeeping agreement with a commercial bank's trust department, which is separately chartered by the United States Government or the State of Florida. All securities purchased and collateral obtained by the County shall be properly designated as an asset of the County and held in safekeeping by the trust department.

#### Concentration of Credit Risk – Investments

The investment policy provides guidelines on maximum limits for security diversification with the option to further restrict or increase investment percentages from time to time based on market conditions, with bond covenant requirements excluded from the composition calculation. The portfolio was maintained within those guidelines.

The portion of the County's portfolio invested in Federal instrumentalities at fiscal year-end was as follows:

Issuer	Amount	Percent of Portfolio
Federal National Mortgage Association	\$ 92,672,800	6 %
Federal Farm Credit Bank	284,009,119	17 %
Federal Home Loan Bank	214,110,660	13 %
Federal Home Loan Mortgage Corporation	89,202,985	5 %
	\$ 679,995,564	

#### Interest Rate Risk – Investments

Section 218.415 of the Florida Statutes requires that the County's investment policy be structured to place the highest priority on the safety of principal and liquidity of funds. Investment of construction funds, bond fund reserves, and other non-operating funds shall have a term appropriate to the need of the funds, but in no event shall the maturities exceed five years. Reserve funds may be invested up to ten years if the maturity of such investments is made to coincide as nearly as practicable with the expected use of the funds. The weighted average duration of the portfolio shall not exceed three years. No surplus funds may be invested in a derivative investment, as defined in Section 218.45(5), Florida Statutes. FLGIT, FL PRIME and FLCLASS are external investment pools as defined in GASB 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools.

## NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

At September 30, the fair value of the County's portfolio categorized by maturity was as follows:

				Invest	estment Maturities in Years						
Investment Type		Fair Value		Less than 1		1-3	More than 3				
Certificate of Deposit	\$	387,070	\$	174,024	\$	213,046	\$	-			
External Investment Pools		335,437,823		335,437,823		-		-			
Money Market Funds		412,559		412,559		-		-			
Direct obligations of the U.S. Treasury		607,389,217		274,518,098		329,489,134		3,381,985			
Federal Agencies and Instrumentalities		679,995,564		170,502,873		508,962,642		530,049			
	\$	1,623,622,233	\$	781,045,377	\$	838,664,822	\$	3,912,034			

### Fair Value Measurements

In accordance with GASB Statement 72, Fair Value Measurement and Application, the County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

- Level 1 inputs are quoted prices in active markets for identical assets;
- Level 2 inputs are significant other observable inputs;
- Level 3 inputs are significant unobservable inputs.

The County has the following recurring fair value measurements as of September 30, 2023:

				Fair Va	alue	Measurement	ts Usi	ing	
Investment by fair value level		Total		Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Other Observable Inputs (Level 2)		Significant Unobservable Inputs (Level 3)	
Certificate of Deposit	\$	387,070	\$	387,070	\$	-	\$	-	
Money Market Funds		412,559		412,559		-		-	
Direct obligations of the U.S. Treasury		607,389,217		607,389,217		-		-	
Federal Agencies and Instrumentalities		679,995,564		-		679,995,564			
Total investments by fair value level	1,	288,184,410	\$	608,188,846	\$	679,995,564	\$	-	

## **Investments measured at Net Asset Value (NAV)**

FLGIT	58,565,936
FL PRIME	5,413,398
FLCLASS	250,474,092
FLCLASS - Enhanced Cash	20,984,397
Total investments measured at Net Asset Value	
(NAV)	\$ 335,437,823
Total investments measured at fair value	\$1,623,622,233

The categorization of the investments within the hierarchy is based upon the pricing transparency of the instrument and should not be perceived as the particular investment's risk.

Certificates of deposit and money market funds are valued using the quoted market prices.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

U.S. Treasury securities classified as Level 1 of the fair value hierarchy are valued using quoted prices at September 30 (or the most recent market close date if the markets are closed on September 30) in active markets from the custodian bank's primary external pricing vendors.

U.S. agencies and instrumentalities classified as Level 2 are evaluated prices from the custodian bank's external pricing vendors. The pricing methodology often involves the use of evaluation models such as matrix pricing, which is based on the securities' relationship to benchmark quoted prices.

Florida Local Government Investment Trust (FLGIT) is an external local government investment pool created by interlocal agreement under Florida Statute 163.01. It was sponsored by the Florida Court Clerks and Comptrollers and the Florida Association of Counties in 1991. The pool is supervised by an appointed Board of Trustees comprised of eligible participants of the program. The Board acts as the liaison between the participants, the custodian and the investment advisor. The FLGIT Day to Day Fund is a "2a-7" like fund. The fund is a Fitch AAAm rated money market product offering a fiscally conservative diversification option for Florida local governments. The objective of the fund is to provide investors with liquidity, stable share price and as high a level of current income as is consistent with preservation of principal and liquidity. The weighted average maturity is 38 days as of September 30, 2023.

Florida PRIME is the Local Government Surplus Funds Trust Fund managed by the State Board of Administration (SBA). It is an external investment pool that meets the requirements of GASB No. 79 *Certain External Investment Pools and Pool Participants*, which allows reporting the investment at amortized cost. The fund invests in short-term, high-quality fixed income securities. FL PRIME has a stable net asset value of one dollar and an AAAm S&P rating. The weighted average maturity is 36 days as of September 30, 2023.

Florida Cooperative Liquid Assets Securities System (FLCLASS) is an external local government investment pool created by interlocal agreement under Florida Statute 163.01. The pool is supervised by an appointed Board of Trustees comprised of eligible participants of the program. The Board acts as the liaison between the participants, the custodian, and the program administrator. The FLCLASS Prime-style fund is an S&P AAAm rated money market product offering a fiscally conservative diversification option for Florida local governments. The objective of the fund is to provide investors with liquidity, stable share price and as high a level of current income as is consistent with preservation of principal and liquidity. The weighted average maturity is 43 days as of September 30, 2023.

The FLCLASS Enhanced Cash fund is a FitchRatings AAAf/S1 product designed to complement the FLCLASS Prime-style fund for Florida governmental entities. The objective of the fund is to generate a high level of income while preserving capital by offering longer dated, fixed-income investments seeking to enhance returns while providing weekly liquidity. The FLCLASS Enhanced Cash fund has a variable share price, a higher weighted average maturity, and a longer target duration than the FLCLASS Prime-style fund. The weighted average maturity is 178 days as of September 30, 2023.

External investment pools used propriety information or single source pricing. This pricing includes the use of benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data.

There are no unfunded commitments within these local government investment pools except for FLCLASS Enhanced Cash which requires 5 days' notice prior to redemption.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### B. Component Units

**Deposits:** At September 30, the component units' deposits were covered by federal depository insurance or by collateral pledged with the State Treasurer pursuant to Chapter 280, Florida Statutes.

**Investments:** At September 30, investments, with their respective ratings were as follows:

	A	mortized Cost		Fa	air '	Valu	ıe	
Investment Type	Planning Council		Housing Finance Authority	Health Facilities Authoritie	s	С	Total omponent Units	Credit Rating
Florida PRIME	\$	111,440	\$ -	\$	-	\$	111,440	AAAm
FLCLASS Florida Surplus Asset Fund Trust (FL		-	1,093,425		-		1,093,425	AAAm
SAFE)		_	1,089,509		_		1,089,509	AAAm
<b>Total Investments</b>	\$	111,440	\$ 2,182,934	\$	_	\$	2,294,374	

## Investment Policy

The Housing Finance Authority's (HFA) investment policy authorizes the following investments:

- Florida Local Government Surplus Funds Trust Fund
- Securities and Exchange Commission registered money market funds
- Interest bearing time or demand deposits with any qualified depository institution
- Direct obligations of the U.S government or agency thereof
- Obligations of Federal agencies and instrumentalities
- · Contracts for the purchase and sale of government obligations as described in the Florida Housing Act

The other component units invest within the limitations of applicable Florida Statutes.

#### Credit Risk – Investments

Funds held under a bond resolution or other security agreement shall be invested with investment agreement providers that have a rating of at least "AAA" to "AA-" from Standard and Poor's Rating Services ("S&P"), or at least "Aaa" to "Aa3" from Moody's Investor Services Inc., and that otherwise satisfy any additional requirements imposed by the applicable bond resolution credit risk by limiting investments to securities listed by the HFA as permitted investments and by ensuring that financial institutions are considered authorized by the HFA. Authorized financial institutions are defined in the investment policy as financial institutions that have a rating of 150 or better and trustees that have a reported capital and surplus of not less than \$50,000,000 or such greater amount as may be provided in the applicable bond resolution or other security agreement.

#### Concentration of Credit Risk – Investments

The HFA diversifies its investment portfolio to minimize the impact of potential losses from one type of security or individual issuer. Credit quality ratings, weighted average maturities and concentration of credit risk permitted for Single Family bond program fund investments are based on policies provided in respective trust indentures, which vary among projects. Such investments are made at the direction of trustees based on the underlying trust indenture policies.

#### *Interest Rate Risk – Investments*

The HFA's investment policy to minimize interest rate risk is to structure the investment portfolio so that the securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

At September 30, the fair value of the component units' investments categorized by maturity was as follows:

<b>Investment Type</b>	F	air Value	Less than 1	1-3	More t	han 3
Florida PRIME	\$	111,440	\$ 111,440	\$ -	\$	_
FLCLASS		1,093,425	1,093,425	-		-
FL SAFE		1,089,509	1,089,509	-		_
Total	\$	2,294,374	\$ 2,294,374	\$ -	\$	_

The Component Units have the following investments measured at NAV:

Florida PRIME	\$ 111,440
FLCLASS	1,093,425
FL SAFE	1,089,509
Total	\$ 2,294,374

Florida PRIME is the Local Government Surplus Funds Trust Fund and meets all of the necessary criteria to elect to measure all of the investments at amortized cost. Chapter 218.409(8)(a), Florida Statutes, states that the principal balance within a LGIP trust fund is subject to withdrawal at any time. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest in the monies entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment advisory Council and the Participant Local Government Advisory council. With regard to liquidity fees, Chapter 218.409(4) provides authority for an LGIP to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made. At September 30, 2023, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value within Florida PRIME.

Florida Cooperative Liquid Assets Securities System (FLCLASS) is an external local government investment pool created by interlocal agreement under Florida Statute 163.01. The pool is supervised by an appointed Board of Trustees comprised of eligible participants of the program. The Board acts as the liaison between the participants, the custodian, and the program administrator. The fund is an S&P AAAm rated money market product offering a fiscally conservative diversification option for Florida local governments. The objective of the fund is to provide investors with liquidity, stable share price and as high a level of current income as is consistent with preservation of principal and liquidity. The weighted average maturity is 43 days as of September 30, 2023.

Florida Surplus Asset Fund Trust (FL SAFE) is an external local government investment pool created by interlocal agreement under Florida Statute 163.01. The pool is supervised by an appointed Board of Trustees comprised of eligible participants of the program. The Board acts as the liaison between the participants, the custodian, and the program administrator. The FL SAFE Stable NAV Fund is rated AAAm by S&P. The weighted average maturity of FL SAFE Stable NAV shall not exceed sixty days; the weighted average life shall not exceed 120 days. FL SAFE Variable NAV Fund is rated AAAf/S1 by S&P. At September 30, 2023 100% of the Authority's portfolio was in the FL SAFE Stable NAV Fund.

There are no unfunded commitments or redemption restrictions within these local government investment pools, except for FL SAFE Variable NAV which requires that withdrawals may only be made on the third Wednesday of each month with at least two weeks' advance notice.

## NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

## **NOTE 5 - Receivables and Payables**

## A. Receivables, net of allowances, at year end were as follows:

	Accounts	Notes	Leases	Interest	Special Assessments	Other Governments	Total
Governmental activities:							
General	\$ 2,965,109	\$ -	\$ 364,449	\$ 1,219,539	\$ -	\$ 17,042,241	\$ 21,591,338
Capital Projects	-	-	-	1,392,000	-	61,130,209	62,522,209
Emergency Medical Service	23,709,083	-	-	375,767	-	196,937	24,281,787
American Rescue Plan Act	-	-	-	599,365	-	-	599,365
Nonmajor Governmental	486,975	49,523,779	19,999,019	1,164,798	311,018	10,576,732	82,062,321
Internal Service	476,552			801,296		42,240	1,320,088
Total fund statements	27,637,719	49,523,779	20,363,468	5,552,765	311,018	88,988,359	192,377,108
Total governmental activities	\$ 27,637,719	\$ 49,523,779	\$ 20,363,468	\$ 5,552,765	\$ 311,018	\$ 88,988,359	\$ 192,377,108
Amounts not due within one year	\$ -	\$ 49,146,542	\$ 19,865,216	\$ -	\$ -	s -	\$ 69,011,758
Business-type activities:	Ψ	ψ 19,1 10,3 12	ψ 17,003,210	Ψ	Ψ		Ψ 0,011,730
Water System	\$ 11,700,939	\$ 18,940,453	s -	\$ 501,568	\$ -	\$ 24,743,439	\$ 55,886,399
Sewer System	12,099,479	<u>-</u>	<u>-</u>	344,252	660	3,847,829	16,292,220
Solid Waste System	9,790,510	-	-	1,619,608	-	2,985,619	14,395,737
Airport	2,026,261	-	82,347,093	364,020	-	1,021,742	85,759,116
Total business-type activities	\$ 35,617,189	\$ 18,940,453	\$ 82,347,093	\$ 2,829,448	\$ 660	\$ 32,598,629	\$ 172,333,472
Amounts not due in one year	\$ -	\$ 15,514,762	\$ 75,158,860	\$ -	\$ -	\$ -	\$ 90,673,622

## B. Payables at year end were as follows:

	Vouchers	Accrued Liabilities	Contracts	Deposits and Other	Other Governments	Total	
Governmental activities:							
General	\$ 20,341,196	\$ 12,040,801	\$ -	\$ 2,739,790	\$ 8,995,524	\$ 44,117,311	
Capital Projects	17,817,320	-	4,096,561	-	19,596,705	41,510,586	
Emergency Medical Service	10,983,654	115,540	-	-	973,736	12,072,930	
American Rescue Plan Act	4,104,252	653	-	-	-	4,104,905	
Nonmajor Governmental	14,498,983	1,412,187	61,048	746,745	3,864,669	20,583,632	
Internal Service	7,220,463	636,814			27,428	7,884,705	
Total fund statements	74,965,868	14,205,995	4,157,609	3,486,535	33,458,062	130,274,069	
Accrued interest payable	-	42,628	-	-	-	42,628	
Pollution remediation obligation not payable from current resources				9,494,250		9,494,250	
Total governmental activities	\$ 74,965,868	\$ 14,248,623	\$ 4,157,609	\$ 12,980,785	\$ 33,458,062	\$ 139,810,947	
<b>Business-type activities:</b>							
Water System	\$ 9,215,504	\$ 346,564	\$ 38,183	\$ 8,218,299	\$ 1,631,089	\$ 19,449,639	
Sewer System	9,408,392	362,825	792,372	-	295,195	10,858,784	
Solid Waste System	11,200,370	123,237	190,676	368,136	114,342	11,996,761	
Airport	1,938,790	125,335	587,467	1,224,700	16,762	3,893,054	
Total business-type activities	\$ 31,763,056	\$ 957,961	\$ 1,608,698	\$ 9,811,135	\$ 2,057,388	\$ 46,198,238	

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### C. Note Receivable Tampa Bay Water

Tampa Bay Water, a jointly governed organization consisting of members from the counties of Pinellas, Hillsborough and Pasco and the cities of St. Petersburg, Tampa and New Port Richey, is now the exclusive regional wholesale water supplier for the tri-county area. Under an interlocal agreement, member governments, with the exception of the City of Tampa, transferred ownership or rights to their water supply resources to Tampa Bay Water. The County transferred its interests for cash upon closing and the remainder is to be received as credits toward annual water purchases through October 1, 2028. The value of the credits totaling \$18,940,453 is recorded in current and long term notes receivable of \$3,425,691 and \$15,514,762 respectively.

#### D. Mortgage Notes Receivable - Affordable Housing Programs

Notes receivable in the nonmajor governmental funds totaling \$49,523,779 represent low interest mortgage notes to finance multi- family and single family construction and rehabilitation projects as a part of the County's affordable housing program. Affordable housing development programs provide mortgage loans for the acquisition, rehabilitation, and construction of multi-family housing development projects, along with down payment assistance loans to qualified buyers. The sources of funding for these projects are the State Housing Initiative Partnership (SHIP) program, Pinellas County Housing Trust Fund, Federal Home Investment Partnership (HOME) program, Community Development Block Grant (CDBG) program and ARRA-Neighborhood Stabilization program.

The County currently has the following programs to help provide affordable housing to County residents: (a) the owner-occupied rehabilitation loan program allows qualified residents to apply for a mortgage loan for rehabilitation purposes; and (b) new construction or rehabilitation of multi-family projects. The County previously offered The First Time Home Buyers Down Payment Assistance program, which provides qualified first-time home buyers with a mortgage loan for down payment assistance. The loan is payable upon sale of the house, but will be forgiven if the borrower remains in the house for 30 years.

Liens have been recorded in the official records for the properties acquired for each of the programs described above and, in certain cases, a third-party administrator manages loan repayments. Notes receivable, net of applicable allowance for doubtful accounts, for these programs at September 30, 2023, which are reported in "accounts and notes receivable, net", were as follows:

~ ~	A	Allowance for Doubtful Accounts		rtgage Notes ceivable, net
\$ 39,815,729	\$	(14,472,659)	\$	25,343,070
30,436,727		(9,817,476)		20,619,251
 4,379,718		(818,260)		3,561,458
\$ 74,632,174	\$	(25,108,395)	\$	49,523,779
Rec	30,436,727 4,379,718	Mortgage Notes           Receivable, gross           \$ 39,815,729           \$ 30,436,727           4,379,718	Receivable, gross         Accounts           \$ 39,815,729         \$ (14,472,659)           30,436,727         (9,817,476)           4,379,718         (818,260)	Mortgage Notes Receivable, gross         Doubtful Accounts         Mo Re           \$ 39,815,729         \$ (14,472,659)         \$ (9,817,476)           4,379,718         (818,260)

### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### NOTE 6 - Interfund Receivables, Payables and Transfers

#### A. Balances at fiscal year end of interfund receivables and payables were as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Capital Projects	48,111
	Emergency Medical Service	23,116
	Nonmajor Governmental	246,427
	Enterprise Funds	125
	Internal Service	37,001,111
Emergency Medical Service	General Fund	587,673
Enterprise Funds	General Fund	289
Nonmajor Governmental	General Fund	11,282,105
Internal Service	General Fund	35,998,401
	Nonmajor Governmental	74,790
Total		\$ 85,262,148

Amounts due to or due from other funds resulted from the time between the receipt of goods and the provision of services and the related reimbursement as a part of normal business operations. All balances are expected to be repaid within one year. Interfund advances result from \$33,927,689 owed by the Employee Health Fund to the General Fund for Sheriff Operations and \$35,104,426 owed by the General Fund for Sheriff's Operations to the Sheriff's Health Benefits Fund. These amounts represent obligations to fund Sheriff health-related benefits and are long-term in nature; therefore, they are reported as interfund advances in the financial statements.

### B. Transfers to/from other funds for the period were as follows:

Transfers to Fund	Transfers from Fund	Amount
General Fund	Emergency Medical Service	2,427,735
	American Rescue Plan Act	900,000
	Nonmajor Governmental	2,141,272
Capital Projects	General Fund	1,600,000
	Nonmajor Governmental	11,051,450
Emergency Medical Service	General Fund	567,397
Nonmajor Governmental	General Fund	39,035,923
Internal Service	Internal Service	10,270,766
Total		\$ 67,994,543

Transfers are used to (1) move funds as required by statutes, ordinances, or budget, (2) use unrestricted revenues of the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, (3) provide matching funds for the County's portion of grant agreements, (4) and provide funding for various capital projects by means of transfers.

## NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

## **NOTE 7 - Capital Assets**

## A. Capital asset activity for the fiscal year was as follows:

	Beginning*	Increases	Decreases	Ending
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 391,969,648	\$ 1,905,655	\$ (10,060)	\$ 393,865,243
Construction in progress	243,354,646	101,034,063	(95,465,613)	248,923,096
Total capital assets not being depreciated	635,324,294	102,939,718	(95,475,673)	642,788,339
Capital assets being depreciated and amortized:				
Buildings	757,902,495	14,968,104	(13,058,394)	759,812,205
Improvements other than building	392,598,180	13,072,528	(2,608,164)	403,062,544
Equipment	261,376,305	27,964,776	(19,137,917)	270,203,164
Intangibles	63,866,488	601,991	(1,096,600)	63,371,879
Infrastructure	1,607,617,703	63,158,848	(85,831)	1,670,690,720
Right-to-use leased land	35,588	-	-	35,588
Right-to-use leased buildings	38,747,937	7,880,690	(10,247,071)	36,381,556
Right-to-use leased equipment	1,671,832	496,464	(885,685)	1,282,611
Right-to-use SBITA *	6,210,117	634,689		6,844,806
Total capital assets being depreciated and amortized	3,130,026,645	128,778,090	(47,119,662)	3,211,685,073
Less accumulated depreciation and amortization for:				
Buildings	(314,887,684)	(21,708,938)	10,523,125	(326,073,497)
Improvements other than buildings	(265,582,239)	(10,837,816)	2,283,906	(274, 136, 149)
Equipment	(189,340,668)	(18,150,178)	16,490,534	(191,000,312)
Intangibles	(33,781,313)	(3,161,280)	1,096,600	(35,845,993)
Infrastructure	(790,662,266)	(36,601,123)	25,505	(827,237,884)
Right-to-use leased land	(10,676)	(10,676)	-	(21,352)
Right-to-use leased buildings	(4,574,170)	(4,247,223)	2,139,148	(6,682,245)
Right-to-use leased equipment	(423,472)	(470,672)	365,239	(528,905)
Right-to-use SBITA *		(2,236,551)		(2,236,551)
Total accumulated depreciation and amortization	(1,599,262,488)	(97,424,457)	32,924,057	(1,663,762,888)
Total depreciated and amortized capital assets, net	1,530,764,157	31,353,633	(14,195,605)	1,547,922,185
Governmental activities capital assets, net	\$2,166,088,451	\$ 134,293,351	\$ (109,671,278)	\$2,190,710,524

<sup>\*</sup> Beginning balance as restated. See Note 21.

## NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

**NOTE 7 - Capital Assets, continued** 

	Beginning*	Increases	Decreases	Ending	
Business-type activities:					
Capital assets not being depreciated:					
Land	\$ 69,746,583	\$ -	\$ -	\$ 69,746,583	
Construction in progress	114,037,751	51,985,801	(84,582,834)	81,440,718	
Total capital assets not being depreciated	183,784,334	51,985,801	(84,582,834)	151,187,301	
Capital assets being depreciated:					
Buildings	185,754,869	4,628,964	(1,297,449)	189,086,384	
Improvements other than buildings	2,312,513,525	79,610,007	(3,349,058)	2,388,774,474	
Equipment	41,397,486	3,883,440	(2,441,483)	42,839,443	
Intangibles	9,028,409	-	-	9,028,409	
Right-to-use SBITA *	8,374,069	93,792		8,467,861	
Total capital assets being depreciated and amortized	2,557,068,358	88,216,203	(7,087,990)	2,638,196,571	
Less accumulated depreciation and amortization for:					
Buildings	(92,692,971)	(6,805,171)	545,019	(98,953,123)	
Improvements other than buildings	(1,039,712,638)	(53,870,421)	925,433	(1,092,657,626)	
Equipment	(26,345,696)	(2,673,360)	1,820,485	(27,198,571)	
Intangibles	(4,554,290)	(635,182)	-	(5,189,472)	
Right-to-use SBITA *	-	(1,277,265)	-	(1,277,265)	
Total accumulated depreciation and amortization	(1,163,305,595)	(65,261,399)	3,290,937	(1,225,276,057)	
Total depreciated and amortized capital assets, net	\$1,393,762,763	\$ 22,954,804	\$ (3,797,053)	\$1,412,920,514	
Business-type activities capital assets, net	\$1,577,547,097	\$ 74,940,605	\$ (88,379,887)	\$1,564,107,815	

<sup>\*</sup> Beginning balance as restated. See Note 21.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

### B. Depreciation and amortization expense was charged to functions as follows:

Governmental activities:	
General government	\$ 14,682,141
Public safety	25,893,937
Physical environment	9,650,811
Transportation	31,907,162
Economic environment	1,149,922
Human services	874,709
Culture and recreation	5,625,422
Subtotal	89,784,104
Internal service funds	7,640,353
Total governmental activities	\$ 97,424,457
Business-type activities:	 
Water System	12,912,694
Sewer System	22,899,501
Solid Waste System	18,591,571
Airport	10,857,633
Total business-type activities	\$ 65,261,399

#### **NOTE 8 - Leases**

### A. Leases Receivable

The County is a lessor for noncancellable leases of land, buildings, and equipment. The County recognizes a lease receivable and a deferred inflow of resources in the government-wide, proprietary fund and governmental fund financial statements.

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the term of the lease.

**Governmental Activities** - Leases receivable are for land, buildings and equipment. The interest rate on these leases range from 0.438% - 4.190%. Due dates range from October 2023 to October 2069. Inflows of \$4,706,163 were recognized during the fiscal year ended September 30, 2023, related to these leases.

**Business-Type Activities -** Leases receivable are for land and buildings at St. Pete-Clearwater International Airport. The interest rate on these leases range from 0.438% - 4.190%. Due dates range from September 2024 to November 2082. Inflows of \$9,860,650 were recognized during the fiscal year ended September 30, 2023, related to these leases.

### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

The payments for lease receivables are expected to be received in the subsequent years are as follows:

	 Governmen	tal Ac	tivities	 <b>Business-type Activities</b>					
Fiscal year ending	Principal Intere			Principal	Interest				
2024	\$ 779,173	\$	568,185	\$ 7,188,232	\$	1,864,154			
2025	211,948		565,847	4,032,308		1,812,870			
2026	214,524		563,127	4,125,557		1,764,432			
2027	203,902		560,220	3,459,517		1,714,930			
2028	118,134		558,942	3,439,262		1,666,903			
2029-2033	97,882		2,806,071	9,976,469		7,706,697			
2034-2038	209,321		2,803,211	8,095,043		6,750,175			
2039-2043	758,829		2,733,521	8,023,586		5,775,155			
2044-2048	1,479,281		2,569,309	8,621,001		4,711,333			
2049-2053	2,411,386		2,282,039	6,636,665		3,652,635			
2054-2058	3,604,517		1,836,450	6,378,723		2,635,995			
2059-2063	5,118,440		1,189,131	5,379,596		1,711,207			
2064-2068	4,593,392		427,602	3,909,341		899,477			
2069-2073	562,739		9,294	1,189,312		525,092			
2074-2078	_			942,063		302,874			
2079-2083	_		_	950,418		87,031			
	\$ 20,363,468	\$	19,472,949	\$ 82,347,093	\$	43,580,960			

#### **B.** Regulated Leases

The County has leases that are not recognized as receivables or within deferred inflows of resources as they meet the definition of a regulated lease. These leases are generally aeronautical in nature and are subject to certain regulations set forth by the Federal Aviation Administration (FAA). The leases with the airlines are related to the main terminal buildings and are leased on a preferential use basis. The County recognized lease revenue during FY 2023 related to these regulated leases of \$154,218, which was recognized as rent revenue in the Airport Enterprise Fund. The FY 2023 regulated lease revenue includes \$15,600 from variable leases which is not included in the future expected minimum payments.

Future minimum payments under these regulated leases are expected as follows:

Fiscal year ending	A	Amount
2024	\$	138,618
2025		3,190
	\$	141,808

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### **NOTE 9 - Closure and Post Closure Care Costs**

#### A. Closure and Post Closure Care Costs

The County operates a Class I landfill, which is comprised of the South and West landfill in Bridgeway Acres and the Sod Farm, for waste disposal. On an annual basis, the sites are subject to an Aerial Topographic Survey showing the change in each site's waste profile to determine a reasonable estimate of the remaining disposal capacity and site life.

The County has reported \$52,600,334 as landfill closure and post closure care liability at year end in the Solid Waste System Enterprise Fund. This represents the cumulative amount reported to date based on the use of 19 percent of the estimated capacity of the South and West landfill in Bridgeway Acres and The Sod Farm. The County will recognize the remaining estimated cost of closure and post closure care of \$220,676,548 as the remaining capacity is filled for Bridgeway Acres and the Sod Farm. These amounts are based on the total estimated costs to perform all closure and post closure care at fiscal year end. The County expects to run out of capacity at the South landfill in the year 2046, at the West landfill in the year 2078 and the Sod Farm in the year 2096. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The County expects that future inflation costs will be paid from interest earnings or from charges to future landfill users.

The County is required by state and federal laws and regulations to provide financial assurance for closure and post closure care costs. The County has chosen to meet the financial test as defined in 40 CFR, Chapter 1, Subpart H, Section 264.

#### **NOTE 10 - Long-term Debt**

#### PRIMARY GOVERNMENT

#### A. Revenue notes outstanding related to business-type activities at fiscal year end were as follows:

	Issued			Current		I	Noncurrent		Total
Sewer Revenue Note, Series 2008 A, dated 7/09/08, due in annual installments through 2028, 4.41%	\$	42,005,000	\$		-	\$	35,530,000	\$	35,530,000
Sewer Revenue Refunding Note,									
Series 2008 B-1, dated 7/09/08, due in annual installments through 2024, 4.24%		32,700,000			-		5,165,000		5,165,000
Sewer Revenue Refunding Note,									
Series 2016, dated 7/05/16, due in annual installments through 2024, 2.2%		14,733,000			-		1,985,000		1,985,000
Sewer Revenue Refunding Note,									
Series 2021B, dated 1/20/21, due in annual installments through 2032, 2.0%		5,292,000			-		5,276,000		5,276,000
Sewer Revenue Refunding Note,									
Series 2022, dated 7/5/2022, due in annual installments through 2031, 1.17%	\$	40,862,000 135,592,000	_		<u>-</u>	\$	33,155,000 81,111,000	\$	33,155,000 81,111,000

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

### B. Changes in long-term obligations for the fiscal year were as follows:

	(	Beginning Balance as restated, see Note 21)		Additions	Reductions		Ending Balance			Due Within One Year
Governmental activities:										
Notes from direct borrowings	\$	6,318,081	\$	-	\$	(4,218,412)	\$	2,099,669	\$	2,099,669
Claims and judgments		39,639,435		124,057,228		(123,025,312)		40,671,351		15,993,026
Compensated absences		67,520,722		50,908,209		(44,464,226)		73,964,705		44,095,439
Lease obligations		35,905,598		8,525,217		(13,132,812)		31,298,003		3,818,778
Subscription based information	¢	( 210 117	ď	505 921	¢	(2.527.704)	ď	4 100 224	ø	2 575 502
technology arrangements	\$	6,210,117	\$	505,821	\$	(2,527,704)	\$	4,188,234	\$	2,575,592
Total governmental activities long-term obligations	\$	155,593,953	\$	183,996,475	\$	(187,368,466)	\$	152,221,962	\$	68,582,504
<b>Business-type activities:</b>										_
Notes from direct placements		92,468,000		-		(11,357,000)		81,111,000		-
Closure care costs		47,932,398		4,667,936		-		52,600,334		-
Compensated absences		4,495,481		4,794,642		(4,050,584)		5,239,539		4,354,056
Subscription Based Information										
Technology Agreements		8,374,069		61,492		(1,156,237)		7,279,324		1,220,913
Total business-type activities long-term obligations	\$	153,269,948	\$	9,524,070	\$	(16,563,821)	\$	146,230,197	\$	5,574,969

Net pension liability of \$653,085,046, consisting of governmental activities of \$619,575,299 and business type activities of \$33,509,747, and other post employment benefits liability of \$393,966,460 consisting of governmental activities of \$378,499,515 and business type activities of \$15,466,947 are excluded from the long-term obligations table above, yet are included in the long- term liabilities balance on the Statement of Net Position. The detail of those liabilities are included in Note 15 and Note 16 respectively. Additionally, pollution remediation obligations consisting of \$9,494,250 of governmental activities are excluded from the table above but are in included in the long-term liabilities balance on the Statement of Net Position. Pollution remediation obligations are described in Note 18.

Notes from direct borrowings related to governmental activities is \$2,099,669. The County has entered into lease purchase agreements to finance the acquisition of County equipment including agency vehicles, a helicopter, and airplane. The County makes either semi-annual or annual payments to the financing entity for the use of the equipment and the debt is secured by the underlying capital assets that have been financed. The lease purchase agreements contain a provision that in an event of default, outstanding amounts become immediately due within the current appropriation period should the County be unable to make payment. There are no provisions within the outstanding debt for the business-type activities that require note disclosure within the financial statements.

Within the business-type activities, the Sewer Revenue Bonds and Notes from direct placement are payable from and secured by a first lien upon and a pledge of the net revenues derived from the operation of the Sewer System. The reserve fund requirement has been met through the purchase of surety bonds. The following terms specified in the debt agreements are related to events of default with finance-related consequences. Failure to pay amounts when due, which could lead to a Default Rate of interest being applied to the outstanding amount due until paid. The highest of the default rates is 4% over the base rate. There is insurance through surety bonds that pay the bondholders where the County fails to do so. In the event that insurance pays, the surety has full control over where the system revenues will flow until the amounts paid by the surety are repaid. In the event that tax-exempt debt is later determined to be taxable to the bondholders, in whole or in part, amounts due increase by additions in tax, interest and penalties, and any arrears in interest that are required to be paid to the United States of America by the bondholder or former bondholders. All such additional interest, additions to tax, penalties and interest shall be paid by the County within sixty (60) days following the Determination of Taxability and demand by the Bondholder.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

Claims and judgments in the governmental activities are liquidated in the internal service funds. Compensated absences, other post employment benefit liabilities, and net pension liabilities are liquidated in the respective general, special revenue, or proprietary funds from which expenses are paid.

### C. Debt service requirements related to long-term debt at fiscal year end were as follows:

	Governmental Activities				<b>Business-type Activities</b>					
	 Notes from Direct Borrowings			Notes from Direct Placements						
Fiscal year ending	 Principal		Interest		Principal		Interest			
2024	\$ 2,099,669	\$	25,175	\$	-	\$	1,176,369			
2025	-		-		11,692,000		2,178,846			
2026	-		-		12,175,000		1,803,548			
2027	-		-		12,599,000		1,382,687			
2028	-		-		13,036,000		945,710			
2029-2033	-		-		31,609,000		1,082,374			
	\$ 2,099,669	\$	25,175	\$	81,111,000	\$	8,569,534			

#### D. Leases Payable

The County is a lessee for noncancellable leases of land, building, office space and equipment. The County recognizes a lease liability and an intangible right-to-use lease asset in the government-wide and proprietary fund financial statements, as applicable. The County recognizes lease liabilities with an initial, individual value of \$50,000 or more.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the term of the lease.

Leases payable are for land, buildings and equipment. The interest rate on these leases range from 0.438% - 3.548%. Due dates range from October 2023 to December 2042.

Fiscal year ending	Principal Principal			Interest
2024	\$	3,818,778	\$	590,498
2025		3,402,471		537,461
2026		2,336,059		489,930
2027		1,831,876		449,174
2028		1,722,323		410,151
2029-2033		9,684,429		1,399,317
2034-2038		6,309,823		431,062
2039-2043		2,192,244		84,797
	\$	31,298,003	\$	4,392,390

#### F. Subscription Based Information Technology Arrangements Payable

The County records the value of the right-to-use subscription IT assets in accordance with GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA). The right-to-use subscription IT asset is amortized each year for the term of the contract or useful life of the underlying asset. The County recognizes SBITA liabilities with an initial, individual value of \$50,000 or more. At September 30, 2023, the County has twenty-one qualifying SBITAs.

The interest rate on these SBITAs range from 3.201% - 3.333%. Due dates range from January 2024 to July 2029.

## NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

The remaining principal and interest payments requirements for the SBITA obligation debt as of September 30, 2023, are as follows:

	 Governmental Activities			Business-type Activities			
Fiscal year ending	Principal		Interest		Principal		Interest
2024	\$ 2,575,592	\$	96,055	\$	1,220,914	\$	214,715
2025	1,036,594		36,912		1,219,416		176,173
2026	495,228		5,063		1,205,768		137,265
2027	80,820		984		1,244,923		98,110
2028					1,285,350		57,683
2029	 <u> </u>		<u> </u>		1,102,953		16,241
	\$ 4,188,234	\$	139,014	\$	7,279,324	\$	700,187

### **COMPONENT UNITS**

## A. Changes in long-term obligations for the fiscal year were as follows:

	Beginning Balance	Additions	Additions Reductions		Due Within One Year
<b>Housing Finance Authority</b>					
Bonds payable	\$ 48,857,148	\$ 25,124,018	\$ -	\$ 73,981,166	\$ 995,000
Due to other governments	1,011,580	-	(1,437)	1,010,143	-
Other liabilities	4,454,937	-	(90,965)	4,363,972	-
Lease liability	14,365	197,402	-	211,767	41,957
Planning Council					
Compensated absences	220,355	106,174	(80,800)	245,729	206,412
Lease liability	701,077		(63,270)	637,807	68,602
Total component unit long-term obligations	\$ 55,259,462	\$ 25,427,594	\$ (236,472)	\$ 80,450,584	\$ 1,311,971

Net pension liability and other post employment benefits are excluded from the long-term obligations table above, yet are included in the long-term liabilities balance on the Statement of Net Position. The detail of those liabilities are included in Note 15 and Note 16 respectively.

## NOTES TO THE FINANCIAL STATEMENTS September 30, 2023

## B. Detail of bonds outstanding for the Pinellas County Housing Finance Authority (HFA):

Bonds are issued in the form of serial, term and capital appreciation bonds. The annual percentage rate, maturity, principal balance outstanding, and other information related to bond indebtedness at fiscal year end are as follows:

Series	Type	Rate	Maturity	Outstanding
2009 Single-Family Master Indenture Issues:				
2011B	Term	2.32 % - 4.10 %	2024 - 2041	\$ 2,620,000
2012A	Term	2.71 %	2024 - 2042	2,680,000
2014A	Term	2.90 % - 3.40 %	2036 - 2045	3,062,237
2015A	Term	2.90 % - 3.35 %	2037 - 2045	4,029,771
2015B	Term	3.35 %	2046	3,253,921
2016A	Serial	2.20 % - 2.65 %	2024 - 2026	205,000
	Term	3.20 % - 3.80 %	2027 - 2046	4,115,000
2019A	Serial	1.85 % - 2.55 %	2024 - 2030	950,000
	Term	2.875 % - 4.00 %	2031 - 2050	8,095,000
2021A	Serial	0.55 % - 2.00 %	2024 - 2032	1,185,000
	Term	2.12 % - 3.00 %	2033 - 2052	6,285,000
2021B	Term	2.00 %	2051	5,646,784
2022A	Serial	3.25 % - 4.45 %	2024 - 2033	2,185,000
	Term	4.75 % - 6.00 %	2034 - 2054	12,710,000
2023A	Serial	3.30 % - 4.05 %	2024 - 2033	1,740,000
	Term	4.40 % - 5.75 %	2034 - 2054	13,660,000
Total outstanding bonds				\$ 72,422,713

### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### C. Debt service requirements related to HFA bonds payable at fiscal year end were as follows:

Fiscal year ending	Principal			Interest
2024	\$	995,000	\$	2,768,614
2025		1,220,000		2,735,254
2026		1,255,000		2,696,724
2027		1,340,000		2,652,635
2028		1,390,000		2,607,880
2029-2033		7,765,000		12,278,338
2034-2038		11,303,208		10,603,004
2039-2043		11,035,000		8,385,437
2044-2048		20,482,721		5,023,781
2049-2053		15,456,784		1,536,787
2054-2055		180,000		5,363
Total Bonds Outstanding		72,422,713		51,293,817
Unamortized bond premium		1,558,453		
Total	\$	73,981,166	\$	51,293,817

Assets of the various HFA programs are pledged for payment of principal and interest on the applicable bonds. Each issue is collateralized by a separate collateral package. In addition, certain assets are further restricted for payment of principal and interest in the event that the related debt service and other available funds are insufficient.

Provisions of the bond resolutions provide for various methods of redemption. Bonds are to be redeemed at par, primarily from repayments of mortgage loans securing issues, from unexpended bond proceeds and excess program revenues. Bonds are generally redeemable at the option of the HFA at premiums up to 5%. Certain term bonds require mandatory sinking fund payment for their redemption.

Pursuant to various trust indentures and loan agreements, the assets and equity of the programs are restricted as to use. Upon satisfaction of all bondholder indebtedness and payment of all remaining expenses, funds are disbursed to the HFA or the respective entity as described in the trust indenture or loan agreement.

#### D. Leases Payable

The Housing Finance Authority and Planning Council are lessees for noncancellable leases of a copier and buildings. The interest rate on these leases range from 3.62% - 5.96%. Due dates range from September 2027 to December 2030.

Fiscal year ending	]	Principal	Interest			
2024	\$	110,559	\$	35,271		
2025		120,245		29,872		
2026		130,526		23,994		
2027		141,455		17,872		
2028		111,542		11,333		
2029-2031		235,247		10,431		
	\$	849,574	\$	128,773		

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### **NOTE 11 - Commitments, Contingencies and Guarantees**

#### A. Construction Commitments

A construction commitment is defined as the difference between the contract price and the amount paid on that contract. Construction commitments at fiscal year-end were:

Governmental Activities	\$ 154,052,088
Water System	9,176,266
Sewer System	20,872,947
Solid Waste System	7,530,787
Airport	 9,140,437
Total Construction Commitment	\$ 200,772,525

#### **B.** Federal and State Grants

Grant funds received by the County are subject to audit by grantor agencies and independent auditors. Audits of these grants may result in disallowed costs, which may constitute a liability of the applicable funds. The County feels that disallowed costs, if any, would be immaterial to its financial statements.

#### **NOTE 12 - Restricted Net Position**

The County's restricted net position at fiscal year end was as follows:

	Governmental Activities			Business-type Activities		
Restricted by:				_		
Enabling legislation	\$	665,889,980	\$	-		
Grants		66,298,114		-		
Other legally enforceable restrictions		22,091,512		16,567,833		
Total restricted net position	\$	754,279,606	\$	16,567,833		

#### **NOTE 13 - Fund Balances**

Fund balances are classified as either spendable or nonspendable. Spendable fund balances are further classified based on the extent to which there are external and internal constraints on the use of funds. The classifications are as follows:

Nonspendable fund balances are not in spendable form or are legally or contractually required to be maintained intact. Inventory and prepaid items fall in this category.

Spendable fund balances are classified based on the County's ability to control the spending of the funds.

Restricted fund balances can only be spent for specific purposes imposed by external parties such as creditors, grantors, contributors, or laws or regulations or imposed by law through constitutional provisions or enabling legislation.

Committed fund balances can only be used for specific purposes imposed by formal action of the Board by ordinance, the County's highest level of decision-making authority. Modifying or rescinding the specific purposes that committed fund balances can be used for requires formal action of the Board in the same form as the original action.

## NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

Assigned fund balances are intended to be used for specific purposes but are not restricted or committed. The Board can assign fund balance and as part of its budget policy, adopted by formal Board resolution, has delegated authority to the County Administrator to assign fund balances for specific uses.

Unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been included in other classifications and deficit balances resulting from overspending for specific purposes in other governmental funds. There were no deficit fund balances at fiscal year end.

## NOTES TO THE FINANCIAL STATEMENTS September 30, 2023

The purposes for fund balance shown on the face of the Balance Sheet - Governmental Funds were as follows:

	General	Capital Projects	Emergency Medical Service	Nonmajor Governmental Funds	Total Governmental Funds
Fund balances					
Nonspendable:					
Inventory	\$ 1,552,969	\$ -	\$ -	\$ 3,838,208	\$ 5,391,177
Prepaid items	1,952,383	28,930	7,842	577,479	2,566,634
Total nonspendable	3,505,352	28,930	7,842	4,415,687	7,957,811
Spendable:					
Restricted					
Sheriff services	2,131,246	-	-	139,691	2,270,937
Capital programs	-	350,258,397	-	-	350,258,397
EMS	-	-	94,295,613	-	94,295,613
Transportation	-	7,712,422	-	28,863,363	36,575,785
Health services	-	-	-	2,471,324	2,471,324
Community development	-	-	-	18,665,941	18,665,941
Industrial development	-	-	-	5,249,405	5,249,405
Animal Welfare Trust	-	-	-	600,798	600,798
Emergency phone services	-	-	-	5,982,788	5,982,788
PCCLB	-	-	-	216,963	216,963
Fire protection	-	-	-	37,381,458	37,381,458
Air pollution control	-	-	-	527,167	527,167
Radio communications	-	-	-	296,458	296,458
Drug abuse programs	-	-	-	20,097	20,097
<b>Building Review Services</b>	-	-	-	4,784,696	4,784,696
Paving and drainage	-	-	-	310,802	310,802
Court operations	-	-	-	1,400,789	1,400,789
Public records					
modernization	-	-	-	15,075,906	15,075,906
Library services	-	-	-	635,756	635,756
Recreational and library	-	-	-	385,599	385,599
Community services	-	-	-	6,482,569	6,482,569
Street lighting services	-	-	-	27,709	27,709
Stormwater utility services	-	-	-	14,078,690	14,078,690
Tourist development	-	-	-	184,165,480	184,165,480
Opioid Abatement				14,913,261	14,913,261
Total restricted	2,131,246	357,970,819	94,295,613	342,676,710	797,074,388
Committed					
Tree services	-	-	-	1,261,739	1,261,739
Affordable housing				2,332,114	2,332,114
Total committed	-	-	-	3,593,853	3,593,853
Assigned					
Subsequent year	89,704,130				89,704,130
Total assigned	89,704,130	-	-	-	89,704,130
Unassigned	205,025,649				205,025,649
Total fund balances	\$300,366,377	\$357,999,749	\$ 94,303,455	\$ 350,686,250	\$1,103,355,831

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

The Board has adopted a formal policy to maintain the fund balance of the General Fund at a level no less than 15% of total General Fund resources.

Restricted amounts are used first when both restricted and unrestricted fund balances are available for use for the same purposes. Committed balances are used prior to assigned, and assigned fund balances are used prior to unassigned balances when available for use for the same purpose.

## NOTE 14 - Risk Management

#### A. Risk Financing Fund

The County is exposed to various risks of loss, including employee injuries, property losses, and various legal liability exposures such as auto liability, general liability, pollution, cyber risk, and errors and omissions. The County is substantially self-insured and accounts for and finances its claims within the self-insured retention through the Risk Financing Fund, an internal service fund. Under this program, the Risk Financing Fund provides coverage for up to \$2 million per occurrence and/or claim for workers' compensation and \$1 million per occurrence and/or claim liability. Negligence claims in excess of the statutory limits set in Section 768.28, Florida Statutes, which provide for limited sovereign immunity of \$200,000/ \$300,000 per occurrence usually can only be recovered through an act of the State Legislature known as a claims bill. In the event a claims bill is filed and awarded, and /or the claim is in excess of the County's self-insured retention, the County has transferred additional risks through the purchase of commercial insurance policies. Workers' compensation coverage is purchased for statutory limits per Florida Statute 440 with employer's liability of \$2,000,000 each accident with a \$2,000,000 aggregate. Auto liability coverage is purchased with a limit of \$10,000,000 per occurrence or accident. General liability, law enforcement, employment practices, and errors and omissions liability coverage are purchased with a limit of \$10,000,000 per occurrence/claim, subject to an annual aggregate of \$10 million. For risks that are not subject to Section 768.28, or are special property exposures, the County also maintains special policies providing coverage such as pollution, aviation, cyber risk and flood insurance with varying retentions. Settled claims have not exceeded commercial coverage in the last five fiscal years.

All Funds of the County participate in the program and make payments to the Risk Financing Fund, with the exception of the Sheriff's Office with regard to liability claims and the Clerk of Circuit Court and Comptroller with regard to workers compensation insurance premiums and claims. Payments to the Risk Financing Fund are based on historical experience and include a provision for premiums for insurance coverage purchased in excess of the self-insured retention as well as policies secured for special property and/or liability exposures. The claims liability is based on information prior to the issuance of the financial statements which indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities include amounts for claims incurred but not reported and amounts for incremental claims adjustment expenses. At fiscal year end, the County obtained an actuarial valuation of the liability to estimate the amount needed to pay prior and future claims and to establish reserves. The actuarially determined liability at fiscal year-end was \$30,482,559 which was an increase of \$761,492 over the prior year.

Changes in the Fund's claims liability during the last two fiscal years were as follows:

			Claims and					
Fiscal year ended	Beginning of year liability		changes in estimates		Claim payments		End of year liability	
2022	\$ 32,077,726	\$	(303,720)	\$	2,052,939	\$	29,721,067	
2023	29,721,067		2,126,254		1,364,762		30,482,559	

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### B. Employee Health Benefits Fund

The County is also self-insured for medical and dental claims covering its employees and their eligible dependents. As required by Section 112.0801, Florida Statutes, retirees and their eligible dependents are provided the same health care coverage as is offered to active employees at the same premium cost applicable to active employees, which may be paid by the retiree or the employer. The Board established the Employee Health Benefits Fund, an internal service fund to account for and finance this program. No excess insurance coverage has been acquired for these claims.

An actuarial valuation is performed each year to estimate the amounts needed to pay prior and future claims and to establish reserves. The actuarially determined liability at fiscal year end was \$5,075,901 which was an increase of \$377,369 over the previous year due primarily to a change in the estimate of the run out claims. Changes in the Fund's liability for claims in the last two fiscal years were as follows:

		(	Claims and					
Fiscal year ended	Beginning of changes in year liability estimates		8	Claim payments			End of year liability	
2022	\$ 4,813,180	\$	54,196,389	\$	54,311,037	\$	4,698,532	
2023	4,698,532		59,637,719		59,260,350		5,075,901	

#### C. Sheriff's Health Benefits Fund

In September 2005, the Sheriff established a separate Health Benefits Fund to account for and finance health claims incurred by the Sheriff's employees and retirees subsequent to September 30, 2005. An actuarial valuation was performed at fiscal year end to estimate the amounts needed to pay prior and future claims and to establish reserves. The actuarially determined liability at fiscal year end was \$5,112,891 which was a decrease of \$106,945 over the prior year due to a change in estimate of the run out claims. Changes in the Fund's liability for claims during the year were as follows:

	Claims and							
Fiscal year ended	Beginning of year liability		changes in estimates		Claim payments		End of year liability	
2022	\$	4,115,191	\$	56,088,185	\$	54,983,540	\$	5,219,836
2023		5,219,836		56,416,297		56,523,242		5,112,891

#### **NOTE 15 - Retirement Plans**

#### A. Retirement Plans

### Florida Retirement System Pension Plan (FRSPP)

**Plan description** - Substantially all full-time employees of the County participate in the Florida Retirement System (FRS) and are provided with pensions through the Florida Retirement System (FRS) Public Employment Retirement System (PERS)—a cost- sharing multiple-employer defined benefit pension plan administered by the Florida Department of Management Services' Division of Retirement. Chapter 121 of the State Statutes grants the authority to establish and amend the benefit terms to the Florida Legislature. FRS issues a publicly available financial report that can be obtained at:

www.dms.myflorida.com/workforce\_operations/retirement/publications

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

**Benefits provided** - The FRS pension plan provides retirement, death, and disability benefits to plan members and beneficiaries. Plan benefits are computed on the basis of age, average final compensation and service credits. Based on an employee's date of entry into the Florida Retirement System, those employees participating in the Pension Plan who retire at or after age 62 (age 65 for those initially enrolled in the plan on or after July 1, 2011) with 6 years of credited service (8 years of service for those initially enrolled in the plan on or after July 1, 2011), or with 30 years of service regardless of age (33 years of service regardless of age for those initially enrolled in the plan on or after July 1, 2011), are entitled to a retirement benefit. Final average compensation is based on an average of the employee's five highest fiscal year salaries (8 years for those initially enrolled in the plan after July 1, 2011) earned during credited service. Vested employees may retire before age 62 (65) and receive benefits that are reduced 5% for each year prior to normal retirement age.

The Deferred Retirement Option Program (DROP) is a program that provides an alternative method for payment of retirement benefits for a specified and limited period for members of the System, effective July 1, 1998. Under this program, the employee may retire and have their benefits accumulate in the Florida Retirement System Trust Fund, earning interest, while continuing to work for a system employer. The participation in the program does not change conditions of employment. When the DROP period ends, maximum of 60 months, employment must be terminated. At the time of termination of employment, the employee will receive payment of the accumulated DROP benefits and begin receiving their monthly retirement benefit (in the same amount determined at retirement, plus applicable COLA increases).

Contributions - Employer and employee contribution rates are established in section 121.71, Florida Statutes. All participating employers must comply with statutory contribution requirements. Employer contribution rates under the uniform rate structure (a blending of both the FRS Pension Plan and Investment Plan rates) are recommended by the actuary but set by the Legislature. Employees participating in the Pension Plan are required to contribute 3.00 percent of their annual pay. Employees who are enrolled in the DROP are not subject to the contribution. The County's and the component units' contractually required contribution rate, including the Health Insurance Subsidy (HIS), through June 30, 2023 ranged from 11.91 percent to 57.00 percent of covered payroll based on employee risk groups. Effective July 1, 2023 rates, including HIS, ranged from 13.57 percent to 58.68 percent of covered payroll based on employee risk groups. These rates are actuarially determined to generate an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year with an additional amount to finance unfunded plan liabilities. Contributions to the FRS pension plan from the County and the component units were \$62,441,950 and \$222,313, respectively for the year ended September 30, 2023, equal to the required contributions.

## Florida Retiree Health Insurance Subsidy (HIS) Program

**Plan description** - Substantially all full-time employees of the County are provided with pensions through the Florida Retirement System (FRS) Retiree Health Insurance Subsidy (HIS) Program—a cost-sharing multiple-employer defined benefit pension plan administered by the Florida Department of Management Services' Division of Retirement. Chapter 121 of the State Statutes grants the authority to establish and amend the benefit terms to the Florida Legislature. The Florida Retirement System issues a publicly available financial report that can be obtained using the following link:

#### www.dms.myflorida.com/workforce operations/retirement/publications

**Benefits provided** - HIS provides a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$7.50. The payments are at least \$45 but not more than \$225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can be Medicare.

**Contributions** - Employer contribution rates are set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. The County's and the component units' contractually required contribution rate for the year ended September 30, 2023 was 2.00 percent of covered payroll. Contributions to the pension plan from the County and the component units were \$7,240,922 and \$30,282, respectively, for the year ended September 30, 2023, equal to required contributions.

## NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related</u> to Pensions

Employer Proportionate Share of Collective Net Pension Liability - At September 30, 2023, the County reported a liability of \$490,017,962 and \$163,067,084, respectively, for its proportionate share of the collective net pension liability for FRSPP and HIS. The component units reported a liability of \$1,841,427 and \$706,949, respectively, for their proportionate share of the collective net pension liability for FRSPP and HIS for the same time period. The collective net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the collective net pension liability was based on the County's historical employer contributions to the pension plan relative to the historical contributions of all participating employers. At June 30, 2023, the County's proportion was 1.22975 percent and 1.02678 percent, respectively, for FRSPP and HIS, which was a decrease of 0.01362 percent for FRSPP and a decrease of 0.02873 percent for HIS from its proportion measured as of June 30, 2022. The component units' proportion of the collective net pension liability was based on their historical employer contributions to the pension plan relative to the historical contributions of all participating employers. At June 30, 2023, the component units' proportion was 0.00462 percent and 0.00445 percent, respectively, for FRSPP and HIS, which was a decrease of 0.00036 percent and a decrease of 0.00036 percent respectively, for FRSPP and HIS from their proportion measured as of June 30, 2022.

**Pension Expense** - For the year ended September 30, 2023, the County recognized pension expense of \$95,511,339 and \$60,988,539, respectively, for FRSPP and HIS. The component units recognized pension expense of \$347,865 and \$254,953 respectively, for FRSPP and HIS for the same period.

#### B. Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

**Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.** At September 30, 2023, the reporting entity reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

### Florida Retirement System Pension Plan

over minent	Component Units			
Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources		
\$ -	\$ 172,894	\$ -		
-	120,042	-		
-	76,903	-		
25,795,257	52,494	171,924		
<u>-</u>	65,095			
\$ 25,795,257	\$ 487,428	\$ 171,924		
	Inflows of Resources  \$ 25,795,257	Deferred Inflows of Resources         Deferred Outflows of Resources           \$ -         \$ 172,894           -         120,042           -         76,903           25,795,257         52,494           -         65,095		

## NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### **Health Insurance Subsidy**

	<b>Primary Government</b>					Component Units			
	(	Outflows of Inflo		Deferred Inflows of Resources	Deferred Outflows of Resources		In	eferred flows of esources	
Differences between expected and actual experience	\$	2,387,190	\$	382,743	\$	10,349	\$	1,659	
Change of assumptions		4,286,985		14,130,312		18,586		61,260	
Net differences between projected and actual earnings on pension plan investments		84,210		-		365		-	
Changes in proportion and differences between County contributions and proportionate share of contributions		1,872,899		5,168,083		17,315		74,290	
County contributions subsequent to the measurement date		2,196,408		_		10,168		_	
Total	\$	10,827,692	\$	19,681,138	\$	56,783	\$	137,209	

\$18,224,102 and \$2,196,408 for the primary government and \$65,095 and \$10,168 for the component units, respectively, reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date for FRSPP and HIS will be recognized as a reduction of the net pension liability in the year ended September 30, 2024.

## C. Other amounts reported as deferred outflows of resources and deferred inflows of resources

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Primary Go	overnment	Component Unit		
Fiscal year ending	FRSPP	HIS	FRSPP	HIS	
2024	\$ 7,811,355	\$ (2,024,454)	\$ 15,600	\$ (21,158)	
2025	(10,686,500)	(1,336,071)	(45,580)	(15,880)	
2026	75,578,396	(1,910,766)	275,642	(15,589)	
2027	5,975,824	(3,432,887)	2,256	(21,459)	
2028	1,969,857	(2,080,270)	2,493	(14,092)	
Thereafter		(265,406)		(2,416)	
Totals	\$ 80,648,932	\$ (11,049,854)	\$ 250,411	\$ (90,594)	

## D. Actuarial assumptions

The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	FRSPP	HIS
Inflation	2.40%	2.40%
Salary increases including inflation	3.25%	3.25%
Long term investment rate of return, net of investment expense	6.70%	3.65%
Mortality rates	PUB-2010 base table varies by member category and sex, projected generationally with Scale MP-2018.	Generational PUB-2010 with Projection Scale MP-2018.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period July 1, 2013 - June 30, 2018. Because the HIS Program is based on a pay-as-you go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Pension Plan.

Long Term Expected Rate of Return - The long-term expected rate of return assumption of 6.70 percent used in GASB discount rate calculations consists of two building block components: 1) a long-term average annual inflation assumption of 2.40 percent as most recently adopted in October 2023 by the FRS Actuarial Assumption conference; 2) an inferred real (in excess of inflation) return of 4.20 percent, which is consistent with the 4.48 percent real return from the capital market outlook model developed by the actuary. The table below shows the actuary's assumptions for each of the asset classes in which the plan was invested at that time based on the long- term target asset allocation. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

#### E. Target allocation

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		<b>Expected Real Rate</b>	Compound Annual	Standard
<b>Asset Class Allocations</b>	Target	of Return	(Geometric) Return	Deviation
Cash	1.0 %	2.9 %	2.9 %	1.1 %
Fixed income	19.8 %	4.5 %	4.4 %	3.4 %
Global equity	54.0 %	8.7 %	7.1 %	18.1 %
Real estate	10.3 %	7.6 %	6.6 %	14.8 %
Private equity	11.1 %	11.9 %	8.8 %	26.3 %
Strategic investments	3.8 %	6.3 %	6.1 %	7.7 %
Total	100.0 %			
Assumed Inflation - Mean			2.4 %	1.4 %

#### F. Discount rate

**Discount rate** - The discount rate used to measure the total pension liability was 6.70 percent for FRSPP. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. There is no change in the FRSPP discount rate since the prior measurement. The discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

The discount rate used to measure the total pension liability was 3.65 percent for HIS. In general, the discount rate for calculating the total pension liability under GASB 67 is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the long term municipal bond index rate selected by the plan sponsor. The Actuarial Assumptions Conference has adopted the Bond Buyer General Obligation 20-Bond Municipal Bond Index as the applicable municipal bond index. The change in the discount rate since the prior measurement date was an increase of 0.11 percent due to changes in the applicable long term municipal bond index rate.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

Sensitivity of the primary government's and component unit's proportionate share of the net pension liability to changes in the discount rate - The following presents the respective proportionate share of the net pension liability calculated using the current discount rate, as well as what their proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Prim	ary Governmen	t				Co	mponent Units		
		Prop	ortionate Share	9				Prop	ortionate Share		
	of the FRSPP Net				of the FRSPP Net						
		Pe	nsion Liability					Pe	nsion Liability		
		Cu	rrent Discount					Cu	rrent Discount		
1	1% Decrease 5.70%		Rate 6.70%		1% Increase 7.70%	1	% Decrease 5.70%		Rate 6.70%		1% Increase 7.70%
\$	837,050,459	\$	490,017,962	\$	199,683,755	\$	3,145,532	\$	1,841,427	\$	750,387

	Prim	ary Governmen	t				Co	mponent Units		
Proportionate Share				Proportionate Share						
of the HIS Net Pension				of the HIS Net Pension						
		Liability						Liability		
	Cu	rrent Discount					Cu	rrent Discount		_
 1% Decrease 2.65%		Rate 3.65%		1% Increase 4.65%	1	% Decrease 2.65%		Rate 3.65%		1% Increase 4.65%
\$ 186,034,093	\$	163,067,084	\$	144,028,976	\$	806,519	\$	706,949	\$	624,413

**Pension plan fiduciary net position -** Detailed information about the pension plan's fiduciary net position is available in the separately issued FRSPP and HIS financial report.

**Payables to the pension plan -** As of September 30, 2023, the County had \$8,180,063 and \$952,032 in legally required contributions payable to the FRSPP and HIS, respectively.

### Florida Retirement System Investment Plan (FRSPP)

The County contributes to the Florida Retirement System Investment Plan, a defined contribution pension plan, for its eligible employees in lieu of participation in the defined benefit option of FRS. The Investment Plan is administered by the State Board of Administration.

Benefits are accrued in individual accounts that are participant directed, portable, and funded by employer/employee contributions. The Investment Plan offers a diversified mix of investment options that span the risk-return spectrum and give participants opportunity to accumulate retirement benefits. Employer and employee contribution rates are set by the Florida Legislature. The County's contractually required contribution rate, including HIS through June 30, 2023 ranged from 11.91 percent to 57.00 percent of covered payroll based on employee risk groups. Effective July 1, 2023 rates, including HIS, ranged from 13.57 percent to 58.68 percent of covered payroll based on employee risk groups. Employer contributions to the Investment Plan from the County were \$14,029,094 for the year ended September 30, 2023, equal to the required contributions.

Employees are vested after one year of service. Benefits are based on the total value of the account at distribution. This amount is based on contributions, earnings or losses on those contributions, less expenses.

**Payable to the Investment Plan -** As of September 30, 2023, the County has \$2,106,173 in legally required contributions payable to the Investment Plan.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

#### G. Summary of Defined Benefit Pension Plans

The aggregate amount of net pension liability, related deferred outflows of resources and deferred inflows of resources and pension expense for the County's defined benefit pension plans (including primary government and component units) are summarized below:

Description		FRS Plan	HIS Plan	Total		
Primary Government	-					
Net pension liability	\$	490,017,962	\$ 163,067,084	\$	653,085,046	
Deferred outflows of resources related to pensions		124,668,288	10,827,692		135,495,980	
Deferred inflows of resources related to pensions		25,795,258	19,681,138		45,476,396	
Pension expense		95,511,339	60,988,539		156,499,878	
Component Units						
Net pension liability		1,841,427	706,949		2,548,376	
Deferred outflows of resources related to pensions		487,426	56,783		544,209	
Deferred inflows of resources related to pensions		171,924	137,209		309,133	
Pension expense		347,865	254,953		602,818	

## **NOTE 16 - Other Postemployment Benefits (OPEB)**

#### A. Other Postemployment Healthcare Benefits (OPEB)

Plan Description. The County has two single-employer defined benefit plans (OPEB) that cover eligible retirees and their dependents. One plan (County Plan) includes the Board, Constitutional Officers (excluding Sheriff), and one component unit (Pinellas County Planning Council). The other plan (Sheriff Plan) is solely for the Sheriff's Office. Benefits are established by the Board and the Sheriff for their respective plans and can change over time. The County is required by Florida Statute 112.0801 to allow retirees and certain former employees to buy healthcare coverage at group rates. The levels of benefit and the amount of contribution for the County Plan is reviewed and approved annually by the Unified Personnel Board. The levels of benefit and the amount of contribution for the Sheriff Plan is reviewed and approved by the Sheriff. The annual budgeted amount is approved through appropriations by the Board of County Commissioners for both plans. The healthcare plans do not issue stand-alone financial reports and a trust to fund the OPEB liability has not been established. The cost of benefits provided by the OPEB plans is currently on a pay-as-you-go basis.

**Benefits Provided.** The County's plan provides postretirement health care benefits to all employees who retire on or after attaining at least 10 years of service. The County pays a percentage of the premium for medical and dental insurance for the former employees who retired prior to October 1, 2004. For non-Medicare eligible retirees, employees enrolled in DROP and those within 5 years of normal FRS retirement prior to October 1, 2004, the County will continue funding at the same level as active employees. For employees not part of the previously mentioned groups who were hired prior to January 1, 2011 and who retire on or after October 1, 2004, a health insurance subsidy based on length of service will be provided. The subsidy will range from 25 percent of the premium for 10 years of service, increasing by 3.33 percent per year of service to 75 percent for 25 years of more, calculated on the single premium of the lowest cost plan.

The Sheriff's plan offers retiree coverage for members awarded retirement benefits from the FRS. The Sheriff contributes an equal funding percentage toward the medical premium for retirees hired prior to January 1, 1996 as is contributed for active members. The funding percentage ranges from 64 percent to 90 percent of the premium for medical insurance. For retirees who were hired after December 31, 1995, the Sheriff's Office provides a health insurance subsidy based on length of service. The subsidy ranges from 33 percent of the premium for 10 years of service and increases by 3.33 percent per year of service up to 83.25 percent for 25 years or more, based on the single tier rate.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

**Contributions.** The contribution requirements of the plan members and the employers are established and may be amended by the County or the Sheriff for the respective plans. Contributions to the plans in excess of benefits paid on behalf of retirees are earmarked for future OPEB expenses. However, they do not reduce the total OPEB liability.

**Employees covered by benefit terms.** At September 30, 2021 (the date of the last actuarial valuation plan), the following employees were covered by the benefit terms:

	County's Plan	Sheriff's Plan
Plan Membership:		
Inactive plan members or beneficiaries currently receiving benefits	1,905	1,758
Inactive plan members entitled to but not yet receiving benefits	-	-
Active plan members	2,799	2,599
	4,704	4,357

The total OPEB liability at September 30, 2023 for the primary government and component units was \$393,966,460 and \$554,898, respectively.

## Actuarial Method and Assumptions

The total OPEB liability was actuarially determined based on two actuary valuations, one for the County plan and one for the Sheriff's plan, using assumptions listed below. The total OPEB liability is based on both actuarial valuations performed as of September 30, 2021 and a measurement date of September 30, 2022. Projections of benefits for financial reporting purposes were based on the substantive plan as understood by the County and Sheriff and its respective plan members. This includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employee and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long term perspective of the calculation and assumptions about the future. Examples include assumptions about future employment, mortality and the healthcare cost trends. The other significant actuarial assumptions used to determine total OPEB liability include the following:

Actuarial Valuation Date	September 30, 2021
Measurement Date	September 30, 2022
Fiscal Year End Date (Reporting Date)	September 30, 2023
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of pay, closed
Asset Valuation Method	N/A Unfunded
Actuarial Assumptions:	
Discount Rate	4.40%
Inflation	2.25%
Projected Salary Increases	3.4%-8.2% (from July 1, 2021 FRS Actuarial Valuation)
Retirement age	From July 1, 2021 FRS Actuarial Valuation
Mortality	From July 1, 2021 FRS Actuarial Valuation
Healthcare cost trend rates	Based on Getzen Model, starting at 6.00% on 1/1/2022, then

5.75% on 1/1/2023 and 3.75% thereafter

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

Changes in the total OPEB liability presented on the County's basic financial statements are as follows for the fiscal year ended September 30, 2023.

	Primary Government	ComponentUnits
Service Cost	\$ 12,381,875	\$ 15,598
Interest on Total OPEB Liability	11,299,303	15,430
Changes of benefit terms	-	-
Difference between expected and actual experience of the Total OPEB Liability	-	-
Changes in assumptions and other inputs	(121,371,037)	(139,959)
Benefit payments	(23,823,381)	(50,264)
Net change in Total OPEB Liability	(121,513,240)	(159,195)
Total OPEB Liability - Beginning	515,479,700	714,093
Total OPEB Liability - Ending	\$ 393,966,460	\$ 554,898

**Benefit Payments.** Benefit payments consist of claims paid to retirees participating in the plan(s). Total benefit payments for the primary government and component units were \$23,823,381 and \$50,264, respectively, for fiscal year 2023.

**Discount Rate.** For plans that do not have formal assets, as with these plan(s), the discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. For this valuation, the municipal bond rated used was 4.40 percent (based on the daily rate of Fidelity's "20-year municipal GO AA Index" closest to but not later than the measurement date).

**Changes in Assumptions.** The following assumption changes have been reflected in the Schedule of Changes in the Total OPEB Liability for the fiscal year ended September 30, 2023 (measurement date as of September 30, 2022):

• The discount rate changed from 2.19 percent from the prior valuation to 4.40 percent in the current valuation due to the change in the long-term tax-exempt municipal bond rate. This change increased the Total OPEB Liability.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the respective total OPEB liability calculated using the current discount rate, as well as what their total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	Current					
	Discount					
	1	% Decrease		Rate	1	1% Increase
		3.40%		4.40%		5.40%
Primary Government	\$	442,609,400	\$	393,966,460	\$	353,439,171
Component Units		611,713		554,898		506,576

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend.** The following presents the respective total OPEB liability calculated using the current healthcare cost trend rate, as well as what their total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Current				
			Не	ealthcare Cost		
				Trend Rate		
	1	% Decrease		Assumption		1% Increase
Primary Government	\$	341,937,731	\$	393,966,460	\$	459,212,470
Component Units		483,225		554,898		642,765

**OPEB Expense.** For the year ended September 30, 2023, the primary government and component units actuarially determined total OPEB expense was \$(39,595,975) and \$(279,322), respectively, based on the measurement period ending September 30, 2022.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

**Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** At September 30, 2023, the reporting entity reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Primary Government			Component Units				
	Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between expected and actual experience	\$	13,148,715	\$	3,918,182	\$	-	\$	21,323
Change of assumptions		16,287,567		319,003,308		46,741		1,201,313
Change in total OPEB liability due to change in cost- sharing allocation percentage		137,071		115,070		115,070		137,071
Benefits paid subsequent to the measurement date		23,461,078		-		43,278		<u>-</u>
Total	\$	53,034,431	\$	323,036,560	\$	205,089	\$	1,359,707

\$23,461,078, for the Primary government and \$43,278, for component units, respectively, reported as deferred outflows of resources related to OPEB resulting from benefits paid subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended September 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending	Primar Governme	-	Component Units
2024	\$ (61,84	7,827) \$	(301,380)
2025	(57,07	0,864)	(280,936)
2026	(44,96	0,624)	(187,603)
2027	(40,07	3,539)	(152,090)
2028	(40,92	7,492)	(159,699)
Thereafter	(48,58	2,862)	(116,188)
Totals	\$ (293,46	3,208) \$	(1,197,896)

#### **Summary of Other Postemployment Benefits**

Description		Primary Government	Component Units
Total OPEB liability		393,966,460	\$ 554,898
Deferred outflows of resources related to OPEB		53,034,431	205,089
Deferred inflows of resources related to OPEB		323,036,560	1,359,707
OPEB expense		(39,595,975)	(279,322)

#### **NOTE 17 - Conduit Debt Obligations**

From time to time, the County has issued various types of revenue bonds to provide financial assistance to individuals, private- sector entities, health facilities and upper level educational institutions. These bonds were issued for the acquisition and construction of residential, commercial, industrial, health and educational facilities deemed to be in the public interest. These bonds are secured solely by the property financed and are payable solely from payments received on the underlying mortgage loans.

Neither the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of fiscal year end, the following conduit, no commitment, debt obligations were outstanding:

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

Issuer	Number Of Issues	Aggregate Principal Payable
Pinellas County Industrial Development Authority	7	\$ 103,025,469
Pinellas County Housing Finance Authority	13	153,912,159
Pinellas County Health Facilities Authority	2	24,090,000
Pinellas County Educational Facilities Authority	16	123,556,660
		\$ 404,584,288

#### **NOTE 18 - Pollution Remediation Obligations**

The County has reported \$9,494,250 in pollution remediation obligations as of September 30, 2023 in other current liabilities as shown below. The amount reported represents the estimated liability to perform pollution remediation activities at five sites that the County has been identified as the potential responsible party for remediation. Pollution at the sites consist of methane gas and several volatile organic compounds. The liability for the five sites is calculated based on the amount of the estimated expected outlays to perform further sampling and site assessment work. This estimate is subject to revision due to price increases or reductions, changes in technology, or changes in applicable laws or regulations. An estimated range of additional cleanup outlays, if any, cannot be reasonably determined until further assessment work is completed at these sites. The County does not anticipate receiving recoveries to reduce the liability for these sites.

	Expected Outlays	Anticipated Recoveries		nd of Year Liability
Governmental activities Long term liabilities:				
Due in more than one year	\$ 9,494,250	\$	-	\$ 9,494,250

#### **NOTE 19 - Asset Retirement Obligations**

The County reports asset retirement obligations in accordance with GASB Statement No. 83, Asset Retirement Obligations.

The County evaluated potential asset retirement obligations (AROs), including x-ray machines, underground fuel storage tanks, a waste-to-energy facility, and sewage water treatment plants. The effect of potential AROs is not material to the financial statements.

The AROs could change over time as new information becomes available as a result of changes in technology, legal or regulatory requirements, and types of facilities, equipment or services that will be used to meet the obligation to retire the tangible capital assets.

#### NOTE 20 - Litigation

The County is involved in a number of court cases and those for which a reasonable probability of an unfavorable outcome and the probable loss to the County can be estimated, a liability is recorded in the risk financing internal service fund as indicated in Note 14. In the opinion of the County's management and legal counsel, the range of potential recoveries or liabilities will not have a material adverse effect on the financial statements of the County.

#### NOTE 21 - Change in Accounting Principle and Change Within Financial Reporting Entity

The County implemented GASB No. 96, Subscription Based Information Technology Arrangements (SBITAs), on October 1, 2022. This statement requires recognition of certain cloud-based right-to-use (RTU) software implementation and subscription assets, and associated lessee liabilities that previously were classified, respectively, as intangible-assets-software and operating subscriptions and recognized as outflows of resources based upon the payment provisions of the contact. It established a single model for IT subscription accounting based upon the foundational principal that software subscriptions are financing of the right to use and underlying asset. SBITAs where the maximum possible lease term is one year or less continue to be reported as operating subscriptions. Perpetual software licenses and SBITAs that transfer ownership and contain no cancellation provisions are reported as debt by the purchaser and sale of an asset by the seller.

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

In addition, the County has early adopted GASB Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences under a unified model. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means and established guidance for measuring a liability for leave that has not been used.

Upon implementing GASB Statement No. 96 and 101, certain beginning asset, liability and deferred inflow balances were restated to conform to the implementation requirements of GASB Statement No. 96 and 101. The effects of those changes are shown in the table below:

**Change in Accounting Principle** 

Water System

Sewer System

Airport

Solid Waste System

Internal Service Funds

Risk Financing

Fleet Management

Total proprietary funds

**Business Technology Services** 

Change in Accounting Principle	9/30/2022 as previously reported	Change in accounting principle	9/30/2022 as restated
Government-wide	•		
Governmental activities			
Assets			
Capital assets (net of accumulated depreciation)	2,159,878,334	6,210,117	2,166,088,451
Liabilities			
SBITA payable	-	6,210,117	6,210,117
Compensated absences	66,003,405	1,517,317	67,520,722
Net Position	2,025,800,510	(1,517,317)	2,024,283,193
Business-type activities			
Assets			
Capital assets (net of accumulated depreciation)	1,569,173,028	8,374,069	1,577,547,097
Liabilities			
SBITA payable	-	8,374,069	8,374,069
Compensated absences	4,179,398	316,083	4,495,481
Net Position	1,980,074,535	(316,083)	1,979,758,452
Total government-wide net position	4,005,875,045	(1,833,400)	4,004,041,645
Proprietary funds net position			
Enterprise Funds			

477,465,891

615,659,097

694,027,924

202,178,554

12,251,238

3,486,488

35,435,444

2,040,504,636

(86,339)

(105,857)

(35,047)

(88,840)

(231,694)

(28,042)

(51,010)

(626,829)

477,379,552

615,553,240

693,992,877

202,089,714

12,019,544

3,458,446

35,384,434

2,039,877,807

#### NOTES TO THE FINANCIAL STATEMENTS

September 30, 2023

The operations of the Constitutional Officers are funded through the General Fund. To properly reflect Pinellas County operations as a whole, the Officers that were previously reported separately are now reported in the General Fund.

#### Change to or within the Financial Reporting Entity

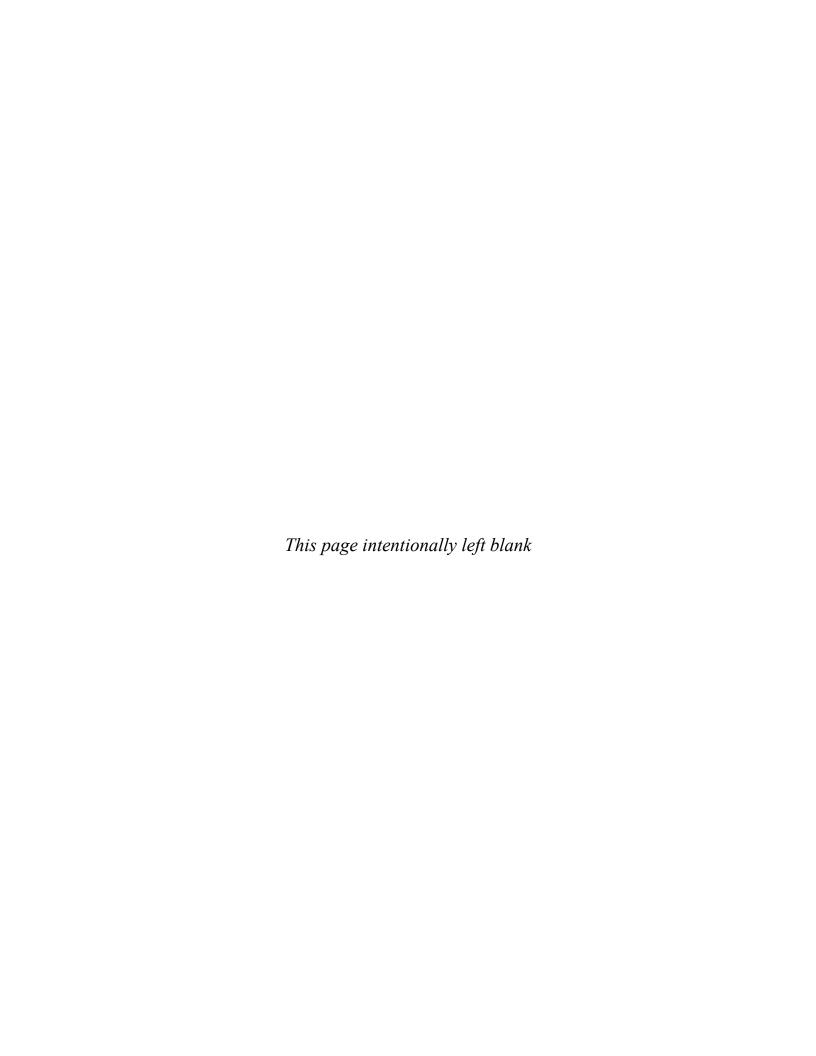
	9/30/2022 As previously reported	Change to or within the financial reporting entity	9/30/2022 As restated
Governmental funds			
Major funds:			
General Fund	242,708,426	4,644,645	247,353,071
Sheriff Operations	4,338,698	(4,338,698)	-
Capital Projects	285,242,556	-	285,242,556
Emergency Medical Service	77,083,395	-	77,083,395
American Rescue Plan Act	-	-	-
Nonmajor funds			
Tax Collector	-	-	-
Supervisor of Elections	63,678	(63,678)	-
Property Appraiser	-	-	-
Clerk of the Circuity Court and Comptroller - General Operations	242,269	(242,269)	-
Nonmajor funds - all other	256,966,757		256,966,757
Total governmental funds	866,645,779		866,645,779

The Pinellas County Construction Licensing Board (PCCLB) was previously accounted for as a discretely presented component unit; however, because all financial obligations of the PCCLB are to be repaid with County resources, the PCCLB will never maintain a cash balance or have a fund balance at year-end, since all revenues are to be remitted by PCCLB and all operating expenses are to be borne by the County. Furthermore, since PCCLB never maintains a cash or investment balance, it will never recognize interest income. Likewise, PCCLB will also never recognize any liabilities. Accrued salaries payable, pension and OPEB liability, vouchers payable, etc., are all liabilities of the County, not the component unit. Therefore, it was determined that a blended presentation would be most appropriate. There was no beginning net position to restate because of this change.

#### **NOTE 22 - Subsequent Event - Property Acquisition**

On November 30, 2023, the County purchased approximately 21.155 acres, inclusive of improvements, located at 13600 Icot Boulevard, Clearwater, Florida, for \$33,982,000. The property was acquired for potential use for future County facilities. As of March 20, 2024, the Board has not appropriated additional funds to develop the property for County use.

The remainder of this page intentionally left blank.



# REQUIRED SUPPLEMENTARY INFORMATION

### REQUIRED SUPPLEMENTARY INFORMATION

September 30, 2023

# SCHEDULE OF CHANGES IN PRIMARY GOVERNMENT TOTAL OPEB LIABILITY Last Ten Fiscal Years

	Fiscal Year 2018	Fiscal Year 2019
TOTAL OPEB LIABILITY	_	
Service cost	\$ 20,375,225	\$ 19,294,359
Interest on the Total OPEB liability	24,959,179	27,263,989
Changes of benefit terms	2,552,782	-
Difference between expected and actual experience of the Total OPEB liability	-	-
Changes in assumptions and other inputs	(46,313,363)	(35,160,595)
Benefit payments	(26,017,613)	(29,105,243)
Net change in Total OPEB liability	(24,443,790)	(17,707,490)
Total OPEB liability - beginning	797,768,409	773,324,619
Total OPEB liability - ending	\$ 773,324,619	\$ 755,617,129
Covered-employee payroll	\$ 298,102,245	\$ 308,081,448
Total OPEB liability as a percentage of covered-employee payroll	259.42 %	245.27 %

GASB Statement Number 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten year trend data. Additional years will be displayed as the data becomes available. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement number 75. The amounts presented for each fiscal year were determined as of the year end that occurred one year prior.

The actuarial assumptions used to value the OPEB liabilities include details on the healthcare trend assumption as well as the cost method used to develop the OPEB expense. Factors that significantly affect trends in the amounts reported include the following:

- Changes in the discount rate, which is based on the long-term municipal bond rate
- · Changes in health coverage assumptions, such as contributions, and healthcare cost trend rates
- Updates to demographic assumptions, which include rates of salary increases, retirement, mortality, and disability
- Plan design changes, namely changes in the healthcare plan designs offered to active and retired members

Fiscal Year 2020	Fiscal Year 2021	Fiscal Year 2022	Fiscal Year 2023
\$ 16,102,483	\$ 16,705,938	\$ 17,317,490	\$ 12,381,875
29,066,449	19,259,380	17,341,384	11,299,303
-	(16,396,117)	5,466,568	-
1,182,962	-	10,305,963	-
(78,273,587)	26,517,840	(223,570,045)	(121,371,037)
(26,359,916)	(27,400,771)	(27,403,448)	(23,823,381)
(58,281,609)	18,686,270	(200,542,088)	(121,513,240)
755,617,129	697,335,520	716,021,788	515,479,700
\$ 697,335,520	\$ 716,021,790	\$ 515,479,700	\$ 393,966,460
\$ 315,478,147	\$ 344,561,655	\$ 340,361,044	\$ 369,777,734
221.04 %	207.81 %	151.45 %	106.54 %

### REQUIRED SUPPLEMENTARY INFORMATION

September 30, 2023

# SCHEDULE OF CHANGES IN COMPONENT UNITS' TOTAL OPEB LIABILITY Last Ten Fiscal Years

	Fiscal Year 2018			Fiscal Year 2019	
TOTAL OPEB LIABILITY					
Service cost	\$	85,026	\$	58,139	
Interest on the Total OPEB liability		108,974		86,391	
Difference between expected and actual experience of the Total OPEB liability		-		-	
Changes in assumptions and other inputs		(202,504)		(1,020,088)	
Benefit payments		(122,526)		(91,111)	
Net change in Total OPEB liability		(131,030)		(966,669)	
Total OPEB liability - beginning		3,491,521		3,360,491	
Total OPEB liability - ending	\$	3,360,491	\$	2,393,822	
Covered-employee payroll	\$	1,631,677	\$	1,278,056	
Total OPEB liability as a percentage of covered-employee payroll		205.95 %		187.30 %	

GASB Statement Number 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten year trend data. Additional years will be displayed as the data becomes available. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement number 75. The amounts presented for each fiscal year were determined as of the year end that occurred one year prior.

The actuarial assumptions used to value the OPEB liabilities include details on the healthcare trend assumption as well as the cost method used to develop the OPEB expense. Factors that significantly affect trends in the amounts reported include the following:

- Changes in the discount rate, which is based on the long-term municipal bond rate
- Changes in health coverage assumptions, such as contributions, and healthcare cost trend rates
- · Updates to demographic assumptions, which include rates of salary increases, retirement, mortality, and disability
- Plan design changes, namely changes in the healthcare plan designs offered to active and retired members

Fiscal Year 2020	Fiscal Year 2021	Fiscal Year 2022				 Fiscal Year 2023
\$ 35,225	\$ 36,521	\$	44,516	\$ 15,598		
77,400	46,692		47,143	15,430		
(37,626)	-		(10,293)	-		
(708,059)	79,351		(1,244,406)	(139,959)		
(65,395)	(67,966)		87,168	(50,264)		
(698,455)	94,598		(1,075,872)	(159,195)		
2,393,822	1,695,367		1,789,965	714,093		
\$ 1,695,367	\$ 1,789,965	\$	714,093	\$ 554,898		
\$ 1,164,405	\$ 1,310,533	\$	1,205,650	\$ 1,241,820		
145.60 %	136.58 %		59.23 %	44.68 %		

#### REQUIRED SUPPLEMENTARY INFORMATION September 30, 2023

# SCHEDULE OF PRIMARY GOVERNMENT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY FRS PENSION PLAN

#### **Last Ten Fiscal Years**

				Primary	
		Primary		Government's	
	Primary	Government's	Primary	<b>Proportionate Share</b>	Plan Fiduciary Net
	Government's	<b>Proportionate Share</b>	Government's	of Net Pension	Position as a % of
	<b>Proportion of Net</b>	of Net Pension	Covered Payroll	Liability as a % of	<b>Total Pension</b>
Year ended	Pension Liability	Liability	(4)	Covered Payroll	Liability
2015	1.2637 %	\$ 163,225,754	\$ 318,765,912	51.21 %	92.00 %
2016	1.3247 %	334,488,483	318,052,965	105.17 %	84.88 %
2017	1.3620 %	402,869,343	341,448,528	117.99 %	83.89 %
2018 1	1.3194 %	397,421,678	340,995,813	116.55 %	84.26 %
2019 1	1.3314 %	458,515,133	353,961,009	129.54 %	82.61 %
2020 1	1.3409 %	581,145,062	367,480,557	158.14 %	78.85 %
2021 1	1.2810 %	96,767,426	380,955,138	25.40 %	96.40 %
2022 1	1.2434 %	462,635,324	384,983,458	150.25 %	82.89 %
2023 1	1.2298 %	490,017,962	407,530,155	120.24 %	82.38 %

# SCHEDULE OF PRIMARY GOVERNMENT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY HIS PENSION PLAN

#### Last Ten Fiscal Years

				Primary	
		Primary		Government's	
	Primary	Government's	Primary	<b>Proportionate Share</b>	Plan Fiduciary Net
	Government's	<b>Proportionate Share</b>	Government's	of Net Pension	Position as a % of
	<b>Proportion of Net</b>	of Net Pension	Covered Payroll	Liability as a % of	<b>Total Pension</b>
Year ended	Pension Liability	Liability	(3)	Covered Payroll	Liability
2015	1.0304 %	\$ 105,082,027	\$ 318,765,912	32.97 %	0.50 %
2016 <sup>2</sup>	1.0305 %	120,099,848	318,052,965	37.76 %	0.97 %
2017 <sup>2</sup>	1.0708 %	114,496,028	341,448,528	33.53 %	1.64 %
2018 <sup>2</sup>	1.0495 %	111,081,678	340,995,813	32.58 %	2.15 %
2019 <sup>2</sup>	1.0580 %	118,375,855	353,961,009	33.44 %	2.63 %
2020 <sup>2</sup>	1.0578 %	129,160,835	367,480,557	35.15 %	3.00 %
2021 2	1.0757 %	131,945,392	380,955,138	34.64 %	3.56 %
2022 2	1.0555 %	111,795,565	384,983,458	29.04 %	4.81 %
2023 <sup>2</sup>	1.0268 %	163,067,084	407,530,155	40.01 %	4.12 %

Change in FRSPP discount rate is due to a revised long-term expected rate of return.

GASB Statement Number 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten year trend data. Additional years will be displayed as the data becomes available. The amounts presented for each fiscal year were determined as of the June 30 year end that occurred within the fiscal year.

<sup>&</sup>lt;sup>2</sup> Change in the HIS discount rate is due to a change in the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

<sup>&</sup>lt;sup>3</sup> 2015 restated to reflect covered payroll during the measurement period rather than during the fiscal year.

<sup>&</sup>lt;sup>4</sup> 2015 - 2022 restated to include covered payroll of FRS Investment Plan participants.

#### REQUIRED SUPPLEMENTARY INFORMATION September 30, 2023

# SCHEDULE OF COMPONENT UNITS' PROPORTIONATE SHARE OF NET PENSION LIABILITY FRS PENSION PLAN

#### **Last Ten Fiscal Years**

Year ended	Component Units' Proportion of Net Pension Liability	Component Units' Proportionate Share of Net Pension Liability	Component Units' Covered Payroll	Component Units' Proportionate Share of Net Pension Liability as a % of Covered Payroll	Plan Fiduciary Net Position as a % of Total Pension Liability
2015	0.0031 %	\$ 395,029	\$ 1,028,047	38.43 %	92.00 %
2016	0.0048 %	1,221,998	1,673,382	73.03 %	84.88 %
2017	0.0057 %	1,696,740	1,723,281	98.46 %	83.89 %
2018 1 2	0.0053 %	1,792,409	1,919,331	93.39 %	84.26 %
2019 <sup>2</sup>	0.0051 %	1,743,105	1,636,476	106.52 %	82.61 %
2020 <sup>2</sup>	0.0051 %	2,205,931	1,751,638	125.94 %	78.85 %
2021 2	0.0053 %	398,323	1,656,204	24.05 %	96.40 %
2022 1	0.0050 %	1,852,151	1,754,739	105.55 %	82.89 %
2023 <sup>2</sup>	0.0047 %	1,841,427	1,771,184	103.97 %	82.38 %

# SCHEDULE OF COMPONENT UNITS' PROPORTIONATE SHARE OF NET PENSION LIABILITY HIS PENSION PLAN

#### **Last Ten Fiscal Years**

Year ended	Component Units' Proportion of Net Pension Liability	Component Units' Proportionate Share of Net Pension Liability	Component Units' Covered Payroll	Component Units' Proportionate Share of Net Pension Liability as a % of Covered Payroll	Plan Fiduciary Net Position as a % of Total Pension Liability
2015	0.0034 %	\$ 345,584	\$ 1,028,047	33.62 %	0.50 %
2016 <sup>3</sup>	0.0054 %	631,750	1,673,382	37.75 %	0.97 %
2017 <sup>3</sup>	0.0054 %	575,286	1,723,281	33.38 %	1.64 %
2018 1 2	0.0051 %	635,940	1,919,331	33.13 %	2.15 %
2019 <sup>3</sup>	0.0050 %	554,779	1,636,476	33.90 %	2.63 %
2020 <sup>3</sup>	0.0050 %	608,466	1,751,638	34.74 %	3.00 %
2021 3	0.0050 %	615,531	1,656,204	37.17 %	3.56 %
2022 2	0.0048 %	509,503	1,754,739	29.04 %	4.81 %
2023 <sup>2</sup>	0.0045 %	706,949	1.771.184	39.91 %	4.12 %

Restated Proportion of Net Pension Liability.

GASB Statement Number 68, "Accounting and Financial Reporting for Pensions" was implemented in fiscal year 2015 requiring ten year trend data. Additional years will be displayed as the data becomes available. The amounts presented for each fiscal year were determined as of the June 30 year end that occurred within the fiscal year.

<sup>&</sup>lt;sup>2</sup> Change in FRSPP discount rate is due to a revised long-term expected rate of return.

<sup>&</sup>lt;sup>3</sup> Change in the HIS discount rate is due to a change in the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

#### REQUIRED SUPPLEMENTARY INFORMATION September 30, 2023

# SCHEDULE OF PRIMARY GOVERNMENT'S CONTRIBUTIONS FRS PENSION PLAN Last Ten Fiscal Years

### Contribution in

Year ended	ontractually Required ontribution	 relation to the Contractually Required Contribution	 ontribution Deficiency	Primary Government vered Payroll (4)	Contributions as a % of Covered Payroll
2015	\$ 28,698,258	\$ 28,698,258	\$ -	\$ 314,653,905	9.12 %
2016	30,983,004	30,983,004	-	322,126,733	9.62 %
2017	32,828,368	32,828,368	-	333,915,993	9.83 %
2018 1	35,342,312	35,342,312	-	343,448,353	10.29 %
2019 1	38,658,132	38,658,132	-	357,093,767	10.83 %
2020 1	45,519,478	45,519,478	-	370,371,920	12.29 %
2021 1	49,890,784	49,890,784	-	382,814,519	13.03 %
2022 1	55,994,432	55,994,432	-	401,495,923	13.95 %
2023 1	62,441,950	62,441,950	-	414,363,786	15.07 %

# SCHEDULE OF PRIMARY GOVERNMENT'S CONTRIBUTIONS HIS PENSION PLAN

#### **Last Ten Fiscal Years**

Year ended	ontractually Required Contribution	Contribution in relation to the Contractually Required Contribution	Contribution Deficiency	Primary Government Covered Payroll	Contributions as a % of Covered Payroll
2015	\$ 5,231,284	\$ 5,231,284	\$ -	\$ 314,653,905	1.66 %
2016 <sup>2</sup>	5,346,472	5,346,472	-	322,126,733	1.66 %
2017 2	5,545,328	5,545,328	-	333,915,993	1.66 %
2018 2	5,687,317	5,687,317	-	343,448,353	1.66 %
2019 <sup>2</sup>	5,927,757	5,927,757	-	357,093,767	1.66 %
2020 <sup>2</sup>	6,142,707	6,142,707	-	370,371,920	1.66 %
2021 2	6,353,586	6,353,586	-	382,814,519	1.66 %
2021 1	6,656,725	6,656,725	-	401,495,923	1.66 %
2023 <sup>2</sup>	7,240,922	7,240,922	-	414,363,786	1.75 %

<sup>1</sup> Change in FRSPP discount rate is due to a revised long-term expected rate of return.

GASB Statement Number 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten year trend data. Additional years will be displayed as the data becomes available.

<sup>&</sup>lt;sup>2</sup> Change in the HIS discount rate is due to a change in the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

<sup>&</sup>lt;sup>4</sup> 2015 - 2022 restated to include covered payroll of FRS Investment Plan participants.

#### REQUIRED SUPPLEMENTARY INFORMATION September 30, 2023

# SCHEDULE OF COMPONENT UNITS' CONTRIBUTIONS FRS PENSION PLAN

#### **Last Ten Fiscal Years**

Year ended	Contractually Required Contribution	 Contribution in relation to the Contractually Required Contribution	Contribution Deficiency		mponent Units' overed Payroll	Contributions as a % of Covered Payroll
2015	\$ 91,684	\$ 91,684	\$	-	\$ 1,280,607	7.16 %
2016	133,034	133,034		-	611,777	21.75 %
2017	137,679	137,679		-	793,164	17.36 %
2018 1	173,609	173,609		_	2,048,170	8.48 %
2019 1	157,954	157,954		_	1,681,234	9.40 %
2020 1	178,347	178,347		_	1,751,638	10.18 %
2021 1	200,883	200,883		-	1,661,403	12.09 %
2022 1	214,699	214,699		-	1,759,944	12.20 %
2023 1	222,313	222,313		-	1,851,150	12.01 %

# SCHEDULE OF COMPONENT UNITS' CONTRIBUTIONS HIS PENSION PLAN Last Ten Fiscal Years

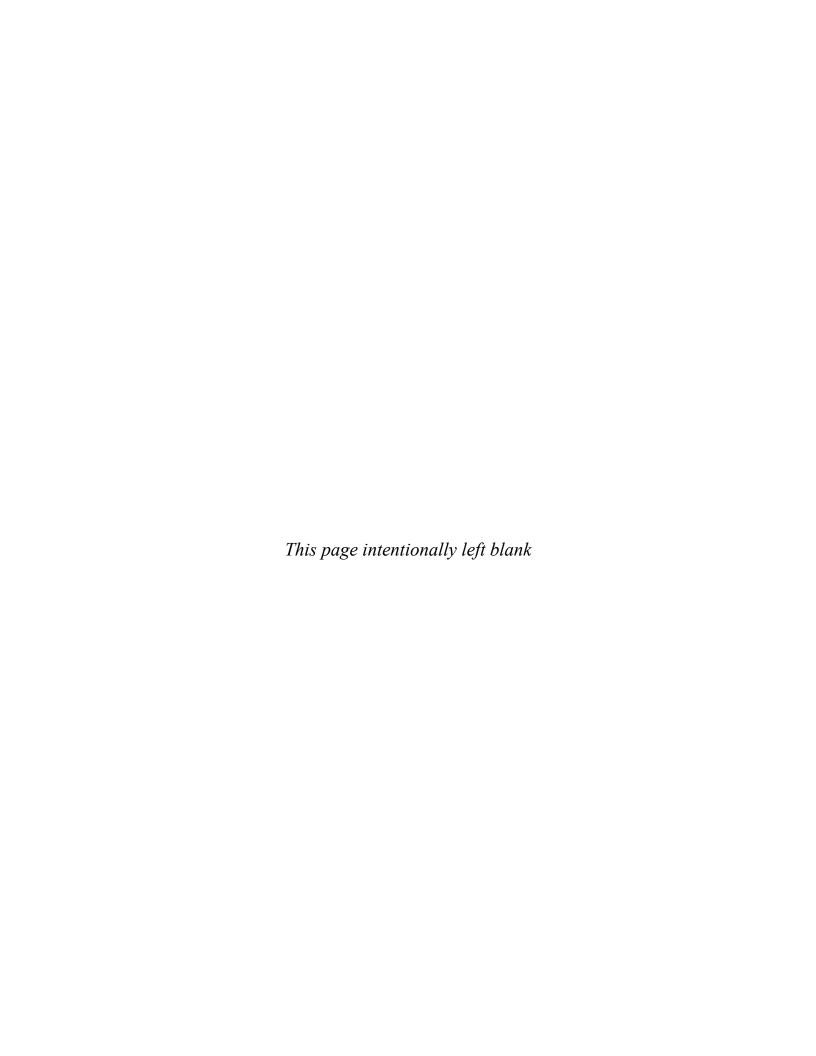
Year ended	F	ntractually Required ntribution	Contribution in relation to the Contractually Required Contribution	Contribution Deficiency		nponent Units' vered Payroll	Contributions as a % of Covered Payroll
2015	\$	17,587	\$ 17,587	\$	-	\$ 1,280,607	1.37 %
2016 <sup>2</sup>		43,289	43,289		-	611,777	6.35 %
2017 <sup>2</sup>		43,783	43,783		-	793,164	5.52 %
2018 <sup>2</sup>		33,710	33,710		-	2,048,170	4.54 %
2019 <sup>2</sup>		27,365	27,365		-	1,681,234	1.63 %
2020 <sup>2</sup>		29,353	29,353		-	1,751,638	1.68 %
2021 2		29,496	29,496		-	1,661,403	1.78 %
2022 1		29,194	29,194		_	1,759,944	1.66 %
2023 1		30,282	30,282		_	1,851,150	1.64 %

<sup>1</sup> Change in FRSPP discount rate is due to a revised long-term expected rate of return.

GASB Statement Number 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten year trend data. Additional years will be displayed as the data becomes available.

<sup>&</sup>lt;sup>2</sup> Change in the HIS discount rate is due to a change in the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

<sup>&</sup>lt;sup>4</sup> 2015 - 2022 restated to include covered payroll of FRS Investment Plan participants.



# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

### SPECIAL REVENUE FUNDS

#### **BOARD OF COUNTY COMMISSIONERS**

County Transportation Trust - to account for the operation and maintenance of County roads as authorized by Section 336.022, Florida Statutes. These activities include road and right of way maintenance; bridge maintenance and operation; traffic engineering; traffic signal operation, including Intelligent Transportation Systems; traffic control signage and striping; sidewalk repair and construction; and maintenance of ditches, culverts, and other drainage facilities. Funds are provided from fuel taxes collected and distributed by the State of Florida, including local option fuel taxes levied by the County.

**Health Department** - to account for the collection and subsequent distribution of a dedicated ad valorem property tax for the delivery of health-related services to County residents. Pursuant to Chapter 154.02, Florida Statutes, the County distributes proceeds from this special revenue fund to the Pinellas County Health Department (PCHD) through an annual contract for service.

**School Crossing Guard Trust** - to account for collection and distribution of a surcharge on parking fines assessed under Ordinance 93-33 as codified in County Code 122-32(6) and authorized by Section 318.21(3), Florida Statutes for funding training programs for school crossing guards.

**Community Development Grant** - to account for housing grants received from the federal government and related programs. Public hearings are held to determine the benefit areas of the County and the specific use of funds.

State Housing Initiatives Partnership (SHIP) - to account for revenues received from the State Housing Initiatives Partnership (SHIP). Pinellas County participates in the SHIP program as authorized pursuant to Section 420.907, Florida Statutes. Under Ordinance 93-30 the County is authorized to make affordable housing available for very low-income, low-income, and moderate- income persons including persons who have special housing needs, such as, but not limited to, homeless people and persons with disabilities. Funds may be used for emergency repairs, new construction, rehabilitation, down payment and closing cost assistance, impact fees, construction and gap financing, mortgage buy-downs, acquisition of property for affordable housing, matching for federal housing grants and programs, and home ownership counseling.

**Gifts for Animal Welfare Trust** - to account for gifts, grants and awards of money from public and private donors for the exclusive use, welfare and benefit of domestic animals within Pinellas County, as authorized by resolution number 89-244.

### SPECIAL REVENUE FUNDS

#### **BOARD OF COUNTY COMMISSIONERS - continued**

**Tree Bank** - to account for civil penalties levied for violations of the County's tree ordinance and revenue from the sale of timber from County-owned and managed property. Funds are used to acquire, protect, and maintain native vegetative communities, public land for the placement of acquired trees, and vegetation for placement on public properties as authorized by Section 23 of County Ordinance 90-16 and County Ordinance 15-26.

**Public Library Cooperative** - to account for a dedicated property tax that provides access to library services to residents of the unincorporated areas of the County. The cooperative's purpose is to extend library services to unincorporated areas and participating municipalities without library services and improve library services to residents in participating municipalities and library tax districts with library services. The Municipal Service Taxing Unit is authorized by Section 125.01(1)(q), Florida Statutes and Ordinance 89-5.

**STAR Center** - to account for the operations of the Pinellas County Young-Rainey Science, Technology and Research (STAR) Center under the Industrial Development Authority authorized by Section 159.45, Florida Statutes.

**Emergency Communications 911 System** - to account for the Emergency Communications Program. Fees are derived from charges assessed on land-based telephone lines, wireless communication services, and pre-paid wireless services retail transactions in accordance with Sections 365.172 and 365.173, Florida Statutes.

**Pinellas County Construction Licensing Board** - to account for the operations of the Pinellas County Construction Licensing Board, created in 1973 by the Legislature's Special Act Chapter 75-489, Law of Florida, as amended by Chapters 78-594, 81-466, 86-444, 89-504, 93-387, 2002-350, 2003-319, 2004-403, and 2018-179 Laws of Florida, to regulate the construction industry in Pinellas County.

**Fire Districts** - to account for twelve (12) dependent Fire Districts that serve unincorporated Pinellas County residents as authorized by Sections 189 and 200.001, Florida Statutes and Laws of Florida, Chapter 73-600. Revenues are derived from an ad valorem property tax levied on property owners within each fire district and are distributed to the contracted service providers for fire protection services.

**Air Quality - Tag Fee -** to account for fees used for air pollution control of emissions from mobile sources pursuant to Section 320.03(6), Florida Statutes.

### SPECIAL REVENUE FUNDS

#### **BOARD OF COUNTY COMMISSIONERS - continued**

**Palm Harbor Community Services District** - to account for a dedicated property tax providing recreation and library services to residents of the Palm Harbor area. The Municipal Service Taxing Unit is authorized by Section 125.01(1)(q), Florida Statutes and County Ordinance 85-28.

**Feather Sound Community Services District** - to account for a dedicated property tax providing street lighting and the acquisition, development, and maintenance of recreational areas and green space to residents of the Feather Sound area. The Municipal Service Taxing Unit is authorized by Section 125.01(1)(q), Florida Statutes and Ordinance 90-25.

**East Lake Community Services District** - to account for a dedicated property tax for providing library and recreational services to residents of the East Lake area. The Municipal Service Taxing Unit is authorized by Section 125.01(1)(q), Florida Statutes, Ordinance 13-11 and Ordinance 14-30.

**Drug Abuse Trust** - to account for additional assessments levied by the court against drug offenders, providing financial assistance grants for qualified local drug abuse treatment and education programs, pursuant to Section 893.165, Florida Statutes.

**Building Services** - to account for permit fees collected and use to fund permitting and inspections on building, mechanical, electrical, and plumbing development projects for residential and commercial properties to ensure compliance with the Florida Building Code, Section 553.73, Florida Statutes.

**Special Assessments** - to account for the paving of neighborhood streets, provision of streetlights and their operation, navigational dredging and local drainage improvements in the unincorporated area of the County as authorized by Laws of Florida, Chapter 63-1783 and Ordinance 18-38.

Pinellas County Community Redevelopment Agency - to account for Tax Increment Financing (TIF) used to leverage public funds to promote private sector activity in the Lealman Community Redevelopment Area (CRA) district. The Pinellas County Board of County Commissioners declared the Lealman Study Area of the County to be a blighted area ("Lealman Community Redevelopment Area"). By its Resolution No. 16-40 the Board approved the Lealman Community Redevelopment Area Plan. As this district is in the County's unincorporated area, the General Fund contributes TIF resources based on both the Countywide and the Municipal Service Taxing Unit (MSTU) property tax collections. The County's obligation to annually appropriate to the fund continues until 2046. The creation of the CRA district is enabled by the Community Redevelopment Act of 1969, as amended, and codified as Part III, Chapter 163, Florida Statutes (the "Redevelopment Act").

**Surface Water Utility** - to account for surface water management services funded by surface water assessments in the unincorporated areas of the County and based upon the impervious surfaces on property, as authorized by Section 403.0893, Florida Statutes; Chapter 58, Article XVII Pinellas County Code, and Ordinance 13-14, as amended by Ordinances 17-11 and 18-3.

### SPECIAL REVENUE FUNDS

#### **BOARD OF COUNTY COMMISSIONERS - continued**

**Intergovernmental Radio Communication** - to account for the surcharge fee received from each moving traffic violation. The fee is collected under Section 318.21(9), Florida Statutes. This revenue is used to develop, implement, and support law enforcement communication capabilities.

Community Housing Trust - to account for funds to address community housing needs. Recognizing the lack of affordable housing in Pinellas County, the Board of County Commissioners adopted Resolution 05-237 authorizing the establishment of the Pinellas Community Housing Program to address the community housing needs by funding authorized programs through a Housing Trust Fund. Through Ordinance 06-28 as amended by Ordinance 09-44, monies from the Housing Trust Fund are utilized to assist in the development and provision of affordable community housing within the County; to help in the preservation and expansion of the supply of such housing; to ensure that adequate sites for affordable community housing exist and remain available; to assist in the continued elimination of substandard housing conditions; to provide direct financial and technical assistance to qualified housing projects or eligible individuals; and to fund approved, eligible operating expenditures related to the provision of and development of affordable community housing.

**Tourist Development Council** - to account for the 6% tax on rents collected for all temporary lodgings. This tax was initially approved by a voter referendum in 1978 to promote tourism and has been subsequently increased to help fund beach renourishment and tourism-related capital projects throughout the County. Authorization for this fund comes from Section 125.0104, Florida Statutes and Code Sections 118.31-118.42. The tax rate was raised to the current 6% level on January 1, 2016.

**Opioid Abatement** - to account for funds received from the National Opioid Settlements, including the Florida Opioid Allocation and Statewide Response Agreement.

#### **CONSTITUTIONAL OFFICER**

#### Clerk of the Circuit Court and Comptroller -

**Court** - to account for the fee-funded court operations of the Clerk of the Circuit Court as authorized by Section 28.37, Florida Statutes.

**Public Records Modernization** - to account for revenues earmarked for equipment, personnel training and technical assistance in modernizing the public records system and to pay for court-related technology needs as authorized by Section 28.24, Florida Statutes.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

September 30, 2023

	R	Special evenue Funds
ASSETS		
Cash	\$	141,573,946
Investments		200,722,344
Accounts and notes receivable, net		50,010,754
Leases receivable		19,999,019
Assessments receivable		311,018
Accrued interest receivable		1,164,798
Due from other funds		11,282,105
Due from other governments		10,576,732
Inventory		3,838,208
Prepaid items		577,479
Total assets	\$	440,056,403
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES		
LIABILITIES		
Vouchers payable	\$	14,498,983
Contracts payable		61,048
Due to other funds		321,217
Due to other governments		3,864,669
Accrued liabilities		1,412,187
Deposits and other current liabilities		746,745
Unearned revenue		15,000
Total liabilities		20,919,849
DEFERRED INFLOWS OF RESOURCES		
Lease-related deferred inflows		18,926,525
Unavailable revenue - notes receivable		49,523,779
Total deferred inflows of resources		68,450,304
FUND BALANCES		
Nonspendable		4,415,687
Restricted		342,676,710
Committed		3,593,853
Total fund balances		350,686,250
Total liabilities, deferred inflows of resources and fund balances	\$	440,056,403

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the year ended September 30, 2023

	Special Revenue Funds
REVENUES	
Taxes	\$ 160,133,507
Licenses and permits	8,344,345
Intergovernmental	34,137,954
Charges for services	16,732,228
Fines and forfeitures	7,008,819
Special assessments	22,234,558
Investment income (loss)	12,705,281
Miscellaneous	28,861,875
Total revenues	290,158,567
EXPENDITURES	
Current	
General government	27,231,773
Public safety	40,843,187
Physical environment	21,880,834
Transportation	44,468,217
Economic environment	53,191,880
Human services	8,234,196
Culture and recreation	11,735,203
Capital outlay	14,130,663
Debt service	
Principal retirement	548,525
Interest and fiscal charges	17,797
Total expenditures	222,282,275
Excess (deficiency) of revenues over (under) expenditures	67,876,292
OTHER FINANCING SOURCES (USES)	
Transfers in	39,035,923
Transfers out	(13,192,722)
Total other financing sources (uses)	25,843,201
Net change in fund balances	93,719,493
Fund balance - beginning, as restated	256,966,757
Fund balances - ending	\$ 350,686,250

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

September 30, 2023

	County Transportation Trust		Γ	Health Department	School Crossing Guard Trust		Community Development Grant	
ASSETS								
Cash	\$	5,079,144	\$	2,432,217	\$	108,013	\$	3,329,418
Investments		23,520,446		643,682		28,323		2,244,117
Accounts and notes receivable, net		541		-		-		25,346,476
Leases receivable		-		-		-		-
Assessments receivable		-		-		-		-
Accrued interest receivable		122,354		4,905		208		13,215
Due from other funds		-		54,215		3,147		-
Due from other governments		6,312,163		-		-		2,429,501
Inventory		3,838,208		-		-		-
Prepaid items		34,691		-		-		-
Total assets	\$	38,907,547	\$	3,135,019	\$	139,691	\$	33,362,727
FUND BALANCES  LIABILITIES			4					
Vouchers payable	\$	4,290,533	\$	-	\$	-	\$	1,300,213
Contracts payable		-		-		-		<del>-</del>
Due to other funds		-		-		-		20
Due to other governments		1,496,570		663,695		-		197,901
Accrued liabilities		384,182		-		-		26,400
Deposits and other current liabilities		-		-		-		7,876
Unearned revenue								
Total liabilities		6,171,285		663,695		-		1,532,410
DEFERRED INFLOWS OF RESOURCES								
Lease-related deferred inflows		-		-		-		-
Unavailable revenue - notes receivable		-		-		-		25,343,070
Total deferred inflows of resources						-		25,343,070
FUND BALANCES								
Nonspendable		3,872,899		_		_		_
Restricted		28,863,363		2,471,324		139,691		6,487,247
Committed		, , , <u>-</u>		-		_		, , , <u>-</u>
Total fund balances		32,736,262		2,471,324		139,691		6,487,247
Total liabilities, deferred inflows of	Ф.		•		•		•	
resources and fund balances	<b>D</b>	38,907,547	\$	3,135,019	\$	139,691	\$	33,362,727

ate Housing Initiatives artnership (SHIP)	Gifts for mal Welfare Trust	 Γree Bank	lic Library operative	S	ΓAR Center	Con	Emergency nmunications 11 System
\$ 10,466,635 1,778,692 20,624,230	\$ 449,055 166,151	\$ 1,227,895 32,962	\$ 438,406 148,036	\$	3,808,969 816,319 414,378 19,999,019	\$	2,428,612 3,379,340
15,524	1,111	882	1,013 48,301		4,899		18,252
93,033	- -	- - -	- -		- - 15,460		1,023,294 - 285,498
\$ 32,978,114	\$ 616,317	\$ 1,261,739	\$ 635,756	\$	25,059,044	\$	7,134,996
\$ 87,056 - 80 -	\$ 168 - - - 351	\$ - - - -	\$ - - - -	\$	762,240 61,048 - 20,882 23,484	\$	767,523 - - - 99,187
-	15,000	-	-		-		-
87,136	15,519	<u>-</u>	<u>-</u>		867,654		866,710
20,619,251 20,619,251	- - -	 - - -	- - -		18,926,525 - 18,926,525		- - -
93,033 12,178,694	600,798	- - 1,261,739	635,756		15,460 5,249,405		285,498 5,982,788
12,271,727	600,798	1,261,739	635,756		5,264,865		6,268,286
\$ 32,978,114	\$ 616,317	\$ 1,261,739	\$ 635,756	\$	25,059,044	\$	7,134,996

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

September 30, 2023

	C	nellas County Construction Licensing Board	F	ire Districts	A	air Quality - Tag Fee	C	llm Harbor ommunity Services District
ASSETS								
Cash	\$	483,959	\$	24,500,161	\$	448,685	\$	196,071
Investments		48,310		13,343,595		30,752		28,610
Accounts and notes receivable, net		1,220		-		-		-
Leases receivable		-		-		-		-
Assessments receivable		-		-		-		-
Accrued interest receivable		524		82,969		458		264
Due from other funds		-		144,564		-		18,354
Due from other governments		-		-		70,470		-
Inventory		-		-		-		-
Prepaid items		-		-		-		-
Total assets	\$	534,013	\$	38,071,289	\$	550,365	\$	243,299
FUND BALANCES LIABILITIES								
Vouchers payable	\$	10,520	\$	_	\$	7,957	\$	-
Contracts payable		-		-		-		-
Due to other funds		289,000		-		-		-
Due to other governments		-		684,593		-		_
Accrued liabilities		17,530		5,238		15,241		_
Deposits and other current liabilities		-		-		-		-
Unearned revenue		-		-		-		-
Total liabilities		317,050		689,831		23,198		-
DEFERRED INFLOWS OF RESOURCES								
Lease-related deferred inflows		_		_		_		-
Unavailable revenue - notes receivable		_		-		-		-
Total deferred inflows of resources		-		-		-		
FUND BALANCES								
Nonspendable		_		_		_		_
Restricted		216,963		37,381,458		527,167		243,299
Committed		_10,703						5,_,,
Total fund balances		216,963		37,381,458		527,167		243,299
Total liabilities, deferred inflows of		210,703		27,201,100		221,101		5,2,7
resources and fund balances	\$	534,013	\$	38,071,289	\$	550,365	\$	243,299

eather Sound Community Services District	C	Cast Lake ommunity rices District	 rug Abuse Trust	Building Services	A	Special ssessments	C	ellas County ommunity levelopment Agency
\$ 60,383 12,352	\$	109,490 21,516	\$ 13,217 3,837	\$ 4,611,388 433,688 168	\$	513,380 221,759 44,736	\$	2,253,962 3,792,253
- 99 1,864		176 11,118	30 3,013	- - 5,197 -		311,018 1,469 17,239		- 20,494 -
\$ 74,698	\$	142,300	\$ 20,097	\$ 5,050,441	\$	1,109,601	\$	6,066,709
\$ - -	\$	-	\$ <del>-</del>	\$ 120,418	\$	373,681	\$	31,008
- - -		- - -	- - -	51,490 93,837		- 139 199		24,901 -
-		<u>-</u>	- -	265,745		374,019		55,909
- - -		- - -	- - -	- - -		- - -		- - -
- 74,698		142,300	20,097	- 4,784,696		735,582		6,010,800
74,698		142,300	20,097	4,784,696		735,582		6,010,800
\$ 74,698	\$	142,300	\$ 20,097	\$ 5,050,441	\$	1,109,601	\$	6,066,709

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

September 30, 2023

	Su	rface Water Utility		governmental Radio nmunication		ommunity ousing Trust	D	Tourist Development Tax
ASSETS								
Cash	\$	13,986,572	\$	105,050	\$	2,006,259	\$	41,675,576
Investments		428,185		144,394		321,629		136,867,622
Accounts and notes receivable, net		-		-		3,562,846		16,159
Leases receivable		-		-		-		-
Assessments receivable		-		-		-		-
Accrued interest receivable		12,235		818		2,838		718,520
Due from other funds		63,529		46,196		-		10,870,565
Due from other governments		514,492		-		-		-
Inventory		-		-		-		-
Prepaid items		-		-		-		550
Total assets	\$	15,005,013	\$	296,458	\$	5,893,572	\$	190,148,992
LIABILITIES, DEFERRED INFLOWS OF REFUND BALANCES  LIABILITIES	LSOC	IRCES AND						
Vouchers payable	\$	750,717	\$	_	\$	_	\$	5,802,584
Contracts payable	Ψ	-	Ψ	_	Ψ	_	4	-
Due to other funds		_		_		_		_
Due to other governments		12,336		_		_		75,700
Accrued liabilities		163,270		_		_		104,678
Deposits and other current liabilities		-		_		_		-
Unearned revenue		_		_		_		_
Total liabilities		926,323		-		-		5,982,962
DEFERRED INFLOWS OF RESOURCES Lease-related deferred inflows Unavailable revenue - notes receivable Total deferred inflows of resources		- - -		- - -		3,561,458 3,561,458		- - -
ELIND DATANCES								
FUND BALANCES								550
Nonspendable		14.070.600		206.459		-		550
Restricted		14,078,690		296,458		2 222 114		184,165,480
Committed Tatal for d balances	_	14.070.600		206.450		2,332,114	_	104 166 020
Total liabilities, deferred inflama of		14,078,690		296,458		2,332,114	_	184,166,030
Total liabilities, deferred inflows of resources and fund balances	\$	15,005,013	\$	296,458	\$	5,893,572	\$	190,148,992

#### **Constitutional Officer**

# Clerk of the Circuit Court and Comptroller

	Opioid Abatement		Court		blic Records		Total
\$	2,585,064	\$	3,044,187	\$	15,212,178	\$	141,573,946
Ψ	12,265,774	Ψ	3,011,107	Ψ	-	Ψ	200,722,344
	-		_		_		50,010,754
	_		_		_		19,999,019
	_		_		_		311,018
	63,466		17,182		55,696		1,164,798
	-				-		11,282,105
	_		226,812		_		10,576,732
	_				_		3,838,208
	_		_		148,247		577,479
\$	14,914,304	\$	3,288,181	\$	15,416,121	\$	440,056,403
\$	- - - 1,043	\$	38,324 - 28,837 661,502 420,059	\$	156,041 - 3,280 - 32,647	\$	14,498,983 61,048 321,217 3,864,669 1,412,187
	-		738,670		-		746,745
	1,043		1,887,392		191,968	_	15,000 20,919,849
_		_					18,926,525 49,523,779 68,450,304
	14,913,261		1,400,789		148,247 15,075,906		4,415,687 342,676,710
	-		-		-		3,593,853
	14,913,261		1,400,789		15,224,153		350,686,250
\$	14,914,304	\$	3,288,181	\$	15,416,121	\$	440,056,403

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

	County Transportation Trust		Health Department		School Crossing Guard Trust	Community Development Grant	
REVENUES							
Taxes	\$	17,455,457	\$	8,448,403	\$ -	\$	-
Licenses and permits		125,567		-	-		-
Intergovernmental		10,769,231		-	-		5,862,824
Charges for services		-		-	-		-
Fines and forfeitures		11,152		-	33,555		-
Special assessments		-		-	-		-
Investment income (loss)		974,356		222,396	4,594		174,329
Miscellaneous		2,912,883		_			1,011,695
Total revenues		32,248,646		8,670,799	38,149		7,048,848
EXPENDITURES							
Current							
General government		-		-	-		-
Public safety		-		-	-		2,266,391
Physical environment		-		-	-		-
Transportation		42,912,026		-	-		-
Economic environment		-		-	-		4,300,786
Human services		-		8,094,928	-		-
Culture and recreation		-		-	-		-
Capital outlay		10,992,963		-	-		157,090
Debt service							
Principal retirement		51,624		-	-		-
Interest and fiscal charges		13,700					_
Total expenditures		53,970,313		8,094,928			6,724,267
Excess (deficiency) of revenues over (under) expenditures		(21,721,667)		575,871	38,149		324,581
OTHER FINANCING SOURCES (USES)							
Transfers in		31,643,040		53,508	-		_
Transfers out		(1,700,000)		(227,258)	(10,000)		-
Total other financing sources (uses)		29,943,040	_	(173,750)	(10,000)		_
Net change in fund balances		8,221,373	_	402,121	28,149		324,581
Fund balance - beginning, as restated *		24,514,889		2,069,203	111,542		6,162,666
Fund balances - ending	\$	32,736,262	\$	2,471,324	\$ 139,691	\$	6,487,247

State Hou Initiativ Partners (SHIP	ves ship	Animal	s for Welfare ust	<u>T</u>	Tree Bank		Public Library Cooperative STAR Center		Con	Emergency nmunications 11 System	
\$	-	\$	-	\$	-	\$	7,385,139	\$	-	\$	-
4 05	3,863		-		-		-		-		5,729,249
1,00	-		_		_		_		_		-
	-		-		797,861		-		_		-
	-		-		-		=		=		-
43	2,817		22,346		40,766		66,090		731,393		177,566
1,39	1,656		92,157		-		-		7,411,523		12
5,87	8,336		114,503		838,627		7,451,229		8,142,916		5,906,827
3,98	- - - - - - - - - - - - - - - - - - -		- - - - 84,030 - -		- 55,984 - - - -		6,983,971		6,102,493 - 1,414,433		9,304,351 - - - - 3,348
2 08	9,157		84,030		55,984		6,983,971		7,516,926		9,307,699
3,90	07,137		04,030		33,704		0,903,971		7,310,320		9,501,099
1,88	39,179		30,473		782,643		467,258		625,990		(3,400,872)
	- -		-		- -		46,815 (199,410)		400,000		5,261,280
	_		-		-		(152,595)		400,000		5,261,280
1,88	9,179		30,473		782,643		314,663		1,025,990		1,860,408
	32,548		570,325		479,096		321,093		4,238,875		4,407,878
\$ 12,27	1,727	\$	600,798	\$	1,261,739	\$	635,756	\$	5,264,865	\$	6,268,286

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

	Pinellas County Construction Licensing Board	Fire Districts	Air Quality - Tag Fee	Palm Harbor Community Services District
REVENUES				
Taxes	\$ -	\$ 20,961,093	\$ -	\$ 2,874,686
Licenses and permits	-	-	-	-
Intergovernmental	-	-	1,186,841	-
Charges for services	706,420	-	-	-
Fines and forfeitures	613,601	-	-	-
Special assessments	-	-	-	-
Investment income (loss)	18,937	1,579,622	19,782	33,114
Miscellaneous	548	145,027		
Total revenues	1,339,506	22,685,742	1,206,623	2,907,800
EXPENDITURES				
Current				
General government	6,487	-	-	-
Public safety	1,498,550	18,286,492	-	-
Physical environment	-	-	1,398,225	-
Transportation	-	-	-	-
Economic environment	-	-	-	-
Human services	-	-	-	-
Culture and recreation	-	-	-	2,790,111
Capital outlay	-	1,780	6,300	-
Debt service				
Principal retirement	-	-	-	-
Interest and fiscal charges				712
Total expenditures	1,505,037	18,288,272	1,404,525	2,790,823
Excess (deficiency) of revenues over (under) expenditures	(165,531)	4,397,470	(197,902)	116,977
OTHER FINANCING SOURCES (USES)				
Transfers in	-	136,693	-	18,274
Transfers out	-	(588,079)	-	(77,872)
Total other financing sources (uses)		(451,386)		(59,598)
Net change in fund balances	(165,531)	3,946,084	(197,902)	57,379
Fund balance - beginning, as restated *	382,494	33,435,374	725,069	185,920
Fund balances - ending	\$ 216,963	\$ 37,381,458	\$ 527,167	\$ 243,299

Co	ther Sound ommunity ices District	East Lake Community Services District	Drug Abuse Trust		Building Special Services Assessments		C	ellas County community development Agency
\$	276,616	\$ 1,763,834	\$ - -	\$	8,218,778 58,120	\$ - -	\$	2,872,087
	-	-	36,734		36,620	-		-
	-	- -	-		-	3,008,390		- -
	5,463	20,333	1,069		201,400 29,620	57,205		190,150 476
	282,079	1,784,167	37,803		8,544,538	3,065,595		3,062,713
	-	-	-		-	-		-
	-	-	-		9,466,029	<del>-</del>		-
	=	-	-		-	1,587,812		-
	-	-	-		-	1,556,191		-
	-	-	-		-	-		1,610,019
	-	1 721 001	34,909		-	-		-
	239,240	1,721,881	-		-	-		-
	-	-	-		9,622	-		560,151
	-	422	-		-	-		-
	239,240	1,722,303	34,909	_	9,475,651	3,144,003		2,170,170
	239,240	1,722,303	34,909	_	9,473,031	3,144,003		2,170,170
	42,839	61,864	2,894		(931,113)	(78,408)		892,543
	1,858	11,254	-		-	16,886		70,000
	(7,869)	(48,084)				(57,361)		-
	(6,011)	(36,830)			-	(40,475)		70,000
	36,828	25,034	2,894		(931,113)	(118,883)		962,543
	37,870	117,266	17,203		5,715,809	854,465		5,048,257
\$	74,698	\$ 142,300	\$ 20,097	\$	4,784,696	\$ 735,582	\$	6,010,800

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

	Surface Water Utility	Intergovernmental Radio Communication	Community Housing Trust	Tourist Development Tax
REVENUES				
Taxes	\$ -	\$ -	\$ -	\$ 98,096,192
Licenses and permits	-	-	-	-
Intergovernmental	576,672	-	-	55,478
Charges for services	397,419	-	-	-
Fines and forfeitures	-	584,309	-	-
Special assessments	19,226,168	-	-	-
Investment income (loss)	713,516	13,209	84,241	5,875,188
Miscellaneous	236,440	-	139,385	494,691
Total revenues	21,150,215	597,518	223,626	104,521,549
EXPENDITURES				
Current				
General government	-	1,097,529	-	-
Public safety	-	-	-	21,374
Physical environment	18,838,813	-	_	_
Transportation	-	-	_	_
Economic environment	-	-	5,041	37,184,384
Human services	-	-	_	_
Culture and recreation	_	-	-	_
Capital outlay	876,592	-	-	66,444
Debt service				
Principal retirement	141,773	-	-	355,128
Interest and fiscal charges	808	-	-	2,155
Total expenditures	19,857,986	1,097,529	5,041	37,629,485
Excess (deficiency) of revenues over (under) expenditures	1,292,229	(500,011)	218,585	66,892,064
	1,2,2,22,	(200,011)	210,505	00,072,001
OTHER FINANCING SOURCES (USES)				
Transfers in	84,012	402,000	-	-
Transfers out	(285,386)			(9,991,403)
Total other financing sources (uses)	(201,374)	402,000		(9,991,403)
Net change in fund balances	1,090,855	(98,011)	218,585	56,900,661
Fund balance - beginning, as restated *	12,987,835	394,469	2,113,529	127,265,369
Fund balances - ending	\$ 14,078,690	\$ 296,458	\$ 2,332,114	\$ 184,166,030

#### **Constitutional Officers**

## Clerk of the Circuit Court and Comptroller

Opioid Abatement	Court	Public Records Modernization	Total
\$ -	\$ -	\$ -	\$ 160,133,507
-	-	-	8,344,345
-	5,845,676	-	34,137,954
-	13,658,213	1,896,822	16,732,228
-	4,968,341	-	7,008,819
-	-	-	22,234,558
347,754	124,003	573,642	12,705,281
14,585,836	408,915	1,011	28,861,875
14,933,590	25,005,148	2,471,475	290,158,567
-	25,005,148	1,122,609	27,231,773
-	-	-	40,843,187
-	-	-	21,880,834
-	-	-	44,468,217
-	-	-	53,191,880
20,329	-	-	8,234,196
-	-	-	11,735,203
-	-	41,940	14,130,663
-	-	-	548,525
			17,797
20,329	25,005,148	1,164,549	222,282,275
14,913,261		1,306,926	67,876,292
-	890,303	- -	39,035,923 (13,192,722)
	890,303	_	25,843,201
14,913,261	890,303	1,306,926	93,719,493
	510,486	13,917,227	256,966,757
\$ 14,913,261	\$ 1,400,789	\$ 15,224,153	\$ 350,686,250

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

	County Transportation Trust								
		Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES		3						<u></u>	
Taxes	\$	16,626,000	\$	16,626,000	\$	17,455,457	\$	829,457	
Licenses and permits		106,630		106,630		125,567		18,937	
Intergovernmental		9,539,590		9,539,590		10,769,231		1,229,641	
Fines and forfeitures		-		-		11,152		11,152	
Investment income (loss)		24,650		24,650		974,356		949,706	
Miscellaneous		2,452,690		2,452,690		2,912,883		460,193	
Total revenues		28,749,560		28,749,560		32,248,646		3,499,086	
EXPENDITURES									
Current									
Transportation		60,489,750		46,489,750		42,912,026		3,577,724	
Capital outlay		614,560		14,614,560		10,992,963		3,621,597	
Debt service									
Principal retirement		-		-		51,624		(51,624)	
Interest and fiscal charges		-		-		13,700		(13,700)	
Total expenditures		61,104,310		61,104,310		53,970,313		7,133,997	
Excess (deficiency) of revenues over									
(under) expenditures		(32,354,750)		(32,354,750)		(21,721,667)		10,633,083	
OTHER FINANCING SOURCES (USES)									
Transfers in		31,643,040		31,643,040		31,643,040		-	
Transfers out		(1,700,000)		(1,700,000)		(1,700,000)		-	
Reserves		(22,655,450)		(22,655,450)				22,655,450	
Total other financing sources (uses)		7,287,590		7,287,590		29,943,040		22,655,450	
Net change in fund balance		(25,067,160)		(25,067,160)		8,221,373		33,288,533	
Fund balance - beginning		25,067,160		25,067,160		24,514,889		(552,271)	
Fund balance - ending	\$		\$	<u>-</u>	\$	32,736,262	\$	32,736,262	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

				Health Do	epart	ment	
	Original Budget		Fi	Final Budget		Actual	riance with nal Budget
REVENUES							
Taxes	\$	8,320,510	\$	8,320,510	\$	8,448,403	\$ 127,893
Investment income (loss)		9,100		9,100		222,396	213,296
Total revenues		8,329,610		8,329,610		8,670,799	341,189
EXPENDITURES							
Current							
Human services		8,094,930		8,094,930		8,094,928	2
Total expenditures		8,094,930		8,094,930		8,094,928	 2
Excess (deficiency) of revenues over (under) expenditures		234,680		234,680		575,871	341,191
OTHER FINANCING SOURCES (USES)							
Transfers in		54,480		54,480		53,508	(972)
Transfers out		(255,560)		(255,560)		(227,258)	28,302
Reserves		(2,068,290)		(2,068,290)		<u> </u>	2,068,290
Total other financing sources (uses)		(2,269,370)		(2,269,370)		(173,750)	 2,095,620
Net change in fund balance		(2,034,690)		(2,034,690)		402,121	2,436,811
Fund balance - beginning		2,034,690		2,034,690		2,069,203	34,513
Fund balance - ending	\$		\$		\$	2,471,324	\$ 2,471,324

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

School	Crossing	Guard	Trust
--------	----------	-------	-------

	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES								
Fines and forfeitures	\$	10,110	\$	10,110	\$	33,555	\$	23,445
Investment income (loss)		590		590		4,594		4,004
Total revenues		10,700		10,700		38,149		27,449
Excess (deficiency) of revenues over								
(under) expenditures		10,700		10,700		38,149		27,449
OTHER FINANCING SOURCES (USES)								
Transfers out		(10,000)		(10,000)		(10,000)		-
Reserves		(118,730)		(118,730)		-		118,730
Total other financing sources (uses)		(128,730)		(128,730)		(10,000)		118,730
Net change in fund balance		(118,030)		(118,030)		28,149		146,179
Fund balance - beginning		118,030		118,030		111,542		(6,488)
Fund balance - ending	\$	-	\$		\$	139,691	\$	139,691

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Community Development Grant										
	Orig	inal Budget	Final Budget		Actual		Variance with Final Budget				
REVENUES											
Intergovernmental	\$	22,272,750	\$	22,272,750	\$	5,862,824	\$	(16,409,926)			
Investment income (loss)		4,760		4,760		174,329		169,569			
Miscellaneous		1,031,460		1,031,460		1,011,695		(19,765)			
Total revenues		23,308,970		23,308,970		7,048,848		(16,260,122)			
EXPENDITURES											
Current											
Public safety		4,329,990		4,329,990		2,266,391		2,063,599			
Economic environment		24,634,240		24,634,240		4,300,786		20,333,454			
Capital outlay		32,000		32,000		157,090		(125,090)			
Total expenditures		28,996,230		28,996,230		6,724,267		22,271,963			
Net change in fund balance		(5,687,260)		(5,687,260)		324,581		6,011,841			
Fund balance - beginning		5,687,260		5,687,260		6,162,666		475,406			
Fund balance - ending	\$		\$		\$	6,487,247	\$	6,487,247			

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

State Housing	Initiatives	<b>Partnershin</b>	(SHIP)
---------------	-------------	--------------------	--------

	Ori	ginal Budget	Final Budget		Actual		Variance with Final Budget		
REVENUES									
Intergovernmental	\$	4,816,570	\$	4,816,570	\$	4,053,863	\$	(762,707)	
Investment income (loss)		2,850		2,850		432,817		429,967	
Miscellaneous		1,662,500		1,662,500		1,391,656		(270,844)	
Total revenues		6,481,920		6,481,920		5,878,336		(603,584)	
EXPENDITURES Current									
Economic environment		13,431,140		13,431,140		3,989,157		9,441,983	
Total expenditures		13,431,140		13,431,140		3,989,157		9,441,983	
Net change in fund balance		(6,949,220)		(6,949,220)		1,889,179		8,838,399	
Fund balance - beginning		6,949,220		6,949,220		10,382,548		3,433,328	
Fund balance - ending	\$		\$		\$	12,271,727	\$	12,271,727	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

Gifts	for A	nimal	Welfare	Trust

	Original Budget			Final Budget		Actual		Variance with	
DEVENILEC	Origi	mai buuget		iai buugei		Actual	FII	nal Budget	
REVENUES	Ф	1.020	Ф	1.020	Ф	22.246	Ф	20.516	
Investment income (loss)	\$	1,830	\$	1,830	\$	22,346	\$	20,516	
Miscellaneous		66,500		66,500		92,157		25,657	
Total revenues		68,330		68,330		114,503		46,173	
EXPENDITURES									
Current									
Human services		127,470		127,470		84,030		43,440	
Total expenditures		127,470		127,470		84,030		43,440	
Excess (deficiency) of revenues over (under) expenditures		(59,140)		(59,140)		30,473		89,613	
OTHER FINANCING SOURCES (USES)									
Reserves		(458,450)		(458,450)		-		458,450	
Total other financing sources (uses)		(458,450)		(458,450)		-		458,450	
Net change in fund balance		(517,590)		(517,590)		30,473		548,063	
Fund balance - beginning		517,590		517,590		570,325		52,735	
Fund balance - ending	\$		\$		\$	600,798	\$	600,798	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

				Tree	Banl	k		
	Orig	Original Budget		Final Budget		Actual		riance with nal Budget
REVENUES								
Fines and forfeitures	\$	133,000	\$	133,000	\$	797,861	\$	664,861
Investment income (loss)		1,050		1,050		40,766		39,716
Total revenues		134,050		134,050		838,627		704,577
EXPENDITURES								
Current								
Physical environment		92,500		92,500		55,984		36,516
Total expenditures		92,500		92,500		55,984		36,516
Excess (deficiency) of revenues over (under) expenditures		41,550		41,550		782,643		741,093
OTHER FINANCING SOURCES (USES)								
Reserves		(518,610)		(518,610)		-		518,610
Total other financing sources (uses)		(518,610)		(518,610)		-		518,610
Net change in fund balance		(477,060)		(477,060)		782,643		1,259,703
Fund balance - beginning		477,060		477,060		479,096		2,036
Fund balance - ending	\$	-	\$	-	\$	1,261,739	\$	1,261,739

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Public Library Cooperative									
	Ori	ginal Budget	F	inal Budget		Actual		riance with nal Budget		
REVENUES										
Taxes	\$	7,315,340	\$	7,315,340	\$	7,385,139	\$	69,799		
Investment income (loss)		11,880		11,880		66,090		54,210		
Total revenues		7,327,220		7,327,220		7,451,229		124,009		
EXPENDITURES										
Current										
Culture and recreation		6,983,970		6,983,970		6,983,971		(1)		
Total expenditures		6,983,970		6,983,970	_	6,983,971		(1)		
Excess (deficiency) of revenues over (under) expenditures		343,250		343,250		467,258		124,008		
OTHER FINANCING SOURCES (USES)										
Transfers in		31,360		31,360		46,815		15,455		
Transfers out		(250,800)		(250,800)		(199,410)		51,390		
Reserves		(322,880)		(322,880)		-		322,880		
Total other financing sources (uses)		(542,320)		(542,320)		(152,595)		389,725		
Net change in fund balance		(199,070)		(199,070)		314,663		513,733		
Fund balance - beginning		199,070		199,070		321,093		122,023		
Fund balance - ending	\$		\$		\$	635,756	\$	635,756		

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

CIT	n .	$\mathbf{r}$		4
-ST	A	к	en	tei

	Original Budget		Final Budget		Actual		riance with nal Budget
REVENUES							
Investment income (loss)	\$ 22,650	0 5	\$ 22,650	\$	731,393	\$	708,743
Miscellaneous	7,075,860	0	7,075,860		7,411,523		335,663
Total revenues	7,098,510	0	7,098,510		8,142,916		1,044,406
EXPENDITURES							
Current							
Economic environment	6,363,000	0	6,363,000		6,102,493		260,507
Capital outlay	3,752,000	0	3,626,000		1,414,433		2,211,567
Total expenditures	10,115,000	0	9,989,000		7,516,926		2,472,074
Excess (deficiency) of revenues over (under) expenditures	(3,016,490	0)	(2,890,490)		625,990		3,516,480
OTHER FINANCING SOURCES (USES)							
Transfers in		-	400,000		400,000		-
Reserves	(257,000	0)	(657,000)		-		657,000
Total other financing sources (uses)	(257,000	0)	(257,000)		400,000		657,000
Net change in fund balance	(3,273,490	0)	(3,147,490)		1,025,990		4,173,480
Fund balance - beginning	3,273,490	0	3,147,490		4,238,875		1,091,385
Fund balance - ending	\$	- = =	\$ -	\$	5,264,865	\$	5,264,865

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

Emergency Communications 711 System	<b>Emergency</b>	Communications	911	System
-------------------------------------	------------------	----------------	-----	--------

	Ori	ginal Budget	F	inal Budget	Actual	riance with nal Budget
REVENUES		Smar Dauger	_	mur Duuget	1100001	 iai Duuget
Intergovernmental	\$	4,992,330	\$	5,792,500	\$ 5,729,249	\$ (63,251)
Investment income (loss)		20,300		20,300	177,566	157,266
Miscellaneous		-		-	12	12
Total revenues		5,012,630		5,812,800	5,906,827	94,027
EXPENDITURES						
Current						
Public safety		10,838,030		11,294,820	9,304,351	1,990,469
Capital outlay		680,890		1,365,830	3,348	1,362,482
Total expenditures		11,518,920		12,660,650	9,307,699	3,352,951
Excess (deficiency) of revenues over (under) expenditures		(6,506,290)		(6,847,850)	(3,400,872)	3,446,978
OTHER FINANCING SOURCES (USES)						
Transfers in		5,261,280		5,261,280	5,261,280	-
Reserves		(1,697,400)		(1,697,400)	-	1,697,400
Total other financing sources (uses)		3,563,880		3,563,880	5,261,280	1,697,400
Net change in fund balance		(2,942,410)		(3,283,970)	1,860,408	5,144,378
Fund balance - beginning		2,942,410		3,283,970	4,407,878	1,123,908
Fund balance - ending	\$		\$		\$ 6,268,286	\$ 6,268,286

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

	<b>Pinellas County Construction Licensing Board</b>							
	Origin	al Budget	Fi	nal Budget		Actual		iance with al Budget
REVENUES								
Charges for services	\$	743,240	\$	743,240	\$	706,420	\$	(36,820)
Fines and forfeitures		872,190		872,190		613,601		(258,589)
Investment income (loss)		3,710		3,710		18,937		15,227
Miscellaneous		-		-		548		548
Total revenues		1,619,140		1,619,140		1,339,506		(279,634)
EXPENDITURES								
Current								
General government		6,000		6,000		6,487		(487)
Public safety		1,628,360		1,628,360		1,498,550		129,810
Total expenditures		1,634,360		1,634,360		1,505,037		129,323
Excess (deficiency) of revenues over		(15.000)		(15.220)		(165.501)		(150.211)
(under) expenditures		(15,220)		(15,220)		(165,531)		(150,311)
OTHER FINANCING SOURCES (USES)								
Reserves		(451,570)		(451,570)				451,570
Total other financing sources (uses)		(451,570)		(451,570)				451,570
Net change in fund balance		(466,790)		(466,790)		(165,531)		301,259
Fund balance - beginning		466,790		466,790		382,494		(84,296)

216,963 \$

216,963

Fund balance - ending

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

	Fire Districts							
	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES								
Taxes	\$	20,687,890	\$	20,687,890	\$	20,961,093	\$	273,203
Investment income (loss)		188,680		188,680		1,579,622		1,390,942
Miscellaneous		-		-		145,027		145,027
Total revenues		20,876,570		20,876,570		22,685,742		1,809,172
EXPENDITURES								
Current								
Public safety		20,914,450		22,771,900		18,286,492		4,485,408
Capital outlay		-		9,280		1,780		7,500
Total expenditures		20,914,450		22,781,180		18,288,272		4,492,908
Excess (deficiency) of revenues over (under) expenditures		(37,880)		(1,904,610)		4,397,470		6,302,080
OTHER FINANCING SOURCES (USES)								
Transfers in		122,040		122,040		136,693		14,653
Transfers out		(647,210)		(647,210)		(588,079)		59,131
Reserves		(35,400,410)		(35,400,410)		-		35,400,410
Total other financing sources (uses)		(35,925,580)		(35,925,580)		(451,386)		35,474,194

(35,963,460)

35,963,460

(37,830,190)

37,830,190

<u>-</u> <u>\$</u> <u>-</u> <u>\$</u> 37,381,458 <u>\$</u>

3,946,084

33,435,374

41,776,274

(4,394,816)

Net change in fund balance

Fund balance - beginning

Fund balance - ending

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

Air (	Quality	- Tag	Fee
-------	---------	-------	-----

			in Quanty ingree				
	Ori	ginal Budget	Fi	inal Budget		Actual	riance with nal Budget
REVENUES							
Intergovernmental	\$	1,337,600	\$	1,337,600	\$	1,186,841	\$ (150,759)
Investment income (loss)		-		-		19,782	19,782
Total revenues		1,337,600		1,337,600		1,206,623	(130,977)
EXPENDITURES							
Current							
Physical environment		1,355,260		1,355,260		1,398,225	(42,965)
Capital outlay		139,420		139,420		6,300	133,120
Total expenditures		1,494,680		1,494,680		1,404,525	90,155
Excess (deficiency) of revenues over (under) expenditures		(157,080)		(157,080)		(197,902)	(40,822)
OTHER FINANCING SOURCES (USES)							
Reserves		(515,490)		(515,490)			515,490
Total other financing sources (uses)		(515,490)		(515,490)			515,490
Net change in fund balance		(672,570)		(672,570)		(197,902)	474,668
Fund balance - beginning		672,570		672,570		725,069	52,499
Fund balance - ending	\$		\$		\$	527,167	\$ 527,167

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

Palm Harbor Community Services District	
---	--

	Orig	inal Budget	Fi	nal Budget	Actual	iance with al Budget
REVENUES						
Taxes	\$	2,831,940	\$	2,831,940	\$ 2,874,686	\$ 42,746
Investment income (loss)		1,700		1,700	33,114	31,414
Total revenues		2,833,640		2,833,640	2,907,800	74,160
EXPENDITURES						
Current						
Culture and recreation		2,790,110		2,790,110	2,790,111	(1)
Debt service						
Interest and fiscal charges		400		1,380	712	668
Total expenditures		2,790,510		2,791,490	2,790,823	667
Excess (deficiency) of revenues over (under) expenditures		43,130		42,150	116,977	 74,827
OTHER FINANCING SOURCES (USES)						
Transfers in		13,520		13,520	18,274	4,754
Transfers out		(82,380)		(82,380)	(77,872)	4,508
Reserves		(142,360)		(141,380)	-	141,380
Total other financing sources (uses)		(211,220)		(210,240)	(59,598)	150,642
Net change in fund balance		(168,090)		(168,090)	57,379	225,469
Fund balance - beginning		168,090		168,090	 185,920	17,830
Fund balance - ending	\$		\$		\$ 243,299	\$ 243,299

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

Feather Sound Community Servi	ices District
-------------------------------	---------------

	Orig	ginal Budget	Fir	nal Budget	 Actual	iance with al Budget
REVENUES						
Taxes	\$	272,490	\$	272,490	\$ 276,616	\$ 4,126
Investment income (loss)		500		500	5,463	 4,963
Total revenues		272,990		272,990	282,079	9,089
EXPENDITURES						
Current						
Culture and recreation		239,240		239,240	239,240	_
Total expenditures		239,240		239,240	239,240	
Excess (deficiency) of revenues over (under) expenditures		33,750		33,750	42,839	 9,089
OTHER FINANCING SOURCES (USES)						
Transfers in		1,650		1,650	1,858	208
Transfers out		(8,320)		(8,320)	(7,869)	451
Reserves		(56,960)		(56,960)		 56,960
Total other financing sources (uses)		(63,630)		(63,630)	(6,011)	57,619
Net change in fund balance		(29,880)		(29,880)	36,828	66,708
Fund balance - beginning		29,880		29,880	37,870	7,990
Fund balance - ending	\$		\$		\$ 74,698	\$ 74,698

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

East Lake	Community	z Services	District

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Taxes	\$ 1,741,240	\$ 1,741,240	\$ 1,763,834	\$ 22,594
Investment income (loss)	1,090	1,090	20,333	19,243
Total revenues	1,742,330	1,742,330	1,784,167	41,837
EXPENDITURES				
Current				
Culture and recreation	1,721,880	1,721,880	1,721,881	(1)
Debt service				
Interest and fiscal charges	400	1,240	422	818
Total expenditures	1,722,280	1,723,120	1,722,303	817
Excess (deficiency) of revenues over (under) expenditures	20,050	19,210	61,864	42,654
OTHER FINANCING SOURCES (USES)				
Transfers in	8,920	8,920	11,254	2,334
Transfers out	(50,940)	(50,940)	(48,084)	2,856
Reserves	(87,560)	(86,720)		86,720
Total other financing sources (uses)	(129,580)	(128,740)	(36,830)	91,910
Net change in fund balance	(109,530)	(109,530)	25,034	134,564
Fund balance - beginning	109,530	109,530	117,266	7,736
Fund balance - ending	\$ -	\$ -	\$ 142,300	\$ 142,300

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Drug Abuse Trust									
	Origi	nal Budget	Final Budget		Actual			iance with al Budget		
REVENUES										
Charges for services	\$	28,250	\$	28,250	\$	36,734	\$	8,484		
Investment income (loss)		120		120		1,069		949		
Total revenues		28,370		28,370		37,803		9,433		
EXPENDITURES										
Current										
Human services		35,000		35,000		34,909		91		
Total expenditures		35,000		35,000		34,909		91		
Excess (deficiency) of revenues over (under) expenditures		(6,630)		(6,630)		2,894		9,524		
OTHER FINANCING SOURCES (USES)										
Reserves		(10,880)		(10,880)		-		10,880		
Total other financing sources (uses)		(10,880)		(10,880)				10,880		
Net change in fund balance		(17,510)		(17,510)		2,894		20,404		
Fund balance - beginning		17,510		17,510		17,203		(307)		
Fund balance - ending	\$	_	\$	_	\$	20,097	\$	20,097		

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Building Services									
	Ori	ginal Budget	Fi	inal Budget	Actual			riance with nal Budget		
REVENUES										
Licenses and permits	\$	8,295,320	\$	8,295,320	\$	8,218,778	\$	(76,542)		
Charges for services		36,530		36,530		36,620		90		
Investment income (loss)		15,260		15,260		201,400		186,140		
Miscellaneous		18,600		18,600		29,620		11,020		
Total revenues		8,365,710		8,365,710		8,544,538		178,828		
EXPENDITURES										
Current										
Public safety		9,622,120		9,872,120		9,466,029		406,091		
Capital outlay		-		-		9,622		(9,622)		
Total expenditures		9,622,120		9,872,120		9,475,651		396,469		
Excess (deficiency) of revenues over (under) expenditures		(1,256,410)		(1,506,410)		(931,113)		575,297		
OTHER FINANCING SOURCES (USES)										
Reserves		(4,207,200)		(3,957,200)		-		3,957,200		
Total other financing sources (uses)		(4,207,200)		(3,957,200)		-		3,957,200		
Net change in fund balance		(5,463,610)		(5,463,610)		(931,113)		4,532,497		
Fund balance - beginning		5,463,610		5,463,610		5,715,809		252,199		
Fund balance - ending	\$	<u> </u>	\$	<u>-</u>	\$	4,784,696	\$	4,784,696		

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Special Assessments										
	Original Budget		Fi	Final Budget		Actual		iance with al Budget			
REVENUES											
Special assessments	\$	2,440,240	\$	2,674,970	\$	3,008,390	\$	333,420			
Investment income (loss)		9,890		9,890		57,205		47,315			
Total revenues		2,450,130		2,684,860		3,065,595		380,735			
EXPENDITURES											
Current											
Physical environment		1,572,180		1,601,910		1,587,812		14,098			
Transportation		1,321,200		1,590,200		1,556,191		34,009			
Total expenditures		2,893,380		3,192,110		3,144,003		48,107			
Excess (deficiency) of revenues over (under) expenditures		(443,250)		(507,250)		(78,408)		428,842			
OTHER FINANCING SOURCES (USES)											
Transfers in		14,710		84,710		16,886		(67,824)			
Transfers out		(51,810)		(59,310)		(57,361)		1,949			
Reserves		(186,930)		(185,430)		-		185,430			
Total other financing sources (uses)		(224,030)		(160,030)		(40,475)		119,555			
Net change in fund balance		(667,280)		(667,280)		(118,883)		548,397			
Fund balance - beginning		667,280		667,280		854,465		187,185			
Fund balance - ending	\$	-	\$	-	\$	735,582	\$	735,582			

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Pinellas County Community Redevelopment Agency									
	Ori	Original Budget		Final Budget		Actual		riance with nal Budget		
REVENUES										
Taxes	\$	3,033,460	\$	3,033,460	\$	2,872,087	\$	(161,373)		
Investment income (loss)		28,880		28,880		190,150		161,270		
Miscellaneous		-				476		476		
Total revenues		3,062,340		3,062,340		3,062,713		373		
EXPENDITURES										
Current										
Economic environment		6,024,040		6,094,040		1,610,019		4,484,021		
Capital outlay		300,000		300,000		560,151		(260,151)		
Total expenditures		6,324,040		6,394,040		2,170,170		4,223,870		
Excess (deficiency) of revenues over (under) expenditures		(3,261,700)		(3,331,700)		892,543		4,224,243		
OTHER FINANCING SOURCES (USES)										
Transfers In		-		70,000		70,000		-		
Total other financing sources (uses)		-		70,000		70,000		-		
Net change in fund balance		(3,261,700)		(3,261,700)		962,543		4,224,243		
Fund balance - beginning		3,261,700		3,261,700		5,048,257		1,786,557		
Fund balance - ending	\$	<u>-</u>	\$	<u>-</u>	\$	6,010,800	\$	6,010,800		

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

	Surface Water Utility									
	Original Budget	Final Budget	Actual	Variance with Final Budget						
REVENUES										
Intergovernmental	\$ 698,120	\$ 698,120	\$ 576,672	\$ (121,448)						
Charges for services	351,500	351,500	397,419	45,919						
Special assessments	18,741,550	18,741,550	19,226,168	484,618						
Investment income (loss)	95,000	95,000	713,516	618,516						
Miscellaneous	205,370	205,370	236,440	31,070						
Total revenues	20,091,540	20,091,540	21,150,215	1,058,675						
EXPENDITURES										
Current										
Physical environment	22,803,780	22,803,780	18,838,813	3,964,967						
Capital outlay	2,541,150	4,114,150	876,592	3,237,558						
Debt service										
Principal retirement	-	-	141,773	(141,773)						
Interest and fiscal charges			808	(808)						
Total expenditures	25,344,930	26,917,930	19,857,986	7,059,944						
Excess (deficiency) of revenues over (under) expenditures	(5,253,390)	(6,826,390)	1,292,229	8,118,619						
OTHER FINANCING SOURCES (USES)										
Transfers in	-	-	84,012	84,012						
Transfers out	(303,680)	(303,680)	(285,386)	18,294						
Reserves	(4,983,720)	(4,983,720)		4,983,720						
Total other financing sources (uses)	(5,287,400)	(5,287,400)	(201,374)	5,086,026						
Net change in fund balance	(10,540,790)	(12,113,790)	1,090,855	13,204,645						
Fund balance - beginning	10,540,790	12,113,790	12,987,835	874,045						
Fund balance - ending	\$ -	\$ -	\$ 14,078,690	\$ 14,078,690						

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

	Intergovernmental Radio Communication									
	Orig	inal Budget	Final Budget		Actual		Variance with Final Budget			
REVENUES										
Fines and forfeitures	\$	490,260	\$	490,260	\$	584,309	\$	94,049		
Investment income (loss)		2,890		2,890		13,209		10,319		
Total revenues		493,150		493,150		597,518		104,368		
EXPENDITURES										
Current										
General government		1,097,530		1,097,530		1,097,529		1		
Total expenditures		1,097,530		1,097,530		1,097,529		1		
Excess (deficiency) of revenues over (under) expenditures		(604,380)		(604,380)		(500,011)		104,369		
OTHER FINANCING SOURCES (USES)										
Transfers in		402,000		402,000		402,000		-		
Reserves		(120,130)		(120,130)		-		120,130		
Total other financing sources (uses)		281,870		281,870		402,000		120,130		
Net change in fund balance		(322,510)		(322,510)		(98,011)		224,499		
Fund balance - beginning		322,510		322,510		394,469		71,959		

296,458

Fund balance - ending

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

	Community Housing Trust										
	Origin	Original Budget		Final Budget		Actual		riance with			
REVENUES											
Investment income (loss)	\$	330	\$	330	\$	84,241	\$	83,911			
Miscellaneous		95,000		95,000		139,385		44,385			
Total revenues		95,330		95,330		223,626		128,296			
EXPENDITURES											
Current											
Economic environment		1,569,310		1,569,310		5,041		1,564,269			
Total expenditures		1,569,310		1,569,310		5,041		1,564,269			
Net change in fund balance	(	1,473,980)	(	1,473,980)		218,585		1,692,565			
Fund balance - beginning		1,473,980		1,473,980		2,113,529		639,549			

2,332,114 \$

Fund balance - ending

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Tourist Development Tax									
	Original Budget	Final Budget	Actual	Variance with Final Budget						
REVENUES										
Taxes	\$ 91,031,850	\$ 91,031,850	\$ 98,096,192	\$ 7,064,342						
Intergovernmental	-	-	55,478	55,478						
Investment income (loss)	102,790	102,790	5,875,188	5,772,398						
Miscellaneous	368,600	368,600	494,691	126,091						
Total revenues	91,503,240	91,503,240	104,521,549	13,018,309						
EXPENDITURES										
Current										
Public safety	-	-	21,374	(21,374)						
Economic environment	41,635,830	41,585,830	37,184,384	4,401,446						
Capital outlay	50,000	50,000	66,444	(16,444)						
Debt Service										
Principal retirement	-	-	355,128	(355,128)						
Interest and fiscal charges	-	-	2,155	(2,155)						
Total expenditures	41,685,830	41,635,830	37,629,485	4,006,345						
Excess (deficiency) of revenues over										
(under) expenditures	49,817,410	49,867,410	66,892,064	17,024,654						
OTHER FINANCING SOURCES (USES)										
Transfers out	(9,951,450)	(10,001,450)	(9,991,403)	10,047						
Reserves	(161,666,610)	(161,666,610)	_	161,666,610						
Total other financing sources (uses)	(171,618,060)	(171,668,060)	(9,991,403)	161,676,657						
Net change in fund balance	(121,800,650)	(121,800,650)	56,900,661	178,701,311						
Fund balance - beginning	121,800,650	121,800,650	127,265,369	5,464,719						
Fund balance - ending	\$ -	\$ -	\$ 184,166,030	\$ 184,166,030						

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Opioid Abatement											
	Original Budget	Final Budget	Actual	Variance with Final Budget								
REVENUES												
Investment income (loss)	-	-	\$ 347,754	347,754								
Miscellaneous		109,340	14,585,836	14,476,496								
Total revenues	<u> </u>	109,340	14,933,590	14,824,250								
EXPENDITURES												
Current												
Economic environment	<u> </u>	109,340	20,329	89,011								
Total expenditures		109,340	20,329	89,011								
Net change in fund balance	-	-	14,913,261	14,913,261								
Fund balance - beginning												
Fund balance - ending	\$ -	\$ -	\$ 14,913,261	\$ 14,913,261								

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Clerk of the Circuit Court and Comptroller - Court										
	Or	iginal Budget	Final Budget		Actual		Va	riance with nal Budget			
REVENUES											
Intergovernmental	\$	4,241,775	\$	4,241,775	\$	5,845,676	\$	1,603,901			
Charges for services		12,570,631		12,570,631		13,658,213		1,087,582			
Fines and forfeitures		7,290,669		7,290,669		4,968,341		(2,322,328)			
Investment income (loss)		-		-		124,003		124,003			
Miscellaneous						408,915		408,915			
Total revenues		24,103,075		24,103,075		25,005,148		902,073			
EXPENDITURES											
Current											
General government		24,103,075		24,993,378		25,005,148		(11,770)			
Total expenditures		24,103,075		24,993,378		25,005,148		(11,770)			
OTHER FINANCING SOURCES (USES)											
Transfers in		-		890,303		890,303		-			
Reserves		(510,486)		(510,486)		-		510,486			
Total other financing sources (uses)		(510,486)		379,817		890,303		510,486			
Net change in fund balance		(510,486)		(510,486)		890,303		1,400,789			
Fund balance - beginning		510,486		510,486		510,486		<u>-</u>			
Fund balance - ending	\$		\$		\$	1,400,789	\$	1,400,789			

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

For the year ended September 30, 2023

#### Clerk of the Circuit Court and Comptroller - Public Records Modernization

	Or	iginal Budget	F	inal Budget	Actual	riance with inal Budget
REVENUES						
Charges for services	\$	2,281,430	\$	2,281,430	\$ 1,896,822	\$ (384,608)
Investment income (loss)		-		-	573,642	573,642
Miscellaneous					1,011	 1,011
Total revenues		2,281,430		2,281,430	2,471,475	190,045
EXPENDITURES						
Current						
General government		7,255,882		7,250,882	1,122,609	6,128,273
Capital outlay		385,420		390,420	41,940	348,480
Total expenditures		7,641,302		7,641,302	1,164,549	6,476,753
Excess (deficiency) of revenues over (under) expenditures		(5,359,872)		(5,359,872)	 1,306,926	6,666,798
OTHER FINANCING SOURCES (USES)						
Reserves		(6,454,828)		(6,454,828)	_	6,454,828
Total other financing sources (uses)		(6,454,828)		(6,454,828)		6,454,828
Net change in fund balance		(11,814,700)		(11,814,700)	1,306,926	13,121,626
Fund balance - beginning		11,814,700		11,814,700	13,917,227	2,102,527
Fund balance - ending	\$		\$		\$ 15,224,153	\$ 15,224,153

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL CAPITAL PROJECTS FUND

	Or	iginal Budget	]	Final Budget	nal Budget Actual		Variance with Final Budget	
REVENUES								
Taxes	\$	117,237,600	\$	117,237,600	\$	136,117,707	\$	18,880,107
Intergovernmental		30,785,000		39,668,000		13,415,024		(26,252,976)
Impact fees		-		-		1,894,383		1,894,383
Investment income (loss)		575,700		575,700		11,573,047		10,997,347
Miscellaneous		6,943,710		6,943,710		1,020,723		(5,922,987)
Total revenues		155,542,010	_	164,425,010		164,020,884		(404,126)
EXPENDITURES								
Current								
General government		-		-		532,623		(532,623)
Public safety		8,628,000		12,428,000		4,976,654		7,451,346
Physical environment		145,000		683,000		1,369,481		(686,481)
Transportation		8,014,090		18,496,090		8,124,727		10,371,363
Economic environment		18,400,000		30,323,000		10,681,634		19,641,366
Culture and recreation		-		-		162,101		(162,101)
Capital outlay		225,527,000		278,200,000		78,067,921		200,132,079
Total expenditures		260,714,090		340,130,090		103,915,141		236,214,949
Excess (deficiency) of revenues over (under) expenditures		(105,172,080)		(175,705,080)		60,105,743		235,810,823
OTHER FINANCING SOURCES (USES)								
Transfers in		12,651,450		12,651,450		12,651,450		-
Reserves		(115,581,130)		(115,581,130)				115,581,130
Total other financing sources (uses)		(102,929,680)	_	(102,929,680)		12,651,450		115,581,130
Net change in fund balance		(208,101,760)		(278,634,760)		72,757,193		351,391,953
Fund balance - beginning		208,101,760		278,634,760		285,242,556		6,607,796
Fund balance - ending	\$		\$	<u>-</u>	\$	357,999,749	\$	357,999,749



### INTERNAL SERVICE FUNDS

**Business Technology Services** - to account for the the central IT service provider to Pinellas County Government. BTS provides a suite of technology services to all BCC departments as well as continuing services to the Constitutional Officers, agencies, and the Courts. Such costs are billed to the other departments at estimated cost of operations plus amounts for equipment replacement and additions.

**Risk Financing** - to account for the costs of liability, property and workers' compensation insurance for the County. Reimbursement for these costs is billed to self-supporting Funds (Enterprise and Information Technology) and to the Governmental Funds for departments included therein.

**Employee Health Benefits** - to account for all premiums, employer contributions and claims for the Employee and Retiree Group Insurance Plans. Each department is charged for the estimated costs of funding these programs.

**Fleet Management** - to account for operations related to maintenance and replacement of the County's motor vehicles. Each department is charged for repair and maintenance of its vehicles and a replacement charge to accumulate monies to replace vehicles as needed.

**Sheriff's Health Benefits** - to account for all premiums, employer contributions and claim for the Sheriff's Employee and Retiree Group Insurance Plans.

### COMBINING STATEMENT OF NET POSITION

#### INTERNAL SERVICE FUNDS

September 30, 2023

	<b>Board of Coun</b>	<b>Board of County Commissioners</b>		
	Business Technology Services	Risk Financing		
ASSETS				
Current assets				
Cash	\$ 3,675,007	\$ 7,195,538		
Investments	12,662,856	24,795,906		
Accounts and notes receivable, net	2,189	4,720		
Accrued interest receivable	65,434	128,831		
Due from other funds	79,155	-		
Due from other governments	2,201	779		
Inventory	-	-		
Prepaid items	4,435,976	5,983,671		
Total current assets	20,922,818	38,109,445		
Noncurrent assets				
Capital assets				
Land	-	221,559		
Buildings	705,000	-		
Improvements other than buildings	1,983,819	-		
Equipment	17,539,875	8,205		
Intangible assets	42,871,781	-		
Right-to-use assets - SBITA	3,017,456	84,892		
Accumulated depreciation and amortization	(37,672,977)	(56,715)		
Construction in progress	203,266	-		
Total capital assets, net	28,648,220	257,941		
Other assets				
Interfund advances	-	-		
Total noncurrent assets	28,648,220	257,941		
Total assets	49,571,038	38,367,386		
DEFERRED OUTFLOWS OF RESOURCES				
Pension-related deferred outflows	3,174,234	156,601		
OPEB-related deferred outflows	846,041	55,973		
Total deferred outflows of resources	4,020,275	212,574		
Total assets and deferred outflows of resources	53,591,313	38,579,960		
Total assets and deferred outflows of resources	53,591,313	38,579,960		

Employee Fleet		- Sh	Sheriff's Health		
ealth Benefits	Management		Benefits	Total	
\$ 23,748,862	\$ 3,656,049	\$	4,723,609	\$	42,999,065
95,471,002	22,048,697		11,457,012		166,435,473
101,866	86,402		281,375		476,552
494,307	112,724		-		801,296
286,485	603,125		-		968,765
_	39,260		-		42,240
_	469,998		_		469,998
_	97,518		701,780		11,218,945
120,102,522	27,113,773		17,163,776		223,412,334
					221.550
-	25.510		-		221,559
-	35,518		-		740,518
-	186,529		-		2,170,348
61,928	40,831,686		-		58,441,694
-	101,713		-		42,973,494
(24.412)	(22.026.109)		-		3,102,348
(34,412)	(23,926,108)	)	-		(61,690,212)
 27.516	17 220 229	_		_	203,266
27,516	17,229,338		<del>-</del> _		46,163,015
-	-		35,104,426		35,104,426
27,516	17,229,338		35,104,426		81,267,441
120,130,038	44,343,111		52,268,202		304,679,775
23,543	353,737		-		3,708,115
10,319	130,775		-		1,043,108
33,862	484,512				4,751,223
120,163,900	44,827,623		52,268,202		309,430,998

### COMBINING STATEMENT OF NET POSITION

#### INTERNAL SERVICE FUNDS

September 30, 2023

	Board of Count	<b>Board of County Commissioners</b>		
	Business Technology Services	Risk Financing		
LIABILITIES				
Current liabilities				
Vouchers payable	\$ 1,540,802	\$ 682,076		
Due to other funds	-	-		
Due to other governments	12,477	14,948		
Accrued liabilities	472,872	22,939		
Claims payable	-	5,804,234		
Compensated absences	2,495,327	98,485		
Unearned revenue	-	-		
SBITA liability	1,264,530	36,988		
Total current liabilities	5,786,008	6,659,670		
Noncurrent liabilities				
Long-term compensated absences	507,473	20,029		
Interfund advances	-	-		
Long-term claims payable	-	24,678,325		
Other post employment benefit liability	4,946,528	327,255		
Net pension liability	15,299,676	754,813		
Long-term SBITA liability	402,612	-		
Total noncurrent liabilities	21,156,289	25,780,422		
Total liabilities	26,942,297	32,440,092		
DEFERRED INFLOWS OF RESOURCES				
Pension-related deferred inflows	1,065,366	52,560		
OPEB-related deferred inflows	10,979,641	726,397		
Total deferred inflows of resources	12,045,007	778,957		
Total liabilities and deferred inflows of resources	38,987,304	33,219,049		
NET POSITION				
Net investment in capital assets	26,943,697	220,953		
Unrestricted	(12,339,688)	5,139,958		
Total net position	\$ 14,604,009	\$ 5,360,911		

Employee Health Benefits	Fleet Management	Sheriff's Health Benefits	Total	
\$ 2,477,581	\$ 2,401,535	\$ 118,469	\$ 7,220,463	
-	-	3,073,422	3,073,422	
-	3	-	27,428	
88,832	52,171	-	636,814	
5,075,901	-	5,112,891	15,993,026	
10,588	262,364	-	2,866,764	
-	-	23,463	23,463	
	<u>-</u>		1,301,518	
7,652,902	2,716,073	8,328,245	31,142,898	
2,153	53,357	-	583,012	
33,927,689	-	-	33,927,689	
-	-	-	24,678,325	
60,324	764,600	-	6,098,707	
113,479	1,704,997	-	17,872,965	
	<u>-</u>		402,612	
34,103,645	2,522,954		83,563,310	
41,756,547	5,239,027	8,328,245	114,706,208	
7,902		-	1,244,552	
133,898			13,537,094	
141,800			14,781,646	
41,898,347	7,054,909	8,328,245	129,487,854	
17,007	16,856,113	-	44,037,770	
78,248,546	20,916,601	43,939,957	135,905,374	
\$ 78,265,553	\$ 37,772,714	\$ 43,939,957	\$ 179,943,144	

### *Pinellas County, Florida* COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

#### INTERNAL SERVICE FUNDS

	<b>Board of County Commissioners</b>		
	Business Technology Services	Risk Financing	
Operating revenues			
Charges for services	\$ 50,671,339	\$ 24,156,500	
Total operating revenues	50,671,339	24,156,500	
Operating expenses			
Personal services	21,178,316	1,457,798	
Contractual services	2,913,309	260,045	
Supplies	2,507,689	26,552	
Other operating expenses	17,854,712	22,069,527	
Depreciation and amortization expense	4,505,360	48,510	
Total operating expenses	48,959,386	23,862,432	
Operating income (loss)	1,711,953	294,068	
Nonoperating revenues (expenses)			
Investment income (loss)	615,059	1,174,344	
Miscellaneous revenues	328,779	436,153	
Interest expense	(71,326	) (2,100)	
Total nonoperating revenues (expenses)	872,512	1,608,397	
Income (loss) before transfers	2,584,465	1,902,465	
Capital contributions	-	<u>-</u>	
Transfers in	-	-	
Transfers out	-	-	
Change in net position	2,584,465	1,902,465	
Net position (deficit) - beginning, as restated (see Note 21)	12,019,544	3,458,446	
Net position (deficit) - ending	\$ 14,604,009	\$ 5,360,911	

Employee Health Benefits	Fleet Management	Sheriff's Health Benefits	Total	
\$ 65,676,127	\$ 17,665,000	\$ 56,137,206	\$ 214,306,172	
65,676,127	17,665,000	56,137,206	214,306,172	
61,901,434	2,806,485	-	87,344,033	
3,540,006	604,188	64,045,925	71,363,473	
44,669	8,017,045	-	10,595,955	
46,425	2,514,565	2,335,921	44,821,150	
8,995	3,077,488		7,640,353	
65,541,529	17,019,771	66,381,846	221,764,964	
134,598	645,229	(10,244,640)	(7,458,792)	
4,309,133	904,421	49,596	7,052,553	
60,836	838,630	-	1,664,398	
		<u>-</u>	(73,426)	
4,369,969	1,743,051	49,596	8,643,525	
4,504,567	2,388,280	(10,195,044)	1,184,733	
113,782	-	-	113,782	
-	-	10,270,766	10,270,766	
(10,270,766)	-	-	(10,270,766)	
(5,652,417)	•	75,722	1,298,515	
83,917,970	35,384,434	43,864,235	178,644,629	
\$ 78,265,553	\$ 37,772,714	\$ 43,939,957	\$ 179,943,144	

### COMBINING STATEMENT OF CASH FLOWS

#### INTERNAL SERVICE FUNDS

	Bos	<b>Board of County Commissioners</b>		
	Business Technology			
			D.	
CACH ELOWICEDOM ODED ATING ACTIVITIES		Services	Kı	sk Financing
CASH FLOWS FROM OPERATING ACTIVITIES:	Ф	50 (27 (70	Ф	24 150 020
Receipts from customers	\$	50,637,679	\$	24,158,828
Payments to suppliers		(22,930,187)		(15,845,807)
Payments to employees		(21,359,221)		(7,713,928)
Cash received from other sources		76,491	_	436,153
Net cash provided (used) by operating activities		6,424,762		1,035,246
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:				
Transfers in		-		-
Transfers out		_		-
Net cash provided (used) by noncapital financing activities		-		-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition and construction of capital assets		(1,439,353)		-
Principal paid on capital debt		(1,350,314)		(47,904)
Interest paid on capital debt		(39,389)		(2,100)
Proceeds from sale of capital assets		94,776		-
Capital contributions		-		-
Net cash provided (used) by capital and related financing activities		(2,734,280)		(50,004)
CASH FLOWS FROM INVESTING ACTIVITIES:				
Withdrawals from investment pool		4,586,993		5,374,110
Deposits to investment pool		(6,205,896)		(12,152,142)
Interest received on investments		508,808		959,726
Sale of investments		-		-
Purchase of investments		-		-
Net cash provided (used) by investing activities		(1,110,095)		(5,818,306)
Net change in cash and cash equivalents		2,580,387		(4,833,064)
Cash and cash equivalents at beginning of year		1,094,620		12,028,602
Cash and cash equivalents at end of year	\$	3,675,007	\$	7,195,538
	*	-,,	_	.,,,

Employee Health Benefits		Fleet Management	Sh	eriff's Health Benefits		Total
\$	65,737,825	\$ 17,424,964	\$	46,014,331	\$	203,973,627
	8,310,646	(11,391,550)		(63,463,975)		(105,320,873)
	(61,946,446)	(2,617,881)		-		(93,637,476)
	60,836	326,799		-		900,279
	12,162,861	3,742,332	_	(17,449,644)		5,915,557
	-	-		10,270,766		10,270,766
	(10,270,766)			-	_	(10,270,766)
	(10,270,766)			10,270,766	_	
	(9,060)	(3,375,164)		-		(4,823,577)
	-	830,925		-		925,701
	-	-		-		(1,398,218)
	-	-		-		(41,489)
	113,782			<u>-</u>		113,782
	104,722	(2,544,239)			_	(5,223,801)
	36,203,798	6,323,521		-		52,488,422
	(46,789,061)	(10,805,771)		(4,923,418)		(80,876,288)
	3,540,384	728,697		(76,582)		5,661,033
	-	-		3,941,795		3,941,795
	_			(3,941,795)		(3,941,795)
	(7,044,879)	(3,753,553)		(5,000,000)		(22,726,833)
	(5,048,062)	(2,555,460)		(12,178,878)		(22,035,077)
	28,796,924	6,211,509		16,902,487		65,034,142
\$	23,748,862	\$ 3,656,049	\$	4,723,609	\$	42,999,065

# Pinellas County, Florida

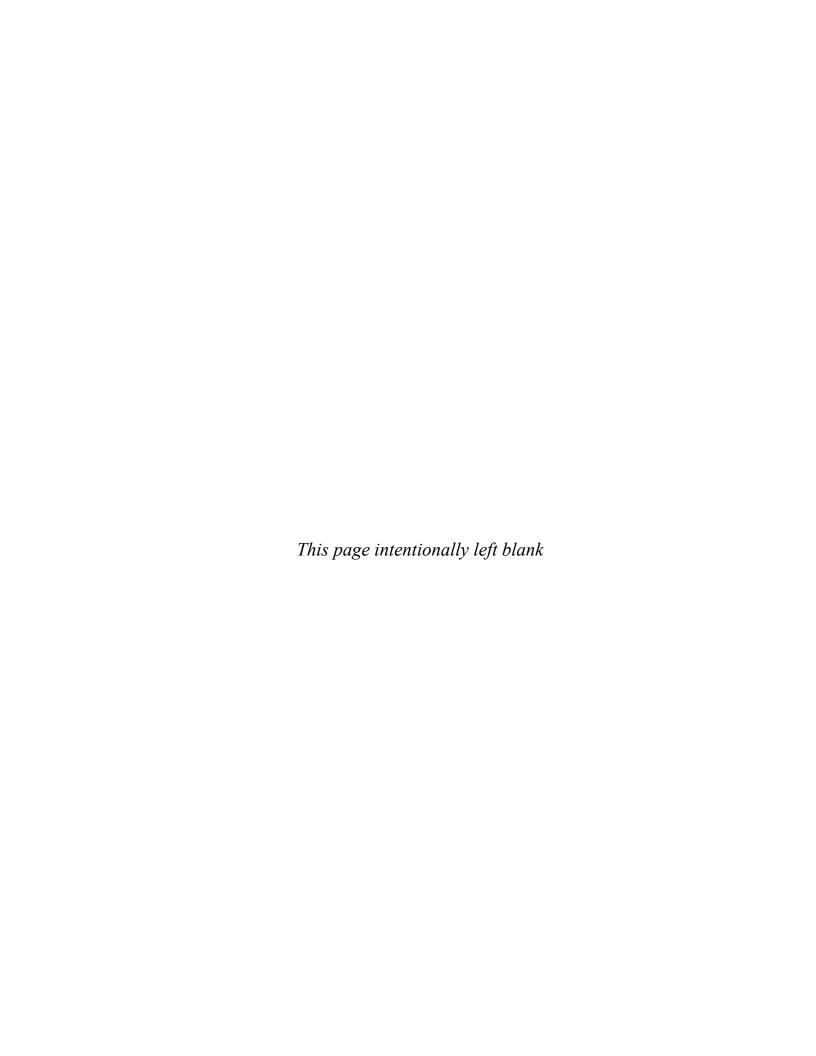
# COMBINING STATEMENT OF CASH FLOWS

## INTERNAL SERVICE FUNDS

For the year ended September 30, 2023

	Bo	oard of County	/ Con	nmissioners
	Т	Business Technology Services	Ris	sk Financing
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:				
Operating income (loss)	\$	1,711,953	\$	294,068
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation and amortization expense		4,505,360		48,510
Miscellaneous nonoperating revenue (expense)		76,491		436,153
Changes in assets and liabilities:				
Accounts receivable		3,261		(3,945)
Inventory		-		-
Due from other funds		2,955		6,273
Due from other governments		609		-
Prepaid expenses and other assets		895,344		(790,775)
Pension-related deferred outflows		596,520		33,989
Vouchers payable		96,634		545,792
Due to other funds		-		-
Due to other governments		(781)		845
Accrued and other liabilities		(101,747)		714,366
OPEB liability		(1,202,364)		(126,970)
Net pension liability		798,610		21,866
Pension-related deferred inflows		(226,848)		(12,754)
OPEB related deferred outflows		136,116		16,580
OPEB related deferred inflows		(867,351)		(148,752)
Total adjustments		4,712,809		741,178
Net cash provided (used) by operating activities	\$	6,424,762	\$	1,035,246
Non-cash investing, capital and financing activities:				
Change in fair value of investments	\$	71,208	\$	138,783
Purchase of capital assets on account		37,381		-

Employee Floor			C1	· ce TT 1/1	
Employee alth Benefits	M	Fleet anagement	Sn	eriff's Health Benefits	Total
_					
\$ 134,598	\$	645,229	\$	(10,244,640)	\$ (7,458,792)
8,995		3,077,488		-	7,640,353
60,836		326,799		-	900,279
(20,281)		(81,096)		167,080	65,019
-		86,492		-	86,492
49,785		(206,321)		-	(147,308)
32,194		47,381		(10,287,327)	(10,207,143)
-		(97,518)		(7,541)	(490)
8,968		38,989		-	678,466
1,293,611		(244,729)		(41,064)	1,650,244
10,270,766		-		_	10,270,766
-		3		3,073,422	3,073,489
373,806		(16,706)		(109,574)	860,145
(19,017)		(82,360)		-	(1,430,711)
(11,550)		194,703		-	1,003,629
(3,239)		(15,861)		-	(258,702)
2,355		4,509		-	159,560
(18,966)		65,330			(969,739)
12,028,263		3,097,103		(7,205,004)	13,374,349
\$ 12,162,861	\$	3,742,332	\$	(17,449,644)	\$ 5,915,557
\$ 509,476	\$	111,413	\$	_	\$ 830,880
10,509		373,225		-	421,115



# FIDUCIARY FUNDS

# **CUSTODIAL FUNDS**

#### CLERK OF THE CIRCUIT COURT AND COMPTROLLER

**Trust** - to account for the receipt and subsequent activity of monies temporarily held for others. The monies include deposits in court registry pursuant to court findings, traffic fines to be remitted to cities, intangible and documentary taxes collected to be distributed to the State of Florida, court ordered bonds, and other miscellaneous items.

### **SHERIFF**

**Individual Depositor** - to account for the receipt and subsequent activity of monies temporarily held for others.

**Inmate Trust** - to account for the receipt and subsequent activity of monies temporarily held for inmates of the County jail system.

#### TAX COLLECTOR

**Tax Collection** - to account for: (1) ad valorem property taxes collected from property owners throughout the County and distributed to the School Board, municipalities in the County, and independent tax districts and (2) monies collected from vehicle owners for vehicle license tags. These monies are then remitted to the State of Florida.

# Pinellas County, Florida

# COMBINING STATEMENT OF FIDUCIARY NET POSITION

## CUSTODIAL FUNDS

September 30, 2023

Clerk of the Circuit Court

	and Comptroller			Sheriff			
		Trust		Individual Depositor		Inmate Trust	
ASSETS							
Cash	\$	40,546,150	\$	26,211	\$	351,334	
Accounts and notes receivable, net		-		80		61,435	
Due from other governments		26,519		-		_	
Total assets		40,572,669		26,291		412,769	
LIABILITIES							
Vouchers payable		-		-		215,271	
Due to other governments		7,983,365		-		-	
Deposits and other current liabilities		-		-		_	
Total liabilities		7,983,365				215,271	
NET POSITION							
Restricted for:							
Individuals, organizations, and other governments	\$	32,589,304	\$	26,291	\$	197,498	

# **Tax Collector**

Ta	ax Collection	 Total
\$	31,429,812	\$ 72,353,507
	5,343,011	5,404,526
	45,344	71,863
	36,818,167	77,829,896
	-	215,271
	35,887,959	43,871,324
	930,208	930,208
	36,818,167	45,016,803
	_	
\$		\$ 32,813,093

# Pinellas County, Florida

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS

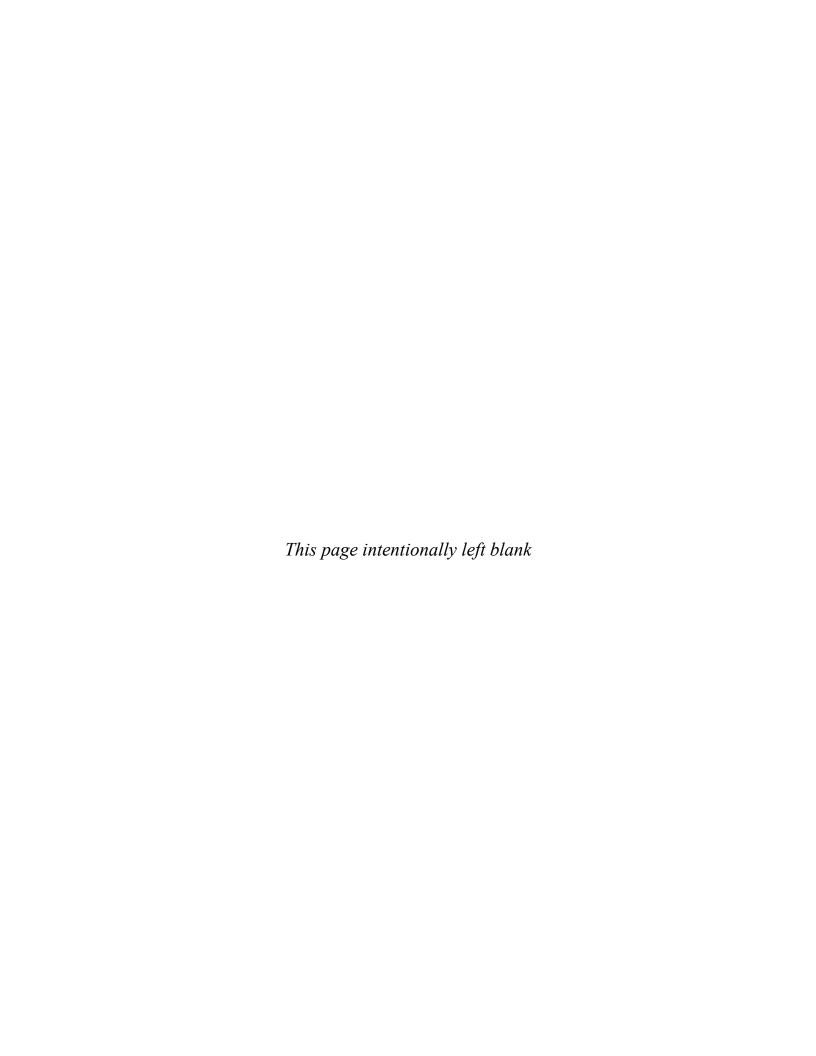
For the year ended September 30, 2023

Clerk of the Circuit Court

	and Comptroller		 Sheriff			
		Trust	Individual Depositor	Inn	nate Trust	
ADDITIONS						
Fees and other amounts collected on behalf of other governments	\$	364,332,406	\$ -	\$	_	
Receipt of registry for court from citizens		43,657,423	-		-	
Bonds, deposits and other court related collections		64,257,364	-		-	
Civil Levies & fine deposits		-	1,062,747		_	
Unclaimed funds		-	22,538		-	
Inmate deposits		-	-		7,293,247	
Property taxes and fees collected, other governments		-	-		-	
Property taxes and fees collected, individuals and businesses		-	-		-	
License and tag fees collected, other governments		-	-		-	
License and tag fees collected, individuals and businesses		-	-		-	
Miscellaneous fees collected						
Total additions		472,247,193	1,085,285		7,293,247	
DEDUCTIONS						
Fees and other amounts distributed to other governments		364,332,406	-		-	
Disbursement of registry for court from citizens		43,310,718	-		-	
Bonds, deposits and other court related distributions		63,363,164	-		-	
Civil levies & fine payments		-	1,064,128		-	
Unclaimed funds		-	21,348		-	
Inmate withdrawals		-	-		7,262,194	
Property taxes and fees distributed, other governments		-	-		-	
Property taxes and fees distributed, individuals and businesses		-	-		-	
License and tag fees distributed, other governments		-	-		-	
License and tag fees distributed, individuals and businesses		-	-		-	
Miscellaneous fees distributed		-	 			
Total deductions		471,006,288	 1,085,476		7,262,194	
Change in net position		1,240,905	(191)		31,053	
Net position (deficit) - beginning		31,348,399	 26,482		166,445	
Net position (deficit) - ending	\$	32,589,304	\$ 26,291	\$	197,498	

# **Tax Collector**

Tax Collection	Total
\$ -	\$ 364,332,406
-	43,657,423
-	64,257,364
-	1,062,747
-	22,538
-	7,293,247
2,396,439,866	2,396,439,866
3,122,776,248	3,122,776,248
179,410,788	179,410,788
121,716	121,716
41,823,588	41,823,588
5,740,572,206	6,221,197,931
-	364,332,406
-	43,310,718
-	63,363,164
-	1,064,128
-	21,348
-	7,262,194
2,396,439,866	2,396,439,866
3,122,776,248	3,122,776,248
179,410,788	179,410,788
121,716	121,716
41,823,588	41,823,588
5,740,572,206	6,219,926,164
-	1,271,767
	31,541,326
\$ -	\$ 32,813,093



# **III: STATISTICAL SECTION**

This section of the report provides statement readers with additional historical perspective and detail to assist in understanding what the information in the financial statements and notes say about the County's economic condition.

Financial Trend Information  These schedules contain information to assist readers in understanding and assessing how the County's financial performance and financial position have changed over time.	Pages 172-179
Revenue Capacity Information  These schedules contain information to assist readers in understanding and assessing factors affecting the County's most significant local revenue source, property taxes.	180-185
Debt Capacity Information  These schedules contain information to assist readers in understanding and assessing the County's debt burden and its ability to issue additional debt in the future.	186-188
Demographic and Economic Information  These schedules provide leaders information to assist in understanding and assessing the socioeconomic environment in which the County operates.	189-191
Operating Information  These schedules provide operating indicators and capital asset data to assist readers in understanding how the information contained in this financial report relates to the services the County provides and the activities it performs.	192-195

# Pinellas County, Florida

# NET POSITION BY COMPONENT

### **Last Ten Fiscal Years**

(Accrual Basis of Accounting)
(dollars in thousands)

	Fiscal Year							
		2014		2015		2016		2017
GOVERNMENTAL ACTIVITIES		_						
Net investment in capital assets	\$	1,895,452	\$	1,884,829	\$	1,884,979	\$	1,926,211
Restricted		200,453		270,318		346,076		359,828
Unrestricted (deficit)		(96,605)		(365,183)		(402,939)		(453,409)
Total governmental activities net position		1,999,300		1,789,964		1,828,116		1,832,630
BUSINESS-TYPE ACTIVITIES								
Net investment in capital assets		1,159,912		1,161,321		1,208,845		1,279,701
Restricted		6,267		6,356		7,477		7,357
Unrestricted (deficit)		365,066		375,391		377,679		372,117
Total business-type activities net position		1,531,245		1,543,068		1,594,001		1,659,175
PRIMARY GOVERNMENT								
Net investment in capital assets		3,055,364		3,046,150		3,093,824		3,205,912
Restricted		206,720		276,674		353,553		367,185
Unrestricted (deficit)		268,461		10,208		(25,260)		(81,292)
Total primary government net position	\$	3,530,545	\$	3,333,032	\$	3,422,117	\$	3,491,805

Fiscal Year

2018	2019	2020	2021	2022	2023
\$ 1,984,768	\$ 2,001,065	\$ 2,037,594	\$ 2,060,959	\$ 2,100,070	\$ 2,126,412
344,174	395,598	325,254	400,974	576,756	754,280
(859,644)	(894,510)	(817,331)	(676,815)	(652,543)	(621,332)
1,469,298	1,502,153	1,545,517	1,785,118	2,024,283	2,259,360
					_
1,359,345	1,408,140	1,441,448	1,468,778	1,472,883	1,464,411
8,338	8,171	9,600	10,440	13,643	16,568
300,625	313,390	352,035	405,308	493,232	625,360
1,668,308	1,729,701	1,803,083	1,884,526	1,979,758	2,106,339
					_
3,344,113	3,409,205	3,479,042	3,529,737	3,572,953	3,590,823
352,512	403,769	334,854	411,414	590,399	770,848
(559,019)	(581,120)	(465,296)	(271,507)	(159,311)	4,028
\$ 3,137,606	\$ 3,231,854	\$ 3,348,600	\$ 3,669,644	\$ 4,004,041	\$ 4,365,699

# Pinellas County, Florida

# CHANGES IN NET POSITION

## **Last Ten Fiscal Years**

(Accrual Basis of Accounting)
(dollars in thousands)

	2014	2015	Fiscal Yea	2016	2017
EXPENSES					
Governmental activities:					
General government	\$ 165,3		160,319 \$		\$ 191,832
Public safety	429,		437,704	476,917	512,824
Physical environment	32,		35,054	37,867	38,556
Transportation	48,		55,497	57,663	86,506
Economic environment	48,1		58,007	63,128	62,250
Human services	62,0		60,527	62,431	66,890
Culture and recreation	27,		25,973	33,239	30,562
Interest and fiscal charges		357	8,826	827	846
Total governmental activities expenses	822,	519	841,907	920,611	990,266
Business-type activities:					
Water System	87,	577	84,925	81,121	81,505
Sewer System	63,	501	65,040	65,519	67,957
Solid Waste System	85,	572	92,079	78,538	83,797
Airport	13,		14,172	15,397	17,866
Total business-type activities expenses	249,	_	256,216	240,575	251,125
Total primary government expenses	1,072,		1,098,123	1,161,186	1,241,391
PROGRAM REVENUES					
Governmental activities:					
Charges for services:					
General government	69,	531	70,703	74,359	73,195
Public safety	92,		93,881	95,194	103,922
Economic environment	11,		10,663	15,799	11,411
Other activities	32,0		50,269	37,328	40,485
PR General grants and contrib-GA	101,		109,404	110,630	112,661
PR Capital grants and contrib-GG	19,		3,173	16,860	5,353
Total governmental activities program revenues	327,		338,093	350,170	347,027
		<u> </u>		,	
Business-type activities:					
Charges for services:					
Water System	91,9	966	90,232	89,999	90,178
Sewer System	70,	767	74,540	75,367	80,441
Solid Waste System	93,	102	93,825	96,903	101,802
Airport	10,9	982	12,811	13,795	17,215
PR Oprtg grants and contrib-Water system		-	-	89	560
PR Capital Grants and Contrib-Water system	7,:	364	18,533	15,355	13,981
Total business-type activities program revenues	274,		289,941	291,508	304,177
Total primary government program revenues	601,	342	628,034	641,678	651,204
NET (EXPENSE)/REVENUE					
Governmental activities	(495,		(503,814)	(570,441)	(643,239)
Business-type activities	24,		33,725	50,933	53,052
Total primary government net expense	(470,	574)	(470,089)	(519,508)	(590,187)
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION					
Governmental activities:					
Taxes:					
Property taxes	385,		410,220	436,414	467,876
Sales taxes	84,		89,531	92,990	94,951
Tourist development taxes	35,0		39,323	49,502	54,787
Fuel taxes	16,		17,371	17,861	18,013
Communication service tax	10,5	581	10,290	9,690	9,425
Miscellaneous		-	-	-	-
Transfers in (out)		-	-	2 126	400
Investment income		989	1,545	2,136	2,301
Total governmental activities	533,	318	568,280	608,593	647,753
Business-type activities:					
Special items		-	(2,658)	-	12,522
Transfers in (out)		-	-	-	(400)
Miscellaneous		-	-	-	-
Investment income		-	-	-	-
Total business-type activities			(2,658)	-	12,122
Total primary government	533,	318	565,622	608,593	659,875
CHANGE IN NET POSITION				***	
Governmental activities	38,	160	64,466	38,152	4,514
Business-type activities	24,		31,067	50,933	65,174
Total primary government	\$ 63,	_	95,533 \$		\$ 69,688

Fiscal Year

2018	2019	Fiscal Year	2021	2022	2023
\$ 189,938	\$ 205,955 \$	218,548 \$	194,238	\$ 192,285	\$ 215,310
540,339	591,729	649,516	645,669	642,349	714,372
39,946	45,054	38,814	42,237	44,886	48,405
78,137	86,530	69,150	71,997	68,493	83,934
87,828	101,259	101,593	70,886	74,757	92,833
66,339	67,358	65,740	63,033	64,416	66,571
31,659	31,750	31,675	38,258	35,023	38,039
868	384	297	312	215	120
1,035,054	1,130,019	1,175,333	1,126,630	1,122,424	1,259,584
84,751	88,809	88,079	88,743	90,860	94,409
70,090	72,815	72,926	71,997	74,810	81,083
91,435	88,952	84,230	89,487	82,033	87,984
19,247	21,414	21,193	23,932	24,718	26,013
265,523	271,990	266,428	274,159	272,421	289,489
1,300,577	1,402,009	1,441,761	1,400,789	1,394,845	1,549,073
71,918	73,083	71,158	78,685	74,401	73,535
107,772	112,788	115,892	118,610	139,004	162,871
12,232	42,003	13,539	10,199	2,076	13,871
42,724	45,816	46,596	48,475	40,153	58,487
118,269	129,247	185,860	259,002	197,028	192,569
10,551	11,065	18,293	8,013	2,988	9,722
363,466	414,002	451,338	522,984	455,650	511,055
94,325	96,363	94,904	96,782	95,784	104,834
78,534	82,105	88,527	95,010	105,470	114,483
107,171	113,914	116,901	124,454	126,788	151,442
19,536	24,099	15,872	17,576	12,529	18,126
51	350	4,083	7,707	7,165	7,527
11,378	16,552	19,521	14,073	10,143	9,797
310,995	333,383	339,808	355,602	357,879	406,209
674,461	747,385	791,146	878,586	813,529	917,264
(671,588)	(716,017)	(723,995)	(603,646)	(666,774)	(748,529)
45,472	61,393	73,380	81,443	85,458	116,720
(626,116)	(654,624)	(650,615)	(522,203)	(581,316)	(631,809)
504,585	543,977	584,609	626,386	653,004	690,744
99,257	103,244	98,094	115,313	133,779	136,118
59,718	63,083	48,804	73,086	95,434	98,096
18,059	17,988	16,288	16,945	17,193	17,455
8,909	8,691	8,951	7,920	8,203	8,259
-	-	-	-	6,146	5,475
950	-	-	-	(67)	-
3,797	11,890	10,613	548	(7,753)	27,457
695,275	748,873	767,359	840,198	905,939	983,604
-	-	-	-	-	-
(950)	-	-	-	67	-
-	-	-	-	7,954	8,011
-	-	-	-	1,754	1,850
(950)				9,775	9,861
694,325	748,873	767,359	840,198	915,714	993,465
23,687	32,856	43,364	236,552	239,165	235,075
44,522	61,393	73,380	81,443	95,233	126,581
	\$ 94,249 \$	116,744 \$	317,995	\$ 334,398	\$ 361,656

# Pinellas County, Florida

# FUND BALANCES OF GOVERNMENTAL FUNDS

### **Last Ten Fiscal Years**

(Modified Accrual Basis of Accounting) (dollars in thousands)

	Fiscal Year										
		2014		2015		2016		2017			
GENERAL FUND	'										
Nonspendable	\$	53	\$	388	\$	412	\$	474			
Restricted		-		-		-		-			
Committed		28,500		-		-		-			
Assigned		58,100		28,498		31,878		31,021			
Unassigned		30,574		98,593		92,046		85,363			
Total general fund	\$	117,227	\$	127,479	\$	124,336	\$	116,858			
ALL OTHER GOVERNMENTAL FUNDS											
Nonspendable	\$	3,614	\$	4,245	\$	4,192	\$	4,574			
Restricted		170,617		224,503		287,303		287,132			
Committed		6,305		9,244		11,515		14,637			
Assigned		5,602		4,926		5,414		6,279			
Total all other governmental funds	\$	186,138	\$	242,918	\$	308,424	\$	312,622			

Fiscal Year

2018		2019		2020	2021	2022	2023	
\$ 581	\$	607	\$	8,090	\$ 1,457	\$ 617	\$	3,505
-		-		-	3,023	-		2,131
-		-		-	-	-		-
15,619		28,301		123,942	107,402	53,241		89,704
102,162		116,321		57,288	142,129	188,851		205,026
\$ 118,362	\$	145,229	\$	189,320	\$ 254,011	\$ 242,709	\$	300,366
\$ 6,181	\$	6,726	\$	7,564	\$ 6,938	\$ 5,959	\$	4,452
308,857		327,386		348,572	418,090	615,386		794,943
1,226		1,346		1,460	2,008	2,593		3,594
4,171		652		-	-	-		-
\$ 320,435	\$	336,110	\$	357,596	\$ 427,036	\$ 623,938	\$	802,989

# Pinellas County, Florida

## CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

### **Last Ten Fiscal Years**

(Modified Accrual Basis of Accounting) (dollars in thousands)

	Fiscal Year									
		2014		2015		2016		2017		
REVENUES										
Taxes	\$	532,829	\$	566,735	\$	606,456	\$	645,051		
Licenses and permits		6,555		7,064		7,793		8,385		
Intergovernmental		121,024		112,577		127,490		118,017		
Charges for services		130,583		135,847		139,773		146,174		
Fines and forfeitures		8,988		7,327		7,052		7,286		
Special assessments		18,683		21,130		20,716		21,522		
Impact fees		1,789		1,578		2,140		1,940		
Investment income (loss)		1,279		2,367		3,106		4,053		
Miscellaneous		38,933		50,480		37,390		41,631		
Total revenues		860,663		905,105		951,916		994,059		
EXPENDITURES										
General government		153,404		159,441		165,282		171,178		
Public safety		380,091		402,968		434,088		458,742		
Physical environment		22,922		25,471		24,782		26,826		
Transportation		23,974		28,390		31,280		59,078		
Economic environment		47,337		54,055		63,659		60,910		
Human services		64,298		60,375		65,245		67,548		
Culture and recreation		22,792		23,821		24,342		24,126		
Capital outlay		120,015		75,810		77,464		123,787		
Debt service										
Principal retirement		976		2,751		3,946		4,395		
Interest and fiscal charges		7,857		8,756		768		794		
Total expenditures		843,666		841,838		890,856		997,384		
Excess (deficiency) of revenues over (under) expenditures		16,997		63,267		61,060		(3,325)		
OTHER FINANCING SOURCES (USES)										
Proceeds from financed purchases		6,482		5,520		3,577		2,622		
Distribution of excess court revenue to the State		0,402		3,320		5,577		2,022		
Installment contract proceeds		-		-		-		-		
Leases		-		-		-		-		
		-		-		-		-		
SBITAs		-		-		-		-		
Transfers in		300,802		318,820		339,544		363,021		
Transfers out		(302,802)		(320,820)		(341,544)		(365,571)		
Total other financing sources (uses)		4,482	<del>.</del>	3,520		1,577		72		
Net change in fund balances	\$	21,479	\$	66,787	\$	62,637	\$	(3,253)		
Debt service as a percentage of noncapital expenditures		1 %	1	1 %	)	2 %	)	1 %		

Fiscal Year

2018		2019					2021		2022		2023
	690,529	\$	736,983	\$	756,746	\$	839,650	\$	907,613	\$	950,672
	8,738		8,358		8,870		9,651		11,137		9,779
	129,589		137,670		205,617		266,739		199,638		188,483
	149,660		149,461		144,602		158,572		173,993		178,874
	7,536		6,295		5,997		6,431		7,137		8,839
	21,685		21,631		21,639		21,601		21,719		22,235
	2,079		1,953		1,643		2,525		3,366		1,894
	6,316		19,851		16,988		2,931		(10,825)		51,525
	42,975		44,641		51,456		58,306		60,195		81,839
	1,059,107		1,126,843		1,213,558		1,366,406		1,373,973		1,494,140
	176,202		188,287		195,381		202,329		209,410		219,323
	486,430		514,380		568,624		670,697		606,842		628,632
	27,512		33,379		28,530		32,916		32,112		32,594
	49,977		58,996		40,829		43,509		38,821		53,034
	87,147		99,729		99,799		71,093		73,611		90,523
	65,808		65,944		64,400		64,147		64,139		67,312
	26,191		26,472		26,699		32,054		30,696		33,398
	130,018		104,248		115,256		117,363		125,744		122,271
	5,506		5,345		6,133		7,572		10,238		9,830
	817		333		297	_	311		664		735
	1,055,608		1,097,113		1,145,948		1,241,991		1,192,277		1,257,652
	3,499		29,730		67,610	_	124,415	_	181,696		236,488
	6,127		14,200		_		_		_		
	0,127				(35)		_		- -		-
	_		_		(33)		6,703		_		-
	_		_		_		-		2,055		
	_		_		_		_		-,000		223
	370,158		399,499		408,500		417,409		544,275		57,724
	(371,208)		(401,499)		(410,500)		(417,445)		(542,426)		(57,724
	5,077		12,200		(2,035)		6,667		3,904		223
	8,576	\$	41,930	\$	65,575	\$	131,082	\$	185,600	\$	236,711

#### Pinellas County, Florida

#### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

#### Last Ten Fiscal Years

(dollars in thousands)

Estimated Actual Value 1 Exemptions <sup>2</sup> Centrally Centrally Personal Assessed Personal Assessed Fiscal Year **Property Real Property Property Property Real Property Property** 2014 69,909,285 \$ 10,072 17,977,408 \$ 5,367,059 \$ 1,215,274 1,036 2015 10,431 73,533,761 5,380,827 18,143,724 1,129,342 1,103 2016 77,758,860 5,446,116 10,610 18,479,637 1,135,548 1,179 5,495,189 18,681,007 2017 82,469,890 11,267 1,122,875 1,235 2018 88,007,452 5,792,668 11.158 19,144,820 1,161,984 1,303 2019 94,452,257 6,358,567 11,634 19,820,511 1,624,365 1,370 11,221 2020 101,170,285 6,448,936 20,657,790 1,502,659 1,129 2021 108,411,651 6,721,553 12,347 21,770,883 1,647,651 1,160

Source: Pinellas County Property Appraiser Revised Recap of Ad Valorem Assessment tools of Pinellas County, Form DR-403V

12,583

13,399

22,981,735

24,354,783

1,462,746

1,450,876

1,103

1,124

6,488,881

6,715,384

2022

2023

115,905,556

129,904,848

Section 192.001(2), Florida Statues, defines assessed value of property as "an annual determination of the just or fair market of an items or property..." Therefore, grossed assessed value is "Estimated Actual Value". Assessed value is estimated and adjusted annually with a physical inspection every third year.

<sup>&</sup>lt;sup>2</sup> Exemptions are provided for agricultural government, institutional and historic preservation property. Exemptions available solely to residential property include, but are not limited to, widows/widowers, disabled/blind, \$25,000 homestead differential (capped values).

<sup>&</sup>lt;sup>3</sup> Centrally assessed property is property that is assessed by the State of Florida rather than by the Property Appraiser since the property is located in more than one county.

<sup>&</sup>lt;sup>4</sup> Total Direct Rate is the average of the direct rates levied (taxes levied to total taxable value).

**Taxable Assessed Value** 

R	Real Property		Personal Property	Centrally Assessed Property <sup>3</sup>	Total	Total Direct Tax Rate 4
\$	51,931,877	\$	4,151,785	\$ 9,036	\$ 56,092,698	7.104
	55,390,037		4,251,485	9,328	59,650,850	7.107
	59,279,223		4,310,568	9,431	63,599,222	7.094
	63,788,883		4,372,314	10,032	68,171,229	7.086
	68,862,632		4,630,684	9,855	73,503,171	7.096
	74,631,746		4,734,202	10,264	79,376,212	7.085
	80,512,495		4,946,277	10,092	85,468,864	7.070
	86,640,768		5,073,902	11,187	91,725,857	7.056
	92,923,821		5,026,135	11,480	97,961,436	6.889
	105,550,065		5,264,508	12,275	110,826,848	6.433

## Pinellas County, Florida

### DIRECT AND OVERLAPPING PROPERTY TAX RATES

#### Last Ten Fiscal Years

(millage rates expressed to the nearest thousandth)

	Fiscal Year								
	2014	2015	2016	2017					
DIRECT RATES 1									
Countywide									
Pinellas County Government	5.276	5.276	5.276	5.276					
Special Revenue:									
Health Department	0.062	0.062	0.062	0.062					
Emergency Medical Services	0.916	0.916	0.916	0.916					
Total Countywide	6.254	6.254	6.254	6.254					
Maximum allowed <sup>2</sup>	10.000	10.000	10.000	10.000					
Unincorporated Area									
Municipal Services Tax Units:									
General MSTU	2.086	2.086	2.086	2.086					
Feather Sound	0.500	0.500	0.500	0.500					
Library Services - Coop	0.500	0.500	0.500	0.500					
Eastlake Library Services District	0.250	0.250	0.250	0.250					
Eastlake Recreation District	_	0.250	0.250	0.250					
Palm Harbor	0.500	0.500	0.500	0.500					
Belleair Bluffs Fire	1.732	1.732	1.732	1.732					
Clearwater Fire	3.209	3.209	3.209	3.209					
Dunedin Fire	3.553	2.922	2.922	2.922					
Gandy Fire	2.298	2.298	2.298	2.298					
High Point Fire	2.670	2.670	2.670	2.670					
Largo Fire	3.561	3.561	3.561	3.561					
Pinellas Park Fire	3.016	3.016	3.016	3.198					
Safety Harbor Fire	2.812	2.812	2.812	2.812					
Seminole Fire	1.958	1.958	1.958	1.958					
South Pasadena Fire	0.914	0.914	0.914	0.914					
Tarpon Springs Fire	2.375	2.375	2.375	2.375					
Tierra Verde Fire	1.912	1.912	1.912	1.912					
Maximum allowed <sup>2</sup>	10.000	10.000	10.000	10.000					
Total Direct Rates <sup>3</sup>	6.858	7.104	7.107	7.094					
OVERLAPPING RATES <sup>4</sup>									
Countywide									
School Board	8.060	7.841	7.770	7.318					
Pinellas Planning Council	0.016	0.016	0.016	0.015					
Juvenile Welfare Board	0.898	0.898	0.898	0.898					
Southwest Florida Water Management District	0.382	0.366	0.349	0.332					
Not Countywide									
Municipalities									
Lowest	0.618	0.618	0.728	0.729					
Highest	6.770	6.770	6.770	6.755					
Pinellas Suncoast Transit	0.731	0.731	0.731	0.750					
Independent Special Districts:									
Clearwater Downtown Dvlpmt	0.965	0.965	0.965	0.965					
East Lake Fire	1.980	1.980	1.965	1.965					
Lealman Fire	4.483	4.483	4.483	4.483					
Palm Harbor Fire	2.000	2.000	2.000	2.000					
Pinellas Park Water Management District	1.867	1.867	1.867	1.867					

Source: Pinellas County Property Appraiser Form DR-403CC and DR-403BM

Direct rates support the ad valorem revenue base recognized by the County.

Section 200.071, Florida Statues, a county may not levy in excess of 10 mills, except for voted levies and for services or facilities provided through a municipal services taxing unit (MSTU).

Total direct rates is the average of the direct rates (taxes levied to total taxable value).

Overlapping rates are those rates levied by other local governments who apply to all County residents; for example, each incorporated municipality within the County also taxes its respective residents, etc.

Fiscal Year

Fiscal Year												
2018	2019	2020	2021	2022	2023							
5.276	5.276	5.276	5.276	5.130	4.740							
5.270	5.270	5.270	5.270	5.150	, .0							
0.084	0.084	0.084	0.084	0.079	0.079							
0.916	0.916	0.916	0.916	0.916	0.878							
6.276	6.276	6.276	6.276	6.125	5.697							
10.000	10.000	10.000	10.000	10.000	10.000							
2.086	2.086	2.086	2.086	2.857	2.086							
0.500	0.700	0.700	0.700	0.700	0.700							
0.500	0.500	0.500	0.500	0.500	0.500							
0.250	0.250	0.250	0.250	0.250	0.250							
0.250	0.250	0.250	0.250	0.250	0.250							
0.500	0.500	0.500	0.500	0.500	0.500							
1.732	1.732	1.623	1.623	1.460	1.390							
3.209	3.209	2.978	2.794	2.616	2.319							
2.922	2.922	2.703	2.522	2.000	1.800							
2.298	2.298	1.200	1.151	1.068	0.997							
2.670	2.670	2.670	2.670	2.670	2.400							
3.561	3.561	3.318	3.083	2.913	5.579							
3.198	3.198	3.198	3.198	3.198	2.944							
2.812	2.812	2.674	2.481	2.000	1.810							
1.958	1.958	1.958	1.959	1.729	1.630							
0.914	0.914	0.450	0.420	0.290	0.290							
2.375	2.375	2.375	2.375	2.375	2.300							
1.912	1.912	1.912	1.912	1.911	1.855							
10.000	10.000	10.000	10.000	10.000	10.000							
7.086	7.096	7.096	7.070	7.056	6.433							
7.009	6.727	6.584	6.427	6.325	5.963							
0.015	0.015	0.015	0.015	0.015	0.021							
0.898	0.898	0.898	0.898	0.898	0.851							
0.313	0.296	0.280	0.267	0.254	0.226							
0.659	0.674	0.635	0.582	0.545	0.596							
6.755	6.755	6.755	6.755	6.656	6.525							
0.750	0.750	0.750	0.750	0.750	0.750							
0.970	0.970	0.970	0.970	0.970	0.970							
1.965	1.965	1.965	1.965	1.965	1.965							
5.750	5.750	5.750	5.750	5.750	5.500							
2.000	2.000	2.000	2.000	2.000	2.000							
1.867	1.867	1.867	1.867	1.867	1.867							
1.007	1.007	1.007	1.007	1.007	1.507							

# Pinellas County, Florida

## PRINCIPAL PROPERTY TAXPAYERS

#### **Current Year and Nine Years Ago**

(dollars in thousands)

		2	023	2014			
Taxpayer	Business	Taxable Assessed Value	Percentage of Total County Taxable Assessed Value	Taxable Assessed Value	Percentage of Total County Taxable Assessed Value		
Duke Energy Florida, Inc/Florida Power Corporation	Electric Utility	\$ 1,622,856	1.188 %	\$ 1,253,616	2.307 %		
Publix Super Markets Inc	Grocery	236,852	0.173 %	160,042	0.295 %		
Raymond James & Associates, Inc.	Financial Advisor	168,744	0.124 %	108,942	0.200 %		
Frontier Florida LLC	Communications	148,357	0.109 %				
Wal-Mart Stores East LP	Retail	141,534	0.104 %				
Spectrum Sunshine State LLC (Formerly	Communications	134,719	0.099 %	152,276			
Wyndham Vacation Resorts	Hospitality	127,200	0.093 %				
Camden Central LLC	Real Estate	127,000	0.093 %				
Lansbrook Village Owner FL LLC	Real Estate	106,240	0.078 %				
4TH Street South Residences II LLC	Real Estate	103,873	0.076 %				
DeBartolo Capital Partnership	Shopping Mall	_	— %	115,750	0.213 %		
Verizon Florida Inc	Phone Utility			181,443			
Bellwether Prop Fla	Real Estate			139,921	0.257 %		
Pinellas County	Government			64,014	0.118 %		
The Neilson Company (US) LLC	Media Information			61,066			
Largo Medical	Medical Facility			59,374	0.109 %		
		\$ 2,917	2.137 %	\$ 2,296	4.225 %		
		\$ 136,633,631		\$ 54,340,310			

Source: Pinellas County Property Appraiser

Methodology: Top 10 taxpayers identified for Real Property and for Personal Property. Top 10 taxpayers based on the combined values.

## Pinellas County, Florida

### PROPERTY TAX LEVIES AND COLLECTIONS

#### **Last Ten Fiscal Years**

(dollars in thousands)

### Collected within the Fiscal Year of the Levy <sup>1</sup>

**Total Collections to Date** 

Fiscal Year Ended September 30,	xes Levied the Fiscal Year <sup>2</sup>	Amount	Percentage of Levy	ollections for or Years <sup>3</sup>	Amount	Percentage of Levy
2014	\$ 398,481	\$ 374,910	94.08 %	\$ 10,673	\$ 385,583	96.76 %
2015	423,957	399,809	94.30 %	10,411	410,220	96.76 %
2016	451,175	426,000	94.42 %	10,414	436,414	96.73 %
2017	483,068	456,748	94.55 %	11,128	467,876	96.86 %
2018	521,591	493,501	94.61 %	11,083	504,584	96.74 %
2019	562,370	532,929	94.76 %	11,048	543,977	96.73 %
2020	604,261	570,584	94.43 %	14,024	584,608	96.75 %
2021	647,180	614,985	95.03 %	11,401	626,386	96.79 %
2022	674,823	641,552	95.07 %	11,452	653,004	96.77 %
2023	712,947	677,700	95.06 %	13,044	690,744	96.89 %

Source: Property Appraiser's Form DR-403CC

Section 197.162, Florida Statues, provides a 1% per month discount up to 4% for payments received between November and February. Taxes collected after July 1st are categorized as delinquent.

This is the revenue to be generated based on Pinellas County's direct rates; see Schedule 6.

<sup>&</sup>lt;sup>3</sup> All delinquent tax collections received during the year are applied to the year prior to collection, regardless of the year in which the taxes were originally levied.

## Pinellas County, Florida

#### RATIOS OF OUTSTANDING DEBT BY TYPE

#### **Last Ten Fiscal Years**

(dollars in thousands, except per capita)

#### **Governmental Activities**

Fiscal Year Ended September 30,	Revenue and Revenue Refunding Bonds	Notes Payable	Leases <sup>5</sup>	]	scription Based Information Technology rangements <sup>6</sup>
2014	\$ -	\$ 8,714	\$ 116	\$	-
2015	-	11,559	41		-
2016	-	11,208	22		-
2017	-	9,019	438		-
2018	-	9,578	499		-
2019	-	18,634	298		-
2020	-	12,692	615		-
2021	-	12,006	433		-
2022	-	6,318	35,906		-
2023	-	2,100	31,298		4,188

Source: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

See Schedule 12 for personal income and population data. Current year data was obtained from the Bureau of Economic & Business Research, University of Florida, while prior year data is revised based on information from the Bureau of Economic Analysis, U.S Department of Commerce.

 $<sup>^{2}</sup>$  N/A = Information not available.

<sup>&</sup>lt;sup>3</sup> Fiscal years ended 2012-2016, revised sewer revenue bonds amount to include related premiums, discounts and adjustments.

<sup>&</sup>lt;sup>4</sup> Fiscal years ended 2012-2020, revised sewer revenue bonds amount to separate sewer revenue bonds and notes from direct placements.

Implemented GASB Statement No. 87 for the fiscal year ended September 30, 2022.

<sup>&</sup>lt;sup>6</sup> Implemented GASB Statement No. 96 for the fiscal year ended September 30, 2023.

**Business-type activities** 

Sewer Revenue Bonds 3 4 Placements 3 4		Ba Infor Tech	eription used mation nology gements <sup>6</sup>	al Primary vernment	Debt as a Ratio to Personal Income 1 2	Debt Per Capita <sup>1</sup>		
\$ 102,395	\$	72,655	\$	-	\$ 183,880	0.43 %	\$	198
94,811		72,190		-	178,601	0.40 %		190
69,060		85,928		-	166,218	0.36 %		175
61,106		83,696		-	154,259	0.31 %		161
58,140		77,470		-	145,687	0.28 %		152
55,095		71,005		-	145,032	0.27 %		151
51,970		64,301		-	129,578	0.22 %		135
-		103,504		-	115,943	0.18 %		121
-		92,468		-	134,692	0.20 %		140
-		81,111		7,279	125,977	N/A		129

# Pinellas County, Florida

## SEWER SYSTEM REVENUE BOND COVERAGE

### **Last Ten Fiscal Years**

(dollars in thousands)

							Debt Service Requirement <sup>2</sup>					
Fiscal Year	Gross	E:	xpenses <sup>1</sup>	A	Revenue vailable for ot Service	I	Principal		Interest		Total	Coverage <sup>2</sup>
2014	\$ 70,767	\$	38,411	\$	32,356	\$	7,545	\$	6,909	\$	14,454	2.24
2015	74,540		39,969		34,571		7,730		6,726		14,456	2.39
2016	75,367		40,313		35,054		7,935		6,453		14,388	2.44
2017	80,998		42,661		38,337		8,312		5,998		14,310	2.68
2018	78,534		44,607		33,927		8,861		5,768		14,629	2.32
2019	82,105		47,525		34,580		9,205		5,431		14,636	2.36
2020	89,182		47,183		41,999		9,554		5,087		14,641	2.87
2021	95,010		45,980		49,030		10,489		3,798		14,287	3.43
2022	105,470		49,159		56,311		11,036		3,074		14,110	3.99
2023	114,483		53,424		61,059		11,357		2,674		14,031	4.35

<sup>&</sup>lt;sup>1</sup> Excludes depreciation, amortization, loss on abandonment of capital assets and bond interest expense.

<sup>&</sup>lt;sup>2</sup> Principal and interest paid on April 1st and September 30th of the fiscal year.

<sup>&</sup>lt;sup>3</sup> Gross revenue has been restated for FY 2014 to be net of bad debt expense.

# Pinellas County, Florida

## DEMOGRAPHICS AND ECONOMIC STATISTICS

#### **Last Ten Fiscal Years**

(dollars in thousands)

Fiscal Year	Population <sup>1</sup>	Personal Income <sup>1</sup>	Per Capita Personal Income <sup>1</sup>	School Enrollment <sup>2</sup>	Unemployment Rate <sup>3</sup>
2014 4	929,781	\$ 42,738,580	\$ 45,966	125,262	5.70 %
2015 4	938,823	45,021,416	47,955	127,567	4.80 %
2016 4	949,869	46,294,065	48,737	127,187	4.50 %
2017 4	956,426	49,194,637	51,436	126,855	3.70 %
2018 4	959,108	51,615,878	53,817	125,794	3.20 %
2019 4	959,435	54,357,394	56,656	117,333	2.90 %
2020 4	959,465	58,259,307	60,721	109,100	7.10 %
2021 4	959,046	63,695,153	66,415	106,464	3.70 %
2022 4	961,739	66,015,819	68,642	107,153	2.50 %
2023	974,689	N/A	N/A	104,417	3.00 %

Current year data was obtained from the Bureau of Economic & Business Research, University of Florida, while prior year data is revised based on information from the Bureau of Economic Analysis, U.S Department of Commerce.

<sup>&</sup>lt;sup>2</sup> Source: Pinellas County School Board

Source: U.S. Department of Labor, September annually (not seasonally adjusted)

<sup>4</sup> Revised data

# Pinellas County, Florida

PRINCIPAL EMPLOYERS

## **Current Year and Nine Years Ago**

2023 2014

			Percentage of Total County			Percentage of Total County
Employer	Employees	Rank	<b>Employment</b>	Employees	Rank	<b>Employment</b>
Baycare (including all hospitals and						
subsidiaries)	14,300	1	2.65 %			
Pinellas County School Board(District office and						
schools)	11,800	2	2.19 %	15,928	1	4.01 %
Publix(including Publix Pharmacy and Liquor Stores)	7,500	3	1.39 %			
Pinellas County Government <sup>1</sup>	6,000	4	1.11 %			
U.S. Dept. of Veterans Administration (including VA District office and VA Healthcare System)						
,	4,900	5	0.91 %			
Walmart(including Sam's Club, Walmart Neighborhood Grocery Stores)	4,800	6	0.89 %			
Raymond James Financial (all	4,000	O	0.89 /6			
subsidiaries)						
	3,800	7	0.70 %	2,475	8	0.62 %
City of St. Petersburg	3,800	8	0.70 %	3,112	3	0.78 %
Johns Hopkins All Children's Hospital (all subsidiaries)	2 (00	0	0.67 %	2.050	4	0.74 %
HCA Florida Healthcare (including	3,600	9	0.07 70	2,950	4	0.74 70
all hospitals and subsidiaries)	3,500	10	0.65 %			
St. Petersburg College				2,744	5	0.69 %
Pinellas County Sheriff				2,693	6	0.68 %
Morton Plant Hospital				2,525	7	0.64 %
Home Shopping Network				2,150	9	0.54 %
Mease Hospital				2,050	10	0.52 %
Total Employment	539,439			396,809		

Source: Florida Research and Economic Database and Pinellas County Department of Economic Development

<sup>&</sup>lt;sup>1</sup> Includes employees in the Pinellas County Unified Personnel System and the Pinellas County Sheriff

# Pinellas County, Florida

## EMPLOYMENT STATISTICS BY FUNCTION

### **Last Ten Fiscal Years**

Fiscal Year

Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Government										
Financial Administration	202	217	218	215	219	235	222	204	194	207
Central Administration	167	228	223	224	224	235	240	249	247	249
Judicial Legal	34	39	41	40	43	41	44	43	44	48
General Services	119	123	123	126	123	127	140	157	142	147
Clerk of the Circuit Court	546	553	527	505	499	493	493	489	513	516
Property Appraiser <sup>1</sup>	123	123	129	130	130	130	130	130	118	118
Supervisor of Elections <sup>1</sup>	33	35	36	36	40	44	44	45	50	54
Tax Collector <sup>1</sup>	268	268	268	272	272	277	277	281	266	279
Public Safety										
Sheriff <sup>2</sup>	2,693	2,682	2,677	2,674	2,710	2,745	2,736	2,661	2,605	2,508
Fire	14	14	15	15	15	15	15	15	15	14
Emergency Management	119	142	156	164	168	164	162	155	162	185
Physical environment										
Cooperative Extension	9	4	5	2	0	1	2	1	1	1
Community Services	20	22	22	19	21	23	25	28	24	25
Transportation										
Streets and Highway	85	86	95	112	112	116	117	126	125	123
Public Works <sup>3</sup>	45	65	56	42	42	42	43	46	54	58
Economic Environment54										
Housing and Community Development	71	30	29	27	26	29	30	31	33	35
Tourism	32	35	38	41	41	44	43	39	34	44
Human Services										
Public Welfare	149	161	164	156	157	164	167	164	164	162
Health	154	183	181	219	224	222	221	212	206	229
Culture and Recreation										
Parks and Recreation	169	161	186	164	179	178	190	186	201	220
Airport	37	44	46	47	47	45	45	47	45	51
Sewer	226	253	256	254	270	274	273	258	252	256
Solid Waste	71	66	72	72	69	67	71	66	67	67
Water	219	166	166	183	190	194	198	196	198	213
Total	5,605	5,700	5,729	5,739	5,821	5,905	5,928	5,829	5,760	5,809

Source: Pinellas County Finance Division (full-type and part-time personnel paid), except those referenced otherwise.

Note: Employment statistics by function based on paid payroll

<sup>&</sup>lt;sup>1</sup> Source: Pinellas County Annual Operating and Capital Budget

<sup>&</sup>lt;sup>2</sup> Source: Pinellas County Sheriff's Office

<sup>&</sup>lt;sup>3</sup> Restated for 2015

## Pinellas County, Florida

## OPERATING INDICATORS BY FUNCTION/PROGRAM

#### **Last Ten Fiscal Years**

	Fiscal Year									
Function/ Program <sup>1</sup>	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Solid Waste Recycling										
Tons per capita/ year	1.57	1.53	2.11	2.23	2.36	2.47	2.41	2.57	2.50	N/A
Pounds per	1.57	1.55	2.11	2.23	2.50	2.47	2.71	2.57	2.50	14/71
capita/day	8.59	8.39	11.57	12.23	12.96	13.56	13.19	14.09	13.69	N/A
Water										
Reclaimed	0.51	002	1 405	1.674		254	27/4	27/4	27/4	27/4
Water Reclaimed	971	883	1,487	1,654	1,550	374	N/A	N/A	N/A	N/A
Water	22,671	22,736	22,801	22,879	22,938	23,000	23,004	23,037	23,054	23,097
Utility	112,117	112,445	112,838	112,985	113,152	113,412	113,622	113,785	113,936	114,202
Human Services										
Medical Mobile Unit	12,860	16,476	16,962	24,359	24,381	25,036	13,874	13,620	14,684	15,635
Animals adopted/ returned to										
owners, and other live	7,077	7,300	6,916	6,968	6,727	6,856	5,100	5,663	4,810	6,342
Public Safety										
Consumer										
complaints	1,079	1,067	1,120	1,121	1,105	1,109	968	1,040	1,016	1,183
Crime Reports <sup>3</sup> 9-1-1 Calls	39,202 522,920	40,226 542,815	36,536 580,441	33,522 569,036	28,749 539,848	26,305 537,086	22,163 531,666	21,667 577,482	N/A 527,043	N/A 569,357
9-1-1 Calls	322,920	342,813	380,441	309,030	339,848	337,080	331,000	377,482	327,043	309,337
Culture and Recreation										
Park Visitors (in										
thousands)	16,228	17,581	18,467	17,773	17,620	18,914	20,113	20,730	20,324	20,664
Airport										
Passengers	1,188,838	1,542,650	1,791,972	1,975,817	2,248,428	2,009,187	1,592,391	1,837,954	2,434,866	2,472,095

## Source: Various County departments

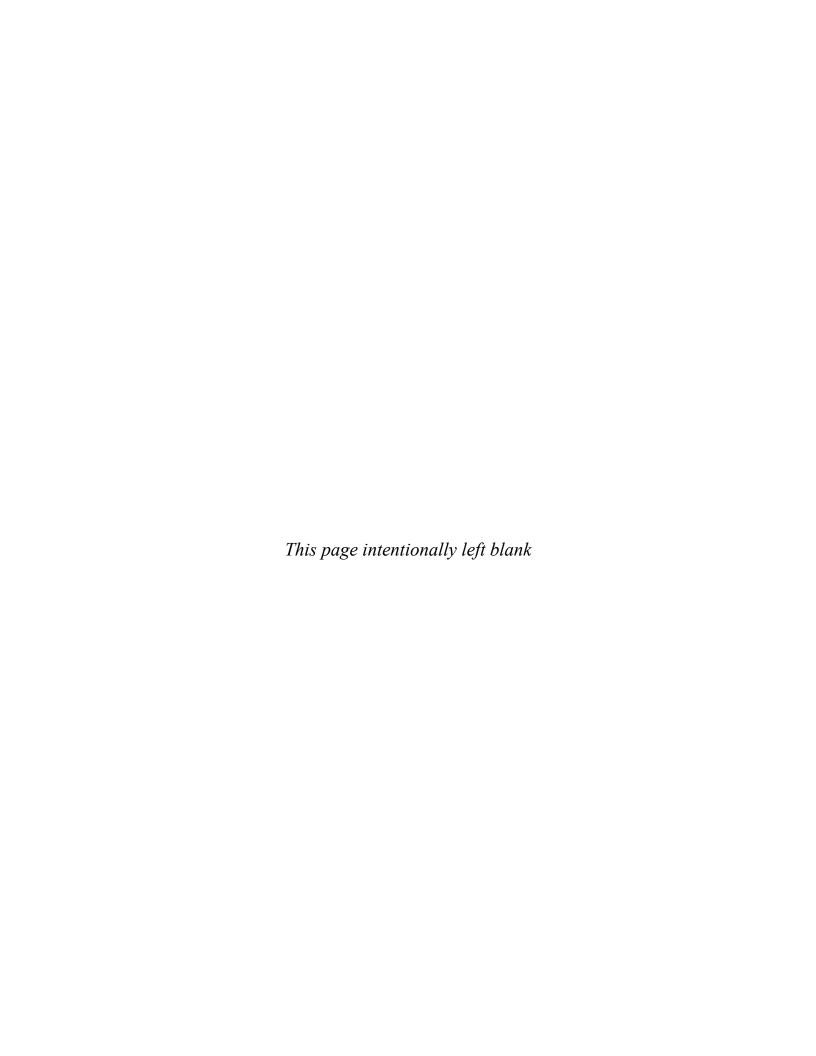
 $<sup>^{1}</sup>$  N/A = Information not available

<sup>&</sup>lt;sup>2</sup> Emergency Home Energy Assistance Program for the Elderly is no longer administered by Pinellas County

<sup>&</sup>lt;sup>3</sup> Information restated in 2015

<sup>&</sup>lt;sup>4</sup> Information on reinspections is not available and, starting in 2019, is no longer included in count.

<sup>&</sup>lt;sup>5</sup> Restated for 2020



## Pinellas County, Florida

### CAPITAL ASSET AND INFRASTRUCTURE STATISTICS BY FUNCTION/PROGRAM

#### **Last Ten Fiscal Years**

	Fiscal Year								
Function/Program	2014	2015	2016	2017					
General Government									
Number of buildings	104	103	105	102					
Square feet buildings	3,784,059	3,824,580	3,831,699	3,781,719					
Fleet vehicles	1,627	1,852	1,891	1,937					
Public Safety									
Sheriff's patrol vehicles - marked	500	565	486	502					
Sheriff's patrol vehicles - unmarked	84	115	105	135					
Radio towers	10	10	11	11					
Physical Environment									
Beaches (miles) 4,5	6.10	6.10	6.10	6.10					
Miles of beaches restored <sup>6</sup>	2.90	0.60	_	-					
Preserve acreage owned by County	9,570	9,570	9,570	9,570					
Preserve acreage managed by County (includes owned)	15,849	15,849	15,849	15,849					
Transportation									
Traffic centerline miles <sup>1</sup>	1,102.60	1,101.00	1,101.00	1,100.95					
Economic Environment									
STAR Center - buildings square feet	661,697	661,697	661,697	661,697					
STAR Center - land acres	96	96	96	96					
Culture and Recreation									
Park acreage <sup>7</sup>	8,196	8,196	8,196	8,196					
Shelters	116	116	116	116					
Trails - jogging/exercise/nature	77	77	77	77					
Playgrounds	16	16	16	16					
Paws playgrounds	7	7	7	7					
Boat ramps (lanes)	74	74	74	74					
Museums and education centers	4	4	4	4					
Art in Public Places projects complete	20	20	20	20					
Marina	1	1	1	1					
Airport									
Number of runways	4	2	2	2					
Runways in feet	24,345	15,633	15,633	15,633					
Terminal square footage	164,500	164,500	164,500	164,500					
Land (acres)	2,200	2,200	2,200	2,200					
Sewer									
Number of pumping or lift stations	292	297	298	299					
Collection and transmission lines (miles) <sup>2</sup>	973	1,123	1,151	1,151					
Reclaimed water transmission and distribution lines (miles)	421	422	425	425					
Number of manholes	23,034	23,049	23,050	23,127					
Solid Waste									
Volume developed for landfill use (million cubic yards)	45.72	57.38	57.38	57.38					
Remaining available landfill capacity (million cubic yards) 1	39.65	38.86	38.61	38.55					
Reefs	14	14	14	15					
Water									
Transmission and distribution lines (miles) <sup>3</sup>	1,762	1,765	1,722	1,698					
Maximum daily storage capacity (million gallons)	40	37	37	37					
Number of meters in service	112,126	112,452	112,726	112,920					

#### Source: Various County Departments

- <sup>1</sup> Current year data not available.
- Sewer collection and transmission pipeline length reduced due to continued QA/QC on the system and abandoned pipes.
- Potable transmission and distribution pipeline length reduced as a result of defining firelines and private pipelines and converting to their proper classification of service connections in 2011.
- Restated 2014 to remove city accesses that were included in the county owned amounts in prior years.
- Restated 2013 to due to prior years not including beaches within incorporated Pinellas County.
- Restated 2018 and 2019 to indicate annual portion of project.
- Restated 2012 to 2020 due to GIS data inclusion of waterbodies in parcel boundaries and right-of-ways.
- <sup>3</sup> 2022 data includes the number of pumping or lift stations that are maintained in parks.

Fiscal Year

Fiscal Year								
018	2019	2020	2021	2022	2023			
108	108	108	108	108	100			
3,993,165	3,993,165	3,993,165	3,993,165	3,993,165	4,022,16			
1,977	2,006	2,019	2,033	2,061	2,05			
496	536	553	516	555	550			
149	139	168	161	246	20			
11	11	12	11	10	10			
6.10	6.10	6.10	6.10	6.10	6.1			
8.10	1.10	_	-	-				
9,570	9,570	9,570	10,823	10,823	10,82			
15,849	15,849	15,849	15,450	15,450	15,450			
1,099.92	1,099.56	1,099.56	1,099.56	1,175.00				
661,697	661,697	648,899	648,899	648,899	648,899			
96	96	96	96	96	90			
8,196	8,196	8,196	8,196	8,196	8,19			
116	116	116	121	121	12			
77	77	79	110	125	12			
16	16	16	32	32	3.			
7	7	7	7	7				
74	74	74	73	73	7			
4	4	4	4	4				
20	20	20	3	3				
1	1	1	1	1				
2	2	2	2	2				
15,633	15,633	15,633	15,730	15,730	15,73			
164,500	164,500	164,500	164,500	164,500	164,50			
2,200	2,200	2,200	2,200	2,200	2,20			
299	299	299	299	332	35			
1,137	1,138	1,138	1,144	1,146	1,14			
424	424	424	429	429	42			
23,221	23,107	23,104	23,182	23,257	23,25			
57.38	57.38	57.38	57.38	57.38	57.0			
40.74	40.60	40.24	39.92	40.00				
14	14	14	14	14	1			
1,684	1,684	1,686	1,699	1,702	1,67			
37	37	37	45	45	4.			
113,177	113,661	113,648	113,811	113,936	156,339			





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Board of County Commissioners Pinellas County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Pinellas County, Florida (the "County") as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated March 20, 2024. Our report includes a reference to other auditors who audited the financial statements of certain discretely presented component units, as described in our report of the County's financial statements. This report does not include the results of the other auditors testing of internal control over financial reporting and compliance and other matters that are reported on separately by those other auditors.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Honorable Board of County Commissioners Pinellas County, Florida

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We have issued a management letter to the Board of County Commissioners, Pinellas County, Florida, dated March 20, 2024, presenting certain required disclosures and comments pursuant to the Chapter 10.550, Rules of the Auditor General.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

MSL, P.A.

Certified Public Accountants



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE AND SCHEDULE OF RECEIPTS AND EXPENDITURES OF FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL AS REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Board of County Commissioners Pinellas County, Florida

### Report on Compliance for Each Major Federal Program and State Project

### Opinion on Each Major Federal Program and State Project

We have audited the compliance of Pinellas County, Florida (the "County") with the types of compliance requirements described in the U.S. Office of Management and Budget ("OMB") Compliance Supplement and the requirements described in the Department of Financial Services State Projects Compliance Supplement that could have a direct and material effect on each of its major federal programs and major state projects for the year ended September 30, 2023. The County's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2023.

### Basis for Opinion for Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General.* Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

### Responsibility of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs and state projects.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, *Rules of the Auditor General*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above. However, material weaknesses may exist that have not been identified.

### Report on Internal Control over Compliance (Continued)

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards and State Financial Assistance and the Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill Required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General

We have audited the basic financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated March 20, 2024, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance and the Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill is presented for the purposes of additional analysis, as required by the Uniform Guidance, Chapter 69I-5, Schedule of Expenditures of State Financial Assistance, Rules of the Department of Financial Services, and Chapter 10.550, Rules of the Auditor General, and is not a required part of the financial statements. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

MSL, P.A.

Certified Public Accountants

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### AND STATE FINANCIAL ASSISTANCE

For the year ended September 30, 2023

Number   Number   Number   Number   Number   Sependiture   Subscience   Separation   Separatio		Assistance			Amount
### REPART AND CAPACITY OF ACRECITY TO PACKED FROM THE PROPERTY AND CONSULARS SERVICES.  Cooperative Frostry Additions  ASSED TRICKUCH PLOKIDA DEPARTMENT OF CHILDREN AND FAMILIES  NAP CLUSTER  State Administrative Maching Grants for the Supplemental Notition  Assistance Program  TOTAL SNAP CLUSTER:  10.561 QTZ01 14.048 -  **TOTAL SNAP CLUSTER:  10.661 QTZ01 14.048 -  **TOTAL SNAP CLUSTER:  10.662 QTZ01 14.048 -  **TOTAL SNAP CLUSTER:  10.666 for Coosed Management  UL 473 0318.30.668853 129.575 -  **COOKING CEDEVAL OPERATED  GRACE TROCKINAMS:  **TOTAL ICONOMIC DEVELOPMENT CLUSTER:  **BROCKT RECORD AND STRUCTURE AN	Federal Grantor	Listing	<b>Grant/Contract</b>		Provided to
######################################	Pass-Through Entity/Program Title	Number	Number	Expenditures	Subrecipients
Community   Processed   Proc	FEDERAL AWARDS				
Comparative Forestry Assistance   10.664   FDACS 28716   S 23.250   S -	DEPARTMENT OF AGRICULTURE PASSED THROUGH FLORIDA DEPARTMENT OF AGRICULTURE AND				
ASSED THROUGH FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES:  State Administrative Matching Grants for the Supplemental Nutrition Assistance Program  10.561 QIZ01 14,048 - TOTAL SNAP CLUSTER: 14,048 - TOTAL SNAP CLUSTER: 14,048 - TOTAL SNAP CLUSTER: 15,298 - TOTAL SNAP CLUSTER: 14,048 - TOTAL SNAP CLUSTER: 15,298 - TOTAL SNAP CLUSTER: 15,298 - TOTAL SNAP CLUSTER: 15,298 - TOTAL SNAP CLUSTER: 16,404  TRECT FROGRAMS:  Office for Coastal Management 11,473 0318.20.08852 129,575 - TOTAL SCONOMIC DEVELOPMENT CLUSTER:  Economic Adjustment Assistance 11,307 04-79-07380 6,414,912 - TOTAL ECONOMIC DEVELOPMENT CLUSTER: 28SSED THROUGH FLORIDA BRVIRONMENTAL PROTECTION: Coastal Zone Management Administration Awards 11,419 CZ421 7,000 - Total Department of Commerce 6,552,367 - Total Department of Energy 28SSED THROUGH FLORIDA DEPARTMENT OF EDUCATION: State Energy Pregram 81,041 FDACS 77819 99,952 - Total Department of Energy 29,953 - TOTAL SCONOMIC DEVELOPMENT CLUSTER: 2000 2000 2000 2000 2000 2000 2000 20					
Sale Administrative Matching Grants for the Supplemental Nutrition   Assistance Program	Cooperative Forestry Assistance	10.664	FDACS 28716	\$ 21,250	\$ -
State Administrative Matching Grants for the Supplemental Nutrition   Assistance Program   10.561   QIZ01   14.048   -	PASSED THROUGH FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES:				
Assistance Program   10.56  QL201   14.048	SNAP CLUSTER:				
### TOTAL SNAP CLUSTER:    14,048	State Administrative Matching Grants for the Supplemental Nutrition				
Part   Department of Agriculture   Separation   Separat	Assistance Program	10.561	QJZ01	14,048	
### DEPARTMENT OF COMMERCE  Office for Coastal Management   11.473   0318.20.068852   129.575   -  CONOMIC DEVELOPMENT CLUSTER:  #### Economic Adjustment Assistance   11.307   04-79-07380   6,414.912   -  TOTAL ECONOMIC DEVELOPMENT CLUSTER:   6,414.912   -  TOTAL ECONOMIC DEVELOPMENT CLUSTER:   6,414.912   -  PASSED THROUGH FLORIDA ENVIRONMENTAL PROTECTION:    **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   11.419   CZ421   7,900   -  **Coastal Zone Management Administration Awards   1.419   FDACS 27819   99.952   -  **Coastal Zone Management Administration Awards   1.419   FDACS 27819   99.952   -  **Coastal Zone Management Administration Awards   1.4218   B-0.400   1.40	TOTAL SNAP CLUSTER:			14,048	<u> </u>
### DIRECT PROGRAMS:  Office for Coastal Management 11.473 0318.20.068852 129,575 -  CONOMIC DEVELOPMENT CLUSTER:  Economic Adjustment Assistance 11.307 04-79-07380 6.414,912 -  TOTAL ECONOMIC DEVELOPMENT CLUSTER:  ***COASTAL ECONOMIC DE VELOPMENT Administration Awards 11.419 CZ421 7,900 -  **COASTAL ECONOMIC DE VELOPMENT Administration Awards 11.419 CZ421 7,900 -  **COASTAL ECONOMIC DE VELOPMENT Administration Awards 11.419 CZ421 7,900 -  **COASTAL ECONOMIC DE VELOPMENT OF EDUCATION:  **STATE ENERGY**  **COASTAL ECONOMIC DE VELOPMENT OF EDUCATION:  **STATE ENERGY**  **COASTAL ECONOMIC DE VELOPMENT OF EDUCATION:  **STATE ENERGY**  **COASTAL ECONOMIC DE VELOPMENT OF EDUCATION:  **COASTAL ECONOMIC DE VELOPMENT OF HOUSING AND URBAN DEVELOPMENT DISC Grants/Entitlement Grants 14.218 B-14-UN-12-0015 15,584 400 Community Development Block Grants/Entitlement Grants 14.218 B-14-UN-12-0005 893 893 693 693 693 693 693 693 693 693 693 6	Total Department of Agriculture			35,298	
### DIRECT PROGRAMS:  Office for Coastal Management 11.473 0318.20.068852 129,575 -  CONOMIC DEVELOPMENT CLUSTER:  Economic Adjustment Assistance 11.307 04-79-07380 6.414,912 -  TOTAL ECONOMIC DEVELOPMENT CLUSTER:  ***COASTAL ECONOMIC DE VELOPMENT Administration Awards 11.419 CZ421 7,900 -  **COASTAL ECONOMIC DE VELOPMENT Administration Awards 11.419 CZ421 7,900 -  **COASTAL ECONOMIC DE VELOPMENT Administration Awards 11.419 CZ421 7,900 -  **COASTAL ECONOMIC DE VELOPMENT OF EDUCATION:  **STATE ENERGY**  **COASTAL ECONOMIC DE VELOPMENT OF EDUCATION:  **STATE ENERGY**  **COASTAL ECONOMIC DE VELOPMENT OF EDUCATION:  **STATE ENERGY**  **COASTAL ECONOMIC DE VELOPMENT OF EDUCATION:  **COASTAL ECONOMIC DE VELOPMENT OF HOUSING AND URBAN DEVELOPMENT DISC Grants/Entitlement Grants 14.218 B-14-UN-12-0015 15,584 400 Community Development Block Grants/Entitlement Grants 14.218 B-14-UN-12-0005 893 893 693 693 693 693 693 693 693 693 693 6	DEPARTMENT OF COMMERCE				
Economic Adjustment Assistance	DIRECT PROGRAMS:				
Economic Adjustment Assistance	Office for Coastal Management	11.473	0318.20.068852	129,575	
TOTAL ECONOMIC DEVELOPMENT CLUSTER:  ### Castal Zone Management Administration Awards  11.419  **CZ421  7,900   **Coastal Zone Management Administration Awards   **Coastal Zone Management Administration Awards  11.419  **CZ421  7,900   **Coastal Zone Management Administration Awards  **Support Coastal Zone Management Grants  **Supp	ECONOMIC DEVELOPMENT CLUSTER:				
Control   Cont	Economic Adjustment Assistance	11.307	04-79-07380	6,414,912	
Coastal Zone Management Administration Awards   11.419   CZ421   7.900	TOTAL ECONOMIC DEVELOPMENT CLUSTER:			6,414,912	
Part	PASSED THROUGH FLORIDA ENVIRONMENTAL PROTECTION:				
State Energy Program   81.041   FDACS 27819   99,952	Coastal Zone Management Administration Awards	11.419	CZ421	7,900	-
State Energy Program   81.041   FDACS 27819   99,952	Total Department of Commerce			6.552.387	
State Energy Program	,			0,002,001	
State Energy Program	DEPARTMENT OF ENERGY  PASSED THROUGH FLORIDA DEPARTMENT OF EDUCATION:				
Part		81 041	EDACC 27910	00.052	
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT	State Energy Program	81.041	FDACS 2/819		
Community Development Block Grants/Entitlement Grants	Total Department of Energy			99,952	
Community Development Block Grants/Entitlement Grants       14.218       B-08-UN-12-0015       36,693       24,032         Community Development Block Grants/Entitlement Grants       14.218       B-11-UN-12-0015       15,584       400         Community Development Block Grants/Entitlement Grants       14.218       B-16-UC-12-0005       893       893         Community Development Block Grants/Entitlement Grants       14.218       B-17-UC-12-0005       120,711       105,711         Community Development Block Grants/Entitlement Grants       14.218       B-18-UC-12-0005       569,865       448,232         Community Development Block Grants/Entitlement Grants       14.218       B-19-UC-12-0005       350,321       350,321         Community Development Block Grants/Entitlement Grants       14.218       B-20-UC-12-0005       223,650       -         Community Development Block Grants/Entitlement Grants       14.218       B-21-UC-12-0005       865,559       809,603         Community Development Block Grants/Entitlement Grants       14.218       B-22-UC-12-0005       1,083,698       661,650         COVID-19 - Community Development Block Grants/Entitlement Grants       14.218       B-20-UW-12-0005       507,284       493,690	<u>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</u> DIRECT PROGRAMS:				
Community Development Block Grants/Entitlement Grants         14.218         B-11-UN-12-0015         15,584         400           Community Development Block Grants/Entitlement Grants         14.218         B-16-UC-12-0005         893         893           Community Development Block Grants/Entitlement Grants         14.218         B-17-UC-12-0005         120,711         105,711           Community Development Block Grants/Entitlement Grants         14.218         B-18-UC-12-0005         569,865         448,232           Community Development Block Grants/Entitlement Grants         14.218         B-19-UC-12-0005         350,321         350,321           Community Development Block Grants/Entitlement Grants         14.218         B-20-UC-12-0005         223,650         -           Community Development Block Grants/Entitlement Grants         14.218         B-21-UC-12-0005         865,559         809,603           Community Development Block Grants/Entitlement Grants         14.218         B-22-UC-12-0005         1,083,698         661,650           COVID-19 - Community Development Block Grants/Entitlement Grants         14.218         B-20-UW-12-0005         507,284         493,690           3,774,258         2,894,532         2,894,532         2,894,532         3,774,258         2,894,532	CDBG - ENTITLEMENT GRANTS CLUSTER:				
Community Development Block Grants/Entitlement Grants         14.218         B-16-UC-12-0005         893         893           Community Development Block Grants/Entitlement Grants         14.218         B-17-UC-12-0005         120,711         105,711           Community Development Block Grants/Entitlement Grants         14.218         B-18-UC-12-0005         569,865         448,232           Community Development Block Grants/Entitlement Grants         14.218         B-19-UC-12-0005         350,321         350,321           Community Development Block Grants/Entitlement Grants         14.218         B-20-UC-12-0005         223,650         -           Community Development Block Grants/Entitlement Grants         14.218         B-21-UC-12-0005         865,559         809,603           Community Development Block Grants/Entitlement Grants         14.218         B-22-UC-12-0005         1,083,698         661,650           COVID-19 - Community Development Block Grants/Entitlement Grants         14.218         B-20-UW-12-0005         507,284         493,690           3,774,258         2,894,532         2,894,532         2,894,532         3,774,258         2,894,532	Community Development Block Grants/Entitlement Grants	14.218		36,693	24,032
Community Development Block Grants/Entitlement Grants         14.218         B-17-UC-12-0005         120,711         105,711           Community Development Block Grants/Entitlement Grants         14.218         B-18-UC-12-0005         569,865         448,232           Community Development Block Grants/Entitlement Grants         14.218         B-19-UC-12-0005         350,321         350,321           Community Development Block Grants/Entitlement Grants         14.218         B-20-UC-12-0005         223,650         -           Community Development Block Grants/Entitlement Grants         14.218         B-21-UC-12-0005         865,559         809,603           Community Development Block Grants/Entitlement Grants         14.218         B-22-UC-12-0005         1,083,698         661,650           COVID-19 - Community Development Block Grants/Entitlement Grants         14.218         B-20-UW-12-0005         507,284         493,690           3,774,258         2,894,532         3,774,258         2,894,532					
Community Development Block Grants/Entitlement Grants         14.218         B-18-UC-12-0005         569,865         448,232           Community Development Block Grants/Entitlement Grants         14.218         B-19-UC-12-0005         350,321         350,321           Community Development Block Grants/Entitlement Grants         14.218         B-20-UC-12-0005         223,650         -           Community Development Block Grants/Entitlement Grants         14.218         B-21-UC-12-0005         865,559         809,603           Community Development Block Grants/Entitlement Grants         14.218         B-22-UC-12-0005         1,083,698         661,650           COVID-19 - Community Development Block Grants/Entitlement Grants         14.218         B-20-UW-12-0005         507,284         493,690           3,774,258         2,894,532	-				
Community Development Block Grants/Entitlement Grants         14.218         B-19-UC-12-0005         350,321         350,321           Community Development Block Grants/Entitlement Grants         14.218         B-20-UC-12-0005         223,650         -           Community Development Block Grants/Entitlement Grants         14.218         B-21-UC-12-0005         865,559         809,603           Community Development Block Grants/Entitlement Grants         14.218         B-22-UC-12-0005         1,083,698         661,650           COVID-19 - Community Development Block Grants/Entitlement Grants         14.218         B-20-UW-12-0005         507,284         493,690           3,774,258         2,894,532					2
Community Development Block Grants/Entitlement Grants         14.218         B-20-UC-12-0005         223,650         -           Community Development Block Grants/Entitlement Grants         14.218         B-21-UC-12-0005         865,559         809,603           Community Development Block Grants/Entitlement Grants         14.218         B-22-UC-12-0005         1,083,698         661,650           COVID-19 - Community Development Block Grants/Entitlement Grants         14.218         B-20-UW-12-0005         507,284         493,690           3,774,258         2,894,532					50
Community Development Block Grants/Entitlement Grants         14.218         B-21-UC-12-0005         865,559         809,603           Community Development Block Grants/Entitlement Grants         14.218         B-22-UC-12-0005         1,083,698         661,650           COVID-19 - Community Development Block Grants/Entitlement Grants         14.218         B-20-UW-12-0005         507,284         493,690           3,774,258         3,774,258         2,894,532					
Community Development Block Grants/Entitlement Grants         14.218         B-22-UC-12-0005         1,083,698         661,650           COVID-19 - Community Development Block Grants/Entitlement Grants         14.218         B-20-UW-12-0005         507,284         493,690           3,774,258         2,894,532					
COVID-19 - Community Development Block Grants/Entitlement Grants         14.218         B-20-UW-12-0005         507,284         493,690           3,774,258         2,894,532				10.1	*
3,774,258 2,894,532					
TOTAL CDBG - ENTITLEMENT GRANTS CLUSTER: 3,774,258 2,894,532					
	TOTAL CDBG - ENTITLEMENT GRANTS CLUSTER:			3,774,258	2,894,532

See accompanying Notes to Schedule of Federal Awards and State Financial Assistance

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

T. I 10 1	Assistance	0-10-1-1		Amount
Federal Grantor	Listing	Grant/Contract		Provided to
Pass-Through Entity/Program Title	Number	Number	Expenditures	Subrecipients
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (CONTINUED)				
DIRECT PROGRAMS:				
COVID-19 - Emergency Solutions Grant Program	14.231	E-20-UW-12-0005	\$ 1,759,109	\$ 1,252,178
Emergency Solutions Grant Program	14.231	E-21-UC-12-0005	189,612	128,310
Emergency Solutions Grant Program	14.231	E-22-UC-12-0005	185,962	85,351
			2,134,683	1,465,839
Home Investment Partnerships Program	14.239	M19-DC120217	121,661	91,361
Home Investment Partnerships Program	14.239	M20-DC120217	154,220	154,220
Home Investment Partnerships Program	14.239	M21-DC120217	2	-
Home Investment Partnerships Program	14.239	M22-DC120217	107,317	33,700
COVID-19 Home Investment Partnerships Program	14.239	M21-DP120217	36,495	
,			419,695	279,281
Fair Housing Assistance Program	14.401	MOU 07082010	249,200	
PASSED THROUGH STATE OF FLORIDA DEPARTMENT OF ECONOMIC OPPORTUNITY:				
Community Development Block Grants/State's Program and Non-Entitlement				
Grants in Hawaii	14.228	MT028	291,992	
PASSED THROUGH NEIGHBORHOOD LENDING PARTNERS OF WEST FLORIDA:				
Neighborhood Stabilization Program (Recovery Act Funded)	14.256	B-09-CN-FL-0023	1,767	
Total Department of Housing and Urban Development			6,871,595	4,639,652
ELECTION ASSISTANCE COMMISSION DIRECT PROGRAMS:				
HAVA Election Security Grants	90.404	23.e.es.100.52	240,023	
Total Election Assistance Commission			240,023	
DEPARTMENT OF HOMELAND SECURITY DIRECT PROGRAMS:				
Homeland Security Biowatch Program	97.091	06OHBIO00014-13	154,856	
PASSED THROUGH FLORIDA DIVISION OF EMERGENCY MANAGEMENT:				
Emergency Management Performance Grants	97.042	G0434	222,580	
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	Z1888	4,390,470	_
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	Z2996	2,721,499	
			7,111,969	
Total Department of Homeland Security			7,489,405	=
was a second of the second of			-1.000100	

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

Federal Grantor	Assistance Listing	Grant/Contract		Amount Provided to
Pass-Through Entity/Program Title	Number	Number	Expenditures	Subrecipients
ENVIRONMENTAL PROTECTION AGENCY DIRECT PROGRAMS:				
Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act Surveys, Studies, Research, Investigations, Demonstrations, and	66.034	01D06420	\$ 106,356	\$ -
Special Purpose Activities Relating to the Clean Air Act Surveys, Studies, Research, Investigations, Demonstrations, and	66.034	XA-02D04921-0	81,809	-
Special Purpose Activities Relating to the Clean Air Act	66.034	0P - 02D25622 - 0	55,632 243,797	-
Brownfields Multipurpose, Assessment, Revolving Loan Funds, and Cleanup Cooperative Agreements	66.818	00D93819	70,914	
PASSED THROUGH TAMPA BAY ESTUARY PROGRAM:				
Nonpoint Source Implementation Grants	66.460	NF081	14,081	14,081
Total Environmental Protection Agency			328,792	14,081
GULF COAST ECOSYSTEM RESTORATION COUNCIL PASSED THROUGH GULF CONSORTIUM:				
Gulf Coast Ecosystem Restoration Council Oil Spill Impact Program Gulf Coast Ecosystem Restoration Council Oil Spill Impact Program	87.052 87.052	GNTSP20FL0091 GNSSP21FL0023-01-00	11,348 1,318,164 1,329,512	-
Total Gulf Coast Ecosystem Restoration Council			1,329,512	
DEPARTMENT OF HEALTH AND HUMAN SERVICES DIRECT PROGRAMS:				
Substance Abuse and Mental Health Services Projects of Regional and National Significance Substance Abuse and Mental Health Services	93.243	1H79TI081905-01	288,797	267,276
Projects of Regional and National Significance	93.243	H79TI084551	513,521 802,318	267,276
HEALTH CENTER PROGRAM CLUSTER:				
Health Center Program (Community Health Centers, Migrant Health Centers, Health Care for the Homeless, and Public Housing Primary Care) Health Center Program (Community Health Centers, Migrant Health	93.224	C14CS39910	167,939	
Centers, Health Care for the Homeless, and Public Housing Primary Care)	93.224	H80CS00024-21-00	556,648	-
COVID-19 - Health Center Program (Community Health Centers, Migrant Health Centers, Health Care for the Homeless, and Public Housing Primary Care)	93.224	H8FCS41623-01-00	861,201	=
Health Center Program (Community Health Centers, Migrant Health Centers, Health Care for the Homeless, and Public Housing Primary Care)	93.224	2 H80CS00024-22-00	1,217,234 2,803,022	
Grants for New and Expanded Services under the Health Center Program	93.527	1 H8GCS48625-01-00	42,133	
TOTAL HEALTH CENTER PROGRAM CLUSTER:	23.321		2,845,155	
TO A THE RESIDENCE OF THE PROPERTY OF THE PROP			2,013,133	

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

Federal Grantor Pass-Through Entity/Program Title	Assistance Listing Number	Grant/Contract Number	Expenditures	Amount Provided to Subrecipients
DEPARTMENT OF HEALTH AND HUMAN SERVICES (CONTINUED) DIRECT PROGRAMS:				
COVID-19 - Provider Relief Fund and American Rescue Plan (ARP) Rural Distribution	93.498	Not Available	\$ 198,590	\$ -
Grants for Capital Development in Health Centers	93.526	C8ECS445350100	152,099	
Assisted Outpatient Treatment	93.997	1H79SM063549-01	390,418	324,809
PASSED THROUGH FLORIDA DEPARTMENT OF REVENUE:				
Child Support Enforcement Child Support Enforcement	93.563 93.563	EE501 COC52	10,474 1,525,910 1,536,384	
PASSED THROUGH FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES	i:			
Temporary Assistance for Needy Families	93.558	QJZ01	2,289,002	
CCDF CLUSTER:				
Child Care and Development Block Grant	93.575	QJZ71	1,072,411	
TOTAL CCDF CLUSTER:			1,072,411	
Social Services Block Grant Social Services Block Grant	93.667 93.667	QJZ71 QJZ01	488,210 1,148,835 1,637,045	
Block Grants for Community Mental Health Services	93.958	LH834	237,789	
MEDICAID CLUSTER:				
Medical Assistance Program Medical Assistance Program	93.778 93.778	QJZ71 QJZ01	81 8,187 8,268	-
TOTAL MEDICAID CLUSTER:			8,268	
Total Department of Health and Human Services			11,169,479	592,085
DEPARTMENT OF THE INTERIOR DIRECT PROGRAMS:				
Partners for Fish and Wildlife	15.631	F21AC03296	33,000	-
PASSED THROUGH FLORIDA FISH AND WILDLIFE CONSERVATION COMMISSION:				
FISH AND WILDLIFE CLUSTER:				
Sport Fish Restoration Program	15.605	FWC-22007	60,000	-
TOTAL FISH AND WILDLIFE CLUSTER:			60,000	-
Total Department of the Interior			93,000	

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### AND STATE FINANCIAL ASSISTANCE

Federal Grantor	Assistance Listing	Grant/Contract		Amount Provided to
Pass-Through Entity/Program Title	Number	Number	Expenditures	Subrecipients
EXECUTIVE OFFICE OF THE PRESIDENT DIRECT PROGRAMS:				
High Intensity Drug Trafficking Areas Program High Intensity Drug Trafficking Areas Program	95.001 95.001	G22CF0010A G23CF0010A	\$ 95,951 85,088 181,039	\$ - - -
Total Executive Office of the President			181,039	
DEPARTMENT OF JUSTICE DIRECT PROGRAMS:				
Justice Systems Response to Families	16.021	2020-FJ-AX-0011	188,977	187,431
Treatment Court Discretionary Grant Program Treatment Court Discretionary Grant Program	16.585 16.585	2019-VC-BX-0067 2020-DC-BX-0152	43,599 144,862 188,461	43,599 136,462 180,061
State Criminal Alien Assistance Program	16.606	15PBJA-21-RR-05023-SCAA	90,844	
DNA Backlog Reduction Program DNA Backlog Reduction Program DNA Backlog Reduction Program	16.741 16.741 16.741	2020-DN-BX-0053 15PBJA-21-GG-03112-DNAX 15PBJA-22-GG-01636-DNAX	54,765 253,121 12,150 320,036	- - -
Criminal and Juvenile Justice and Mental Health Collaboration Program	16.745	15PBJA-21-GG-03979-MENT	165,334	99,371
Harold Rogers Prescription Drug Monitoring Program	16.754	2018-AR-BX-K019	103,195	103,195
Comprehensive Opioid, Stimulant, and Other Substances Use Program Comprehensive Opioid, Stimulant, and Other Substances Use Program	16.838 16.838	2020-AR-BX-0055 15PJDP-21-GG-04515-COAP	281,258 265,767 547,025	278,950 265,767 544,717
STOP School Violence	16.839	2019-YS-BX-0010	116,220	116,220
Opioid Affected Youth Initiative	16.842	2019-YB-FX-K002	304,245	314,451
Equitable Sharing Program	16.922	Not Available	227,927	
Edward Byrne Memorial Justice Assistance Grant Program Edward Byrne Memorial Justice Assistance Grant Program Edward Byrne Memorial Justice Assistance Grant Program	16.738 16.738 16.738	2020-DJ-BX-0766 15PBJA-21-GG-01368-JAGX 15PBJA-22-GG-02168-JAGX	413 37,055 181,850 219,318	35,314 90,829 126,143
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	15PBJA-21-GG-02860-COVE	249,034	
PASSED THROUGH FLORIDA DEPARTMENT OF LAW ENFORCEMENT:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738 16.738 16.738 16.738	8C193 8C207 8C221 8C230	25,000 23,708 50,000 30,322 129,030	25,000 - 50,000 30,322 105,322
Total Edward Byme Memorial Justice Assistance Grant Program			348,348	231,465

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

Federal Grantor Pass-Through Entity/Program Title	Assistance Listing Number	Grant/Contract Number	Expenditures	Amount Provided to Subrecipients
DEPARTMENT OF JUSTICE (CONTINUED) PASSED THROUGH FLORIDA DEPARTMENT OF LAW ENFORCEMENT:				
Paul Coverdell Forensic Sciences Improvement Grant Program Paul Coverdell Forensic Sciences Improvement Grant Program	16.742 16.742	15PBJA-21-GG-02897-COVE 15PBJA-21-GG-02897-COVE-2	\$ 57,214 994	\$ -
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	15PBJA-22-GG-01948-COVE	3,400 61,608	-
Total Paul Coverdell Forensic Sciences Improvement Grant Program			310,642	
Total Department of Justice			2,911,254	1,776,911
DEPARTMENT OF TRANSPORTATION DIRECT PROGRAMS:				
Airport Improvement Program, COVID-19 Airports Programs, and Infrastructure Investment and Jobs Act Programs COVID-19 - Airport Improvement Program, COVID-19 Airports Programs, and	20.106	3-12-0075-052-2022	104,706	~
Infrastructure Investment and Jobs Act Programs COVID-19 - Airport Improvement Program, COVID-19 Airports Programs, and	20.106	3-12-0075-051-2022	33,960	-
Infrastructure Investment and Jobs Act Programs	20.106	3-12-0075-050-2022	5,703,644 5,842,310	
Highway Research and Development Program	20.200	693JJ32150011	338,224	
PASSED THROUGH FLORIDA DEPARTMENT OF TRANSPORTATION:				
Highway Planning and Construction Highway Planning and Construction	20.205 20.205	G2E98 G1J83	612,634 46,770	t=
Highway Planning and Construction	20.205	G2866	1,779,806 2,439,210	
HIGHWAY SAFETY CLUSTER:				
National Priority Safety Programs	20.616	G2F23	50,000	
TOTAL HIGHWAY SAFETY CLUSTER:			50,000	
Paul S. Sarbanes Transit in the Parks	20.520	FL-20-8004	13,756	
Total Department of Transportation			8,683,500	
DEPARTMENT OF TREASURY DIRECT PROGRAMS:				
COVID-19 - Emergency Rental Assistance Program	21.023	Not Available	(35,825)	-
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	1505-0271	18,311,061	7,697,988
COVID-19 - Local Assistance and Tribal Consistency Fund	21.032	1505-0276	22,347	
Total Department of Treasury			18,297,583	7,697,988

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### AND STATE FINANCIAL ASSISTANCE

	Assistance			Amount
Federal Grantor	Listing	<b>Grant/Contract</b>		Provided to
Pass-Through Entity/Program Title	Number	Number	Expenditures	Subrecipients
NATIONAL ENDOWMENT FOR THE HUMANITIES  PASSED THROUGH FLORIDA HUMANITIES:  Promotion of the Humanities Federal/State Partnership	45.129	GR_0921_5020_2688	\$ 2,700	\$ -
Total National Endowment for the Humanities			2,700	
SMALL BUSINESS ADMINISTRATION PASSED THROUGH UNIVERSITY OF SOUTH FLORIDA:				
Small Business Development Centers	59.037	1424-1094-02-A	227,337	_
Small Business Development Centers	59.037	1424-1111-00-A	23,132	-
consistent material action and a measured estimated and			250,469	
Total Small Business Administration			250,469	
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 64,535,988	\$ 14,720,717

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

	CSFA	Grant/State Contract		Amount Provided to
State Agency	Number	Number	Expenditures	Subrecipients
STATE FINANCIAL ASSISTANCE				
FLORIDA DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES DIRECT PROGRAMS:				
The Sequestering Carbon and Protecting Florida Land Program	42.062	29302	\$ 64,389	\$ -
Total Florida Department of Agriculture and Consumer Services			64,389	
FLORIDA DEPARTMENT OF COMMERCE DIRECT PROGRAMS:				
Economic Development Partnerships	40.040	Florida Sports Foundation Grant Agreement-2022-2023	53,000	
Total Florida Department of Commerce			53,000	
FLORIDA DEPARTMENT OF EDUCATION AND COMMISSIONER OF EDUCADIRECT PROGRAMS:	ATION			
Coach Aaron Feis Guardian Program	48.140	96S-90210-3D001	518,223	
Total Florida Department of Education and Commissioner of Education			518,223	
FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION DIRECT PROGRAMS:				
Beach Management Funding Assistance Program	37.003	17PI2	381,308	=:
Beach Management Funding Assistance Program	37.003	19PI3	(4,335) 376,973	
Delegated Title V Air Pollution Control Activities	37.043	TV024B	12,788	<u> </u>
Grants and Aids to Local Governments and Nonstate Entities - Fixed Capital				
Outlay Local Parks	37.085	L2106	1,500,000	
Innovative Technologies	37.103	RT013	5,316	
PASSED THROUGH THE SOUTH WEST FLORIDA WATER MANAGEMENT DISTRICT:				
Water Management Districts - Land Acquisition and Improvement	37.022	16-074-145X	36,954	
Total Florida Department of Environmental Protection			1,932,031	
FLORIDA DEPARTMENT OF MANAGEMENT SERVICES DIRECT PROGRAMS:				
Prepaid Next Generation 911 (NG911) State Grant Program	72.002	S22-23-01-48	31,987	<u> </u>
Prepaid Next Generation 911 (NG911) State Grant Program Prepaid Next Generation 911 (NG911) State Grant Program	72.003 72.003	\$13-19-07-12 \$21-22-05-01	235,884 975	
-			236,859	
Total Florida Department of Management Services			268,846	

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

State Agency	CSFA Number	Grant/State Contract Number	Expenditures	Amount Provided to Subrecipients
FLORIDA DEPARTMENT OF STATE AND SECRETARY OF STATE DIRECT PROGRAMS:				
Historic Preservation Grants	45.031	23.h.sm.300.127	\$ 25,000	\$ -
Total Florida Department of State and Secretary of State			25,000	
FLORIDA DEPARTMENT OF HEALTH DIRECT PROGRAMS:				
County Grant Awards	64.005	C5052	192,897	
Total Florida Department of Health			192,897	
FLORIDA EXECUTIVE OFFICE OF THE GOVERNOR DIRECT PROGRAMS:				
Emergency Management Programs Emergency Management Programs	31.063 31.063	A0300 A0342	105,806 42,742 148,548	- ×
Emergency Management Projects	31.067	T0213	4,341	
Total Florida Executive Office of the Governor			152,889	
FLORIDA HOUSING FINANCE CORPORATION DIRECT PROGRAMS:				
State Housing Initiatives Partnership Program (SHIP)	40.901	FY22-23 Allocation	3,988,647	56,025
Total Florida Housing Finance Corporation			3,988,647	56,025
FLORIDA DEPARTMENT OF TRANSPORTATION DIRECT PROGRAMS:				
Aviation Grant Programs Aviation Grant Programs Aviation Grant Programs Aviation Grant Programs	55.004 55.004 55.004 55.004	436794-1-94-01 G1T83 G1K05 G2670	1,193,765 28,129 18,539 91,660 1,332,093	- - - -
County Incentive Grant Program (CIGP)	55.008	G2F31	2,688	
Transportation Regional Incentive Program (TRIP) Transportation Regional Incentive Program (TRIP)	55.026 55.026	G0W91 G0X37	(191,358) 6,342 (185,016)	-
PASSED THROUGH THE SOUTH WEST FLORIDA WATER MANAGEMENT DISTRICT:				
Florida Shared-Use Nonmotorized (SUN) Trail Network Program	55.038	440063 3 34 01 G2832	293,627	
Total Florida Department of Transportation			1,443,392	

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

State Agency	CSFA Number	Grant/State Contract Number	Expenditures	Amount Provided to Subrecipients
Since Agency	Tumber	Tumber	Dapendicares	Subrecipients
FLORIDA DEPARTMENT OF LEGAL AFFAIRS AND ATTORNEY GENERAL DIRECT PROGRAMS:				
Crime Stoppers Crime Stoppers	41.002 41.002	CRST-2022 PBOCC-00024 CRST-2023 PBOCC-00023	\$ 147,654 11,111 158,765	\$ - - -
Total Florida Department of Legal Affairs and Attorney General			158,765	=
FLORIDA DEPARTMENT OF LAW ENFORCEMENT DIRECT PROGRAMS:				
Statewide Criminal Analysis Laboratory System	71.002	2L005	207,884	
Total Florida Department of Law Enforcement			207,884	
FLORIDA STATE COURTS SYSTEM DIRECT PROGRAMS:				
Problem Solving Courts Problem Solving Courts	22.029 22.029	A.D.C FY22/23 A.D.C FY23/24	149,396 75,020 224,416	- - -
Total Florida State Courts System			224,416	
FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES DIRECT PROGRAMS:				
Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Program	60.115	LHZ91	77,653	-
Total Florida Department of Children and Families			77,653	
FLORIDA FISH AND WILDLIFE CONSERVATION COMMISSION DIRECT PROGRAMS:				
Derelict Vessel Removal Program	77.005	B7355B	12,000	
Total Florida Fish and Wildlife Conservation Commission			12,000	
TOTAL STATE FINANCIAL ASSISTANCE			\$ 9,320,032	\$ 56,025

### NOTES TO SCHEDULE OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

September 30, 2023

#### 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance (Schedule) includes the federal and state award activity of Pinellas County, Florida ("County"). The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, *Rules of the Auditor General*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

### 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance. Expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, Cost Principles for State and Local Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain expenditures are not allowable or are limited as to reimbursement.

Other Supplementary Information Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill

For the Year Ended September 30, 2023

	Amo Receive 2022-23	d in the	Expe	amount nded in the 2022-23
Source	Ye	ar	Fis	scal Year
British Petroleum:				
Arts - Traveling Sculptures/Installations Agreement No. 17-2011D	\$	-	\$	49,375
Total:	\$	_	\$	49,375

See accompanying notes to Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill.

Notes to Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill September 30, 2023

### 1. Basis of Presentation

The accompanying Schedule of Receipts and Expenditures of Funds Related to the Deepwater Horizon Oil Spill includes the Deepwater Horizon grant activity of Pinellas County, Florida. Receipts are presented on the cash basis of accounting, and expenditures are presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirement of Chapter 10.557 (3) (n), *Rules of the Auditor General*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

This schedule does not include funds related to the Deepwater Horizon Oil Spill that are considered federal awards or state financial assistance. The Schedule of Federal Awards and State Financial Assistance includes \$1,392,512 of expenditures of federal awards (included for CFDA #87.052) that are related to the Deepwater Horizon Oil Spill.

### PINELLAS COUNTY, FLORIDA

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### For the Year Ended September 30, 2023

### SECTION I - SUMMARY OF INDEPENDENT AUDITOR'S RESULTS

<b>Financial Statements</b>			
Type of auditor's report	t issued:	Unmodified (	Opinion
Internal control over fir	nancial reporting:		
Significant deficient	ency(ies) identified?	Yes	X None reported
Material weaknes	s(es) identified?	Yes	_X_No
Noncompliance materia	al to financial statements noted?	Yes	X No
Federal Awards and S	tate Financial Assistance		
Internal control over ma projects:	ajor federal programs and state		
Significant deficie	ency(ies) identified?	Yes	X None reported
Material weaknes	s(es) identified?	Yes	<u>X</u> No
Type of auditor's report Federal programs and S	t issued on compliance for major tate projects:	Unmodified (	Opinion
reported in accordance Uniform Guidance or CAuditor General?	losed that are required to be with Section 200.516 of the chapter 10.557, Rules of the rederal Program(s) and State Pr	Yes	_X_No
AL Number(s)	Name of Federal Program(s)	<u>5,1004(5)</u> 4	
14.231 21.027 20.205 93.224 97.036	Emergency Solutions Grants Prog COVID-19 Coronavirus State and Highway Planning and Construct Health Center Program Cluster Disaster Grants - Public Assistance	d Local Fiscal Re ion	ecovery Funds
CSFA Number(s)	Name of State Project(s)		
37.085 40.901	Grants and Aids to Local Govern State Housing Initiatives Program		ate Entities
Dollar threshold used to Type A and Type B pro Federal State		\$ 1,936,080 \$ 750,000	
Auditee qualified as lov	v-risk auditee?	X Yes	No

### PINELLAS COUNTY, FLORIDA

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

SECTION II - FINANCIAL STATEMENT FINDINGS SECTION
None reported.
SECTION III - FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FINDINGS AND QUESTIONED COSTS SECTION
Federal
None reported.
State
None reported.
SECTION IV - PRIOR-YEAR AUDIT FINDINGS
Federal
None reported.
State
None reported.



#### INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Board of County Commissioners Pinellas County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of Pinellas County, Florida (the "County") as of and for the year ended September 30, 2023, and have issued our report thereon dated March 20, 2024.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"); and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance and Report on Schedule of Expenditures of Federal Awards and State Financial Assistance and Schedule of Receipts and Expenditures of Fund Related to the Deepwater Horizon Oil Spill as required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 20, 2024, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding audit, there were no findings or recommendations.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Honorable Board of County Commissioners Pinellas County, Florida

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based, in part, on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that all special district component units provided the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

As required by Section 218.39(3)(c), Florida Statues, and Section 10.554(1)(i)6, *Rules of the Auditor General*, see Attachment A for required information on the dependent special district's that are included in the reporting entity. The information in Attachment A has not been subject to auditing procedures, therefore no assurance is given on the provided information.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

MSL, P.A.

Certified Public Accountants

### ATTACHMENT A

# Information required by Rules of the Auditor General, Chapter 10.550, Local Government Entity Audits, 10.554 (1)(i.)6 UNAUDITED

		Pinellas County	Pinellas County	Pinellas County	Pinellas County Industrial
		Construction	Emergency Medical	Health Facilities	Development
		Licensing Board	Services Authority	Authority	Authority
a.	The total number of district employees compensated in				
	the last pay period of the district's fiscal year being	a	985		8
	reported:	0	62	0	0
b.	The total number of independent contractors to whom nonemployee compensation was paid in the last month				
$\vdash$	of the district's fiscal year being reported:	0	0	0	0
c.	All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency:	\$ -	\$ 5,771,735	\$ -	\$ -
	All compensation earned by or awarded to nonemployee independent contractors, whether paid or				
d.	accrued, regardless of contingency:	\$ -	\$ -	\$ -	s -
e.	Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such				
	project:	None	None	None	None
f.	A budget variance report based on the budget adopted				
	under Section 189.016(4), Florida Statutes, before the	See page 134 of the	See page 30 of the		
	beginning of the fiscal year being reported if the district	Annual	Annual		
	amends a final adopted budget under Section	Comprehensive	Comprehensive		
	189.016(6), Florida Statutes:	Financial Report	Financial Report	N/A	N/A



#### INDEPENDENT ACCOUNTANT'S REPORT

Honorable Board of County Commissioners Pinellas County, Florida

We have examined Pinellas County, Florida's (the "County") compliance with the requirements of Sections 218.415, 365.172(10), and 365.173(2)(d), Florida Statutes, during the year ended September 30, 2023. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied with those requirements, in all material respects. An examination involves performing procedures to obtain evidence about the County's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the County's compliance with specified requirements.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

MSL, P.A.

Certified Public Accountants



#### INDEPENDENT ACCOUNTANT'S REPORT

Honorable Board of County Commissioners Pinellas County, Florida

We have examined Pinellas County, Florida's (the "County") compliance with Section 288.8017, Florida Statutes, and the requirements of Title 33 U.S. Code s. 1321(t), during the year ended September 30, 2023. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied with those requirements, in all material respects. An examination involves performing procedures to obtain evidence about the County's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the County's compliance with specified requirements.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

MSL, P.A.

Certified Public Accountants